STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. E-7, SUB 1305

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

| In the Matter of |) | DIRECT TESTIMONY OF |
|--|---|---------------------|
| Application of Duke Energy Carolinas, LLC |) | CASEY Q. FIELDS |
| for Approval of Demand-Side Management |) | FOR DUKE ENERGY |
| and Energy Efficiency Cost Recovery Rider |) | CAROLINAS, LLC |
| Pursuant to N.C. Gen. Stat. § 62-133.9 and |) | |
| Commission Rule R8-69 |) | |

I. <u>INTRODUCTION AND PURPOSE</u>

- 1 Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND TITLE.
- 2 A. My name is Casey Q. Fields, and my business address is 411 Fayetteville
- 3 Street, Raleigh, North Carolina 27601. I am employed by Duke Energy
- 4 Business Services, LLC as Lead Strategy and Collaboration Manager for the
- 5 Carolinas in the Customer Solutions Regulatory Enablement group.
- 6 Q. PLEASE BRIEFLY STATE YOUR EDUCATIONAL BACKGROUND
- 7 AND EXPERIENCE.

- A. I graduated from North Carolina State University in 2008 with a Bachelor of
- 9 Science Degree in Science, Technology and Society. While obtaining my
- degree, I interned for Progress Energy at the Harris Nuclear Plant in Corporate
- 11 Communications in 2006 and later served as a contractor until 2010. Upon
- graduation, I worked for Disability Determination Services for the North
- 13 Carolina Department of Health and Human Services performing case work
- and interacting with applicants. In 2010, I joined Ecova where my primary
- 15 focus was helping implement Progress Energy's Residential Lighting
- Program. I joined Duke Energy in 2013 and have held multiple roles,
- including Program Manager in income-qualified programs and a Senior
- 18 Solutions Developer. I moved into my current role in March of 2022.
- 19 Q. WHAT ARE YOUR CURRENT RESPONSIBILITIES FOR DEC?
- 20 A. I am responsible for the regulatory support of demand-side management
- 21 ("DSM")/energy efficiency ("EE") programs in North Carolina for both Duke

| 1 | | Energy Carolinas, LLC ("DEC" or the "Company") and Duke Energy |
|----|----|---|
| 2 | | Progress, LLC ("DEP"). |
| 3 | Q. | HAVE YOU PREVIOUSLY PROVIDED TESTIMONY TO THIS |
| 4 | | COMMISSION? |
| 5 | A. | Yes. I provided testimony in support of the DEC DSM/EE Rider Application |
| 6 | | in Docket No. E-7, Sub 1285 and the DEP DSM/EE Rider Application in |
| 7 | | Docket No. E-2, Sub 1322. |
| 8 | Q. | WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS |
| 9 | | PROCEEDING? |
| 10 | A. | My testimony supports DEC's application for approval of its DSM/EE Cost |
| 11 | | Recovery Rider, Rider EE, for 2025 ("Rider 16"), which encompasses the |
| 12 | | Company's portfolio of programs and cost recovery and incentive mechanism |
| 13 | | approved in the Commission's Order Approving DSM/EE Programs and |
| 14 | | Stipulation of Settlement issued October 29, 2013, in Docket No. E-7, Sub |
| 15 | | 1032 and the Mechanism approved in the Commission's Order Approving |
| 16 | | Revisions to Demand-Side Management and Energy Efficiency Cost Recovery |
| 17 | | Mechanisms ("2020 Mechanism" and, collectively with 2013 cost recovery |
| 18 | | mechanism, the "Mechanisms") issued on October 20, 2020, in Docket Nos. |
| 19 | | E-2, Sub 931 and E-7, Sub 1032 ("2020 Sub 1032 Order," collectively, "Sub |
| 20 | | 1032 Orders"). My testimony supports the Company's Application and |
| 21 | | includes the following sections: |

Section II - Overview and Proceeding and Actions Ordered by the

Commission.

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- Section III Rule R8-69 Filing Requirements.
- Section IV Portfolio Overview.
- 3 Section V − DSM/EE Program Results to Date.
- Section VI Projected Results.
- Section VII Evaluation Measurement & Verification ("EM&V")
- 6 Activities.
- 7 Section VIII Impacts on Rider.
- Section IX Portfolio Performance Incentive ("PPI") and Program
- 9 Return Incentive ("PRI") Calculation.
- Section X Collaborative.
- Section XI Inflation Reduction Act Residential Rates.
- Section XII Avoided Transmission and Distribution ("T&D")
- Study.
- Section XIII Conclusion.
- 15 Q. PLEASE DESCRIBE THE EXHIBITS ATTACHED TO YOUR
- 16 TESTIMONY.
- 17 A. Fields Exhibit 1 supplies load impacts and avoided cost revenue requirements
- by vintage for each DSM/EE program. Fields Exhibit 2 contains a summary
- of net lost revenues for the period January 1, 2019 through December 31,
- 20 2025. Fields Exhibit 3 contains the actual program costs for North Carolina
- for the period January 1, 2019, through December 31, 2023. Fields Exhibit 4
- contains the found revenues used in the net lost revenue calculations. Fields
- Exhibit 5 supplies evaluations of event-based programs. Fields Exhibit 6

contains information about the results of DEC's programs and a comparison of actual impacts to previous estimates. Fields Exhibit 7 contains the projected program and portfolio cost-effectiveness results for the Company's current portfolio of programs. Fields Exhibit 8 contains a summary of 2023 program performance and an explanation of the variances between the forecasted program results and the actual results. Fields Exhibit 9 is a list of DEC's industrial and large commercial customers that have opted out of participation in its DSM or EE programs and a listing of those customers that have elected to opt in to DEC's DSM or EE programs after having initially notified the Company that they declined to participate, as required by Commission Rule R8-69(d)(2). Fields Exhibit 10 contains the projected PPI and PRI associated with Vintage 2025. Fields Exhibit 11 contains the sixyear history of program and avoided costs. Fields Exhibit 12 provides the actual and expected dates when the EM&V for each program or measure will become effective. Fields Exhibit 13 provides a summary of the estimated activities and timeframe for completion of EM&V by program. Fields Exhibit 14 provides information showing the method used to exclude Find It Duke amounts from the EE portfolio.

Fields Exhibits A through J provide the detailed completed EM&V reports for the following: EM&V Report for the PowerShare® Program 2022-2023 (Fields Exhibit A); 2020 – 2021 Smart \$aver® Non-Residential Custom Program Evaluation (Fields Exhibit B); DEC/DEP Residential Assessments (Fields Exhibit C); Save Energy and Water Kit Program 2020-

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| 1 | | 2021 Evaluation (Fields Exhibit D); Smart \$aver HVAC 2020-2022 |
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| 2 | | Evaluation Report (Fields Exhibit E); Power Manager Winter BYOT 2022- |
| 3 | | 2023 Evaluation (Fields Exhibit F); DEC 2022 Power Manager Evaluation |
| 4 | | (Summer) (Fields Exhibit G); Energy Efficiency in Schools Program 2021- |
| 5 | | 2022 Evaluation (Fields Exhibit H); DEC Power Manager BYOT Winter |
| 6 | | 2021-2022 (Fields Exhibit I); and DEC/DEP Non-Residential Smart \$aver® |
| 7 | | Prescriptive Program (Fields Exhibit J). |
| 8 | Q. | WERE THE EXHIBITS INCLUDED WITH YOUR PRE-FILED |
| 9 | | TESTIMONY PREPARED BY YOU OR AT YOUR DIRECTION AND |
| 10 | | SUPERVISION? |
| 11 | A. | Yes, they were. |
| 12 | II. | OVERVIEW OF PROCEEDING AND ACTIONS ORDERED BY |
| 13 | | THE COMMISSION |
| 14 | Q. | PLEASE BRIEFLY DESCRIBE THE PURPOSE OF THIS |
| 15 | | PROCEEDING. |
| 16 | A. | This proceeding is a cost recovery proceeding related to the Company's |
| 17 | | EE/DSM portfolio of programs. Specifically, the Commission will review |
| 18 | | and approve an annual rider to the rates of electric customers that will allow |
| 19 | | the Company to recover all reasonable and prudent costs incurred by DEC for |
| 20 | | adoption and implementation of new DSM and EE measures. These costs |
| 21 | | relate to DSM and EE measures that have been reviewed, approved, and, in |
| 22 | | some cases, modified by the Commission. This proceeding is also where the |
| 23 | | Commission approves recovery of net lost revenues and appropriate utility |

incentives as set forth in the Mechanisms. The rider approved in this proceeding will replace the rider approved in last year's proceeding and will be effective until the Commission approves a new rider in next year's proceeding.

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The annual DSM/EE/Rider has two components, a projection for the following vintage year and a reconciliation of prior vintage years. The reconciliation component trues up the projection of the vintage year for actual results based on Evaluation, Measurement, and Verification ("EM&V"), which looks at all aspects of the approved programs, including any new programs and measures approved and added, actual program expenditures, actual program participation, and energy savings per participant. Initial EM&V results are considered actual results for a program until the next EM&V results are received at which time the new EM&V results are then considered actual results going forward and applied prospectively for the purposes of truing up vintages. This EM&V continues to apply until it is superseded by new EM&V results. In each annual rider proceeding, DEC must also evaluate the prospective cost-effectiveness for each of its approved DSM/EE programs and for its aggregated portfolio of approved DSM/EE programs.

Q. PLEASE DESCRIBE THE ACTIONS DEC HAS TAKEN IN RESPONSE TO THE COMMISSION'S 2023 ORDER IN DEC'S MOST RECENT DSM/EE RIDER PROCEEDING.

- A. In its August 29, 2023, Order Approving DSM/EE Rider and Requiring Filing of Proposed Customer Notice with a subsequent Errata Order issued on September 20, 2023, in Docket No. E-7, Sub 1285 ("Sub 1285 Order"), the Commission ordered that DEC and the DSM/EE Carolinas Collaborative ("Collaborative") participants continue work to better understand and identify potential means of addressing energy savings forecasts. As a result of the regular Collaborative meetings, DEC has facilitated and participated in a number of discussions regarding developing new programs, expanding the reach and increasing the impacts of existing programs, and identifying and overcoming market barriers to achieve increased energy savings for customers. The Company also presented and discussed results on Non-Energy Benefits ("NEBs") study with the Collaborative. This included discussing the elements of NEBs (which could include water savings, equipment performance, participant comfort, and health and safety) and looking at ways NEBs could be utilized in cost effectiveness tests.
- 16 Q. PLEASE DESCRIBE THE ACTIONS DEC HAS TAKEN IN
 17 RESPONSE TO THE COMMISSION'S 2022 EE/DSM RIDER ORDER
 18 RELATED TO THE MYHER PERSISTENCE STUDY.
- In its December 12, 2022, Order Approving DSM/EE Rider and Requiring
 Filing of Proposed Customer Notice in Docket No. E-7, Sub 1265 ("Sub 1265
 Order"), the Commission ordered DEC to initiate a persistence study of the
 MyHER energy savings. The persistence study evaluates the endurance of
 savings after a customer ceases to participate after having participated in the

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MyHER program for a designated period of time. I submitted testimony in that docket explaining that the third-party EM&V vendor recommended to study persistence for a period of two years and that the study schedule would be finalized by Fourth Quarter 2023.

The vendor has now completed a power analysis to determine the appropriate sample size of DEC and DEP customers to include in the study. As a result of the analysis, the vendor recommended to remove multi-family customers from the persistence study because the persistence effects for this segment may not be statistically significant. This is primarily due to two reasons. First, the attrition of customers residing in multi-family homes is higher than that of single-family residences. Multifamily customers are more likely to move residences and not have two years of usage to analyze in the study. Second, the savings effect from HER in the multifamily segment is relatively small compared to single-family residences.

An interim report for first-year persistence would be available in the First Quarter of 2025, with a final report expected to be available in the Second Quarter of 2026. The Company will provide each report to the Commission.

III. RULE R8-69 FILING REQUIREMENTS

20 Q. PLEASE PROVIDE AN OVERVIEW OF THE COMPANY'S
21 APPLICATION AND SUPPORTING TESTIMONY IN THIS
22 PROCEEDING.

1 A. The information filed in support of Rider 16 is provided in response to the
2 Commission's filing requirements contained in R8-69(f)(1) and can be found
3 in my testimony and exhibits, as well as the testimony and exhibits of
4 Company witness Miller, as follows:

| R8-69(f)(1) | | Items | Location in Testimony | |
|-------------|------|---|---|--|
| (| i) | Forecasted NC retail sales for the rate period | Miller Exhibit 6 | |
| (i | ii) | For each measure for which cost recovery is re | equested through Rider 16: | |
| (ii) | a. | Total expenses expected to be incurred during the rate period | Fields Exhibit 1 | |
| (ii) | b. | Total costs savings directly attributable to measures | Fields Exhibit 1 | |
| (ii) | c. | EM&V activities for the rate period | Fields Exhibit 12 | |
| (ii) | d. | Expected peak demand reductions | Fields Exhibit 1 | |
| (ii) | e. | Expected energy reductions | Fields Exhibit 1 | |
| (i | ii) | Filing requirements for DSM/EE EMF rider, i | ncluding: | |
| (iii) | a. | Total expenses for the test period in the aggregate and broken down by type of expenditure, unit, and jurisdiction | Fields Exhibit 3 | |
| (iii) | b. | Total avoided costs for the test period in the aggregate and broken down by type of expenditure, unit, and jurisdiction | Fields Exhibit 1 | |
| (iii) | c. | Description of results from EM&V activities | Testimony of Casey Fields and Fields Exhibits A-J | |
| (iii) | d. | Total peak demand reductions in the aggregate and broken down per program | Fields Exhibit 1 | |
| (iii) | e. | Total energy reduction in the aggregate and broken down per program | Fields Exhibit 1 | |
| (iii) | f. | Discussion of findings and results of programs | Testimony of Casey Fields and Fields Exhibit 6 | |
| (iii) | g. | Evaluations of event-based programs | Fields Exhibit 5 | |
| (iii) | h. | Comparison of impact estimates from previous year and explanation of significant differences | Testimony of Casey Fields and Fields Exhibits 6 and 8 | |
| (iv) | | Determination of utility incentives | Testimony of Casey Fields and Fields Exhibit 10 | |
| (v) | | Actual revenues from DSM/EE and DSM/EE EMF riders | Miller Exhibit 4 | |
| (v | vi) | Proposed Rider 16 | Testimony of Shannon Miller Exhibit 1 | |
| (v | vii) | Projected NC sales for customers opting out of measures | Miller Exhibit 6 | |
| (v | iii) | Supporting work papers | Via Data Transfer | |

IV. PORTFOLIO OVERVIEW

2 Q. PLEASE PROVIDE AN OVERVIEW OF DEC'S CURRENT DSM/EE

3 **PROGRAMS.**

| 1 | A. | The following DSM/EE programs have been implemented by DEC in its |
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| 2 | | North Carolina service territory: |
| 3 | | RESIDENTIAL CUSTOMER PROGRAMS |
| 4 | | • EE Education Program |
| 5 | | • Energy Efficient Appliances and Devices Program |
| 6 | | • Income-Qualified High-Energy Use Pilot |
| 7 | | • Income-Qualified EE and Weatherization Program for Individuals |
| 8 | | o Neighborhood Energy Saver Program |
| 9 | | o Weatherization |
| 10 | | Multi-Family EE Program |
| 11 | | • Energy Assessments Program |
| 12 | | New Construction Program |
| 13 | | • Smart \$aver – Early Replacement and Retrofit |
| 14 | | • Smart \$aver Program |
| 15 | | My Home Energy Report |
| 16 | | Income-Qualified Power Manager |
| 17 | | Power Manager Load Control Service Program |
| 18 | | NONRESIDENTIAL CUSTOMER PROGRAMS |
| 19 | | • Nonresidential Smart \$aver Energy Efficient Products and |
| 20 | | Assessment Prescriptive Program includes the following subsets of |
| 21 | | measures: |

¹ The Company has two interruptible programs for nonresidential customers, Interruptible Service ("IS") and Standby Generation ("SG"), which are accounted for outside of the Mechanisms approved by the Commission in the Sub 1032 Orders.

| 1 | | Energy Efficient Food Service Products |
|----|----|--|
| 2 | | o Energy Efficient HVAC Products |
| 3 | | Energy Efficient Lighting Products |
| 4 | | o Energy Efficient Process Equipment Products |
| 5 | | Energy Efficient Pumps and Drives Products |
| 6 | | Smart \$aver Custom Incentive and Energy Assessment |
| 7 | | Smart \$aver Performance Incentive Program |
| 8 | | Business Energy Saver Program |
| 9 | | • EnergyWise for Business Program |
| 10 | | PowerShare Program |
| 11 | Q. | HAS THE COMMISSION APPROVED NEW PROGRAMS OR |
| 12 | | MODIFICATIONS SINCE THE SUB 1032 ORDER WAS ISSUED? |
| 13 | A. | Yes. The programs contained in the current portfolio are the same as those |
| 14 | | approved by the Commission in the initial Sub 1032 Order, with the exception |
| 15 | | of the Weatherization and the Residential Smart \$aver Programs, which have |
| 16 | | been modified with the Commission's approval. Additionally, the High- |
| 17 | | Energy Use Pilot, Smart \$aver Early Replacement and Retrofit, and Income- |
| 18 | | Qualified Power Manager Program were all approved by the Commission as |
| 19 | | new programs since the Sub 1032 Order was issued. |
| 20 | Q. | PLEASE EXPLAIN WHY CERTAIN INPUTS FOR DEC'S |
| 21 | | PORTFOLIO OF PROGRAMS WERE UPDATED. |
| 22 | A. | Certain inputs were updated in DEC's 2025 portfolio projection to account |
| 23 | | for EM&V-related impacts and launching of new approved programs. |

| Additionally, the underlying assumptions in Smart \$aver programs, which |
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| offer rebates and incentives to install higher efficiency heating, air |
| conditioning, and ventilation measures, have been updated to reflect the |
| recent federal appliance standards advancements and changes to the efficient |
| lighting standards that were effective mid-2023. |

6 Q. DID THE COMPANY UPDATE ANY INPUTS TO ACCOUNT FOR

7 IRA-RELATED IMPACTS?

A.

A.

No, impacts from the IRA have not been assumed in the program projections because the impacts that the IRA will have on the Company's DSM/EE programs are not able to be quantified at this time. The Company is continuing to work and coordinate with the North Carolina State Energy Office ("NC SEO") to fully understand and identify the impacts, if any, IRA funding will have on program forecasts. Guidance from NC SEO and the Department of Energy ("DOE") around implementation will be needed to inform the impacts IRA funding will have to the Company's DSM/EE programs.

17 Q. PLEASE DESCRIBE HOW EM&V ACTIVITIES IMPACTED DEC'S 18 ESTIMATED 2025 PROGRAM PORTFOLIO.

The Company updated the savings impacts of certain programs due to EM&V results that the Company received after it submitted its application for approval of its DSM/EE Rider in its previous annual DSM/EE Rider proceeding in Docket No. E-7, Sub 1285. These routine updates result in changes to the projected avoided cost benefits associated with the projected

| 1 | participation. These EM&V updates will impact the calculation of the |
|---|---|
| 2 | specific program and overall portfolio cost-effectiveness, as well as the |
| 3 | calculation of DEC's projected shared savings incentive. |

Q. AFTER FACTORING THESE UPDATES INTO THE VINTAGE 2025 PORTFOLIO, DO THE RESULTS OF DEC'S PROSPECTIVE UTILITY COST-EFFECTIVENESS TESTS INDICATE THAT IT SHOULD DISCONTINUE OR MODIFY ANY OF ITS PROGRAMS?

No. DEC performed a prospective analysis of each of its programs and the aggregate portfolio for the Vintage 2025 period. The cost-effectiveness results for the entire portfolio for Vintage 2025 are contained in Fields Exhibit 7. The aggregate portfolio continues to project cost-effectiveness, with the exception of the Income-Qualified EE Products and Services Program and Income-Qualified High-Energy Use Pilot, which were not cost-effective at the time of Commission approval. Income-qualified programs are typically not cost-effective because they require higher incentives that cover the full cost of the measure and installation to attract income-qualified customers. This higher incentive level typically negatively impacts cost-effectiveness scores. However, income-qualified programs such as these are not required to pass cost-effectiveness thresholds under the EE/DSM Mechanism because these programs provide a broader societal benefit by alleviating energy burdens on income-qualified programs—therefore, they serve the public interest.

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A.

Aside from these programs, the only other program in DEC's portfolio that is not cost-effective is the Income-Qualified Power Manager. Although this program is an income-qualified program, it was projected to be cost-effective at the time it was approved by the Commission based upon a forecast covering the first five years of the program. However, the program does not yet have sufficient participation to achieve cost-effectiveness because it was approved by the Commission in late 2023. The Company expects the program to be cost-effective as participation increases. Therefore, there are no reasons to discontinue any of DEC's programs. Notably, the Company continues to examine its programs for potential modifications to increase their effectiveness, regardless of the current cost-effectiveness results.

V. <u>DSM/EE PROGRAM RESULTS TO DATE</u>

- 13 Q. HOW MUCH ENERGY, CAPACITY, AND AVOIDED COST
- 14 SAVINGS DID DEC'S DSM/EE PROGRAMS DELIVER IN 2023?
- 15 A. During 2023, DEC's DSM/EE programs delivered over 697 million kilowatt-
- hours ("kWh") of energy savings, nearly 1,181 megawatts ("MW") of
- summer peak capacity savings, and nearly 598 MW of winter peak capacity
- savings, which produced over \$422,000,000 in net present value of avoided
- 19 cost savings. The 2023 performance results for individual programs are
- provided on page 5 of Fields Exhibit 1.

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- 21 Q. HOW DID THE COMPANY'S PROGRAMS PERFORM RELATIVE
- 22 TO THEIR ORIGINAL ESTIMATES FOR 2023?

As demonstrated by Fields Exhibit 8, overall performance during 2023 was less than forecasted, although the overall portfolio remained cost-effective.

Inflation, high interest rates, challenging workforce environments, and new lighting standards continue to make investments in EE difficult for customers, which resulted in decreased participation in DSM/EE programs. This decreased participation negatively impacted the forecasted performance and was the primary driver in creating less-than-expected performance.

VI. PROJECTED RESULTS

Q. PLEASE PROVIDE A PROJECTION OF THE RESULTS THAT DEC EXPECTS TO SEE FROM IMPLEMENTATION OF ITS PORTFOLIO OF PROGRAMS.

12 A. The actual results for Vintage 2023 and projection of the results for Vintages
13 2024 and 2025, as well as the associated projected program expense for
14 DEC's portfolio of programs, are summarized in the following table:

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| DEC System (NC & SC) DSM/EE Portfolio 2023 Actual Results and 2024-2025 Projected Results | | | |
|---|---------|---------|---------|
| | 2023 | 2024 | 2025 |
| Annual System Net MW - Summer | 1,181 | 1,180 | 1,265 |
| Annual System Net MW - Winter | 598 | 608 | 715 |
| Annual System Net GWh | 698 | 808 | 685 |
| Annual Program Costs (Millions) | \$137.6 | \$161.9 | \$172.8 |

Consistent with the terms of its Commission-approved cost recovery

Mechanisms, DEC will update the actual and projected EE achievement

levels in its annual Rider EE filing to account for any program or measure

additions based on the performance of programs, market conditions,

economics, and consumer demand.

VII. EM&V ACTIVITIES

7 Q. PLEASE DESCRIBE THE COMPANY'S EM&V ACTIVITIES 8 RELEVANT TO THIS PROCEEDING.

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A.

The Company's EM&V activities are summarized in greater detail within the exhibits attached to my testimony. Fields Exhibit 12 summarizes the estimated activities and timeframe for completion of EM&V by program. Fields Exhibit 13 provides the actual and expected dates when the EM&V for each program or measure will become effective. Fields Exhibits A through J provide the detailed completed EM&V reports or updates for the following programs:

| Fields Exhibit | EM&V Reports | Report Finalization Date | Effective Date | Evaluation Type |
|-------------------|--|--------------------------------|--|--------------------|
| A | EM&V Report for the PowerShare® Program 2022- 2023 | 1/4/2024 | 6/1/2023 | Impact |
| В | 2020 – 2021 Smart \$aver® Non- Residential Custom Program Evaluation | 12/6/2023 | 1/1/2024 | Impact & Process |
| С | DEC/DEP Residential Assessments | 11/27/2023 | Varies by measure; most measures are 9/1/21, some 3/1/19, others 3/1/20 | Impact & Process |
| D | Save Energy and Water Kit Program 2020-2021 Evaluation | 11/27/2023 | 7/1/2021 | Impact & Process |

| Е | Smart \$aver HVAC 2020-2022 Evaluation Report Duke Energy Carolinas and Progress | 11/21/2023 | 4/1/2022 | Impact & Process |
|---|--|------------|-----------|------------------|
| F | Power Manager Winter BYOT 2022-2023 Evaluation | 10/24/2023 | 4/1/2023 | Impact |
| G | Duke Energy Carolinas 2022 Power Manager Evaluation (Summer) | 10/6/2023 | 10/1/2022 | Impact |
| Н | Energy Efficiency in Schools Program 2021-2022 Evaluation | 9/1/2023 | 8/1/2022 | Impact & Process |
| I | DEC Power Manager BYOT Winter 2021/2022 | 7/5/2023 | 4/1/2022 | Impact & Process |
| J | Duke Energy Carolinas/Duke Energy Progress Non-Residential | 3/20/2023 | 1/1/2021 | Impact & |

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Q. HOW WERE EM&V RESULTS UTILIZED IN DEVELOPING THE

PROPOSED RIDER 16?

A. The Company applied EM&V results in accordance with the agreement among DEC, the Southern Alliance for Clean Energy, and the Public Staff, approved by the Commission in its *Order Approving DSM/EE Rider and Requiring Filing of Proposed Customer Notice* issued on November 8, 2011, in Docket No. E-7, Sub 979 ("EM&V Agreement").

Pursuant to the EM&V Agreement, actual participation and evaluated load

Pursuant to the EM&V Agreement, actual participation and evaluated load impacts are used prospectively to update net lost revenues estimates. In addition, the EM&V Agreement provides that initial EM&V results shall be applied retrospectively to program impacts that were based upon estimated impact assumptions derived from industry standards (rather than EM&V results for the program in the Carolinas), in particular the DSM/EE programs initially approved by the Commission in Docket No. E-7, Sub 831 (collectively, the "Sub 831 Programs"), with the exception of the

| Nonresidential Smart \$aver Custom Rebate Program. For purposes of the |
|---|
| vintage true-ups and forecast, initial EM&V results are considered actual |
| results for a program and continue to apply until superseded by new EM&V |
| results, if any. For all new programs and pilots approved after the Sub 831 |
| Programs, DEC will use initial estimates of impacts until it has EM&V |
| results, which will then be applied retrospectively to the beginning of the |
| offering and will be considered actual results until a second EM&V is |
| performed. |
| All program impacts from EM&V apply only to the programs for which the |

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All program impacts from EM&V apply only to the programs for which the analysis was directly performed. Actual impacts and research about EE and conservation behavior directly attributed to existing DEC program offerings may be utilized by DEC when developing new product offerings.

13 Q. PLEASE PROVIDE AN OVERVIEW OF THE COSTS ASSOCIATED

15 A. The level of EM&V and associated costs varies by program and depends on
16 that program's contribution to total portfolio, how long the program has been
17 in the portfolio without material change, and whether the program and
18 administration have been updated to account for new industry standards
19 related to EM&V. DEC estimates, however, that no costs associated with
20 performing EM&V for all measures in the portfolio will not exceed 5% of
21 total program costs.

Q. WHICH PROGRAMS CONTAIN IMPACT RESULTS BASED ON CAROLINAS-BASED EM&V?

WITH EM&V.

| 1 | A. | All the filed EM&V studies, provided as Fields Exhibits A through J, were | | | |
|----|----|--|--|--|--|
| 2 | | Carolinas-based. | | | |
| 3 | Q. | DID THE COMPANY UPDATE THE SMART \$AVER CUSTOM | | | |
| 4 | | PROGRAM TO INCLUDE THE UPDATED COMBINED NON- | | | |
| 5 | | PARTICIPANT SPILLOVER ("NPSO")? | | | |
| 6 | A. | Yes. The Company applied the updated combined NPSO to be consistent with | | | |
| 7 | | the Order received in Docket No. E-2, Sub 1322 ("DEP Order"). The Custom | | | |
| 8 | | EM&V report was held open until the DEP Order was received to fully | | | |
| 9 | | understand what changes need to be made for the Custom Program relating | | | |
| 10 | | to EM&V impacts to ensure consistency with DEP. In the DEP Order, the | | | |
| 11 | | Commission concluded that "based on the application of the DEP Mechanism | | | |
| 12 | | and the fact that removing NPSO savings would result in an increase in rates, | | | |
| 13 | | the Commission finds it appropriate to utilize the combined savings reflected | | | |
| 14 | | in the Companies' rebuttal testimony for purposes of setting rates in this | | | |
| 15 | | proceeding." As such, the Company has therefore updated the NPSO | | | |
| 16 | | application consistent with the DEP Order and the DEC Mechanism. | | | |
| 17 | | VIII. <u>IMPACTS ON RIDER</u> | | | |
| 18 | Q. | IS THE VINTAGE 2023 EXPERIENCE MODIFICATION FACTOR | | | |
| 19 | | ("EMF") IMPACTED BY ACTUAL PARTICIPATION? | | | |
| 20 | A. | Yes. The EMF in Rider 16 accounts for changes to actual participation | | | |
| 21 | | relative to the forecasted participation levels utilized in DEC's Vintage 2023 | | | |
| 22 | | Rider EE. As DEC receives actual participation information, it can then | | | |
| 23 | | update participation-driven actual avoided cost benefits from its DSM/EE | | | |

| 1 | programs and the net lost revenues derived from its EE programs. For |
|---|---|
| 2 | example, as previously mentioned, the overall savings along with their related |
| 3 | expenditures were less than those that were forecasted. As a result, the EMF |
| 4 | will be reduced to reflect the lower costs, net lost revenues, and shared savings |
| 5 | incentive (PPI and PRI) associated with its programs. |

6 Q. HOW HAVE EM&V RESULTS BEEN INCORPORATED INTO THE

VINTAGE 2023 TRUE-UP COMPONENT OF RIDER 16?

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A. In accordance with the EM&V Agreement, all of the final EM&V results that were received by December 31, 2023 have been applied. These results were applied prospectively from the first day of the month immediately following the month in which the study participation sample for the EM&V was completed. This means that if DEC has received EM&V results for a program, the per participant impact applied to that program's projected participation in Vintage 2023 is based upon those actual EM&V results.

15 Q. PLEASE DESCRIBE HOW DEC CALCULATED FOUND 16 REVENUES.

Consistent with the Sub 1032 Orders and with the "Decision Tree" found in Appendix A of the Commission's February 8, 2011 Order in Docket No. E-7, Sub 831, and approved for the new portfolio in the Sub 1032 Orders, possible found revenue activities were identified, categorized, and netted against the net lost revenues created by DEC's EE programs. Found revenues may result from activities that directly or indirectly result in an increase in customer demand or energy consumption within DEC's service territory.

| Load-building activities such as these, however, would not be considered |
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| found revenues if they (1) would have occurred regardless of DEC's activity |
| (2) were a result of a Commission-approved economic development activity |
| not determined to produce found revenues, or (3) were part of an unsolicited |
| request for DEC to engage in an activity that supports efforts to grow the |
| economy. On the other hand, found revenues would occur for load growth |
| that did not fall into the previous categories but was directly or indirectly a |
| result of DEC's activities. Based on the results of this work, all potential |
| found revenue-related activities are identified and categorized in Fields |
| Exhibit 4. Additionally, consistent with the methodology employed and |
| approved in Docket No. E-7, Sub 1073, as discussed in detail in the testimony |
| of Company witness Timothy J. Duff in Docket No. E-7, Sub 1050, DEC also |
| proposes to adjust the calculation of found revenues to account for the impacts |
| of activities outside of EE programs that it undertakes that reduce customer |
| consumption – i.e., "negative found revenues." |
| DOES THE COMPANY'S CALCULATION OF FOUND REVENUES |
| CONTINUE TO ACCOUNT FOR NECATIVE FOUND DEVENUE |

- Q.
- **ACTIVITIES?**

- Yes, Consistent with the methodologies approved in the DEC Mechanism, A.
- the Company's calculation of Found Revenues appropriately accounts for
- Negative Found Revenues.

| 1 | Q. | HAS THE OPT-OUT OF NONRESIDENTIAL CUSTOMERS |
|---|----|---|
| 2 | | AFFECTED THE RESULTS FROM THE PORTFOLIO OF |
| 3 | | APPROVED PROGRAMS? |
| 4 | A. | Yes, the opt-out of qualifying nonresidential customers affects DEC's overall |
| 5 | | nonresidential impacts. For Vintage 2023, DEC had 4,816 eligible customer |
| 6 | | accounts opt out of participating in DEC's nonresidential portfolio of EE |
| 7 | | programs, representing a 6% increase from 2022. In addition, DEC had 4,485 |
| 8 | | eligible customer accounts opt out of participating in DEC's nonresidential |

DSM programs, representing a 6% decrease from 2022. For 2023, eighty-

nine opt-out eligible accounts opted-in to the EE portion of the Rider, and five

opt-out eligible accounts opted-in to the DSM portion of the Rider.

IX. PPI & PRI CALCULATION

- 13 Q. PLEASE PROVIDE AN OVERVIEW OF THE INCENTIVE-
- 14 RELATED PROVISIONS IN THE DEC MECHANISM.

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- Pursuant to the related Sub 1032 Orders, the DEC Mechanism allows the A. 16 Company to (1) recover the reasonable and prudent costs incurred for
- 17 adopting and implementing DSM and EE measures in accordance with N.C.
- 18 Gen. Stat. § 62-133.9 and Commission Rules R8-68 and R8-69; (2) recover
- 19 net lost revenues incurred for up to 36 months of a measure's life for EE
- 20 programs; and (3) earn a PPI based upon the sharing of a percentage of the
- 21 net savings achieved through DEC's DSM/EE programs on an annual basis.
- 22 Prior to 2022 the shared savings percentage is 11.5% and, starting in 2022,

- 1 this percentage was lowered to 10.6%. The PPI is also subject to certain 2 guidelines that are set forth in the Mechanisms.
- 3 PLEASE EXPLAIN HOW THE PPI IS CALCULATED.

Q.

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incentive.

- First, DEC calculates the net savings eligible for an incentive by subtracting 4 A. 5 the present value of the annual lifetime DSM/EE program costs (excluding 6 approved income-qualified programs as described below) from the net present value of the annual lifetime avoided costs achieved through the 7 8 Company's programs (again, excluding approved income-qualified 9 programs). Second, the Company multiplies the net savings eligible for 10 incentive by the applicable shared savings percentage to determine its pretax
- 12 DOES **DEC EXCLUDE PROGRAMS** Q. ANY FROM THE
- **DETERMINATION OF ITS PPI CALCULATION?** 13
- 14 A. Yes, consistent with the Sub 1032 Orders, DEC excludes the impacts and 15 costs associated with the Neighborhood Energy Saver Program and the 16 Income-Qualified EE and Weatherization Program for Individuals from its 17 calculation of the PPI. At the time the program was approved, it was not cost-18 effective, but was approved based on its societal benefit. Beginning in 2022, 19 the Income-Qualified EE and Weatherization programs are eligible to receive 20 a PRI, and in 2023, the Income Qualified High Energy Use Pilot became 21 eligible for PRI.
- 22 Q. PLEASE EXPLAIN HOW THE PRI IS CALCULATED.

| 1 | A. | The PRI is calculated by multiplying the net present value of avoided cost by |
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| 2 | | 10.6 percent. As with the PPI, the PRI is also subject to certain limitations |
| 3 | | that are set forth in the 2020 Mechanism. The percentage used to determine |
| 4 | | the final PRI for each Vintage Year will be based on the Company's ability |
| 5 | | to maintain or improve the cost effectiveness of the PRI-eligible programs. |
| 6 | | The PRI percentage for each PRI-eligible Program will be determined by |
| 7 | | comparing (1) the projected UCT ratio for the portfolio of PRI-eligible |
| 8 | | Programs for the Vintage Year at the time of the Company's DSM/EE Rider |
| 9 | | filing first estimating that projected Vintage Year UCT ratio to (2) the actual |
| 10 | | UCT ratio achieved for that portfolio of PRI-eligible Programs as that Vintage |
| 11 | | Year is trued up in future filings. The ratio (UCT actual/UCT estimate) will |
| 12 | | then be multiplied by 10.60% to determine the PRI percentage that will be |
| 13 | | applied to the actual avoided costs generated by each approved PRI eligible |
| 14 | | program. |

X. <u>COLLABORATIVE</u>

- 16 Q. PLEASE SUMMARIZE THE COLLABORATIVE ACTIVITIES
 17 THAT OCCURRED IN 2023.
- A. The Collaborative met for formal meetings in January, March, May, July,

 September, and November. Between meetings, interested stakeholders joined

 conference calls as needed to zero in on certain agenda items or priorities

 which could not be fully explored during the formal meetings, such as new

 program development, study results, and federal funding opportunities.

 Collaborative members gained a deeper understanding of the issues facing the

| 1 | Company's DSM/EE programs and provided valuable feedback and |
|---|--|
| 2 | perspective. Meetings and calls have begun and will continue in a simila |
| 3 | fashion through 2024 as well. |

Q. HAS THE COLLABORATIVE LOOKED SPECIFICALLY AT EE PROGRAMS TO ASSIST INCOME-QUALIFIED CUSTOMERS IN

SAVING ENERGY?

A.

Yes, the Collaborative has been focused on assisting income-qualified households. Program updates specific to the income-qualified programs have been presented at the Collaborative, in addition to a deeper dive in the program operations. The High Energy Use Pilot has also generated questions and the Company provided an update to the Collaborative regarding the Company's efforts to leverage city and county funding in the eligible counties.

The Collaborative has also discussed how NEBs may impact income-qualified programs. Specifically, the recently-completed NEBs study showed that NEBs are generally higher in income-qualified programs and programs that offer weatherization, HVAC and water saving measures have the highest value. Incorporating NEBs in the programs gives members of the Collaborative a more complete picture of the benefits created for these customers through the Company's DSM/EE programs. The inclusion of NEBs, however, does not impact the determination of cost effectiveness which is used to determine whether a program should be offered and in no way impacts the calculation of PPI or PRI that is earned by the Company.

| 1 | Q. | HOW | DOES | THE | COMPANY | EVALUATE | SUGGESTIONS |
|---|----|-----|-------------|-----|---------|-----------------|-------------|
| | | | | | | | |

RECEIVED THROUGH THE COLLABORATIVE?

- 3 A. The Company reviews all suggestions offered by Collaborative members.
- When a suggestion is received, the Company analyzes it for appropriateness
- 5 in the DSM/EE Rider and determines if it is something that can be included
- in an existing program or should be presented as a new DSM/EE program to
- 7 be filed with the Commission. The Company then refers to Technical
- 8 Resource Manuals around the country and conducts an internal review of our
- 9 existing measures to see if there are similarities that can be applied to the
- suggestion. A cost effectiveness analysis is also performed to determine if the
- suggestion is a viable option in DSM/EE. After careful considerations of the
- potential program design, the Company shares its findings with the
- 13 Collaborative to gain feedback on the suggestion.

14 XI. <u>INFLATION REDUCTION ACT – RESIDENTIAL REBATES</u>

- 15 Q. HAS THE COMPANY PURSUED OPPORTUNITIES THAT MAY
- 16 ARISE UNDER THE IRA THAT COULD BENEFIT ITS
- 17 **CUSTOMERS?**

- 18 A. Yes. Although the Company itself will not directly receive any IRA funds to
- apply to its energy efficiency programs, it believes it can provide significant
- value to customers by helping them to understand, qualify for, and receive
- 21 IRA funds that, when possible, can be used to complement the Company's
- 22 energy efficiency programs. Therefore, the Company continues to review the
- 23 guidance issued by DOE for the IRA and determine what impacts IRA

funding will have on the DSM/EE programs. Specifically, the Company is closely reviewing the guidance issued by DOE for HER to determine whether any changes to the design of the programs will be necessary. Additionally, the Company has reviewed the Home Energy Performance-Based, Whole House Rebates and High-Efficiency Electric Home Rebate Program to consider how our customers would benefit from coordinating the Company's energy efficiency incentives and rebates.

In addition to its existing equipment incentive programs, the Home Energy House Call program will continue to provide opportunities to proactively educate and engage residential customers about the opportunities that IRA funds can provide, once funding is available. Furthermore, MyHER's ongoing engagement with customers will provide an opportunity to inform customers of the additional funding opportunities, when available, and connect the benefits of IRA with the existing Company programs by looking at customer's electrical use habits and provide customized tips. Use of the funds in this way can help to ensure that customer efficiency and energy savings are realized at the lowest possible cost to customers. Moreover, to better understand and maximize the opportunities that these funds provide customers to become more energy efficient, the Company continues to work closely with the NC SEO as IRA guidelines and formula funding for HER rebates are established. The Company submitted a response on March 3, 2023 to the United States Department of Energy's Office of State and Community Energy Programs' January 18, 2023, Request for Information on the Inflation

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Reduction Act Home Efficiency & Electrification Rebate Programs. The Company also continues to engage with members of the Collaborative who have expressed interest in understanding how the Company will coordinate and optimize the deployment of those rebates. The Company intends to provide on-going status updates to the Collaborative on these matters and will continue to provide an update to the Commission in next year's annual rider filing.

Q. WHAT OTHER INTERACTIONS HAS THE COMPANY HAD WITH

THE NC SEO REGARDING IRA FUNDS?

A.

As the Company continues to engage with NC SEO on all matters related to IRA, the Contract Training Grant is another funding mechanism that was identified by NC SEO as beneficial for the State. As such, the Company provided a letter of support to the SEO for the SEO's application of the grant that was due on January 31, 2024. The funds will support the important work of training contractors on relevant provisions within the IRA along with overall benefits of EE measures. The Company believes that the Contractor Training Grant is important to ensure that the contractors engaged by the NC SEO have the training necessary to (i) support the installation of energy efficiency equipment and (ii) educate customers on the potential availability of IRA rebates and utility incentives that are available for the customers.

Additionally, based on feedback received from stakeholders, the Company will include the IRA as a standing topic for each Collaborative meeting in 2024 to open the dialogue for any potential program design

| 1 | | changes or updates. This will also allow for stakeholders to share lessons |
|----|----|---|
| 2 | | learned and information from other jurisdictions that may help inform best |
| 3 | | practices for DSM/EE programs. |
| 4 | | XII. AVOIDED T&D STUDY |
| 5 | Q. | HAS THE COMPANY EVALUATED THE RESULTS OF DUKE |
| 6 | | ENERGY'S 2021 AVOIDED T&D STUDY? |
| 7 | A. | Yes. As discussed in the Public Staff's December 19, 2022, update letter to |
| 8 | | the Commission referencing Dockets E-2, Sub 1294 and E-7, Sub 1265, the |
| 9 | | review of the 2021 Avoided T&D Study is complete. As a result, the |
| 10 | | Company evaluated the results of the 2021 Avoided T&D study and found |
| 11 | | that the results validated the agreed-upon avoided T&D rate applied to |
| 12 | | Vintage 2023. |
| 13 | Q. | WHEN WILL THE NEXT AVOIDED T&D STUDY OCCUR? |
| 14 | A. | Yes. Consistent with the schedule set out in the Company's approved |
| 15 | | EE/DSM Mechanisms, the next Avoided T&D Study will be conducted in the |
| 16 | | 4 th Quarter of 2024 and will utilize the new agreed-upon methodology. The |
| 17 | | results of that study will be applied to the projection for Vintage Year 2026. |
| 18 | | XIII. <u>CONCLUSION</u> |
| 19 | Q. | DOES THIS CONCLUDE YOUR PRE-FILED DIRECT |
| 20 | | TESTIMONY? |
| 21 | A. | Yes. |