

1 PLACE: Dobbs Building, Raleigh, North Carolina  
2 DATE: Wednesday, May 31, 2023  
3 TIME: 1:00 p.m. - 3:54 p.m.  
4 DOCKET NO: E-7, Sub 1282  
5 BEFORE: Commissioner Karen M. Kemerait, Presiding  
6 Chair Charlotte A. Mitchell  
7 Commissioner ToNola D. Brown-Bland  
8 Commissioner Daniel G. Clodfelter  
9 Commissioner Kimberly W. Duffley  
10 Commissioner Jeffrey A. Hughes  
11 Commissioner Floyd B. McKissick, Jr.  
12  
13

14 IN THE MATTER OF:

15 Application of Duke Energy Carolinas, LLC,  
16 Pursuant to N.C.G.S. 62-133.2 and Commission Rule  
17 R8-55 Relating to Fuel and Fuel-Related Charge  
18 Adjustments for Electric Utilities  
19

20 VOLUME 2  
21  
22  
23  
24

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## P R O C E E D I N G S

1  
2 COMMISSIONER KEMERAIT: Good afternoon,  
3 everyone. We'll go back on the record.

4 Before we get started with the Applicant's  
5 case, are there any preliminary matters that we need  
6 to discuss before we get started?

7 MR. KAYLOR: Yes. The Company and the  
8 Public Staff are finalizing the Partial Settlement and  
9 Stipulation, and we hope to have that up here for the  
10 parties to see in writing, hopefully within the next  
11 half hour or so.

12 COMMISSIONER KEMERAIT: Any preliminary  
13 matters from any other parties?

14 (No response)

15 Seeing none, so what we're going to do is  
16 we're going to start with the Applicant's case, and my  
17 understanding is it is going to be DEC Witness Swez.

18 MR. KAYLOR: Correct.

19 COMMISSIONER KEMERAIT: And then my hope and  
20 expectation is that the Settlement Agreement will be  
21 in this hearing room before we move on to DEC's next  
22 panel so that everyone will have an opportunity to  
23 look at the Settlement Agreement. We had certainly  
24 hoped and expected to have had the Settlement



1 Agreement finalized and prepared and provided to the  
2 Commission and all of the parties in advance of the  
3 beginning of the hearing but that hasn't happened so  
4 we will get it to everyone as soon as possible.

5 MR. KAYLOR: Thank you.

6 MS. TOON: If I may, Commissioner?

7 COMMISSIONER KEMERAIT: Yes. Would you like  
8 to --

9 MS. TOON: Yes, I just wanted to give you an  
10 update if that will be helpful.

11 COMMISSIONER KEMERAIT: Right.

12 MS. TOON: So, we're working on execution  
13 papers now. Apologies, and thank you for your  
14 patience. We should have hard copies in the next 30  
15 minutes.

16 COMMISSIONER KEMERAIT: Okay. Within the  
17 next 30 minutes. And as a preliminary matter about  
18 the Settlement Agreement or the Stipulation, did DEC  
19 and the Public Staff provide information - workpapers,  
20 any information, documentation - to the other parties  
21 so that they have detailed information about what is  
22 included in the Settlement Agreement or Stipulation?

23 MS. TOON: Yes. Last night, we provided  
24 CUCA, CIGFUR and SACE counsel with a summary of the

1 core terms as well as relative workpapers and added  
2 some references there, and they did confirm our  
3 confirm receipts.

4 COMMISSIONER KEMERAIT: Okay. With that,  
5 we'll go ahead with the hearing and the case is with  
6 DEC.

7 MS. TOON: Thank you.

8 COURT REPORTER: Please use your microphone.

9 MS. TOON: Absolutely. My apologies. Is  
10 that better?

11 COURT REPORTER: Yes, thank you.

12 MS. TOON: The Company would like to call  
13 Mr. Swez to the stand, please.

14 COMMISSIONER KEMERAIT: Good afternoon,  
15 Mr. Swez. I'll begin by swearing you in. Please place  
16 your left hand on the Bible and raise your right hand.

17 JOHN D. SWEZ;  
18 having been duly sworn,  
19 testified as follows:

20 COMMISSIONER KEMERAIT: Thank you.

21 DIRECT EXAMINATION BY MS. TOON:

22 Q Good morning, Mr. Swez.

23 A Good afternoon.

24 Q It is afternoon. We've done that again. Good

1           afternoon. Would you please state your name and  
2           business address for the record?

3    A       Yes, my name is John Swez. My business address  
4           is 526 South Church Street, Charlotte, North  
5           Carolina 28202.

6    Q       And by whom are you employed and in what  
7           capacity?

8    A       I am employed by Duke Energy Carolinas as  
9           Managing Director of Trading and Dispatch.

10   Q       Did you cause to be prefiled in this docket on  
11           February 28th, 2023, 14 pages of direct testimony  
12           and four exhibits?

13   A       Yes, I did.

14   Q       Do you have any changes or corrections to your  
15           direct testimony or exhibits?

16   A       I do not.

17   Q       If I were to ask you the same questions that  
18           appear in your direct testimony today, would your  
19           answers remain the same?

20   A       Yes, they would.

21   Q       Did you also cause to be prefiled in this docket  
22           on May 5th, 2023, seven pages of supplemental  
23           testimony?

24   A       Yes, I did.

1 Q Do you have any changes or corrections to your  
2 supplemental testimony?

3 A I do not.

4 Q And Mr. Swez, if I were to ask the same questions  
5 that appear in your supplemental testimony today,  
6 would your answers remain the same?

7 A Yes, they would.

8 Q Did you also cause to be prefiled in this docket  
9 on May 18th, 2023, four pages of rebuttal  
10 testimony and one exhibit?

11 A Yes, I did.

12 Q Do you have any changes or corrections to your  
13 rebuttal testimony or exhibit?

14 A I did have changes and I corrected those in the  
15 revised -- I corrected the testimony as well as  
16 the one exhibit in the revised rebuttal testimony  
17 submitted on May 26th.

18 Q If I were to ask you the same questions that  
19 appear in your rebuttal testimony today,  
20 acknowledging the edits you made on May 26th,  
21 would your answers be the same?

22 A Yes, they would in conjunction with my revised  
23 rebuttal testimony.

24 Q Did you also cause to be filed -- prefiled in

1           this docket on May 26th, three pages of revised  
2           rebuttal testimony and one exhibit?

3   A       Yes, I did.

4   Q       Do you have any changes or corrections to your  
5           revised rebuttal testimony or exhibit?

6   A       I do not.

7   Q       And if I were to ask you the same questions that  
8           appear in your rebuttal -- revised rebuttal  
9           testimony, would your answers be the same?

10   A       Yes, they would.

11                   MS. TOON: Commissioner Kemerait, at this  
12           time, I move that the prefiled direct testimony,  
13           supplemental testimony, rebuttal testimony, and  
14           revised rebuttal testimony of Mr. Swez be copied into  
15           the record as if orally given from the stand.

16                   COMMISSIONER KEMERAIT: So the direct  
17           testimony filed on February 28th of 2023 consisting of  
18           14 pages, the supplemental testimony filed on May the  
19           5th, 2023 consisting of seven pages, the rebuttal  
20           testimony filed on May 18th of 2023 consisting of four  
21           pages, the revised rebuttal testimony filed on May the  
22           26th of 2023 consisting of three pages will be copied  
23           into the record as if given orally from the stand.

24                   The four exhibits that were attached to the

1 direct testimony, the one exhibit attached to the  
2 rebuttal testimony, and the one exhibit that was  
3 attached to the revised rebuttal testimony will be  
4 marked for identification purposes as prefiled.

5 MS. TOON: Thank you.

6 (WHEREUPON, Swez Exhibits  
7 1-4 are marked for  
8 identification as  
9 prefiled.)

10 (WHEREUPON, the prefiled  
11 direct testimony of JOHN D.  
12 SWEZ is copied into the  
13 record as if given orally  
14 from the stand.)

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STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>DIRECT TESTIMONY OF</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>JOHN D. SWEZ</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
Charge Adjustments for Electric Utilities	)	

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is John D. Swez, and my business address is 526 S. Church Street,  
3 Charlotte, North Carolina 28202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed as Managing Director, Trading and Dispatch, by Duke Energy  
6 Carolinas, LLC (“Duke Energy Carolinas,” “DEC,” or the “Company”). In that  
7 capacity, I lead the organization responsible for Power Trading on behalf of Duke  
8 Energy’s regulated utilities including DEC and Duke Energy Progress, LLC  
9 (“DEP”) (collectively, the “Companies”), as well as generation dispatch on  
10 behalf of Duke Energy’s regulated utilities in Indiana, Ohio, and Kentucky.

11 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL AND PROFESSIONAL**  
12 **EXPERIENCE.**

13 A. I received a Bachelor of Science degree in Mechanical Engineering from  
14 Purdue University in 1992. I received a Master of Business Administration  
15 degree from the University of Indianapolis in 1995. I joined PSI Energy, Inc. in  
16 1992 and have held various engineering positions with the Company or its  
17 affiliates in the generation dispatch or power trading departments. In 2003, I  
18 assumed the position of Manager, Real-Time Operations. On January 1, 2006, I  
19 became the Director of Generation Dispatch and Operations with responsibility  
20 for (i) generation dispatch; (ii) unit commitment; (iii) 24-hour real-time  
21 operations; and (iv) plant communications related to short-term generation  
22 maintenance planning for Duke Energy’s regulated utilities in Indiana, Ohio, and  
23 Kentucky. During the period 2010-2017, I also managed the DEC Generation  
24 Dispatch function. I assumed my current role on November 1, 2019. Finally, I am



1 a registered Professional Engineer licensed in the States of North Carolina and <sup>017</sup>  
2 Indiana.

3 **Q. HAVE YOU TESTIFIED BEFORE THIS COMMISSION IN ANY PRIOR**  
4 **PROCEEDING?**

5 A. Yes. I testified in support of DEP's 2021 fuel and fuel-related cost recovery  
6 application in Docket No. E-2, Sub 1272.

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
8 **PROCEEDING?**

9 A. The purpose of my testimony is to describe DEC's fossil fuel purchasing practices,  
10 provide actual fossil fuel costs for the period January 1, 2022 through December  
11 31, 2022 ("test period") versus the period January 1, 2021 through December 31,  
12 2021 ("prior test period"), and describe changes projected for the billing period of  
13 September 1, 2023 through August 31, 2024 ("billing period"). Additionally, I  
14 will discuss the proposed changes to the fuel cost proxy percentage calculation  
15 used to approximate the actual fuel cost component of a power purchase when the  
16 actual fuel cost component is unavailable or unidentified as a component of the  
17 price paid for energy under a power purchase contract.

18 **Q. PLEASE EXPLAIN WHY THE COMPANY IS PROPOSING A CHANGE**  
19 **TO THE FUEL COST PROXY PERCENTAGE CALCULATION.**

20 A. The most recent proxy percentage was established during the 2008 fuel  
21 proceeding, through an analysis of off-system sales from calendar year 2007.  
22 Since the 2008 fuel proceeding, the proxy has not been updated. Due to increasing  
23 fuel commodity prices and a changing resource mix, the Company and the Public  
24 Staff have agreed that the fuel proxy established in the 2008 fuel proceeding no

1 longer represents a reasonable approximation of the fuel cost portion of power<sup>018</sup>  
2 purchases 14 years later. Furthermore, both the Company and the Public Staff  
3 consider it reasonable to continue to use the accepted methodology of using the  
4 fuel component of the Companies' off-system sales as a reasonable basis for  
5 approximating fuel costs associated with power purchases when actual fuel costs  
6 are unavailable or unidentified as a component of the price paid for energy under  
7 a power purchase contract. Therefore, the Company and the Public Staff have  
8 reached agreement that, per the attached Stipulation (Swez Exhibit 4), for future  
9 fuel proceedings starting with the Company's 2023 annual fuel rider proceeding,  
10 an annual compilation of actual total fuel and fuel-related costs as a component of  
11 total short-term off-system sales revenue is an appropriate basis for estimating fuel  
12 costs on power purchases when the actual fuel component is unavailable or  
13 unidentified as a component of the price paid for energy under a power purchase  
14 contract.

15 **Q. PLEASE EXPLAIN THE CHANGE IN THE FUEL COST PROXY**  
16 **PERCENTAGE CALCULATION**

17 A. For the Company's annual fuel rider proceedings filed during 2023 through 2027,  
18 if actual fuel cost for a power purchase is unavailable or the fuel cost component  
19 is unidentified under a power purchase contract, the Company shall assume that  
20 the fuel cost was in a range between 75% to 85%, the exact percentage to be  
21 determined by the parties beginning with a composite calendar year 2022 review  
22 of short-term off-system sales, inclusive of Southeast Energy Exchange Market  
23 ("SEEM") sales (applied to the test year purchases under review in 2023 fuel  
24 proceedings) through a composite calendar year 2026 review of short-term off-

1 system sales (applied to the test year purchases under review in 2027<sup>019</sup> fuel  
2 proceedings). The Company will propose a composite total fuel cost to total  
3 energy cost ratio, based on DEC's and DEP's combined short-term off-system  
4 sales for the calendar year. Such composite, in accordance with the terms of the  
5 Stipulation, shall be no greater than 85%, but no less than 75%. For each of the  
6 above-specified fuel proceeding test years, the Company will assess the prior  
7 calendar year composite proxy percentage to be used by both DEC and DEP,  
8 consistently for the full test periods of the subsequent annual fuel rider proceeding,  
9 despite the three-month difference in end date between DEC's and DEP's twelve-  
10 month test periods. To the extent that the analysis of annual composite short-term  
11 off-system sales indicates that the actual fuel and fuel-related component of such  
12 sales revenue falls outside the range of 75% to 85%, the composite proxy  
13 percentage will be adjusted accordingly to reflect either the minimum or  
14 maximum of the range.

15 **Q. HAS THE COMPANY AND THE PUBLIC STAFF REACHED A**  
16 **STIPULATION IN THIS MATTER?**

17 A. Yes, as of January 5, 2023, the Company and the Public Staff entered into a  
18 Stipulation Regarding the Proper Methodology for Determining the Fuel Costs  
19 Associated with Power Purchases from Power Marketers and Others. The  
20 executed Stipulation is attached as Swez Exhibit 4.

21 **Q. YOUR TESTIMONY INCLUDES FOUR EXHIBITS. WERE THESE**  
22 **EXHIBITS PREPARED BY YOU OR AT YOUR DIRECTION AND**  
23 **UNDER YOUR SUPERVISION?**

1 A. Yes. These exhibits were prepared at my direction and under my supervision,<sup>020</sup> and  
2 consist of Swez Exhibit 1, which summarizes the Company's Fossil Fuel  
3 Procurement Practices, Swez Exhibit 2, which summarizes total monthly natural  
4 gas purchases and monthly contract and spot coal purchases for the test period and  
5 prior test period, and Swez Confidential Exhibit 3, which summarizes the annual  
6 fuels related transactional activity between DEC and Piedmont Natural Gas  
7 Company, Inc. ("Piedmont") for spot commodity transactions during the test  
8 period, as required by the Merger Agreement between Duke Energy and  
9 Piedmont. Swez Exhibit 4 sets out the executed Stipulation between the Public  
10 Staff and the Company entered into January 5, 2023.

11 **Q. PLEASE PROVIDE A SUMMARY OF DEC'S FOSSIL FUEL**  
12 **PROCUREMENT PRACTICES.**

13 A. A summary of DEC's fossil fuel procurement practices is set out in Swez Exhibit  
14 1.

15 **Q. PLEASE DESCRIBE THE COMPANY'S APPROACH TO UNIT**  
16 **COMMITMENT AND DISPATCH OF ITS GENERATION ASSETS TO**  
17 **RELIABLY AND ECONOMICALLY SERVE ITS CUSTOMERS.**

18 A. Both DEC and DEP perform the same detailed daily process to determine the unit  
19 commitment plan that economically and reliably meets the Company's projected  
20 system needs over the next seven days. The Company utilizes a production cost  
21 model to determine an optimal unit commitment plan to economically and reliably  
22 meet system requirements. The model minimizes the production costs needed to  
23 serve the projected customer demand within reliability and other system  
24 constraints over a period of time. Inputs to the model include, but are not limited

1 to, the following: (1) forecasted customer energy demand; (2) the latest forecasted<sup>021</sup>  
2 fuel prices, reflective of market supply chain dynamics; (3) variable transportation  
3 rates; (4) planned maintenance and refueling outages at the generating units; (5)  
4 generating unit performance parameters; (6) reliability constraints such as units  
5 run to maintain day-ahead planning reserves or units required to run for  
6 transmission or voltage support; (7) expected market conditions associated with  
7 power purchases and off-system sales opportunities; and (8) projected variable  
8 renewable resource contributions (i.e. solar). The production cost model produces  
9 the optimized hourly unit commitment plan for the 7-day forecast period. This unit  
10 commitment plan also provides the starting point for dispatch, but dispatch is then  
11 also subject to real time adjustments due to changing system conditions, including  
12 management of natural gas transportation constraints. The unit commitment plan  
13 is prepared daily and adjusted, as needed, throughout any given day to respond to  
14 changing real time system conditions.

15 **Q. PLEASE DESCRIBE THE COMPANY'S DELIVERED COST OF COAL**  
16 **AND NATURAL GAS DURING THE TEST PERIOD.**

17 A. The Company's average delivered cost of coal per ton for the test period was  
18 \$99.86 per ton, compared to \$78.22 per ton in the prior test period, representing  
19 an increase of approximately 28%. The cost of delivered coal includes an average  
20 transportation cost of \$33.65 per ton in the test period, compared to \$31.68 per ton  
21 in the prior test period, representing an increase of approximately 6%. The  
22 Company's average price of gas purchased for the test period was \$6.94 per  
23 Million British Thermal Units ("MMBtu"), compared to \$4.22 per MMBtu in the  
24 prior test period, representing an increase of approximately 65%. The cost of gas

1 is inclusive of gas supply, transportation, storage and financial hedging.

2 DEC's coal burn for the test period was 3.2 million tons, compared to a  
3 coal burn of 5.3 million tons in the prior test period, representing a decrease of  
4 40%. The Company's natural gas burn for the test period was 253.5 million MBtu,  
5 compared to a gas burn of 189.6 million MBtu in the prior test period, representing  
6 an increase of approximately 34%.

7 Changes in coal and natural gas burns were primarily driven by the  
8 relationship of coal commodity prices during 2022 relative to natural gas prices in  
9 the same period, as record high coal commodity prices off-set higher natural gas  
10 costs, reducing gas to coal generation switching especially at the Company's dual  
11 fuel operating ("DFO") stations.

12 **Q. PLEASE DESCRIBE THE LATEST TRENDS IN COAL AND NATURAL**  
13 **GAS MARKET CONDITIONS.**

14 A. Coal markets continue to experience a high degree of market volatility due to a  
15 number of factors, including: (1) the inability of coal suppliers to respond to  
16 increasing demand over 2021 and 2022, following the prior years of steep  
17 declines in coal generation demand; (2) natural gas price volatility; (3)  
18 continued uncertainty regarding proposed and imposed U.S. Environmental  
19 Protection Agency ("EPA") regulations for power plants; (4) increased demand  
20 in global markets for both steam and metallurgical coal; (5) tightened access to  
21 investor financing; (6) continued shifts in production from thermal to  
22 metallurgical coal as producers move away from supplying declining electric  
23 generation to take advantage of increasing demand from industry; and, (7)  
24 continued labor and resource constraints further limiting suppliers' operational

1 flexibility. In addition, the coal supply chain experienced significant challenges<sup>023</sup>  
2 throughout 2021 and 2022 as historically low utility stockpiles combined with  
3 rapidly increasing demand for coal, both domestically and internationally, made  
4 procuring additional coal supply increasingly challenging. Producers were  
5 largely unable to respond to this rapid rise in demand due to capacity constraints  
6 resulting from labor and resource shortages. These factors combined to drive  
7 both domestic and export coal prices to record levels by late 2021 and limited  
8 coal supply availability. Continued labor and resource constraints, including the  
9 on-going threat of a rail strike in Q4 2022, caused prices to remain elevated over  
10 the course of 2022. Going into winter 2022 (Dec '22-Feb '23), coal commodity  
11 costs remained at historically high levels as rising production costs and  
12 expectations of continued short-term domestic and foreign demand from higher  
13 natural gas prices continue to put pressure on coal production. Despite current  
14 market conditions, coal producers are seeing the inflationary impacts of rising  
15 costs associated with mining operations including, but not limited to, labor and  
16 equipment costs putting additional pressure on their ability to respond to changes  
17 in market demand.

18 Long-term declines in demand for coal in the utility sector has also  
19 driven rail transportation providers to modify their business models to be less  
20 dependent on coal related transportation revenues. Although rail transportation  
21 providers are required to provide rail service, the Company's rail transportation  
22 providers have limited resources to adapt to significant changes in scheduling  
23 demand resulting from the Company's burn volatility, specifically in higher than  
24 forecasted coal burn scenarios. In 2021 and 2022, the Company experienced

1 escalated delivery delays created by rail transportation labor and resource  
2 shortages, increasing the average cycle time from mine to plant and decreasing  
3 actual rail deliveries versus scheduled deliveries by approximately 30%.

4 With respect to natural gas, the nation's natural gas supply has grown  
5 significantly over the last several years as producers enhanced production  
6 techniques, enhanced efficiencies, and lowered production costs. Natural gas  
7 prices are reflective of the dynamics between supply and demand factors, and in  
8 2021 and 2022, such dynamics were influenced primarily by growth in export  
9 demand, stable production, lower than average storage inventory balances and  
10 seasonal weather demand. Gas production's slow response to rising prices and  
11 the uncertainty of future coal deliveries placed continued stress on gas storage  
12 replenishment through much of 2022, keeping upward pressure on gas prices into  
13 the latter half of 2022. However, beginning in January 2023, moderate weather,  
14 increasing inventory storage balances and growing production have caused natural  
15 gas prices to sharply decline.

16 There is a growing need for natural gas pipeline infrastructure, as gas  
17 production—particularly in low-cost regions such as Appalachia—is constrained  
18 as pipeline infrastructure permitting and regulatory process approval efforts are  
19 increasingly challenged, delaying planned pipeline construction and  
20 commissioning timing.

21 Over the longer-term planning horizon, natural gas supply has the ability  
22 to respond to changing demand while the pipeline infrastructure needed to move  
23 the growing supply to meet demand related to power generation, liquefied natural  
24 gas exports and pipeline exports to Mexico is highly uncertain.



1 **Q. WHAT ARE THE PROJECTED COAL AND NATURAL GAS**<sup>025</sup>  
2 **CONSUMPTIONS AND COSTS FOR THE BILLING PERIOD?**

3 A. Based on the most recently completed forecast for use in this filing, which used  
4 market prices as of January 12, 2023, DEC's coal burn projection for the billing  
5 period is 3.7 million tons, compared to 3.2 million tons consumed during the test  
6 period. DEC's billing period projections for coal generation may be impacted due  
7 to changes from, but not limited to, the following factors: (1) delivered natural gas  
8 prices versus the average delivered cost of coal; (2) volatile power prices; and (3)  
9 electric demand. Combining coal and transportation costs, DEC projects average  
10 delivered coal costs of approximately \$105.86 per ton for the billing period  
11 compared to \$99.86 per ton in the test period. This increase in delivered costs is  
12 primarily driven by increased coal commodity costs due to limited coal supply  
13 and increased domestic and international demand. This includes an average  
14 projected total transportation cost of \$30.48 per ton for the billing period,  
15 compared to \$33.65 per ton in the test period. This projected delivered cost,  
16 however, is subject to change based on, but not limited to, the following factors:  
17 (1) exposure to market prices and their impact on open coal positions; (2) the  
18 amount of Central Appalachian coal DEC is able to purchase and deliver and the  
19 non-Central Appalachian coal DEC is able to consume; (3) changes in  
20 transportation rates; (4) performance of contract deliveries by suppliers and  
21 railroads which may not occur despite DEC's strong contract compliance  
22 monitoring process; and (5) potential additional costs associated with suppliers'  
23 compliance with legal and statutory changes, the effects of which can be passed  
24 on through coal contracts.

1           DEC's current natural gas burn projection for the billing period<sup>026</sup> is  
2           approximately 260.9 million MBtu, which is an increase from the 253.5 million  
3           MBtu consumed during the test period. The current average forward Henry Hub  
4           price for the billing period is \$3.99 per MMBtu, compared to \$6.64 per MMBtu  
5           in the test period. Projected natural gas burn volumes will vary on factors such as,  
6           but not limited to, changes in actual delivered fuel costs and weather driven  
7           demand.

8           The net increase in DEC's overall burn projections for the billing period  
9           versus the test period is primarily driven by increases in projected load over the  
10          period.

11   **Q.   WHAT STEPS IS DEC TAKING TO ENSURE A COST-EFFECTIVE**  
12   **RELIABLE FUEL SUPPLY?**

13   A.   The Company continues to maintain a comprehensive coal and natural gas  
14          procurement strategy that has proven successful over the years in limiting average  
15          annual fuel price changes while actively managing the dynamic demands of its  
16          fossil fuel generation fleet in a reliable and cost effective manner. With respect to  
17          coal procurement, the Company's procurement strategy includes: (1) having an  
18          appropriate mix of term contract and spot purchases for coal; (2) staggering coal  
19          contract expirations in order to limit exposure to forward market price changes;  
20          and (3) diversifying coal sourcing as economics warrant, as well as working with  
21          coal suppliers to incorporate additional flexibility into their supply contracts. The  
22          Company conducts spot market solicitations throughout the year to supplement  
23          term contract purchases, taking into account changes in projected coal burns and  
24          existing coal inventory levels. Additionally, the Company negotiates coal

1 transportation contracts that support secure, reliable deliveries. As of July 1, 2022,<sup>027</sup>  
2 the Company has implemented the Fuels and Related Equipment and Services  
3 Management and Supply Agreement (the “DECFM Agreement”) between DEC  
4 and DEP, meaning DEC is the commercial face to the market for coal, reagents,  
5 and related transportation in the Carolinas. This agreement provides for an  
6 increasingly flexible fuel procurement strategy along with increased real-time  
7 logistical flexibility resulting in increased operational and cost efficiencies for  
8 customers.<sup>1</sup>

9 The Company has implemented natural gas procurement practices that  
10 include periodic Request for Proposals and shorter-term market engagement  
11 activities to procure and actively manage a reliable, flexible, diverse, and  
12 competitively priced natural gas supply. These procurement practices include  
13 contracting for volumetric optionality in order to provide flexibility in responding  
14 to changes in forecasted fuel consumption. DEC continues to maintain a short-  
15 term financial natural gas hedging plan to manage fuel cost risk for customers via  
16 a disciplined, structured execution approach. DEC monitors and make  
17 adjustments as necessary to its natural gas hedging program to ensure it remains  
18 appropriate based on market conditions and the Company’s fuel procurement  
19 strategy.

20 Lastly, DEC procures long-term firm interstate and intrastate  
21 transportation to provide natural gas to their generating facilities. Given the  
22 Company’s limited amount of contracted firm interstate transportation, the

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<sup>1</sup> North Carolina Utilities Commission Docket No. E-7, Sub 1258 & Docket No. E-2, Sub 1282 Order Accepting Affiliate Agreement issued January 24, 2022.

1 Company purchases shorter term firm interstate pipeline capacity as available<sup>028</sup>  
2 from the capacity release market. The Company's firm transportation ("FT")  
3 provides the underlying framework for the Company to manage the natural gas  
4 supply needed for reliable cost-effective generation. First, it allows the Company  
5 access to lower cost natural gas supply from Transco Zone 3 and Zone 4 and the  
6 ability to transport gas to Zone 5 for delivery to the Carolinas' generation fleet.  
7 Second, the Company's FT allows it to manage intraday supply adjustments on  
8 the pipeline through injections or withdrawals of natural gas supply from storage,  
9 including on weekends and holidays when the gas markets are closed. Third, it  
10 allows the Company to mitigate imbalance penalties associated with Transco  
11 pipeline restrictions, which can be significant. The Company's customers receive  
12 the benefit of each of these aspects of the Company's FT: access to lower cost gas  
13 supply, intraday supply adjustments at minimal cost, and mitigation of punitive  
14 pipeline imbalance penalties.

15 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

16 A. Yes, it does.

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(WHEREUPON, the prefiled  
supplemental testimony of  
JOHN D. SWEZ is copied into  
the record as if given  
orally from the stand.)

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is John D. Swez. My business address is 526 S. Tryon Street,  
3 Charlotte, North Carolina.

4 **Q. HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS**  
5 **PROCEEDING?**

6 A. Yes, on March 1, 2023, I caused to be pre-filed with the Commission my direct  
7 testimony and 4 exhibits.

8 **Q. WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL TESTIMONY**  
9 **IN THIS PROCEEDING?**

10 A. The purpose of this filing is to inform the Commission of enhancements the  
11 Company is implementing to optimize the independent 3<sup>rd</sup> party spot market coal  
12 prices used in its daily economic unit commitment and dispatch process to better  
13 reflect the market replacement price of coal given the inelasticity of coal supply. The  
14 Company refers to this enhanced modeling approach as “dynamic dispatch” and has  
15 been in conversations with the Public Staff during its development. The Company is  
16 informing the Commission that we are ready to implement this enhancement into our  
17 routine Unit Commitment and Dispatch process.

18 **Q. PLEASE DESCRIBE THE COMPANY’S APPROACH TO UNIT**  
19 **COMMITMENT AND DISPATCH OF ITS GENERATION ASSETS TO**  
20 **RELIABLY AND ECONOMICALLY SERVE ITS CUSTOMERS.**

21 A. As discussed in my direct testimony, both DEC and DEP perform the same detailed  
22 daily process utilizing a production cost model to determine the unit commitment plan  
23 to economically and reliably meet the Company’s projected system needs over the next

1 seven days. The model minimizes the production costs needed to serve the projected  
2 customer demand within reliability and other system constraints. Inputs to the model  
3 include, but are not limited to, the following: (1) forecasted customer energy demand;  
4 (2) the latest independent 3<sup>rd</sup> party spot fuel prices, reflective of market supply chain  
5 dynamics; (3) variable transportation rates; (4) planned maintenance and refueling  
6 outages at the generating units; (5) generating unit performance parameters; (6)  
7 reliability constraints such as units run to maintain day-ahead planning reserves or units  
8 required to run for transmission or voltage support; (7) expected market conditions  
9 associated with power purchases and off-system sales opportunities; and (8) projected  
10 variable renewable resource contributions (*i.e.* solar). The production cost model  
11 output produces the optimized hourly unit commitment plan for the 7-day forecast  
12 period. This unit commitment plan also provides the starting point for dispatch, but  
13 dispatch is then also subject to real time adjustments due to changing system  
14 conditions, including management of natural gas transportation constraints. The unit  
15 commitment plan is prepared daily and adjusted, as needed, throughout any given day  
16 to respond to changing real time system conditions.

17 **Q. PLEASE EXPLAIN HOW THE COMPANY'S FORECASTED FUEL PRICES**  
18 **ARE REFLECTIVE OF MARKET SUPPLY CHAIN DYNAMICS.**

19 A. Incremental fuel replacement prices are a key input in determining the unit  
20 commitment plan that economically and reliably meets the Company's projected  
21 system needs over the next seven days. To ensure that the rapidly rising cost and  
22 limited availability of incremental replacement coal was adequately reflected in the  
23 unit commitment model inputs, in late 2021, the Company began meeting weekly to  
24 review the independent 3<sup>rd</sup> party spot coal market price input against the next seven

1 and thirty day expected coal burns and deliveries to determine which input price,  
2 domestic bid, offer or export was the most reflective of the current market supply  
3 availability conditions.

4 **Q. DOES THE COMPANY BELIEVE THIS MANUAL APPROACH TO**  
5 **REFLECTING MARKET SUPPLY CHAIN DYNAMICS IN THE**  
6 **FORECASTED FUEL PRICES IS THE BEST APPROACH OVER THE LONG**  
7 **TERM GIVEN THE INELASTICITY OF COAL SUPPLY?**

8 A. No. The Company has been working on an updated model-driven approach that  
9 incorporates a coal price input that reflects the realities of the inelasticity of coal supply  
10 and the Company's need to manage within inventory bounds while minimizing  
11 customer costs and ensuring fuel security. Given the inability of the coal supply chain  
12 to respond timely to changes in demand, along with the transition of the domestic  
13 utility generation fleet away from coal as baseload generation, the Company  
14 recognized there was a need to enhance the existing unit commitment and dispatch coal  
15 price input process to reflect longer term coal market realities and operational risks  
16 over time. This enhanced approach—which the Company is calling “dynamic  
17 dispatch”—reflects an optimized coal price input approach that aligns spot coal market  
18 prices with longer term supply, delivery, and inventory planning to cost effectively  
19 reduce volatility in seasonal and annual fuel inventories. The dynamic dispatch process  
20 will generate an optimized coal price input for unit commitment and dispatch that  
21 minimizes system cost over the near-term fuel planning horizon while integrating the  
22 forward-looking forecasted coal delivery plan and inventory balances into the current  
23 coal price input process for updating weekly coal prices for unit commitment and  
24 dispatch.



1     **Q.     HOW DOES THE COMPANY DETERMINE THE OPTIMIZED COAL PRICE**  
2     **INPUT TO USE IN UNIT COMMITMENT AND DISPATCH?**

3     A.     To determine the optimized coal price input, the Company starts from the current  
4     stochastic fuel burn projection across a near-term fuel procurement horizon (typically  
5     12 to 18 months ahead), that is based on current market pricing and is independent of  
6     station inventory considerations. From these initial coal burn scenarios, a mean  
7     optimized burn and inventory forecast is generated for each coal and dual fuel  
8     operating station based on 100 simulations of burn projections and the Companies’  
9     forecasted coal deliveries. If the stochastic simulations result in projected coal  
10    inventories which fall below station minimum or exceed maximum storage limits, a  
11    series of further optimization steps is performed. First, the model assesses whether  
12    contractual inventory management options (such as re-balancing deliveries between  
13    stations, exercising “flex” provisions in contracts, deferring a limited volume of  
14    contracted deliveries, or accelerating deliveries) can alleviate the inventory constraints.  
15    If those options are unable to alleviate the inventory constraints, then coal price inputs  
16    are optimized to bring projected inventories within limits at impacted coal plants.

17    **Q.     PLEASE PROVIDE A BRIEF DESCRIPTION OF THE COMPANY’S**  
18    **STOCHASTIC PRODUCTION COST MODEL.**

19    A.     The stochastic model uses historic weather information to simulate numerous scenarios  
20    of future weather and commodity prices. For each of these scenarios, system load and  
21    commodity prices (gas, coal, oil, and power) are all calculated in a correlated manner  
22    using historical correlations with each other and with weather. The resulting forecasts  
23    give the Company not only expected fuel burns, but also the range of fuel burns and  
24    the probability associated with each range.

1     **Q.     IS THE COMPANY CHANGING THE ECONOMIC UNIT COMMITMENT**  
2     **AND DISPATCH METHODOLOGY?**

3     A.     The unit commitment and dispatch process described above and in my direct testimony  
4     is not changing. The enhanced dynamic dispatch process is providing the economic  
5     unit commitment and dispatch production cost model with an optimized spot coal price  
6     input to use if needed to maintain projected inventories within limits at impacted coal  
7     plants. The use of this optimized spot coal price input maintains least cost economics  
8     by calculating incremental adjustments needed over a longer time horizon to maintain  
9     plant inventories within safety and reliability limits, while minimizing fuel security  
10    risk and total long term system costs for customers. The dynamic dispatch process  
11    also proactively reduces the need for more reactive approaches such as uneconomic  
12    unit commitment and dispatch and contractual buyouts.

13    **Q.     DOES DYNAMIC DISPATCH IMPACT THE COMPANY'S INTERGRATED**  
14    **RESOURCE PLANNING PROCESS?**

15    A.     No, dynamic dispatch is optimizing the spot coal price input for the existing fleet.

16    **Q.     WHEN DOES THE COMPANY EXPECT TO TRANSITION TO THIS**  
17    **DYNAMIC DISPATCH METHODOLOGY?**

18    A.     The Company is planning to implement this optimized coal input price process no later  
19    than May 31, 2023. The implementation of the coal price adjustment is timely, as  
20    current coal inventory projections are forecasted to exceed station capabilities due to a  
21    dramatic decline in coal burns resulting from a warmer than expected winter and low  
22    natural gas prices. The Company has utilized its available commercial options, and  
23    dynamic dispatch is now the most effective option to manage coal supply and coal

1 inventories within reliability and safety limits while maintaining longer term fuel  
2 security for customers.

3 **Q. DOES THIS CONCLUDE YOUR PRE-FILED SUPPLEMENTAL**  
4 **TESTIMONY?**

5 A. Yes, it does.

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(WHEREUPON, Swez Rebuttal Exhibit 1 is marked for identification as prefiled.)

(WHEREUPON, the prefiled rebuttal testimony of JOHN D. SWEZ is copied into the record as if given orally from the stand.)

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of: )

Application of Duke Energy Carolinas, LLC )  
Pursuant to G.S. 62-133.2 and NCUC Rule )  
R8-55 Relating to Fuel and Fuel-Related )  
Charge Adjustments for Electric Utilities )

**REBUTTAL TESTIMONY  
OF JOHN D. SWEZ FOR  
DUKE ENERGY  
CAROLINAS, LLC**

---

1 **Q. PLEASE STATE YOUR NAME, TITLE AND BUSINESS ADDRESS.**

2 A. My name is John D. Swez, and I am Managing Director, Trading and Dispatch, by Duke  
3 Energy Carolinas, LLC. My business address is 526 S. Tryon Street, Charlotte, North  
4 Carolina.

5 **Q. DID YOU PREVIOUSLY FILE DIRECT TESTIMONY IN SUPPORT OF DEC'S**  
6 **APPLICATION IN THIS DOCKET?**

7 A. Yes, on February 28, 2023, I caused to be pre-filed with the Commission my direct  
8 testimony and 4 exhibits and on May 5, 2023, I caused to be pre-filed with the Commission  
9 supplemental testimony.

10 **Q. YOUR TESTIMONY INCLUDES ONE EXHIBIT. WAS THIS EXHIBIT**  
11 **PREPARED BY YOU OR AT YOUR DIRECTION AND UNDER YOUR**  
12 **SUPERVISION.**

13 A. Yes, this exhibit was prepared at my direction and under my supervision, and consists of  
14 Swez Rebuttal Exhibit 1, which shows the calculation of the average forward NYMEX  
15 Henry Hub price for the billing period as of Close of Business ("COB") January 12, 2023  
16 and COB April 13, 2023.

17 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

18 A. The purpose of my rebuttal testimony is to update projected coal and natural gas burns and  
19 costs for the billing period based on the April 2023 fuels forecast in support of the  
20 recalculated prospective component of the fuel rate discussed in the Joint Rebuttal  
21 Testimony of Sigourney Clark and Chris Bauer and to update the Commission on the latest  
22 trends in coal and natural gas market conditions in support of the updated fuel costs the

1 Company expects in the estimated and forecasted periods for the period September 1, 2023,  
2 through August 31, 2024.

3 **Q. PLEASE DESCRIBE THE CHANGES IN NATURAL GAS AND COAL MARKET**  
4 **CONDITIONS IMPACTING THE APRIL FORECAST.**

5 A. Natural gas prices are dynamic, volatile and can change significantly based on market  
6 fundamental drivers including supply, demand and projected storage inventory balances.  
7 Since the January 2023 forecast—which was used to develop the February 28, 2023, fuel  
8 filing—there continues to be downward pressure on natural gas prices due to; 1) increased  
9 production; and 2) rapidly growing storage inventory as a result of moderate weather driven  
10 demand in the first quarter of 2023. Coal supply markets are seeing similar downward  
11 pressure on forward market prices due to decreasing electric generation demand as a result  
12 of declining natural gas prices as well as softening export demand. Despite current market  
13 conditions, however, coal producers are seeing the inflationary impacts of rising costs  
14 associated with mining operations including, but not limited to, labor and equipment costs  
15 putting additional pressure on their ability to respond to changes in market demand and  
16 putting upward pressure on contracted coal costs.

17 **Q. WHAT ARE THE UPDATED PROJECTED COAL AND NATURAL GAS BURNS**  
18 **AND COSTS FOR THE BILLING PERIOD?**

19 A. As of the April 2023 fuels forecast DEC's coal burn projection for the billing period  
20 remained 3.7 million tons compared to the January 2023 forecast of 3.7 million tons.  
21 DEC's billing period projections for coal generation will continue be impacted due to  
22 changes from, but not limited to, the following factors: (1) delivered natural gas prices  
23 versus the average delivered cost of coal; (2) volatile purchased power prices; and (3)

1 electric demand. Combining coal and transportation costs, the projected average delivered  
2 coal costs since January 2023 have increased from approximately \$105.86 per ton to  
3 \$111.63 per ton for the billing period. This includes an average total projected  
4 transportation cost of \$34.53 per ton for the billing period, compared to \$30.48 per ton  
5 from the January forecast. The change in the delivered coal costs is driven by increased  
6 commodity and transportation costs over the billing period.

7 The projected average delivered coal cost, however, remains subject to change  
8 based on, but not limited to, the following factors: (1) exposure to market prices and their  
9 impact on open coal positions; (2) the amount of Central Appalachian coal DEC is able to  
10 purchase and deliver and the non-Central Appalachian coal DEC is able to consume; (3)  
11 changes in transportation rates; (4) performance of contract deliveries by suppliers and  
12 railroads, which may not occur despite DEC's strong contract compliance monitoring  
13 process; and (5) potential additional costs associated with suppliers' compliance with legal  
14 and statutory changes.

15 DEC's natural gas burn projection for the billing period has decreased from 260.9  
16 million MBtu to 254.7 million MBtu in the April 2023 forecast. The average forward  
17 Henry Hub price for the billing period from the April 2023 forecast is \$3.14 per million  
18 MBtu, compared to \$3.99 per million MBtu from the January 2023 forecast. Projected  
19 burn volumes will continue to vary based on factors such as, but not limited to, changes in  
20 commodity prices and weather driven demand.

21 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

22 A. Yes, it does.



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(WHEREUPON, Swez Revised  
Rebuttal Exhibit 1 is  
marked for identification  
as prefiled.)

(WHEREUPON, the prefiled  
revised rebuttal testimony  
of JOHN D. SWEZ is copied  
into the record as if given  
orally from the stand.)

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of: )  
)  
Application of Duke Energy Carolinas, LLC )  
Pursuant to G.S. 62-133.2 and NCUC Rule )  
R8-55 Relating to Fuel and Fuel-Related )  
Charge Adjustments for Electric Utilities )  
)

**REVISED REBUTTAL  
TESTIMONY OF JOHN D.  
SWEZ FOR DUKE  
ENERGY CAROLINAS,  
LLC**

---

1 **Q. PLEASE STATE YOUR NAME, TITLE AND BUSINESS ADDRESS.**

2 A. My name is John D. Swez, and I am Managing Director, Trading and Dispatch, by  
3 Duke Energy Carolinas, LLC. My business address is 526 S. Tryon Street, Charlotte,  
4 North Carolina.

5 **Q. DID YOU PREVIOUSLY FILE DIRECT TESTIMONY IN SUPPORT OF**  
6 **DEC'S APPLICATION IN THIS DOCKET?**

7 A. Yes, on February 28, 2023, I caused to be pre-filed with the Commission my direct  
8 testimony and 4 exhibits. On May 5, 2023, I caused to be pre-filed with the  
9 Commission supplemental testimony. On May 18, 2023, I caused to be pre-filed  
10 with the Commission rebuttal testimony, including 1 exhibit.

11 **Q. YOUR REVISED REBUTTAL TESTIMONY INCLUDES ONE EXHIBIT.**  
12 **WAS THIS EXHIBIT PREPARED BY YOU OR AT YOUR DIRECTION**  
13 **AND UNDER YOUR SUPERVISION?**

14 A. Yes, this exhibit was prepared at my direction and under my supervision, and  
15 consists of Swez Rebuttal First Revised Exhibit 1, which shows the calculation of  
16 the average forward NYMEX Henry Hub price for the billing period as of Close of  
17 Business ("COB") January 12, 2023.

18 **Q. WHAT IS THE PURPOSE OF YOUR REVISED REBUTTAL**  
19 **TESTIMONY?**

20 A. The purpose of my revised rebuttal testimony is to redirect the Commission to the  
21 described changes for the billing period of September 1, 2023 through August 31,  
22 2024 based on the original fuel forecast with commodity prices as of January 12,  
23 2023 used in the Company's direct filing made February 28, 2023. This revision is

1 due to the Company no longer proposing this option to mitigate the fuel rates for  
2 the billing period as discussed in witness Clark's revised rebuttal testimony.

3 **Q. DOES THIS CONCLUDE YOUR REVISED REBUTTAL TESTIMONY?**

4 **A.** Yes, it does.

1 BY MS. TOON:

2 Q Mr. Swez, did you prepare a summary of your  
3 testimonies?

4 A I did.

5 MS. TOON: And Commissioner Kemerait, if  
6 there are no objections, I ask that Mr. Swez' summary  
7 of his testimonies be copied into the record as if  
8 given orally from the stand.

9 COMMISSIONER KEMERAIT: Yes. The summary of  
10 his testimony will be copied into the record as if  
11 given orally from the stand.

12 MS. TOON: Thank you.

13 (WHEREUPON, the summary of  
14 the direct, supplemental,  
15 rebuttal, and revised  
16 rebuttal testimony of JOHN  
17 D. SWEZ is copied into the  
18 record as if given orally  
19 from the stand.)  
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**DUKE ENERGY CAROLINAS, LLC**  
**JOHN D. SWEZ 'S DIRECT, SUPPLEMENTAL, REBUTTAL AND REVISED<sup>046</sup>**  
**REBUTTAL TESTIMONY SUMMARY**  
**DOCKET NO. E-7, SUB 1282**

In my direct testimony I described DEC's fossil fuel purchasing practices, provided actual fossil fuel costs for the period January 1, 2022 through December 31, 2022 ("test period") versus the period January 1, 2021 through December 31, 2021 ("prior test period"), and described changes projected for the billing period of September 1, 2023 through August 31, 2024 ("billing period"). No party to this proceeding has filed testimony recommending a disallowance of any costs incurred by DEC.

In my supplemental testimony, I describe enhancements the Company is implementing to optimize the independent 3rd party spot market coal prices used in its daily economic unit commitment and dispatch process to better reflect the market replacement price of coal given the inelasticity of coal supply. The Company refers to this enhanced modeling approach as "dynamic dispatch".

DEC and DEP perform the same detailed daily process utilizing a production cost model to determine the unit commitment plan to economically and reliably meet the Company's projected system needs over the next seven days. A key input in determining the unit commitment plan that economically and reliably meets the Company's projected system needs over the next seven days is the incremental fuel replacement price. Given the inability of the coal supply chain to respond timely to changes in demand, along with the transition of the domestic utility generation fleet away from coal as baseload generation, the Company recognized there was a need to enhance the existing unit commitment and dispatch coal price input process to reflect longer term coal market realities and operational risks over time.

This enhanced approach—which the Company is calling "dynamic dispatch"—reflects an optimized coal price input approach that aligns spot coal market prices with longer term supply,

delivery, and inventory planning to cost effectively reduce volatility in seasonal and annual fuel inventories. The dynamic dispatch process will generate an optimized coal price input for unit commitment and dispatch that minimizes system cost over the near-term fuel planning horizon while integrating the forward-looking forecasted coal delivery plan and inventory balances into the current coal price input process for updating weekly coal prices for unit commitment and dispatch.

The unit commitment and dispatch process is not changing. The enhanced dynamic dispatch process is providing the economic unit commitment and dispatch production cost model with an optimized spot coal price input to use if needed to maintain projected inventories within limits at impacted coal plants. The use of this optimized spot coal price input maintains least cost economics by calculating incremental adjustments needed over a longer time horizon to maintain plant inventories within safety and reliability limits, while minimizing fuel security risk and total long term system costs for customers.

The Company is planning to implement this optimized coal input price process no later than May 31, 2023.

In my rebuttal testimony, I described changes projected for the billing period of September 1, 2023 through August 31, 2024 (“billing period”) based on the Company’s proposed update to the prospective component of the proposed fuel rate using the Company’s latest fuel forecast with commodity prices as of April 13, 2023. In my revised rebuttal, I redirect the Commission to my described changes for the billing period of September 1, 2023 through August 31, 2024 based on the original fuel forecast with commodity prices as of January 12, 2023 used in the Company’s direct filing made February 28, 2023. As the Company is no longer proposing this option to mitigate the fuel rates for the billing period as discussed in witness Clark’s revised rebuttal testimony.

This concludes my direct, supplemental, rebuttal and revised rebuttal testimony summary.

1 MS. TOON: Mr. Swez is available for  
2 questions.

3 MR. FREEMAN: No questions from the Public  
4 Staff. Thank you.

5 MR. MAGARIRA: SACE has a couple of  
6 questions for Witness Swez, if I may.

7 CROSS EXAMINATION BY MR. MAGARIRA:

8 Q Good afternoon, Mr. Swez, Munashe Magarira  
9 appearing on behalf of SACE. I just have a  
10 couple of questions for you today.

11 Mr. Swez, as you note in your  
12 direct testimony, the coal and natural gas  
13 markets experienced a significant degree of  
14 volatility during the test period; isn't that  
15 right?

16 A That's correct?

17 Q Indeed, the increase in coal and natural gas fuel  
18 commodity prices was one of the primary drivers  
19 of the 998 million under-recovery at issue in  
20 this proceeding?

21 A I can't speak to any calculations done that say  
22 how much of the recovery was due to the increased  
23 fuel prices but I suspect a large portion of it  
24 was.



1 Q And referring to pages 8 and 9 of your direct  
2 testimony, you would agree -- and I'll wait until  
3 you get there.

4 A I'm there.

5 Q Again, referring to pages 8 and 9 of your direct  
6 testimony, you would agree that much of the  
7 increase in coal commodity prices during the test  
8 period was due to, let's say, supply and demand  
9 dynamics?

10 A That's fair. Yes.

11 Q And indeed you list some of those dynamics -- I'm  
12 not going to go through all of them but suffice  
13 it to say some of them include inability of coal  
14 suppliers to respond to increase in demand.  
15 Increased demand in the global markets for both  
16 steam and metallurgical coal and labor and  
17 resource constraints limiting suppliers  
18 operational flexibility; is that right?

19 A That's correct.

20 Q Okay. Referring now to page 9, lines 10 through  
21 13 of your direct testimony, and are you there?

22 A I am there.

23 Q Okay. You note that going into winter 2022,  
24 since this is December 2022 through

1 February 2023, coal commodity prices remain at  
2 historically high levels in part because of the  
3 rise in production cost and, I'm paraphrasing  
4 here, continued projections of high, short-term  
5 domestic informed demand as a result of higher  
6 natural gas prices; is that right?

7 A That's correct.

8 Q And with respect to natural gas, and I'm  
9 referring here to page 10, lines 6 through 7 of  
10 your direct testimony, and I'll wait until you're  
11 there.

12 A I'm there.

13 Q You state and I quote, "natural gas prices are  
14 reflective of the dynamics between supply and  
15 demand factors", correct?

16 A That's correct.

17 Q So not to put too fine a point on this, but coal  
18 and natural gas prices, they fluctuate in large  
19 part because of, let's say, fundamental supply  
20 and demand dynamics; is that right?

21 A That's fair. Yes.

22 Q And as a general proposition, would you agree  
23 that as a result of these dynamics, coal and  
24 natural gas prices are frequently volatile?

1 A Yes, I would agree with that.

2 Q And, ultimately, customers are on the hook for  
3 that fuel price volatility as they're responsible  
4 for paying for any fuel and fuel-related costs  
5 that the Commission ultimately determines were  
6 reasonably and prudently incurred?

7 A The Company works very hard to minimize fuel  
8 costs within our ability, including a lot of the  
9 stuff I described in my testimony. Ultimately,  
10 to some degree yes, we are a price taker  
11 effectively of what the markets are, but we do  
12 our best to maintain as lowest cost as possible  
13 within a reliability, recognizing the fact that  
14 we need the reliability of the fuel security as  
15 well.

16 Q So you mention on, I think, the beginning of page  
17 12, and this kind of relates to what you just  
18 said in your response. This is page 12 of your  
19 direct testimony. Some of the steps that DEC is  
20 taking to ensure a cost-effective, reliable fuel  
21 supply. And I think with respect to coal  
22 procurement, again this is not an inclusive or  
23 completely inclusive comprehensive list, but  
24 those steps include but are not limited to a mix

1 of term contract and spot purchase of coal,  
2 staggering coal contract expirations, and  
3 diversifying coal sourcing, right?

4 A That's correct.

5 Q And with respect to natural gas those steps  
6 include periodic requests for proposals, shorter  
7 term market engagement activities, financial  
8 natural gas hedging, and the Company's firm  
9 transportation?

10 A That's correct.

11 Q Okay. But notwithstanding these steps, DEC  
12 ultimately experienced a \$998 million  
13 under-recovery in the test period.

14 A Again, I can't attest to what all the  
15 under-recovery was for but, as I said, I suspect  
16 that much of it was due to the fuel price  
17 increase during 2022.

18 Q Okay. Now, in your supplemental testimony of  
19 course you note certain steps DEC is taking to  
20 optimize its coal spot market purchases, I think  
21 specifically for the purpose of making sure that  
22 its unit commitment and dispatch policies sort of  
23 incorporate sort of the best sort of pricing. Is  
24 that a fair summation?

1 A So I would -- basically, this is -- the dynamic  
2 dispatch is what we're calling it. It really  
3 incorporates more about the price input -- the  
4 coal price input, it goes into our models that we  
5 use for the unit commitment and dispatch  
6 purposes.

7 Q Okay. But a part from sort of that  
8 recommendation in your supplemental testimony,  
9 you propose no sort of specific additional steps  
10 or modifications to the Company's, excuse me,  
11 current practices to ensure a cost-effective,  
12 reliable fuel supply?

13 A I'd say this is a pretty big, not big, but it's a  
14 proactive improvement to how we manage our unit  
15 commitment and dispatch process and it's  
16 not reactionary or proactive meant to incorporate  
17 kind of a way to make sure that we're doing the  
18 right thing for the customer and ensuring a  
19 minimal cost but at the same time ensuring that  
20 we have reliable fuel supply to our plants.

21 Q Okay. Moving on, are you aware of the  
22 Commission's Order in the Carbon Plan docket?  
23 Just generally aware of it.

24 A Not -- it depends on what in particular we're

1 talking about, but probably not as aware. So, I  
2 don't know. What was -- was there a specific  
3 question?

4 Q Yes. And it's just one question. Subject to  
5 check, at least, would you agree that the  
6 Commission obviously subject to future CPCN  
7 proceedings accepted for planning purposes an  
8 additional 800 megawatts of CT capacity and 1200  
9 megawatts of combined cycle capacity?

10 A Yeah, I'm sorry I wasn't really involved in that.  
11 I'm not aware of that so I can't really -- I  
12 don't know anything about it. I'm sure we can  
13 check and find out but I can't really say. I  
14 don't know.

15 Q Okay. Would you say subject to check that the  
16 Commission at least approved for planning  
17 purposes additional or incremental natural gas  
18 capacity?

19 A Again, I'm just not familiar enough with it to --

20 Q Moving on and just to close here. All things  
21 being equal, increasing the level of natural  
22 gas-fired resources on the system would increase  
23 customers' potential exposure to natural gas  
24 price volatility?

1 A I think if you burn more natural gas you're  
2 naturally going to increase the exposure to  
3 the volatile -- to a volatile price. Yes. And  
4 we're doing -- like I mentioned in my testimony,  
5 we have steps in place to minimize that. But  
6 ultimately, if you burn more gas I don't see how  
7 you can't decrease the -- you would increase the  
8 volatility, not decrease it.

9 Q And renewables are fuel-free resources, correct?

10 A They are certainly fuel free. Obviously, the sun  
11 and the wind don't have a cost to it but,  
12 obviously, if you have a PPA there is a cost to  
13 it. Then there's a cost to build the resource.  
14 But the fuel itself, of course, ultimately is  
15 free, yes.

16 Q Meaning that they don't have fuel price  
17 volatility?

18 A That's fair.

19 Q So and all things being equal, increasing the  
20 levels of renewables I should say on the system  
21 would decrease customers' exposure to fuel price  
22 volatility?

23 A I never really thought about it that way. I'm  
24 not sure if I agree on just the premise.

1           Possibly but I -- because I haven't really  
2           thought through that as much as I probably should  
3           have so I don't do that.

4           MR. MAGARIRA: No further questions.

5 CROSS EXAMINATION BY MR. TRATHEN:

6 Q       Mr. Swez, I'm Marcus Trathen. I'm here on behalf  
7       of CUCA. Just a technical question here.

8                               Duke has filed a fuel  
9       procurement practices report in Docket E-100, Sub  
10       47A. Are you familiar with that?

11 A       I am not.

12 Q       Okay. It's a report that purports as it says in  
13       the title to describe DEC's fuel procurement  
14       practices. You're not familiar with this report?

15 A       Are you referring to one of the exhibits in my  
16       testimony or is this -- I didn't understand when  
17       you said 47.

18 Q       I was referring to a docket number.

19 A       It's not this case?

20 Q       This was filed, the last report I have is from  
21       December 22nd, 2014. So the first question is  
22       are you familiar with the report that's titled  
23       "Fuel Procurement Practices Report".

24 A       So the only thing I can say is my Exhibit 1, the



1 title is the same. It's "Duke Energy Carolinas  
2 Fossil Fuel Procurement Practices" so it's  
3 similar but if it's not this, no, I'm not  
4 familiar with that.

5 Q Okay. And are you -- I assume that you would not  
6 know whether or not the December 22nd, 2014  
7 report is the latest report?

8 A I would not know.

9 Q Thank you.

10 MR. CONANT: CIGFUR III has no questions for  
11 this witness.

12 COMMISSIONER KEMERAIT: Redirect?

13 MS. TOON: No redirect. Thank you.

14 COMMISSIONER KEMERAIT: Commission's  
15 questions, beginning with Chair Mitchell.

16 (No response)

17 EXAMINATION BY COMMISSIONER KEMERAIT:

18 Q Mr. Swez, I just have one clarifying question  
19 about the Stipulation with the Public Staff and I  
20 believe it's your Exhibit 4, and in the  
21 Stipulation DEC has proposed change to the  
22 methodology for determining the total fuel cost  
23 to total energy cost from the 61 percent to the  
24 75 to 85 percent ratio. Can you explain how that

1 ratio works when the system sales fall outside of  
2 the 75 percent to 85 percent?

3 A Sure. Excuse me, sure. So obviously the fuel  
4 proxy cost is meant to calculate what the fuel  
5 cost of a power purchase is based on the sales  
6 that we've made since we know the components of  
7 the sale. If we that calculation results in say  
8 a number below 75 percent, then the ultimate fuel  
9 cost proxy for that period is raised to  
10 75 percent. And likewise, if the calculation  
11 results in a number greater than 85 percent it's  
12 lowered back to 85 percent. If it's inside the  
13 range between 75 and 85, it just remains that  
14 calculation.

15 COMMISSIONER KEMERAIT: Thank you. Any  
16 questions?

17 (No response)

18 Questions on Commission questions? DEC?

19 MS. TOON: No questions.

20 COMMISSIONER KEMERAIT: Mr. Swez, thank you  
21 very much and you may be excused.

22 MS. TOON: Commissioner Kemerait, at this  
23 time, I'd ask that Mr. Swez' exhibits that were  
24 previously marked and filed with his testimony to be

1 moved into the record or accepted.

2 COMMISSIONER KEMERAIT: Your motion is  
3 granted and the exhibits will be admitted into the  
4 evidence.

5 MS. TOON: Thank you.

6 (WHEREUPON, Swez Exhibits  
7 1-4, Swez Rebuttal Exhibit  
8 1, and Swez Revised  
9 Rebuttal Exhibit 1 are  
10 received into evidence.)

11 MS. TOON: At this time, the Company would  
12 call Mr. Flanagan to the stand.

13 COMMISSIONER KEMERAIT: Good afternoon,  
14 Mr. Flanagan.

15 MR. FLANAGAN: Good afternoon.

16 COMMISSIONER KEMERAIT: So I'll go ahead and  
17 swear you in. Will you place your left hand on the  
18 Bible and raise your right hand.

19 JEFFREY FLANAGAN;  
20 having been duly sworn,  
21 testified as follows:

22 DIRECT EXAMINATION BY MS. TOON:

23 Q Good morning, Mr. Flanagan.

24 A Good afternoon.

1 Q Good afternoon. I am sorry. I'll get it right  
2 eventually. When you're ready, Mr. Flanagan,  
3 will you please state your name and business  
4 address for the record?

5 A My name is Jeff Flanagan. I'm at 8320 North  
6 Carolina Highway 150 in Terrell, North Carolina.

7 Q By whom are you employed and in what capacity?

8 A Employed by Duke Energy and I'm the General  
9 Manager of Carolinas Dispatchable Generation, the  
10 West Zone. I have responsibility for Marshall  
11 and Allen Steam Stations as well as W.S. Lee, and  
12 Asheville Combined Cycle, and the Clemson CHP.

13 Q Thank you. Did you cause to be prefiled in this  
14 docket on February 28th, 2023, 11 pages of direct  
15 testimony?

16 A Yes.

17 Q Did you have any changes or corrections to your  
18 direct testimony?

19 A No, I do not.

20 Q If I were to ask you the same questions in your  
21 direct testimony today, would your answers still  
22 be the same?

23 A Yes.

24 Q Mr. Flanagan, did you also cause to be prefiled

1 in this docket on May 19th, 2023, 13 pages of  
2 rebuttal testimony?

3 A Yes.

4 Q Do you have any changes or corrections to your  
5 rebuttal testimony?

6 A We did file on, I believe, May 26th to re-mark  
7 for confidentiality.

8 Q And if I were to ask you the same questions that  
9 appear in your rebuttal testimony today, would  
10 your answers still be the same?

11 A Yes.

12 Q As you noted, Mr. Flanagan, did you cause to be  
13 prefiled in this docket on May 26th, 2023, 13  
14 pages of revised rebuttal testimony to re-mark  
15 for confidentiality?

16 A Yes, that's correct.

17 Q And do you have any changes or corrections to  
18 your revised rebuttal testimony?

19 A No, I do not.

20 Q If I were to ask you the same questions that  
21 appear in your revised rebuttal testimony today,  
22 would your answers be the same?

23 A Yes.

24 MS. TOON: Commissioner Kemerait, at this

1 time, I move that the prefiled direct testimony,  
2 rebuttal testimony, and revised rebuttal testimony of  
3 Mr. Flanagan be copied into the record as if orally  
4 given from the stand.

5 COMMISSIONER KEMERAIT: Mr. Flanagan's  
6 direct testimony filed on February 28th of 2023  
7 consisting of 11 pages, his rebuttal testimony filed  
8 on May 18th of 2023 consisting of 13 pages, and his  
9 revised rebuttal testimony filed on May 26th of 2023  
10 that contains confidential portions consisting of 13  
11 pages will be copied into the record as if given  
12 orally from the stand.

13 MS. TOON: Thank you.

14 (WHEREUPON, the prefiled  
15 direct testimony of JEFFREY  
16 FLANAGAN is copied into the  
17 record as if given orally  
18 from the stand.)

19  
20  
21  
22  
23  
24

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>DIRECT TESTIMONY OF</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>JEFFREY FLANAGAN FOR</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
Charge Adjustments for Electric Utilities	)	

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Jeffrey Flanagan and my business address is 8320 East Highway 150,  
3 Terrell, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by Duke Energy and am the General Manager III of the Carolinas  
6 Dispatchable Generation - West Zone including Marshall, Allen, Asheville, WS Lee  
7 stations.

8 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL**  
9 **BACKGROUND.**

10 A. I graduated from NC State University with a Bachelor's Degree in Paper Science &  
11 Engineering and a Bachelor's Degree in Chemistry. I also graduated from The  
12 University of South Carolina with a Master's Degree in Business Administration. I  
13 am a registered Professional Engineer in the state of South Carolina. My career began  
14 with Duke Energy as an FGD Scrubber Engineer at Progress Energy. Since that time,  
15 I have held various roles of increasing responsibility in generation projects,  
16 engineering and operations areas, including Operations and Maintenance  
17 Superintendent at Marshall Station and Station Manager at Smith Energy Complex. I  
18 was named General Manager of Marshall and Allen Stations in July of 2021. I  
19 assumed my current role in February of 2023.

20 **Q. WHAT ARE YOUR CURRENT DUTIES AS GENERAL MANAGER III OF**  
21 **THE CAROLINAS DISPATCHABLE GENERATION?**

22 A. I am responsible for the overall direction and management for over 4,000 megawatts  
23 of Carolina's Dispatchable Generation coal, combined cycle and peaking generation,



1 providing strategic direction and leadership to station general managers including day  
2 to day operations, business analysis, process development, O&M and capital budget  
3 allocation and implementation and outage performance. I am also responsible for  
4 operational excellence at all levels of the organization including continuous  
5 improvement and competitive benchmarking. I interact with the public and private  
6 sector to manage the overall business to maintain profitable and publicly positive  
7 stations.

8 **Q. HAVE YOU TESTIFIED BEFORE THIS COMMISSION IN ANY PRIOR**  
9 **PROCEEDINGS?**

10 A. No. I have not.

11 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
12 **PROCEEDING?**

13 A. The purpose of my testimony is to (1) describe DEC's Traditional/Renewable  
14 (formerly described as Fossil/Hydro/Solar) generation portfolio and changes made  
15 since the 2022 fuel and fuel-related cost recovery proceeding, as well as those  
16 expected in the near term, (2) discuss the performance of DEC's  
17 Traditional/Renewable facilities during the test period of January 1, 2022 through  
18 December 31, 2022 (the "test period"), (3) provide information on significant  
19 Traditional/Renewable outages that occurred during the test period, and (4) provide  
20 information concerning environmental compliance efforts.

21 **Q. PLEASE DESCRIBE DEC'S TRADITIONAL/RENEWABLE**  
22 **GENERATION PORTFOLIO.**

23 A. The Company's Traditional/Renewable generation portfolio consists of

1 approximately 14,332 megawatts (“MWs”) of generating capacity, made up as  
2 follows:

3 Coal-fired - 6,087 MWs

4 Hydro - 3,357 MWs

5 Combustion Turbines (“CT”) - 2,646 MWs

6 Combined Cycle Turbines (“CC”)- 2,110 MWs

7 Solar - 119 MWs

8 Combined Heat and Power (“CHP”) - 13 MWs

9 The coal-fired assets consist of four generating stations with a total of 10 units.  
10 These units are equipped with emissions control equipment, including selective  
11 catalytic or selective non-catalytic reduction (“SCR” or “SNCR”) equipment for  
12 removing nitrogen oxides (“NO<sub>x</sub>”), and flue gas desulfurization (“FGD” or  
13 “scrubber”) equipment for removing sulfur dioxide (“SO<sub>2</sub>”). In addition, all 10 coal-  
14 fired units are equipped with low NO<sub>x</sub> burners.

15 The Company has a total of 31 simple cycle CT units, of which 29 are  
16 considered the larger group providing approximately 2,549 MWs of capacity. These  
17 29 units are located at Lincoln, Mill Creek, and Rockingham Stations, and are  
18 equipped with water injection systems that reduce NO<sub>x</sub> and/or have low NO<sub>x</sub> burner  
19 equipment in use. The Lee CT facility includes two units with a total capacity of 84  
20 MWs equipped with fast-start ability in support of DEC’s Oconee Nuclear Station.  
21 The Company has 2,110 MWs of CC turbines, comprised of the Buck CC, Dan River  
22 CC and W.S. Lee CC facilities. These facilities are equipped with technology for  
23 emissions control, including SCRs, low NO<sub>x</sub> burners, and carbon monoxide/volatile

1 organic compounds catalysts. The Company's hydro fleet includes two pumped  
2 storage facilities with four units each that provide a total capacity of 2,300 MWs, along  
3 with conventional hydro assets consisting of 59 units providing approximately 1,057  
4 MWs of capacity. The 178 MWs of solar capacity are made up of 17 rooftop solar  
5 sites providing 119 MWs of relative summer dependable capacity, the Mocksville  
6 solar facility providing 10 MWs of relative summer dependable capacity, the Monroe  
7 solar facility providing 37 MWs of relative summer dependable capacity, Woodleaf  
8 solar facility providing 4 MWs of relative summer dependable capacity, Gaston solar  
9 facility providing 17 MW of relative summer dependable capacity and Maiden Creek  
10 solar facility providing 46 MW of relative summer dependable capacity. Finally, the  
11 Company has the Clemson CHP that provides 13 MW of capacity.

12 **Q. WHAT CHANGES HAVE OCCURRED WITHIN THE**  
13 **TRADITIONAL/RENEWABLE PORTFOLIO SINCE DEC'S 2022 FUEL**  
14 **AND FUEL-RELATED COST RECOVERY PROCEEDING?**

15 A. The solar Contribution to Peak percentages increased from 40% to 67% for DEC,  
16 resulting in a 48MW increase in capacity. The increase was based on the updated  
17 ELCC ("Effective Load Carrying Capability") results.

18 **Q. WHAT ARE DEC'S OBJECTIVES IN THE OPERATION OF ITS**  
19 **TRADITIONAL/RENEWABLES FACILITIES?**

20 A. The primary objective of DEC's Traditional/Renewable generation department is to  
21 provide safe, reliable and cost-effective electricity to DEC's customers. Operations  
22 personnel and other station employees are well-trained and execute their  
23 responsibilities to the highest standards in accordance with procedures, guidelines,

1 and a standard operating model.

2 The Company complies with all applicable environmental regulations and  
3 maintains station equipment and systems in a cost-effective manner to ensure  
4 reliability for customers. The Company also takes action in a timely manner to  
5 implement work plans and projects that enhance the safety and performance of  
6 systems, equipment, and personnel, consistent with providing low-cost power options  
7 for DEC's customers. Equipment inspection and maintenance outages are generally  
8 scheduled during the spring and fall months when customer demand is reduced due to  
9 milder temperatures. These outages are well-planned and executed in order to prepare  
10 the units for reliable operation until the next planned outage in order to maximize  
11 value for customers.

12 **Q. WHAT IS HEAT RATE, AND WHAT WAS THE HEAT RATE FOR DEC'S**  
13 **COAL-FIRED AND COMBINED CYCLE UNITS DURING THE REVIEW**  
14 **PERIOD?**

15 A. Heat rate is a measure of the amount of thermal energy needed to generate a given  
16 amount of electric energy and is expressed as British thermal units ("Btu") per  
17 kilowatt-hour ("kWh"). A low heat rate indicates an efficient fleet that uses less heat  
18 energy from fuel to generate electrical energy. Over the review period, the Company's  
19 ten coal units produced 56% of the Traditional/Renewable generation, with the  
20 average heat rate for the coal-fired units being 9,778 Btu/kWh. The most active  
21 station during this period was Belews Creek, providing 43% of the coal generation  
22 for the DEC fleet with a heat rate of 9,333 Btu/kWh. During the review period, the

1 Company's three combined cycle power blocks produced 35% of the  
2 Traditional/Renewable generation, with an average heat rate of 7,110 Btu/kWh.

3 **Q. HOW MUCH GENERATION DID EACH TYPE OF**  
4 **TRADITIONAL/RENEWABLE GENERATING FACILITY PROVIDE FOR**  
5 **THE TEST PERIOD?**

6 A. The Company's system generation was approximately 98 million MW hours  
7 ("MWhs") for the test period. The Traditional/Renewable fleet provided 39 million  
8 MWhs, or approximately 39% of the total generation. As a percentage of the total  
9 system generation, 22% was produced from coal-fired stations and approximately  
10 14% from CC operations, 2% from CTs, 1% from hydro facilities, and 0.5% from  
11 solar.

12 **Q. HOW DID DEC COST EFFECTIVELY DISPATCH ITS DIVERSE MIX OF**  
13 **GENERATING UNITS DURING THE TEST PERIOD?**

14 A. The Company's portfolio includes a diverse mix of units that, along with additional  
15 nuclear capacity, allows DEC to meet the dynamics of customer load requirements in  
16 a cost-effective manner. Additionally, DEC has utilized the Joint Dispatch  
17 Agreement, which allows generating resources for DEC and DEP to be dispatched as  
18 a single system to enhance dispatching by allowing DEC customers to benefit from  
19 the lowest cost resources available. The cost and operational characteristics of each  
20 unit generally determine the type of customer load situation (e.g., base and peak load  
21 requirements) that a unit would be called upon, or dispatched, to support.

22 At Belews Creek, Cliffside, and Marshall, dual fuel capabilities also promote  
23 efficiency, fuel flexibility and reduced cost. The units equipped with dual fuel

1 capability can be economically dispatched based on need and cost, and the ability to  
2 switch fuels can allow the units to avoid forced outages if there is an issue with a fuel  
3 system or supply.

4 **Q. PLEASE DISCUSS THE OPERATIONAL RESULTS FOR DEC'S**  
5 **TRADITIONAL/RENEWABLES FLEET DURING THE TEST PERIOD.**

6 A. The Company's generating units operated efficiently and reliably during the test  
7 period. The following key measures are used to evaluate the operational performance  
8 depending on the generator type: (1) equivalent availability factor ("EAF"), which  
9 refers to the percent of a given time period a facility was available to operate at full  
10 power, if needed (EAF is not affected by the manner in which the unit is dispatched  
11 or by the system demands; it is impacted, however, by planned and unplanned (*i.e.*,  
12 forced) outage time); (2) net capacity factor ("NCF"), which measures the generation  
13 that a facility actually produces against the amount of generation that theoretically  
14 could be produced in a given time period, based upon its maximum dependable  
15 capacity (NCF *is* affected by the dispatch of the unit to serve customer needs); (3)  
16 equivalent forced outage rate ("EFOR"), which represents the percentage of unit  
17 failure (unplanned outage hours and equivalent unplanned derated<sup>1</sup> hours); a low  
18 EFOR represents fewer unplanned outages and derated hours, which equates to a  
19 higher reliability measure; (4) starting reliability ("SR"), which represents the  
20 percentage of successful starts; and (5) equivalent forced outage factor ("EFOF")—  
21 which quantifies the number of period hours in a year during which the unit is  
22 unavailable because of forced outages and forced deratings.

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<sup>1</sup> Derated hours are hours the unit operation was less than full capacity.

1 **Q. PLEASE DISCUSS SIGNIFICANT OUTAGES OCCURRING AT DEC'S**  
2 **TRADITIONAL/RENEWABLE FACILITIES DURING THE TEST PERIOD.**

3 A. In general, planned maintenance outages for all fossil and larger hydro units are  
4 scheduled for the spring and fall to maximize unit availability during periods of peak  
5 demand. Most of these units had at least one small planned outage during this test  
6 period to inspect and maintain plant equipment.

7 In the spring of 2022, Marshall 4 completed an outage to rebuild major  
8 turbine valves, repair condenser valves and steam piping, and replace step up  
9 transformer oil coolers and pumps. Cliffside 6 completed an outage to inspect and  
10 test the generator, rebuild turbine valves, and replace the A Induced Fan rotor and  
11 six boiler coal burners. Buck CC performed an outage to conduct a turbine  
12 inspection and balance of plant maintenance, hotwell cleaning and condenser  
13 inspection. Dan River CC completed an outage to inspect the steam turbine,  
14 generator, and high energy piping and replace the cooling tower fill and natural gas  
15 valve. Lincoln CT 3 and 4 performed an outage to replace Generator Step Up relays.  
16 W.S. Lee CC completed an outage to perform pressure wave cleaning and do  
17 general inspection and maintenance activities. In the fall of 2022, outages included  
18 an outage at Mill Creek CT-1 and Mill Creek CT-2 to inspect CT Combustion  
19 hardware and stacks, and outages at Mill Creek CT-3 and Mill Creek CT-4 to  
20 inspect CT combustion hardware and replace compressor blades. Rockingham CT-  
21 3 performed an outage to complete a CT Hot Gas Path Inspection and parts  
22 replacement. Marshall 1 completed an outage to replace lower slope boiler tubes,  
23 inspect and test CT & Aux transformers, replace the main stop valve and booster

1 fan rotor, and perform BOP maintenance. W.S. Lee CC1-10 completed an outage  
2 to inspect the generator and replace the turbine valve. W.S. Lee CC1-11 completed  
3 an outage to perform a GT11 medium generator inspection. W.S. Lee CC1-  
4 12 completed an outage to perform CT Hot Gas Path Inspection and parts  
5 replacement, DCS Evergreen, SCR Catalyst replacement, HEP Inspection, and  
6 GT12 medium inspection.

7 Major forced outages during the test period included Belews Creek U2, which  
8 experienced an unexpected failure of the main turbine side crossover piping balance-  
9 end expansion joint tie rods, Marshall U2, which was forced offline due to the failure  
10 of a wall bushing which supplies auxiliary power to the unit. The failed bushing  
11 caused damage to the auxiliary buss and switchgear.

12 During startup at Cliffside U5 the station was investigating issues related to  
13 elevated mercury readings, and when testing the 'A' forced draft, (FD) fan developed  
14 a significant vibration requiring the unit to be shutdown for repairs to the fan housing  
15 foundation. WS Lee CT11 was forced offline due to a combustion turbine failure. The  
16 root cause was found to be a failure of the thermal barrier coating on the Row 1 vanes.

17 **Q. HOW DOES DEC ENSURE EMISSIONS REDUCTIONS FOR**  
18 **ENVIRONMENTAL COMPLIANCE?**

19 A. The Company has installed pollution control equipment in order to meet various  
20 current federal, state, and local reduction requirements for NO<sub>x</sub> and SO<sub>2</sub> emissions.  
21 The SCR technology that DEC currently operates on the coal-fired units uses  
22 ammonia or urea for NO<sub>x</sub> removal. The SNCR technology employed at Allen Station  
23 and Marshall Units 1, 2 and 4 injects urea into the boiler for NO<sub>x</sub> removal. All DEC



1 coal units have wet scrubbers installed that use crushed limestone for SO<sub>2</sub> removal.  
2 Cliffside Unit 6 has a state-of-the-art SO<sub>2</sub> reduction system that couples a wet scrubber  
3 (e.g., limestone) and dry scrubber (e.g., quicklime). SCR equipment is also an integral  
4 part of the design of the Buck, Dan River and Lee CC Stations in which aqueous  
5 ammonia is introduced for NO<sub>x</sub> removal.

6 Overall, the type and quantity of chemicals used to reduce emissions at the  
7 plants varies depending on the generation output of the unit, the chemical constituents  
8 in the fuel burned, and/or the level of emissions reduction required. The Company is  
9 managing the impacts, favorable or unfavorable, as a result of changes to the fuel mix  
10 and/or changes in coal burn due to competing fuels and utilization of non-traditional  
11 coals. Overall, the goal is to effectively comply with emissions regulations and  
12 provide the optimal total-cost solution for the operation of the unit. The Company  
13 will continue to leverage new technologies and chemicals to meet both present and  
14 future state and federal emission requirements including the MATS rule. MATS  
15 chemicals that DEC uses when required to reduce emissions include, but may not be  
16 limited to, activated carbon, mercury oxidation chemicals, and mercury re-emission  
17 prevention chemicals. Company witness Clark provides the cost information for  
18 DEC's chemical use and forecast.

19 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

20 A. Yes, it does.

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(WHEREUPON, the prefiled  
rebuttal testimony of  
JEFFREY FLANAGAN is copied  
into the record as if given  
orally from the stand.)

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>REBUTTAL TESTIMONY OF</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>JEFFREY FLANAGAN</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
Charge Adjustments for Electric Utilities	)	

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1     **Q.     PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND POSITION<sup>076</sup>**  
2     **WITH THE COMPANY.**

3     A.     My name is Jeffrey Flanagan and my business address is 8320 East Highway 150,  
4     Terrell, North Carolina. I am employed by Duke Energy and am the General  
5     Manager III of the Carolinas Dispatchable Generation - West Zone including  
6     Marshall, Allen, Asheville, and W.S. Lee stations.

7     **Q.     DID YOU PREVIOUSLY FILE DIRECT TESTIMONY IN SUPPORT OF**  
8     **THE COMPANY’S APPLICATION IN THIS DOCKET?**

9     A.     Yes.

10    **Q.     WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

11    A.     The purpose of my rebuttal testimony is to: (1) respond to Public Staff Witness  
12    Evan Lawrence’s testimony that certain outages that occurred at Duke Energy  
13    Carolina, LLC’s (“DEC” or the “Company”) Belews Creek Steam Station Unit  
14    2 and W.S. Lee Combined Cycle Plant during the test-period were preventable;  
15    (2) Witness Lawrence’s suggestion that the Company has not been responsive  
16    to Public Staff’s Fossil-Hydro Semi-Annual Data Request; and (3) Mr.  
17    Lawrence’s request to keep the above-mentioned outages, and corresponding  
18    replacement power costs, open beyond the test-period.

19    **Q.     WAS THE COMPANY’S MANAGEMENT OF ITS FOSSIL FLEET**  
20    **DURING THE TEST-PERIOD PRUDENT?**

21    A.     Yes, the Company’s management of its fossil fleet during the test-period was  
22    reasonable and prudent, as demonstrated by its longstanding history of  
23    executing outages in a prudent manner, following prescribed processes and  
24    operating experience to maintain its fleet reliably for DEC’s customers.

1     **Q.     WHAT IS THE STANDARD OF REVIEW FOR DETERMINING THE**<sup>077</sup>  
2     **PRUDENCE OF THE COMPANY’S MANAGEMENT OF ITS FLEET?**

3     A.     While I am not an attorney, it is my understanding that the Commission has  
4     determined that the appropriate standard for prudence turns on the question  
5     whether management decisions were made in a reasonable manner and at an  
6     appropriate time on the basis of what was known or reasonably should have been  
7     known at the time.<sup>1</sup> The Commission further determined that “this standard is one  
8     of reasonableness that must be based on a contemporaneous view of the action or  
9     decision under question. Perfection is not required. Hindsight analysis -- the  
10    judging of events based on subsequent developments -- is not permitted.”<sup>2</sup>  
11    Contrary to witness Lawrence’s testimony, the question in fuel cases is not  
12    whether an outage was or was not “preventable” but instead whether the  
13    Company’s decisions in connection with such outage were prudent.

14    **Q.     THE PUBLIC STAFF ASSERTS THAT CERTAIN OUTAGES,**  
15    **IDENTIFIED BELOW, WERE PREVENTABLE EQUIPMENT**  
16    **FAILURES. DO YOU AGREE WITH THAT ASSERTION?**

17    A.     No. The Public Staff reviewed post-outage documentation to make their  
18    determination that these outages were preventable. Hindsight information, i.e.,  
19    post-outage documentation, does not give an accurate view of whether an outage  
20    was preventable. None of the outages discussed later in this testimony presented  
21    pre-outage indicators that there were problems that would have caused forced  
22    outages and required immediate attention. Witness Lawrence has failed to offer

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<sup>1</sup> North Carolina Utilities Commission *Order Approving Fuel Charge Adjustment* at 24, Docket No. E-7, Sub 1163 (August 20, 2018)

<sup>2</sup> Id.

1 evidence sufficient to establish that management decisions concerning pre-outage<sup>078</sup>  
2 activities were unreasonable given what was known at the time. Therefore, the  
3 Public Staff's assertions that these outages were preventable are unfounded.

4 **Q. DO YOU AGREE WITH WITNESS LAWRENCE'S CONTENTION**  
5 **THAT THE BELEWS CREEK UNIT 2 OUTAGE EXTENSION THAT**  
6 **BEGAN ON APRIL 22, 2022, "WAS PREVENTABLE AND LIKELY**  
7 **CAUSED BECAUSE SOMEONE WORKING ON THE TURBINE DID**  
8 **NOT FOLLOW PROPER PROCEDURES?**

9 A. No, I do not believe that the Belews Creek Unit 2 outage extension that began  
10 on April 22, 2022, was preventable. By way of background, the March 17<sup>th</sup>  
11 planned outage was scheduled to perform boiler maintenance, technology  
12 updates, and turbine valve work. Part of the planned scope also included a  
13 routine borescope inspection of the intermediate pressure (IP) turbine to inspect  
14 general condition and look for any issues that may need to be addressed in  
15 future planned maintenance. [BEGIN CONFIDENTIAL] [REDACTED]  
16 [REDACTED] [END  
17 CONFIDENTIAL] routine borescope inspection performed on April 1, 2022  
18 during the planned outage.

19 [REDACTED] [BEGIN CONFIDENTIAL] [REDACTED]  
20 [REDACTED]  
21 [REDACTED] [END CONFIDENTIAL]. The scope of  
22 work to disassemble and reassemble the IP turbine extended the outage end date  
23 from April 22, 2022 to May 8, 2022 (16 days).  
24

1 The Company believes that the [BEGIN CONFIDENTIAL] [REDACTED] 079  
2 [REDACTED]  
3 [REDACTED] [END CONFIDENTIAL] (FME) prevention during  
4 turbine maintenance work. [BEGIN CONFIDENTIAL] [REDACTED]  
5 [REDACTED]  
6 [REDACTED]  
7 [REDACTED] [END CONFIDENTIAL]

8 It is believed that the [BEGIN CONFIDENTIAL] [REDACTED]  
9 [REDACTED]  
10 [REDACTED] [END CONFIDENTIAL] Turbine inspection during the 2018 turbine  
11 outage by error while performing final inspection prior to reassembly. There  
12 were no operational problems or other indicators of the foreign material in the  
13 IP turbine prior to discovery from the borescope inspection in the 2022 planned  
14 outage.

15 In conclusion, Mr. Lawrence has presented no evidence to identify  
16 specific imprudent actions or inactions but has simply made the conclusory  
17 allegation that the outage was “preventable” (which is not the Commission’s  
18 prudence standard) and was “likely caused” by someone “not follow[ing]  
19 proper procedures.” This is an insufficient basis for disallowance.

20 **Q. DO YOU AGREE WITH MR. LAWRENCE’S ASSERTION THAT THE**  
21 **BELEWS CREEK UNIT 2 OUTAGE THAT BEGAN ON AUGUST 31,**  
22 **2022, WAS PREVENTABLE?**

23 A. No, I do not agree. A review of the events that led up to this outage show the  
24 Company responded and took prudent actions. In 2018 Fall Unit 2 outage the low

1 pressure (LP) turbine crossovers were sent offsite to a specialty vendor for<sup>080</sup>  
2 expansion joint replacement. The crossovers are shipped to the vendor fully  
3 assembled and return fully assembled. The turbine was reassembled, and no  
4 problems were noted until September 4, 2019 [BEGIN CONFIDENTIAL] [REDACTED]  
5 [REDACTED]  
6 [REDACTED]  
7 [REDACTED]  
8 [REDACTED]  
9 [REDACTED]  
10 [REDACTED]  
11 [REDACTED]  
12 [REDACTED] [END  
13 CONFIDENTIAL]. The crossover presented no other abnormal indications until  
14 returning to service after a brief outage on August 31, 2022 [BEGIN  
15 CONFIDENTIAL] [REDACTED]  
16 [REDACTED]  
17 [REDACTED] [END CONFIDENTIAL]  
18 Throughout the events [BEGIN CONFIDENTIAL] [REDACTED]  
19 [REDACTED] [END CONFIDENTIAL] the Company consulted with subject  
20 matter experts and took the recommended steps. [BEGIN  
21 CONFIDENTIAL] [REDACTED]  
22 [REDACTED]  
23 [REDACTED] [END CONFIDENTIAL], was the design and associated margin fully  
24 understood. [BEGIN CONFIDENTIAL] [REDACTED]



1 [REDACTED]  
2 [REDACTED]  
3 [REDACTED]

4 [REDACTED] **[END CONFIDENTIAL]** This was not apparent or preventable at the  
5 time decisions were made on the actions to take.

6 **Q. DO YOU AGREE WITH MR. LAWRENCE’S CONCLUSION THAT**  
7 **THE W.S. LEE OUTAGE THAT BEGAN ON DECEMBER 11, 2022,**  
8 **WAS PREVENTABLE?**

9 **A.** No, I do not agree. **[BEGIN CONFIDENTIAL]** [REDACTED]  
10 [REDACTED] **[END**  
11 **CONFIDENTIAL]**. There were no indications of a problem with the **[BEGIN**  
12 **CONFIDENTIAL]** [REDACTED]  
13 [REDACTED]  
14 [REDACTED]

15 [REDACTED] **[END CONFIDENTIAL]** There is nothing the Company did  
16 to cause this and no indications that could have been acted on to prevent it. This  
17 was not a preventable event.

18 **Q. PLEASE COMMENT GENERALLY ON WITNESS LAWRENCE’S**  
19 **RECOMMENDATION TO DEFER COMMISSION DETERMINATION**  
20 **ON OUTAGES THAT OCCURRED IN THE TEST-PERIOD.**

21 **A** The Company emphatically disagrees with witness Lawrence’s  
22 recommendation to defer consideration of outages that occurred in the test  
23 period to the next fuel case proceeding. First, this recommendation is  
24 inconsistent the fuel cost recovery construct in North Carolina and introduces

- 1           uncertainty and delay to a process that is designed to be predictable and timely.<sup>082</sup>
- 2           Second, the reasons given to justify the deferred consideration are insufficient.
- 3   **Q.   DID THE COMPANY PROVIDE THE REQUISITE SEMI-ANNUAL**
- 4           **OUTAGE INFORMATION TO THE PUBLIC STAFF FOR**
- 5           **TEST-PERIOD 2022?**
- 6   **A.**   Yes. As background, the semi-annual provision of outage information is in itself
- 7           an accommodation agreed to by the Company that provides Public Staff with
- 8           information outside and in advance of the cadence of the actual fuel cost
- 9           proceedings. In this particular case, the Company did in fact provide all of
- 10          responsive information for the outages in question. Witness Lawrence identifies
- 11          a vague and unspecified “concern” that the documents provide by the Company
- 12          “do not satisfy the intent of this agreement as understood by the Public Staff.” The
- 13          Company believes that it did provide all required information and moreover,
- 14          Public Staff has had ample time to issue further discovery or engage the Company
- 15          if it believed more information was needed. The Company is certainly willing to
- 16          discuss whether any changes are needed to this particular agreement but any
- 17          difference of opinion on this matter is an insufficient basis to defer outages that
- 18          occurred in this test period from this case to the next.
- 19                   For all outages, the Company has provided any available outage reports.
- 20          Consistent with past practice, the Company provides the requested outage
- 21          reports, if the Company has created one. Where the Company has not created
- 22          an outage report, the Company indicates as such and instead provides a
- 23          summary of the outage. It should be noted that both DEC and DEP responded
- 24          to the exact same semi-annual data request, in the same manner, for completed

1                   outages for calendar years 2020 through 2022. There have been no objections<sup>083</sup>  
2                   to the data provided over the past three years until now.

3                   Once again, Public Staff should not be permitted to hold over any  
4                   test-period outages or corresponding replacement power costs. Public Staff has  
5                   had numerous opportunities to raise its concern and subsequently revise its own  
6                   data request, considering the number of years the semi-annual request has been  
7                   in place. As the Company has indicated on many occasions, the Company is  
8                   available to meet (and will make every reasonable effort to accommodate Public  
9                   Staff's schedule) to discuss the Company's outage process and documentation  
10                  it now seeks to receive as part of its semi-annual data request going forward.

11                  Certainly, the Public Staff is not limited to the semi-annual data request.  
12                  The Commission issued a scheduling order in this Docket wherein the  
13                  Commission establishes the discovery period. Separate and apart from the semi-  
14                  annual data request or in response thereto, the Public Staff could have issued  
15                  discovery for additional outage documentation, explanation, and further  
16                  clarification to complete its investigation of test -period outages, and in fact,  
17                  Public Staff did issue substantial discovery regarding test-period outages, as  
18                  further detailed below.

19       **Q. SHOULD THE PUBLIC STAFF BE ALLOWED TO KEEP ITS**  
20       **INVESTIGATION OF OUTAGES OPEN BEYOND THE TEST PERIOD?**

21       A. No. Company maintains that it was responsive to the semi-annual outage request  
22       and subsequent- discovery, as the Public Staff was provided all outage information  
23       it asked for within the discovery period. Public Staff propounded extensive outage  
24       discovery including a request for *outage report, root cause analysis, contributory*

1            *cause analysis, internal memos, vendor OEM findings or other like/similar*<sup>084</sup>  
2            *documentation that provides context to the underpinnings of the outage/event* for  
3            eleven outages between Belews Creek and W.S. Lee. The Company provided  
4            requested documentation and detailed narratives. More specifically, during the  
5            discovery period for this fuel case, the Company provided the following  
6            information regarding outages to the Public Staff:

7            Public Staff Data Request (“PSDR”) **Set No. 7**, served on DEC 3/27; DEC  
8            responded on 4/7. Initial information on 11 outages at Belews Creek and W.S.  
9            Lee.

10          **PSDR Set No. 8**, served on DEC 3/27; DEC responded on 4/6. Standard outage  
11          information on all DEC outages for the test-period.

12          **PSDR Set No. 21**, served on DEC 4/20; DEC responded on 4/27. Detailed  
13          information on the Belews Creek 2 outage that began on 4/22/22.

14          **PSDR Set No. 22**, served on DEC 4/21; DEC responded on 4/28. Detailed  
15          information on the Belews Creek 2 outage that began on 5/8/22.

16          **PSDR Set No. 23**, served on DEC 4/24; DEC responded on 5/1. Detailed  
17          information on the Belews Creek 2 outage that began on 8/31/22.

18          There is no basis for the Public Staff to keep outages open beyond the test-period  
19          when the Company has responded to all requests presented. All test-period  
20          outages should be considered reviewed and complete at the end of this proceeding.

21          Accordingly, the Company’s position is that Public Staff should not be allowed to  
22          extend its investigation.

1     **Q.     DID THE COMPANY PROVIDE ALL REQUESTED INFORMATION<sup>085</sup>**  
2     **TO THE PUBLIC STAFF AND MADE ITSELF AVAILABLE FOR**  
3     **FOLLOW UP CONVERSATIONS FOR ISSUES?**

4     A.     Yes. The Company provided all requested information, as listed above in the  
5     testimony, and made itself available for follow up discussions as requested. As  
6     Mr. Lawrence states in his testimony on page 16, the Company had to reschedule  
7     the April 14, 2023, phone call. The Company requested to reschedule that call  
8     because a key subject matter expert was unavailable, in response to such request,  
9     the Public Staff stated that they were “just too busy” to meet. The Public Staff did  
10    not indicate that April 14, 2023, was the only time Public Staff would be available  
11    to meet, nor did it provide alternative dates or times. The Company would suggest  
12    that in lieu of a meeting, the Public Staff issued the additional discovery, which  
13    again the Company responded to further explain the facts and circumstances  
14    regarding test period outages in question.

15    **Q.     WHAT OTHER REASONS WERE PROVIDED BY WITNESS**  
16    **LAWRENCE FOR THE DEFERRAL OF CONSIDERATION?**

17    A     Witness Lawrence also refers to the ongoing investigation in Docket M-100 Sub  
18    163 and the fact that one of the outages in question extended outside of the test  
19    period.

20    **Q.     PLEASE COMMENT ON THESE ADDITIONAL REASONS.**

21    A.     While it is true that the Commission’s cold weather investigation in Docket M-  
22    100 Sub 163 remains open, that fact in itself does not alter the fuel recovery  
23    construct in North Carolina, nor has the Commission provided any indication in  
24    Docket M-100 Sub 163 that any further investigation in that docket obviates or

1 alters the scope of the annual fuel cost proceedings. Furthermore, while one of the<sup>086</sup>  
2 outages did extend beyond the test period, the Company does not agree that this  
3 fact justifies deferral of consideration. The outage commenced in the test period,  
4 and the full replacement power cost have been determined and Public Staff has  
5 had a full opportunity to investigate the causes of that particular outage.

6 **Q. PLEASE SUMMARIZE YOUR TESTIMONY REGARDING THE**  
7 **PROVISION OF OUTAGE INFORMATION AND PUBLIC STAFF'S**  
8 **DISCOVERY OPPORTUNITIES.**

9 A. The Company has been fully responsive to all data requests and has made itself  
10 available to Public Staff to answer any outstanding questions, including through  
11 in-person meetings regarding outages occurring in the test period. The fuel cost  
12 recovery construct in North Carolina establishes a timely process for the  
13 consideration of fuel costs and it is the responsibility of Public Staff and  
14 intervenors to conduct any necessary audit within the time parameters established  
15 under law as administered by this Commission. Absent any unusual  
16 circumstances or the agreement of the Company, it is not appropriate to defer  
17 consideration of outages occurring in the test period to a future case. Such a  
18 deferral is harmful to the Company and undermines the intended certainty of the  
19 process. Public Staff's vague concerns regarding information provided and  
20 meeting schedules are an insufficient basis to warrant departure from the well-  
21 established practices on these issues.

22 **Q. IS THERE ANYTHING ELSE YOU WOULD LIKE TO ADD**  
23 **CONCERNING THE COMPANY'S EXECUTION AND REPORTING**  
24 **OF OUTAGES?**

1 A. Yes. Public Staff's findings rely heavily on outage documentation, which by<sup>087</sup>  
2 design is hindsight-based and self-critical in nature and are intended to identify  
3 every direct and contributing cause of an incident, along with all potential avenues  
4 for improvement. The reports are not designed to assess whether the actions of  
5 management were reasonable and prudent given what was known at the time,  
6 which is exactly what Public Staff is doing. As the Commission has determined,  
7 hindsight analysis is not permitted when assessing prudence. Outside of hindsight  
8 analysis, no evidence has been presented which supports Mr. Lawrence's claim  
9 that these outages were preventable-i.e., the Company's actions or inactions were  
10 imprudent. No evidence has been presented which supports leaving any  
11 test-period outages open for further scrutiny after this case is litigated. The Public  
12 Staff's hindsight conclusions are not reason enough to leave these outages, or any  
13 outages, open beyond the test period. Regarding the Company's outage reporting,  
14 we have provided all requested outage information to Public Staff, consistent with  
15 recent practice, and provided extensive documentation and detailed responses to  
16 all discovery issued in this proceeding.

17 Finally, overall, DEC has a long history of operating its fleet prudently to  
18 provide safe and reliable service for the benefit of DEC's customers. We continue  
19 to improve our processes and believe strongly in using lessons learned to improve  
20 our operations going forward.

21 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

22 A. Yes, it does.

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(WHEREUPON, the prefiled  
revised rebuttal testimony  
of JEFFREY FLANAGAN is  
copied into the record as  
if given orally from the  
stand?)



**STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH**

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	<b>REVISED REBUTTAL</b>
Application of Duke Energy Carolinas, LLC	)	<b>TESTIMONY OF JEFFREY</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>FLANAGAN</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
Charge Adjustments for Electric Utilities	)	

---

1 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND POSITION<sup>090</sup>**  
2 **WITH THE COMPANY.**

3 A. My name is Jeffrey Flanagan and my business address is 8320 East Highway 150,  
4 Terrell, North Carolina. I am employed by Duke Energy and am the General  
5 Manager III of the Carolinas Dispatchable Generation - West Zone including  
6 Marshall, Allen, Asheville, and W.S. Lee stations.

7 **Q. DID YOU PREVIOUSLY FILE DIRECT TESTIMONY IN SUPPORT OF**  
8 **THE COMPANY'S APPLICATION IN THIS DOCKET?**

9 A. Yes.

10 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

11 A. The purpose of my rebuttal testimony is to: (1) respond to Public Staff Witness  
12 Evan Lawrence's testimony that certain outages that occurred at Duke Energy  
13 Carolina, LLC's ("DEC" or the "Company") Belews Creek Steam Station Unit  
14 2 and W.S. Lee Combined Cycle Plant during the test-period were preventable;  
15 (2) Witness Lawrence's suggestion that the Company has not been responsive  
16 to Public Staff's Fossil-Hydro Semi-Annual Data Request; and (3) Mr.  
17 Lawrence's request to keep the above-mentioned outages, and corresponding  
18 replacement power costs, open beyond the test-period.

19 **Q. WAS THE COMPANY'S MANAGEMENT OF ITS FOSSIL FLEET**  
20 **DURING THE TEST-PERIOD PRUDENT?**

21 A. Yes, the Company's management of its fossil fleet during the test-period was  
22 reasonable and prudent, as demonstrated by its longstanding history of  
23 executing outages in a prudent manner, following prescribed processes and  
24 operating experience to maintain its fleet reliably for DEC's customers.

1     **Q.     WHAT IS THE STANDARD OF REVIEW FOR DETERMINING THE**<sup>091</sup>  
2     **PRUDENCE OF THE COMPANY’S MANAGEMENT OF ITS FLEET?**

3     A.     While I am not an attorney, it is my understanding that the Commission has  
4     determined that the appropriate standard for prudence turns on the question  
5     whether management decisions were made in a reasonable manner and at an  
6     appropriate time on the basis of what was known or reasonably should have been  
7     known at the time.<sup>1</sup> The Commission further determined that “this standard is one  
8     of reasonableness that must be based on a contemporaneous view of the action or  
9     decision under question. Perfection is not required. Hindsight analysis -- the  
10    judging of events based on subsequent developments -- is not permitted.”<sup>2</sup>  
11    Contrary to witness Lawrence’s testimony, the question in fuel cases is not  
12    whether an outage was or was not “preventable” but instead whether the  
13    Company’s decisions in connection with such outage were prudent.

14    **Q.     THE PUBLIC STAFF ASSERTS THAT CERTAIN OUTAGES,**  
15    **IDENTIFIED BELOW, WERE PREVENTABLE EQUIPMENT**  
16    **FAILURES. DO YOU AGREE WITH THAT ASSERTION?**

17    A.     No. The Public Staff reviewed post-outage documentation to make their  
18    determination that these outages were preventable. Hindsight information, i.e.,  
19    post-outage documentation, does not give an accurate view of whether an outage  
20    was preventable. None of the outages discussed later in this testimony presented  
21    pre-outage indicators that there were problems that would have caused forced  
22    outages and required immediate attention. Witness Lawrence has failed to offer

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<sup>1</sup> North Carolina Utilities Commission *Order Approving Fuel Charge Adjustment* at 24, Docket No. E-7, Sub 1163 (August 20, 2018)

<sup>2</sup> *Id.*

1 evidence sufficient to establish that management decisions concerning pre-outage<sup>092</sup>  
2 activities were unreasonable given what was known at the time. Therefore, the  
3 Public Staff's assertions that these outages were preventable are unfounded. **DO**

4 **Q. YOU AGREE WITH WITNESS LAWRENCE'S CONTENTION**  
5 **THAT THE BELEWS CREEK UNIT 2 OUTAGE EXTENSION**  
6 **THAT BEGAN ON APRIL 22, 2022, "WAS PREVENTABLE AND**  
7 **LIKELY CAUSED BECAUSE SOMEONE WORKING ON THE**  
8 **TURBINE DID NOT FOLLOW PROPER PROCEDURES?**

9 A. No, I do not believe that the Belews Creek Unit 2 outage extension that began  
10 on April 22, 2022, was preventable. By way of background, the March 17<sup>th</sup>  
11 planned outage was scheduled to perform boiler maintenance, technology  
12 updates, and turbine valve work. Part of the planned scope also included a  
13 routine borescope inspection of the intermediate pressure (IP) turbine to inspect  
14 general condition and look for any issues that may need to be addressed  
15 in future planned maintenance. Unexpected foreign material was found in  
16 the IP turbine blade path during the routine borescope inspection  
17 performed on April 1, 2022 during the planned outage.

18 The Company considered the risk of potentially catastrophic  
19 damage to the turbine blade path and a possible future forced outage and  
20 made a prudent and reasonable decision to remove the foreign material  
21 from the IP turbine. The scope of work to disassemble and reassemble the IP  
22 turbine extended the outage end date from April 22, 2022 to May 8, 2022 (16  
23 days).

24

1           The Company believes that the material removed was the metal<sup>093</sup>  
2 valve from an inflatable bladder used for foreign material exclusion (FME)  
3 prevention during turbine maintenance work. The metal bladder valve was  
4 the only component that survived the high temperature steam during turbine  
5 operation. The rubber bladder had disintegrated from the high  
6 temperature steam exposure.

7           It is believed that the inflatable bladder was left in the double flow IP  
8 turbine inlet piping during the Unit 2 Intermediate Pressure Turbine inspection  
9 during the 2018 turbine outage by error while performing final inspection  
10 prior to reassembly. There were no operational problems or other indicators  
11 of the foreign material in the IP turbine prior to discovery from the borescope  
12 inspection in the 2022 planned outage.

13           In conclusion, Mr. Lawrence has presented no evidence to  
14 identify specific imprudent actions or inactions but has simply made the  
15 conclusory allegation that the outage was “preventable” (which is not the  
16 Commission’s prudence standard) and was “likely caused” by someone  
17 “not follow[ing] proper procedures.” This is an insufficient basis for  
18 disallowance.

19           **DO YOU AGREE WITH MR. LAWRENCE’S ASSERTION THAT THE**  
20 **Q. BELEWS CREEK UNIT 2 OUTAGE THAT BEGAN ON AUGUST**  
21 **31, 2022, WAS PREVENTABLE?**

22           No, I do not agree. A review of the events that led up to this outage show  
23 A. the Company responded and took prudent actions. In 2018 Fall Unit 2 outage the  
24 low

1 pressure (LP) turbine crossovers were sent offsite to a specialty vendor for<sup>094</sup>  
2 expansion joint replacement. The crossovers are shipped to the vendor fully  
3 assembled and return fully assembled. The turbine was reassembled, and no  
4 problems were noted until September 4, 2019 when a tie rod nut was observed  
5 loosened by an operator during normal operator rounds. The Company consulted  
6 the specialty vendor and was provided guidance on how to retighten the loose  
7 nut with Loctite Threadlocker 272. Additionally, the Company took the  
8 prudent step to conduct an inspection of all tie rods during the 2019 Fall Unit 2  
9 outage on October 10, 2019. The inspection revealed one tie rod with a cracked  
10 circumferential weld and loose spherical fasteners on another tie rod. The  
11 station performed a weld repair on the cracked weld and followed vendor  
12 guidance to tighten the loosened fastener securing the nuts with Loctite. The  
13 crossover presented no other abnormal indications until returning to service  
14 after a brief outage on August 31, 2022 when an operator noticed  
15 another loose tie rod nut and created a work order to have it retorqued  
16 during the next unit outage. [BEGIN CONFIDENTIAL] [REDACTED]  
17 [REDACTED]  
18 [REDACTED] [END CONFIDENTIAL] the Company  
19 consulted with subject matter experts and took the recommended  
20 steps. With no original design criteria available from the OEM, only during the  
21 post event investigation using destructive testing and finite element analysis,  
22 was the design and associated margin fully understood. The analysis  
23 showed the design  
24

1 margin was inadequate to handle the loading condition that results from a loose<sup>095</sup>  
2 fastener. The failure of the vendor to use Loctite Threadlocker, lack of original  
3 design margins, and understanding of subject matter experts lead to  
4 the failure. This was not apparent or preventable at the time decisions were  
5 made on the actions to take.

6 **Q. DO YOU AGREE WITH MR. LAWRENCE'S CONCLUSION THAT**  
7 **THE W.S. LEE OUTAGE THAT BEGAN ON DECEMBER 11, 2022,**  
8 **WAS PREVENTABLE?**

9 A. No, I do not agree. [BEGIN CONFIDENTIAL] [REDACTED]  
10 [REDACTED] [END  
11 CONFIDENTIAL]. There were no indications of a problem with the turning  
12 gear unit prior to the outage and no work was performed on the turning  
13 gear unit as part of the outage. The failure occurred due to a malfunction  
14 causing the turning gear not to disengage properly during turbine startup.  
15 There is nothing the Company did to cause this and no indications that could  
16 have been acted on to prevent it. This was not a preventable event.

17 **PLEASE COMMENT GENERALLY ON WITNESS LAWRENCE'S**  
18 **Q. RECOMMENDATION TO DEFER COMMISSION DETERMINATION**  
19 **ON OUTAGES THAT OCCURRED IN THE TEST-PERIOD.**

20 The Company emphatically disagrees with witness Lawrence's  
21 A recommendation to defer consideration of outages that occurred in the test  
22 period to the next fuel case proceeding. First, this recommendation  
23 is inconsistent the fuel cost recovery construct in North Carolina and  
24 introduces

1           uncertainty and delay to a process that is designed to be predictable and timely.<sup>096</sup>  
2           Second, the reasons given to justify the deferred consideration are insufficient.

3       **Q.    DID THE COMPANY PROVIDE THE REQUISITE SEMI-ANNUAL**  
4       **OUTAGE INFORMATION TO THE PUBLIC STAFF FOR**  
5       **TEST-PERIOD 2022?**

6       A.    Yes. As background, the semi-annual provision of outage information is in itself  
7       an accommodation agreed to by the Company that provides Public Staff with  
8       information outside and in advance of the cadence of the actual fuel cost  
9       proceedings. In this particular case, the Company did in fact provide all of  
10      responsive information for the outages in question. Witness Lawrence identifies  
11      a vague and unspecified “concern” that the documents provide by the Company  
12      “do not satisfy the intent of this agreement as understood by the Public Staff.” The  
13      Company believes that it did provide all required information and moreover,  
14      Public Staff has had ample time to issue further discovery or engage the Company  
15      if it believed more information was needed. The Company is certainly willing to  
16      discuss whether any changes are needed to this particular agreement but any  
17      difference of opinion on this matter is an insufficient basis to defer outages that  
18      occurred in this test period from this case to the next.

19                For all outages, the Company has provided any available outage reports.  
20      Consistent with past practice, the Company provides the requested outage  
21      reports, if the Company has created one. Where the Company has not created  
22      an outage report, the Company indicates as such and instead provides a  
23      summary of the outage. It should be noted that both DEC and DEP responded  
24      to the exact same semi-annual data request, in the same manner, for completed



1 outages for calendar years 2020 through 2022. There have been no objections<sup>097</sup>  
2 to the data provided over the past three years until now.

3 Once again, Public Staff should not be permitted to hold over any  
4 test-period outages or corresponding replacement power costs. Public Staff has  
5 had numerous opportunities to raise its concern and subsequently revise its own  
6 data request, considering the number of years the semi-annual request has been  
7 in place. As the Company has indicated on many occasions, the Company is  
8 available to meet (and will make every reasonable effort to accommodate Public  
9 Staff's schedule) to discuss the Company's outage process and documentation  
10 it now seeks to receive as part of its semi-annual data request going forward.

11 Certainly, the Public Staff is not limited to the semi-annual data request.  
12 The Commission issued a scheduling order in this Docket wherein the  
13 Commission establishes the discovery period. Separate and apart from the semi-  
14 annual data request or in response thereto, the Public Staff could have issued  
15 discovery for additional outage documentation, explanation, and further  
16 clarification to complete its investigation of test -period outages, and in fact,  
17 Public Staff did issue substantial discovery regarding test-period outages, as  
18 further detailed below.

19 **Q. SHOULD THE PUBLIC STAFF BE ALLOWED TO KEEP ITS**  
20 **INVESTIGATION OF OUTAGES OPEN BEYOND THE TEST PERIOD?**

21 A. No. Company maintains that it was responsive to the semi-annual outage request  
22 and subsequent- discovery, as the Public Staff was provided all outage information  
23 it asked for within the discovery period. Public Staff propounded extensive outage  
24 discovery including a request for *outage report, root cause analysis, contributory*

1 *cause analysis, internal memos, vendor OEM findings or other like/similar*<sup>098</sup>  
2 *documentation that provides context to the underpinnings of the outage/event* for  
3 eleven outages between Belews Creek and W.S. Lee. The Company provided  
4 requested documentation and detailed narratives. More specifically, during the  
5 discovery period for this fuel case, the Company provided the following  
6 information regarding outages to the Public Staff:

7 Public Staff Data Request (“PSDR”) **Set No. 7**, served on DEC 3/27; DEC  
8 responded on 4/7. Initial information on 11 outages at Belews Creek and W.S.  
9 Lee.

10 **PSDR Set No. 8**, served on DEC 3/27; DEC responded on 4/6. Standard outage  
11 information on all DEC outages for the test-period.

12 **PSDR Set No. 21**, served on DEC 4/20; DEC responded on 4/27. Detailed  
13 information on the Belews Creek 2 outage that began on 4/22/22.

14 **PSDR Set No. 22**, served on DEC 4/21; DEC responded on 4/28. Detailed  
15 information on the Belews Creek 2 outage that began on 5/8/22.

16 **PSDR Set No. 23**, served on DEC 4/24; DEC responded on 5/1. Detailed  
17 information on the Belews Creek 2 outage that began on 8/31/22.

18 There is no basis for the Public Staff to keep outages open beyond the test-period  
19 when the Company has responded to all requests presented. All test-period  
20 outages should be considered reviewed and complete at the end of this proceeding.

21 Accordingly, the Company’s position is that Public Staff should not be allowed to  
22 extend its investigation.

1     **Q.     DID THE COMPANY PROVIDE ALL REQUESTED INFORMATION<sup>099</sup>**  
2     **TO THE PUBLIC STAFF AND MADE ITSELF AVAILABLE FOR**  
3     **FOLLOW UP CONVERSATIONS FOR ISSUES?**

4     A.     Yes. The Company provided all requested information, as listed above in the  
5     testimony, and made itself available for follow up discussions as requested. As  
6     Mr. Lawrence states in his testimony on page 16, the Company had to reschedule  
7     the April 14, 2023, phone call. The Company requested to reschedule that call  
8     because a key subject matter expert was unavailable, in response to such request,  
9     the Public Staff stated that they were “just too busy” to meet. The Public Staff did  
10    not indicate that April 14, 2023, was the only time Public Staff would be available  
11    to meet, nor did it provide alternative dates or times. The Company would suggest  
12    that in lieu of a meeting, the Public Staff issued the additional discovery, which  
13    again the Company responded to further explain the facts and circumstances  
14    regarding test period outages in question.

15    **Q.     WHAT OTHER REASONS WERE PROVIDED BY WITNESS**  
16    **LAWRENCE FOR THE DEFERRAL OF CONSIDERATION?**

17    A     Witness Lawrence also refers to the ongoing investigation in Docket M-100 Sub  
18    163 and the fact that one of the outages in question extended outside of the test  
19    period.

20    **Q.     PLEASE COMMENT ON THESE ADDITIONAL REASONS.**

21    A.     While it is true that the Commission’s cold weather investigation in Docket M-  
22    100 Sub 163 remains open, that fact in itself does not alter the fuel recovery  
23    construct in North Carolina, nor has the Commission provided any indication in  
24    Docket M-100 Sub 163 that any further investigation in that docket obviates or

1 alters the scope of the annual fuel cost proceedings. Furthermore, while one of the <sup>100</sup>  
2 outages did extend beyond the test period, the Company does not agree that this  
3 fact justifies deferral of consideration. The outage commenced in the test period,  
4 and the full replacement power cost have been determined and Public Staff has  
5 had a full opportunity to investigate the causes of that particular outage.

6 **Q. PLEASE SUMMARIZE YOUR TESTIMONY REGARDING THE**  
7 **PROVISION OF OUTAGE INFORMATION AND PUBLIC STAFF'S**  
8 **DISCOVERY OPPORTUNITIES.**

9 A. The Company has been fully responsive to all data requests and has made itself  
10 available to Public Staff to answer any outstanding questions, including through  
11 in-person meetings regarding outages occurring in the test period. The fuel cost  
12 recovery construct in North Carolina establishes a timely process for the  
13 consideration of fuel costs and it is the responsibility of Public Staff and  
14 intervenors to conduct any necessary audit within the time parameters established  
15 under law as administered by this Commission. Absent any unusual  
16 circumstances or the agreement of the Company, it is not appropriate to defer  
17 consideration of outages occurring in the test period to a future case. Such a  
18 deferral is harmful to the Company and undermines the intended certainty of the  
19 process. Public Staff's vague concerns regarding information provided and  
20 meeting schedules are an insufficient basis to warrant departure from the well-  
21 established practices on these issues.

22 **Q. IS THERE ANYTHING ELSE YOU WOULD LIKE TO ADD**  
23 **CONCERNING THE COMPANY'S EXECUTION AND REPORTING**  
24 **OF OUTAGES?**

1 A. Yes. Public Staff's findings rely heavily on outage documentation, which by<sup>101</sup>  
2 design is hindsight-based and self-critical in nature and are intended to identify  
3 every direct and contributing cause of an incident, along with all potential avenues  
4 for improvement. The reports are not designed to assess whether the actions of  
5 management were reasonable and prudent given what was known at the time,  
6 which is exactly what Public Staff is doing. As the Commission has determined,  
7 hindsight analysis is not permitted when assessing prudence. Outside of hindsight  
8 analysis, no evidence has been presented which supports Mr. Lawrence's claim  
9 that these outages were preventable-i.e., the Company's actions or inactions were  
10 imprudent. No evidence has been presented which supports leaving any  
11 test-period outages open for further scrutiny after this case is litigated. The Public  
12 Staff's hindsight conclusions are not reason enough to leave these outages, or any  
13 outages, open beyond the test period. Regarding the Company's outage reporting,  
14 we have provided all requested outage information to Public Staff, consistent with  
15 recent practice, and provided extensive documentation and detailed responses to  
16 all discovery issued in this proceeding.

17 Finally, overall, DEC has a long history of operating its fleet prudently to  
18 provide safe and reliable service for the benefit of DEC's customers. We continue  
19 to improve our processes and believe strongly in using lessons learned to improve  
20 our operations going forward.

21 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

22 A. Yes, it does.

1 BY MS. TOON:

2 Q And, Mr. Flanagan, did you prepare a summary of  
3 your testimony?

4 A Yes, I did.

5 MS. TOON: Commissioner Kemerait, if there  
6 are no objections, I ask that Mr. Flanagan's summary  
7 of his testimonies be copied into the record as if  
8 orally given from the stand.

9 COMMISSIONER KEMERAIT: Seeing no objection,  
10 the summary of Mr. Flanagan's testimony will be copied  
11 into the record as if given orally from the stand.

12 MS. TOON: Thank you.

13 (WHEREUPON, the summary of  
14 direct, rebuttal, and  
15 revised rebuttal testimony  
16 of JEFFREY FLANAGAN is  
17 copied into the record as  
18 if given orally from the  
19 stand.)

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**DUKE ENERGY CAROLINAS, LLC  
JEFFREY FLANAGAN'S DIRECT AND REBUTTAL TESTIMONY SUMMARY  
DOCKET NO. E-7, SUB 1282**

In my direct testimony, I discuss Duke Energy Carolinas (DEC) Traditional and Renewable generation portfolio, formerly known as the Fossil-Hydro fleet, in terms of changes since the 2022 DEC fuel hearing, the performance of the generating assets during the test period, significant outages that occurred during the period, and information concerning environmental compliance. The DEC Traditional and Renewable generating portfolio is approximately 14.3 thousand MW, providing 39% of total DEC generation for the test period. No new generation has been added to the portfolio since the 2022 fuel hearing. As in past years, DEC utilized the Joint Dispatch Agreement to allow customers to benefit from the lowest cost resources available. The units operated efficiently and reliably, producing heat rates of 9,778 Btu/kWh for the coal fleet and 7,110 Btu/kWh for the combined cycle power blocks. A number of outages that occurred during the test period are outlined in my direct testimony, including descriptions of large work undertaken during each outage. Last, I describe environmental compliance equipment and chemicals used at our units.

In my rebuttal testimony, I discuss Public Staff Witness Evan Lawrence's testimony that certain outages that occurred at DEC's Belews Creek Steam Station Unit 2 and W.S. Lee Combined Cycle Plant during the test-period were preventable; (2) Witness Lawrence's suggestion that the Company has not been responsive to Public Staff's Fossil-Hydro Semi-Annual Data Request; and (3) Witness Lawrence's request to keep the above-mentioned outages, and corresponding replacement power costs, open beyond the test period. I disagree with all three of Witness Lawrence's assertions, and describe in detail

why his positions are unfounded. In regards to the discussed outages, I also note the definition of prudence, which the Commission has determined turns on the question whether management decisions were made in a reasonable manner and at an appropriate time on the basis of what was known or reasonably should have been known at the time.<sup>1</sup> My rebuttal testimony also discusses DEC's ongoing responsiveness to Public Staff requests for data, both within the discovery period of this fuel hearing, and during non-hearing periods.

This concludes my direct and rebuttal testimony summary.

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<sup>1</sup> North Carolina Utilities Commission *Order Approving Fuel Charge Adjustment* at 24, Docket No. E-7, Sub 1163 (August 20, 2018)



1 MS. TOON: Mr. Flanagan is available for  
2 questionings.

3 MR. CONANT: CIGFUR III has no questions for  
4 this witness.

5 MR. TRATHEN: I have no questions.

6 MR. MAGARIRA: SACE has no questions for  
7 this witness.

8 MR. FREEMAN: Thank you.

9 CROSS EXAMINATION BY MR. FREEMAN:

10 Q Mr. Flanagan, would you agree with me that the  
11 W.S. Lee Plant was not operational during Winter  
12 Storm Elliott?

13 A That is correct.

14 Q And the case we're here about is the fuel  
15 expenditures for calendar year 2022, correct?

16 A Correct.

17 Q So next years fuel will be filed in early 2024  
18 for the 2023 year.

19 A Correct.

20 Q And so would you agree with me that W.S. Lee's  
21 non-operational status extended beyond  
22 December 31st of 2022?

23 A Yes, that's correct. I believe it went through  
24 mid-January.

1 Q And mid-January of 2023 will be addressed in the  
2 fuel case that will be filed in early 2024?

3 A I would think the 2023 portion of that would be  
4 part of the 2023 fuels case, correct.

5 Q I understand. I'd like to address just some of  
6 the scheduling issues that arose here.

7 MR. FREEMAN: And if I could, Commissioner,  
8 I would propose to mark an exhibit as Public Staff  
9 Flanagan Cross Exhibit 1.

10 COMMISSIONER KEMERAIT: It shall be marked.

11 (WHEREUPON, Public Staff  
12 Flanagan Cross Exhibit 1 is  
13 marked for identification.)

14 MR. FREEMAN: May I approach?

15 COMMISSIONER KEMERAIT: Yes, you may.

16 (Counsel passes out an exhibit)

17 BY MR. FREEMAN:

18 Q Thank you. I think you now have a document in  
19 front of you marked Exhibit 1 with nine pages.

20 A Yes, that's correct.

21 Q And let me just back up a little bit. You filed  
22 direct testimony in this case on February 28th.

23 A I believe that's correct.

24 Q I did the same thing you're doing right now, so.

1 A Yes.

2 Q February 28th?

3 A Yes.

4 Q And then the Public Staff filed testimony on May  
5 9th.

6 A Yes, that's correct.

7 Q That is 10 weeks; 70 days. I counted.

8 A Okay.

9 Q Does that sound about right?

10 A Yes, sir.

11 Q And you might agree with me that in those 10  
12 weeks some other things were going on involving  
13 the Public Staff and Duke Energy?

14 A Duke Energy I can definitely say yes. I don't  
15 know about the Public Staff, but yes.

16 Q I can say yes but I'm not allowed to testify.  
17 This data request here is dated March 27th?  
18 Exhibit 1.

19 A Yes, that's correct.

20 Q I've got it if you need it.

21 A Yes, March 27th. I've got it.

22 Q And it's called "Outages". You'll see on the  
23 first page.

24 A Correct.

1 Q And if you'll look with me on page 5 of 9.

2 A Okay.

3 Q Public Staff asked for a meeting. And on page  
4 six of nine is the response from the Company.

5 Glad to have a meeting. Scheduled for April 14th  
6 at 11:00 a.m.

7 A Yes, that's correct.

8 Q And we can skip ahead to page 9 and see that the  
9 subject of this meeting is going to be regarding  
10 Belews Creek and W.S. Lee.

11 A Yes, that's correct.

12 Q Technical SME discussion only.

13 A Yes.

14 Q That means no lawyers, correct?

15 A Yes, that's my understanding.

16 Q And if you'll look at page 8 of 9, you'll see  
17 that on April 12th that meeting was canceled with  
18 a request to reschedule for the next week.

19 A Yes, I believe the request was to reschedule.  
20 Correct.

21 Q And then just for completeness, if we'll look at  
22 page 7 of 9, in your rebuttal testimony you noted  
23 that the Public Staff said they were just too  
24 busy. And if you'll look sort of three-fourths

1 of the way down you'll see that single sentence  
2 from the Public Staff, "sorry for the delay in  
3 responding. At this time we are just too busy to  
4 have this meeting"?

5 A Yes, I see that.

6 Q That was sent in response to the request for a  
7 rescheduling of the meeting that was supposed to  
8 happen on April 14th?

9 A Correct.

10 Q And this is the email that you are referencing in  
11 your testimony?

12 A Yes.

13 Q Okay. If you'll see, and I don't know how to  
14 tell you, but it's in the paragraph at the bottom  
15 of page 7, the Public Staff says that they would  
16 have expected to also have information on those.  
17 Do you see that sentence? If you'll just want to  
18 count the number of lines. Six, seven --

19 A Yeah. *And states that reports were not created*  
20 *for those.* Is that -- I'm not sure.

21 Q Yep, you're there.

22 A Okay. Yes.

23 Q So, you will see -- you will agree with me that  
24 the Public Staff here is telling Duke that

1           there's some information that they haven't  
2           received that they thought they would have  
3           received?

4   A       I believe that's correct.  And, I mean, I can't  
5           speak to what you're saying.  I mean, I see what  
6           you say, but I guess I can't speak to the intent.

7   Q       Thank you.  I understand.

8                               If I could have one moment.

9                               (Discussion at counsel table)

10               MR. FREEMAN:  Thank you.  I don't have any  
11               more questions, Mr. Flanagan.

12               MS. TOON:  Just a few redirect questions if  
13               I may.

14   REDIRECT EXAMINATION BY MS. TOON:

15   Q       Mr. Flanagan, in response to Mr. Freeman's  
16           questions regarding discovery the Company  
17           provided.  In your opinion did the Company  
18           provide -- was the Company responsive?

19   A       Yes, I believe over the course of the data  
20           request period we received, related to these  
21           three outages specifically that they're talking  
22           about here, W.S. Lee and two at Belews Creek,  
23           five separate data requests with upwards of 150  
24           questions that were answered.  Yeah.  Over the

1 course of the about two-week period, towards the  
2 end of April.

3 Q And Mr. Freeman pointed you to, this is Public  
4 Staff's Data Request 7. If you recall, did  
5 Public Staff issue follow-up data requests in  
6 respect to our answers, the Company's answers to  
7 Public Staff's DR?

8 A Yes, that's correct. Data Request 8 specifically  
9 on all outages; 21 and 22 were also, and 2023,  
10 concern Belews Creek; and there was actually a  
11 follow-up Data Request 30 that was submitted last  
12 week that I believe we responded Friday.

13 Q And with regards to Mr. Will's question -- excuse  
14 me, Mr. Freeman's question about their concern  
15 they didn't receive certain information. Could  
16 you give some background on the semi-annual data  
17 request?

18 A Yes. And it's my understanding that the Company,  
19 what we are always asked to give in data requests  
20 is outage reports or whenever we do not have  
21 outage reports a summary of the outage. That's  
22 been a longstanding history. We looked back the  
23 last few years and it's the same data that we've  
24 always supplied.

1 Q And the semi-annual data request, is that issued  
2 before the start of the fuel discovery period?

3 A That's my understanding. Yes, before.

4 Q And as far as a -- in regards to DEC, for the  
5 last three test periods, has that been the  
6 practice between Public Staff and the Company?

7 A Yes, that's correct. We've given them the same  
8 data - outage reports or summaries of outages  
9 where there's no report available.

10 Q And so, just for clarity of record, when they ask  
11 for an outage report, does the Company provide an  
12 outage report?

13 A That's correct.

14 Q And where an outage report has not been created  
15 what does the Company do?

16 A We summarize the outage and respond, usually in  
17 an Excel file.

18 Q And by nature of the fact that a semi-annual data  
19 request, we do this twice for each test year?

20 A Yes, that's correct?

21 Q And have done so for DEC for test year -- this  
22 current test year? 2022?

23 A Correct.

24 Q And for 2021 as well?



1 A Yes.

2 Q And for 2020?

3 A Yes.

4 Q And if you know, does the Public Staff ask the  
5 exact same question for Duke Energy Progress?

6 A I believe so. Yes.

7 Q And has the Company responded consistently with  
8 the practice which you have just outlined?

9 A Yes, that's correct. Same response.

10 Q And if the Commission establishes a discovery  
11 period as part of this, part of the fuel  
12 proceeding, is that correct?

13 A Yes, that's right.

14 Q And did the Company respond to formal discovery  
15 within the discovery period?

16 A Yes. We responded, you know, based on the date  
17 received, we submitted back in the required  
18 period. Yes.

19 Q And did the Company make itself available for  
20 discussions with the Public Staff as it relates  
21 to the fuel proceeding?

22 A Yes. And it's one thing I wanted to point out  
23 with the rescheduling of the meeting. The  
24 meeting wasn't canceled. We asked for a

1           reschedule and, I believe, provided my  
2           information, contact information so that they  
3           could reach out to me independently if they  
4           needed to.

5   Q       Did the Public Staff respond with a different  
6           date they might be available?

7   A       No.

8   Q       And did the Public Staff respond indicating that  
9           April 14th was the only day they were available?

10   A       The email is all that I've seen.

11   Q       And, if you recall, any discussions with respect  
12           to the three outages in question that you may  
13           have had with Public Staff outside of discovery  
14           or --

15   A       Specifically, I mean, I know we had a -- I  
16           believe it was a DEP rate case call concerning  
17           Asheville Station and during that call we talked  
18           about W.S. Lee's, the issues going on there, just  
19           because I had a responsibility for W.S. Lee, so  
20           the conversation kind of went in that direction.

21   Q       Thank you, Mr. Flanagan.

22           MS. TOON: I have no further questions.

23           COMMISSIONER KEMERAIT: I'll begin with a  
24           couple of questions from the Commission.

1 EXAMINATION BY COMMISSIONER KEMERAIT:

2 Q Talking about the outage reports, I think you  
3 just testified and then you talked in your  
4 rebuttal testimony that if the Company has not  
5 prepared an outage report that it will prepare a  
6 summary instead. Can you help us understand the  
7 reasons that DEC would not prepare an actual  
8 report for outages?

9 A Yes. So our outage reports are -- we have  
10 planned outages. If you look at kind of how  
11 we're structured, we have outage managers that  
12 manage certain larger, longer term outages. And  
13 outage reports are generally prepared for those  
14 planned outages that are planned well in advance.  
15 So a year in advance we have planned outages.  
16 Those outage reports are prepared for those  
17 outages - the detail, the scope of work, and any  
18 other findings during the outage.

19 Q And for the unplanned outages, some of which  
20 occurred during the test year, do you -- does the  
21 Company prepare outage reports after the fact, so  
22 actual reports as opposed to just summaries of  
23 what had happened?

24 A No. So we don't -- it depends on what the

1           outage, kind of how the outage goes. So W.S.  
2           Lee, as an example, I believe there was an outage  
3           summary of the work that went on after  
4           the turning gear failure, as an example.  
5           Generally, depending on the type of failure, if  
6           it's a less common more technical failure, we'll  
7           do a root cause. It may be internal. We may  
8           involve SMEs. We may involve OEMs, like Siemens  
9           or Gen and a gas turbine to provide a report.  
10          But they're more hind-sight reports on technical  
11          issues that happened and not outage reports like  
12          would be prepared in planned outages.

13        Q     And so just for clarification, which of the  
14              outages during the test year did DEC not prepare  
15              or have an actual outage report for?

16        A     I can verify, subject to check, but there are  
17              probably several, you know, forced outages,  
18              maintenance outages where we would not have done  
19              that.

20        Q     Okay. And then I'll be asking the Public Staff  
21              the same question, but the Public Staff believes  
22              that they did not or do not have the information  
23              and documentation that they need in order to have  
24              completed their investigation about the outages

1 and then provide a recommendation to the  
2 Commission.

3 Can you give the Company's  
4 position about whether you provided the  
5 information that the Public Staff needed and they  
6 had what they needed in order to complete their  
7 investigation and prepare a recommendation? And  
8 I'll be asking the same question of the Public  
9 Staff.

10 A Okay. Yes. I mean, I feel with the data that  
11 has been submitted, and it goes back to the five,  
12 really six now, data requests, a 150 questions,  
13 that we answered in the time allotted to get back  
14 to them, several follow-up questions, even up to  
15 the most recent data request that was submitted  
16 last week and returned last week, we've provided  
17 everything that we can possibly provide to the  
18 Public staff to make a determination on those  
19 outages.

20 Q So you believe that you have fully answered and  
21 complied with their request for information?

22 A Yes, that's correct.

23 Q Except for actually having an in-person meeting?

24 A Correct. Yes.

1 Q And then a question about the W.S. Lee outage.  
2 That outage occurred during December of 2022 and  
3 extended into 2023. And I think I heard that  
4 your position is, is that deferral from that  
5 outage should on -- deferral to the next fuel  
6 proceeding, should only be the portion of the  
7 outage that occurred in calendar year 2023 as  
8 opposed to the entire outage. Is that the  
9 Company's position?

10 A Yes, that's correct.

11 Q So the Company does not believe that because the  
12 outage extended into 2023 that there's a basis  
13 for deferring it into the next fuel proceeding?

14 A Correct.

15 COMMISSIONER KEMERAIT: Any further  
16 questions from the Commission, beginning with the  
17 Chair?

18 CHAIR MITCHELL: (Shakes head no).

19 COMMISSIONER KEMERAIT: Commissioner  
20 Clodfelter?

21 EXAMINATION BY COMMISSIONER CLODFELTER:

22 Q Mr. Flanagan, just curious, the discovery request  
23 you responded to last week, what was the subject  
24 matter of that request?

1 A They were additional questions related to two  
2 Belews Creek outages. One in the spring and in  
3 the fall, both on Belews Creek Unit 2.

4 Q On Unit 2? And they did not -- did that  
5 discovery request address the outage at W.S. Lee  
6 between December and January?

7 A I don't believe there were any questions related  
8 to W.S. Lee. I think they were all Belews Creek.

9 COMMISSIONER CLODFELTER: Okay. Thank you,  
10 sir.

11 COMMISSIONER KEMERAIT: Commissioner  
12 Brown-Bland?

13 COMMISSIONER BROWN-BLAND: Yes.

14 EXAMINATION BY COMMISSIONER BROWN-BLAND:

15 Q Just to clarify, with the Public Staff Flanagan  
16 Cross Examination Exhibit 1, page 7, there at the  
17 bottom, so -- and you can take a minute to look  
18 at it so you don't have to go with my short  
19 summary. But as I read that it's an indication  
20 that the Company had provided the Public Staff  
21 with a list of outages, and the summaries of the  
22 work, and indicated that the reports had not been  
23 prepared or created for those. And then the  
24 engineer for the Public Staff, Evan Lawrence,

1 indicates that there were other outages and that  
2 he would have expected to receive information on.  
3 On did the Company not -- did the Company  
4 understand that before seeing this from him, that  
5 he was looking for other?

6 A No, I don't believe so. My understanding from  
7 the request for outage reports -- you know, we  
8 feel like we submitted outage reports and  
9 summaries of outages. I think the -- one of  
10 their data request, we submitted the root cause  
11 for one of the outages, and I think they were  
12 taking that as an outage report even though it  
13 was a hindsight analysis for a technical response  
14 for what happened. We don't consider that an  
15 outage report.

16 Q And then having received this statement from him,  
17 what was the response? Did you indicate or have  
18 further conversations letting them know that you  
19 didn't think he had asked, because he indicates  
20 here that maybe they need to revise the data  
21 request. Is that what the Company was thinking,  
22 too? Did you communicate that?

23 A I think at the time we thought and still believe  
24 that we had given them all the information that



1 we could on the outages which was why, you know,  
2 if they had questions on some of the data, I hate  
3 to assume, my assumption on the further questions  
4 were that they had some technical questions about  
5 what they had seen in the data request that we  
6 had already provided and not so much have  
7 additional questions new. We thought it was just  
8 a technical explanation which would be common  
9 with some of the other meetings that we had had.

10 Q Did you take this response as being somehow they  
11 weren't satisfied with what they had received,  
12 the Public Staff?

13 A I don't know that I thought about what their  
14 intent was at the time. Yes.

15 COMMISSIONER BROWN-BLAND: Okay. Thank you.

16 COMMISSIONER KEMERAIT: Questions on  
17 Commission questions?

18 Oh, excuse me, Commissioner McKissick has a  
19 question.

20 COMMISSIONER McKISSICK: Just one or two  
21 quick questions.

22 EXAMINATION BY COMMISSIONER McKISSICK:

23 Q There has been some discussion about a root cause  
24 analysis report that was previously done and one

1 not being done in connection with this other  
2 incident; is that correct?

3 A For the three outages in question, the first  
4 outage in the spring of 2022, there was not a  
5 root cause. We did some internal investigating  
6 just to look for best practices and make sure  
7 that we did not have an issue repeat itself. For  
8 the fall of 2022, there was a root cause. It was  
9 very technical. The W.S. Lee outage, the root  
10 case is still ongoing with the OEM.

11 Q Still ongoing?

12 A Yes.

13 Q And the one -- I'm looking at the one here that  
14 was dated August 31st, I guess of '22, Belews  
15 Creek Unit 2, crossover failure.

16 A Yes, sir.

17 Q And when I go back to a summary of root cause, it  
18 says, *based on the overall analysis, the root*  
19 *cause of the incident was the vendor's failure to*  
20 *apply loc-crite --*

21 A Loctite.

22 Q Loctite.

23 A Yes, sir.

24 Q That's the way it's pronounced. Yes.

1 *Threadlocker on the threaded rod and the tie rod*  
2 *end fasteners during the Belews Creek 2 LP*  
3 *Crossover Expansion Joint Replacement Project*  
4 *during the Fall of 2018 Outage. And the lack of*  
5 *Threadlockers is evident.*

6                                      Was this basically the summary  
7 that they reached?

8 A Yes, sir. That's the summary of the root cause  
9 that was done actually by a third party,  
10 Metallurgical Lab, following the outage. Yes.

11 Q And did you accept that conclusion as being an  
12 accurate assessment of what occurred or did you  
13 have reservations that it may not have been at  
14 that time or that there were other causes?

15 A Yes. It's -- when you look at the outage and  
16 some of the other explanation in the root cause  
17 report, I think the first thing to point out is  
18 it goes back to a 2018 outage when the Company  
19 replaced an expansion joint on that crossover.  
20 So it was actually shipped offsite and rebuilt by  
21 a third-party vendor and then shipped back  
22 reassembled. The design had not changed prior  
23 to 1974 when the station was designed, so there  
24 was no change in design. And the tie rods that

1 failed, when you look at the root cause, were  
2 original. They were tested and reused. I think  
3 once you understand that it helps you better  
4 understand why the Loctite Threadlocker was the  
5 root cause.

6 So you can't see that, right,  
7 the third-party vendor sends it back to us.  
8 There's multiple kinds of lubricant that can be  
9 used to install, you know, in this case it's a  
10 nut on a bolt. For all intense, it's just big.  
11 It's about 6 inches in diameter. So when that's  
12 reinstalled, there's different types of lubricant  
13 that can be used. You can't see what's Loctite  
14 verses what's a different lubricant. And without  
15 destructive examination, which is what we did  
16 after the failure, you wouldn't know that there  
17 was a design flaw. You wouldn't know that  
18 Threadlocker, Loctite Threadlocker wasn't used.

19 So I think having that  
20 background, once we understood how we got there,  
21 it's easy to understand the root cause and how  
22 they ended up with the lack of Threadlocker being  
23 the root cause.

24 Q And with that information, has it caused you to

1 reassess using the third party who did the work  
2 on that particular occasion, or either to provide  
3 greater specificity in connection with the way  
4 they might conduct repairs in the future, or even  
5 maintenance if they were involved in that type of  
6 activity?

7 A Yes. And we have -- this was a very special --  
8 so the 2018 outage was actually to replace the  
9 expansion joint on the crossover. So the  
10 crossover is, just to kind of put a visual on it,  
11 I'm going to say 20-foot long, 5-foot diameter.  
12 It's a large pipe that has an expansion joint so  
13 that when the unit is online and shuts down it  
14 can allow for thermal expansion. There's an  
15 expansion joint in that system. So a 5-foot  
16 diameter expansion joint. All of this is held  
17 together to keep it rigid but allow for expansion  
18 by these tie rods and fasteners.

19 And the expansion joint isn't  
20 something you can really replace in house so it  
21 had to be shipped off and performed by a third  
22 party. You know, we have -- we verified that the  
23 specification that was listed said that this is  
24 what needs to be used, the Loctite Threadlocker.

1                   You know, part of follow up  
2                   for this was making sure the vendor contact, that  
3                   we ensure they're following the processes and  
4                   procedures that we supply them, but we have to  
5                   rely on the expertise of some of the third-party  
6                   vendors. This isn't something we could handle in  
7                   house. So, we feel like we were prudent in the  
8                   way we managed that, especially knowing that it  
9                   was the original design from the tie rod fastener  
10                  standpoint.

11    Q           Well, that's helpful to understand. So you-all  
12                  actually did specify use the Loctite but the  
13                  third party didn't use it.

14    A           Yeah. The specification was sent. And yes. And  
15                  they actually NDE tested the tie rods to ensure  
16                  that they were sufficient before sending it back,  
17                  to verify that they were in good shape.

18    Q           Got it. And I guess the thing, moving forward, I  
19                  guess, are there any actions that you would  
20                  anticipate taking that would mitigate this kind  
21                  of problem or would you still use this same third  
22                  party? I don't think how many other companies  
23                  are out there capable of doing the work or  
24                  providing this service that third party provided.

1 A I don't know specifically on this instance.  
2 I'm -- you know, this is 2018. I'm not even sure  
3 they're still around to be honest. I think we do  
4 still rely on third-party vendors to make  
5 repairs. We did follow with the lessons learned.  
6 We looked across the fleet to ensure that -- at  
7 least for this specific instance, you know,  
8 ensured that there were no other units that had  
9 this type configuration. But specific to this  
10 vendor, I don't know of any follow-up action has  
11 been taken.

12 COMMISSIONER McKISSICK: Thank you.

13 COMMISSIONER KEMERAIT: Questions on  
14 Commission questions?

15 MR. FREEMAN: Thank you.

16 EXAMINATION BY MR. FREEMAN:

17 Q You would agree with me that the W.S. Lee Outage  
18 Report was provided to the Public Staff on  
19 April 10th, and that was in response to Public  
20 Staff Data Request 7.

21 A April 10th, that's correct.

22 Q Thank you so much.

23 (Discussion at counsel table)

24 MR. FREEMAN: Thank you. I don't have any

1 more questions.

2           Commissioners, we do have -- and I don't  
3 know if the Commissioners just received them -- copies  
4 of the filed copies of the Stipulation?

5           COMMISSIONER KEMERAIT: We did and we'll  
6 move to that in just a minute.

7           Questions from DEC on Commission questions?

8           MR. FREEMAN: Oh, I apologize.

9           COMMISSIONER KEMERAIT: Yes.

10          MS. TOON: Thank you. No questions.

11          COMMISSIONER KEMERAIT: And before we move  
12 to the Stipulation, I believe that DEC has already  
13 made its motions in regard to this witness. But  
14 Public Staff, do you have a motion you would like to  
15 make in regard to the exhibit that you introduced?

16          MR. FREEMAN: Yes, we do. Thank you.  
17 Public Staff moves that the document marked for  
18 identification as Flanagan Cross Exhibit 1 be moved  
19 into evidence.

20          COMMISSIONER KEMERAIT: And seeing no  
21 objection, Public Staff Flanagan Cross Exhibit 1 is  
22 admitted into the record.

23                                 (WHEREUPON, Public Staff  
24                                 Flanagan Cross Exhibit 1 is



1 received into evidence.)

2 COMMISSIONER KEMERAIT: Mr. Flanagan, thank  
3 you for your testimony and you may be excused.

4 THE WITNESS: Thank you.

5 COMMISSIONER KEMERAIT: So I believe that  
6 the next panel that will be called is going to be  
7 talking about the Stipulation, is that correct?

8 MS. TOON: That is correct.

9 COMMISSIONER KEMERAIT: Has the Stipulation  
10 been provided to all of the parties at this point?

11 MR. FREEMAN: Does the Commission have a  
12 copy?

13 COMMISSIONER KEMERAIT: Yes, we have copies.

14 MS. TOON: I believe they are being -- as  
15 far as I know I believe that everybody has received a  
16 copy or is receiving it.

17 COMMISSIONER KEMERAIT: Okay. Then you may  
18 go ahead and call your next witnesses.

19 MS. TOON: Okay. I appreciate it. Thank  
20 you. At this time, the Company will call Ms. Clark  
21 and Mr. Bauer as a panel, please, to the stand.

22 COMMISSIONER KEMERAIT: Ms. Clark, before we  
23 begin I have to apologize for mispronouncing your name  
24 yesterday.

1 MS. CLARK: That's okay. It happens.

2 COMMISSIONER KEMERAIT: So please place your  
3 left hand on the Bible and raise your right hands.

4 SIGOURNEY CLARK and CHRIS BAUER;

5 having been duly sworn,

6 testified as follows:

7 COMMISSIONER KEMERAIT: Thank you.

8 MS. TOON: Commissioner Kemerait, if I --  
9 with your permission, I would like to introduce their  
10 various testimonies that have been prefiled and then  
11 we'll ask for their testimonies, et cetera, to be  
12 moved into the docket at the end.

13 COMMISSIONER KEMERAIT: Okay. Please  
14 proceed.

15 MS. TOON: Starting with you, Ms. Clark.

16 DIRECT EXAMINATION BY MS. TOON:

17 Q Will you please state your name and business  
18 address for the record?

19 A (Ms. Clark) Yes. Good afternoon, members of the  
20 Commission. My name is Sigourney Clark and my  
21 business address is 5413 Shearon Harris Road, New  
22 Hill, North Carolina.

23 Q By whom are you employed and in what capacity?

24 A I am a Rates and Regulatory Strategy Manager for

1 Duke Energy Carolinas.

2 Q Did you cause to be prefiled in this docket on  
3 February 28th, 2023, 16 pages of direct  
4 testimony, six exhibits and 13 workpapers?

5 A Yes.

6 Q Do you have any changes or corrections to your  
7 direct testimony or exhibits?

8 A I did and I addressed those revisions in my  
9 May 4th supplemental testimony where I also filed  
10 revised exhibits and workpapers.

11 Q And if I were to ask you the same questions that  
12 appear in your direct testimony today, would your  
13 answers be the same?

14 A Yes, they would when read in conjunction with my  
15 May 4th supplemental revised exhibits and  
16 workpapers.

17 Q And as you indicated, Ms. Clark, did you also  
18 cause to be prefiled in this docket on May 4th,  
19 2023, four pages of supplemental testimony and  
20 three revised exhibits?

21 A Yes.

22 Q Do you have any changes or corrections to your  
23 supplemental testimony or exhibits?

24 A No, I do not.

1 Q If I were to ask you the same questions that  
2 appear in your supplemental testimony today,  
3 would your answers be the same?

4 A Yes, they would.

5 Q Ms. Clark, did you also cause to be prefiled in  
6 this docket on May 18th, 2023, 21 pages of  
7 rebuttal joint testimony which you co-sponsored  
8 with Mr. Bauer and two exhibits?

9 A I did, however, I address those corrections in my  
10 May 19th corrected exhibits and workpapers.

11 Q So, just for clarity of record, you had some  
12 changes or corrections to your May 18th rebuttal  
13 testimony; is that correct?

14 A Correct.

15 Q Okay. And if I were to ask you the same  
16 questions that appear in your rebuttal testimony  
17 today, with those corrections in mind, would  
18 you -- would your answers still be the same?

19 A Yes, when read in conjunction with my May 19th  
20 corrected exhibits and workpapers.

21 Q Did you also cause to be prefiled in this docket  
22 on May 26th, 2023, five pages of revised rebuttal  
23 testimony and three second revised exhibits  
24 including workpapers?

1 A Yes.

2 Q Do you have any changes or corrections to your  
3 revised rebuttal testimony or exhibits?

4 A No, I do not.

5 Q If I were to ask you the same questions that  
6 appear in your revised rebuttal testimony today,  
7 would your answers be the same?

8 A Yes, they would.

9 Q And Mr. Bauer.

10 A (Mr. Bauer) Hello.

11 Q Good afternoon.

12 A Good afternoon.

13 Q Would you please state your name and business  
14 address for the record?

15 A Sure. My name is Chris R. Bauer. My business  
16 address is 525 South Tryon Street, Charlotte,  
17 North Carolina 28202.

18 Q By whom are you employed and in what capacity?

19 A I'm employed by Duke Energy Business Services.  
20 The capacity is I am the Director of Corporate  
21 Finance and the Assistant Treasurer of the  
22 Company.

23 Q Did you cause to be prefiled in this docket on  
24 May 18th, 2023, 21 pages of joint rebuttal

1 testimony, which you co-sponsored with Ms. Clark,  
2 and four exhibits?

3 A Yes.

4 Q Do you have any changes or corrections to your  
5 joint rebuttal testimony or exhibits?

6 A No, I do not.

7 Q If I were to ask you the same questions that  
8 appear in your joint rebuttal testimony today,  
9 would your answers remain the same?

10 A Yes.

11 MS. TOON: And at this time, Commissioner  
12 Kemeraït, I ask that -- I move that Ms. Clark's direct  
13 testimony, supplemental testimony, rebuttal testimony,  
14 corrected rebuttal testimony and revised rebuttal  
15 testimony, and the exhibits as they are premarked be  
16 moved -- would be entered into the record as if orally  
17 given from the stand?

18 COMMISSIONER KEMERAÏT: Your motion is  
19 allowed. So Ms. Clark's direct testimony that I  
20 believe contains confidential portions as well, so  
21 I'll make that note, filed on February 28th, 2023  
22 consisting of 16 pages with six exhibits and 13  
23 workpapers; supplemental testimony filed on May 4th,  
24 2023, consisting of four pages with three revised

1 exhibits; and then rebuttal testimony filed on  
2 May 18th, 2023 consisting of 21 pages and two exhibits  
3 and I believe 10 workpapers.

4 MS. TOON: That is correct.

5 COMMISSIONER KEMERAIT: And corrected  
6 rebuttal testimony and then joint revised rebuttal  
7 testimony filed on May 26th consisting of five pages,  
8 will be copied into the record as if given orally from  
9 the stand.

10 MS. TOON: Thank you.

11 (WHEREUPON, the prefiled  
12 direct testimony of  
13 SIGOURNEY CLARK is copied  
14 into the record as if given  
15 orally from the stand.)  
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STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>DIRECT TESTIMONY</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>OF SIGOURNEY CLARK FOR</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
Charge Adjustments for Electric Utilities	)	

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Sigourney Clark. My business address is 5413 Shearon Harris  
3 Road, New Hill, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am a Rates and Regulatory Strategy Manager for Duke Energy Carolinas, LLC  
6 (“DEC” or the “Company”).

7 **Q. PLEASE SUMMARIZE YOUR EDUCATION AND PROFESSIONAL  
8 QUALIFICATIONS.**

9 A. I received my Bachelor of Science, focused in Finance and Accounting, from  
10 North Carolina State University, and I received a Master of Business  
11 Administration degree from East Carolina University. I began my career in 2013  
12 with Duke Energy at the Shearon Harris Nuclear Power Plant, and I have held  
13 various roles, most recently Senior Project Controls Specialist. I joined the Rates  
14 Department in 2022 as Rates and Regulatory Strategy Manager.

15 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE NORTH  
16 CAROLINA UTILITIES COMMISSION?**

17 A. No. I have not.

18 **Q. ARE YOU FAMILIAR WITH THE ACCOUNTING PROCEDURES AND  
19 BOOKS OF ACCOUNT OF DEC?**

20 A. Yes. DEC’s books of account follow the uniform classification of accounts  
21 prescribed by the Federal Energy Regulatory Commission (“FERC”).

22 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

23 A. The purpose of my testimony is to present the information and data required by

1 North Carolina General Statutes (“N.C. Gen. Stat.”) § 62-133.2(c) and (d) and  
2 Commission Rule R8-55, as set forth in Clark Exhibits 1 through 6, along with  
3 supporting work papers. The test period used in supplying this information and  
4 data is the twelve months ended December 31, 2022 (“test period”), and the billing  
5 period is September 1, 2023 through August 31, 2024 (“billing period”).

6 **Q. WHAT IS THE SOURCE OF THE ACTUAL INFORMATION AND**  
7 **DATA FOR THE TEST PERIOD?**

8 A. Actual test period kilowatt hour (“kWh”) generation, kWh sales, fuel-related  
9 revenues, and fuel-related expenses were taken from DEC’s books and records.  
10 These books, records, and reports of DEC are subject to review by the appropriate  
11 regulatory agencies in the three jurisdictions that regulate DEC’s electric rates. In  
12 addition, independent auditors perform an annual audit to provide assurance that,  
13 in all material respects, internal accounting controls are operating effectively and  
14 DEC’s financial statements are accurate.

15 **Q. WERE CLARK EXHIBITS 1 THROUGH 6 PREPARED BY YOU OR AT**  
16 **YOUR DIRECTION AND UNDER YOUR SUPERVISION?**

17 A. Yes, these exhibits were either prepared by me or at my direction and under my  
18 supervision, and consist of the following:

19 Exhibit 1: Summary Comparison of Fuel and Fuel-Related Costs Factors.

20 Exhibit 2:

21 Schedule 1: Fuel and Fuel-Related Costs Factors - reflecting a  
22 93.52% proposed nuclear capacity factor and  
23 projected megawatt hour (“MWh”) sales.

- 1 Schedule 2: Fuel and Fuel-Related Costs Factors - reflecting a  
2 93.52% nuclear capacity factor and normalized  
3 test period sales.
- 4 Schedule 3: Fuel and Fuel-Related Costs Factors - reflecting a  
5 91.87% North American Electric Reliability  
6 Corporation (“NERC”) five-year national  
7 weighted average nuclear capacity factor for  
8 pressurized water reactors and projected billing  
9 period MWh sales.
- 10 Exhibit 3:
- 11 Page 1: Calculation of the Proposed Composite Experience  
12 Modification Factor (“EMF”) rate.
- 13 Page 2: Calculation of the EMF for residential customers.
- 14 Page 3: Calculation of the EMF for general service/lighting  
15 customers.
- 16 Page 4: Calculation of the EMF for industrial customers.
- 17 Exhibit 4: MWh Sales, Fuel Revenue, and Fuel and Fuel-Related Expense,  
18 as well as System Peak for the test period.
- 19 Exhibit 5: Nuclear Capacity Ratings.
- 20 Exhibit 6: December 2022 Monthly Fuel Reports.
- 21 1) December 2022 Monthly Fuel Report required by NCUC  
22 Rule R8-52.
- 23 2) December 2022 Monthly Base Load Power Plant

1 Performance Report required by NCUC Rule R8-53.

2 **Q. PLEASE EXPLAIN CLARK EXHIBIT 1.**

3 A. Clark Exhibit 1 presents a summary of fuel and fuel-related cost factors, including  
4 the current fuel and fuel-related cost factors, the fuel and fuel-related cost factor  
5 calculations as required under Rule R8-55, and the proposed fuel and fuel-related  
6 cost factors.

7 **Q. WHAT FUEL AND FUEL-RELATED COSTS FACTORS DOES DEC  
8 PROPOSE FOR INCLUSION IN RATES FOR THE BILLING PERIOD?**

9 A. DEC proposes fuel and fuel-related costs factors for residential, general  
10 service/lighting, and industrial customers of 4.3770¢, 3.9202¢, and 3.4394¢ per  
11 kWh, respectively, to be reflected in rates during the billing period. The factors  
12 DEC proposes in this proceeding incorporate a 93.52% nuclear capacity factor as  
13 testified to by Company witness Capps, projected fossil fuel costs as testified to  
14 by Company witness Swez, projected nuclear fuel costs as testified to by  
15 Company witness Houston, and projected reagents costs as testified to by  
16 Company witness Flanagan. The components of the proposed fuel and fuel-related  
17 cost factors by customer class, as shown on Clark Exhibit 1, are as follows:

Description	Residential cents/kWh	General cents/kWh	Industrial cents/kWh	Composite cents/kWh
Total adjusted Fuel and Fuel Related Costs	2.7126	2.2553	1.7127	2.3202
EMF Increment (Decrement)	1.6644	1.6649	1.7267	1.6774
EMF Interest (Decrement)	-	-	-	-
Net Fuel and Fuel Related Costs Factors	4.3770	3.9202	3.4394	3.9976

18  
19 **Q. WHAT IS THE IMPACT TO CUSTOMERS' BILLS IF THE PROPOSED  
20 FUEL AND FUEL-RELATED COSTS FACTORS ARE APPROVED BY  
21 THE COMMISSION?**

1 A. The proposed fuel and fuel-related costs factors will result in a 17.99% increase  
2 on customers' bills. The table below shows both the proposed and existing fuel  
3 and fuel-related costs factors.

Description	Residential cents/kWh	General cents/kWh	Industrial cents/kWh	Composite cents/kWh
Proposed Total Fuel Factor	4.3770	3.9202	3.4394	3.9976
Existing Total Fuel Factor	2.4866	2.4471	2.4122	2.4607
Increase in Fuel Factor	1.8904	1.4731	1.0272	1.5369

4  
5 **Q. WHAT ARE THE KEY DRIVERS IMPACTING THE PROPOSED FUEL**  
6 **AND FUEL-RELATED COSTS FACTORS?**

7 A. The increase in the proposed net fuel and fuel-related costs factors is primarily  
8 driven by a \$999 million under-recovery in the current test period compared to a  
9 \$327 million under-recovery included in current rates. The Company typically  
10 experiences some amount of over or under recovered fuel costs during the test  
11 period. The EMF provision of fuel rates was established to address the differences  
12 between fuel revenues realized and fuel costs incurred during a test period. Fuel  
13 revenues collected by the Company were materially less than the fuel costs  
14 incurred for the test period. Witness Swez describes the trend of increasing fuel  
15 commodity prices that continued throughout 2022, which led to the \$999 million  
16 under-recovery experienced during the test period reflected in DEC's proposed  
17 EMF rates. In addition to the material under-recovery, estimated system fuel costs  
18 in the billing period are higher due to an expected increase in customer load.

19 **Q. HOW DOES DEC DEVELOP THE FUEL FORECASTS FOR ITS**  
20 **GENERATING UNITS?**

21 A. For this filing, DEC used an hourly dispatch model in order to generate its fuel

1 forecasts. This hourly dispatch model considers the latest forecasted fuel prices,  
2 outages at the generating units based on planned maintenance and refueling  
3 schedules, forced outages at generating units based on historical trends, generating  
4 unit performance parameters, and expected market conditions associated with  
5 power purchases and off-system sales opportunities. In addition, the model  
6 dispatches DEC's and DEP's generation resources via joint dispatch, which  
7 optimizes the generation fleets of DEC and DEP for the benefit of customers.

8 **Q. PLEASE EXPLAIN WHAT IS SHOWN ON CLARK EXHIBIT 2,**  
9 **SCHEDULES 1, 2, AND 3, INCLUDING THE NUCLEAR CAPACITY**  
10 **FACTORS.**

11 A. Exhibit 2 is divided into three schedules. Schedule 1 sets forth system fuel costs  
12 used in the determination of the prospective fuel and fuel-related costs. The  
13 calculation uses the nuclear capacity factor of 93.52% and provides the forecasted  
14 MWh sales for the billing period on which system generation and costs are based.  
15 Forecasted generation and purchased power associated with the Company's  
16 CPRE Program, established by N.C. Gen. Stat § 62-110.8 and approved by this  
17 Commission in Docket No. E-7, Sub 1156, used to supply the Company's native  
18 load has been included in Exhibit 2, as part of total system generation to supply  
19 native load sales. Recovery of the purchased and generated power costs associated  
20 with CPRE generation and purchased power are included in the Company's Rider  
21 CPRE filing in Docket No. E-7, Sub 1281.

22 Schedule 2 also uses the proposed capacity factor of 93.52% along with  
23 normalized test period kWh generation, as prescribed by NCUC Rule R8-55

1 (e)(3), which requires the use of the methodology adopted by the Commission in  
2 DEC's last general rate case.

3 The capacity factor shown on Schedule 3 is prescribed in NCUC Rule R8-  
4 55(d)(1). The normalized five-year national weighted average NERC nuclear  
5 capacity factor is 91.87%. This capacity factor is based on the 2017 through 2021  
6 data reported in the NERC Generating Unit Statistical Brochure for pressurized  
7 water reactors rated at and above 800 MWs. Projected billing period kWh  
8 generation was also used for Schedule 3 per NCUC Rule R8-55 (d)(1).

9 Page 2 of Exhibit 2, Schedules 1, 2, and 3 presents the calculation of the  
10 proposed fuel and fuel-related costs factors by customer class resulting from the  
11 allocation of renewable and cogeneration power capacity costs by customer class  
12 on the basis of the final 2021 cost of service production plant allocators since the  
13 2022 cost of service study is not available at the time of filing. When this allocator  
14 becomes known, DEC may elect to make a supplemental filing to adjust its  
15 proposed billing period rates, if the estimated rates are materially impacted.

16 Page 3 of Exhibit 2, Schedules 1, 2, and 3 shows the allocation of system  
17 fuel costs to the North Carolina retail jurisdiction, and the calculation of DEC's  
18 proposed fuel and fuel-related costs factors for the residential, general  
19 service/lighting and industrial classes, exclusive of regulatory fee, using the  
20 uniform percentage average bill adjustment method.

21 **Q. PLEASE SUMMARIZE THE METHOD USED TO ADJUST TEST**  
22 **PERIOD KWH GENERATION IN CLARK EXHIBIT 2, SCHEDULES 2**  
23 **AND 3.**

1 A. The methodology used by DEC in its most recent general rate case for determining  
2 generation mix is based upon generation dispatch modeling as used on Clark  
3 Exhibit 2, Schedule 1. For purposes of this filing, as a proxy for generation  
4 dispatch modeling, Clark Exhibit 2, Schedules 2 and 3 adjust the coal generation  
5 produced by the dispatch model. For example, on Exhibit 2, Schedule 2, which is  
6 based on the proposed capacity factor and normalized test period sales, DEC  
7 decreased the level of coal generation to account for the difference between  
8 forecasted generation and normalized test period generation. On Exhibit 2,  
9 Schedule 3, which is based on the NERC capacity factor, DEC increased the level  
10 of coal generation to account for the decrease in nuclear generation. The decrease  
11 in nuclear generation results from assuming a 91.87% NERC nuclear capacity  
12 factor compared to the proposed 93.52% nuclear capacity factor.

13 **Q. CLARK EXHIBIT 3 SHOWS THE CALCULATION OF THE TEST**  
14 **PERIOD (OVER)/UNDER RECOVERY BALANCE AND THE EMF**  
15 **RATE. HOW DID FUEL EXPENSES COMPARE WITH FUEL**  
16 **REVENUE DURING THE TEST PERIOD?**

17 A. Clark Exhibit 3, Pages 1 through 4, demonstrates that for the test period, DEC  
18 experienced an under-recovery for the residential, general service/lighting and  
19 industrial customer classes of \$381 million, \$407 million and \$211 million  
20 respectively. There is one adjustment included in the calculation of the under-  
21 recovery balance at December 31, 2022. This adjustment relates to the month of  
22 January 2022, which was included in the fuel rate approved in the last fuel and  
23 fuel-related cost recovery proceeding and is included for Commission review in



1 the current proceeding. The Company has excluded the amount of under-recovery  
2 for January 2022 that was included in the EMF approved in Docket E-7, Sub 1263  
3 when computing the proposed EMF factors.

4 The (over)/under recovery amount was determined each month by  
5 comparing the amount of fuel revenue collected for each class to actual fuel and  
6 fuel-related costs incurred by class. The revenue collected is based on actual  
7 monthly sales for each class. Actual fuel and fuel-related costs incurred were first  
8 allocated to the NC retail jurisdiction based on jurisdictional sales, with  
9 consideration given to any fuel and fuel-related costs or benefits that should be  
10 directly assigned. The North Carolina retail amount is further allocated among  
11 customer classes as follows: (1) capacity-related purchased power costs were  
12 allocated among customer classes based on production plant allocators from  
13 DEC's cost of service study and (2) all other fuel and fuel-related costs were  
14 allocated among customer classes based on fixed allocation percentages  
15 established in DEC's previous fuel and fuel-related cost recovery proceeding  
16 based on the uniform percentage average bill adjustment method.

17 The Company typically experiences some amount of (over)/under  
18 recovery of fuel costs during the test period. The EMF provision of fuel rates was  
19 established to address the differences between fuel revenues realized and fuel  
20 costs incurred during a test period. Throughout the entirety of 2022, fuel revenues  
21 collected by the Company were materially less than the fuel costs incurred for the  
22 test period. Witness Swez describes the trend of increasing fuel commodity prices  
23 that continued throughout 2022, driving the under-recovery experienced during

1 the test period. In addition to the material under-recovery, estimated system fuel  
2 costs are higher in the billing period due to an expected increase in customer load.

3 **Q. PLEASE EXPLAIN CLARK EXHIBIT 4.**

4 A. As required by NCUC Rule R8-55(e)(1) and (e)(2), Clark Exhibit 4 sets forth test  
5 period actual MWh sales, the customer growth MWh adjustment, and the weather  
6 MWh adjustment. Test period MWh sales were normalized for weather using a  
7 30-year period and adjusted for projected customer growth. Both of these  
8 adjustments were determined using the methods approved for use in DEC's last  
9 general rate case (Docket No. E-7, Sub 1214) and used in its last fuel proceeding.  
10 Clark Exhibit 4 also sets forth actual test period fuel-related revenue and fuel  
11 expense on a total DEC basis and for North Carolina retail. The test period peak  
12 demand data for the system and for NC retail customer classes, typically included  
13 on Exhibit 4, is not available at the time of this filing. The Company will make a  
14 supplemental filing to update Exhibit 4 to include this data when it becomes  
15 available.

16 **Q. PLEASE EXPLAIN CLARK EXHIBIT 5.**

17 A. Clark Exhibit 5 sets forth the capacity ratings for each of DEC's nuclear units, in  
18 compliance with Rule R8-55(e)(12).

19 **Q. DO YOU BELIEVE DEC'S FUEL AND FUEL-RELATED COSTS**  
20 **INCURRED IN THE TEST YEAR ARE REASONABLE?**

21 A. Yes. As shown on Clark Exhibit 6, DEC's test year actual fuel and fuel-related  
22 costs were 3.5402¢ per kWh. Key factors in DEC's ability to maintain lower fuel  
23 and fuel-related rates for the benefit of customers include (1) its diverse generating

1 portfolio mix of nuclear, coal, natural gas, and hydro; (2) the high capacity factors  
2 of its nuclear fleet; and (3) fuel procurement strategies that mitigate volatility in  
3 supply costs. Other key factors include the combination of DEC's and DEP's  
4 respective skills in procuring, transporting, managing, and blending fuels,  
5 procuring reagents and the increased and broader purchasing ability of Duke  
6 Energy Corporation after its merger with Progress Energy, Inc., as well as the joint  
7 dispatch of DEC's and DEP's generation resources. Company witness Capps  
8 discusses the performance of DEC's nuclear generation fleet, and Company  
9 witness Flanagan discusses the performance of the fossil and hydro fleet, as well  
10 as the use of chemicals for reducing emissions. Company witness Swez discusses  
11 fossil fuel procurement strategies, and Company witness Houston discusses  
12 DEC's nuclear fuel costs and procurement strategies.

13 **Q. HAS THE COMPANY REVIEWED ITS FUEL COST PROXY**  
14 **PERCENTAGE CALCULATION FOR 2022?**

15 A. Yes, based on the analysis of the composite (i.e., DEC and DEP combined) 2022  
16 short-term off-system sales, the actual fuel and fuel-related ratio of such sales  
17 was 87.9% of total sales revenues. Given that the results of the analysis fall  
18 outside the range of 75% to 85%, the ratio will be adjusted down to the  
19 maximum of the range as in accordance with the Stipulation Regarding the  
20 Proper Methodology for Determining the Fuel Costs Associated with Power  
21 Purchases from Power Marketers and Others (Swez Exhibit 4). Accordingly,  
22 the Company proposes setting fuel costs associated with power purchases made

1 by the Company in calendar year 2022 at a level equal to 85% of the total energy  
2 cost as reflected in Clark Exhibit 6 Schedule 3, Page 3 of 5.

3 **Q. IN DEVELOPING THE PROPOSED FUEL AND FUEL-RELATED**  
4 **COSTS FACTORS, WERE THE FUEL COSTS ALLOCATED IN**  
5 **ACCORDANCE WITH N.C. GEN. STAT. § 62-133.2(A2)?**

6 A. Yes, the costs for which statutory guidance is provided are allocated in compliance  
7 with N.C. Gen. Stat. § 62-133.2(a2). These costs are described in subdivisions  
8 (4), (5), (6), (10) and (11) of N.C. Gen. Stat. § 62-133.2(a1). Subdivisions (4),  
9 (6), (10) and (11) address purchased power non-capacity costs. Subdivisions (5),  
10 (6), (10) and (11) address purchased power capacity costs. The allocation methods  
11 for these costs are as follows:

12 (a) Capacity-related purchased power costs in Subdivisions (5), (6), (10)  
13 and (11) are allocated based upon the final 2021 cost of service production plant  
14 allocators since the 2022 cost of service study is not available at the time of filing.  
15 During the billing period, when DEC computes its actual fuel costs for comparison  
16 to fuel revenues realized, DEC will use the appropriate production plant allocator  
17 from the 2022 cost of service study in determining North Carolina retail's share  
18 of actual costs by customer class. In addition, when this allocator becomes known,  
19 DEC may elect to make a supplemental filing to adjust its proposed billing period  
20 rates, if the estimated rates are materially impacted.

21 (b) Non-capacity related purchased power costs in Subdivisions (4), (6),  
22 (10) and (11) are allocated in the same manner as all other fuel and fuel-related  
23 costs, using a uniform percentage average bill adjustment method.

1    **Q.    HOW ARE THE OTHER FUEL AND FUEL-RELATED COSTS**  
2           **ALLOCATED FOR WHICH THERE IS NO SPECIFIC GUIDANCE IN**  
3           **N.C. GEN. STAT. § 62-133.2(A2)?**

4    A.    System costs are allocated to the NC retail jurisdiction based on jurisdictional  
5           sales, with consideration given to any fuel and fuel-related costs or benefits that  
6           should be directly assigned. Costs are further allocated among customer classes  
7           using the uniform percentage average bill adjustment methodology in setting fuel  
8           rates in this fuel proceeding. DEC proposes to use the same uniform percentage  
9           average bill adjustment methodology to adjust its fuel rates to reflect a proposed  
10          increase in fuel and fuel-related costs as it did in its 2022 fuel and fuel-related cost  
11          recovery proceeding in Docket No. E-7, Sub 1263.

12   **Q.    PLEASE EXPLAIN THE CALCULATION OF THE UNIFORM**  
13          **PERCENTAGE AVERAGE BILL ADJUSTMENT METHOD SHOWN**  
14          **ON CLARK EXHIBIT 2, PAGE 3 OF SCHEDULES 1, 2, AND 3.**

15   A.    Clark Exhibit 2, Page 3 of Schedule 1, shows DEC's proposed fuel and fuel-  
16          related cost factors for the residential, general service/lighting and industrial  
17          classes, exclusive of regulatory fee. The uniform bill percentage change of  
18          17.99% was calculated by dividing the fuel and fuel-related cost increase of  
19          \$934,815,271 for North Carolina retail by the normalized annual North Carolina  
20          retail revenues at current rates of \$5,195,519,969. The cost increase of  
21          \$934,815,271 was determined by comparing the total proposed fuel rate per kWh  
22          to the total fuel rate per kWh currently being collected from customers and  
23          multiplying the resulting increase in fuel rate per kWh by projected North Carolina

1 retail kWh sales for the billing period. The proposed fuel rate per kWh represents  
2 the rate necessary to recover projected period fuel costs for the billing period (as  
3 computed on Clark Exhibit 2, Schedule 1) and the proposed composite EMF  
4 increment rate (as computed on Clark Exhibit 3, page 1). This results in a uniform  
5 bill percentage change of 17.99% Clark Exhibit 2, Page 3 of Schedules 2 and 3  
6 uses the same calculation, but with the methodology as prescribed by NCUC Rule  
7 R8-55(e)(3) and NCUC Rule R8-55(d)(1), respectively.

8 **Q. HOW ARE SPECIFIC FUEL AND FUEL-RELATED COSTS FACTORS**  
9 **FOR EACH CUSTOMER CLASS DERIVED FROM THE UNIFORM**  
10 **PERCENT ADJUSTMENT COMPUTED ON CLARK EXHIBIT 2, PAGE**  
11 **3 OF SCHEDULES 1, 2, AND 3?**

12 A. Clark Exhibit 2, Page 3 of Schedules 1, 2, and 3 uses the same calculation, but  
13 with the methodology as prescribed by NCUC Rule R8-55(e)(3) and NCUC Rule  
14 R8-55 (d)(1), respectively, with the breakdown shown on Clark Exhibit 2, Page 2  
15 of Schedules 2 and 3. The equal percent increase or decrease for each customer  
16 class is applied to current annual revenues by customer class to determine a dollar  
17 amount of increase or decrease for each customer class. The dollar increase or  
18 decrease is divided by the period sales for each class (either projected billing  
19 period or adjusted test period) to derive a cents per kWh increase or decrease. The  
20 current total fuel and fuel-related cost factors for each class are increased or  
21 decreased by the proposed cents per kWh increases or decreases to get the  
22 proposed total fuel and fuel-related cost factors. The proposed total factors are  
23 then separated into the prospective and EMF components by subtracting the EMF

1 components for each customer class (as computed on Clark Exhibit 3, Page 2, 3,  
2 and 4) to derive the prospective component for each customer class. This  
3 breakdown is shown on Clark Exhibit 2, Page 2 of Schedules 1, 2, and 3.

4 **Q. HAS DEC'S ANNUAL INCREASE IN THE AGGREGATE AMOUNT OF**  
5 **THE COSTS IDENTIFIED IN SUBDIVISIONS (4), (5), (6), (10) AND (11)**  
6 **OF N.C. GEN. STAT. § 62-133.2(a1) EXCEEDED 2.5% OF ITS NORTH**  
7 **CAROLINA RETAIL GROSS REVENUES FOR THE TEST PERIOD?**

8 A. No. N.C. Gen. Stat. § 62-133.2(a2) limits the amount of annual increase in certain  
9 purchased power costs identified in § 62-133.2(a1) that DEC can recover to 2.5%  
10 of its North Carolina retail gross revenues for the preceding calendar year. The  
11 amount recoverable in DEC's proposed rates for purchased power under the  
12 relevant sections of N.C. Gen. Stat. § 62-133.2(a1) does not increase by more than  
13 2.5% of DEC's gross revenues for its North Carolina retail jurisdiction for the test  
14 period.

15 **Q. HAS DEC FILED WORK PAPERS SUPPORTING THE**  
16 **CALCULATIONS, ADJUSTMENTS, AND NORMALIZATIONS AS**  
17 **REQUIRED BY NCUC RULE R8-55(E)(11)?**

18 A. Yes. The work papers supporting the calculations, adjustments and  
19 normalizations are included with the filing in this proceeding.

20 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

21 A. Yes, it does.

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(WHEREUPON, the prefiled  
supplemental testimony of  
SIGOURNEY CLARK is copied  
into the record as if given  
orally from the stand.)



STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>SUPPLEMENTAL TESTIMONY</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>OF SIGOURNEY CLARK FOR</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
Charge Adjustments for Electric Utilities	)	

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Sigourney Clark. My business address is 5413 Shearon Harris  
3 Road, New Hill, North Carolina.

4 **Q. HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS**  
5 **PROCEEDING?**

6 A. Yes, on March 1, 2023, I caused to be pre-filed with the Commission my direct  
7 testimony and 6 exhibits and 13 supporting workpapers.

8 **Q. YOUR SUPPLEMENTAL TESTIMONY INCLUDES THREE (3)**  
9 **REVISED EXHIBITS. WERE THESE SUPPLEMENTAL EXHIBITS**  
10 **PREPARED BY YOU OR AT YOUR DIRECTION AND UNDER YOUR**  
11 **SUPERVISION?**

12 A. Yes. These exhibits were prepared by me and consist of the following:  
13 Clark Revised Exhibit 1: Summary Comparison of Fuel and Fuel-Related Costs  
14 Factors.  
15 Clark Revised Exhibit 2: Calculation of the Proposed Fuel and Fuel-Related  
16 Cost Factors.  
17 Clark Revised Exhibit 3: Calculation of the Proposed Experience Modification  
18 Factor (“EMF”) rate.

19 **Q. WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL TESTIMONY**  
20 **IN THIS PROCEEDING?**

21 A. The purpose of my supplemental testimony is to present revised rates reflecting  
22 impacts of revised net gains on the sale of by-products, which are used to reduce  
23 the cost of fuel and fuel-related costs that customers pay. During the discovery

1 process in Docket No. E-7, Sub 1263 (the Company’s 2022 annual fuel filing), the  
 2 Company became aware it had incorrectly calculated steam revenues associated  
 3 with the Clemson Combined Heat & Power facility. The Company billed and  
 4 collected those steam revenues from Clemson University during the current  
 5 proceeding’s test period. The steam revenues were recorded to an account that was  
 6 not included in the Company’s direct filing in this proceeding. Therefore, the  
 7 Company is including the steam revenues in this supplemental filing to ensure its  
 8 proposed fuel rates reflect the net gains on the sale of this by-product. The  
 9 Company has updated its procedures to ensure any steam revenue adjustments  
 10 will be recorded to the appropriate fuel account going forward.

11 **Q. WHAT IS THE TOTAL RATE IMPACT OF THESE UPDATES?**

12 A. The Company’s aggregate “Adjusted (Over)/Under Recovery” amount for North  
 13 Carolina Retail was decreased by \$613,775 from the amount filed in my direct  
 14 Exhibit 3, Page 1. In addition, each customer class’ proposed EMF rate was  
 15 decreased by each class’ allocation of the \$613,775. The components of the  
 16 proposed fuel and fuel-related cost factors by customer class, as shown on Clark  
 17 Revised Exhibit 1, are as follows:

Description	Residential cents/kWh	General cents/kWh	Industrial cents/kWh	Composite cents/kWh
Total adjusted Fuel and Fuel Related Costs	2.7123	2.2554	1.7131	2.3202
EMF Increment (Decrement)	1.6635	1.6638	1.7256	1.6764
EMF Interest (Decrement)	-	-	-	-
18 Net Fuel and Fuel Related Costs Factors	4.3758	3.9192	3.4387	3.9966

19 **Q. WHAT IS THE IMPACT TO CUSTOMERS’ BILLS IF THE REVISED**  
 20 **PROPOSED FUEL AND FUEL-RELATED COSTS FACTORS ARE**  
 21 **APPROVED BY THE COMMISSION?**

1 A. The revised proposed fuel and fuel-related costs factors will result in a 17.98%  
2 increase on customers' bills, as compared to the previously filed increase of  
3 17.99%.

4 **Q. DOES THIS CONCLUDE YOUR PRE-FILED SUPPLEMENTAL**  
5 **TESTIMONY?**

6 A. Yes, it does.

1 MS. TOON: And Commissioner Kemerait at this  
2 time I'd also move that Mr. Bauer's rebuttal testimony  
3 and exhibits be entered into the record as if orally  
4 given from the stand.

5 COMMISSIONER KEMERAIT: And your motion is  
6 allowed. Mr. Bauer's joint rebuttal testimony filed  
7 on May 18th consisting of 21 pages and the joint  
8 revised rebuttal testimony filed on May 26th, 2023  
9 consisting of five pages will be copied into the  
10 record as if given orally from the stand.

11 MS. TOON: Thank you.

12 (WHEREUPON, the prefiled  
13 joint rebuttal testimony of  
14 SIGOURNEY CLARK and CHRIS  
15 BAUER is copied into the  
16 record as if given orally  
17 from the stand.)  
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STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>REBUTTAL TESTIMONY</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>OF SIGOURNEY CLARK AND</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>CHRIS BAUER FOR</b>
Charge Adjustments for Electric Utilities	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
	)	

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1     **Q.    MRS. CLARK PLEASE STATE YOUR NAME, BUSINESS ADDRESS,**  
2     **AND CURRENT POSITION.**

3     A.    My name is Sigourney Clark. My business address is 5413 Shearon Harris  
4     Road, New Hill, North Carolina. I am a Rates and Regulatory Strategy Manager  
5     for Duke Energy Carolinas, LLC (“DEC” or the “Company”).

6     **Q.    BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

7     A.    I am a Rates and Regulatory Strategy Manager for Duke Energy Carolinas,  
8     LLC (“DEC” or the “Company”).

9     **Q.    PLEASE SUMMARIZE YOUR EDUCATION AND PROFESSIONAL**  
10    **QUALIFICATIONS.**

11    A.    I received my Bachelor of Science, focused in Finance and Accounting, from  
12    North Carolina State University, and I received a Master of Business  
13    Administration degree from East Carolina University. I began my career in  
14    2013 with Duke Energy at the Shearon Harris Nuclear Power Plant, and I have  
15    held various roles, most recently Senior Project Controls Specialist. I joined the  
16    Rates Department in 2022 as Rates and Regulatory Strategy Manager.

17    **Q.    HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS**  
18    **PROCEEDING?**

19    A.    Yes, on February 28, 2023, I caused to be pre-filed with the Commission my  
20    direct testimony and 6 exhibits and 13 supporting workpapers. On May 4, 2023,  
21    I caused to be pre-filed with the Commission supplemental testimony and 3  
22    revised exhibits.

1 Q. YOUR REBUTTAL TESTIMONY INCLUDES TWO REVISED  
2 EXHIBITS AND NINE SUPPORTING WORKPAPERS. WERE THESE  
3 SUPPLEMENTAL EXHIBITS AND WORKPAPERS PREPARED BY  
4 YOU OR AT YOUR DIRECTION AND UNDER YOUR SUPERVISION?

5 A. Yes. These exhibits and workpapers were prepared by me and consist of the  
6 following:

7 Clark Rebuttal Revised Exhibit 1: Summary Comparison of Fuel and Fuel-Related  
8 Costs Factors.

9 Clark Rebuttal Revised Exhibit 2:

10 Schedule 1: Fuel and Fuel-Related Costs Factors - reflecting a  
11 93.60% proposed nuclear capacity factor and  
12 projected megawatt hour (“MWh”) sales.

13 Schedule 2: Fuel and Fuel-Related Costs Factors - reflecting a  
14 93.60% nuclear capacity factor and normalized  
15 test period sales.

16 Schedule 3: Fuel and Fuel-Related Costs Factors - reflecting a  
17 91.87% North American Electric Reliability  
18 Corporation (“NERC”) five-year national  
19 weighted average nuclear capacity factor for  
20 pressurized water reactors and projected billing  
21 period MWh sales.



1 **Q. MR. BAUER, PLEASE STATE YOUR NAME AND BUSINESS**  
2 **ADDRESS.**

3 A. My name is Chris R. Bauer and my business address is 525 South Tryon Street,  
4 Charlotte, North Carolina 28202.

5 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

6 A. I am employed by Duke Energy Business Services, LLC (“DEBS”) as Director,  
7 Corporate Finance and Assistant Treasurer. DEBS provides various  
8 administrative and other services to DEC and other affiliated companies of  
9 Duke Energy Corporation (“Duke Energy”).

10 **Q. PLEASE SUMMARIZE YOUR EDUCATION AND PROFESSIONAL**  
11 **QUALIFICATIONS.**

12 A. I received a Bachelor of Arts degree from Flagler College in 2003 and an MBA  
13 degree from the University of North Florida in 2004. I am a licensed Certified  
14 Public Accountant in the state of Florida. From 2004 to 2010, I worked in  
15 Deloitte’s Audit and Enterprise Risk Services unit, providing financial  
16 statement and internal control services across various industries. In 2010, I  
17 joined Duke Energy as a Lead Audit Consultant in the Internal Audit  
18 Department. In 2015, I moved to Duke Energy’s Investor Relations group  
19 where I served as a manager responsible for communicating the Company’s  
20 strategic, operating and financing plan to debt and equity investors and external  
21 stakeholders. In 2017, I moved to the Treasury department and served as both  
22 a Treasury Director and the Director of Credit & Capital Markets before  
23 assuming my current role in early 2021.

1     **Q.   HAVE YOU PREVIOUSLY TESTIFIED OR SUBMITTED**  
2           **TESTIMONY BEFORE THE NORTH CAROLINA UTILITIES**  
3           **COMMISSION?**

4     A.   No.

5     **Q.   DID YOU PREVIOUSLY FILE DIRECT TESTIMONY IN SUPPORT**  
6           **OF THE COMPANY'S APPLICATION IN THIS DOCKET?**

7     A.   No.

8     **Q.   YOUR TESTIMONY INCLUDES FOUR EXHIBITS. WERE THESE**  
9           **EXHIBITS PREPARED BY YOU OR AT YOUR DIRECTION AND**  
10          **UNDER YOUR SUPERVISION?**

11    A.   Yes. My exhibits consist of: Bauer Rebuttal Exhibit 1: Moody's November 1,  
12          2022, Sector In-Depth: Delays in fuel cost recovery pressuring utility credit  
13          quality, Bauer Rebuttal Exhibit 2: Moody's May 11, 2023, Credit Opinion:  
14          Duke Energy Carolinas, LLC Update to credit analysis, Bauer Rebuttal Exhibit  
15          3: Moody's November 10, 2022, Outlook: 2023 outlook negative due to higher  
16          natural gas prices, inflation and rising interest rates, and Bauer Rebuttal Exhibit  
17          4: Moody's April 24, 2023, Rate Action: Moody's affirms Duke Energy and  
18          subsidiary ratings; changes outlook of Duke Energy Kentucky to negative.

19    **Q.   WHAT IS THE PURPOSE OF THIS JOINT REBUTTAL TESTIMONY?**

20    A.   The purpose of this rebuttal testimony is to respond to Public Staff Witness Evan  
21          D. Lawrence regarding (1) the forecast used to propose fuel rates, and (2) the  
22          differentiation between the intent of concurrent filings before the Commission.  
23          Additionally, the purpose of this joint rebuttal testimony is to respond to both

1 Public Staff Witness Lawrence and Carolina Industrial Group for Fair Utility  
2 Rates III Witness Brian C. Collins as their direct testimonies refer to (3) deferring  
3 cost recovery beyond the twelve-month period specified in the North Carolina fuel  
4 statute and the assertion that deferring the fuel balance would not impact the  
5 Company's credit metrics. Finally, the purpose of this testimony is to (4) describe  
6 mitigation options proposed by the Company to reduce the proposed fuel rate  
7 increase.

8 **Q. IN HIS DIRECT TESTIMONY, PUBLIC STAFF WITNESS LAWRENCE**  
9 **REFERS TO THE COMPANY'S ABILITY TO WAIT UNTIL MID-**  
10 **JANUARY TO PRODUCE A TIMELY FUEL COST FORECAST FOR**  
11 **ITS LATE FEBRUARY APPLICATION FILING. PLEASE DESCRIBE**  
12 **THE ELEMENTS OF THE FORECAST INCORPORATED IN THE**  
13 **COMPANY'S PROPOSED PROSPECTIVE BILLING RATE.**

14 A. North Carolina Utilities Commission Rule R8-55(f) requires: "The electric public  
15 utility shall file the information required under this rule, accompanied by  
16 workpapers and direct testimony and exhibits of expert witnesses supporting the  
17 information filed herein, and any changes in rates proposed by the electric public  
18 utility (if any), according to the following schedule: Duke Energy Carolinas, LLC,  
19 and Progress Energy Carolinas, Inc., not less than 90 days prior to the hearing".  
20 For this proceeding, 90 days prior to the hearing, was March 1, 2023. The  
21 Company complied with this requirement by filing the annual Application  
22 Relating to Fuel and Fuel-Related Charge Adjustments under this docket on

1 February 28, 2023.

2 The Company's practice is to produce quarterly forecasts for multiple  
3 internal purposes including corporate planning, budgeting, fuel procurement, and  
4 ratemaking. The Company's Fuels & Fleet Analytics team produces a monthly  
5 commodity generation volumetric forecast (resulting information in coal tons, oil  
6 gallons, gas MBTUs, etc.) for the Fuel Procurement team mid-month each month  
7 for subsequent calendar month gas scheduling and coal transportation planning.  
8 The optimal way to utilize the most current forecast data for North Carolina annual  
9 fuel rate-making, in compliance with the filing requirements set forth in R8-55 (b)  
10 and (f), is to adopt the timing of the mid-month forecast currently in place for  
11 fuel procurement, then refresh the fixed costs and weighted average cost of  
12 inventory closer to the annual fuel filing deadlines. In other words, based on the  
13 timing of the Company's forecasting process, DEC's February 28, application  
14 included the most updated information possible.

15 **Q. PUBLIC STAFF WITNESS LAWRENCE FURTHER REQUESTS THE**  
16 **COMMISSION "REQUIRE THE COMPANY TO RE-CALCULATE THE**  
17 **PROSPECTIVE RATE IN THIS CASE BASED ON CURRENT**  
18 **COMMODITY COSTS AND REFILE THESE RATES AND EXHIBITS**  
19 **AS SOON AS POSSIBLE FOR REVIEW BY THE PUBLIC STAFF AND**  
20 **OTHER INTERVENORS AND FOR CONSIDERATION BY THE**  
21 **COMMISSION." IS THE COMPANY ABLE TO RECALCULATE THE**  
22 **PROSPECTIVE RATE IN THIS CASE BASED ON INFORMATION**  
23 **MORE CURRENT THAN THAT WHICH WAS AVAILABLE FOR USE**

1           **TO MEET THE COMPANY’S FILING DEADLINE?**

2       A.     Yes. Once again, the forecast used for the application was the most current  
3           available. However, the Company has updated its fuel cost forecast to refine its  
4           estimate of costs to be incurred during the billing period and has recalculated the  
5           prospective rate component of the fuel rate. The Company utilized the most recent  
6           Spring 2023 load forecast, which was issued April 10, 2023, and the most recent  
7           generation and fuel cost forecast, with a close of business date of April 13, 2023,  
8           which was issued on May 3, 2023. This update differs from typical fuel  
9           proceeding practice but given the magnitude of the overall customer rate impact  
10          and at the request of Public Staff, the Company calculated this impact of updating  
11          the forecast. The results of such update are discussed further in this rebuttal  
12          testimony.

13       **Q.     HOW HAS THE COMPANY ALREADY BEEN IMPACTED BY THE**  
14       **UNDER-RECOVERED FUEL BALANCE?**

15       A.     The Company must finance the cost of the under-recovered fuel balance on behalf  
16          of customers but has not requested recovery of these financing costs from  
17          customer. Because the under-recovered fuel balance is significant, the Company  
18          has incurred substantial unrecovered financing costs and will continue to incur  
19          these financing costs until the amounts are recovered. Even with a 12-month  
20          recovery of the balance as specified in the statute, the average time between the  
21          test period, when the costs are incurred, and the billing period, when the under-  
22          recovered balance is recovered, is 20 months. The length of this period combined  
23          with the magnitude of the under-recovered balance leads to significant financing

1 costs for which the Company has not requested recovery.

2 **Q. IN HIS DIRECT TESTIMONY, WITNESS LAWRENCE REFERS TO**  
3 **THE PROPOSED FUEL RATE INCREASE AS “RATE SHOCK”,**  
4 **WHICH IN HIS OPINION IS EXACERBATED BY INCREASES**  
5 **PROPOSED BY THE COMPANY IN ITS CURRENT APPLICATION TO**  
6 **ADJUST RETAIL BASE RATES IN DOCKET NO. E-7, SUB 1276.**  
7 **PLEASE COMMENT ON THIS ISSUE**

8 A. The Company is well aware of the challenges faced by many of its customers and  
9 further understands the critical importance of maintaining competitive and  
10 affordable rates (which the Company has a long history of accomplishing).  
11 However, it also critical that the Company maintain its financial strength and be  
12 allowed to recover its prudent and reasonable costs in accordance with the  
13 regulatory structures established under North Carolina law.

14 **Q. IN LIGHT OF THE MAGNITUDE OF THE INCREASE, HAS THE**  
15 **COMPANY IDENTIFIED MITIGATION OPTIONS THAT ARE**  
16 **CONSISTENT WITH THE 12 MONTH STATUTORY RECOVERY**  
17 **PERIOD THAT WILL EASE THE IMPACT ON CUSTOMERS WHILE**  
18 **STILL MAINTAINING FINANCIAL STRENGTH OF THE COMPANY?**

19 A. Yes. The Company has thoroughly evaluated all options available to mitigate the  
20 impact of these increases on customers. Based on such evaluation, Company has  
21 identified three options to mitigate the impact on customer bills that should  
22 accomplish that aim without serious detrimental impacts to the Company’s credit  
23 rating as further discussed in this rebuttal testimony.

1     **Q.     WITNESS LAWRENCE INCLUDED A QUOTE FROM A MOODY’S**  
2     **INVESTOR SERVICE (“MOODY’S”) REPORT STATING THAT**  
3     **“MORE REGULATORS ARE LIKELY TO EXTEND FUEL COST**  
4     **RECOVERY PERIODS TO BETWEEN 18 AND 36 MONTHS...TO**  
5     **EASE THE IMPACT ON CUSTOMER ELECTRICITY RATES.”**  
6     **COULD YOU PLEASE PROVIDE ADDITIONAL CONTEXT AROUND**  
7     **THIS QUOTE AND THE REPORT IN GENERAL?**

8     A.    Yes. I have included as Bauer Rebuttal Exhibit 1, the full Moody’s report, titled  
9     *Delays in fuel cost recovery pressuring utility credit quality*, which witness  
10    Lawrence fails to include in his testimony. While Moody’s acknowledges that  
11    regulators may seek to extend fuel cost recovery, Moody’s also states that  
12    “[c]ompanies need to finance under-recovered fuel costs, leading to incremental  
13    debt and pressuring financial metrics and liquidity positions at a time when  
14    there are other cost pressures facing these organizations” and “...the  
15    incremental debt would be credit negative if it is in place for a longer period of  
16    time.” Moody’s clearly understands that some regulators may extend the  
17    recovery period for the collection of deferred fuel. However, it is the  
18    Company’s opinion that there is the strong potential for long-term negative  
19    credit implications from delaying recovery over an extended period.

20    **Q.     WHAT IS THE COMPANY’S UNDERSTANDING OF MOODY’S**  
21    **EXPECTATION FOR THE RECOVERY OF DEFERRED FUEL IN**  
22    **THE CURRENT DUKE ENERGY CAROLINAS, LLC’S FUEL**  
23    **APPLICATION?**

1 A. On May 11, 2023, Moody’s published an updated Credit Opinion on DEC,  
2 which is filed as Bauer Rebuttal Exhibit 2, and cites weakened financial metrics  
3 as a credit challenge. On page 4 of the same report, Moody’s notes that “[t]he  
4 [C]ompany’s 2022 credit metrics were particularly weak, including a ratio of  
5 CFO pre-WC/debt (Cash flow from operations pre working capital / debt) of  
6 17%...primarily due to significant deferred fuel costs..., substantially all which  
7 we expect to be recovered by the end of 2024.”

8 **Q. WHAT CONTRIBUTION HAS DEFERRED FUEL COSTS HAD ON**  
9 **MOODY’S OUTLOOK FOR THE UTILITY SECTOR AND WHAT**  
10 **DOES THAT MEAN FOR UTILITIES?**

11 A. Bauer Rebuttal Exhibit 3 is Moody’s Regulated Electric and Gas Utilities  
12 Outlook piece, published on November 10, 2022, in which they revised their  
13 outlook on the entire utility sector to “negative” from “stable” citing  
14 “increasingly challenging business and financial conditions stemming from  
15 higher natural gas prices, inflation and rising interest rates.” Moody’s also  
16 states for the sector that “financial metrics [are] already under pressure with  
17 little cushion entering 2023” and that “[h]igh natural gas prices and inflation  
18 may persist into 2023, which could hurt cash flow recovery should regulators  
19 seek to limit the impact to customer bills by delaying recovery or approving  
20 lower rate increases.”

21 Moody’s change in the industry outlook to “negative” is a signal to  
22 investors that future downgrades may be forthcoming. These external factors  
23 included in Moody’s sector outlook report certainly impact a utility’s financial



1           wherewithal, as well as customer bills, but are largely beyond the Company’s  
2           control. Without continued support from regulatory commissions, the financial  
3           impacts to a utility’s credit metrics will be challenged and could lead to a further  
4           downward revision in a utility’s rating outlook, and ultimately, a downgrade if  
5           the issue is not cured timely or compounding issues arise. If recovery of  
6           deferred fuel is delayed, natural gas prices spike again, or severe storms impact  
7           DEC’s service territory, then compounding issues such as these would  
8           negatively impact DEC’s credit metrics. This pancaking effect is a real risk to  
9           the longer-term financial health of the utility. Furthermore, recovering carrying  
10          costs on a deferred balance does not resolve the negative consequences to the  
11          Company’s credit quality from delaying recovery.

12       **Q.    PLEASE EXPLAIN CREDIT QUALITY AND CREDIT RATINGS, AND**  
13       **HOW THEY ARE DETERMINED.**

14       A.    Credit quality (or creditworthiness) is a term used to describe a company’s overall  
15       financial health and its ability to repay all financial obligations in full and on time.  
16       An assessment of DEC’s creditworthiness is performed by two major credit rating  
17       agencies, Standard & Poor’s (“S&P”) and Moody’s, and results in DEC’s credit  
18       ratings.

19                Many qualitative and quantitative factors go into this assessment.  
20       Qualitative aspects include DEC’s regulatory climate, its track record for  
21       delivering on its commitments, the strength of its management team, its  
22       operating performance, and the economic vitality and customer profile of its  
23       service area. The primary quantitative metric the rating agencies use to assess

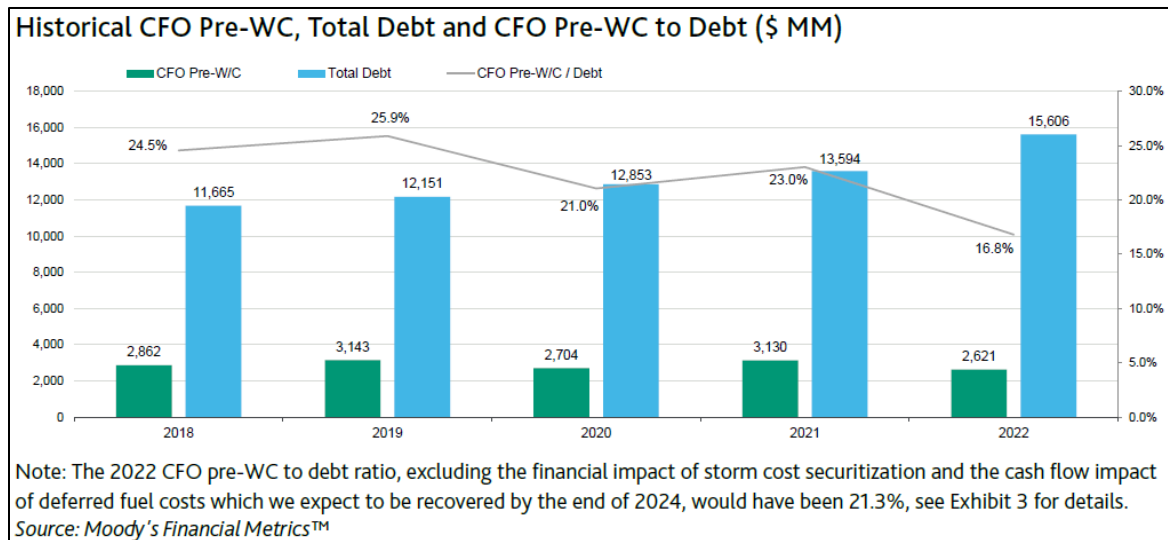
1 DEC's creditworthiness is Funds from Operations/Debt ("FFO/Debt"), also  
2 referred to as CFO pre-WC/debt by Moody's. FFO/Debt is primarily based on  
3 operating cash flows and focuses on the level at which DEC maintains debt  
4 leverage in relation to its generation of cash. The percentage of debt to total  
5 capital is another example of a quantitative measure. Creditors and credit rating  
6 agencies view both qualitative and quantitative factors in aggregate when  
7 assessing the credit quality of a company.

8 **Q. YOU HAVE CITED MOODY'S CONCERNS FOR THE SECTOR. HAS**  
9 **MOODY'S CHANGED ANYTHING SPECIFIC TO HOW THEY VIEW**  
10 **DEC'S CREDIT PROFILE GOING FORWARD?**

11 A. Yes. Bauer Rebuttal Exhibit4 is Moody's press release issued on April 24,  
12 2023, affirming the ratings of Duke Energy and its subsidiaries, including  
13 DEC. However, within this same report, Moody's increased DEC's and Duke  
14 Energy Progress, LLC's ("DEP") FFO/Debt downgrade threshold by 100 basis  
15 points from 20% to 21%. This upward revision represents a tightening of credit,  
16 or a stricter threshold for DEC to maintain its current credit ratings. As noted  
17 previously, DEC ended 2022 with an FFO/Debt, as calculated by Moody's, of  
18 17%, 400 basis points below the Company's increased downgrade threshold of  
19 21%.

20 **Q. HOW DOES DEC'S HISTORICAL FFO/DEBT COMPARE TO THE**  
21 **NEW 21% MOODY'S DOWNGRADE THRESHOLD, AND WHAT IS**  
22 **MOODY'S EXPECTATION OF DEC'S FFO/DEBT FOR 2023?**

- 1 A. The chart below is included on page one of Moody's most recent DEC credit  
2 opinion, attached hereto as Bauer Rebuttal Exhibit2.



3

4 On page 4 of the same DEC credit opinion, Moody's states that "Duke  
5 Carolinas' historically strong financial coverage metrics have declined  
6 materially in recent years, including CFO pre-WC to debt falling from 25% in  
7 2018 and 2019 to around 22% in 2020 and 2021 and 17% in 2023[2022]."  
8 Moody's notes that the drivers of this decline include "spending for coal ash  
9 remediation, new generation and grid modernization, as well as the negative  
10 cash flow impact of tax reform, the coronavirus pandemic and unusually severe  
11 storms."

12 As noted on page 7 of Bauer Rebuttal Exhibit 2, Moody's expects  
13 DEC's FFO/Debt to be within a range of 20% to 22% over the next 12 to 18  
14 months. In order to meet Moody's expectation, the Company would need to  
15 recover the deferred fuel filed in this proceeding by the end of 2024 at the latest.

1 **Q. WHAT WOULD BE THE IMPACT TO DEC'S CREDIT METRICS OF**  
 2 **EXTENDING DEC'S RECOVERY OF 2022 DEFERRED FUEL**  
 3 **BALANCE BY AN ADDITIONAL 12 MONTHS?**

4 A. Extending the recovery of DEC's \$998 million deferred fuel balance over 24  
 5 months versus the 12 months statutory allowance in North Carolina, would  
 6 lower DEC's 2023 FFO by approximately \$333 million. As shown in Table 1  
 7 below, this is the amount that per Generally Accepted Accounting Principles  
 8 would be recorded as a non-current regulatory asset, which means it would be  
 9 included as a use of cash in Moody's calculation of FFO.

**Table 1: 2022 Deferred Fuel Balance as of 12/31/23 with Different Recovery Scenarios**

<i>(\$ in millions)</i>	<b>12-Month Recovery</b>	<b>24-Month Recovery</b>	<b>Difference</b>
Non-current Regulatory Asset	\$0	\$333	\$333
Current Regulatory Asset	\$665	\$499	(\$166)
Total 2022 Deferred Fuel Balance	\$665	\$832	\$166

10

11 All else being equal, a reduction of \$333 million to DEC's FFO would result in  
 12 more than a 200 basis point decline to the Company's FFO/Debt metric for  
 13 2023. In a year when the Company's downgrade threshold at Moody's was  
 14 increased to 21%, this would almost certainly result in DEC being under its  
 15 downgrade threshold for a second consecutive year. As I mentioned before,  
 16 this impact is before any possible but unmeasurable compounding issues may  
 17 further impact 2023's metrics. If the Company were to be below its downgrade  
 18 threshold for two years in a row, Moody's would most likely consider revising  
 19 the ratings outlook on DEC to "negative." If that were to occur, 2024 would be

1 a consequential year for achieving an FFO/Debt metric above the 21%  
2 downgrade threshold to hold the Company's current credit ratings.

3 **Q. PLEASE SUMMARIZE YOUR TESTIMONY ON THESE CREDIT**  
4 **ISSUES.**

5 A. As described above, the Company's need to recover these prudent costs over  
6 12 months is not only required under North Carolina law but is essential from  
7 a credit and financial strength perspective. And the ability of the Company to  
8 maintain financial health, in turn, provides direct benefits to customers.

9 **Q. WITNESS LAWRENCE DISCUSSES OTHER DUKE ENERGY**  
10 **REGULATORY JURISDICTIONS THAT HAVE EXTENDED THE**  
11 **RECOVERY OF DEFERRED FUEL BALANCES LONGER THAN 12**  
12 **MONTHS. PLEASE COMMENT ON THESE DECISIONS BY**  
13 **REGULATORS IN OTHER DUKE ENERGY JURISDICTIONS.**

14 A. In Docket No. 20230001, Duke Energy Florida, LLC ("DEF") requested 12-  
15 month recovery of its 2022 deferred fuel balance as allowed by the regulatory  
16 recovery mechanism available to the utility. The Florida Public Service  
17 Commission ordered DEF to extend the recovery of deferred fuel and carrying  
18 costs over 21 months, with rates being effective in April 2023. As a result of  
19 the 21-month recovery beginning in April 2023, DEF will recover the full  
20 amount of its deferred fuel balance by year-end 2024. Full recovery of deferred  
21 fuel costs by the end of 2024 is important as it aligns with Moody's recovery  
22 expectations, as mentioned above. The distinction with DEF is that the 21-  
23 month recovery period will eliminate the negative impact of the under-

1 recovered fuel on DEF's 2023 FFO/Debt metric. At the end of 2023, the  
2 remaining uncollected deferred fuel balance would be considered short-term  
3 and reflected in a current regulatory asset account (working capital). Moody's  
4 excludes changes in working capital from its calculation of Cash Flow from  
5 Operations pre-working capital ("CFO pre-WC"), which is also referred to as  
6 FFO.

7 In Docket No. 2022-3-E, DEC agreed to a settlement which was  
8 approved by the South Carolina Public Service Commission to recover 2021  
9 deferred fuel balances and carrying costs over 24 months, with rates effective  
10 in October 2022. The deferred amount was \$73 million, considerably less than  
11 the \$998 million of deferred fuel contemplated in this case. As noted above,  
12 the magnitude of the balance in this proceeding has a material negative impact  
13 on DEC's cash flows and financial metrics. Further delaying recovery will  
14 continue to perpetuate those metrics lower for longer.

15 **Q. IS THE COMPANY PROPOSING ANY ALTERNATE MEANS OF**  
16 **REDUCING THE PROPOSED FUEL RATE INCREASE ON**  
17 **CUSTOMERS' BILLS?**

18 A. Yes. The Company is proposing three means of reducing the overall increase.  
19 First, the Company has recalculated the prospective component of the fuel rate  
20 using load, generation, and pricing forecasts made available after the Company's  
21 initial rate application. This update is reducing the equal percent rate increase for  
22 all customer classes from 17.98% to 17.10%. It is important to note that updating  
23 forecasted fuel prices results in the reordering of units being dispatched which, in

1 turn, prompts changes in the volumes of natural gas being hedged and  
2 restatements of natural gas transportation costs respective to changes in volume.  
3 Thus, although natural gas spot prices have declined since the original rate  
4 application in this proceeding, the update to the proposed fuel rates using the most  
5 recent forecast is not as dramatic as might have been assumed.

6 Second, although the Company is allowed to update its under-recovery or  
7 over-recovery of fuel and fuel-related costs up to 30 days prior to the hearing date,  
8 according to Rule 8-55(d)(3), the Company elected to forego making this update  
9 to incorporate an additional under-recovery of approximately \$120 million in fuel  
10 costs experienced during the months of January through March of 2023.

11 Third, the Company is proposing an expedited return of the EDIT Rider  
12 Credit balance as further described below.

13 **Q. PLEASE PROVIDE BACKGROUND ON THE EDIT RIDER CREDIT**  
14 **BALANCE AND THE COMPANY'S PROPOSAL.**

15 A. Independent of the fuel rider, the Company is returning \$211,488,000 annually to  
16 North Carolina retail customers by way of the EDIT Rider Credit as ordered in  
17 Docket No. E-7, Sub 1214. This credit was the result of a stipulation between the  
18 Company and Public Staff that stated unprotected EDIT would be returned to  
19 customers through a levelized rider methodology and amortized over a period of  
20 five years. This decrement rider is scheduled to expire May 31, 2026. As of August  
21 31, 2023 the remaining balance pending to be returned is \$534,886,169.

22 Given these extraordinary circumstances, the Company believes it would  
23 be appropriate to consider expediting this return in order to offset the requested

1 fuel increase with the remaining EDIT Rider Credit balance as shown on Clark  
 2 Rebuttal Revised Exhibit 2, Schedule 1, Page 3. The impact of the EDIT  
 3 mitigation further reduces the equal percent rate impact for all customer classes  
 4 from 17.10% to 6.80%. Additionally, the expiration of the \$211,488,000 EDIT  
 5 Rider Credit increases customer bill impacts by 4.07%, for a net increase from all  
 6 updates to approximately 10.87%.

7 **Q. WHAT ARE THE REVISED PROPOSED FUEL AND FUEL-RELATED**  
 8 **COSTS FACTORS AFTER THE FORECAST AND EDIT MITIGATION**  
 9 **UPDATES?**

10 A. The revised proposed fuel and fuel-related cost factors by customer class, as  
 11 shown on Clark Rebuttal Revised Exhibit 1, are as follows:

Description	Residential cents/kWh	General cents/kWh	Industrial cents/kWh	Composite cents/kWh
Total adjusted Fuel and Fuel Related Costs	1.5429	1.3224	1.1108	2.2566
EMF Increment (Decrement)	1.6635	1.6638	1.7256	1.6764
EMF Interest (Decrement)	-	-	-	-
Net Fuel and Fuel Related Costs Factors	3.2064	2.9862	2.8364	3.9330

13 **Q. IS THE COMPANY REQUESTING COMMISSION APPROVAL TO**  
 14 **TERMINATE THE EDIT RIDER AS OF AUGUST 31, 2023 UNDER THE**  
 15 **CONDITION THAT THE COMMISSION ACCEPTS THE COMPANY'S**  
 16 **PROPOSED REVISED FUEL RATES?**

17 A. No. The Company has proposed additional amounts be included in the EDIT rider  
 18 in Docket E-7 Sub 1276 beginning with new rates in that case. The Company  
 19 requests to recover the EMF balance over the prescribed 12-month billing period.  
 20 However, given the magnitude of the increase on customers, the Company would  
 21 be willing to net the remaining EDIT balance as of August 31, 2023, against the



1 fuel increase. This mitigation would lower the net impact on customers by 6.22%  
 2 while lessening the negative impact on the Company's credit metrics. Since the  
 3 EDIT rider was part of a settlement with the Public Staff in the most recently  
 4 approved rate case, the Public Staff's consent may be required to implement this  
 5 mitigation measure.

6 **Q. WHAT WOULD BE THE IMPACT TO THE COMPANY IF THE**  
 7 **COMMISSION WERE TO PARTIALLY OFFSET THE REQUESTED**  
 8 **FUEL INCREASE WITH THE ACCELERATED RETURN OF THE**  
 9 **REMAINING UNPROTECTED EDIT BALANCE OVER 12 MONTHS**  
 10 **BEGINNING SEPTEMBER 2023?**

11 A. As shown in Table 2 below, accelerating the return of EDIT to partially offset the  
 12 impact to customer rates over the same 12-month period used to recover deferred  
 13 fuel, would increase the return of EDIT available to customers by \$108 million in  
 14 2023 and \$145 million in 2024. The incremental EDIT return available to  
 15 customers would directly reduce DEC's 2023 and 2024 cash flow from operations  
 16 by the same amounts.

**Table 2: Incremental Return of EDIT in 2023 and 2024**

<b>Periods</b>	<b>Return under Current Stipulation*</b>	<b>Accelerated return proposed</b>	<b>Total Return</b>
9/1/23 - 12/31/23	(\$70)	(\$108)	(\$178)
1/1/24 - 12/31/24	(\$211)	(\$145)	(\$357)
<b>Total</b>			<b>(\$535)</b>

17 \*Docket No. E-7, Sub 1214

18 As a result of the lower cash flows, DEC's FFO/Debt metrics would be reduced  
 19 by approximately 80 basis points in 2023 and 100 basis points in 2024, which

1 compares favorably to a reduction of greater than 200 basis points in 2023 if the  
2 Company were ordered to delay recovery beyond 2024. Simply stated, the  
3 Company's EDIT proposal strikes the right balance, providing benefits to  
4 customers that is commensurate with delayed recovery (which the Company  
5 opposes for the reasons discussed above) but in a manner that has only moderate  
6 and manageable impacts on the Company's credit metrics.

7 As demonstrated above, partially offsetting the recovery of deferred fuel  
8 with the accelerated return of the remaining EDIT balance over 12 months  
9 significantly mitigates the impact to customer rates, while also mitigating the  
10 impact to DEC's credit metrics from extending recovery beyond 2024.  
11 Furthermore, this proposal will allow the Company the opportunity to achieve an  
12 FFO/Debt measure within the 20% to 22% range that Moody's expects.

13 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

14 **A.** Yes, it does.

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(WHEREUPON, the prefiled  
revised joint rebuttal  
testimony of SIGOURNEY  
CLARK and CHRIS BAUER is  
copied into the record as  
if given orally from the  
stand.)

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>REVISED REBUTTAL TESTIMONY</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>OF SIGOURNEY CLARK AND</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>CHRIS BAUER FOR</b>
Charge Adjustments for Electric Utilities	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
	)	

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1 test period sales.

2 Schedule 3: Fuel and Fuel-Related Costs Factors - reflecting a

3 91.87% North American Electric Reliability

4 Corporation (“NERC”) five-year national

5 weighted average nuclear capacity factor for

6 pressurized water reactors and projected billing

7 period MWh sales.

8 Clark Rebuttal Second Revised Exhibit 3:

9 Page 1: Calculation of the Proposed Composite Experience

10 Modification Factor (“EMF”) rate.

11 Page 2: Calculation of the EMF for residential customers.

12 Page 3: Calculation of the EMF for general service/lighting

13 customers.

14 Page 4: Calculation of the EMF for industrial customers.

15 **Q. WHAT IS THE PURPOSE OF YOUR REVISED REBUTTAL**

16 **TESTIMONY?**

17 A. The purpose of our revised rebuttal testimony is (1) to revise the proposed

18 fuel and fuel-related costs factors related to the Company’s proposed EDIT

19 mitigation and (2) to correct a statement in our rebuttal testimony filed on

20 May 18, 2023 related to updating the prospective component of the

21 proposed fuel rate using the Company’s latest fuel forecast with commodity

22 prices as of April 13, 2023.

1 **Q. WHY IS THE COMPANY REVISING ITS PROPOSED FUEL AND**  
 2 **FUEL-RELATED COST FACTORS FOR THE PROPOSED EDIT**  
 3 **MITIGATION UPDATE?**

4 A. After filing rebuttal testimony on May 18, 2023, the Company realized it  
 5 had applied the proposed EDIT mitigant to the prospective component of  
 6 the proposed fuel rate. However, in order to effectuate the desired outcome  
 7 of offsetting the significant under-recovery of fuel in this proceeding, the  
 8 Company has now applied the proposed EDIT mitigant against the under-  
 9 recovered balance of \$998 million. As such, the Company is requesting the  
 10 following fuel and fuel-related cost factors for Commission approval, as  
 11 shown on Clark Rebuttal Second Revised Exhibit 1:

	<b>Residential</b>	<b>General</b>	<b>Industrial</b>	<b>Composite</b>
<b>Description</b>	<b>cents/kWh</b>	<b>cents/kWh</b>	<b>cents/kWh</b>	<b>cents/kWh</b>
Total adjusted Fuel and Fuel Related Costs	2.5057	2.2927	2.0110	2.3202
EMF Increment (Decrement)	0.7654	0.7657	0.8275	0.7783
EMF Interest (Decrement)	-	-	-	-
12 Net Fuel and Fuel Related Costs Factors	3.2711	3.0584	2.8385	3.0985

13 **Q. WHAT STATEMENT ARE YOU CORRECTING FROM YOUR**  
 14 **REBUTTAL TESTIMONY?**

15 A. In our rebuttal testimony, The Company stated that it was proposing three  
 16 potential mitigants to reduce the overall increase to customer bills. The first  
 17 of these means was to propose a new prospective component of the fuel rate  
 18 using our latest fuel forecast dated April 13, 2023, and that the use of this  
 19 forecast would reduce the equal percent increase for all customer classes  
 20 from 17.98% to 17.10%.

1 After filing rebuttal testimony on May 18, 2023, the Company realized it  
 2 had an error in its calculation. As the Company has re-calculated, the  
 3 proposed fuel rates with this forecast actually would have slightly increased  
 4 from the rates proposed in the Company's direct filing made on February  
 5 28, 2023. Therefore, this is no longer a potential option to mitigate the fuel  
 6 increase, and the Company has revised the fuel rates to reflect the original  
 7 forecast.

8 **Q. PLEASE EXPLAIN THE IMPACT OF THE POTENTIAL EDIT**  
 9 **MITIGANT GIVEN THAT THE COMPANY'S PROPOSED RATES ARE**  
 10 **NOW BASED ON THE JANUARY 12, 2023 FORECAST.**

11 A. Utilizing the January 12, 2023 forecast, the potential EDIT mitigant would  
 12 reduce the equal percent rate impact for all customer classes from 17.98% to  
 13 7.47%. Additionally, the expiration of the \$211,488,000 EDIT Rider Credit  
 14 increases customer bill impacts by 4.07%, for a net increase from all updates to  
 15 approximately 11.54%. This mitigation would lower customer impacts by a net  
 16 6.44% while lessening the negative impact on the Company's credit metrics.

17 The table below shows both the proposed and existing fuel and fuel-related cost  
 18 factors.

Description	Residential cents/kWh	General cents/kWh	Industrial cents/kWh	Composite cents/kWh
Proposed Total Fuel Factor	3.2711	3.0584	2.8385	3.0985
Existing Total Fuel Factor	2.4866	2.4471	2.4122	2.4607
Increase in Fuel Factor	0.7845	0.6113	0.4263	0.6378

19  
 20 **Q. DOES THIS CONCLUDE YOUR REVISED REBUTTAL TESTIMONY?**

21 A. Yes.



1 BY MS. TOON:

2 Q And Ms. Clark, did you prepare a summary of your  
3 testimonies including a summary of your joint  
4 testimony which you co-sponsored with Mr. Bauer?

5 A Yes.

6 MS. TOON: Commissioner Kemerait, if there  
7 are no objections, I ask that Ms. Clark's summary of  
8 her testimonies be copied into the record as if orally  
9 given from the stand.

10 COMMISSIONER KEMERAIT: And seeing no  
11 objection, the summaries of the testimony will be  
12 copied into the record as if given orally from the  
13 stand.

14 MS. TOON: Thank you.

15 (WHEREUPON, the prefiled  
16 summary of testimony for  
17 Witnesses SIGOURNEY CLARK  
18 and CHRIS BAUER is copied  
19 into the record as if given  
20 orally from the stand.)  
21  
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**DUKE ENERGY CAROLINAS, LLC  
SIGOURNEY CLARK DIRECT,  
SUPPLEMENTAL AND SIGOURNEY CLARK AND CHRIS BAUER  
REBUTTAL TESTIMONY SUMMARY  
DOCKET NO. E-7, SUB 1282**

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JUN 20 2023

The purpose of this testimony is to present the information and data required by North Carolina General Statutes § 62-133.2(c) and (d) and Commission Rule R8-55, as set forth in Clark Exhibits 1 through 6, along with supporting work papers. The test period used in supplying this information and data is the twelve months ended December 31, 2022 (“test period”), and the billing period is September 1, 2023 through August 31, 2024 (“billing period”).

On February 28, 2023, the Company filed direct testimony to propose fuel rates by customer class to become effective September 1, 2023 for DEC’s North Carolina retail customers. The NC retail total fuel cost increase of \$934,815,271 was calculated for the both the billing period and prospective period, which will result in a 17.99% increase on customers’ bills. The increase in the proposed net fuel and fuel-related costs factors is primarily driven by a \$999 million under-recovery in the current test period compared to a \$327 million under-recovery included in current rates.

In Supplemental testimony, the Company present rates reflecting the impact related to one update to numbers presented in my direct exhibits. This update relates to revising net gains on the sale of by-products, which are used to reduce the cost of fuel and fuel-related costs that customers pay. This update decreased total fuel and fuel-related costs by \$613,775 and decreased the overall increase to customers’ bills to 17.98%

In addition, the Company filed rebuttal testimony on May 18, 2023 and subsequently revised rebuttal on May 19, 2023. Rebuttal testimony was issued in response to Public Staff Witness Evan D. Lawrence regarding (1) the forecast used to propose fuel rates, and (2) the differentiation between the intent of concurrent filings before the Commission. Additionally, the purpose of this joint rebuttal testimony was to respond to both Public Staff Witness Lawrence and

Carolina Industrial Group for Fair Utility Rates III Witness Brian C. Collins as their direct<sup>187</sup> testimonies refer to deferring cost recovery beyond the twelve-month period specified in the North Carolina fuel statute and the assertion that deferring the fuel balance would not impact the Company's credit metrics. We further described mitigation options to reduce the overall increase to customer bills: (1) utilizing a new forecast, (2) forgoing any update to incorporate additional under-recovery experienced through March 2023, and (3) tendering expedited return of the EDIT Rider Credit balance to offset overall fuel under-recoveries.

We discussed the negative credit implications and potential negative rating action as a result of delaying recovery of DEC's deferred fuel balance by an additional 12 months. The Company also presented Moody's expectation that substantially all of DEC's deferred fuel balance will be recovered by the end of 2024 as cited in Moody's most recent DEC credit opinion published on May 11, 2023. In addition, Moody's changed its outlook on the utility sector to "negative" from "stable" and cited high natural gas prices as a contributing factor given the risk of persistent negative impacts to cash flows if regulators were to delay recovery. The issue of delaying recovery is particularly consequential for DEC's credit metrics as Moody's recently revised the Company's FFO/Debt downgrade threshold from 20% to 21%, effectively tightening DEC's credit requirements.

We thoroughly discuss the impact to DEC's 2023 and 2024 credit metrics of the Company's proposed mitigation of returning the remaining unprotected EDIT balance over the same 12-month recovery period requested for DEC's deferred fuel balance. This would significantly reduce the negative impact to the Company's 2023 credit metrics with manageable impacts to 2024. DEC's EDIT proposal strikes the right balance by reducing the increase to customer rates while limiting the downside risk to DEC's credit metrics.

On May 26, 2023 the Company filed a second revised rebuttal in which we (1) revised the proposed fuel and fuel-related cost factors related to the Company's potential EDIT mitigation and

(2) corrected a statement in our rebuttal testimony regarding updating our fuel forecast with commodity prices as of April 13, 2023. As the Company has re-calculated, the proposed fuel rates with this forecast would have slightly increased from the rates proposed in the Company's direct filing made on February 28, 2023. Therefore, this is no longer a potential option to mitigate the fuel increase, and the Company has revised the fuel rates to reflect the original forecast.

In its direct filing, the Company sought recovery of \$934,815,271 beyond what is currently being recovered through fuel rates today. The impact of all updates and mitigants made through supplemental, rebuttal, revised rebuttal, and second revised rebuttal testimony reduced that increase to \$359,858,245 (including EDIT Mitigation) for the billing period. This amount is primarily driven by the large under-recovery experienced during the 2022 test period.

Following these updates, the net proposed fuel and fuel-related costs factors by customer class are: 3.2711 cents/kWh for Residential customers, 3.0584 cents/kWh for General Service and Lighting customers and 2.8385 cents/kWh for Industrial customers.

This concludes a summary of my testimony and our joint rebuttal.

1 MS. TOON: Ms. Clark and Mr. Bauer are  
2 available for questions.

3 COMMISSIONER KEMERAIT: First, would you  
4 like to ask that the exhibits and workpapers be marked  
5 for identification purposes?

6 MS. TOON: I would and I appreciate your  
7 help.

8 COMMISSIONER KEMERAIT: And so the exhibits  
9 and workpapers that we just discussed will be marked  
10 for identification purposes as prefiled.

11 (WHEREUPON, Clark Direct  
12 Exhibits 1-6, Clark Direct  
13 Workpapers 1-13; Clark  
14 Revised Exhibits 1-3, Clark  
15 Revised Exhibits 4-6, and  
16 Clark Revised Workpapers  
17 1-13; Bauer Rebuttal  
18 Exhibits 1-4; Clark  
19 Rebuttal Revision Exhibit  
20 1, Clark Revised Exhibit 2,  
21 Clark Rebuttal Revised  
22 Workpapers 1-7 and 9-10;  
23 and Clark Second Revised  
24 Exhibits 1-6 and Clark

1 Second Revised Workpapers  
2 1-13 are marked for  
3 identification as  
4 prefiled.)

5 COMMISSIONER KEMERAIT: We'll move to cross  
6 examination.

7 MR. TRATHEN: Yes. I believe I'll start  
8 from this side if that's okay.

9 Good afternoon. Marcus Trathen for CUCA.  
10 Just a few questions really and I believe they are all  
11 for Ms. Clark but, Mr. Bauer feel free to jump in if  
12 the spirit moves.

13 CROSS EXAMINATION BY MR. TRATHEN:

14 Q I'd like to just start with making sure I  
15 understand this exhibit correctly. I'm at  
16 Exhibit 6. I'm in your direct testimony. I  
17 don't know that it matters which version but I'm  
18 in your direct testimony at Exhibit 6, Schedule  
19 4, page 2.

20 A Just a moment. Schedule 4, page 2?

21 Q That's correct.

22 A I'm sorry. Was that Exhibit 3?

23 Q Six.

24 A Exhibit 6?

1 Q Exhibit 6.

2 A Okay.

3 Q Jumping right into the haystack.

4 A Exhibit 6, page 4?

5 Q Schedule 4, page 2.

6 A Sorry. Schedule 4, page 2. Okay. I'm here.

7 Q And so as I understand this schedule, this shows

8 the calculation of under-recovery based on the

9 test year; is that accurate?

10 A That is correct.

11 Q Okay. And I'm just focusing on this page 2

12 allocation where you're allocating the

13 under-recovery among classes and it looks like --

14 I'll focus my questions on industrial, the

15 industrial class since that's who I represent,

16 but just focusing on that column it looks like

17 the under-recovery is roughly 230 million of the

18 total? Am I reading that correctly?

19 A That's correct.

20 Q So the portion -- the portion of the roughly, a

21 billion dollars of under-collection that would be

22 allocated to the industrial class is roughly

23 21 percent; is that right?

24 A That sounds about right.

1 Q Okay. All right. Thank you. So if you could  
2 turn to page 6 of your testimony.

3 A And is that my direct testimony?

4 Q I'm looking at your direct. I don't know that it  
5 matters.

6 A Okay. Okay. I'm there.

7 Q Okay. So up at the top you showed -- and again  
8 this is the original proposal which is roughly  
9 18 percent increase on customer bills based on  
10 the Duke's original proposal, correct?

11 A That's correct.

12 Q And this is the impact, impact on the average  
13 bill across all customer types after factoring in  
14 the proposed Fuel Rider increase, correct?

15 A That's correct.

16 Q And in the table down below you are breaking down  
17 the fuel factors which are proposed. You've got  
18 a column or, excuse me, a row for the proposed  
19 fuel factor, and again this is the original  
20 proposal, and you compare that to the existing  
21 fuel factor. Do you see that for the industrial  
22 column?

23 A I do.

24 Q Okay. So comparing the proposed to the existing



1           you've got roughly 3.4 cents per kilowatt hour  
2           against the existing which is roughly 2.4  
3           kilowatt -- cents per kilowatt hour. So just  
4           focusing on that increase over the existing Fuel  
5           Rider, that's about a 43 percent increase in just  
6           the fuel component, correct?

7   A       That sounds correct.

8   Q       So if you just -- all I'm trying to do is isolate  
9           the fuel increase component of the overall rate.  
10          And just looking at the fuel component, what was  
11          originally proposed was basically a 43 percent  
12          rate increase for industrials?

13   A       I can understand how you form that conclusion.

14   Q       Okay. Now, with respect to the overall  
15          perspective in viewing the proposal here, we've  
16          talked about this being an average 18 percent  
17          increase in bills. Given that it's an average,  
18          the experience for individual consumers will  
19          obviously differ based on the consumption of  
20          electricity, correct?

21   A       Correct.

22   Q       So, for -- for example, a high load factor  
23          customer which is energy intensive, their actual  
24          experience with respect to the increase will be

1 higher than 18 percent?

2 A Can you repeat that?

3 Q Yes. So just thinking again with my industrial  
4 consumer hat on, if you're a high load factor  
5 industrial consumer, you're kind of maxing out  
6 your peak usage, you would expect that the actual  
7 increase on the bottom line rates which are paid  
8 is going to be higher than 18 percent, correct?

9 A Yes, that's correct.

10 Q Because you're using more power?

11 A That's right.

12 Q Okay. And did you do any -- did Duke do any  
13 economic impact analysis of kind of the effect on  
14 jobs investment of the magnitude of the increases  
15 that it sought for industrials?

16 A As far as the specific analysis we have not. We  
17 did maintain a position where we kept the equal  
18 percent increase across the board this year --

19 Q Yes.

20 A -- but as far as a separate calculation, I have  
21 not and I'm not familiar with one.

22 Q Okay. Now, the proposed Fuel Rider increase is  
23 actually -- it's -- there's two separate  
24 components. There's a base component and then

1           there is an experience modification component,  
2           correct?

3   A       That's correct.

4   Q       And the EMF component is what's used to recapture  
5           the under-collection, the roughly billion dollars  
6           under-collection from the test year, correct?

7   A       That's correct.

8   Q       This may be outside your purview. Just feel free  
9           to tell me if it is. But help me understand the  
10          relationship between the proposed base rate  
11          element and the current rate case which is  
12          pending before the Commission. Are they going to  
13          be one and the same or what happens there?

14   A       Like you alluded to that is not in my view. I'm  
15          strictly focusing on the fuel case. So, I'm  
16          sorry I don't have an answer for you on that.

17   Q       Okay. That's okay. Thank you. And this also  
18          may be outside your purview, but with respect  
19          to -- I did not see an exhibit, an actual  
20          calculation of, assuming that the proposal was  
21          adopted by the Commission, what the revised Rider  
22          would look like. I know that's typically a step  
23          which takes place after the Order comes out. Am  
24          I correct that I didn't miss that in the filings

1 anywhere? You did not actually propose what the  
2 Rider would look like?

3 A So in my second revised rebuttal I actually do  
4 propose what the rates would look like if we  
5 utilize this EDIT mitigation option.

6 Q Okay. And I'm actually talking about the Rider  
7 itself, the new Rider itself.

8 A The new Rider, no.

9 Q Yeah, okay. And would you calculate the new  
10 Rider by essentially taking the two factors --  
11 the sum of the two factors -- I know that there's  
12 a regulatory fee issue but just setting that  
13 aside -- take the two factors, sum them up, and  
14 then you subtract the base element in rates. Is  
15 that how you -- just roughly speaking, is that  
16 how you calculate what's in the Rider?

17 A Can you repeat that?

18 Q So you're comparing the adjustment from the fuel  
19 case to the element which is embedded in rates  
20 going forward, the base element that's going in  
21 rates. You'd net that out and that's --

22 A That's right. An increment or a decrement. Yes.

23 Q Okay. All right. So if you would look at  
24 Exhibit 2. And again I'm in your direct

1 testimony. Schedule 1. So I think the second  
2 page in in your exhibits.

3 A Okay.

4 Q So, I'm seeing here on row three -- this exhibit  
5 is showing, I believe it is test year expenses;  
6 is that correct?

7 A Are we looking at -- am I looking at the right  
8 thing? Line 3?

9 Q Right. Clark Exhibit 2, Schedule 1, page 1 of 3.

10 A Page 1 of 3. I'm sorry. Page 1 of 3. Okay, go  
11 ahead.

12 Q Yes. And so I'm looking at line 3 which is as I  
13 understand it basically the fuel cost associated  
14 with your gas units for the test year; is that  
15 correct?

16 A That is correct.

17 Q So that's about a billion dollars.

18 A Yes.

19 Q Okay. So just comparing that to the magnitude of  
20 the under-collection, I mean, Duke missed in its  
21 under-collection by pretty much the entire year's  
22 worth of fuel cost for its gas units.

23 A I understand what you're saying but I will say  
24 that the way the period is calculated in order

1 for us to recoup our costs we're always forward  
2 looking. There's a projected prospective period  
3 and an EMF for true-up. So, I can understand  
4 your assumption that -- or I can understand why  
5 you're saying that we missed but that is a  
6 portion that's built into recovering our fuel  
7 costs. Looking back at the EMF and seeing what  
8 we missed.

9 Q Yeah. Okay. I'm just looking at the figures  
10 here and you're recovering, basically you're  
11 seeking to recover basically a billion dollars  
12 through the EMF and it looks like that's pretty  
13 much the gas spend for a year. I mean, that's a  
14 pretty big miss, isn't it?

15 A I would say that during the 2022 period you'll  
16 see in Swez's testimony he talks about the  
17 volatility that we experienced so that is one of  
18 the components. It's also, when you look at 2022  
19 about eight months of that was from a fuel filing  
20 that was approved in 2021. The remaining four  
21 months were approved -- the rates were approved  
22 in 2022 filing.

23 Q Okay. Looking at the Agreement and Stipulation  
24 which was just handed out and I'm just looking at

1           this now? So --

2           COMMISSIONER KEMERAIT: Mr. Trathen, can you  
3 speak into the microphone a little bit more?

4           MR. TRATHEN: Thank you. I'll try to do  
5 that.

6 BY MR. TRATHEN:

7 Q       So I'm looking at the Stipulation which was just  
8 handed out and I see on paragraph one that  
9 there's a calculation for the impact for  
10 residential customers using 1000 kilowatts. I  
11 don't see a similar calculation for industrial  
12 customers. Have you got a similar calculation  
13 for the net effect for industrial customers.

14 A       Subject to check on this new stipulation that was  
15 just given, but I would anticipate it's about a  
16 \$30,000 increase for industrial customers per  
17 impact.

18 Q       So that's -- do you know what the -- what size of  
19 customer that you're modeling the \$30,000 impact  
20 on?

21 A       Give me just a moment. That would be on a  
22 typical kilowatt-hour sales of about five  
23 million.

24 Q       Okay. And that's -- we're talking kilowatt

1 hours.

2 A Correct.

3 Q And in your -- so I've read the Stipulation and I  
4 understand that Duke and the Public Staff have  
5 agreed to a longer recovery period for the  
6 under-collection. And I believe it was your  
7 rebuttal testimony, Ms. Clark, there was another  
8 opposite that was proposed which was to use EDIT,  
9 to offset some of the under-collection. Am I  
10 correct?

11 A That's correct.

12 Q Okay. And is that still a viable option for the  
13 Commission to consider from Duke's perspective?

14 A I think as you'll see in my exhibits, it was  
15 really important for the Company to show kind of  
16 what that impact would be if we were to offset it  
17 from the EMF that we have currently in our  
18 exhibits. But it's also important to note that  
19 this is a settlement that we entered in with  
20 Public Staff and we do value settlements and so  
21 we understand that in order for this to kind of  
22 become unraveled and be applied to this fuel EMF,  
23 we would have to gain alignment, and at this time  
24 we do not have that.



1 Q So from -- what I hear you saying is from Duke's  
2 perspective it's still an option but the Public  
3 Staff would not agree to use of the EDIT for this  
4 purpose and that's why it's not in the Settlement  
5 Agreement. Am I hearing you correctly?

6 A That's correct.

7 MR. TRATHEN: That's all I have. Thank you.

8 MR. CONANT: Good afternoon. DC Conant  
9 appearing on behalf of CIGFUR III.

10 CROSS EXAMINATION BY MR. CONANT:

11 Q Has the Company calculated what the rate impact  
12 would be if it were to use the EDIT mitigation  
13 proposal it recommended in rebuttal in addition  
14 to the 16-month recovery period stipulated by the  
15 Company and the Public Staff?

16 A As far as the equal percent method is concerned,  
17 we have not grouped EDIT and the 16-month  
18 together. But if you look at just using EDIT to  
19 offset the EMF, the total -- the increase across  
20 customer classes kind of decreases from 17.98,  
21 which I lay out in my settlement, to 11.54, which  
22 I discuss in my rebuttal.

23 Q And has the Company calculated what the rate  
24 impact would be if it were to extend the 16-month

1 recovery period stipulated to between the Company  
2 and the Public Staff to 24 months instead?

3 A We have not. We have not entertained that. The  
4 Company has credit metrics that we need to  
5 uphold.

6 And Chris, I would probably  
7 open that up in case you have anything else to  
8 add as far as why we've only looked at the  
9 16-month ending in recovering by 2024, December  
10 of 2024.

11 A (Mr. Bauer) You know extending beyond twenty --  
12 you know, out to twenty -- through 24 months,  
13 it's got a pretty detrimental impact to the  
14 Company's FFO to debt credit metrics. I lay out  
15 in my rebuttal testimony the importance of trying  
16 to recover this full balance by the end of 2024,  
17 as a very important date for the measurement of  
18 that calculation. So I'm happy to answer  
19 questions about why that's so important. But the  
20 fact remains that, you know, the billion dollars,  
21 the \$998 million that we have on our balance  
22 sheet today had detrimental impacts to our credit  
23 metrics at the end of 2022. Moving beyond 2024  
24 as a recovery period perpetuates that issue to

1 the end of 2023 and potentially beyond. And  
2 that's a position that the Company can't  
3 entertain.

4 Q Thank you for that. I know that CUCA's counsel  
5 had asked --

6 COMMISSIONER KEMERAIT: Excuse me for a  
7 minute. Is your microphone on? We're having a little  
8 trouble hearing you.

9 MR. CONANT: Is that better?

10 COMMISSIONER KEMERAIT: Yes, that's better.  
11 Thank you.

12 MR. CONANT: Sorry.

13 BY MR. CONANT:

14 Q I know CUCA's counsel had asked about applying  
15 the EDIT balance to the settlement as discussed,  
16 you had answered that the Company and the Public  
17 Staff had a settlement already for EDIT funds,  
18 correct, for how the EDIT funds were to be used  
19 and that's why it wasn't included in the  
20 settlement in this proceeding?

21 A I'm sorry. Can you repeat that?

22 Q Sorry. Let me say this a different way. There  
23 is nothing in this Stipulation that would prevent  
24 or preclude the Commission from ordering that the

1 EDIT proposal contained in the Company's rebuttal  
2 testimony be utilized as an additional mitigation  
3 strategy on top of the 16-month mitigant  
4 stipulated between the Company and the Public  
5 Staff, correct?

6 A That's correct.

7 MR. CONANT: No further questions.

8 MR. MAGARIRA: Just a couple of questions  
9 for me. And I'm going to be focusing primarily or  
10 exclusively I should say on the Partial Stipulation  
11 and Settlement.

12 CROSS EXAMINATION BY MR. MAGARIRA:

13 Q So as you note previously per the Partial  
14 Stipulation and Settlement recoupment of EMF  
15 balance for under-recovery would be done over 16  
16 months as opposed to the statutory 12 months; is  
17 that right?

18 A That's correct.

19 Q And I think you stated this on the stand earlier  
20 which was helpful, this 16-month period would  
21 span from September 1st, 2023 through December  
22 31st, 2024; is that right?

23 A That's correct?

24 Q So at this point the parties have not filed any

1 information in this docket at least that directly  
2 shows the bill impact of the Settlement Agreement  
3 if it were to be approved by the Commission?

4 A That is correct.

5 Q Okay. And, of course, the Settlement Agreement  
6 is not going to address any potential future  
7 under-recoveries in any future proceedings; is  
8 that right?

9 A That's correct.

10 Q So it's possible that customers could still be  
11 paying for the under-recovery from this  
12 proceeding and then be required, if there were an  
13 under-recovery, to pay for that under-recovery as  
14 well?

15 A Can you repeat that?

16 Q Yeah, sure. So it's possible that customers  
17 could still be paying for the under-recovery  
18 that's resolved by this Settlement and then be  
19 required to at the same time pay for a potential  
20 future under-recovery in, let's say, next year's  
21 DEC Fuel Rider proceeding?

22 A That is correct.

23 MR. MAGARIRA: No further questions.

24 MR. FREEMAN: No questions. Thank you.

1 COMMISSIONER KEMERAIT: Redirect from DEC?

2 MS. TOON: No redirect. Thank you.

3 COMMISSIONER KEMERAIT: So I have one  
4 question in regard to the Partial Stipulation.

5 EXAMINATION BY COMMISSIONER KEMERAIT:

6 Q And on page 1 of the transmittal letter dated May  
7 31st, 2023, the very last sentence states, *the*  
8 *Application of interest in this matter*  
9 *effectively serves as a proxy for the additional*  
10 *financing costs that the Company will incur as a*  
11 *result of the extended recovery period, though*  
12 *this does not necessarily reflect the Company's*  
13 *actual additional financing costs.*

14 In the rebuttal testimony, I  
15 believe you stated that DEC was not seeking  
16 recovery of the financing costs. Can you explain  
17 whether that is still the same under the  
18 Stipulation as well?

19 A So under rebuttal testimony we were laying out  
20 the EDIT offsetting EMF so we were not seeking  
21 anything additional from customers as far as an  
22 interest component goes. But as the Settlement  
23 evolved, delaying the recovery to 16 months, the  
24 Company felt it necessary to kind of recoup a

1 portion of the costs that we've been holding on  
2 our balance sheet.

3 And Chris, I'll open that up  
4 in case you have anything else that you want like  
5 to add?

6 A (Mr. Bauer) No, I don't think so. I think, you  
7 know, the only thing that I would add there is  
8 the 4 percent, that's part of the Settlement.  
9 That's not our actual true financing cost.  
10 That's a settled number.

11 So we use the word -- it's a  
12 proxy for, but it's -- you know, holding a  
13 billion dollars right now is substantial to the  
14 Company. There is a burden there that over the  
15 course of the year -- I mean, we started  
16 accumulating these costs in 2022. Here we are  
17 now at the end of May of 2023, we're still  
18 incurring those financing costs to date. But  
19 over the 12-month period we were not seeking  
20 recovery of a substantial burden that we're  
21 carrying today. If we were to extend it for 16  
22 months, we thought it fair to try to just get  
23 some carrying costs for that incremental period.

24 Q The incremental period meaning that additional

1 the four months; is that correct? Or for the  
2 entire 16 months?

3 A (Ms. Clark) So the way we've laid out the  
4 interest component is we've laid out the EMF over  
5 12 months and what we would normally recover  
6 straight line versus what we would recover  
7 spanning it out 16 months. And every month there  
8 is a difference of what we collect and that  
9 difference has interest applied to it.

10 COMMISSIONER KEMERAIT: Okay. Thank you for  
11 the clarification.

12 Questions from the Commission? Commissioner  
13 McKissick?

14 COMMISSIONER McKISSICK: Yes, following up  
15 with Commissioner Kemerait's question.

16 EXAMINATION BY COMMISSIONER McKISSICK:

17 Q The way I read the Settlement Agreement there's  
18 this \$6.65 million in financing costs, I'll refer  
19 to it as or the interest that's the 4 percent.  
20 Is that the totality of what you would seek to  
21 recover? Or, as I heard it testifying and it's,  
22 of course, in the Settlement, the true financing  
23 cost is a number that's greater? Am I  
24 understanding that Duke is not going to seek to



1 recover the difference between that \$6.65 million  
2 and the true financing cost at some point in the  
3 future?

4 A That is the true -- that is exactly the intent of  
5 this, is that it would be -- that was an estimate  
6 of when we laid out the 12 versus the 16 month,  
7 and at the end of that period it will be what it  
8 is, and yes.

9 Q Okay. I just wanted to clarify to make sure that  
10 was what I was hearing and reading. And in terms  
11 of bill impacts, I mean it would be great to know  
12 what bill impacts might likely be. I mean, do  
13 you have any numbers that you can share with us  
14 that are projected at this time?

15 A Yes, I do. So for our -- I actually have the  
16 exhibits and workpapers that I used to produce  
17 this settlement and --

18 Q That would be excellent if you could share that  
19 information. I think it's highly pertinent.

20 A Yep. So we would -- for residential customers,  
21 our rate would be 3.8950. For our general  
22 service -- making sure you're ready -- would be  
23 3.5020. And for our industrial, 3.2422.

24 Q And how does compare to what it is currently? I

1 mean, in terms of the --

2 A Yep. So in my settlement I layout that the  
3 increase shakes out to be about 17.98 percent.  
4 When you look equally across all customer  
5 classes, this impact from the Settlement  
6 Agreement would yield a 13.31 percent increase.

7 Q Thank you.

8 A Yep.

9 COMMISSIONER KEMERAIT: Questions on  
10 Commission questions?

11 MR. FREEMAN: No questions from the Public  
12 Staff.

13 COMMISSIONER KEMERAIT: Looks like no  
14 questions on that side of the room. Questions from  
15 DEC?

16 MS. TOON: Commissioner, no questions but  
17 would like to make sure that Ms. Clark speaks to the  
18 Settlement Agreement so that we can lay the proper  
19 foundation to move it into the record.

20 COMMISSIONER KEMERAIT: Please go ahead.

21 MS. TOON: Okay.

22 EXAMINATION BY MS. TOON:

23 Q Ms. Clark, do you have a copy of the Stipulation  
24 which you just spoke with about to the

1 Commission?

2 A Yes.

3 Q Can you do me a favor and look through all the  
4 pages of the Settlement Agreement?

5 A Okay. Just look through --

6 Q Yep.

7 A -- for validation.

8 Q Yes. Confirm it is the complete Partial  
9 Settlement Agreement.

10 (Witness peruses document)

11 Q Without focusing on the cover letter, just the  
12 body of the Partial Settlement Agreement.

13 A Yes and I did take a look at this.

14 Q Okay. So you're familiar with that Settlement  
15 Agreement?

16 A I am. Uh-huh (yes).

17 Q And were you involved in preparing --

18 A Yes, I was.

19 Q -- the Settlement Agreement? And is there  
20 anything that, from based off of what you're  
21 reviewing does it appear to be the Settlement  
22 Agreement which we entered into with Public  
23 Staff?

24 A Yes. Absolutely.

1 Q Okay.

2 MS. TOON: At this time, Commissioner  
3 Kemerait, I'd ask that the Partial Settlement  
4 Agreement be marked as Special Exhibit 1. Special  
5 Exhibit 1 if that's okay.

6 COMMISSIONER KEMERAIT: It shall be marked  
7 as DEC Special Exhibit 1.

8 (WHEREUPON, DEC Special  
9 Exhibit 1 is marked for  
10 identification.)

11 MS. TOON: And at this time, I'd also ask  
12 that we would introduce Special Exhibit 1 into  
13 evidence, if there's no objection?

14 COMMISSIONER KEMERAIT: Seeing no objection,  
15 DEC Special Exhibit 1 is admitted into the record.

16 (WHEREUPON, DEC Special  
17 Exhibit 1 is received into  
18 evidence.)

19 COMMISSIONER KEMERAIT: And I believe that  
20 DEC has some additional motions to make for these  
21 witnesses.

22 MS. TOON: Yes. At this time, I would move  
23 that Ms. Clark's direct, supplemental, rebuttal,  
24 corrected rebuttal, and revised rebuttal exhibits and

1 workpapers be moved into evidence.

2 COMMISSIONER KEMERAIT: Seeing no objection,  
3 they are admitted into the record.

4 (WHEREUPON, Witness Clark's  
5 Exhibits as previously  
6 identified on Page 189 are  
7 received into evidence.)

8 MS. TOON: And I'd also ask that the  
9 Company's Application be moved into the evidence, if  
10 there's no objection.

11 COMMISSIONER KEMERAIT: Seeing no objection,  
12 the Application of Duke Energy Carolinas, LLC,  
13 pursuant to G.S. § 62-133.2 and North Carolina  
14 Utilities Commission Rule R8-55 Relating to Fuel and  
15 Fuel-Related Charge Adjustments for Electric Utilities  
16 filed with the Commission on March 1st, 2023 is  
17 admitted into the record.

18 (WHEREUPON, Application of  
19 Duke Energy Carolinas, LLC,  
20 is received into evidence.)

21 MS. TOON: Thank you. And I'd also ask,  
22 Commissioner Kemerait, that Mr. Bauer's rebuttal  
23 testimony and exhibits be moved into evidence.

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COMMISSIONER KEMERAIT: Seeing no objection, they are admitted into the record.

(WHEREUPON, Bauer Rebuttal Exhibits 1-4 are received into evidence.)

(COURT REPORTER NOTE: Per Commission Order dated May 26, 2023, the testimony and exhibits of Duke Energy Carolinas, LLC's, excused witnesses will be included in the transcript.)

(WHEREUPON, the prefiled direct testimony of DAVID B. JOHNSON is copied into the record as if given orally from the stand.)

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of )  
Application of Duke Energy Carolinas, LLC )  
Pursuant to G.S. 62-133.2 and NCUC Rule )  
R8-55 Relating to Fuel and Fuel-Related )  
Charge Adjustments for Electric Utilities )

**DIRECT TESTIMONY  
OF DAVID B. JOHNSON FOR  
DUKE ENERGY CAROLINAS, LLC**



1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is David B. Johnson. My business address is 400 South Tryon Street,  
3 Charlotte, North Carolina 28202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by Duke Energy Corporation (“Duke Energy”) as Director of  
6 Business Development and Compliance.

7 **Q. PLEASE SUMMARIZE YOUR EDUCATION AND PROFESSIONAL  
8 QUALIFICATIONS.**

9 A. My educational background includes a Bachelor of Science in Civil  
10 Engineering from the University of Tennessee. With respect to professional  
11 experience, I have been in the utility industry for over 42 years. I started as an  
12 associate Design Engineer in the Design Engineering Department at Duke  
13 Power in 1980. From 1991-1995, I worked for Duke Energy’s affiliate  
14 companies Duke/Fluor Daniel and Duke Engineering & Services, Inc. In 1996,  
15 I worked in the initial Duke Power Trading Group in Charlotte, North Carolina,  
16 where I focused on marketing and business development and management until  
17 2006. From 2006 to 2017, I worked as a Business Development Manager and  
18 Director in the Duke Energy wholesale and renewable energy areas. I began  
19 my current role in late 2017.

20 **Q. PLEASE DESCRIBE YOUR CURRENT RESPONSIBILITIES IN YOUR  
21 POSITION WITH DUKE ENERGY.**

22 A. I am responsible for wholesale Power Purchase Agreements (“PPA”) that Duke  
23 Energy enters into with third party suppliers. These include PPAs that Duke



1 Energy Carolinas, LLC (“DEC”) and Duke Energy Progress (“DEP”) enter into  
2 with Qualifying Facilities (“QFs”), renewable PPAs to comply with North  
3 Carolina’s Renewable Energy Efficiency Portfolio (“REPS”) standard,  
4 Competitive Procurement of Renewable Energy (“CPRE”) PPAs, and  
5 conventional (non-renewable) PPAs. I have responsibility for the negotiation  
6 and execution of these PPAs, as well as the on-going management of all  
7 executed PPAs. In addition, I am responsible for Duke Energy’s compliance  
8 with the REPS and the CPRE Program.

9 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE NORTH**  
10 **CAROLINA UTILITIES COMMISSION?**

11 A. Yes. I provided testimony in the 2018 Avoided Cost proceeding (Docket No.  
12 E-100, Sub 158) for DEC and DEP. I also provided testimony in DEP’s and  
13 DEC’s 2022 fuel rider proceedings under Docket Nos. E-2, SUB 1292 and E-7,  
14 Sub 1263, respectively.

15 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

16 A. The purpose of my testimony is to present information and data required by the  
17 NCUC in accordance with the “Order Approving SISC Avoidance Requirements  
18 and Addressing Solar-Plus-Storage Qualifying Facility Installations (Docket No.  
19 E-100, Sub 101 and E-100, Sub 158 – dated August 17, 2021). In this Order, the  
20 Commission directed DEC and DEP, in future fuel and fuel-related charge  
21 adjustment proceedings conducted pursuant to N.C. Gen. Stat. 62-133.2, to  
22 address the SISC avoidance process in their prefiled direct testimony, identify the  
23 specific facility(ies) and amount of SISC avoided in supporting exhibits and work

1 papers, and the results of any audits performed on QFs seeking to avoid the SISC.

2 **Q. DO YOU HAVE ANY INFORMATION TO REPORT AT THIS TIME?**

3 A. No. There are currently no operating solar QF facilities at this time that contain  
4 energy storage systems. There are also currently no executed PPAs that contain  
5 SISC (Sub 158 and later) that also include an energy storage system.

6 There were two (2) solar facility bids in Tranche 1 of CPRE that contained  
7 energy storage. However, these PPAs did not include SISC and, therefore, did not  
8 include an option for the QF to avoid the SISC.

9 Duke will continue to monitor future solar QF PPAs with SISC and energy  
10 storage that provide notice to Duke that they intend to avoid some or all of the  
11 SISC. Duke will provide any data on the ability of these future QF facilities to  
12 avoid the SISC in future fuel proceedings for DEC and DEP.

13 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

14 A. Yes, it does.

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(WHEREUPON, Houston Exhibits 1 and 2 are marked for identification as prefiled and received into evidence.)

(WHEREUPON, the prefiled direct testimony of KEVIN Y. HOUSTON is copied into the record as if given orally from the stand.)

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>DIRECT TESTIMONY OF</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>KEVIN Y. HOUSTON FOR</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
Charge Adjustments for Electric Utilities	)	

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Kevin Y. Houston and my business address is 526 South Church  
3 Street, Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am the Director of Nuclear Fuel Management and Design for Duke Energy  
6 Progress, LLC (“DEP” or the “Company”) and Duke Energy Carolinas, LLC  
7 (“DEC”).

8 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DEC?**

9 A. I am responsible for nuclear fuel procurement, spent fuel management and dry  
10 storage, and reactor core design for the nuclear units owned and operated by DEC  
11 and DEP.

12 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**  
13 **PROFESSIONAL EXPERIENCE.**

14 A. I graduated from the University of Florida with a Bachelor of Science degree in  
15 Nuclear Engineering, and from North Carolina State University with a Master’s  
16 degree in Nuclear Engineering. I began my career with the Company in 1992 as  
17 an engineer and worked in Duke Energy’s nuclear design group where I performed  
18 nuclear physics roles related to reload licensing analyses, reactivity predictions,  
19 and special neutronics projects. I transitioned from technical roles to fuel  
20 fabrication and enrichment procurement in 1999 and assumed managerial  
21 responsibility for purchasing uranium, conversion services, enrichment services,  
22 and fuel fabrication services in 2012. I assumed responsibility for the spent fuel  
23 management and dry fuel storage functions in 2018. I assumed my current role in  
24 March 2022, where I oversee all of the fuel supply and storage and reactor core

1 design functions for DEC and DEP. I served as Chairman of the Nuclear Energy<sup>222</sup>  
2 Institute's Utility Fuel Committee, an association aimed at improving the  
3 economics and reliability of nuclear fuel supply and use. I became a registered  
4 professional engineer in the state of North Carolina in 2003.

5 **Q. HAVE YOU FILED TESTIMONY OR TESTIFIED BEFORE THIS**  
6 **COMMISSION IN ANY PRIOR PROCEEDING?**

7 A. Yes. I filed testimony in the DEC fuel and fuel-related cost recovery proceedings  
8 in Docket E-7, Sub 1263.

9 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
10 **PROCEEDING?**

11 A. The purpose of my testimony is to (1) provide information regarding DEC's  
12 nuclear fuel purchasing practices, (2) provide costs for the January 1, 2022  
13 through December 31, 2022 test period ("test period"), and (3) describe changes  
14 forthcoming for the September 1, 2023 through August 31, 2024 billing period  
15 ("billing period").

16 **Q. YOUR TESTIMONY INCLUDES TWO EXHIBITS. WERE THESE**  
17 **EXHIBITS PREPARED BY YOU OR AT YOUR DIRECTION AND**  
18 **UNDER YOUR SUPERVISION?**

19 A. Yes. These exhibits were prepared at my direction and under my supervision, and  
20 consist of Houston Exhibit 1, which is a Graphical Representation of the Nuclear  
21 Fuel Cycle, and Houston Exhibit 2, which sets forth the Company's Nuclear Fuel  
22 Procurement Practices.

23 **Q. PLEASE DESCRIBE THE COMPONENTS THAT MAKE UP NUCLEAR**  
24 **FUEL.**

1 A. In order to prepare uranium for use in a nuclear reactor, it must be processed from<sup>223</sup>  
2 an ore to a ceramic fuel pellet. This process is commonly broken into four distinct  
3 industrial stages: (1) mining and milling; (2) conversion; (3) enrichment; and (4)  
4 fabrication. This process is illustrated graphically in Houston Exhibit 1.

5 Uranium is often mined by either surface (*i.e.*, open cut) or underground  
6 mining techniques, depending on the depth of the ore deposit. The ore is then sent  
7 to a mill where it is crushed and ground-up before the uranium is extracted by  
8 leaching, the process in which either a strong acid or alkaline solution is used to  
9 dissolve the uranium. Once dried, the uranium oxide (“U<sub>3</sub>O<sub>8</sub>”) concentrate – often  
10 referred to as yellowcake – is packed in drums for transport to a conversion  
11 facility. Alternatively, uranium may be mined by in situ leach (“ISL”) in which  
12 oxygenated groundwater is circulated through a very porous ore body to dissolve  
13 the uranium and bring it to the surface. ISL may also use slightly acidic or alkaline  
14 solutions to keep the uranium in solution. The uranium is then recovered from the  
15 solution in a mill to produce U<sub>3</sub>O<sub>8</sub>.

16 After milling, the U<sub>3</sub>O<sub>8</sub> must be chemically converted into uranium  
17 hexafluoride (“UF<sub>6</sub>”). This intermediate stage is known as conversion and  
18 produces the feedstock required in the isotopic separation process.

19 Naturally occurring uranium primarily consists of two isotopes, 0.7%  
20 Uranium-235 (“U-235”) and 99.3% Uranium-238. Most of this country’s nuclear  
21 reactors (including those of the Company) require U-235 concentrations in the 3-  
22 5% range to operate a complete cycle of 18 to 24 months between refueling  
23 outages. The process of increasing the concentration of U-235 is known as  
24 enrichment. Gas centrifuge is the primary technology used by the commercial

1 enrichment suppliers. This process first applies heat to the UF<sub>6</sub> to create a gas.<sup>224</sup>  
2 Then, using the mass differences between the uranium isotopes, the natural  
3 uranium is separated into two gas streams, one being enriched to the desired level  
4 of U-235, known as low enriched uranium, and the other being depleted in U-235,  
5 known as tails.

6 Once the UF<sub>6</sub> is enriched to the desired level, it is converted to uranium  
7 dioxide powder and formed into pellets. This process and subsequent steps of  
8 inserting the fuel pellets into fuel rods and bundling the rods into fuel assemblies  
9 for use in nuclear reactors is referred to as fabrication.

10 **Q. PLEASE PROVIDE A SUMMARY OF DEC'S NUCLEAR FUEL**  
11 **PROCUREMENT PRACTICES.**

12 A. As set forth in Houston Exhibit 2, DEC's nuclear fuel procurement practices  
13 involve computing near and long-term consumption forecasts, establishing  
14 nuclear system inventory levels, projecting required annual fuel purchases,  
15 requesting proposals from qualified suppliers, negotiating a portfolio of long-term  
16 contracts from diverse sources of supply, and monitoring deliveries against  
17 contract commitments.

18 For uranium concentrates, conversion, and enrichment services, long-term  
19 contracts are used extensively in the industry to cover forward requirements and  
20 ensure security of supply. Throughout the industry, the initial delivery under new  
21 long-term contracts commonly occurs several years after contract execution.  
22 DEC relies extensively on long-term contracts to cover the largest portion of its  
23 forward requirements. By staggering long-term contracts over time for these  
24 components of the nuclear fuel cycle, DEC's purchases within a given year consist



1 of a blend of contract prices negotiated at many different periods in the markets,<sup>225</sup>  
2 which has the effect of smoothing out DEC's exposure to price volatility.  
3 Diversifying fuel suppliers reduces DEC's exposure to possible disruptions from  
4 any single source of supply. Due to the technical complexities of changing  
5 fabrication services suppliers, DEC generally sources these services to a single  
6 domestic supplier on a plant-by-plant basis using multi-year contracts.

7 **Q. PLEASE DESCRIBE DEC'S DELIVERED COST OF NUCLEAR FUEL**  
8 **DURING THE TEST PERIOD.**

9 A. Staggering long-term contracts over time for each of the components of the  
10 nuclear fuel cycle means DEC's purchases within a given year consist of a blend  
11 of contract prices negotiated at many different periods in the markets. DEC  
12 mitigates the impact of market volatility on the portfolio of supply contracts by  
13 using a mixture of pricing mechanisms. Consistent with its portfolio approach to  
14 contracting, DEC entered into several long-term contracts during the test period.

15 DEC's portfolio of diversified contract pricing yielded an average unit  
16 cost of \$38.93 per pound for uranium concentrates during the test period,  
17 representing a 1.4% decrease from the prior test period.

18 A majority of DEC's enrichment purchases during the test period were  
19 delivered under long-term contracts negotiated prior to the test period. The  
20 staggered portfolio approach has the effect of smoothing out DEC's exposure to  
21 price volatility. The average unit cost of DEC's purchases of enrichment services  
22 during the test period decreased 36% to \$74.61 per Separative Work Unit.

23 Delivered costs for fabrication and conversion services have a limited  
24 impact on the overall fuel expense rate given that the dollar amounts for these

1 purchases represent a substantially smaller percentage – approximately 18%<sup>226</sup> and  
2 6%, respectively, for the fuel batches recently loaded into DEC’s reactors – of  
3 DEC’s total direct fuel cost relative to uranium concentrates or enrichment, which  
4 are approximately 45% and 30%, respectively.

5 **Q. PLEASE DESCRIBE THE LATEST TRENDS IN NUCLEAR FUEL**  
6 **MARKET CONDITIONS.**

7 A. Prices in the uranium concentrate markets have increased due to production  
8 cutbacks, activity from financial investors, and a sudden increase in demand  
9 caused by geopolitical events. Industry consultants believe that market prices  
10 need to further increase in the longer term to provide the economic incentive for  
11 the exploration, mine construction, and production necessary to support future  
12 industry uranium requirements.

13 Market prices for conversion services have recently increased due to a sudden  
14 increase in demand caused by geopolitical events.

15 Market prices for enrichment services have recently increased primarily due to a  
16 sudden increase in demand, particularly for European and US supply, caused by  
17 geopolitical events.

18 Fabrication is not a service for which prices are published; however,  
19 industry consultants expect fabrication prices will continue to generally trend  
20 upward.

21 **Q. WHAT CHANGES DO YOU SEE IN DEC’S NUCLEAR FUEL COST IN**  
22 **THE BILLING PERIOD?**

23 A. Because fuel is typically expensed over two to three operating cycles  
24 (roughly three to six years), DEC’s nuclear fuel expense in the upcoming billing

1 period will be determined by the cost of fuel assemblies loaded into the reactors<sup>227</sup>  
2 during the test period, as well as prior periods. The fuel residing in the reactors  
3 during the billing period will have been obtained under historical contracts  
4 negotiated in various market conditions. Each of these contracts contributes to a  
5 portion of the uranium, conversion, enrichment, and fabrication costs reflected in  
6 the total fuel expense.

7 The average fuel expense is expected to remain relatively flat, from 0.5674  
8 cents per kWh incurred in the test period, to approximately 0.5613 cents per kWh  
9 in the billing period.

10 **Q. WHAT STEPS IS DEC TAKING TO PROVIDE STABILITY IN ITS**  
11 **NUCLEAR FUEL COSTS AND TO MITIGATE PRICE INCREASES IN**  
12 **THE VARIOUS COMPONENTS OF NUCLEAR FUEL?**

13 A. As I discussed earlier and as described in Houston Exhibit 2, for uranium  
14 concentrates, conversion, and enrichment services, DEC relies extensively on  
15 staggered long-term contracts to cover the largest portion of its forward  
16 requirements. By staggering long-term contracts over time and incorporating a  
17 range of pricing mechanisms, DEC's purchases within a given year consist of a  
18 blend of contract prices negotiated at many different periods in the markets, which  
19 has the effect of smoothing out DEC's exposure to price volatility.

20 Although costs of certain components of nuclear fuel are expected to  
21 increase in future years, nuclear fuel costs on a cents per kWh basis will likely  
22 continue to be a fraction of the cents per kWh cost of fossil fuel. Therefore,  
23 customers will continue to benefit from DEC's diverse generation mix and the  
24 strong performance of its nuclear fleet through lower fuel costs than would

1 otherwise result absent the significant contribution of nuclear generation to<sup>228</sup>  
2 meeting customers' demands.

3 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

4 **A.** Yes, it does.

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(WHEREUPON, Capps  
Confidential Exhibit 1 is  
marked for identification  
as prefiled and received  
into evidence.)

(WHEREUPON, the prefiled  
direct testimony of STEVEN  
D. CAPPS is copied into the  
record as if given orally  
from the stand.)

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	)	
Application of Duke Energy Carolinas, LLC	)	<b>DIRECT TESTIMONY OF</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>STEVEN D. CAPPS FOR</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY CAROLINAS, LLC</b>
Charge Adjustments for Electric Utilities	)	

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Steven D. Capps and my business address is 13225 Hagers Ferry  
3 Road, Huntersville, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am Senior Vice President of Nuclear Operations for Duke Energy Corporation  
6 (“Duke Energy”) with direct executive accountability for Duke Energy’s South  
7 Carolina nuclear plants, including Duke Energy Carolinas, LLC’s (“DEC” or the  
8 “Company”) Catawba Nuclear Station (“Catawba”) in York County, South  
9 Carolina, the Oconee Nuclear Station (“Oconee”) in Oconee County, South  
10 Carolina, and Duke Energy Progress, LLC’s (“DEP”) Robinson Nuclear Plant,  
11 located in Darlington County, South Carolina.

12 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AS SENIOR VICE  
13 PRESIDENT OF NUCLEAR OPERATIONS?**

14 A. As Senior Vice President of Nuclear Operations, I am responsible for providing  
15 executive oversight for the safe and reliable operation of Duke Energy’s three  
16 South Carolina operating nuclear stations. I am also involved in the operations of  
17 Duke Energy’s other nuclear stations, including DEC’s McGuire Nuclear Station  
18 (“McGuire”) located in Mecklenburg County, North Carolina.

19 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND  
20 PROFESSIONAL EXPERIENCE.**

21 A. I hold a B.S. in Mechanical Engineering from Clemson University and have over  
22 35 years of experience in the nuclear field in various roles with increasing  
23 responsibilities. I joined Duke Energy in 1987 as a field engineer at Oconee.  
24 During my time at Oconee, I served in a variety of leadership positions at the

1 station, including Senior Reactor Operator, Shift Technical Advisor,<sup>232</sup> and  
2 Mechanical and Civil Engineering Manager. In 2008, I transitioned to McGuire  
3 as the Engineering Manager. I later became plant manager and was named Vice  
4 President of McGuire in 2012. In December 2017, I was named Senior Vice  
5 President of Nuclear Corporate for Duke with direct executive accountability for  
6 Duke Energy's nuclear corporate functions, including nuclear corporate  
7 engineering, nuclear major projects, corporate governance and operation support  
8 and organizational effectiveness. I assumed my current role in October 2018.

9 **Q. HAVE YOU TESTIFIED OR SUBMITTED TESTIMONY BEFORE THIS**  
10 **COMMISSION IN ANY PRIOR PROCEEDINGS?**

11 A. Yes. I provided testimony and appeared before the Commission in DEC's fuel  
12 and fuel related cost recovery proceeding in Docket No. E-7, Sub 1163 and  
13 provided testimony in DEC's fuel and fuel related cost recovery proceedings in  
14 Docket No. E-7, Sub 1190, Docket No. E-7, Sub 1228, Docket No. E-7, Sub 1250,  
15 and Docket No. E-7, Sub 1263.

16 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
17 **PROCEEDING?**

18 A. The purpose of my testimony is to describe and discuss the performance of DEC's  
19 nuclear fleet during the period of January 1, 2022 through December 31, 2022  
20 ("test period"). I provide information about refueling outages completed during  
21 the period and also discuss the nuclear capacity factor being proposed by DEC for  
22 use in this proceeding in determining the fuel factor to be reflected in rates during  
23 the billing period of September 1, 2023 through August 31, 2024 ("billing  
24 period").



1 **Q. PLEASE DESCRIBE EXHIBIT 1 INCLUDED WITH YOUR**<sup>233</sup>  
2 **TESTIMONY.**

3 A. Exhibit 1 is a confidential exhibit outlining the planned schedule for refueling  
4 outages for DEC's nuclear units through the billing period. This exhibit represents  
5 DEC's current plan, which is subject to adjustment due to changes in operational  
6 and maintenance requirements.

7 **Q. PLEASE DESCRIBE DEC'S NUCLEAR GENERATION PORTFOLIO.**

8 A. The Company's nuclear generation portfolio consists of approximately 5,389  
9 megawatts ("MWs") of generating capacity, made up as follows:

10 Oconee - 2,554 MWs

11 McGuire - 2,316 MWs

12 Catawba - 519 MWs

13 The three generating stations summarized above are comprised of a total  
14 of seven units. Oconee began commercial operation in 1973 and was the first  
15 nuclear station designed, built, and operated by DEC. It has the distinction of  
16 being the second nuclear station in the country to have its license, originally issued  
17 for 40 years, renewed for up to an additional 20 years by the NRC. The license  
18 renewal, which was obtained in 2000, extends operations to 2033, 2033, and 2034  
19 for Oconee Units 1, 2, and 3, respectively. The Company submitted a subsequent  
20 license renewal (SLR) application for the Oconee units in June 2021, and the  
21 application is currently under review by the Nuclear Regulatory Commission. If  
22 approved, the Oconee units would be licensed to operate for an additional 20  
23 years. In 2019, the Company publicly announced intention to seek SLR for all 11  
24 units operated by Duke Energy.

1                    McGuire began commercial operation in 1981, and Catawba <sup>234</sup> began  
2                    commercial operation in 1985. In 2003, the NRC renewed the licenses for  
3                    McGuire and Catawba for up to an additional 20 years each. This renewal extends  
4                    operations until 2041 for McGuire Unit 1, and 2043 for McGuire Unit 2 and  
5                    Catawba Units 1 and 2. The Company jointly owns Catawba with North Carolina  
6                    Municipal Power Agency Number One, North Carolina Electric Membership  
7                    Corporation, and Piedmont Municipal Power Agency.

8                    **Q.    WHAT ARE DEC’S OBJECTIVES IN THE OPERATION OF ITS**  
9                    **NUCLEAR GENERATION ASSETS?**

10                  A.    The primary objective of DEC’s nuclear generation department is to safely  
11                  provide reliable and cost-effective electricity to DEC’s customers in North and  
12                  South Carolina. The Company achieves this objective by focusing on a number  
13                  of key areas. Operations personnel and other station employees receive extensive,  
14                  comprehensive training and execute their responsibilities to the highest standards  
15                  in accordance with detailed procedures that are continually updated to ensure best  
16                  practices. The Company maintains station equipment and systems reliably, and  
17                  ensures timely implementation of work plans and projects that enhance the  
18                  performance of systems, equipment, and personnel. Station refueling and  
19                  maintenance outages are conducted through the execution of well-planned, well-  
20                  executed, and high-quality work activities, which ensure that the plant is prepared  
21                  for operation until the next planned outage.

1 **Q. PLEASE DISCUSS THE PERFORMANCE OF DEC'S NUCLEAR FLEET<sup>235</sup>**  
2 **DURING THE TEST PERIOD.**

3 A. The Company operated its nuclear stations in a reasonable and prudent manner  
4 during the test period, providing approximately 61% of the total power generated  
5 by DEC. During 2022, DEC's seven nuclear units collectively achieved a fleet  
6 capacity factor of 94.66%, marking the 23rd consecutive year in which DEC's  
7 nuclear fleet exceeded a system capacity factor of 90%. Catawba Unit 1  
8 established a new annual net generation record during the year, and McGuire Unit  
9 1 and Oconee Units 1 and 3 entered their 2022 refueling outages after completing  
10 breaker-to-breaker continuous cycle runs. The Oconee Unit 3 continuous cycle  
11 run of 727.1 days, established a new record for the fleet.

12 **Q. HOW DOES DEC'S NUCLEAR FLEET COMPARE TO INDUSTRY**  
13 **AVERAGES?**

14 A. The Company's nuclear fleet has a history of performance that consistently  
15 exceeds industry averages. The most recently published North American Electric  
16 Reliability Council's ("NERC") Generating Unit Statistical Brochure ("NERC  
17 Brochure") indicates an average capacity factor of 91.87% for the period 2017  
18 through 2021 for comparable units. The Company's 2022 capacity factor of  
19 94.66% and 2-year average<sup>1</sup> of 95.39% both exceed the NERC average of  
20 91.87%.

21 Industry benchmarking efforts are a principal technique used by the  
22 Company to ensure best practices and cost performance. For 2022, Catawba,  
23 McGuire, and Oconee nuclear plants ranked in the top quartile in total operating

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<sup>1</sup> This represents the simple average for the current and prior 12-month test periods.

1 cost per kWh among the 55 U.S. operating nuclear plants<sup>2</sup>. By continually <sup>236</sup>  
2 assessing the Company's performance as compared with industry benchmarks,  
3 the Company continues to ensure the overall safety, reliability and cost-  
4 effectiveness of DEC's nuclear units.

5 The superior performance of DEC's nuclear fleet has resulted in  
6 substantial benefits to customers. DEC's nuclear fleet has produced  
7 approximately 53.9 million MWhs of additional, emissions-free generation over  
8 the past 23 years (as compared with production at a capacity factor of 90%), which  
9 is equivalent to an additional 11.1 months of output from DEC's nuclear fleet  
10 (based on DEC's average annual generation for the same 23-year period). These  
11 performance results demonstrate DEC's continuing success in achieving high  
12 performance without compromising safety and reliability.

13 **Q. WHAT IMPACTS A UNIT'S AVAILABILITY AND WHAT IS DEC'S**  
14 **PHILOSOPHY FOR SCHEDULING REFUELING AND**  
15 **MAINTENANCE OUTAGES?**

16 A. In general, refueling, maintenance, and NRC required testing and inspections  
17 impact the availability of DEC's nuclear system.

18 Prior to a planned outage, DEC develops a detailed schedule for the outage  
19 and for major tasks to be performed, including sub-schedules for particular  
20 activities. The Company's scheduling philosophy is to strive for the best possible  
21 outcome for each outage activity within the outage plan. For example, if the "best  
22 ever" time an outage task was performed is 12 hours, then 12 hours becomes the  
23 goal for that task in each subsequent outage. Those individual aspirational goals

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<sup>2</sup> Based on benchmarking data from the Electric Utility Cost Group ("EUCG").

1 are incorporated into an overall outage schedule. The Company then aggressively<sup>237</sup>  
2 works to meet, and measures itself against, that aspirational schedule. To  
3 minimize potential impacts to outage schedules due to unforeseen maintenance  
4 requirements, “discovery activities” (walk-downs, inspections, etc.) are scheduled  
5 at the earliest opportunities so that any maintenance or repairs identified through  
6 those activities can be promptly incorporated into the outage plan.

7 As noted, the schedule is utilized for measuring outage preparation and  
8 execution and driving continuous improvement efforts. However, for planning  
9 purposes, particularly with the dispatch and system operating center functions,  
10 DEC also develops an allocation of outage time that incorporates reasonable  
11 schedule losses. The development of each outage allocation is dependent on  
12 maintenance and repair activities included in the outage, as well as major projects  
13 to be implemented during the outage. Both schedule and allocation are set  
14 aggressively to drive continuous improvement in outage planning and execution.

15 **Q. HOW DOES DEC HANDLE OUTAGE EXTENSIONS AND FORCED**  
16 **OUTAGES?**

17 A. If an unanticipated issue that has the potential to become an on-line reliability  
18 challenge is discovered while a unit is off-line for a scheduled outage and repair  
19 cannot be completed within the planned work window, the outage is extended  
20 when in the best interest of customers to perform necessary maintenance or repairs  
21 prior to returning the unit to service. The decision to extend an outage is based on  
22 numerous factors, including reliability risk assessments, system power demands,  
23 and the availability of resources to address the emergent challenge. In general, if  
24 an issue poses a credible risk to reliable operations until the next scheduled outage,

1 the issue is repaired prior to returning the unit to service. This approach enhances <sup>238</sup>  
2 reliability and results in longer continuous run times and fewer forced outages,  
3 thereby reducing fuel costs for customers in the long run. In the event that a unit  
4 is forced off-line, every effort is made to safely perform the repair and return the  
5 unit to service as quickly as possible.

6 **Q. DOES DEC PERFORM POST OUTAGE CRITIQUES AND CAUSE**  
7 **ANALYSES FOR INTERNAL IMPROVEMENT EFFORTS?**

8 A. Yes. DEC applies self-critical analysis to each outage and, using the benefit of  
9 hindsight, identifies every potential cause of an outage delay or event resulting in  
10 a forced or extended outage, and applies lessons learned to drive continuous  
11 improvement. The Company also evaluates the performance of each function and  
12 discipline involved in outage planning and execution to identify areas in which it  
13 can utilize self-critical observation for improvement efforts.

14 **Q. IS SUCH ANALYSES INTENDED TO ASSESS OR MAKE A**  
15 **DETERMINATION REGARDING THE PRUDENCE OR**  
16 **REASONABLENESS OF A PARTICULAR ACTION OR DECISION?**

17 A. No. Given this focus on identifying opportunities for improvement, these critiques  
18 and cause analyses are not intended to document the broader context of the outage  
19 nor do they make any attempt to assess whether the actions taken were reasonable  
20 in light of what was known at the time of the events in question. Instead, the  
21 reports utilize hindsight (*e.g.*, subsequent developments or information not known  
22 at the time) to identify every potential cause of the incident in question. However,  
23 such a review is quite different from evaluating whether the actions or decisions  
24 in question were reasonable given the circumstances that existed at that time.

1    **Q.    WHAT OUTAGES WERE REQUIRED FOR REFUELING AT DEC'S<sup>239</sup>**  
2    **NUCLEAR FACILITIES DURING THE TEST PERIOD?**

3    A.    There were four refueling outages completed during the test period: McGuire Unit  
4    1 and Oconee Unit 3 in the spring of 2022, followed by Catawba Unit 2 and  
5    Oconee Unit 1 in the fall. Both the Oconee Unit 1 and Unit 3 refueling outages  
6    were completed under the scheduled allocation. McGuire Unit 1 extended beyond  
7    the scheduled allocation due to an emergent challenge associated with the main  
8    generator hydrogen seal and Catawba Unit 2 extended beyond the scheduled  
9    allocation due primarily to vendor equipment and tooling challenges during the  
10   reactor vessel closure head cavitation peening project.

11           Following a unit record 528-day continuous cycle run, McGuire Unit 1  
12   was removed from service on April 2, 2022, for refueling. In addition to refueling,  
13   safety and reliability enhancing maintenance, inspections, and testing was  
14   completed. Reliability enhancements included the replacement of the '1B' reactor  
15   coolant pump seal, '1A' and '1D' lower containment cooling air handling unit  
16   cooling coil replacements, and digital rod position indication cable replacements.  
17   Tests and inspections completed during the outage included steam generator Eddy  
18   Current testing, control rod drive mechanism gripper inspections, main generator  
19   teardown and coupling rotor bore inspection, and '1A' steam generator moisture  
20   separator inspection. Additionally, preparation activities were performed to  
21   ensure the reactor head peening work can be completed in the next refueling  
22   outage in Fall 2023. Challenges with the main generator seals resulted in an outage  
23   extension of 8.2 days beyond the scheduled allocation. After refueling,

1 maintenance, inspections, and testing were completed, the unit returned to service<sup>240</sup>  
2 on May 9, 2022, for a total outage duration of 37.2 days.

3 After completing a unit, and nuclear fleet, record 727.1-day continuous  
4 cycle run, Oconee Unit 3 was removed from service on May 6, 2022, for refueling.  
5 In addition to refueling, safety and reliability enhancing maintenance, inspections,  
6 and testing was completed. The unit replaced reactor coolant system nozzles that  
7 were susceptible to primary water stress corrosion cracking. The unit also  
8 replaced the 3A2 and 3B1 high pressure feedwater heater and completed  
9 preventive maintenance activities on the 3A and 3B feedwater pump turbine.  
10 Additionally, multiple large pump and motor reliability enhancements including  
11 replacement of the 3B1 reactor coolant pump motor, 3A1 reactor coolant pump  
12 seal replacement, the 3B hotwell pump and motor replacement, and the 3A  
13 generator stator coolant motor replacement. Multiple preventive maintenance  
14 activities and inspections were performed for electrical equipment including  
15 preventive maintenance on the Unit 3 main transformer, 3TB switchgear and  
16 breaker preventive maintenance, and preventive maintenance on multiple motor  
17 control centers. Inspections and tests completed during the outage included the  
18 upper core barrel bolts inspection, steam generator Eddy Current testing, 3TD  
19 switchgear train rotation inspection, and 3T 4160V normal bus inspection. After  
20 refueling, maintenance, and inspections and testing was completed the unit  
21 returned to service on May 30, 2022, for a total outage duration of 23.6 days,  
22 which was 1.4 days under the 25-day allocated outage duration.

23 Catawba Unit 2 was removed from service on September 10, 2022, for  
24 refueling. In addition to refueling, safety and reliability enhancing maintenance,



1 inspections and testing were completed. The unit's reactor vessel closure head<sup>241</sup>  
2 ("RVCH") was peened to mitigate the risk of the unit experiencing future issues  
3 related to components susceptible to primary water stress corrosion cracking. The  
4 unit also replaced the '2B' main step-up transformer as part of the fleet's strategy  
5 to replace large oil-filled transformers to ensure continued reliability. The outage  
6 extended 4.3 days beyond allocation due to delays associated with the reactor head  
7 peening work and a loss of the '2B' main feedwater pump turbine during startup.  
8 After refueling, maintenance, and inspections and testing were completed, the unit  
9 returned to service on October 26, 2022, for a total outage duration of 46.3 days.

10 After completing a unit record 709.8-day continuous cycle run, Oconee  
11 Unit 1 was removed from service on October 28, 2022 for refueling. The unit  
12 replaced reactor coolant system nozzles that were susceptible to primary water  
13 stress corrosion cracking. Large pump and motor reliability enhancements  
14 completed during the refueling outage included the 1A high pressure injection  
15 pump and motor replacement, the 1C high pressure injection motor replacement,  
16 1A2 reactor coolant pump motor replacement, 1D2 feedwater heater drain pump  
17 motor replacement, and the 1A generator stator coolant motor replacement.  
18 Preventive maintenance activities were also executed on multiple pieces of  
19 equipment including the 1A feedwater pump/turbine and rotor, the Unit 1 main  
20 transformer, and multiple motor control centers. Inspections and tests were  
21 completed including 1B2 reactor coolant pump bearing inspection, reactor vessel  
22 and core barrel inspection, steam generator Eddy Current testing, condenser  
23 circulating water system waterbox and discharge piping inspections, and the  
24 electrical generator rotor inspection. After refueling, maintenance activities,

1 inspections and testing were completed the unit returned to service on November<sup>242</sup>  
2 24, 2022, for a total outage duration of 26.8 days, which was 1.2 days under the  
3 28-day allocated outage duration.

4 **Q. WHAT OTHER OUTAGES OCCURRED DURING THE TEST PERIOD?**

5 A. Oconee Unit 2 was offline in February when the unit's reactor coolant pumps lost  
6 power due to a failed 7kV sensing circuit fuse and when a main feedwater control  
7 valve positioner failed. McGuire Unit 2 was also offline in February associated  
8 with a failed capacitor that impacted the unit's turbine control system. During  
9 control rod testing in April, Catawba Unit 2 was taken offline when 2 control rods  
10 partially dropped.

11 **Q. WHAT CAPACITY FACTOR DOES DEC PROPOSE TO USE IN**  
12 **DETERMINING THE FUEL FACTOR FOR THE BILLING PERIOD?**

13 A. The Company proposes to use a 93.52% capacity factor, which is a reasonable  
14 value for use in this proceeding based upon the operational history of DEC's  
15 nuclear units and the number of planned outage days scheduled during the billing  
16 period. This proposed percentage is reflected in the testimony and exhibits of  
17 Company witness Clark and exceeds the five-year industry weighted average  
18 capacity factor of 91.87% for comparable units as reported in the NERC Brochure  
19 during the period of 2017 to 2021.

20 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

21 A. Yes, it does.

1 MS. TOON: At this time, we conclude the  
2 Company's direct case. Thank you.

3 COMMISSIONER KEMERAIT: Thank you. I  
4 believe that the only additional witnesses that we  
5 have are for the Public Staff; is that correct?

6 MR. FREEMAN: Correct.

7 COMMISSIONER KEMERAIT: Mr. Freeman, you may  
8 proceed.

9 MR. FREEMAN: Thank you. The Public Staff  
10 would call Ms. Zhang, Mr. Brown, and Mr. Lawrence,  
11 please.

12 COMMISSIONER KEMERAIT: Good afternoon.  
13 I'll begin by swearing you in. And if you can place  
14 your left hands on the Bible and raise your right  
15 hands.

16 FENGE ZHANG, DARRELL BROWN and EVAN D. LAWRENCE;  
17 having been duly sworn,  
18 testified as follows:

19 COMMISSIONER KEMERAIT: Thank you. Please  
20 proceed.

21 MR. FREEMAN: Thank you.

22 DIRECT EXAMINATION BY MR. FREEMAN:

23 Q Ms. Zhang, if you could please state your name  
24 and business address and who you are employed by.

1 A (Ms. Zhang) My name is Fenge Zhang. I am a  
2 Public Utility Regulatory Manager in the Electric  
3 Section of the Public Staff, Accounting Division.  
4 My business address will be 430 North Salisbury  
5 Street, Raleigh, North Carolina.

6 Q Mr. Brown, if you could provide the same  
7 information.

8 A (Mr. Brown) Sure. Darrell Brown. My business  
9 address is 430 North Salisbury Street, Raleigh,  
10 North Carolina. I'm a Public Utility Regulatory  
11 Analyst with the Accounting Division of the  
12 Public Staff.

13 Q Mr. Lawrence, if you could do the same.

14 A (Mr. Lawrence) My name is Evan Lawrence. I am a  
15 Public Utilities Engineer with the Public Staff's  
16 Energy Division. My business address is 430  
17 North Salisbury Street, Raleigh, North Carolina.

18 Q Thank you. Ms. Zhang and Mr. Brown, just pull it  
19 right up to y'all so everybody can hear you.  
20 Don't be shy.

21 On May 9th, did you cause to  
22 be filed joint testimony consisting of seven  
23 pages and Appendices A and B?

24 A (Mr. Brown) Yes.

1 A (Ms. Zhang) Yes, we did.

2 Q And do you have any corrections to your  
3 testimony?

4 A (Mr. Brown) No.

5 A No, we don't.

6 Q If you were asked the same questions as set forth  
7 in your prefiled testimony, would your answers be  
8 the same today?

9 A (Ms. Zhang) Yes.

10 A (Mr. Brown) Yes.

11 Q Mr. Lawrence, on May 9th, 2023, did you cause to  
12 be filed testimony consisting of 29 pages,  
13 Appendix A, and four exhibits?

14 A (Mr. Lawrence) Yes.

15 Q And some of that information is correct --  
16 confidential, correct?

17 A Correct.

18 (Laughter)

19 Q Do you have any corrections to your testimony?

20 A I do have one correction to make. On page 4 of  
21 my testimony, beginning on line 17, I erroneously  
22 included W.S. Lee Combined Cycle Plant as one of  
23 the plants where there was what I considered to  
24 be a preventable failure at. So my correction

1 would read, beginning on line 16, that sentence  
2 should be, however, for the test period McGuire  
3 Nuclear Station and Belews Creek Steam Station  
4 had outages caused by preventable equipment  
5 failures.

6 Q Thank you. If you were asked the same questions  
7 as set forth in your prefiled testimony with that  
8 correction, would your answers be the same?

9 A Yes.

10 Q Pull the microphone up close.

11 A Yes, with one exception. After reviewing  
12 responses to the data requests received on the  
13 Company's rebuttal testimony, which I received  
14 late Friday evening, I do have enough information  
15 to make a recommendation on the Belews Creek  
16 outage discussed in my testimony which began on  
17 April 22nd, 2022. I do recognize that parties  
18 would not have had a chance to review and respond  
19 to this so I plan to, as I stated in my initial  
20 testimony, I still plan to file supplemental  
21 testimony on this issue as soon as possible.

22 Q Thank you.

23 MR. FREEMAN: Presiding Commissioner, at  
24 this time, I move that the prefiled joint direct

1 testimony of Ms. Zhang and Mr. Brown be entered into  
2 the record as if given orally from the stand. And I  
3 further move that Appendices A and B of the joint  
4 testimony be marked for identification in the same  
5 manner as they were when prefiled.

6 I also move at this time that the prefiled  
7 direct testimony and Appendix -- prefiled direct  
8 testimony and correction of Mr. Lawrence be entered  
9 into the record as if given orally from the stand.  
10 And I further move that Mr. Lawrence's Appendix A and  
11 Exhibits 1 through 4 be marked for identification in  
12 the same manner as they were when prefiled. And I  
13 would note that some of his testimony is confidential.

14 COMMISSIONER KEMERAIT: Your motion is  
15 allowed. The joint direct testimony of Ms. Zhang and  
16 Mr. Brown filed on May 9th, 2023, consisting of seven  
17 pages and Appendices A and B will be copied into the  
18 record as if marked orally from the stand. The direct  
19 testimony of Mr. Lawrence that contains confidential  
20 portions that was filed on May 9th, 2023, consisting  
21 of 29 pages and one Appendix will also be with copied  
22 into the record as if given orally from the stand.

23 MR. FREEMAN: Thank you.

24 COMMISSIONER KEMERAIT: And in regard to the

1 exhibits, I'll go ahead and state that the exhibits of  
2 1 through 4 of Mr. Lawrence's testimony will be marked  
3 for identification purposes as prefiled.

4 MR. FREEMAN: Thank you.

5 (WHEREUPON, the prefiled  
6 joint direct testimony and  
7 Appendices A and B of FENGE  
8 ZHANG and DARRELL BROWN is  
9 copied into the record as  
10 if given orally from the  
11 stand.)  
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**BEFORE THE NORTH CAROLINA UTILITIES COMMISSION**

**DOCKET NO. E-7, SUB 1282**

In the Matter of	)	
Application of Duke Energy Carolinas,	)	<b>JOINT TESTIMONY OF</b>
LLC, Pursuant to N.C.G.S. § 62-133.2 and	)	<b>DARRELL BROWN AND</b>
Commission Rule R8-55 Relating to Fuel	)	<b>FENGE ZHANG</b>
and Fuel-Related Charge Adjustments for	)	<b>PUBLIC STAFF –</b>
Electric Utilities	)	<b>NORTH CAROLINA</b>
	)	<b>UTILITIES COMMISSION</b>

**May 9, 2023**

1 **Q. Mr. Brown, please state your name, business address, and**  
2 **present position.**

3 A. My name is Darrell Brown. My business address is 430 North  
4 Salisbury Street, Raleigh, North Carolina. I am a Public Utility  
5 Regulatory Analyst with the Accounting Division of the Public Staff –  
6 North Carolina Utilities Commission (Public Staff). A summary of my  
7 duties, education, and experience is attached to this testimony as  
8 Appendix A.

9 **Q. Ms. Zhang, please state your name, business address, and**  
10 **present position.**

11 A. My name is Fenge Zhang. My business address is 430 North  
12 Salisbury Street, Raleigh, North Carolina. I am the Public Utility  
13 Regulatory Manager - Electric Section with the Accounting Division  
14 of the Public Staff. A summary of my duties, education, and  
15 experience is attached to this testimony as Appendix B.

16 **Q. Mr. Brown and Ms. Zhang, what is the purpose of your**  
17 **testimony in this proceeding?**

18 A. The purpose of our testimony is to present the results of the Public  
19 Staff's investigation of the Experience Modification Factor (EMF)  
20 riders proposed by Duke Energy Carolinas, LLC (DEC or the

1 Company) in this proceeding. The EMF riders are utilized to “true-  
 2 up,” by customer class, the recovery of fuel and fuel-related costs  
 3 incurred during the test year. DEC’s test year in this fuel proceeding  
 4 is the twelve months ending December 31, 2022. Additionally, the  
 5 Company excluded the amount of under-recovery for January 2022  
 6 as the amount was included in the EMF factors approved in Docket  
 7 E-7, Sub 1263.

8 **Q. What are the incremental EMF riders proposed by the Company**  
 9 **in this proceeding?**

10 A. In its application, filed with supporting testimony and exhibits on  
 11 February 28, 2023, DEC proposed EMF increment riders in cents per  
 12 kilowatt-hour (kWh), excluding the North Carolina regulatory fee, for  
 13 each North Carolina retail customer class, as follows:

14	Residential	1.6644 cents per kWh
15	General Service/Lighting	1.6649 cents per kWh
16	Industrial	1.7267 cents per kWh

17 Company witness Clark’s Exhibit 3 details DEC’s proposed under-  
 18 recovery of fuel and fuel-related costs for each of the North Carolina  
 19 retail customer classes is as follows:

1	Residential	\$381,027,497
2	General Service/Lighting	\$407,032,042
3	Industrial	\$210,983,421

4 On May 04, 2023, DEC filed the Supplemental Testimony of  
5 Sigourney Clark with Revised Exhibits and supporting workpapers.  
6 Witness Clark's supplemental testimony and revised exhibits reflect  
7 the impact of a \$613,775 reduction to the numbers presented in the  
8 direct exhibits and workpapers. Clark Revised Exhibit 1 sets forth the  
9 Company's revised proposed EMF increment riders in cents per  
10 kWh, excluding the North Carolina regulatory fee, for each North  
11 Carolina retail customer class, as follows:

12	Residential	1.6635 cents per kWh
13	General Service/Lighting	1.6638 cents per kWh
14	Industrial	1.7256 cents per kWh

15 In witness Clark's Revised Exhibits, DEC's proposed revised under-  
16 recovery of fuel for each of the North Carolina retail customer classes  
17 is as follows:

18	Residential	\$380,810,058
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1	General Service/Lighting	\$406,768,116
2	Industrial	\$210,851,011

3 The riders were calculated by dividing the fuel cost under-recovery  
4 amounts for each customer class by DEC's normalized test year  
5 North Carolina retail sales, being 22,892,401 megawatt-hours  
6 (MWh) for the residential class, 24,448,017 for the general  
7 service/lighting class, and 12,219,040 MWh for the industrial class.

8 **Q. Please describe the scope of your investigation.**

9 A. The Public Staff's investigation included evaluating whether the  
10 Company properly determined its per books fuel and fuel-related  
11 costs and revenues during the test period. These procedures  
12 included a review of the Company's filing, prior Commission orders,  
13 the Monthly Fuel Reports filed by the Company with the Commission,  
14 and other Company data provided to the Public Staff. The Public  
15 Staff also reviewed specific types of expenditures impacting the  
16 Company's test year fuel and fuel-related costs, including reagents  
17 (limestone, ammonia, urea, etc.), renewable energy, and purchased  
18 power, as well as reviews of source documentation of fuel and fuel-  
19 related costs for certain selected Company generation resources.  
20 Performing the Public Staff's investigation required the review of

1 numerous responses to written and verbal data requests, and  
2 several telephone conferences with Company representatives.

3 **Q. What updated EMF riders does the Public Staff propose for this**  
4 **proceeding?**

5 A. As a result of the Public Staff's investigation, we recommend that  
6 DEC's EMF riders for each customer class be based on net fuel and  
7 fuel-related cost under-recoveries of \$380,810,058 for the residential  
8 class, \$406,768,116 for the general service/lighting class, and  
9 \$210,851,011 for the industrial class, and normalized North Carolina  
10 retail sales of 22,892,401 MWh for the residential class, 24,448,017  
11 MWh for the general service/lighting class, and 12,219,040 MWh  
12 for the industrial class, as proposed by the Company in the  
13 supplemental filing. These amounts produce EMF increment  
14 riders for each North Carolina retail customer class as follows,  
15 excluding the regulatory fee:

16	Residential	1.6635cents per kWh
17	General Service/Lighting	1.6638 cents per kWh
18	Industrial	1.7256 cents per kWh

19 We have provided the recommended EMF rider amounts to Public  
20 Staff witness Lawrence for incorporation into his recommended  
21 final fuel factors.

1 **Q. Are your numbers final?**

2 A. Our calculations are subject to revision depending upon the  
3 Public Staff's investigation of outages as referenced in witness  
4 Lawrence's testimony.

5 **Q. Do you have any other concerns that you want to bring to the**  
6 **Commission's attention?**

7 A. Yes. As stated in Public Staff witness Lawrence's testimony, the  
8 Public Staff has concerns regarding rate shock to the customers due  
9 to the magnitude of the under recovery of fuel costs incurred in the  
10 test period. The Public Staff recommends the Company look into all  
11 possible mitigation options that reduce rate shock to the customers.

12 **Q. Does this conclude your testimony?**

13 A. Yes, it does.

**APPENDIX A****QUALIFICATIONS AND EXPERIENCE****DARRELL BROWN**

I graduated from North Carolina State University with a Bachelor of Science degree in Accounting.

Prior to joining the Public Staff, I was employed by Lumen (FKA CenturyLink, Inc.), as a Regulatory Operations Manager. My duties included preparation and review of federal and state regulatory financial and compliance report filings; analyzing and interpreting federal and state commission and legislative policies, rulemakings, and statutes; providing analytical support and guidance necessary for federal and state regulatory policy development, investigations, and internal and external audit requests; coordination of regulated accounting and reporting policy changes; and managing accounting and pricing functions.

I joined the Public Staff in May 2021 as a Public Staff Accountant. Since joining the Public Staff, I have performed investigations and prepared testimony and exhibits in support of natural gas and water utilities rate cases and performed various other investigations and compliance reviews related to electric, gas, telecommunications, and water utilities.



**APPENDIX B****QUALIFICATIONS AND EXPERIENCE****FENGE ZHANG**

I graduated from North Carolina State University with a Bachelor of Science degree and a Master's degree in Accounting. I am a Certified Public Accountant. I am the Public Utility Manager – Electric Section of the Accounting Division with the Public Staff – North Carolina Utilities Commission.

As the Utility Manager – Electric Section of the Accounting Division with the Public Staff, I am responsible for the performance, supervision, and management of the following activities: (1) the examination and analysis of testimony, exhibits, books and records, and other data presented by utilities and other parties under the jurisdiction of the Commission or involved in Commission proceedings; and (2) the preparation and presentation to the Commission of testimony, exhibits, and other documents in those proceedings.

I was first employed by the Public Staff in March 2012. In 2016, I worked for the Commission until I returned to Public Staff in May 2022. Throughout this time, I have been involved in audit and review of various topics related to the regulated telephone, water, sewer, electric, and natural gas industries, including the 2022 general rate cases for Carolina Water Service, Inc. of North Carolina and Aqua North Carolina, Inc. I have also filed and assisted with the Demand Side Management and Energy Efficiency riders, electric fuel rider cases, gas annual

reviews, and lead lag studies. Most recently, I filed an affidavit on Duke Energy Progress, LLC's 2022 fuel proceeding in Docket No. E-2, Sub 1292.

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(WHEREUPON, Lawrence Exhibits 1-4 are marked for identification as prefiled.)  
(WHEREUPON, the prefiled direct testimony and Appendix A of EVAN D. LAWRENCE is copied into the record as if given orally from the stand.)

**BEFORE THE NORTH CAROLINA UTILITIES COMMISSION**

**DOCKET NO. E-7, SUB 1282**

In the Matter of	)	
Application of Duke Energy Carolinas,	)	<b>TESTIMONY OF</b>
LLC, Pursuant to N.C.G.S. § 62-133.2 and	)	<b>EVAN D. LAWRENCE</b>
Commission Rule R8-55 Relating to Fuel	)	<b>PUBLIC STAFF –</b>
and Fuel-Related Charge Adjustments for	)	<b>NORTH CAROLINA</b>
Electric Utilities	)	<b>UTILITIES COMMISSION</b>

**May 9, 2023**

1 **Q. Please state your name, business address, and present**  
2 **position.**

3 A. My name is Evan D. Lawrence. My business address is 430 North  
4 Salisbury Street, Dobbs Building, Raleigh, North Carolina. I am an  
5 engineer with the Energy Division of the Public Staff – North Carolina  
6 Utilities Commission.

7 **Q. Briefly state your qualifications and duties.**

8 A. My qualifications and duties are attached as Appendix A.

9 **Q. What is the mission of the Public Staff?**

10 A. The Public Staff represents the concerns of the using and consuming  
11 public in all public utility matters that come before the North Carolina  
12 Utilities Commission. Pursuant to N.C. Gen. Stat. § 62-15(d), it is the  
13 Public Staff's duty and responsibility to review, investigate, and make  
14 appropriate recommendations to the Commission with respect to the  
15 following utility matters: (1) retail rates charged, service furnished,  
16 and complaints filed, regardless of retail customer class; (2)  
17 applications for certificates of public convenience and necessity; (3)  
18 transfers of franchises, mergers, consolidations, and combinations  
19 of public utilities; and (4) contracts of public utilities with affiliates or  
20 subsidiaries. The Public Staff is also responsible for appearing  
21 before State and federal courts and agencies in matters affecting  
22 public utility service.

1 **Q. What is the purpose of your testimony in this proceeding?**

2 A. The purpose of my testimony is to present the results of my  
3 investigation and recommendations regarding the proposed fuel and  
4 fuel-related cost factors for the residential, general service/lighting,  
5 and industrial customers of Duke Energy Carolinas, LLC (DEC or the  
6 Company), as set forth in the Company's February 28, 2023  
7 application and testimony, correction filed on March 1, 2023, and  
8 supplemental testimony of DEC witness Sigourney Clark filed on  
9 May 4, 2023.

10 **Q. Please describe the scope of your investigation.**

11 A. My investigation included a review of the Company's test period and  
12 projected fuel and fuel-related costs, and the factors that determine  
13 these costs. I reviewed the following: (1) the Company's application,  
14 testimony,<sup>1</sup> and responses to Public Staff data requests; (2)  
15 documents related to the operation and performance of the  
16 Company's power plants, including the performance of the  
17 Company's nuclear facilities; (3) the cost of renewable energy and  
18 associated fuel prices; and (4) the Company's coal, natural gas,  
19 nuclear, and reagent procurement practices and contracts. I also  
20 participated in numerous meetings with the Company.

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<sup>1</sup> In addition to the previously listed filings, I have also reviewed the Supplemental Testimony of John D. Swez, filed on May 5, 2023.

1 **Q. Are you providing any exhibits with your testimony?**

2 A. Yes. I am including four exhibits, identified below:

3 Lawrence Exhibit 1. Public Staff's Outage Investigations.

4 Lawrence Exhibit 2. CONFIDENTIAL Belews Creek Steam Station  
5 Root Cause Analysis.

6 Lawrence Exhibit 3. Rate Mitigation Scenarios.

7 Lawrence Exhibit 4. DEC Response to PS DR 6-8.

8 **Q. What are the dates of the test period and billing period for this**  
9 **proceeding?**

10 A. For this proceeding, the test period is January 1, 2022, through  
11 December 31, 2022. The billing period is September 1, 2023, through  
12 August 31, 2024.

13 **Q. Please summarize the results of your investigation and your**  
14 **recommendations.**

15 A. The Company appropriately calculated the proposed system  
16 average fuel factor for the billing period. However, for the test period,  
17 the McGuire Nuclear Station, Belews Creek Steam Station, and W.S.  
18 Lee Combined Cycle Plant had outages caused by preventable  
19 equipment failures. In addition, several factors greatly increased the  
20 price of fuels in the test year, which resulted in an approximately \$1  
21 billion (NC Retail) under-collection of fuel costs.

1 **Q. Did the Company achieve the standards of Commission Rule**  
2 **R8-55(k) for the test year?**

3 A. Yes. For the test year, the Company achieved the standards of  
4 Commission Rule R8-55(k) by achieving an actual system-wide  
5 nuclear capacity factor that exceeded the NERC (North American  
6 Electric Reliability Corporation) weighted average nuclear capacity  
7 factor. Additionally, the Company's two-year simple average of its  
8 system-wide nuclear capacity factor exceeded the NERC weighted  
9 average nuclear capacity factor.<sup>2</sup>

10 **Q. Did the Public Staff review the billing period or projected fuel**  
11 **and fuel-related costs as set forth by the Company in this filing?**

12 A. Yes. The projected fuel and reagent costs for the billing period are  
13 reasonable; however as I discuss below, I am recommending the  
14 Company re-calculate projected fuel costs due to fuel commodity  
15 cost changes since the Company filed its application. The projected  
16 fuel and fuel-related costs are impacted by fluctuations in the costs  
17 of nuclear fuel, coal, and natural gas. DEC based its proposed fuel  
18 and fuel-related costs on a projected 93.52% system nuclear  
19 capacity factor, which the Company anticipates for the billing period.

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<sup>2</sup> The Company calculated a system nuclear capacity factor for the test period of 94.66%. By comparison, the most recent NERC five-year average weighted for the size and type of reactors in DEC's nuclear fleet is 91.87%.



1 **Q. Please explain further why you consider the prospective costs**  
2 **to be reasonable.**

3 A. As part of my investigation, I reviewed the Company's projected fuel  
4 consumption for the billing period. While I did not complete an  
5 independent analysis of fuel costs, I reviewed the methodology the  
6 Company used to determine its projected fuel costs and  
7 consumption, along with the supporting information. I discuss and  
8 make a recommendation on these projected commodity costs below.

9 **Q. Please describe the natural gas prices the Company used in its**  
10 **filing.**

11 A. The Company used a projection of \$4.52 per MMBtu<sup>3</sup> in its filing for  
12 the cost of natural gas burned in the billing period.<sup>4</sup> DEC witness  
13 John Swez indicates that the Henry Hub natural gas forward price at  
14 the time of writing his testimony was \$3.99 per MMBtu (Swez Direct  
15 Testimony at 12, line 4). I calculated this natural gas price to be \$3.20  
16 per MMBtu as of the close of business on May 5, 2023, using a  
17 simple average of the natural gas forward prices.<sup>5</sup>

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<sup>3</sup> Million British Thermal Units.

<sup>4</sup> The Company's natural gas projection takes into account the Company's hedging practices, projected delivered cost of the natural gas, and projected volumes burned in the billing period.

<sup>5</sup> <https://www.cmegroup.com/markets/energy/natural-gas/natural-gas.quotes.html>

1 This decrease in the natural gas prices is good news for DEC's  
2 customers. The 2022-2023 winter was warmer than expected both  
3 in the United States and Europe, leading to lower natural gas usage,  
4 while natural gas production increased. This lower usage and higher  
5 production allowed natural gas storage to return to more normal  
6 levels.

7 **I. Plant Performance**

8 **Q. Please describe your review of plant performance.**

9 A. The Public Staff has a standing agreement with the Company by  
10 which the Company provides outage-related documents on a  
11 semiannual basis for the first six-month period (January – June) and  
12 then for the second six-month period (July – December) of the test  
13 year. I reviewed these and other data request responses, along with  
14 the Company's Monthly Power Plant Performance Reports<sup>6</sup> filed in  
15 Docket No. E-7, Sub 1260. In addition to reviewing these documents,  
16 the Public Staff also had discussions with the Company. The Public  
17 Staff is concerned that the documents we have received for the fossil  
18 plant outages do not satisfy the intent of this agreement as  
19 understood by the Public Staff because the Company did not indicate  
20 whether it had provided all outage reports; instead, it provided a

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<sup>6</sup> Filed in accordance with Commission Rule R8-53.

1 summary of the outages for all outages for which there was no  
2 outage report. As such, we are working with the Company to ensure  
3 that we receive all documents necessary to complete future  
4 investigations in a timely manner.

5 **Q. Please provide a description of the outages you investigated.**

6 A. As previously stated, DEC had outages at the McGuire Nuclear  
7 Station Unit 2, Belews Creek Steam Station Unit 2, and W.S. Lee  
8 Combined Cycle Plant during the test year. Below, I discuss the  
9 circumstances that led to these outages and why I believe the  
10 Company could have reasonably prevented them. My Exhibit 1 is a  
11 table summarizing the outage dates, duration, and causes as stated  
12 in the Company's Monthly Power Plant Performance Reports.

13 **Q. Please discuss your findings related to the McGuire Unit 2**  
14 **outage, which began on February 21, 2022.**

15 A. DEC control room operators initiated a manual reactor shutdown due  
16 to an unanticipated equipment malfunction. **[BEGIN**

17 **CONFIDENTIAL]** [REDACTED]  
18 [REDACTED]  
19 [REDACTED]  
20 [REDACTED]  
21 [REDACTED]  
22 [REDACTED]

1 [REDACTED]

2 [REDACTED]

3 [REDACTED]

4 [REDACTED]

5 [REDACTED]

6 [REDACTED]

7 [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED]

12 [REDACTED]

13 [REDACTED]

14 [REDACTED]

15 [REDACTED] [END CONFIDENTIAL]

16 **Q. Please describe your concerns regarding the equipment**

17 **malfunction.**

18 **A. [BEGIN CONFIDENTIAL]** [REDACTED]

19 [REDACTED]

20 [REDACTED]

21 [REDACTED]

22 [REDACTED]

23 [REDACTED]

1 [REDACTED]  
 2 [REDACTED]  
 3 [REDACTED]  
 4 [REDACTED]  
 5 [REDACTED]  
 6 [REDACTED]  
 7 [REDACTED]

8 [END CONFIDENTIAL]

9 Based on these facts, I believe the Company could have reasonably  
 10 avoided this outage. [BEGIN CONFIDENTIAL] [REDACTED]

11 [REDACTED]  
 12 [REDACTED]  
 13 [REDACTED]  
 14 [REDACTED]

15 [REDACTED] [REDACTED] [REDACTED] [REDACTED] [REDACTED] [END  
 16 CONFIDENTIAL]

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<sup>7</sup> [BEGIN CONFIDENTIAL] [REDACTED]  
 [REDACTED]  
 [END CONFIDENTIAL]

1 **Q. Are you recommending any adjustments for replacement power**  
2 **costs for this outage?**

3 A. No. Given the dollar amount of the adjustment that would be made,  
4 combined with the history of operational performance of this  
5 plant/unit, the fact that this type of failure at DEC plants has not been  
6 routine, and the fact this outage appears to be an isolated event, I do  
7 not recommend a disallowance. In addition, it is my understanding  
8 that the Company is taking corrective actions to prevent recurrence.

9 **Q. Please describe the Belews Creek Unit 2 outage that began on**  
10 **April 22, 2022.**

11 A. From March 17, 2022, through April 22, 2022, Belews Creek 2 was  
12 in a planned outage, as listed in my Exhibit 1. On April 22, 2022, DEC  
13 was unable to restart Belews Creek Unit 2 due to foreign material  
14 found in the intermediate pressure (IP) turbine, which required  
15 removal of the IP turbine shell according to DEC's April 2022 Power  
16 Plant Performance Report. The foreign material discovered was a  
17 bladder valve, which is a type of balloon that is inflated inside of a  
18 pipe to close the pipe and prevent foreign material ingress while work  
19 is performed.

20 In response to discovery, the Company stated that it believes that  
21 the bladder valve, an inflation tube, and the metal fitting were left in  
22 inlet piping during a 2018 turbine outage, but it could find no records

1 indicating when or where this occurred.<sup>8</sup> This foreign material forced  
2 a removal of the turbine shell and the unit<sup>9</sup> to be removed from  
3 service for 16 days. Based on the Company's discovery responses,  
4 it appears that the temperature associated with the high-pressure  
5 steam where the bladder valve was originally located would have  
6 destroyed both the bladder valve and inflation tube; thus, it is unclear  
7 whether a full or partial bladder was left in the inlet piping. I believe  
8 that this outage was preventable and was likely caused because  
9 someone working on the turbine did not follow proper procedures for  
10 using and removing a bladder valve. I am not making a  
11 recommendation at this time for the reasons that I discuss below.

12 **Q. Please describe the Belews Creek Unit 2 outage that began on**  
13 **August 31, 2022.**

14 A. On August 31, 2022, the 2-LP2 turbine crossover pipe failed upon  
15 restart after a maintenance outage. The 2-LP2 turbine crossover  
16 pipe transfers high pressure steam from the IP turbine to the low  
17 pressure (LP) turbine. This piping contains expansion joints to allow  
18 for thermal expansion created by steam transfer.

19 At approximately 0300, on August 31, 2022, a station technician  
20 performing standard rounds (i.e., equipment inspections typical for a

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<sup>8</sup> Reference Company response to PS DR 21-3.

<sup>9</sup> Belews Creek 2 has a winter capacity rating of 1,110 MW.

1 routine workday) observed a loose fastener on a tie rod which helped  
 2 support this piping. The threaded diameter of this tie rod is 3.25  
 3 inches and the fastener used to hold the tie rod in place is  
 4 approximately six inches wide. The plant staff created a work order  
 5 to repair the loose fastener during a future outage. Approximately 15  
 6 hours after unit start up, and 13.5 hours after the technician noticed  
 7 the loose fastener on or at the tie rod, the piping failed  
 8 catastrophically when [BEGIN CONFIDENTIAL] [REDACTED]

9 [REDACTED]  
 10 [REDACTED]  
 11 [REDACTED]  
 12 [REDACTED]  
 13 [REDACTED]  
 14 [REDACTED]  
 15 [REDACTED]

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[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED] [END CONFIDENTIAL]

1 **Q. What concerns do you have regarding this outage?**

2 A. The failure of the crossover pipe could have resulted in a longer plant  
3 outage, severe damage to critical plant equipment, and challenges  
4 to daily reliability and economic dispatch. The Company has the  
5 responsibility to ensure that the crossover pipe is adequately  
6 designed and properly assembled and installed by its employees or  
7 vendors. I am not making a recommendation at this time for the  
8 reasons that I discuss below.

9 **Q. Did you complete your investigation into the turbine damage  
10 and turbine fire at the W.S. Lee Steam Station?**

11 A. No, I did not. This fire resulted from a failed turning gear on unit  
12 startup. Due to time constraints, I have not completed my  
13 investigation of this incident and therefore cannot testify to the  
14 prudence of this outage at this time. The Public Staff requested that  
15 the Company agree that the Public Staff be allowed to continue its  
16 investigation of this outage and that any resulting recommendations  
17 or adjustments be considered in the next fuel case, but the Company  
18 did not consent. As the Commission may be aware, this unit outage  
19 occurred prior to, but continued through the 2022 Christmas Eve  
20 rolling outages across North Carolina and into 2023.

1 **Q. Are you recommending any adjustments for replacement power**  
2 **costs for the Belews Creek and W.S. Lee outages you describe**  
3 **above?**

4 A. No. The Public Staff has been unable to complete its investigation  
5 into the outages and cannot make recommendations at this time. To  
6 further understand the issues surrounding the Belews Creek and  
7 W.S. Lee outages, the Public Staff requested conference calls with  
8 Company personnel in late March 2023. A meeting was scheduled  
9 for April 14, but on the afternoon of April 12, the Company requested  
10 the meeting be delayed until the following week and the Public Staff  
11 was unable to accommodate this request due to other scheduling  
12 conflicts. The Public Staff and the Company attempted, but were  
13 unable, to find a mutually compatible time when required personnel  
14 were available, in part due to other matters pending before the  
15 Commission. Furthermore, the outage caused by the turbine fire at  
16 the W.S. Lee plant is subject to an ongoing investigation in Docket  
17 No. M-100, Sub 163 (Winter Storm Elliott), and extended into 2023,  
18 which is outside of the test year for this proceeding.

19 For these reasons, the Public Staff will continue to investigate these  
20 outages and provide the results of its investigation in a supplemental  
21 filing. Further, the Public Staff will make any recommendations

1 regarding incurred capital costs in the Company's current rate case  
2 as appropriate.<sup>10</sup>

3 **II. Clemson University CHP Billing**

4 **Q. Was there a billing error associated with the Clemson University**  
5 **Combined Heat and Power (CHP) facility?**

6 A. Yes.

7 **Q. Please describe this error.**

8 A. During the Company's 2022 fuel case (Docket No. E-7, Sub 1263), I  
9 discovered an error with the calculations used for the determination  
10 of the rate Clemson University was to be billed for the sale of steam  
11 from the Clemson CHP facility. This error was brought to the  
12 attention of the Company, and it agreed to hold the issue open in the  
13 2022 fuel case and make the adjustment in this case.

14 **Q. Did the Company appropriately account for this adjustment?**

15 A. During a meeting on April 20, 2023, the Company notified the Public  
16 Staff that this adjustment was booked to an incorrect account and  
17 was not reflected in the initial filing in this case, as it should have  
18 been. The Company's supplemental filing addresses this error and

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<sup>10</sup> Docket No. E-7, Sub 1276

1 includes a reduction in total reagent costs equal to the NC retail  
2 portion of this bill correction.

3 **III. Fuel Rates**

4 **Q. What is DEC's total requested rate increase in this fuel**  
5 **proceeding?**

6 A. The total fuel rate increase for the residential class is 1.8892 cents  
7 per kWh, resulting in an increase of \$18.92 (when accounting for the  
8 reg fee) to a residential customer's monthly bill for 1,000 kWh usage  
9 compared to rates currently in effect. The proposed EMF rate is  
10 1.6635 cents per kWh (compared to 0.4863 cents per kWh currently  
11 in effect), and the proposed prospective rate is 2.7123 cents per kWh  
12 (compared to 2.0003 cents per kWh currently in effect). Thus under  
13 DEC's proposed fuel rates, the total bill for a customer taking service  
14 under Schedule RS would increase by 16.5%.<sup>11</sup>

15 **Q. Does the proposed fuel rate increase constitute rate shock?**

16 A. While the Public Staff does not have specific "bright line" thresholds  
17 to determine what constitutes rate shock, it is my opinion that a one-  
18 time increase of 16.5% does constitute rate shock. When  
19 considering the Company's proposed base rate increase along with

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<sup>11</sup> DEC's proposed annual fuel rider increase in this case does not reflect the bill impact of other pending riders or the pending DEC general rate case, Docket No. E-7 Sub 1276.

1 the proposed Multi-Year Rate Plan (MYRP) Rate Years 1 through 3  
 2 increases that will overlap the fuel increase, my concerns of rate  
 3 shock are further exacerbated. Below is a table found on page 26 of  
 4 the Company's Application to Adjust Retail Base Rates and for  
 5 Performance-Based Regulation, and Request for an Accounting  
 6 Order filed on January 23, 2023, in Docket No. E-7, Sub 1276, which  
 7 shows the Company's requested percentage bill increases for each  
 8 year of the MYRP that would be in addition to those sought in the  
 9 fuel case.

Customer Class	Present Base Rate Revenues	Present Total Revenues, Including Riders	Base Case	MYRP Year 1	Total Year 1 Increase	MYRP Year 2	MYRP Year 3	Total Increase
<b>Total Base Rate Revenue</b>	\$4,994M	\$5,255M	\$361M	\$140M	\$501M	\$172M	\$150M	\$823M
Average % Increase on Total Bill			6.9%	2.6%	9.5%	3.3%	2.9%	15.7%
Residential	\$2,486M	\$2,549M	7.5%	3.0%	10.5%	3.8%	3.6%	17.9%
General Service	\$855M	\$944M	5.7%	2.5%	8.2%	3.3%	3.1%	14.6%
Industrial	\$154M	\$168M	7.0%	2.6%	9.6%	3.2%	2.8%	15.6%
OPT	\$1,365M	\$1,465M	5.2%	1.9%	7.1%	2.0%	1.5%	10.6%
Lighting	\$134M	\$129M	22.4%	5.6%	28.0%	5.2%	3.1%	36.3%

10

11 Therefore, by December 2023, residential customers could see 24%  
 12 increases in their bills if the Company's MYRP is allowed. Taken  
 13 together, the proposed increases in the fuel rider rates and the  
 14 MYRP rates are enormous, and the Public Staff believes reasonable  
 15 mitigation for ratepayers is a necessity.

1 **Q. Do you know of other utilities that have mitigated rate increases**  
2 **due to the recent fuel costs?**

3 A. Yes. Listed below are the results of my initial research on steps taken  
4 by other utilities to mitigate impacts to customers in similar situations  
5 of sudden, dramatic increases in rates, and specifically recent  
6 increases due to significant fuel costs.

7 The Florida Public Service Commission recently approved<sup>12</sup> Duke  
8 Energy Florida's (DEF) rate increase mitigation strategy, in which  
9 DEF lowered the projected fuel costs after the initial filing and agreed  
10 to spread the EMF balance over two years. These two actions helped  
11 reduce the bill for a residential customer using 1,000 kWh per month  
12 by \$27.21 compared to the initial filing, which would have resulted in  
13 a 16.83% increase, but instead DEF was able to limit the increase to  
14 just 3.65%.

15 In March of this year, the Virginia State Corporation Commission  
16 approved a mitigation proposal by Appalachian Power Company,<sup>13</sup>  
17 which spread the recovery of the EMF balance over two years,

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<sup>12</sup> <https://www.prnewswire.com/news-releases/regulators-approve-duke-energy-floridas-fuel-capacity-and-storm-restoration-costs-easing-customer-bill-impacts-301764880.html>

<sup>13</sup> <https://www.scc.virginia.gov/newsreleases/release/SCC-Approves-Mitigation-Proposal-for-APCO-Fuel-Inc>

1 reducing the resulting monthly residential bill increase by  
2 approximately \$13 per month.

3 Also in Virginia, Dominion Energy Virginia agreed in its 2022 fuel  
4 case to spread its deferred balance of \$1.02 billion over three years  
5 and waived its right to recover half of the interest from carrying costs,  
6 approximately \$27.5 million.<sup>14</sup>

7 In its 2022 fuel case,<sup>15</sup> Dominion Energy North Carolina agreed to  
8 the same terms for its North Carolina customers as it provided in  
9 Virginia (a three-year EMF recovery, with collection of half of the  
10 carrying costs), or, optionally, a two-year EMF recovery with no  
11 carrying costs along with a "stepped rate," which I will discuss in  
12 more detail below. Ultimately, all parties agreed that the two-year  
13 recovery was the best option for North Carolina customers.

14 In Docket No. E-2, Sub 929, Carolina Power & Light, now Duke  
15 Energy Progress, entered into a comprehensive settlement  
16 agreement in which it agreed, among other things, to spread  
17 recovery of the EMF balance over three years. The Commission

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<sup>14</sup> <https://scc.virginia.gov/newsreleases/release/SCC-OKs-Dominion-Fuel-Rate-Increase>

<sup>15</sup> Docket No. E-22, Sub 644.



1 accepted this settlement in its November 14, 2008, Order Approving  
2 Fuel Charge Adjustment.

3 In Docket No. 2022-3-E (Order issued October 11, 2022), DEC  
4 agreed in South Carolina to spread recovery of its fuel costs over 24  
5 months.

6 Moody's Investors Service released a sector in-depth publication on  
7 November 11, 2022,<sup>16</sup> in which it noted at page 3: "More regulators  
8 are likely to extend fuel cost recovery periods to between 18 and 36  
9 months, up from the typical 12 months, to ease the impact on  
10 customer electricity rates."

11 It is important to note that my research is not exhaustive, nor does it  
12 list all instances of fuel related increases and mitigation strategies.

13 **Q. Could the Company help mitigate rate shock in this case?**

14 A. Yes, by consenting to mitigation measures like those described  
15 above. In PS DR 6-8, I requested the Company's opinion on which  
16 rate recovery option it preferred, and if it preferred the "as filed"  
17 option, its second most desirable option. The Company responded  
18 by citing N.C. Gen. Stat. § 62-133.2(d), which does not require the

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<sup>16</sup> [https://www.moodys.com/research/Regulated-Electric-and-Gas-Utilities-US-Delays-in-fuel-cost--PBC\\_1346562](https://www.moodys.com/research/Regulated-Electric-and-Gas-Utilities-US-Delays-in-fuel-cost--PBC_1346562)

1 Company to offer any mitigation. I have attached this response as  
2 Lawrence Exhibit 4.

3 **Q. In your opinion, does the Commission have authority to mitigate**  
4 **rate shock?**

5 A. Yes. While not a lawyer, it is my understanding that the Commission  
6 must consider “any and all competent evidence that may assist the  
7 Commission”. N.C.G.S. § 62-133.2(d). Further, rates can only be  
8 implemented if they are “just and reasonable” as follows:

9 To the extent that the Commission determines that an  
10 increment or decrement to the rates of the utility due to  
11 changes in the cost of fuel and fuel-related costs over  
12 or under base fuel costs established in the preceding  
13 general rate case is just and reasonable, the  
14 Commission shall order that the increment or  
15 decrement become effective for all sales of electricity  
16 and remain in effect until changed in a subsequent  
17 general rate case or annual proceeding under this  
18 section.

19 *Id.* This echoes the obligation that “[t]he Commission shall consider  
20 all other material facts of record that will enable it to determine what  
21 are reasonable and just rates.” N.C.G.S. § 62-133(d).

22 **Q. What rate mitigation options do you believe the Company**  
23 **should consider?**

24 A. While it is appropriate for the Company to collect its reasonably and  
25 prudently incurred costs, I urge the Company to allow the spreading  
26 of the recovery of these costs over more than 12 months to mitigate

1 the impact to ratepayers. I developed five different rate mitigation  
2 options, which I have included in Lawrence Exhibit 3.

3 I describe each of these rate mitigation options below, including the  
4 impact to the residential class. There are significant rate increases  
5 for the commercial and industrial classes as well, but the residential  
6 class has the most customers, most usage of any class, and the  
7 simplest rate structure for illustrative purposes.

8 Industrial customers will, however, see significant impacts from the  
9 Company's proposed rate increase as well; by definition, at least  
10 50% of the class's energy usage is related to manufacturing. While  
11 true for all industrial customers, their energy usage can differ by tens  
12 of thousands of kWh due to usage characteristics.

13 Commercial customers have similar usage disparities, ranging from  
14 auxiliary accounts that may use a few kWh each month to large office  
15 buildings.

16 For each option, I took similar steps in determining the rate. I used  
17 the Company's EMF balance by customer class, and the Company's  
18 provided energy sales per class. I held the class energy sales  
19 constant and modified the EMF balance as needed. For any recovery  
20 scenario that extends beyond the 12-month billing period, I assumed  
21 an interest component of 10%, in the same manner as provided by

1 the Company in response to PS DR 6. Finally, to mitigate the fuel  
2 cost rate increase over two six-month periods, I multiplied the  
3 resulting 12-month rate by an “adjustment factor”, which is  
4 subtracted from the rate for the first six months of the billing period  
5 and added to the rate for the second six months of the billing period  
6 as described more fully below.

7 Option 1 includes the EMF rates as filed. Currently, a customer under  
8 schedule RS pays approximately \$114.59 for 1,000 kWh usage. With  
9 DEC’s proposed fuel rate, the same customer will pay \$133.45  
10 (16.5% increase) with \$7.12 (6.2%) being DEC’s proposed  
11 prospective rate increase, and \$11.77 (10.3%) the result of the EMF  
12 increase.

13 Option 2 represents a full EMF recovery in the billing period, using a  
14 stepped approach. The increase for the EMF portion at the start of  
15 the billing period is half of the as-filed EMF rate. To recover the full  
16 EMF balance during the billing period, the second step results in a  
17 rate that is 150% of the as-filed rate. To recover the EMF balance in  
18 a single 12-month period, the average rate paid would be equal to  
19 the rates as filed. Ideally, the total EMF balance would be recovered  
20 in the billing period; however, there is no way to adjust only the EMF  
21 rate and arrive at a rate that does not result in rate shock at some  
22 point over the billing period.

1 Option 3 is my preferred approach. Here, I show the recovery of two-  
2 thirds of the EMF balance during the billing period, which produces  
3 a similar result to using an 18-month billing period, resulting in an  
4 average EMF rate of 1.1090 cents per kWh plus an interest  
5 component of 0.0901 cents per kWh for a total rate of 1.1991 cents  
6 per kWh. To help mitigate the rate shock of the total increase, the  
7 proposed increase for the first step is 0.26920 cents per kWh, and  
8 0.8872 cents per kWh for the second step. In calculating these rates,  
9 I kept the interest component constant across the entire billing  
10 period. Then, to help smooth the overall increase, I used an  
11 adjustment factor of 40%, which results in a bill increase of \$9.86  
12 (8.6%) in the first six-month period, and an additional \$8.88 (7.1%)  
13 increase in the second six-month period.

14 Option 3 is my preferred approach for three reasons. First, it results  
15 in stepped increases that should be more manageable for customers  
16 than one single, large increase as proposed by the Company.  
17 Second, it provides the Company with the majority of the EMF  
18 balance to which it is entitled during the prospective period. Third,  
19 the amount of interest that customers would pay is lower than if the  
20 EMF balance were spread over an even longer period of time.

21 Option 4 presents the rates with the EMF balance being recovered  
22 over two years, with half of the balance to be recovered in each year.

1 The average resulting rate is 0.8322 cents per kWh, with an interest  
2 component of 0.1352 cents per kWh. The bill increase for the first  
3 step is \$6.46, with an additional \$8.33 increase with the second step.

4 Finally, Option 5 shows the rates and resulting bill if the EMF balance  
5 were to be recovered over three years. This method results in the  
6 lowest initial rate increase; however, the interest component paid by  
7 customers is the largest by far. Additionally, the Company could  
8 under-recover its fuel costs in these future years, resulting in  
9 pancaking of the EMF from this case along with the additional EMF.

10 **Q. Given the circumstances you have discussed above, should the**  
11 **Commission consider an adjustment to the prospective**  
12 **component of the billing rate?**

13 A. Yes. Because the Company has indicated that it prefers to recover  
14 the entire EMF balance during the upcoming billing period, the Public  
15 Staff proposes that the Commission consider modification of the  
16 prospective rate.

17 Per Commission Rule R8-55 and N.C.G.S. § 62-133.2, the  
18 Commission has considerable flexibility to establish the prospective  
19 fuel rate for the billing period so long as the methods and costs used  
20 appear reasonable. As I discussed above, the Company's proposed  
21 costs appear reasonable at this time, but, as natural gas prices have  
22 decreased since the Company filed its schedules and exhibits, it now

1 appears that DEC may over-collect fuel costs during the billing  
2 period.

3 In the 2022 DEC fuel rider proceeding, Public Staff witness Dustin  
4 Metz and I testified to the difficulties in creating the forecast.<sup>17</sup> We  
5 noted the “potential magnitude” of price increases and explained that  
6 if then current rates were used, “the cost impact to ratepayers would  
7 have been well north of 10 percent.” *Id.* at 175.

8 In summary, DEC must project the billing period fuel prices, usually  
9 determined in December, to prepare its fuel rider application for filing  
10 in late February/early March of each year. This year, DEC was able  
11 to wait until mid-January to calculate its fuel rates. However, since  
12 DEC calculated its rates, natural gas prices have decreased.  
13 Because of this decrease in natural gas prices and the under-  
14 recovered EMF balance of nearly \$1 billion, I recommend that the  
15 Commission require the Company to re-calculate the prospective  
16 rate in this case based on current commodity costs and refile these  
17 rates and exhibits as soon as possible for review by the Public Staff  
18 and other intervenors and for consideration by the Commission. The

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<sup>17</sup> See Transcript of June 7 hearing in Docket No. E-7, Sub 1263, beginning on page 171. <https://starw1.ncuc.gov/NCUC/ViewFile.aspx?Id=a6870a0d-9b6b-4b4e-ad50-991de7951498>

1           Company should indicate in its rebuttal testimony when it would be  
2           able to provide these calculations.

3   **Q.    Does this conclude your testimony?**

4   **A.    Yes.**



**APPENDIX A****QUALIFICATIONS AND EXPERIENCE****EVAN D. LAWRENCE**

I graduated from East Carolina University in Greenville, North Carolina in May 2016, earning a Bachelor of Science degree in Engineering with a concentration in Electrical Engineering. I started my current position with the Public Staff in September 2016. Since that time, my duties and responsibilities have focused on reviewing renewable energy projects, rate design, and renewable energy portfolio standards (REPS) compliance. I have filed an affidavit or testimony in DENC, DEP, and DEC REPS and fuel proceedings, testimony in New River Light and Power's 2017 rate case proceeding, testimony in Western Carolina University's 2020 rate case proceeding, and testimony in multiple dockets for requests for CPCNs. Additionally, I previously served as a co-chair of the National Association of State Utility and Consumer Advocates' Distributed Energy Resources and Energy Efficiency Committee from 2019 to 2021.

1 MR. FREEMAN: Presiding Commissioner, these  
2 witnesses are available for examination.

3 MR. CONANT: CIGFUR III has no questions.

4 MR. TRATHEN: May I approach with an  
5 exhibit?

6 COMMISSIONER KEMERAIT: Yes.

7 (Counsel passes out an exhibit)

8 MR. TRATHEN: Good afternoon, Panel. I am  
9 Marcus Trathen representing CUCA. I handed out to you  
10 what is intended to be a demonstrative exhibit I'd  
11 liked to mark as CUCA Public Panel Cross Exhibit  
12 Number 1?

13 COMMISSIONER KEMERAIT: The document shall  
14 be so marked as CUCA Public Staff Panel Cross Exhibit  
15 1.

16 (WHEREUPON, CUCA Public  
17 Staff Panel Cross Exhibit 1  
18 is marked for  
19 identification.)

20 CROSS EXAMINATION BY MR. TRATHEN:

21 Q So what I'm trying to illustrate here is an  
22 historic review of Fuel Rider cases for DEC going  
23 back 17 years. I've provided the docket numbers  
24 and the years and a summary of the

1 over-collections and under-collections and then  
2 total them up at the bottom. Do you see that.

3 A (Ms. Zhang) Yes.

4 A (Mr. Brown) Yes.

5 Q I'm not sure who I'm asking so feel free to  
6 whoever should best respond.

7 A (Ms. Zhang) Yes, we saw it.

8 Q Okay. Thank you. And I have provided the panel  
9 back up for all of these numbers and so I have  
10 them annotated with exhibits and highlighted the  
11 relevant numbers from each of the orders  
12 corresponding with these entries. I'm happy for  
13 you to look through that if you wish. But if,  
14 otherwise, I would just ask you to take these  
15 numbers subject to check.

16 A (Ms. Zhang) Yes, subject to check, it appears  
17 that's the number.

18 A (Mr. Lawrence) If I may ask a question about  
19 this. I see on this front page, each different  
20 case is labeled 1 through 17 and we've got 1  
21 through 17 numbers, tabs within this. I'm  
22 assuming the tabs are with that order for that  
23 case.

24 Q Correct. Yes. Yes. Yes. So, if you want to

1 look at Tab 17, you should be able -- you should  
2 go directly to the \$327 million number. Do you  
3 want to do that and just verify?

4 It's probably on page 5 or 6.

5 A (Mr. Brown) Yes, we see it.

6 Q Okay. Thank you. But you're willing to accept  
7 these numbers subject to check? It's all in the  
8 dockets.

9 A (Mr. Lawrence) Yes.

10 Q So, what this illustrates again, subject to  
11 check, that over the last 17 years the total  
12 under-collection reported by DEC has been  
13 \$797 million. Will you accept that subject to  
14 check?

15 A (Ms. Zhang) Yes. Yes, we see it. We saw some  
16 years with over-collection and some years with  
17 under-collection.

18 Q Yes. And the magnitude of the single year of  
19 under-collection sought is roughly a billion  
20 dollars in this case, correct?

21 A Yes, that's correct.

22 A (Mr. Brown) Yes.

23 Q So wouldn't you agree that the magnitude of the  
24 under-collection here substantially exceeds

1 magnitude of any prior year, according to this  
2 table?

3 A (Ms. Zhang) Based on the table, yes, but given  
4 the portfolio of the fuel costs as well as the  
5 price on the natural gas, I think we'll see the  
6 up and downs each year. So it depends.

7 Q So yes, I see that there is obviously volatility  
8 and sometimes we're over-collecting and sometimes  
9 we're under-collecting, but there's nothing close  
10 to a billion dollars on this table of  
11 under-collection, is there?

12 A Yeah. Based on the table, yes. It looks -- it  
13 appears this year will be the biggest number over  
14 this 17 years.

15 Q Now, the Public Staff has conducted an  
16 investigation in this docket, correct?

17 A (Mr. Brown) That is correct.

18 Q Okay. Are you aware of any prior year with an  
19 under-collection which is approaching a billion  
20 dollars?

21 A No, I'm not.

22 A (Mr. Lawrence) And I will add to that. This --  
23 while, you know, I in no way like this and we've  
24 worked --

1           COMMISSIONER KEMERAIT: Let me interrupt for  
2 a minute. Can everyone pull the microphones a little  
3 bit closer to them because we're having some trouble  
4 hearing back here?

5           MR. FREEMAN: Even closer. Just right up to  
6 you.

7           COMMISSIONER KEMERAIT: Thank you.

8 A       (Mr. Lawrence) I will add that in the 2022 DEC  
9 fuel case, last year, I was up on the stand with  
10 Dustin Metz who is also -- we filed joint  
11 testimony in that case, and we did -- we have  
12 talked about specifically in that case but in  
13 previous cases, fuel cases, that this was coming.  
14 And we had kind of a perfect storm of events  
15 happen for the DEC case between when that case  
16 was filed and when and how much the prices  
17 increased. So, you know, we -- I think I have in  
18 my testimony in this case a quote from last  
19 year's fuel case where we were saying that we  
20 could see increases upwards of 10 percent or  
21 impacts upwards of 10 percent. So I do agree  
22 that this is a substantial under-recovery.

23 Q       Okay. And Mr. Brown and Ms. Zhang, in your  
24 testimony you recommend that the Company look



1 BY MR. TRATHEN:

2 Q Yes. So I was referencing your testimony at page  
3 7 where you recommended the Company to look into  
4 all possible mitigation options, and my question  
5 was would you also recommend that the Commission  
6 consider all possible mitigation options to ease  
7 the burden of this under-collection in terms of  
8 rate shock on consumers?

9 A (Mr. Brown) Yes.

10 Q And I want to ask you some similar questions that  
11 I just asked the Duke panel so you probably heard  
12 those questions before with regards to impacts on  
13 specific customers. Again, I'm representing  
14 industrial consumers so that's the focus of my  
15 questions. But as regards to settlement, I  
16 understand the anticipated average increase under  
17 the settlement would be a 13 percent rate  
18 increase; is that correct?

19 A That is correct.

20 Q And would you agree that a customer's actual  
21 experience in terms of the overall rate increase  
22 would depend on how much energy they consume?

23 A (Mr. Lawrence) I would agree with that. This is  
24 a -- the charge is based on a per-kilowatt-hour



1 basis. And I discuss that in my testimony  
2 somewhat on page 24, the difference between rate  
3 classes and even customers within those rate  
4 classes, how large a disparity there can be  
5 between the individual customers.

6 Q So the example I gave before in the industrial  
7 setting, a high-load factor industrial customer  
8 would expect to -- would experience under the  
9 Settlement a higher rate increase than the  
10 13 percent, correct?

11 A On a total bill amount but not on a  
12 per-kilowatt-hour charge.

13 Q Okay. So, just to take some numbers, if you've  
14 got an industrial customer that's paying a  
15 million dollars a month to Duke, the extra  
16 13 percent, just using -- to say that they're an  
17 average customer, it would be an extra \$130,000  
18 per month that they would have to pay under the  
19 Settlement Agreement; is that correct?

20 A That sounds correct.

21 Q So that's over -- it's about a \$1.5 million a  
22 year under the Settlement, if you've got a  
23 million dollar a month customer.

24 A That does sound correct. Yes.

1 Q Now, in Duke's rebuttal testimony they had  
2 offered a mitigation option of offsetting with  
3 EDIT funds, correct? That was an option they put  
4 out there?

5 A (Ms. Zhang) The Company, yes, in the  
6 supplemental rebuttal testimony they offer the  
7 EDIT. Yes, that's correct.

8 Q So if the Commission were to combine Duke's  
9 proposal with the Public Staff Settlement that  
10 would be less of a rate shock than under the  
11 Settlement, correct?

12 A I don't think we would take it that way because  
13 the Settlement is a settlement. It involves a  
14 negotiation and a different perspective, a  
15 different issue, combine them together, so you  
16 just -- what you're trying to do is just reopen  
17 the Settlement and then to ask for the EDIT to be  
18 included, so that's not a settlement. At least  
19 not at this point.

20 Q No, it's not the Settlement. I understand that.  
21 My question was if the Commission were to issue  
22 an Order which essentially combined the two, it  
23 would be a better result for consumers, would it  
24 not? It would be less of a rate shock for

1 consumers?

2 A No. Remember the EDIT is part of the Settlement  
3 in the last rate case. It's already the known  
4 refund to the customer on the four years. So you  
5 can't just get one piece from elsewhere and then  
6 put it on here as considered in mitigation. So  
7 those are the known to the customer and settled  
8 on the Settlement. And the Settlement at that  
9 time is the give and take on many issues so you  
10 can't just peel one piece and then reopen that  
11 settlement.

12 A (Mr. Lawrence) And to add to that there, at this  
13 time the EDIT Rider is in effect. It's currently  
14 suppressing rates. That money is being flowed  
15 back to customers. And so if you offset it to  
16 fuel, there's still -- there's going to be an  
17 increase to other costs elsewhere. When you silo  
18 it out like that, there -- you know, it can make  
19 it look good but you have to consider the other  
20 resulting impacts that are being experienced as  
21 well. I'm not sure at this time if -- I know I  
22 haven't but I'm not sure if either Witness Zhang  
23 or Brown has really looked at the resulting  
24 impacts to base rates that would come in. They

1 might be able to add more context to that.

2 A (Ms. Zhang) As I said before -- I want to add  
3 on -- just as I said before, remember the EDIT is  
4 a give and take as part of the Settlement in the  
5 last rate case so it is already a known refund to  
6 the customer. And you bring that into this fuel  
7 that means that you are -- you need to open,  
8 reopen the Settlement. But remember, the  
9 Settlement is a give and take on many issues so  
10 you just peel one piece that means you just  
11 complicate everything going forward.

12 Q So I hear what you're saying that the Public  
13 Staff doesn't want the Commission to do that. Do  
14 I hear you saying that you do not believe the  
15 Commission has the authority to offset the  
16 under-collection with EDIT?

17 A I'm not a lawyer so I would refer to our legal  
18 team to answer your question on that one.

19 Q That's perfectly fair. Yeah. Perfectly fair. I  
20 just want to be clear as to the limit of what  
21 you're saying.

22 So that's one option at least  
23 from our perspective. Another option would be in  
24 terms of mitigating impacts on consumers would be

1 to extend the repayment period.

2 Now I understand you've got a  
3 Stipulation with Duke. I'm not asking you to  
4 testify contrary to what's in the Stipulation.  
5 But just in terms of the theoretical world, that  
6 is one lever that could be employed to mitigate  
7 impacts would be to have a longer payback period,  
8 wouldn't it?

9 A (Mr. Lawrence) Yes. And I discuss that in my  
10 testimony at some length.

11 Q And Mr. Lawrence, this may be your question  
12 because it's in your testimony, but are you  
13 familiar with the Dominion fuel proceeding from  
14 2014 where the Commission approved the two-year  
15 payback period?

16 A I am not.

17 Q Okay.

18 MR. TRATHEN: If I could approach?

19 COMMISSIONER KEMERAIT: Yes, you may.

20 (Passing out exhibits)

21 MR. TRATHEN: So I'd just ask if the  
22 Commission would take Judicial Notice of this Order  
23 from Docket E-22, Sub 515, Dominion proceeding?

24 COMMISSIONER KEMERAIT: Mr. Trathen, can you

1 state that again. Judicial notice of --

2 MR. TRATHEN: This is an Order Approving  
3 Fuel Charge Adjustment, Docket Number E-22, Sub 515,  
4 dated December 18, 2014.

5 COMMISSIONER KEMERAIT: The Commission will  
6 take judicial notice of that Order.

7 MR. TRATHEN: Thank you.

8 BY MR. TRATHEN:

9 Q Mr. Lawrence, if you will turn to page 5 of that  
10 Order, and you'll see Paragraphs 15 and 16 of the  
11 Findings of Fact.

12 A (Mr. Lawrence) I see that, yes.

13 Q Do you see a \$16 million under-collection in  
14 Finding of Fact 15? And then Finding of Fact --  
15 I may have said 16. Finding of Fact 15. And  
16 then Finding of fact 16, it's appropriate to  
17 accept the Company's mitigation proposal to have  
18 rates established to recover 50 percent in 2015,  
19 50 percent in 2016. Do you see that?

20 A I do see that.

21 Q And did I understand that you don't have any  
22 independent knowledge of this proceeding?

23 A I do not.

24 Q All right. And do you have any knowledge of a

1 Duke Energy Progress fuel proceeding from 2018,  
2 or excuse me, 2008?

3 A Very limited knowledge of that case.

4 MR. TRATHEN: If I could approach?

5 COMMISSIONER KEMERAIT: Yes, you may.

6 (Hands document to witness)

7 MR. TRATHEN: I would ask that the  
8 Commission take Judicial Notice of an Order Approving  
9 Fuel Charge Adjustment, Docket E-2, Sub 929, dated  
10 November 14, 2008.

11 COMMISSIONER KEMERAIT: The Commission will  
12 take Judicial Notice of the order in Docket Number  
13 E-2, Sub 929, dated November 14th, 2018 (sic).

14 MR. TRATHEN: Thank you.

15 BY MR. TRATHEN:

16 Q Mr. Lawrence, is this the proceeding that you're  
17 familiar with?

18 A (Mr. Lawrence) I have very limited knowledge of  
19 this proceeding.

20 Q Okay. If you look to -- on page 3, Finding of  
21 Fact 7, in this case it looks like there's a  
22 \$203 million under-collection. Do you see that?

23 A I do.

24 COURT REPORTER: Would you repeat the amount

1 again?

2 MR. TRATHEN: \$203 million.

3 COURT REPORTER: Thank you.

4 BY MR. TRATHEN:

5 Q And if you would just flip to the next page. Do  
6 you see reference to a Settlement Agreement which  
7 would extend repayment over three years?

8 A (Mr. Lawrence) I do see that.

9 Q The Order will speak for itself but there is  
10 precedent in North Carolina for a longer payback  
11 period for fuel under-collections, is there not?

12 A It has been done. I will say that, while I don't  
13 have the Settlement Agreement in front of me on  
14 this case, typically when the Public Staff enters  
15 into Settlement Agreements, it's my understanding  
16 that part of it is that they don't set precedent  
17 because we can see that single three-year  
18 recovery period there that we've agreed to but I  
19 don't have the other parts of the Settlement in  
20 front of me to see. I'm not sure what may have  
21 happened there so.

22 Q Sure. Understood. Fair point.

23 A I will agree it's happened before. Yes.

24 Q Yes. Okay.



1 MR. TRATHEN: That's all I have. Thank you.

2 MR. MAGARIRA: No cross from SACE.

3 COMMISSIONER KEMERAIT: From DEC?

4 MR. KAYLOR: Yes, Chair.

5 CROSS EXAMINATION BY MR. KAYLOR:

6 Q Good afternoon, Mr. Lawrence. I just have some  
7 questions for you. I note from your  
8 qualifications and experience that you're an East  
9 Carolina graduate. Congratulations. I'm a  
10 graduate there but I think our degrees are 50  
11 years apart. So I want to be careful with  
12 questions. I note that you graduated in 2016 and  
13 then you came to work with the Public Staff in  
14 the same year; is that correct?

15 A (Mr. Lawrence) That's correct.

16 Q And would it be safe to assume that you have  
17 never worked for a utility at a power plant of  
18 any type?

19 A That is correct.

20 Q So have you ever worked or been -- have you ever  
21 observed an outage at a major coal-fired power  
22 plant with regard to the turbine work on a -- at  
23 a power plant?

24 A I -- sorry, I'm trying to think. I know the

1 Public Staff does site visits to different areas,  
2 one of them being the power plants. And we do  
3 like to go during outages to see that type of  
4 information but that would be the extent of my  
5 experience there.

6 Q Have you ever observed an outage on a turbine at  
7 any of the major power plants on the Duke system?

8 A Yes.

9 Q Which one?

10 A At the, I believe, the Wayne CC I believe it is.

11 Q That would be DEP, I believe.

12 A We were there fairly recently. There was an  
13 outage there where there was a turbine removed.  
14 I believe there were others but right now that's  
15 the only one I can think of.

16 Q Okay. So in your testimony with regard to the  
17 outage of Belews Creek 2, which that outage  
18 started I believe on March 17th, 2022; is that  
19 correct?

20 A Yes. That's what I have in my Exhibit 1.

21 Q And that was a planned outage as far as you know;  
22 is that correct?

23 A Yes, that's correct.

24 Q And you've taken issue with the fact that that

1 outage was extended by 16 days; is that correct?

2 A Yes.

3 Q So, first of all, it relates to some foreign  
4 material that was discovered inside the turbine;  
5 is that correct?

6 A Yes, that's correct.

7 Q And do you know when that material was  
8 discovered? What date?

9 A I believe I have the specific date in front of me  
10 but I know it was during that planned outage that  
11 began on March 17th.

12 Q Would that discovery have been on April 1st,  
13 2022? Does that sound correct?

14 A Are you referencing the discovery response -- or  
15 the discovery we --

16 Q Yes.

17 A -- sent to -- for that response? That seems  
18 correct.

19 Q Okay. So at that time, the Company had made a  
20 decision that they would have to remove the shell  
21 that protects the turbine; is that correct?

22 A At which time? I'm sorry.

23 Q When the foreign material was detected?

24 A Yes, that is correct. They found -- through a

1 routine inspection found the foreign material  
2 lodged in the turbine and made the decision then  
3 that it needed to be removed.

4 Q How long did it take to remove the shell?

5 A To remove the shell itself?

6 Q Yes, so they could start working on correcting  
7 the problem.

8 A Let me see if I have that in my discovery  
9 responses. But if you know of a discovery  
10 response that it was you can point me there but,  
11 if not, I'll look.

12 Q Yeah, I don't have a reference to a discovery  
13 response. But I do believe it took at least one  
14 month to remove the shell. Does that sound  
15 correct for you?

16 A Subject to check, I would accept that.

17 Q And the outage was originally contemplated to end  
18 on April 24th; is that correct?

19 A I believe, subject to check, I would accept that.

20 Q And as a result of the discovery of the foreign  
21 material and the correction of that, the outage  
22 actually was completed on May 8th, which would be  
23 the 16 days that you reference in your testimony?

24 A Well, so this unit -- May 8th -- it came online

1           for about two hours. So similar to how there was  
2           a planned outage and then an issue discovered  
3           after that outage, then once -- during start up  
4           there was another issue discovered. So it looks  
5           like that, you know, there was a string of  
6           outages that ended May 12th for a few issues.

7   Q       And that's the 16 days that you reference in your  
8           testimony?

9   A       The 16 days is the I believe April 22nd through  
10           May 8th for that one instance --

11   Q       Yeah, right.

12   A       -- not the preceding outage, either the outage  
13           before or after.

14   Q       Okay. So do I understand that you've been  
15           critical of the Company not providing adequate  
16           and timely responses to the data requests that  
17           were submitted by the Public Staff and presumably  
18           by you since you were working on this  
19           investigation?

20   A       I wouldn't characterize it that way. I believe  
21           the data requests that were submitted in this  
22           case, the Company has been responsive to the --  
23           you know, one of the concerns I have is about a  
24           standing, I believe it's been characterized as a

1 standing agreement that the Company has with the  
2 Public Staff. We have that same agreement or at  
3 least a very similar agreement with this Company,  
4 DEC, Duke Energy Progress, and Dominion Energy to  
5 provide documentation related to outages because  
6 of the amount of time and complexity that outages  
7 involve for investigation.

8 Q Was there anything different about this test year  
9 compared to previous test years with regard to  
10 that information?

11 A No. But I am not sure that that is not part of  
12 the problem. I can't testify as to what was not  
13 received. I know that I did not get outage  
14 documentation in some cases the past few years.  
15 I do remember I looked back and last year at  
16 least there was nothing provided but I can't say  
17 that nothing should have been provided.

18 Q Have you ever complained to the Company about the  
19 lack of receiving information in prior cases?

20 A I believe this agreement has had a few  
21 iterations, is my understanding, and so me  
22 personally I would say no. But I would also say  
23 that the Public Staff has had conversations with  
24 the Company to adjust the documentation given as

1           necessary and I believe that this may be one of  
2           the cases that it is necessary.

3    Q     Do you recognize that there's a difference in the  
4           manner in which the Company reports outages with  
5           regard to the nuclear units compared with the  
6           fossil units?

7    A     I do realize that, yes.

8    Q     So looking very quickly at the timing of some of  
9           your data requests with regard to the outages or  
10          the data requests that you submitted, DR-7  
11          related to the Belews Creek outage; is that  
12          correct?

13   A     It was related to -- Belews Creek outage was  
14          discussed in that DR as well as W.S. Lee.

15   Q     Yes. And you submitted that -- or the Company  
16          received that on March 27th and provide answers  
17          on, I believe, April 10th; is that correct?

18   A     Yes, that is correct.

19   Q     And then you also had some follow up in your data  
20          request on April 20th with regard to Unit 2 at  
21          Belews Creek, and the Company actually  
22          responded -- and there were 34 different data  
23          requests. The Company actually responded in  
24          seven days; is that not correct?

1 A I believe that is correct.

2 Q And then you also followed up with a data request  
3 23 which was submitted on April 24th. The  
4 Company responded on May 2nd which is seven work  
5 days; is that correct?

6 A Yes, I believe that's correct. And I appreciate  
7 the Company's responses on those. And we were at  
8 that time -- you know, the dates you gave -- our  
9 testimony was due on May 9th, so we were trying  
10 to, really trying to finish our investigation  
11 into those outages at that time and trying to get  
12 information that we needed to come to a  
13 conclusion.

14 Q And I gather there's some concern about the fact  
15 that you weren't able to get some meetings with  
16 the Company personnel SMEs to talk about these,  
17 which in the past the Company and the Public  
18 Staff have engaged in; is that correct?

19 A Yes, that's correct. And I did discuss that in  
20 my testimony and I realize that there were  
21 scheduling conflicts which do occur.

22 Q And the Company did attempt to offer times when  
23 they were available to have those informal  
24 discussions which are not actually formal data



1 requests under the discovery process; is that  
2 correct?

3 A That is correct. Yes.

4 Q You did follow up with the Company's rebuttal,  
5 the last rebuttal filed by Witness Flanagan with  
6 your Data Request Number 30, and at least six of  
7 those related to the Belews Creek outage; is that  
8 correct?

9 A I believe that is correct. Yes. About the  
10 number is what I am not sure but subject to check  
11 on the six.

12 Q And did you learn anything different in those  
13 responses that you didn't have before with regard  
14 to the previous data requests?

15 A So those responses and those questions were asked  
16 to give insight as to the Company's procedures  
17 and their -- excuse me. Let me look just to make  
18 sure I'm getting this correct here. The short  
19 answer is, yes, I do believe that I've learned  
20 information.

21 Q Okay.

22 A I did learn information through that response.

23 Q So you were asked some questions by counsel for  
24 CUCA with regard to settlements in other dockets.

1           You were referenced the Dominion Energy North  
2           Carolina Settlement. And that particular Docket  
3           E-22, Sub 515, would you agree with me that the  
4           Company actually agreed to a settlement. That  
5           was a settlement. That was not a Commission  
6           Order dictating that the Company should recover  
7           the fuel period longer than the statutory period  
8           set forth in G.S. § 62-133.2; is that correct?

9       A     So again, I don't have any more knowledge of this  
10          case than what I have read right here. But in  
11          that Order, Ordering Paragraph 16 it says that it  
12          is appropriate to accept the Company's mitigation  
13          proposal to have rates established in this  
14          proceeding to recover 50 percent of the test  
15          period fuel expense under-collection of the 2015  
16          fuel year and 50 percent in the 2016 fuel year  
17          without interest.

18                           I don't see in here that there  
19          is mention of a settlement.

20       Q     So that's a proposal that the Company set forth.  
21          That was not ordered that the Company have to do  
22          that the way you read that; is that correct?

23       A     That is correct that it does appear that the  
24          Commission accepted the Company's proposal.

1 Q Yes.

2 A And the Company in that case --

3 Q As the Commission might do with the Stipulation  
4 in this case.

5 A Yes.

6 Q And also mention was made of the Duke Energy  
7 Progress Docket E-2, Sub 929, 2008, and that was  
8 represented as a settlement over a three-year  
9 period; was it not?

10 A That one I do know was part of a settlement that  
11 was reached between the Company and the Public  
12 Staff. I'm not sure - I do see that there were a  
13 number of other parties included in that  
14 settlement.

15 Q You'll probably see my name on that Order, too,  
16 if you look at it. I was there.

17 MR. KAYLOR: No further questions.

18 COMMISSIONER KEMERAIT: And Mr. Freeman,  
19 before we begin, how long do you think your redirect  
20 will be?

21 MR. FREEMAN: A few minutes. Twenty.  
22 Fifteen.

23 COMMISSIONER KEMERAIT: Okay. We have --  
24 we'll go ahead and take a short break. We have

1 scheduling constraints because some of the  
2 Commissioners need to be at a hearing this evening.  
3 So we are going to try to get through the hearing  
4 today. But let's take -- let's be back at 3:25. And  
5 we'll move through as quickly as we can and try to get  
6 this done so the Commissioners can get to their  
7 hearing.

8 (A recess was taken from 3:12 p.m. to 3:25 p.m.)

9 COMMISSIONER KEMERAIT: Let's go back on the  
10 record. Before we begin Mr. Freeman with your  
11 redirect examination, I want to talk a little bit  
12 about the plans for the rest of the afternoon and the  
13 scheduling.

14 We have two Commissioners that have a  
15 scheduling conflict that are going to have to be  
16 leaving. And so I first want to check to see if any  
17 of the parties will object to the Commissioners who  
18 have to leave reading the transcript of the proceeding  
19 in which they are not present for.

20 MR. KAYLOR: No objection from Duke.

21 MR. FREEMAN: No objection from the Public  
22 Staff.

23 MR. MAGARIRA: No objection from SACE.

24 MR. TRATHEN: No objection.

1 MR. CONANT: No objection from CIGFUR III.

2 COMMISSIONER KEMERAIT: Okay. Thank you.

3 Seeing no objection from any of the parties, we'll  
4 proceed in that way.

5 Also, we are not planning to go into  
6 tomorrow so we are planning to continue with the  
7 hearing and let's be very -- let's work hard to ask  
8 the questions that need to be asked, but we are  
9 wanting to finish up by 5:00 today. So we will be  
10 done this afternoon and we are not going to be going  
11 into the hearing tomorrow.

12 With that, Mr. Freeman, you may begin.

13 MR. FREEMAN: Thank you, Commissioner.

14 REDIRECT EXAMINATION BY MR. FREEMAN:

15 Q Mr. Lawrence, you were asked about some outage  
16 reports. And I believe that you received an  
17 outage report about the W.S. Lee out, correct?

18 A (Mr. Lawrence) Yes, that's correct.

19 Q And you received one about the Belews Creek  
20 outage?

21 A I received a Root Cause Analysis Report for the  
22 Belews Creek outage.

23 Q Did you receive those from the standing  
24 agreement?

1 A No, I did not.

2 Q How did you receive them?

3 A In the Public Staff Data Request 7, I had  
4 requested a number of documents or types of  
5 documents relating to those outages and I had  
6 asked that question as a check. I had believed  
7 that I would have received outage reports in  
8 response to the standing agreement we have which  
9 asks for outage reports. So I was honestly a  
10 little surprised to receive the documents in  
11 response to that question.

12 Q Is that when you first you had an inkling that  
13 the standing agreement wasn't capturing all the  
14 information you thought it was?

15 A Yes, that's correct. I didn't know before then  
16 that the question needed to be asked or that we  
17 were not receiving, or may not be receiving what  
18 we had been expecting through that agreement.

19 Q And that was in April?

20 A I asked -- the data request was sent in April.  
21 Yes.

22 Q Okay. Y'all were asked several questions about  
23 EDIT mitigation. If we took the EDIT money that  
24 is currently being flowed back to customers, we

1           took it out of the settlement, the settlement out  
2           of the rate case and put it into fuel, what would  
3           happen to the fuel -- to the base case the minute  
4           that happened?

5   A       (Mr. Brown) Base rates would increase.

6   Q       Right away?

7   A       Right away. As soon as it's implemented. As  
8           soon as it's implemented base rates would  
9           increase.

10   Q       Okay. And in the future, what would happen to  
11           rates when the EDIT is no longer available to  
12           suppress rates?

13   A       Rates would increase.

14   Q       Was EDIT an obligation that existed before this  
15           fuel case was filed?

16   A       Yes, it was.

17   Q       And if EDIT is pulled out of the Settlement and  
18           into the fuel case, would it skew how it's  
19           allocated versus in the base case now versus how  
20           it would allocated under this equal percentage in  
21           the fuel case?

22   A       Yes. The flow back would be skewed because of  
23           the equal percentage allocation methodology as  
24           opposed to how it's allocated in the base case --

1 rate case.

2 Q Thank you. Do we support the Settlement in 20 --  
3 the Settlement that caused EDIT to exist? Do we  
4 support that?

5 A Yes, we do.

6 Q Do we support the Settlement in this case.

7 A Yes, we do.

8 Q Are we in favor of reopening old settlements or  
9 this settlement?

10 A We are not.

11 MR. FREEMAN: One moment please.

12 (Discussion at counsel table)

13 MR. FREEMAN: Thank you. I don't have any  
14 more questions. And I apologize, we narrowed it down  
15 after I told you that.

16 COMMISSIONER KEMERAIT: Mr. Freeman, you  
17 narrowed it down significantly.

18 MR. FREEMAN: Thank you.

19 (Laughter)

20 COMMISSIONER KEMERAIT: So I'll begin with a  
21 few questions and I think my fellow Commissioners have  
22 some questions as well, and all of my questions are  
23 going to be directed to you, Mr. Lawrence, and they  
24 are not related to the specifics about the outages



1 that I think Mr. Kaylor asked you questions about.  
2 It's more about what you thought you would be  
3 receiving and didn't receive. So that's kind of the  
4 focus of what I'm going to be asking.

5 EXAMINATION BY COMMISSIONER KEMERAIT:

6 Q And you talked about the agreement between the  
7 Public Staff and DEC related to the monthly power  
8 plant performance reports. Is that what the  
9 agreement relates to?

10 A I am not completely sure that it's in relation to  
11 that specific requirement. It may be  
12 specifically for fuel to receive those outage  
13 reports, because as I said earlier these outages  
14 take a long time to review. They can be very  
15 complex. And it can be receiving the  
16 information, the outage reports, and the  
17 information we expect at the beginning of the  
18 case, we can still have issues to be able to  
19 complete our investigation and our testimony  
20 within the confines of the case.

21 Q And can you be very specific about what you and  
22 the Public Staff believed you should be receiving  
23 or would be entitled to receive under that  
24 agreement that you did not receive? So what

1 specifically did you expect to receive pursuant  
2 to that agreement?

3 A So, as Mr. Kaylor asked about before, they're --  
4 I realize there is a difference between nuclear  
5 documentation and everything else. Nuclear has  
6 stricter standards and more reports are provided.  
7 So I'm not expecting -- I wouldn't expect an  
8 outage report to be provided for every single  
9 outage.

10 In our DR-8, Public Staff Data  
11 Request 8, we asked about how many outages there  
12 were, duration, what plant. The response they  
13 gave us in the test year, there were over 420  
14 outages. So I absolutely don't expect a document  
15 for every one of those.

16 However, for the nuclear  
17 outages, we do receive what are called either  
18 "Root Cause Analysis" or "Root Cause Evaluation  
19 Reports". So if the plant goes offline, there is  
20 a report, there's an investigation completed, and  
21 there's a report completed for that  
22 investigation. We receive that documentation.

23 In this case, in the Data  
24 Request 7, you know, there has been talk of the

1 W.S. Lee outage report. That one -- the standing  
2 agreement asks for outage reports specifically.  
3 That one the title of the document is an "Outage  
4 Report". That is completely one that I would  
5 have expected to be provided.

6 The Root Cause Analysis  
7 Reports or Root Cause Evaluations, or RCA or RCE,  
8 those I could see that the Company would believe  
9 that they may not be just giving the benefit of  
10 the doubt there. However, I don't see how an  
11 outage report, a document titled "Outage Report"  
12 could not be in response to an agreement asking  
13 for outage reports.

14 Q So that's helpful. And just to make sure that  
15 I'm clear on which investigations the Public  
16 Staff hasn't completed or provided a  
17 recommendation for, it looks like from your --  
18 please tell me if I'm correct -- it's for three,  
19 the Belews Creek Unit 2 outage on April 22nd,  
20 2022, and then the following outage on  
21 August 31st, 2022, and then the W.S. Lee outage.  
22 Are those the only three that you have not  
23 completed your investigation and provided a  
24 recommendation?

1 A That is correct. Or there are some -- some  
2 outages we don't look at. These are the ones  
3 that I've started an investigation into and, you  
4 know, really, really want to be able to complete  
5 that investigation and provide the Commission  
6 with those results.

7 Some of the outages we looked  
8 at, we didn't feel there was enough there to  
9 continue it. So, of course, I'm not asking for  
10 those to be left open. But those are the ones,  
11 the three you just mentioned are the three,  
12 especially the W.S. Lee outage, because it  
13 relates to -- you know, that plant was offline in  
14 two test years. It was offline during Winter  
15 Storm Elliott when we had significant issues with  
16 our power quality across the State and rolling  
17 blackouts. So, I would also caveat that by  
18 saying that I don't -- I also don't want this  
19 case to determine the outcome of our  
20 investigation into that, the M-100, Sub 163  
21 Docket where we are investigating the events  
22 during of Winter Storm Elliott as well.

23 Q And then to make sure I understood your testimony  
24 about the supplemental filing that you talked

1 about that the Public Staff is going to be  
2 making, which outage would be the subject of the  
3 supplemental filing that you said that you, the  
4 Public Staff, would be able to complete the  
5 investigation as soon as possible and make a  
6 supplemental filing? Which one was that?

7 A So at this time, the April outage at Belews  
8 Creek -- let my check to make sure I get the  
9 dates correct here.

10 (Witness peruses documents)

11 A So the outage beginning at Belews Creek Unit 2  
12 beginning April 22nd. At this time, based on  
13 information received on Friday, this past Friday,  
14 I would have enough information that I would be  
15 comfortable making the recommendation. And so  
16 that one I do plan to immediately start drafting  
17 and filing, to file testimony.

18 The Belews Creek Unit 2 outage  
19 in August, I am currently working on questions  
20 and drafting a request, if the Company would not  
21 object to the response at this time, to hopefully  
22 finish up my investigation of that very soon and  
23 be able to make a determination.

24 So the April outage, I am

1 ready to start drafting my testimony now. I have  
2 the information. The August outage, I am still  
3 getting what I believe to be the last bits of  
4 information that I need and would be filing  
5 testimony as soon as possible.

6 Does that answer your  
7 question?

8 Q And just to make sure that I'm clear about how  
9 it's going to work from a procedural standpoint.  
10 So the evidentiary hearing will presumably will  
11 be finished today and you will be providing a  
12 supplemental report or supplemental testimony.  
13 Are you asking that your recommendation to be  
14 deferred until the next fuel proceeding or to be  
15 incorporated so that your recommendations in  
16 regard to the April 22nd, 2022 outage and the  
17 August 2022 outage. What will you be asking the  
18 Commission to do? To consider it in this fuel  
19 proceeding or in the next?

20 A Well, I believe I would be, of course, open to  
21 whatever the Commission preferred that approach  
22 be.

23 Q Okay.

24 A I don't know exactly when I can have a -- my

1 investigation and testimony done for that second  
2 Belews Creek outage. And of course, for the W.S.  
3 Lee outage, that one has other events that are  
4 making it much more complicated than just an  
5 outage investigation would normally be.

6 So I believe for the April  
7 outage I could have something filed before the  
8 end of this month. And I realize that rates for  
9 this case, the rate period began September 1. So  
10 I believe beyond that we might be getting too  
11 late for this case and I'm not sure I could  
12 comply with that deadline in this case for that  
13 August outage.

14 Q Okay. Well --

15 MR. KAYLOR: Commissioner Kemerait?

16 COMMISSIONER KEMERAIT: Yes.

17 MR. KAYLOR: Could we reserve a right to  
18 object to any supplemental testimony til we see it.  
19 We're not aware that there's a procedure to allow  
20 supplemental testimony in this proceeding. So we  
21 would reserve the right to object to any offering of  
22 any supplemental testimony by this witness.

23 COMMISSIONER KEMERAIT: Yes. You may  
24 reserve the right to object.

1 MR. KAYLOR: Thank you.

2 BY COMMISSIONER KEMERAIT:

3 Q And one last question about -- I think DEC  
4 Witness Flanagan took some issue with the fact  
5 that the investigation and recommendation had not  
6 been completed and said that the Public Staff had  
7 had ample time to send additional discovery to  
8 obtain the information that you needed.

9 Can you just respond to that  
10 testimony and statement from Witness Flanagan?

11 A (Mr. Lawrence) Yes, I can. And I can -- from  
12 the outside looking in at what we do, I can  
13 absolutely see why that statement would be made.  
14 However, I believe that it is incorrect partly  
15 because of what I discussed earlier about the  
16 timing of receiving documents.

17 So I received the documents to  
18 this data request which I did not expect to even  
19 exist in mid-April and, let's see, the 10th I  
20 believe was when one of them -- there was an  
21 issue with one document for the Belews Creek  
22 outage, the RCA, so it was a few days later. And  
23 so the -- for those outages, they take three or  
24 four data requests to really understand the



1 issue, to really feel like we have an ability to  
2 make a recommendation to the Commission on those  
3 cases. And typically there's a 10-day window for  
4 responses. So we can be just waiting for 30 to  
5 40-days in a case.

6 When I sent that DR in April,  
7 not expecting to receive that documentation, and  
8 we're already -- this case was filed in late  
9 February. We have a testimony deadline on May  
10 9th. And one more data request, another 10 days  
11 on top of that, which I believe in this case it  
12 was actually seven which the Company complied  
13 with and agreed to, and I am very thankful that  
14 they did that, but even seven more days of just  
15 waiting here.

16 We can really quickly start to  
17 be pushing up against deadlines to be able to  
18 prepare and provide testimony. And that's why  
19 that standard agreement is in place. It's for  
20 this very purpose. And why we have the informal  
21 phone calls with the technical staff to receive  
22 information to really narrow down our scope,  
23 because those phone calls are immensely helpful.  
24 We have them every year with the nuclear staff

1 and it narrowed -- you know, in an hour and a  
2 half phone call we can narrow down our  
3 investigation and it takes away a hundred  
4 questions or more that we have to ask. And  
5 unfortunately, in this case, we weren't able to  
6 do that. We received information later than what  
7 we expected and we -- you know, this wasn't the  
8 only case, of course, that we're working on. As  
9 you guys are very well aware, we're all very busy  
10 otherwise on top of this so.

11 I don't feel in this case that  
12 even given the Company's responses to the data  
13 requests in the time that we asked for and the  
14 time they did that I was able to really complete  
15 my investigation.

16 COMMISSIONER KEMERAIT: Thank you,  
17 Mr. Lawrence. That's all the questions I have. Let  
18 me check with the other Commissioners to see if they  
19 have questions. Chair Mitchell?

20 CHAIR MITCHELL: Just a quick question for  
21 the Panel.

22 EXAMINATION BY CHAIR MITCHELL:

23 Q In the Stipulation, I'm looking at -- do y'all  
24 have the Stipulation in from of you? The

1 Settlement Agreement?

2 MR. FREEMAN: May I approach?

3 COMMISSIONER KEMERAIT: Yes, you may.

4 BY CHAIR MITCHELL:

5 Q So I'm looking at page 4, paragraph 3 in section  
6 3. It's in the "Resolved Issues", discusses the  
7 April 2023 fuel forecast. What can you-all tell  
8 me about that issue?

9 There was testimony provided  
10 by the Company in rebuttal. It was actually  
11 revised rebuttal testimony explaining that an  
12 error had been found in its forecast and it had  
13 corrected that error. But can you help me  
14 understand, sort of, the impact of using that --  
15 why did you-all settle on using the -- on the  
16 April 2023 fuel forecast? Let me just ask it  
17 that way.

18 A (Mr. Lawrence) I'm not really sure about the  
19 error, but there are advantages to using a more  
20 up-to-date forecast. Of course, the one that was  
21 filed and -- let's see.

22 Q Can you help me understand what those advantages  
23 are?

24 A I'm trying to make sure that this is -- actually

1 we had several discusses on which forecast to  
2 use. But I would just say in general I believe  
3 this is comparing to the as-filed forecast. So  
4 the difference between January versus May is this  
5 year they did their initial forecast a little bit  
6 later than normal to help with the maybe fuel  
7 volatility that may have occurred. We just have  
8 a five-month later forecast. So the billing  
9 period hasn't changed but we're five  
10 months closer to it. So it's just a better, a  
11 more accurate forecast at this point based on  
12 things that we -- maybe weather and customer  
13 growth changes that may have been made between,  
14 over the last five months so we just felt -- I  
15 believe it's just more, a little more accurate,  
16 so a little more appropriate to use for this  
17 case.

18 Q Okay.

19 CHAIR MITCHELL: That's all. Thank you.

20 COMMISSIONER KEMERAIT: Commissioner  
21 Clodfelter?

22 EXAMINATION BY COMMISSIONER CLODFELTER:

23 Q Mr. Lawrence, I want to be sure I understood the  
24 import of the correction you made to your

1 testimony, at the beginning of your direct  
2 testimony. If I understood the correction  
3 correctly, the import is to say, that we should  
4 take away from that, the Public Staff does  
5 not now take the position that the December  
6 outage at W.S. Lee was preventable. Is that  
7 correct?

8 A That it was preventable. That is correct.  
9 Because at this time I have not been able to  
10 complete enough of an investigation to make that  
11 statement. I am not recommending that any other  
12 part of my testimony be changed including where  
13 that that investigation be left open and that --  
14 you know, I cannot say one way or the other for  
15 that outage at this time.

16 Q I'm glad I asked for the clarification. It's not  
17 that you're now taking a position that it was not  
18 preventable, it's that you're unable to take  
19 any position on the question.

20 A That's correct. Yes.

21 Q And that was the purpose of the clarification you  
22 made to your testimony.

23 A Yes.

24 Q Thank you.

1                   COMMISSIONER KEMERAIT: Okay. It looks like  
2 no additional questions from the Commission.  
3 Questions on Commission questions?

4                   MR. TRATHEN: None.

5                   MR. CONANT: None from CIGFUR.

6                   COMMISSIONER KEMERAIT: Okay.

7                   MR. MAGARIRA: None.

8                   COMMISSIONER KEMERAIT: DEC?

9                   MR. KAYLOR: Just a couple.

10 EXAMINATION BY MR. KAYLOR:

11 Q       You referenced a standing agreement that the  
12 Public Staff and the Company has; is that  
13 correct?

14 A       (Mr. Lawrence) Yes.

15 Q       And does that require a semi-annual type response  
16 from the Company?

17 A       Yes.

18 Q       And so with regard to W.S. Lee, you couldn't get  
19 any information on a semi-annual since an outage  
20 report takes place after the outage is finished;  
21 is that not correct?

22 A       Correct.

23 Q       And the semi-annual or the standing agreement,  
24 it's not part of the discovery process in this

1 docket, is it?

2 A No. My understanding is that we have that  
3 agreement to be able to get the information in a  
4 timely manner because if we would send this on  
5 the first day of discovery, 10 days later we'd  
6 receive those responses. And for the issues I  
7 discussed about how long it takes and the  
8 complexities of the outages. I think all  
9 companies that have a fuel case here in North  
10 Carolina have agreed to at least very similar  
11 terms.

12 Q And as I asked previously, there's nothing  
13 different in this case and previous cases that  
14 you've been involved in with the Company with  
15 regard to that agreement?

16 A That's my understanding. However, like I said  
17 before, I don't know though that that means that  
18 I've been getting the correct information in the  
19 past.

20 Q Thank you.

21 MR. KAYLOR: That's all I have.

22 EXAMINATION BY MR. FREEMAN:

23 Q Mr. Lawrence, are you aware of any other times  
24 when carry-over costs have gone from one Fuel

1 Rider to the next?

2 A Yes, that has happened in this case specifically.  
3 But in past cases, I can't think of a -- I can't  
4 tell you a specific time when it's happened. But  
5 when the Company has been able -- unable to  
6 create outage reports specifically for a nuclear  
7 outage which may have been late in the test year  
8 and the outage report may have not come available  
9 until late in our investigation period, they have  
10 agreed to leave that outage open for a future  
11 case or for the next case.

12 Q Did you say it happened in 1282?

13 A Yes. Last year, as I discussed in my testimony,  
14 Clemson CHP had -- there was a billing error  
15 associated with the steam host, Clemson  
16 University. The Company and the Public Staff  
17 agreed that when that issue was found last year  
18 it would be corrected and updated in this case.  
19 And that was for costs that were in last year's  
20 test year, last year's EMF which were carried  
21 over to be reflected in the current EMF period.

22 MR. FREEMAN: If I can have one moment.

23 (Discussion at counsel table)

24 MR. FREEMAN: Thank you. I don't have any



1 more -- the Public Staff doesn't have any more  
2 questions. Thank you.

3 COMMISSIONER KEMERAIT: Well, it comes to  
4 end of the questions for the Panel. Thank you for  
5 your testimony and may be excused.

6 THE WITNESS: (Ms. Zhang) Thank you.

7 COMMISSIONER KEMERAIT: Now, I think I will  
8 hear motions from the Public Staff and from CUCA.

9 MR. TRATHEN: CUCA would move admission of  
10 its cross examination exhibit for the Panel.

11 COMMISSIONER KEMERAIT: The motion is  
12 allowed.

13 (WHEREUPON, CUCA Public  
14 Staff Panel Cross Exhibit 1  
15 is received into evidence.)

16 MR. FREEMAN: Public Staff would move into  
17 evidence the Exhibits 1 through 4 of Mr. Lawrence,  
18 some of which contain confidential information. And  
19 the Public Staff would move Appendices A and B from  
20 the prefiled joint testimony of Ms. Zhang and  
21 Mr. Brown, and Appendix A from Mr. Lawrence, also,  
22 into evidence.

23 COMMISSIONER KEMERAIT: Seeing no objection,  
24 the exhibits and the appendices will be admitted into

1 the record.

2 (WHEREUPON, Lawrence  
3 Exhibits 1-4 are received  
4 into evidence.)

5 COMMISSIONER KEMERAIT: And with that, I  
6 think that we have heard from all of the witnesses  
7 unless there are witnesses that I am not aware of.  
8 Okay.

9 MR. CONANT: Just -- Presiding Commissioner  
10 Kemerait, I believe you already addressed this at the  
11 beginning of the hearing, but just to confirm for the  
12 record, CIGFUR III wanted to make sure that testimony  
13 of Witness Brian C. Collins consisting of 10 pages and  
14 one Appendix filed in this docket on May 9th, 2023, is  
15 entered into the record as if given from the stand.

16 COMMISSIONER KEMERAIT: Yes. I believe that  
17 the Order has already addressed that and admitted his  
18 testimony and exhibits into the record. But in the  
19 event that it did not, I will grant your motion and  
20 allow the testimony into the record.

21 MR. CONANT: Thank you.

22 (WHEREUPON, the prefiled  
23 direct testimony and  
24 Appendix A of BRIAN C.

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COLLINS is copied into the  
record as if given orally  
from the stand.)

STATE OF NORTH CAROLINA  
BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

_____	)	
<b>In the Matter of:</b>	)	
	)	
<b>Application of Duke Energy</b>	)	
<b>Carolinas, LLC Pursuant to</b>	)	<b>DOCKET NO. E-7, Sub 1282</b>
<b>N.C.G.S. § 62-133.2 and</b>	)	
<b>Commission Rule R8-55</b>	)	
<b>Regarding Fuel and Fuel-Related</b>	)	
<b>Cost Adjustments for Electric</b>	)	
<b>Utilities</b>	)	
_____	)	

Direct Testimony of  
**Brian C. Collins**

On behalf of  
**CIGFUR III**

May 9, 2023



STATE OF NORTH CAROLINA

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

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In the Matter of: )  
)  
)  
Application of Duke Energy )  
Carolinas, LLC Pursuant to ) DOCKET NO. E-7, Sub 1282  
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)

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STATE OF NORTH CAROLINA  
BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

\_\_\_\_\_)  
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Cost Adjustments for Electric )  
Utilities )  
\_\_\_\_\_)

Direct Testimony of Brian C. Collins

I. INTRODUCTION AND SUMMARY

- 1 Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 2 A Brian C. Collins. My business address is 16690 Swingley Ridge Road, Suite 140,  
3 Chesterfield, MO 63017.
- 4 Q WHAT IS YOUR OCCUPATION?
- 5 A I am a consultant in the field of public utility regulation and a Managing Principal of  
6 Brubaker & Associates, Inc., energy, economic, and regulatory consultants. Our firm  
7 and its predecessor firms have been in this field since 1937 and have participated in  
8 more than 1,000 proceedings in 40 states and in various provinces in Canada. We have  
9 experience with more than 350 utilities, including many electric utilities, gas pipelines,  
10 and local distribution companies. I have testified in many electric, gas, and water rate

1 proceedings on various aspects of ratemaking. More details are provided in Appendix  
2 A of this testimony.

3 **Q ON WHOSE BEHALF ARE YOU APPEARING IN THIS PROCEEDING?**

4 A I am testifying on behalf of a group of intervenors designated as the Carolina Industrial  
5 Group for Fair Utility Rates III (“CIGFUR III”), a group of large industrial customers that  
6 purchase power from Duke Energy Carolina (“DEC,” “Duke,” or “Company”).  
7 CIGFUR III’s members receive electric service from Duke primarily under Rate  
8 Schedule OPT.

9 **Q HAVE YOU FILED TESTIMONY IN A PRIOR PROCEEDING BEFORE THE NORTH**  
10 **CAROLINA UTILITIES COMMISSION (“COMMISSION”)?**

11 A Yes.

12 **Q WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

13 A I am filing testimony on behalf of CIGFUR III’s member companies to urge the  
14 Commission to lessen the rate shock and mitigate the financial harm resulting from this  
15 extraordinary and abnormal increase in fuel and fuel-related costs filed in this  
16 proceeding.

17 **Q DOES YOUR TESTIMONY ADDRESS DEC’S NEED FOR AN INCREASE IN FUEL**  
18 **RATES?**

19 A No. In order to make my presentation consistent with the revenue levels requested by  
20 DEC, I have, in many instances, used the Company’s proposed figures for fuel cost.  
21 Use of these numbers should not be interpreted as an endorsement of them for

1 purposes of determining the total dollar amount of fuel increase to which DEC may be  
2 entitled.

3 **Q PLEASE DESCRIBE DEC'S PENDING FUEL APPLICATION.**

4 A The Company requests an increase for the September 2023-August 2024 Billing Period  
5 of \$934.2 million, which includes a fuel under-recovery of \$998 million. As explained by  
6 DEC, the fuel under-recovery was largely driven by abnormal and unexpected  
7 commodity price increases that occurred in the previous period.

8 The increase in the fuel rate as proposed by DEC will result in an approximate  
9 18% increase to total bills for all customers. This increase is significant and, if approved  
10 in its entirety, will have a detrimental impact on DEC's industrial customers.

11 **Q WHAT IS RATE SHOCK AND WHY SHOULD IT BE AVOIDED?**

12 A Rate shock refers to a large increase, particularly when it is unexpected.

13 **Q HOW WILL THE REQUESTED INCREASE IMPACT DEC'S INDUSTRIAL  
14 CUSTOMERS?**

15 A The Company serves major industrial facilities including CIGFUR III's members.  
16 Large industrial customers generally use power for around-the-clock manufacturing  
17 operations and operate at high load factors. A high load factor means a customer is  
18 using relatively more energy in relation to the demand for power. Energy usage is a  
19 much larger portion of the total bill for a large high load factor customer as compared  
20 to a smaller, lower load factor customer.

21 The proposed fuel increase will significantly increase the cost of energy for  
22 DEC's industrial base. Energy costs are essential to the manufacturing processes of



1 these customers. In addition, energy costs are one of the most important factors  
2 considered when manufacturers are making business decisions such as where to  
3 locate new facilities, expand existing facilities, or, where no longer competitive to  
4 operate, reduce operations or even close facilities. Along these lines, North Carolina  
5 has to compete not just regionally, but nationally and globally, for the siting or  
6 expansion of facilities that in turn employ North Carolinians, inject large revenues into  
7 the local tax base, and stimulate the local economy directly and indirectly through the  
8 economic multiplier effect. In my opinion, the proposed increase (1) will impose an  
9 undue burden on DEC's industrial customers; (2) clearly constitutes rate shock;  
10 (3) makes North Carolina a less competitive place to do business; and (4) would result  
11 in detrimental consequences for both the local economies where these industrial  
12 customers operate and the overall North Carolina economy.

13 **Q WHY MUST THE ABOVE-STATED HARM TO NORTH CAROLINA'S INDUSTRIAL**  
14 **BASE BE AVOIDED?**

15 A CIGFUR III's member companies constitute a significant portion of the industrial base  
16 of DEC's service area. CIGFUR III members are major employers in the counties where  
17 they have manufacturing plants, and the jobs they provide are vital to the local  
18 economies. Together, CIGFUR III members provide thousands of direct jobs in the  
19 DEC service area. The economic effect of these jobs is of course multiplied by other  
20 businesses and jobs indirectly created because of the existence of CIGFUR III  
21 members' manufacturing operations and workforce.

22 **Q DO YOU HAVE A PROPOSED A SOLUTION TO MITIGATE THE IMPACT OF THE**  
23 **LARGE UNDER-RECOVERY ON ITS NORTH CAROLINA RATEPAYERS?**

1 A Yes. I recommend a two-prong approach. First, any increase granted should continue  
2 to be spread to classes on an equal percentage basis, consistent with past practice.  
3 The increases in fuel costs are abnormal, and to a large extent due to an extension of  
4 the COVID-19 related supply chain issues and also in part caused by the energy crisis  
5 associated with the war in Europe. The fuel increase in this filing is more like a tax or  
6 surcharge than a normal increase in commodity costs. This type of abnormal increase  
7 is more appropriately reflected by an equal percentage increase to customer bills as  
8 proposed by DEC.

9 Both Duke Energy Progress, LLC (DEP) and DEC have used this approach for  
10 many years in North Carolina. This approach is inherently fair, particularly for these  
11 abnormal circumstances. The volatility of cost changes is “dampened” by this method  
12 and overly harsh increases are to some extent reduced.

13 It should be noted that while the high load factor customer class sees reduced  
14 impacts during times of fuel cost increases, these customers receive less of a reduction  
15 during times of fuel cost decreases, making the approach symmetrical and fair over  
16 time. Certainly, fuel costs are expected to return to normal in the future and should, in  
17 theory, be significantly lower as additional renewable generation is added to DEC’s  
18 generation resource mix consistent with the policy goals set forth in House Bill 951  
19 (HB 951).

20 **Q WHAT IS THE SECOND PRONG OF YOUR RECOMMENDED APPROACH?**

21 A An interest-free deferral or spreading out of the increase, particularly for the  
22 under-recovered amount from the previous period is warranted, at least for the  
23 industrial class of customers.

1    **Q        SHOULD THERE BE AN AVERSION TO A DEFERRAL TO A FUTURE PERIOD?**

2    A        No. Deferrals are often used. This Commission recently deferred the return of ratepayer  
3            money associated with the over-collection of federal taxes. The return of excess  
4            deferred income taxes ("EDIT") to ratepayers is currently included in DEC rates. These  
5            deferrals associated with the over-collection of federal taxes can last years before  
6            being returned to customers. The deferral of an abnormal cost in this fuel proceeding  
7            is appropriate and will to a certain extent lessen rate shock and help allow industrial  
8            customers continue to operate in North Carolina.

9    **Q        HAS THE COMMISSION PREVIOUSLY APPROVED THE DEFERRAL OF A LARGE**  
10       **FUEL EXPENSE FOR ANY UTILITY?**

11   A        Yes. In Dominion Energy North Carolina's ("DENC") 2014 fuel proceeding, Docket No.  
12            E-22, Sub 515, the Commission concluded that, in order to lessen rate shock to  
13            DENC's customers, it was appropriate to approve a mitigation proposal by the  
14            Company, which amortized an under-collection over two years without interest. In a  
15            similar situation to the large increase requested in the instant proceeding, DEP's  
16            predecessor company similarly assisted customers in 2008.

17   **Q        HAVE YOU CALCULATED A UNIFORM EQUAL PERCENTAGE AND DEFERRAL**  
18       **APPROACH FOR CONSIDERATION?**

19   A        Yes. Since the total increase proposed by DEC is approximately 18%, a uniform equal  
20            percentage approach combined with year 2- or 3-year deferral, amounts to a 9% or a  
21            6% increase, respectively. This approach lessens rate shock and helps to manage this  
22            abnormal increase. In my view, all customers are better off with this approach.

1 Q HOW HAVE DEC AND DEP ALLOCATED ANNUAL FUEL AND FUEL-RELATED  
2 COST BETWEEN RATE CASES?

3 A Since approximately 2008, DEP and its predecessor company have implemented  
4 annual changes in fuel costs on a uniform bill increase or decrease methodology. This  
5 allocation methodology was borne from a Commission-approved settlement agreeing  
6 to this methodology between DEP's predecessor company, CUCA, CIGFUR II, and the  
7 Public Staff. To my knowledge, this methodology has been approved without objection  
8 by any party in every annual fuel charge adjustment proceeding since the order issued  
9 in 2008 which is approaching 15 years ago. The method has served ratepayers well  
10 and should be continued during this time of increased volatility in fuel prices and upward  
11 pressure on electric rates. This method worked so well upon its initial implementation  
12 by DEP's predecessor company in 2008 that a few years later, DEC similarly proposed,  
13 and the Commission similarly approved, this method for DEC, which has continued for  
14 many years. For the reasons previously described, this method is symmetrical and fair  
15 over time and should not be changed.

16 Q WHY SHOULD THIS UNIFORM BILL INCREASE (DECREASE) METHODOLOGY  
17 BE MAINTAINED IN THIS PROCEEDING?

18 A This method has withstood the test of time and changing it now when fuel costs are  
19 extremely volatile would be unfair, unreasonable, and disruptive, particularly to high  
20 load factor customers. The uniform bill methodology levelizes over time any harsh  
21 impacts and results in equal percentage increases or decreases to all customers, which  
22 are fair, just, and reasonable. While the high load factor customer classes see reduced  
23 impacts during times of fuel cost increases, these same customers receive less of a  
24 reduction during times of fuel cost decreases, thereby resulting in a fair and

1 symmetrical approach over time. Certainly, fuel costs are expected to return to normal  
2 in the future and should be significantly lower as additional renewable generation is  
3 added to the resource mix.

4 In addition, many years ago, the fuel adjustment only involved cost recovery for  
5 fuel and fuel-related costs. Over time, and pursuant to changes in applicable law,  
6 various non-fuel costs have been allowed to be recovered through the fuel rider.  
7 Many such costs are basically capital costs. For example, renewable costs, such as  
8 purchased power from solar or other renewable energy facilities, are not fuel expenses;  
9 yet such costs are allowed to be recovered through the fuel rider. To the extent these  
10 costs are included in the annual fuel adjustment, an equal percentage basis is  
11 appropriate.

12 Other things were allowed in the Rider such as chemical cost, transmission  
13 charges, power purchases, costs from renewable purchases including capital costs and  
14 profit, net gains and losses from sales of by-products including coal ash. These are not  
15 fuel costs and contain no btu or heat content. Recovering these costs  
16 disproportionately from industrial customers through energy charges collected through  
17 the fuel rider penalizes higher load factor customers, who in fact require less costs to  
18 serve per unit of energy. This would in turn create more subsidization between  
19 customers with varying load factors, thereby rewarding inefficient use of system  
20 resources.

1    **Q     PRIOR TO ANY POTENTIAL CHANGE IN THE CURRENT UNIFORM BILL**  
2           **INCREASE/DECREASE METHOD, SHOULD CERTAIN REASONABLE**  
3           **MEASURES BE ADOPTED?**

4    A     Yes. First, the subsidy paid by industrial customers in base rates should be eliminated.  
5           Second, all non-fuel costs should be removed from the fuel adjustment mechanism,  
6           including the various non-fuel costs described herein. If both two conditions were  
7           satisfied, then it may be appropriate to consider evaluating whether a change to the  
8           equal percentage approach is appropriate. Unless and until such time as both  
9           conditions are satisfied, however, it would be inappropriate, unreasonable, and unjust  
10          to change this methodology. It is important to note that the fuel rider is an annual  
11          abbreviated cost recovery mechanism to reflect changes in the base established in the  
12          base rate case. The base rate must be set at cost without subsidies before  
13          modifications to the annual rider which by its nature is subordinate to the base rate.  
14          The current subsidy paid by Rate OPT customers to other DEC customers is \$85.4  
15          million, as calculated by DEC in its filing in Docket E-7, Sub 1276, Beveridge Direct  
16          Exhibit No. 4\_1, which I hereby incorporate by reference.

17   **Q     PLEASE ESTIMATE THE BILL IMPACT TO THE INDUSTRIAL CLASS OF A**  
18           **CHANGE FROM THE EQUAL PERCENTAGE APPROACH TO A UNIFORM CENTS**  
19           **PER KWH MECHANISM.**

20   A     The industrial class total bill increase would approach 27% if this Commission changed  
21          to a uniform cents per kWh mechanism rather than the current equal percentage  
22          approach. A customer with a higher-than-average load factor would see an even higher  
23          bill increase.

1 Q DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

2 A Yes, it does.

**Qualifications of Brian C. Collins**

1 **Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A Brian C. Collins. My business address is 16690 Swingley Ridge Road, Suite 140,  
3 Chesterfield, MO 63017.

4 **Q WHAT IS YOUR OCCUPATION AND BY WHOM ARE YOU EMPLOYED?**

5 A I am a consultant in the field of public utility regulation and a Managing Principal with  
6 the firm of Brubaker & Associates, Inc. ("BAI"), energy, economic and regulatory  
7 consultants.

8 **Q PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND WORK**  
9 **EXPERIENCE.**

10 A I graduated from Southern Illinois University Carbondale with a Bachelor of Science  
11 degree in Electrical Engineering. I also graduated from the University of Illinois at  
12 Springfield with a Master of Business Administration degree. Prior to joining BAI, I was  
13 employed by the Illinois Commerce Commission and City Water Light & Power  
14 ("CWLP") in Springfield, Illinois.

15 My responsibilities at the Illinois Commerce Commission included the review of  
16 the prudence of utilities' fuel costs in fuel adjustment reconciliation cases before the  
17 Commission as well as the review of utilities' requests for certificates of public  
18 convenience and necessity for new electric transmission lines. My responsibilities at  
19 CWLP included generation and transmission system planning. While at CWLP, I  
20 completed several thermal and voltage studies in support of CWLP's operating and  
21 planning decisions. I also performed duties for CWLP's Operations Department,



1 including calculating CWLP's monthly cost of production. I also determined CWLP's  
2 allocation of wholesale purchased power costs to retail and wholesale customers for  
3 use in the monthly fuel adjustment.

4 In June 2001, I joined BAI as a Consultant. Since that time, I have participated  
5 in the analysis of various utility rate and other matters in several states and before the  
6 Federal Energy Regulatory Commission ("FERC"). I have filed or presented testimony  
7 before the Arkansas Public Service Commission, the California Public Utilities  
8 Commission, the Colorado Public Utilities Commission, the Delaware Public Service  
9 Commission, the Public Service Commission of the District of Columbia, the Florida  
10 Public Service Commission, the Georgia Public Service Commission, the Guam Public  
11 Utilities Commission, the Idaho Public Utilities Commission, the Illinois Commerce  
12 Commission, the Indiana Utility Regulatory Commission, the Kentucky Public Service  
13 Commission, the Public Utilities Board of Manitoba, the Minnesota Public Utilities  
14 Commission, the Mississippi Public Service Commission, the Missouri Public Service  
15 Commission, the Montana Public Service Commission, the North Carolina Utilities  
16 Commission, the North Dakota Public Service Commission, the Public Utilities  
17 Commission of Ohio, the Oklahoma Corporation Commission, the Oregon Public Utility  
18 Commission, the Rhode Island Public Utilities Commission, the Public Service  
19 Commission of Utah, the Virginia State Corporation Commission, the Washington  
20 Utilities and Transportation Commission, the Public Service Commission of Wisconsin,  
21 and the Wyoming Public Service Commission. I have also assisted in the analysis of  
22 transmission line routes proposed in certificate of convenience and necessity  
23 proceedings before the Public Utility Commission of Texas.

1           In 2009, I completed the University of Wisconsin – Madison High Voltage Direct  
2 Current (“HVDC”) Transmission Course for Planners that was sponsored by the  
3 Midwest Independent Transmission System Operator, Inc. (“MISO”).

4           BAI was formed in April 1995. BAI and its predecessor firm have participated in  
5 more than 1,000 regulatory proceedings in forty states and Canada.

6           BAI provides consulting services in the economic, technical, accounting, and  
7 financial aspects of public utility rates and in the acquisition of utility and energy  
8 services through RFPs and negotiations, in both regulated and unregulated markets.  
9 Our clients include large industrial and institutional customers, some utilities and, on  
10 occasion, state regulatory agencies. We also prepare special studies and reports,  
11 forecasts, surveys and siting studies, and present seminars on utility-related issues.

12           In general, we are engaged in energy and regulatory consulting, economic  
13 analysis and contract negotiation. In addition to our main office in St. Louis, the firm  
14 also has branch offices in Corpus Christi, Texas; Detroit, Michigan; Louisville, Kentucky  
15 and Phoenix, Arizona.

1                   COMMISSIONER KEMERAIT: So I think we're at  
2 the end of the evidentiary hearing. Are there any  
3 additional motions or matters that we need to address  
4 before the hearing is adjourned; first, from the  
5 Applicant?

6                   MS. TOON: No issues. Thank you.

7                   COMMISSIONER KEMERAIT: From the Public  
8 Staff or any of the other parties?

9                   MR. FREEMAN: Nothing from the Public Staff.

10                  MR. TRATHEN: (Shakes head no).

11                  MR. MAGARIRA: (Shakes head no).

12                  MR. CONANT: (Shakes head no).

13                  COMMISSIONER KEMERAIT: Okay. Seeing none,  
14 we will have proposed orders due 30 days from service  
15 of the transcript. And with that, we'll close the  
16 evidentiary hearing and go off the record. And thanks  
17 to everyone for your work in this case.

18                               (The proceedings were adjourned)

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C E R T I F I C A T E

I, KIM T. MITCHELL, do hereby certify that the Proceedings in the above-captioned matter were taken before me, that I did report in stenographic shorthand the Proceedings set forth herein, and the foregoing pages are a true and correct transcription to the best of my ability.

Kim T. Mitchell

Kim T. Mitchell