W-933, Sub 12 and W-1328, Sub 0 - Public

1	PLACE:	Dobbs Building, Raleigh, North Carolina
2	DATE:	Monday, November 20, 2023
3		6:05 p.m 6:55 p.m.
		<u>.</u>
4		W-933, Sub 12 & W-1328, Sub 0
5	BEFORE:	Commissioner Floyd B. McKissick, Jr.
6		Commissioner Kimberly W. Duffley
7		Commissioner Jeffrey A. Hughes
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12		IN THE MATTER OF:
13	Joint	Application by Red Bird Utility Operating
14	Company,	, LLC d/b/a Red Bird Water and Etowah Sewer
15	Company, I	Inc. for Transfer of Public Utility Franchise
16		and for Approval of Rates
17		
18		VOLUME 3
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1	APPEARANCES:
2	FOR RED BIRD UTILITY OPERATING COMPANY, LLC d/b/a
3	RED BIRD WATER AND ETOWAH SEWER COMPANY, INC.:
4	Melinda L. McGrath, Esq., Esq.
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9	
10	FOR THE USING AND CONSUMING PUBLIC
11	Davia Newell, Esq.
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1	PROCEEDINGS
2	COMMISSIONER McKISSICK: We are going to
3	reconvene; and Public Staff, if you will continue with
4	your testimony, eliciting your testimony.
5	MR. BERNIER: Thank you.
6	PANEL OF,
7	JOSIAH COX, BRENT THIES, and JAMES BECKEMEIER
8	having been previously sworn,
9	returned to the stand
LO	and testified as follows:
L1	CONTINUED CROSS EXAMINATION BY MR. BERNIER:
L 2	Q I believe, Mr. Beckemeier, where we left off, we
L3	were talking about the annual reports that you
L 4	reviewed. I believe your testimony, if I recall
L 5	correctly, was that you didn't think the annual
L 6	reports were very reliable; is that correct?
L 7	A (Mr. Beckemeier) That's a general rule. I'm not
L 8	speaking specifically to Etowah.
L 9	Q But you did review Etowah's annual reports.
20	A Yes. We reviewed all annual reports as part of
21	the Purchase Agreement process.
22	Q What were you reviewing them for? Like, what
23	were you looking for?
2 4	A We look for information related to what

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properties they reference to see what type of due diligence might be necessary for the deal; how many tracts of land might be referenced in a report. We definitely do look at it from some of the financial representations just to get an idea of certain financial considerations but we don't put much weight in what those numbers are on the report.

- 9 Did you look at the 2022 Annual Report of Etowah?
 - From my recollection, I think our standard processes would get the last four to five years of reports, so I can't say specifically but I believe I did.
 - Would you agree subject to check that the 2022 Annual Report from Etowah showed the net utility plant acquisition adjustment value of \$193,518?
- 17 I don't recall.
- 18 All right. It was in response attached --19 Mr. Thies, this was your response of DR-15 20 included the 2022 copy of the annual report of 21 Etowah. Do you have that in front of you?
- 22 (Mr. Thies) I do not have the annual report of 23 2022 in front of me. No, I'm sorry.
- 24 I can bring a copy to you.

- 1 Wait a minute. I do. I apologize.
- 2 I believe on page 5 of the annual report.
- 3 would be, I believe, line 6. Once the net plant
- 4 utility acquisition -- net utility plant
- 5 acquisition adjustment.
- 6 Α There is no value on line 6.
- 7 Sorry. Line 7, total utility plant.
- For the balance at the end of the year, which is
- 9 the far right column, \$193,518.00.
- 10 Did any of you -- I think it's been mentioned
- 11 already about the prior rate case for Etowah.
- 12 Did any of the three of you look at that Order
- 13 from that rate case?
- 14 I did review the Order; yes.
- 15 Do you recall which sub number it was?
- 16 Sub 9?
- 17 I do not, no. I looked at it recently looking
- 18 for the tariff language but I don't remember what
- 19 sub it was.
- 20 Do you recall what the net plant value was in
- 21 that Order or in that rate base?
- 22 No. Well, let me take that back. I recall the
- net rate base being negative but I don't remember 23
- 24 any of the component values.

- 1 But you do recall the value being negative?
- 2 The total rate base which would include utility
- 3 plant in service less CIAC or CIAC.
- 4 Q Was that information available prior to Red Bird
- 5 agreeing to the purchase price for Etowah?
- 6 I do not believe the 2022 report would have been.
- 7 I think we heard earlier that the original
- 8 Purchase Agreement was 2020 -- 2019.
- 9 original filing was in November of 2020, and we
- 10 would have the Purchase Agreement by that time.
- 11 But the Order in the last rate case was
- 12 available, correct?
- 13 Correct. Α
- How was the purchase price determined? 14
- 15 (Mr. Cox) So the -- our business developers
- 16 always start with what they find in an annual
- 17 report, and say, "hey this is what we believe the
- 18 purchase price should be", and it goes from
- 19 there.
- 20 And by "goes from there", generally speaking,
- 21 what do you mean?
- 22 I mean, then the owner throws out a crazy number.
- 23 It's worth \$8 million. We're like, there's no
- way in heck. And it goes back and forth and back 24

- 1 and forth.
- Q What due diligence does Red Bird do to decide what's a reasonable price?
- 4 Α So we review their annual reports, and then they 5 create an asset list of everything that's inside 6 the annual reports. That gets sent to an 7 engineering team internally with, you know, 8 proposed line links and all that kind of stuff, 9 to tell the due diligence was down. It's all a 10 table-top review with a business developer doing 11 some photographs of their initial visit.
- 12 Q You have not provided that to the Public Staff,
 13 have you?
- 14 A What?

23

- 15 Q What you -- the document you just described to
 16 support your determination of the purchase price.
- 17 A No, because that just goes -- that's just an

 18 internal document and then really, you know, we

 19 make sure that, hey, there's enough assets here

 20 that we think from our best professional judgment

 21 would support that.
 - Q Earlier, you testified, Mr. Cox, that the price that was settled on or agreed on was the lowest price that the seller was willing to take. Is

- that a correct representation of your testimony?
- 2 A Yes.

- 3 Q Did you have to accept the seller's price?
- A No, we didn't have to. We didn't have to enter into the contract.
- 6 Q For the three of you, and I'm not sure who would
 7 address this, how does purchase acquisition
 8 adjustment -- so let's make sure we're on the
- 10 purchase acquisition adjustment, essentially the

same page, with the same terminology.

- price, the delta between the purchase price and
- net book value; do we agree on that?
- 13 A For North Carolina, yes.
- 14 A (Mr. Thies) (Nods in agreement).
- 15 Q For North Carolina; for accounting purposes, how
- is that purchase acquisition adjustment booked?
- 17 A So there's an account specific to the NARUC
- uniform system of accounts. I believe it's 114
- in the 1996 version. And it's held there until a
- 20 Commission rules on whether it can be included in
- 21 rates and then, presumably, at that time, there's
- 22 an amortization schedule. So, yeah, it's subject
- 23 to Commission's review in terms of amortization
- and allowance in rate base, but it is held in

1 that account.

- Q Is a depreciation process required to start as soon as a transaction close? So prior to Commission approval is what -- of that purchase acquisition adjustment.
- 6 A Can you restate the question?
 - Q Sure. When -- I'll rephrase it. When does Red Bird have to start depreciation of the purchase acquisition adjustment?
 - A It's an interesting concept there, right?

 Because if we did not have an amortization

 schedule or timeframe or rate, if you will,

 approved by the Commission, we could start on

 something and then have it changed subject to a

 rate case. At the same time, if we didn't

 amortize it, and the Commission then inside a

 rate case said you should have started back here,

 you could -- you would just calculate what the

 value should be at that time. So it's a little

 bit irrelevant given that there's no Commission

 ruling on what the depreciation or amortization

 rate is until a rate case.
 - Q I believe the Red Bird's position is that the, I think you all refer to CIAC, or the C-I-A-C --

service.

1 A Yes.

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- Q -- should be included in the utility plant in service. Is that Red Bird's position?
- 4 Α Yes. I mean, even in the North Carolina Annual 5 Reports, the definition of CIAC includes or 6 involves that it's an offset to assets in 7 service. And even on -- I know this document 8 that you-all passed out, it shows and I confirmed 9 in the annual reports that the value of the plant 10 in service is significantly lower than the value of the CIAC, which points to some kind of 11 12 accounting, technical, procedural problem where 13 all the CIAC was not recorded as utility plant in
 - Q Can you identify any Order of the Commission finding that the utility plant in service associated with the CIAC tap-on fees are the same as the CIAC gross amount?
 - A So, can you restate the question?
- Q Well, to rephrase, it seems that Red Bird's
 position is that the CIAC should be included in
 UPIS, utility plant in service; is that correct?
- 23 A I think by definition of what CIAC or C-I-A-C is, 24 it has to have an offsetting component in assets.

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credit.

1 Can you identify any rate case that supports your 2 position? 3 I think the uniform system of accounts supports that that's the way it's supposed to work, but I 4 5 do not have a docket number in mind from the State of North Carolina that I know about how 7 CIAC has been handled. 8 MR. BERNIER: Commissioner McKissick, I'd 9 like to introduce exhibit, Rebuttal Panel Exhibit 10 Cross -- Cross Exhibit 3. Let me find it now. 11 COMMISSIONER McKISSICK: We'll have Rebuttal 12 Cross Exhibit 3, which is about to be distributed in a 13 minute. 14 MS. McGRATH: Commissioner McKissick, so 15 Exhibit 3 you sustained the objection, so do we go to 4 or --16 17 COMMISSIONER McKISSICK: I did sustain the 18 objection so we would go to 4. That is correct. 19 MS. McGRATH: Okay. 20 MR. BERNIER: Thank you. 21 COMMISSIONER McKISSICK: Thank you for duly 22 noting that. 23 MS. McGRATH: Well, I have to give Mr. Mehta

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1	COMMISSIONER McKISSICK: Sure. Thank you.
2	(WHEREUPON, Public Staff
3	Rebuttal Panel Cross
4	Exhibit 4 is identified.)
5	MR. BERNIER: So this for the record,
6	this Exhibit 4 is Red Bird's response to Public
7	Staff's Data Request Number 15. I have not included
8	the exhibits that accompanied the response. Those
9	exhibits, at least one of them I know, is
10	confidential, so this is just the Response.
11	BY MR. BERNIER:
12	Q Do you have Exhibit 4 in front of you, Mr. Thies?
13	COMMISSIONER McKISSICK: Let's make sure
14	Ms. McGrath doesn't have any objections.
15	MS. McGRATH: No objection.
16	COMMISSIONER McKISSICK: No objection. You
17	may proceed.
18	BY MR. BERNIER:
19	Q In question 1.c., the Public Staff asked Red Bird
20	to identify the production where it provided a
21	detailed explanation of Red Bird's amount for
22	plant in service.
23	In response, Red Bird wrote: "No, the
24	referenced amounts are not included in any of Red

Bird's responses to Public Staff's data requests because Red Bird had not received the most up to date financial information from the seller until shortly before filing rebuttal testimony".

The question I have is when -- what updated financial data are you referring to?

A (Mr. Thies) So, you're talking about on page 2, our response, letter "c". You're talking about the referenced amounts are not included in Staff's data requests.

I think -- you know, I don't know that there was any extra information that was specific to the numbers that we're talking about here but we certainly did receive the 2022 Annual Report late, at least our team did, and that was our last bit of information that helped us kind of formulate an analysis of rate base. And so that obviously would have been in the Public Staff's possession as well.

- Q And that 2022 Annual Report that was filed April 17th, 2023?
- 22 A I don't --
- 23 Q Subject to check, you agree?
- 24 A Yes. It's back here buried somewhere so I don't

1 know for sure.

MR. BERNIER: Commissioner McKissick, I would like to go into closed session to address one of the confidential exhibits that were attached to the response of DR-15?

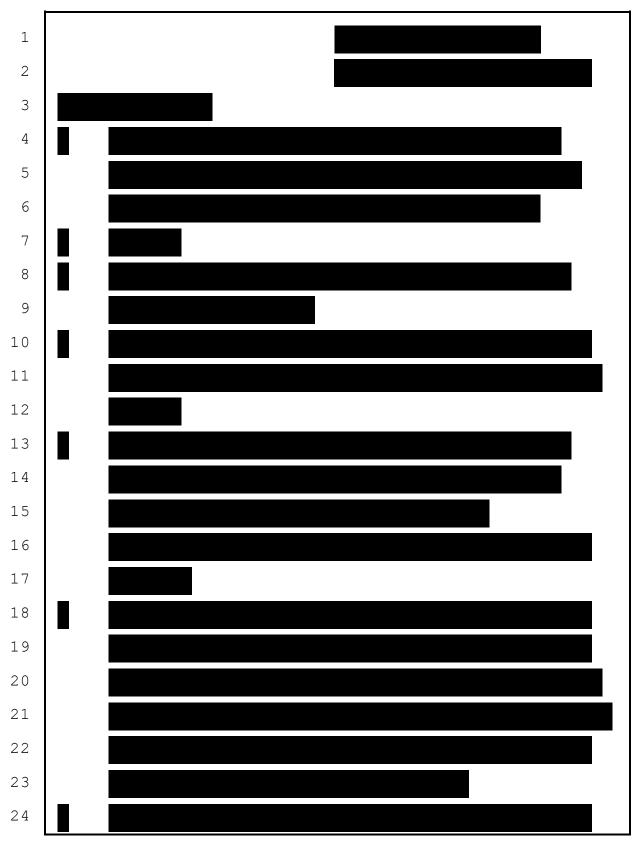
ask anybody in the hearing room that is not allowed to be a party to be present when testimony provided related to confidential matters to leave the hearing room at this time. It looks is as if everybody here is entitled to be present.

If you will identify this particular exhibit and it will be -- and let us know when to closed session to receive confidential testimony.

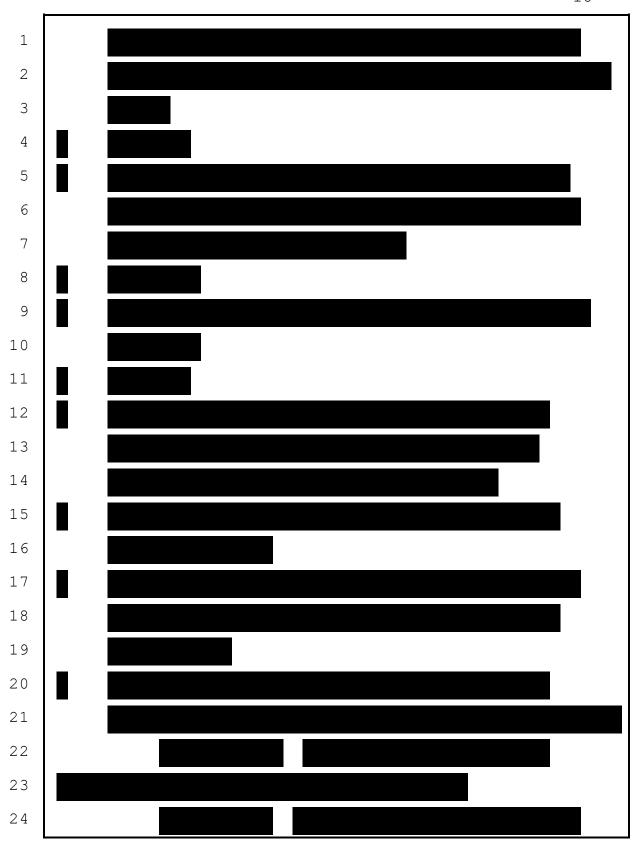
(WHEREUPON, the following testimony is confidential and shall be filed under seal.)



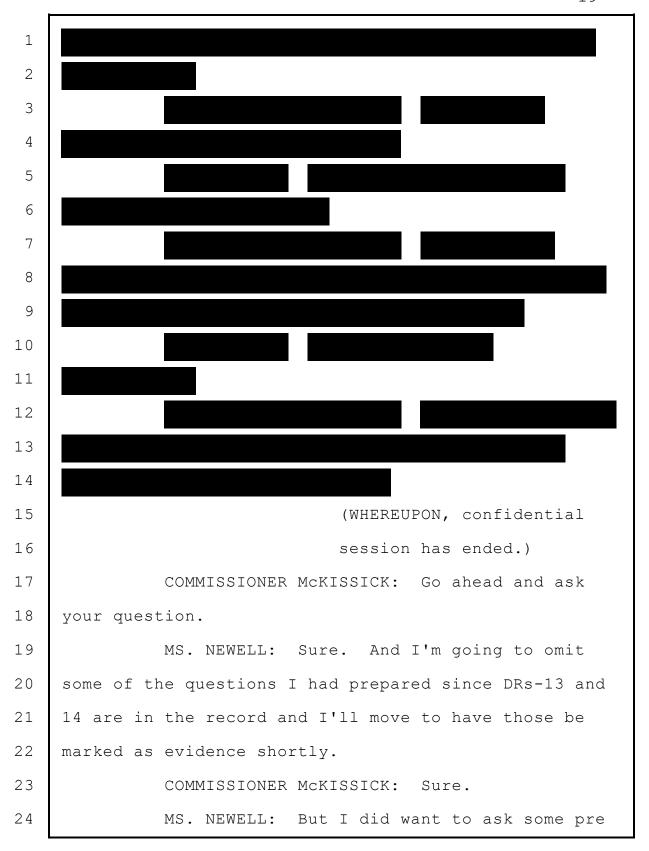
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- 1 follow-up questions.
- 2 CROSS EXAMINATION BY MS. NEWELL:
- Q Were material defects identified for Etowah,
- 4 Mr. Beckemeier?
- 5 A (Mr. Beckemeier) In what context?
- 6 Q So, in your testimony on page 4, lines 16 to 18,
- 7 you testified that, "Based on the foregoing
- 8 activities, we determined that there are material
- 9 defects in the title rights impacting Etowah that
- need to be cured prior to closing or shortly
- thereafter".
- 12 A Yes. There are title defects that were
- determined in the title review.
- 14 | O And in response to the Public Staff's data
- request where we asked for a list of material
- defects you go on to list them.
- I don't -- I can read the entire response
- but it's in the DR request so I don't think I
- 19 would need to.
- COMMISSIONER McKISSICK: I think you're able
- 21 | to proceed unless I see an objection.
- MS. McGRATH: No. I'm sorry. Can you just
- 23 | specify which response?
- MS. NEWELL: Response 2(b) where it lists

- 1 the material defects?
- MS. McGRATH: Okay, thank you.
- 3 MS. NEWELL: Sure.
- 4 BY MS. NEWELL:
- 5 Q And did Red Bird -- well how much due diligence
- 6 costs were incurred in association with finding
- 7 and resolving those defects?
- 8 A How much due diligence costs?
- 9 Q Uh-huh.
- 10 A I couldn't answer that question.
- 11 | Q Okay. And did Red Bird -- well, do you have an
- 12 estimate or approximation or anything?
- 13 A I mean, how you would determine due diligence or
- 14 title defects is you have to look at the entirety
- of the title review of all the title documents in
- 16 the realm of the record, and then you have to
- have surveys performed on the tracts of land that
- are necessary, as well as we do surveys on the
- 19 pump stations for this -- like a more limited
- 20 survey, and then you review everything in its
- 21 totality to determine what the defects are.
- So, from a title standpoint, you can't get
- 23 to determining material defects until you've
- 24 essentially done the first cumulative review of

1 all the title work.

- 2 Q But you did identify the material detects here.
- 3 A Yes. After we completed all the due diligence related to the title.
- Okay. And do you have -- and you do have an estimate of what those costs were?
 - A I couldn't tell you a distinct -- I mean, the attorney's fees are set forth. There's survey engineering fees. There's a lot of GIS mapping that goes into that as well just to kind of determine where things are located. By way of example, the initial information that was provided from the seller led us to believe there were ten tracts of land that needed to be purchased, and it turned out there were only five.

So we had to go through a process to ascertain that to then limit it down to what actually was relevant to the operations of the system and then do further title review on those five tracts as well as all of the easements to come to that conclusion.

- Q Sounds like a lot of work.
- 24 A It is a lot of work.

- Q So did Red Bird seek a reduction in the purchase price for those costs.
 - A Not at this time.

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Q And then I'm going to just bring your attention to your response to the Question 1.d: "Does due diligence inform the negotiation of the purchase price?"

And I will read your response in its
entirety. Due diligence does not inform the
Company on the initial purchase price; however,
in some instances, the discovery of material
defects in the due diligence process has resulted
in a reduction to the purchase price to
accommodate the costs associated with curing the
defects. This did not occur with respect to the
Etowah transaction; is that correct?

A Yes. That's what was stated.

MS. NEWELL: Nothing further from me.

COMMISSIONER McKISSICK: So am I to conclude

that the Public Staff has --

MR. BERNIER: Yes, it does. Thank you.

COMMISSIONER McKISSICK: Just want to make

23 sure.

MR. BERNIER: I appreciate and understand.

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1
    Thank you.
              MS. NEWELL: And at this time, Commissioner,
 2
    I guess I would just like to make sure that we move
 3
    all of our exhibits into evidence.
 4
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              COMMISSIONER McKISSICK: Right.
                                                We will
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    move the -- of course, we decided that my ruling on
 7
    that, in terms of Rebuttal Exhibit 3, that we
 8
    sustained the objection to that but we are admitting
9
    all of the other exhibits into evidence.
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              MR. BERNIER: 1, 2, 4, and 5.
11
                                              Any
              COMMISSIONER McKISSICK: Yes.
12
    objection?
13
              MS. McGRATH: No objection.
14
              COMMISSIONER McKISSICK: Without objection,
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    they are admitted.
                                (WHEREUPON, Public Staff
16
17
                                Rebuttal Panel Cross
18
                                Exhibits 1, 2, 4, and 5 are
19
                                received into evidence.)
20
              MS. McGRATH: Commissioner McKissick, my
21
    colleague is going to ask a few questions on redirect.
22
              COMMISSIONER McKISSICK: All right. That's
23
    fine.
24
                                 Thank you, Commissioner.
              MS. JAGANNATHAN:
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REDIRECT EXAMINATION BY MS. JAGANNATHAN:

- Q I just have a couple of questions for you,

 Mr. Thies. Can you tell me what types of
 information you need to know to calculate a rate
 impact?
- A (Mr. Thies) Yeah. So a rate impact would be a future revenue requirement, right? That's ultimately how you would determine that. So, in order to ultimately know that, you know, lots of data needs to be known: Capital structure, returns, interest rate; in addition to the number of customers, whether consolidation is it going to be happening, point, point to happen among multiple systems, and how many, and how many connections are there. So there are a lot of details that you would need to know to kind of take one piece of data and estimate what the rate impact of that piece of -- of that number would be.
- Q And with respect to the Etowah system, do you have any of that information at this time?
 - A No. I mean, other than being able to look at the books and estimate what the acquisition adjustment and due diligence cost would be for

- 1 this particular transaction, we have none of the 2 other information.
- 3 And all of that information would be part of a 4 record in a rate case proceeding; isn't that 5 correct?
- 6 That's correct.

have.

- 7 And in your experience testifying in rate cases, 8 is return on equity typically a controversial 9 issue?
- 10 The most controversial; almost every time.
- 11 MS. JAGANNATHAN: Thank you. That's all I 12
- 13 MS. McGRATH: Nothing further.
- 14 COMMISSIONER McKISSICK: We do have a couple 15 of questions from the Commission so I'll go ahead and 16 review those quickly and we'll see if my colleagues 17 also have some questions they would like to have 18 answered.
- 19 EXAMINATION BY COMMISSIONER MCKISSICK:
- 20 Mr. Cox, you state on page 18 of your rebuttal 21 testimony that appraisal work is included in the 22 due diligence cost because it's necessary to 23 determine fair value.
 - Why is such work necessary in North Carolina

1		where fair value only applies to sales by
2		municipalities?
3	А	(Mr. Cox) It maybe fair value is the wrong
4		term there. Real estate value. Because
5		typically we've seen with owners like the owners
6		of Etowah, they didn't include the real
7		properties or the easement values in their ritual
8		original net book value.
9	Q	I see. So, you're not using that term "fair
10		value" the way it is defined and utilized in the
11		General Statute of the State of North Carolina
12		for those types of proceedings.
13	А	That is correct. Poor word choice. I apologize

- for that.
- Q Okay. So, I guess the next follow-up question was why should ratepayers reimburse the Company for this expense. So I guess we can assume first that you misclassified it or used the wrong terminology. But notwithstanding that fact, why should ratepayers reimburse you these expenses or those expenses?
- A Yeah, I think it's -- our position is,

 Commissioner, that those land values and easement values were never included in rate base so the

1		customers have never paid for the benefit
2		associated with those and, thus, they're eligible
3		for rate recovery.
4	Q	Okay. And Mr. Thies, why should the Commission
5		reach back before its orders in W-933, Sub 9 and
6		Sub 7 rate cases to add additional rate base from
7		activities that happened prior to them?
8	А	(Mr. Thies) Thank you for the question. I
9		think, you know, as I'm looking at this, I'm
10		suggesting that, I think, the books and records
11		as they've come to today have some question marks
12		and some inaccuracies. So, I'm certainly not
13		suggesting the Commission overturn precedent and
14		those kinds of things. I'm simply looking at it
15		from a, sort of, a fresh set of eyes going this
16		doesn't all add up and then quantifying that.
17		So, again, I'm not suggesting that the Commission
18		change its previous rulings necessarily but just
19		looking at the financial analysis of it and
20		wondering why it is the way it is and why it
21		doesn't seem to add up to me.
22	Q	Okay, very good.
23		And Mr. Beckemeier, if we look at Witness
24		Cox' testimony on page 19 of his rebuttal

testimony, it addresses the remaining law firm cost included in due diligence, that therein total from I guess Burns, Day, Presnell, who performed legal work required to secure Commission approval of the proposed acquisition.

Now, you state on page 11 of your rebuttal testimony that Burns, Day, Presnell provided the necessary legal services to assist Red Bird in meeting is obligation to properly comply with the regulatory approval process.

So I guess the question is, how do legal fees for filing and representing a client in a proceeding before the commission meet the definition of due diligence?

(Mr. Beckemeier) Meet the definition of due diligence. I mean, my definition of due diligence would be anything that occurs prior to real estate or small M&A transactions such as this to get the deal closed. And it is very common outside of the review utility context as well as I think within the utility context that any permits or approvals that are necessary to get the deal done is part of due diligence costs. And did the law firm of Burns, Day & Presnell

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- 1 perform any title work for Red Bird?
- 2 A No, they did not.
 - Q They did not.

- A No. I mean, we did consult with them on some of the requirements to make sure we were clear what the Public Staff was requesting from a title standpoint to make sure we had clarity of what -- how things would be presented, but they did not perform any title work in my knowledge.
 - Q And I believe in response to a question from a Public Staff attorney relating to these legal fees and due diligence costs, the question was raised whether you intended to address the seller to see if there could be a change in the purchase price. And you indicated not at this time.
 - A Correct.
 - Q Do you contemplate doing it subsequent to this hearing or some later point in time so you can provide some clarity to that response?
 - A Generally, how that would work is when we got to a point where there was clarity on what the closing requirements would be, that there would be a meeting internally with Central States and my team and others to determine if it was prudent

to go back to the seller to seek a price
reduction on certain defects that need to be
cured. So that hasn't happened yet. It may
happen on this transaction but I can't say for
certain if it will.

- And if for some reason this transaction was not approved, is there a mechanism in the agreement, the sales contract, that would allow you to recover a portion of the due diligence costs that have been incurred in connection with this proceeding?
- A No, there is none. All the dollars spent in due diligence costs would be if the deal is terminated, unless there was a breach by the seller, would be borne by the buyer and would not -- they have no legal remedy to go back to the seller to request reimbursement.

COMMISSIONER McKISSICK: Thank you. I don't have any further questions that are here from Commission side. Let me recognize my fellow Commissioners. Commissioner Duffley.

COMMISSIONER DUFFLEY: I have a few.

Good evening, gentlemen. I'm going to try to make these quick. So, the first is for Mr. Thies.

EXAMINATION BY COMMISSIONER DUFFLEY:

- So, Red Bird takes the position you don't really have the financial information regarding plant in service until closing. But isn't it typical that access to invoices and other supporting information is provided during due diligence?
- A (Mr. Thies) Yes. I mean, to the extent that we ask and we're providing, provided with some information. Certainly, there can be other information that comes from our actual operators and staff getting in there and seeing what the assets have actually had done to them. And so that's the information that's not there is an actual running of the system and hands-on operation and understanding of what's actually been done up to the day of closing.
- And so on page 5, you know we -- of your testimony, your rebuttal testimony, you know, you've updated that rate base number twice now.

 You updated it again today. What's the accuracy of that number; level of accuracy?
- A Of the rate base?
- 23 Q So, I think it's updated to \$423 -- or is that
 24 a -- that's not confidential, correct?

W-933, Sub 12 and W-1328, Sub 0 - Public

- 1 A No, it's not.
- 2 Q \$423,561. What's the level of accuracy of that
- 3 number?
- 4 A So, I think that is accurate, but for the Staff
- 5 pointed out that there's a possibility some
- 6 accumulated depreciation is missing. So we would
- 7 want to make sure that that's all included there.
- 8 Q Okay. So there's not any other information that
- 9 you need other than that?
- 10 A Right.
- 11 Q Thank you. And so what other information do you
- 12 need after closing?
- 13 A Again, it comes to --
- 14 Q I think, yes, you were -- on redirect, was it
- your testimony on redirect? But go ahead, I
- 16 interrupted.
- 17 A (Mr. Thies) Yes. So I think, again, seeing what
- is there with the systems. And at times we will
- 19 discover things that were on an asset list that
- 20 aren't installed or vice-versa things that are
- 21 there that we weren't provided information on so
- 22 then we go back and ask questions about why do
- you have three pumps instead of the two that you
- 24 told us about. So, it really takes owning and

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	operating for us to feel like we actually have
	all the information about the assets that were
	there on the day that we took over.
Q	And typically, in your acquisitions, what's the
	percentage change once you're owning and
	operating versus prepurchase.
А	Yeah. I mean, overall, and think 200 plus
	acquisitions. It's not a huge percentage but
	it the smaller the system, the greater the
	percentage probably. So in terms of and
	smaller is not the right word. The more
	distressed and question about historic accounting
	practices and those kinds of things, the more
	percentage we would get there. So, I suspect
	something here. I wouldn't venture to gamble on
	what that percentage would be now because
	obviously it's subject to check.
Q	But what's your typical range?
А	I would say it's 5 to 10 percent.
Q	Okay, thank you.
	So Witness Cox, I believe you testified
	earlier today that Etowah's rates are set on the
	operating ratio method. And I just want to
	clarify for the record, isn't it true that for
	A Q A

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- 1 small water companies, like Etowah, that the 2 Public Staff recommends to the Commission whether 3 to use the rate base method or the operating ratio method? 4 5 (Mr. Cox) That sounds correct and that's very 6 typical from a system we would consider 7 distressed that they can't use rate base. 8 Okay. And let's move to that, the distress 9 system. If you could turn to page 4 of your 10 rebuttal testimony. 11 Yes, ma'am. 12 So I understand that your testimony is that the 13 systems are failing. And I understand that it's 14 because that the systems received 11 NOVs from 15 September 1st of 2020 through October 1st of 16 2023; is that accurate?
 - A Yes, Commissioner. And in addition to that, for the prior years, the three prior years, they had only one quarter of compliance.
- Q Okay. And do you know whether any of these NOVs resulted in further action resulting in a civil penalty?
- 23 A Yes. At least one resulted in a civil penalty.
 24 In addition to that, there's still a couple of

- NOVs that are not -- they are still open with DEQ.
 - Q Okay. And I think you may have received some questions, but for your current operating systems, Red Bird operating systems, have they received any NOVs in North Carolina?
 - A We have not had any -- yeah, we've not had any Notice of Violation. They were not covered in our agreement and consent or agreed order sustained against us in the last 10 years.
 - Q Can you explain that further?
 - A Absolutely. So, for example, I'll use Kentucky for example. So, in Kentucky, we had an agreed order, so that's agreement with the Division of Water. And the Division of Water says that you have called 24 months to do all of the improvements necessary to bring these systems back in compliance. In the interim period, we do, like I said earlier was triage work, where I think we're replacing motors and electrical components and all of that that are failed. And then we're going through final engineering to get the final fixes because most of these plants are not designed to treat waste to modern EPA

1 requirements.

So in that interim, the plant is still not treating for ammonia, for example, until final improvements are made and that's covered inside that agreed order. But the Department of Water will issue us a Notice of Violation and say that this violation is subject to the agreed order.

- Q So you mentioned that's a procedure in Kentucky.
- 9 A Yes.

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- 10 Q Is it also a procedure in North Carolina?
- 11 A It is. We've met DEQ with a similar proposal.
- 12 Q Thank you. And do you know what the percent of
 13 wastewater systems in the State of North Carolina
 14 received NOVs between the same period of
 15 September 1st of 2020 through October 1st of
- 16 2023?
- 17 A I'm sorry. I do not know the answer to that.
- 18 Q Okay. So how are you able to assess that 11 NOVs
- during that period of time is a failing system?
- 20 A Because any NOV is a failure. And then when you
- 21 have repeated failures of the same constituents,
- it shows the plant is not able to meet it.
- So, for example, the BOD fine failures and
- ammonia failures that we've mentioned as part of

this NOVs, right? Well, that really is telling
everyone in the wastewater business, hey, this
activated sludge plant is not really equipped to
treat the waste down to the level it's required
and on a consistent basis.

- Q So let's, hypothetically, assume that the wastewater, all of the wastewater treatment plants within North Carolina have received a similar amount of NOVs during this same period of time. Would you consider all of those wastewater systems failing?
- A Commissioner, I believe if that happened, the EPA would start to step in and put the DEQ into receivership which has happened at least once in U.S. history.
- 16 Q So, hypothetically, you would say yes, that all
 17 of those systems would be failing?
- 18 A Yes. That would be a very bad answer.
 - Q Thank you. And then with respect to -- let me see, Mr. Thies, I'm going to go back to you just for one question.

On page 9 of your rebuttal testimony you refer to the depreciation, NARUC. It's lines 13 through 16. You talk about the depreciation

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practices for small water utilities and the amortization based on small water. So, and you guys, I'm trying to get clarification of the record.

A Sure.

- I thought that I heard Mr. Cox state that once all of these, if all of the transfers go through and are consolidated you may not be a small water company or a small -- or meet the requirements of a small water system. Is that accurate? And then, what does that do with respect to this testimony?
- A Yes. I think there are a couple of thoughts there. One, economically, a small utility, and in other states it's Class A, B, C, or D. I'm not exactly sure what the levels are in North Carolina. It's often thought about to be revenue based. But what we're dealing with are small isolated plants, generally, and so when you think about depreciation they sort of properly do fall under small water plant components and those kinds of things.

I think the other note is that 50 years for collection of distribution lines a pretty

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standard number even for larger systems, larger
water utilities. So, I'm referencing this
because I know we're dealing with a very
particular case and this is a manual that NARUC
put out specific to small water utilities and not
significantly different for a larger utility over
the same assets.

COMMISSIONER DUFFLEY: Thank you. I have
nothing further.

COMMISSIONER McKISSICK: Commissioner
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11 Hughes, any questions?

COMMISSIONER HUGHES: No.

COMMISSIONER McKISSICK: In light of the hour, I'm going to pass on additional questions that came to my mind. I don't think they are that enlightening and insightful that we would be able to deem answers by reviewing the record. So that pretty much brings us to the conclusion of the hearing.

First, I want to make sure that any -- Yes.

Questions on Commissioner questions? I'm ready to

bring it to an end. I apologize.

MS. NEWELL: The Public Staff has no questions.

MR. BERNIER: No questions.

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late-filed exhibit.

1 MS. McGRATH: No questions from the Company. COMMISSIONER McKISSICK: That was what I was 2 assuming. So we're at the conclusion of the hearing. 3 Have all exhibits been entered into the record that 4 5 need to be entered into the record? Is anybody aware of anything that has been omitted? If so, this is the 7 time to get it officially into the record at this 8 time. 9 (No response) 10 I'm seeing everybody nodding. Nobody is 11 speaking but I assume that that means that there is 12 nothing additional. 13 MS. NEWELL: I don't believe so. I quess 14 I'll make a general motion that any exhibits that have 15 not previously been entered be entered into the record 16 at this time. 17 COMMISSIONER McKISSICK: Without objection, 18 your motion is allowed, even though it is probably redundant and unnecessary. 19 20 MS. McGRATH: Yes. Totally fine. 21 COMMISSIONER McKISSICK: All right. With

MS. McGRATH: Yes. One late-filed exhibit

that note, I believe there was one document, a

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that we will be providing that is responsive to one of the data requests.

COMMISSIONER McKISSICK: Excellent. If you can get that in within two weeks of today's date, that would be excellent. If for some reason that two weeks does not look like it's feasible, then please get back with the Commission Staff and let us know what additional time would be necessary.

MS. McGRATH: Yes, will do.

COMMISSIONER McKISSICK: I would ask that proposed orders, any briefs of any issues you find appropriate to be filed within 21 days of the availability of a transcript if that is acceptable.

And on that note, that brings us to the conclusion of today's hearing. Let me thank you-all for being here. Let me thank you for your endurance and tenacity and hanging in here til about 6:55 p.m. and 26 seconds.

I hope that you-all have a very happy Thanksgiving. Thank you.

(The proceedings were adjourned)

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NORTH CAROLINA UTILITIES COMMISSION

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2	I, KIM T. MITCHELL, do hereby certify that
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