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Suite 4700 100 North Tryon Street Charlotte, NC 28202-4003 Dec 01 2017

VIA ELECTRONIC FILING

December 1, 2017

Ms. M. Lynn Jarvis Chief Clerk North Carolina Utilities Commission 430 N. Salisbury Street, Dobbs Building Raleigh, North Carolina 27603

Re: Docket No. G-40, Sub 145

Dear Ms. Jarvis:

Pursuant to G. S. § 62-133.4(c) and Commission Rule R1-17(k)(6), I have enclosed the *Direct Testimony of and Exhibits of Fred A. Steele* attesting to the prudence of Frontier Natural Gas Company's ("Frontier") gas purchasing practices and the accuracy of Frontier's gas cost accounting for the twelve month period ended September 30, 2017.

The required fifteen copies of these documents are being sent to the Commission's office via UPS Overnight.

If you have any questions regarding this filing, you may reach me at the number shown above.

Sincerely,

<u>/s/ James H. Jeffries IV</u> James H. Jeffries IV

JHJ/rkg

Enclosures

cc: Fred A. Steele Beth Culpepper

State of North Carolina

North Carolina Utilities Commission Raleigh

Docket No. G-40, Sub 145

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION:

In the Matter of)
)
Application of Frontier Natural Gas)
Company, LLC for Annual Review of)
Gas Costs Pursuant to G.S. 62-133.4(c))
and Commission Rule R1-17(k)(6))

DIRECT TESTIMONY AND EXHIBITS

OF

FRED A. STEELE

December 1, 2017

- Q. Please state your name, business address, by whom you are employed, and in
 what capacity.
- A. My name is Fred Steele and my business address is 110 PGW Drive, Elkin
 North Carolina, North Carolina, 28621. I am employed by Frontier Natural
- 5 Gas Company ("Frontier"), as President/General Manager.
- 6 Q. Mr. Steele, how long have you been associated with Frontier?
- 7 A. I began working with Frontier in March 2014.
- 8 Q. Mr. Steele, what are your current responsibilities with Frontier?

9 A. I am responsible for the management and oversight of all aspects of natural gas utility operations for Frontier. These responsibilities include the management 10 and oversight of the gas supply department for Frontier. The gas supply 11 department's specific responsibilities include planning and procurement of gas 12 supply and pipeline capacity, nominations and scheduling related to natural gas 13 14 transportation and storage services on interstate pipelines and Frontier's 15 system, gas cost accounting, state and federal regulatory issues concerning supply and capacity, asset and risk management, and transportation 16 administration. 17

18 Q. Mr. Steele, please summarize your educational and professional background.

A. I am a graduate of Ohio University with a degree in accounting. I am a licensed
Certified Public Accountant in the State of Ohio. I began working in the oil
and gas industry in 1975. Initially I worked as an accountant for an oil and gas
exploration and development company. Building upon that experience, I then
became the Controller of another oil and gas exploration and development
company. Later, I formed and developed an accounting practice primarily

serving oil and gas clients. Upon selling the practice in 1986, I became the 1 2 Chief Financial Officer of an oil and gas exploration and development company and natural gas distribution company. I served in this capacity for 3 4 ten years. I became the Chief Executive Officer of this company after ten years 5 and then served in that position for an additional thirteen years. The company's primary focus was natural gas distribution, operating in five states. Upon sale 6 7 of the company I worked as a consultant with clients in the energy industry for almost three years prior to accepting the position with Frontier in March 2014. 8 I became the General Manager of Frontier on September 9, 2014. Over the 9 10 years I have held various positions of management and oversight related to gas procurement, interstate pipeline and local distribution company scheduling, 11 and preparation of gas accounting information. 12

13 Q. Please describe generally Frontier and its system.

Frontier subsidiary of (Gas Natural Inc.) headquartered in Elkin, North 14 A. 15 Carolina. The Frontier natural gas system is physically comprised of approximately 139 miles of transmission line with two Transco take off points 16 located in Warren County and Rowan County. Frontier is engaged in the 17 18 business of transporting and selling natural gas in North Carolina as a local distribution company, subject to regulation by the North Carolina Utilities 19 Commission. Frontier has transmission and distribution lines that serve 20 customers in Yadkin, Surry, Wilkes, Warren, Watauga, and Ashe Counties. 21 Distribution pipeline construction and provisions of service to existing and 22

1		additional customers is evaluated on an ongoing basis in all six franchised
2		counties based on the economic feasibility of serving the customer.
3	Q.	Please briefly describe Frontier and the composition of its market.
4	A.	Frontier is a local distribution company primarily engaged in the purchase,
5		transportation, distribution, and sale of natural gas to approximately 3,600
6		customers in and/or near Wilkesboro, North Wilkesboro, Elkin, Dobson, Mt.
7		Airy, Yadkinville, Hays, Roaring River, Manson, Warrenton, Norlina, Boone,
8		Jefferson, and West Jefferson.
9		Approximately 75% percent of Frontier's throughput during the review
10		period was comprised of deliveries to industrial or large commercial customers
11		that either purchased natural gas from Frontier or transported gas on Frontier's
12		system. The majority of these customers were and are currently served under
13		interruptible rate schedules. These large customers have the ability to use an
14		alternative fuel other than natural gas (e.g., #2 fuel oil, or propane) and can
15		make the switch to an alternative fuel when its price is less than natural gas.
16		The remainder of Frontier's sales are to residential and small commercial
17		customers served under firm rate schedules. Frontier's primary competition
18		for residential and small commercial customers is electricity, propane, and fuel
19		oil and varies according to geographic area.
20	Q.	What is the purpose of your testimony in this proceeding?
21	A.	North Carolina General Statute § 62-133.4 allows Frontier to track and recover
22		from its customers the cost of natural gas supply and transportation and to
23		adjust customer charges to reflect changes in those costs. Under subsection (c)

1 of the statute, the Commission must conduct an annual review of Frontier's gas 2 costs, comparing Frontier's prudently incurred costs with costs recovered from customers during a twelve month test period. To facilitate this review, 3 Commission Rule R1-17(k)(6) requires Frontier to submit to the Commission, 4 on or before December 1 of each year, certain information for the twelve month 5 test period ended September 30. In addition to my testimony, Frontier is 6 7 submitting schedules contained in the accompanying exhibits for the purpose of providing the Commission with the data necessary to true-up Frontier's gas 8 costs during the review period. This is Frontier's 18th proceeding under 9 10 Commission Rule R1-17(k)(6) since we began operations.

11 Q. Please describe Frontier's gas supply policy.

Frontier's system and gas supply procurement policy are designed to serve firm 12 A. customers reliability on a peak day. Frontier's gas supply policy continues to 13 be best described as a best evaluated cost supply strategy. This gas supply 14 15 strategy is based upon several criteria: operational flexibility, supply security/ creditworthiness, reliability of supply, the cost of the gas, and quality of 16 supplier customer service. The foremost criterion for Frontier is the security 17 18 of gas supply, which refers to the assurance that the supply of gas will be available when needed. This criterion is required for Frontier's firm sales 19 customers, who have no alternate fuel source, due to the daily changes in 20 Frontier's supply requirements caused by the unpredictable nature of weather, 21 and the production levels/operating schedules of Frontier's industrial 22 customers, combined with their abilities to switch to alternate fuels, and the 23

1 growth of customers during the test period. While Frontier's gas supply 2 agreements have different purchase commitments and swing capabilities (i.e., ability to adjust purchase volumes within the contract volume), the gas supply 3 4 portfolio as a whole must be capable of handling the seasonal, monthly, daily 5 and hourly changes in Frontier's market requirements. Frontier is still in a growth mode and the variation in bundled load and the need to cover marketer 6 7 imbalances is important. Frontier understands the necessity of having security of supply to provide reliable, dependable natural gas service and has 8 demonstrated its ability to do so. Frontier's supply strategy and its contracts 9 10 with its suppliers implementing this strategy have allowed Frontier to accomplish this objective. The other primary criterion is the cost of gas. 11 12 Frontier is committed to acquiring the most cost effective supplies of natural gas available for its customers while maintaining the necessary operational 13 flexibility, security and reliability to serve their needs. 14

Q. What are the greatest challenges in the development and implementation ofFrontier's gas supply strategy?

A. A significant challenge is to accurately forecast Frontier's gas supply needs.
There are several factors that make this difficult. First, Frontier is a growing
LDC. The number of customers increased from 3,343 on October 31, 2016 to
3,622 as of October 31, 2017, an increase of approximately 8.3%. Second,
Frontier continues to add new customers with undocumented natural gas needs
and winter consumption patterns. It is extremely difficult to forecast winter
peak load requirements for new industrial/commercial customers that Frontier

did not serve the previous winter. Third, most of Frontier's throughput serves 1 2 large industrial customers, some of whom have alternative fuel supplies. Fourth, large industrial/commercial customers can change procurement 3 4 strategies and secure their commodity needs from other sources. Fifth, Frontier 5 has a disparity in climate in the territory that is accentuated by the small size of our company, therefore making it difficult to project the load. Frontier has 6 7 experienced substantial climate variations between the mountains in Boone and the valleys around Yadkinville. We also have a significant residential load 8 in Warren County, with usage characteristics, based on temperature that can 9 10 vary from those in Surry or Yadkin County. Finally, and perhaps most importantly, is unpredictable, extreme weather patterns. A number of our new 11 12 customers are poultry hatcheries and grow-out houses, which require fairly constant temperatures for their chickens to survive and thrive, most of which 13 are not well insulated, and many of which do not have alternative fuels. Many 14 15 of these poultry operations are family-owned and highly leveraged (i.e. the families rely upon the revenue from the sale of fully-grown chickens to meat 16 processors to pay off their loans procured to cover the expenses to raise the 17 18 chickens and have enough left over to live off of). Extremely cold ambient temperatures greatly increase the natural gas demand for heating these 19 facilities. All of these factors create additional challenges in predicting needs. 20 Q. Please describe Frontier's interstate capacity. 21

A. Although it has relied on purchases of bundled supply during most of its
history, Frontier has now purchased 8,613 DTH per day of firm capacity on

1	the Transco interstate pipeline. The quantities purchased were based on
2	availability, cost, and a projected need at that time. Frontier has already
3	outgrown this initial purchased capacity and has had to buy supplemental
4	swing and peaking contracts to offset the additional need. This additional
5	supply is purchased pursuant to an Asset Management Agreement with UGI
6	Energy Services, as described in greater detail below.

- Q. Has Frontier bid on any additional interstate pipeline capacity during this past
 year?
- 9 A. Yes. Frontier submitted a bid for additional capacity at the maximum rate
 10 possible for 2,663 DTH's on August 18, 2016 for a ninety-two year term but
 11 was not awarded the bid for this capacity.
- Q. What efforts has Frontier undertaken in the past year to purchase additionalinterstate pipeline capacity?
- A. In an effort to increase its firm capacity on Transco over the last three years
 Frontier has submitted the following bids.
- Frontier submitted a bid at the maximum rate possible for 1,656 DTH's
 on June 10, 2014 for a twenty year term but was not awarded that
 capacity.
- Frontier submitted a bid at the maximum rate possible for 141 DTH's
 on September 26, 2014 for a forty-five year term and was awarded that
 capacity.

1		3. Frontier submitted a bid at the maximum rate possible for 2,264 DTH's
2		on October 1, 2014 for a forty-five year term but was not awarded that
3		capacity.
4		4. Frontier submitted a bid at the maximum rate possible for 500 DTH's
5		on November 15, 2014 for a fifty-one year term but was not awarded
6		that capacity.
7		5. Frontier submitted a bid at the maximum rate possible for 2,337 DTH's
8		on August 19, 2015 for a seventy-eight year term and was awarded the
9		bid.
10		6. Frontier submitted a bid at the maximum rate possible for 2,663 DTH's
11		on August 18, 2016 for a eighty-seven year term and was awarded the
12		bid.
13		Additionally Frontier has sought to partner with other gas companies or
14		municipals attempting to purchase capacity on the Transco.
15	Q.	Has there been any significant change to Frontier's gas supply strategy during
16		the test year?
17	A.	No. Frontier is committed to achieving price stability, at a reasonable level,
18		while continuing to provide safe, and reliable natural gas service for the
19		consuming public. Frontier reviewed and implemented policies related to gas
20		planning, system operations and procurement in 2014. Items addressed were
21		Design Day Demand Requirements, Gas Procurement, including Capacity
22		Planning and Resources, and Commodity Planning and Resources,
23		Curtailment Policy and Technical Training. Frontier retained Kan Huston as

1 an independent, unbiased third party consultant which was approved by the 2 Public Staff, to review, critique, and provide comments on these policies. A copy of the Kan Huston 2014 report is attached as Exhibit C to this testimony. 3 This report discusses among other things, peak day forecasts and the 4 5 determination of contract demand policy. Frontier incorporated the recommendations of Kan Huston and began implementing these policies 6 7 before September 15, 2014 in anticipation of the upcoming winter season and have continued the implementation of these policies throughout the current test 8 9 We also established appropriate internal controls between the vear. 10 Controller/accounting functions and Frontier's gas purchasing agent and designated a specific, qualified employee responsible for the implementation 11 of these policies. Drew Waravdekar, an engineer, has been designated as the 12 qualified employee. 13

Q. Based upon the development of new policies, and the review and evaluation of
Frontier's policies, what is Frontier's current practice?

A. Frontier currently contracts utilizes UGI Energy Services, LLC ("UGI") to
centralize purchasing and reliability of gas deliveries under a full requirements
contract, but under more rigorous parameters and policies, as outlined in the
Kan Huston report. It is Frontier's policy to evaluate this and different
strategies and tactics to promote price stability and cost efficient purchasing in
the Annual Plan or as opportunities arise.

The core of Frontier's current strategy is to obtain reliability and price stability
by fixing components of the gas cost, including fixing commodity costs and/or

1 transportation costs of the commodity. Frontier has a three-part pricing 2 strategy in gas purchasing: 1) hedging, 2) first of the month, 3) daily. Depending on the current pricing compared to historical, Frontier will adjust 3 4 the weights of each component and incorporate the best pricing methodology 5 to obtain the optimum opportunity in savings and price stability. Frontier purchases gas in Summer and Winter strips and evaluates their hedging or fixed 6 7 pricing opportunity based on these individually and as a whole. The goal of this weighted average approach, described below, is to take advantage of any 8 9 market movements in pricing that may occur as a proactive measure and/or 10 savings opportunity.

To stabilize Frontier gas cost and to obtain pricing opportunities, the strategy is to buy gas through a combination of hedging, first of the month, and daily purchases. This strategy, depending on market conditions, is approached through three methodologies: 1) Conservative, 2) Moderate, and 3) Aggressive:

Conservative: Hedge 0-25% of forecasted volumes when pricing is +/ 10% historical pricing levels for the strip period or for the month.

Moderate: Hedge 25-40% of forecasted volumes when pricing is 25% less
 than historical levels.

- 3. Aggressive: Hedge 40-75% of forecasted volumes when pricing is 50%
 less than historical levels.
- Q. Does Frontier periodically evaluate suppliers in the marketplace to ensure the
 most reasonable and prudent terms, conditions and price for its ratepayers?

1	A.	Yes, in June 2014, Frontier issued requests for proposals to four potential
2		natural gas suppliers, including Frontier's supplier at that time. Only two
3		companies responded with proposals for Frontier's consideration. Frontier
4		evaluated the proposals using the criteria of our gas supply policy: flexibility,
5		security/creditworthiness, price, performance/reliability, and quality of
6		supplier customer service. In October 2014, Frontier selected BP Energy
7		Company ("BP") to provide our gas supply needs for the next seventeen
8		months, based on their ability to satisfy these criteria. BP began work as
9		Frontier's new Asset Manager starting November 1, 2014. In January 2016
10		Frontier issued requests for proposals to four potential natural gas suppliers,
11		including Frontier's supplier at that time. Three companies responded with
12		proposals for Frontier's consideration. Frontier evaluated the proposals using
13		the criteria of our gas supply policy: flexibility, security/creditworthiness,
14		price, performance/reliability, and quality of supplier customer service. In
15		March 2016, Frontier selected UGI Energy Services, LLC to provide our gas
16		supply needs for the next twelve months, based on their ability to satisfy these
17		criteria. UGI began work as Frontier's new Asset Manager starting April 1,
18		2016. On March 31, 2017 Frontier exercised an option for the renewal of its
19		contract with UGI until March 31, 2020.
20	Q.	Under this approach, does Frontier have the flexibility to meet its market

21 requirements?

A. Yes. The gas supply contracts that Frontier has negotiated, including thecurrent one with UGI, have the flexibility and reliability to meet its market

1 requirements in a secure and cost effective manner. Frontier evaluates and 2 plans to meet all short- and long-term requirements on an ongoing basis. Q. What actions have been taken by Frontier to accomplish its stated purchasing 3 policy? 4 Frontier has taken the following steps to keep its gas costs as low as reasonably 5 A. practical while accomplishing its stated policies of maintaining security of 6 7 supply and delivery flexibility: Frontier has continued to work with its industrial customers to facilitate (1)8 9 the transportation of customer-owned gas. Frontier's transportation 10 service allows these customers to manage their energy supply in a way that ensures that natural gas remains as competitive as possible with 11 12 alternative fuels and also maintains throughput on Frontier's system. This also enables Frontier to focus more on accurately predicting and 13 meeting demand/capacity for its bundled full service customers. 14 (2)Frontier routinely communicates directly with customers, numerous 15 supply sources, and other industry participants, and actively researches 16 and monitors the industry and gas markets by using a variety of sources, 17 18 including industry contacts, consultants, industry trade periodicals and the internet. 19 (3) Frontier has internal discussions when necessary among various senior 20 level personnel concerning gas supply policy and major purchasing 21 decisions. 22 (4) Frontier evaluates various other capacity and supply options. 23

1		(5)	Frontier's asset management agreements ("AMA") during the review
2			period with UGI Energy Services allowed Frontier to maximize the
3			capabilities of the capacity purchased and manage the cost in the most
4			effective manner. Frontier continues to adjust its monthly Maximum
5			Daily Quantity ("MDQ") and carefully evaluates forecasted loads prior
6			to each month and makes prudent adjustments to its MDQ.
7		(6)	Frontier's AMA with UGI provides a high degree of flexibility.
8	Q.	Did F	Frontier investigate hedging during the test year and, if so, what were the
9		findin	ngs and conclusions?
10	A.	Front	ier continually monitors the NYMEX natural gas commodity market and
11		associ	iated hedging developments, trends, activity and costs. Frontier did not
12		engag	ge in hedging activity during the current review period of October 2016
13		to Sep	ptember 2017. Additionally, Frontier evaluated a peak day proposal from
14		UGI.	
15	Q.	Did F	Frontier mitigate the costs of extra demand capacity?
16	A.	Curre	ntly, Frontier has a daily reservation capacity of 8,613 DTH, with the
17		succe	ssful bid on 2,663 DTH in August of 2016 which became effective in
18		Janua	ry 2017. Based on winter projections and historical data, incremental
19		demai	nd capacity is required to cover the peaking demand during November
20		throug	gh March. For the upcoming winter season Frontier will utilize UGI
21		additi	onal daily capacity for the months of November, December, January,
22		Febru	ary and March.

- 1 As for any cost mitigation related to the extra demand capacity, value is 2 captured through the AMA structure with UGI.
- Q. Does Frontier have plans to obtain any additional pipeline capacity in the
 future?
- A. Frontier will evaluate the need to obtain additional capacity upon the Transco
 line as it becomes available in relationship to its system growth.
- Q. Did Frontier have sufficient daily capacity reserved during the months of
 January and February 2017, during the test period?
- 9 A. Yes, but Frontier did buy additional natural gas and capacity on the spot market
 10 to meet their customers' demand in November, January and February. While
 11 those demands were minimal, we believed the purchases were appropriate, in
 12 light of the needs of our customers, and in order to ensure service reliability.
 13 We were particularly cognizant of the potential impact to our poultry grow14 out customers.
- Q. What has been Frontier's progress toward eliminating its uncollected deferredaccount balance?
- A. Frontier strategically tries to minimize adjustments in pricing. However, we
 had to institute an increase in our benchmark city gate delivered cost on
 February 1, 2017 and a decrease August 1, 2017. We anticipate that the current
 balance of \$262,677 will be moving back toward \$0.00 over the winter months.
 Q. Did Frontier follow the gas cost accounting procedures prescribed by Rule R117(k) for the year ended September 30, 2017?

1	A.	Yes. All accounting was done in accordance with Sections	(4)	and (5) of Rule
2		R1-17(k) as applied to Frontier in previous Commission	ı p	rudency review
3		orders. In following Section (5)(c) of the Rule, Frontier	' is	responsible for
4		reporting gas costs and deferred account activity to the C	om	mission and the
5		Public Staff on a monthly basis.		
6	Q.	What schedules have you caused to be prepared?		
7	A.	The following schedules were prepared under my supervisi	on	and are attached
8		to this testimony:		
9		Schedule 1 - Summary of Cost of Gas Expense		
10		Schedule 2 - Summary of Demand and Storage Charges		
11		Schedule 3 - Summary of Commodity Gas Costs		
12		Schedule 4 - Summary of Other cost of Gas Charges (Cred	its)	
13		Schedule 8 – Summary of Deferred Account Activity		
14		Schedule 10 - Summary of Gas Supply		
15		Schedule 11 – Summary of Natural Gas Hedge Transaction	IS	
16	Q.	What activity occurred in the deferred account during the tw	/elv	ve months ended
17		September 30, 2017?		
18		The activity can be summarized as follows:		
19		Beginning balance, October 1, 2016	\$	(7,898.76)
20		Commodity Cost vs Collections	\$	175,683.54
21		Accrued interest	\$	16,090.99
22		Transport Balancing	\$	(26,598.42)
23		Adjustments	\$	105,399.43

1		Ending balance, September 30, 2017 \$ 262,676.78
2	Q.	The attached schedules show the gas costs incurred by Frontier and billed to
3		customers during the period October 1, 2016 through September 30, 2017. In
4		your opinion, were all these gas costs prudently incurred?
5	A.	Yes. All of these gas costs were incurred under Frontier's best evaluated cost
6		supply strategy and are the result of reasonable business judgments considering
7		the conditions and information available at the time the gas purchasing
8		decisions were made.
9	Q.	In reviewing the monthly schedules that have been filed throughout the current
10		review period and the attached annual Prudency Review Schedules do you
11		believe that there are any additional adjustments that may be required in the
12		Deferred Account in order for Frontier to recover all of its natural gas costs
13		incurred as of September 30, 2017.
14	A.	Yes. Frontier has included an adjustment of \$104,724 which it believes is
15		required in order to match its tariffs which state that Frontier is to prorate usage
16		between months and bill its customers based upon the appropriate benchmark
17		cost that matches the actual tariff price billed to the customer. Frontier and the
18		Public Staff have had discussions as it relates to this adjustment since it first
19		became evident with the rate change of February 1, 2017. Frontier will
20		continue to work with the Public Staff toward an amicable resolution of the
21		adjustment.
22	Q.	Please describe any changes in the Company's customer mix or customer

23 market profiles that it forecasts for the next ten (10) years and explain how the

changes will impact the Company's gas supply transportation and storage
 requirements

A. Frontier continues to focus on expanding its system to new customers. The 6" 3 and 10" Steel Transmission (backbone) pipeline system for the Company's 4 5 franchised area was completed in 2002. Significant PE pipeline construction has occurred since then throughout Frontier's franchised area and will continue 6 7 wherever economically feasible to extend natural gas service to additional customers. Frontier's market mix will also continue to evolve and change as 8 it matures. Several of Frontier's larger customers have transportation-only 9 10 service. While service switching has stabilized (because of the relatively low cost of natural gas), fuel switching is still a potential risk if natural gas prices 11 12 increase relative to alternative fuels. During the test period, natural gas enjoyed a more competitive pricing than alternative fuels. 13

14Over the next five years, the annual forecasted growth is approximately1510.0% annually. Frontier is expecting this rate of growth to remain at this level16over the next five years, with an increased focus on residential and small17commercial customers. Sales loads are gradually increasing as more people18have access to natural gas due to system expansion. Infill customers are slowly19converting as current appliances need to be replaced and they become more20aware of the benefits and lower prices of natural gas.

Frontier intends to meet its gas supply needs through its current capacity on Transco, and by acquiring additional capacity as it becomes available at reasonable terms, and by buying from wholesale suppliers utilizing

1		an AMA with a third-party wholesale supplier, as needed. Frontier has
2		determined that its current level of purchased capacity is not sufficient for its
3		future, long-term needs based on the past historical needs during the winter
4		season and the projected load growth in the future. To supplement Frontier's
5		needs, Frontier purchased an additional 2,337 DTHs of capacity, effective
6		January 1, 2016, and 2,663 DTHs to become effective on January 14, 2017.
7		As Frontier continues to grow, it will be looking for incremental pipeline
8		capacity, when available, on Transco. In addition, Frontier will continue to
9		evaluate storage opportunities as they arise. Frontier continues to bid on
10		additional pipeline capacity as opportunities present themselves on the Transco
11		system. Frontier evaluates cooperative participation with other companies or
12		municipalities when bidding on the additional capacity, and it plans to meet
13		with other natural gas producers who have purchased capacity on the Transco
14		system - all in an effort to increase its available capacity to accommodate its
15		anticipated growth.
16	0	Please identify the rate schedules and special contracts that the Company uses

Q. Please identify the rate schedules and special contracts that the Company uses
 to determine its peak day demand requirements for planning purposes. Please
 explain the rationale and basis for each rate schedule or special contract
 included in the determination of peak day demand requirements.

A. For the peak day demand in February 2015 and the next five (5) winter seasons:
Peak Demand

22

DTH/Day*	2015	2018	2019	2020	2021	2022
System Forecast	11,845	14104	15367	16857	18495	20297
Rate 151 & 161	474	474	474	474	474	474
Rate 121	1,658	1974	2172	2389	2628	2890
Rate 111 & 131	8,528	10154	11170	12287	13516	14867
Rate 101	1,185	1411	1552	1707	1878	2066
Total	11,845	14014	15368	16857	18495	20297

1 2

• Review Period (February 2015)

Note: Frontier's peak demand can be impacted by imbalances from Transportation
Customers anywhere between +/- 10 to 20%. The numbers above do not include the
imbalance potential.

6

CONFIDENTIAL Exhibit A, filed concurrently herewith, shows the projected
capacity growth requirements for both special contracts and by rate schedules.

9 Q. Please provide the base load demand requirements estimated for the review period and forecasted for each of the next five years. Please provide the one-10 day design peak demand requirements used by the Company for planning 11 purposes for the review period and forecasted for each of the next five winter 12 seasons. The peak demand requirement amounts should set forth the estimated 13 demand for each rate schedule or priority with peak day demand. 14 All 15 assumptions, such as heating degree days, dekatherms per heating degree day, customer growth rates and supporting calculations used to determine the peak 16 day requirement amounts should be provided. 17

A. CONFIDENTIAL Exhibit B, report on Design Day Study prepared by Dr.
 Ronald H. Brown, Ph.D. utilizing the Marquette University GasDay, filed

1		concurrently herewith, shows the projected capacity growth requirements for
2		the 2017-2018 winter. ¹ CONFIDENITAL Exhibit A prepared by Frontier
3		shows the projected capacity growth requirements for the next five years.
4	Q.	Please explain how the Company determines which type of resource should be
5		acquired or developed for meeting the Company's deliverability needs, and
6		describe the factors evaluated in deciding whether the Company should acquire
7		a storage service, or develop additional on-system storage deliverability.
8	A.	Frontier has historically relied on its gas supplier to provide the commodity
9		and the capacity requirements to deliver its needs. This was an appropriate
10		approach in the past while Frontier was smaller and growing and its mix of
11		customers and load was less predictable. Frontier currently has long-term
12		permanent capacity, but not enough to cover the winter peak day needs.
13		Frontier continues to acquire its own capacity on the Transco System in an
14		effort to reduce reliance upon a third-party gas supplier for its capacity needs.
15		Frontier has addressed the shortage of capacity by buying additional capacity
16		from its wholesale supply contractors, UGI, and on the market.
17		Frontier acquired a long-term commitment for pipeline capacity to handle the
18		projected gas supply needs for the review period. Frontier's need for additional
19		capacity continues to grow. Over the next five years Frontier is projecting that
20		this need for capacity will continue to increase based on the growth projection.

21

When Frontier initially purchased capacity, the market had available

¹ This report is being also being provided in conformance with the requirements of ordering paragraph 6 of the Commission's June 13, 2017 Order on Annual Review of Gas Costs in Docket No. G-40, Sub 135.

1 incremental capacity. This availability, however, does not always align with 2 Frontier's needs to buy in the desired increments that strategically correspond with Company growth and meet forecasted daily peak day requirements. To 3 4 more efficiently manage this process, Frontier entered into an AMA to 5 minimize potential stranded gas costs, lower the demand fees, and enable it to meet the supply needs of its growing customer base. During the review period, 6 7 Frontier's total bundled gas sales were approximately 1,012,815 DTHs, which represents a 0.6% decrease. Frontier did not acquire any storage service, or 8 on-system storage capability. 9

Q. Please describe how the company determines the amount of pipeline capacity
that should be acquired for (a) the whole year, (b) the full winter season and
(c) less than the full winter season. Also, please describe the factors evaluated
in determining the appropriate amount and mix of service period options.

A. Please see CONFIDENTIAL Exhibit A filed concurrently herewith previously
 referenced above.

Frontier evaluates the need for transportation and storage annually based on the previous season's results and the historical and forecasted change in growth. This growth and the cost to obtain transportation and storage is reviewed to determine the most cost-effective and reliable way to deliver and manage gas. UGI assisted in this evaluation and helped determine an overall total cost for delivering gas during the test period. Some of the factors Frontier considered include peak-day flow requirements, customer mix, future services

- Frontier wants to offer, system capabilities, storage availability, and Gas
 Supplier capabilities, and potential price volatility.
- Frontier continues to refine these efforts with the assistance of UGI, and has
 been very pleased with their level of service and expertise.

5 Frontier determines the amount of capacity required by evaluating the current 6 bundled volumes delivered on a monthly and annual basis, the projected 7 Heating Degree Days, the historical and projected rate of growth, and the 8 peaking needs. In addition, Frontier covers any marketer imbalances and 9 therefore must account for any potential capacity requirements to cover 10 variances in MDQ of +/-10-20%. The final maximum MDQ capacity 11 requirements are based on consideration of all of these.

12 Frontier has purchased capacity on Transco, and continues to look for 13 opportunities to purchase more.

Q. Please describe each new capacity and storage opportunity that the Company
is contemplating entering into during the next five year period.

A. Frontier reviewed the results of the 2013-2014 winter season. This review
resulted in entering into a new seventeen-month Asset Management
Agreement with BP effective on November 1, 2014 through March 2016.
Frontier entered into a twelve-month Asset Management Agreement with UGI
effective April 1, 2016 and a thirty-six month Asset Management Agreement
with UGI effective April 1, 2017.

During the review period, Frontier utilized its current permanent pipeline capacity on Transco. Frontier has determined that this capacity is not sufficient 1 for our future needs -- based on the past historical needs during the winter 2 season and the projected load growth in the future. As Frontier continues to grow, it will be looking for incremental pipeline capacity on Transco to ensure 3 long-term system reliability. In addition, Frontier will continue to evaluate 4 5 storage opportunities as they arise. Also, please see previous testimony which summarizes Frontier's efforts to purchase capacity over the past year. 6

7 Q. Please provide a computation of the reserve or excess capacity estimated for the review period and forecasted for each of the next five winter seasons. 8

9 A. Frontier does not have excess permanent capacity and has very little reserve 10 permanent capacity except during the summer. Frontier has a shortage of permanent capacity during the winter season, which was managed by a contract 11 12 with UGI to purchase the required capacity during the review period, as discussed previously and which is being addressed long-term by incremental 13 purchases from UGI. CONFIDENTIAL Exhibit A shows the growth and 14 15 computation of peak day forecasted and capacity requirements for the next five 16 years.

Frontier believed in the past that utilizing these tools has been more 17 18 cost effective, over the long run, and resulted in lower costs to its customers than if it had purchased excess permanent capacity on Transco to meet its full 19 requirements. It will continue to assess opportunities to purchase additional 20 21 capacity on Transco as opportunities arise, as discussed above.

- Q. Please describe any significant storage, transmission, and distribution upgrades
 required for the Company to fulfill its peak day requirements during the next
 five years.
- A. As discussed above in greater detail, the issue is available capacity on Transco,
 not infrastructure. At this time, Frontier's system has sufficient infrastructure
 to handle forecasted gas supply needs for the next five years. Frontier will
 continue to assess its needs on an ongoing basis.
- 8 Q. What action does Frontier request the Commission to take regarding these9 deferred accounts?
- A. Frontier requests that the Commission approve the September 30, 2017
 balances, as adjusted herein, and find that the costs incurred by Frontier's gas
 purchases were prudent during the relevant twelve-month period.
- 13 Q. Does that conclude your testimony?
- 14 A. Yes, at this time.
- 15

EXHIBIT A HAS BEEN FILED AS CONFIDENTIAL

EXHIBIT B HAS BEEN FILED AS CONFIDENTIAL OFFICIAL COPY

Dec 01 2017

EXHIBIT C

Consultant's Report

To the Management of Frontier Natural Gas Company LLC Elkin, North Carolina

Report on the Policy Statements

We have reviewed the accompanying policy statements of Frontier Natural Gas Company LLC (hereinafter referred to as "Company"), as provided in Exhibit A. Kan Huston Associates LLC (hereinafter referred to as "KHA"), an "independent and unbiased third party", was retained to provide "review, critic and comments" (hereinafter referred to as "Review") on the Company's Demand Day, Gas Supply Procurement, Curtailment and Technical Training Policy Statements.

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Management's Responsibility for the Policy Statements

Management is responsible for the preparation and fair presentation of these policy statements in accordance with the Stipulation In the Matter of Consideration of Management Performance, Techniques, Personnel, and Operations of Frontier Natural Gas Company, LLC – Docket No. G-40, Sub 124 – before the North Carolina Utility Commission's (hereinafter referred to as "Commission"); dated June 27, 2014.

Management attests that the policy statements contained in Exhibit A are accurate depictions of their policies and practices and are free from material misstatement, whether due to fraud or error.

Consultant's Responsibility

KHA's responsibility is to express an objective opinion on these Policy statements based on our examination of only the statements. We conducted our examination in accordance with generally accepted management principles and standards applicable to a diligence and comprehensive review.

In preparing this Review, KHA has made certain assumptions with respect to conditions that may occur in the future. While we believe these assumptions are reasonable for this Review, they are dependent upon anticipated future events. Actual conditions may differ from those assumed. KHA has drawn upon its utility experience and used policy and practice information provided by other sources. A source of information includes a survey of small municipal natural gas distribution operations in the North Carolina (See Exhibit B - hereinafter referred to as "Survey"). Although the municipal natural gas distribution systems are not regulated by the Commission, they face similar challenges due to their smaller size. The systems do not possess the economies of scale that larger utility systems enjoy. The mode of operation by municipal utility system management may create a standard where a balance is achieved among risk management and control while remaining economically viable.

The examination of Frontier's policy(s) involves comparing the policy and practices to laws and regulations as well as comparison to the policies and practices of other similarly situated entities. The Survey questions selected depended on the consultant's judgment, including the assessment of the risks of material misstatement of policy and practices. The Survey results are taken into account with best practices that KHA has found to be effective at other utilities during our previous utility management engagements.

While we believe the policy statements, information and sources to be reliable, we have not verified the information and offer no assurances with respect to actual practice, accuracy or completeness.

Review

An entity's mission statement(s) is the foundation of its policy as set forth in policy statements. Only when the mission changes or when there is an extraordinary change in environment, conditions or philosophy of the entity does policy change. Thus, policy statements must promote an entity's mission statement. Also, there should be clarity of how the policy will advance a particular aspect of the entity's mission. In turn, objective and goals are the building blocks that must be consistent with and promote the policy.

If an entity finds that it repeatedly updates or revises it policy statement, it could be that the policy statement is too narrowly written with specifics as oppose to bad policy. If the policy statement contains procedures, goals or objective statements rather than policy, this too can lead to continual revisions with an entity's performance.

Policy and Practices for Design Day Demand Requirements

Best Practices

The best practices for design day demand requirements (or peak day) estimation and determination suggest that it is part of a comprehensive econometric forecast and gas supply plan. A written policy should delineate in precise terms the peak day projected quantity to be acquired and is usually stated as a percentage of requirements and/or winter severity (*i.e.*, one-in-fifty year winter), which is pertinent to Commission Rules R6-23. A surplus or safety cushion is usually stated as a percentage that is added to the forecast peak day requirement target for which resources are acquired to meet. Procedures and practices further delineate the details for how the forecast will be constructed and type of model but are not necessarily part of the policy statement. The forecast and plan is compiled by a staff of individuals with training, education and experience in such matters. This minimizes the likelihood of variables being omitted, improves the consistency in forecast and plan are approved by committee and submitted to senior management to be ratified and incorporated into budgets.

A gas supply plan and forecast is typically revised and updated each Spring after the heating season. Although the model inputs may be revised intermittently, a formal document is ratified and becomes part of the budget process that occurs each year. A gas supply plan and forecast provides documentation of efforts to implement and follow the policy.

Typically, forecast models estimate the supply and demand components for subset groups separately. These components are then consolidated to form the overall forecast for the total system. For a gas distribution utility, forecasts by rate class or schedule would be the minimum level of detail. To illustrate the need for such detail, gas systems have a variety of different customer usage patterns, sometimes even within an individual rate schedule or class. Econometric models lend themselves to estimating changes in usage patterns due to variety of factors such as improving technology, aging appliances, changing regulation, transforming economy and operational constraints to name a few. In such instances, further detailed estimates within the rate class may be necessary to achieve greater accuracy.

The number of customers and temperature, as measured by heating degree days, are the two most critical forecasting variables for heating load usage. The correlation between heating degree days (hereinafter referred to as "HDD") and residential and commercial heating load usage per HDD per customer is often 90% or greater in the Carolinas. Industrial customers are estimated based on past usage because they are typically non-heating load. Although the usage of interruptible customers is estimated for budgeting and operational reasons, no additional resources are acquired to meet this class of customer's requirements.

In an effort to improve the forecasting model and estimating efforts, best practices suggest that a reconciliation or post-audit analysis is performed the following year to determine accuracy of the forecast

versus actual experience. The reconciliation analysis and subsequent changes made to estimating methods is included in the following year's annual gas supply plan. *Survey*

Due to the lack of economies of scale, smaller gas systems are constrained by a combination of lack of resources, size and political pressures. The determination of peak day projections and requirements is made informally. Often it is merely made through telephone conversations between one or two individuals within the gas system and their natural gas marketer. The plan of action is implemented immediately and is confirmed in an email. None of the systems perform post-audit or reconciliation analyses that review prior performance.

Natural gas marketers are usually the better and often the sole source of market information and resource intelligence. The great majority of small systems do not have a gas supply committee, written policy or formal procedures regarding estimation of peak day requirements or the amount of contract demand that should be procured. This appears to be due to the nature of service and upstream resources the system has under contract. At present, half of the survey respondents have insufficient upstream resources under contract to meet peak day requirements. Thus, they are forced to test the market at the beginning of the month or during peak periods by acquiring bundled supply and capacity delivered to the city-gate.

This supply strategy is based upon the belief that several years of avoided demand charges will create a savings that surpasses the higher priced bundled supply and capacity delivered to the city-gate during peak periods of demand. Those utilities that have assets to management do project peak day that is in the typical range of usage per HDD per customer protection within our region. For one gas distributor, the system merely overruns its contract, and the overrun quantity becomes their new peak day and contract demand.

Opportunities to acquire additional upstream assets are scarce for most municipal gas systems in North Carolina and are usually brought to the attention of small systems by their natural gas marketer. Since direct capacity from Transco Gas Pipe Line, the sole interstate pipeline in the state, is unavailable at present, third-party capacity is the only feasible option. Thus, most of the effort must come from the gas system to seek out additional upstream resources through request-for-proposals or other means. This requires time and effort by personnel the smaller systems do not have.

Industrial customers wield exceptional bargaining power with small systems. The majority of small systems plan and acquire resources to meet the load of their interruptible customers. These costs are not reflected in the rates charged to these customers due to the political pressure as a large, and sometimes one of the few, employers in the service territory.

Frontier's Policy

The Company's submitted policy statement closely matches the best practice for design day demand requirements or peak day estimation. The Company's Gas Supply Committee will make peak day statistical forecasts as part of a comprehensive gas supply plan. The annual plan forecast will provide monthly and rate class detail using traditional and commonly accepted variables for gas utility forecasting including usage per HDD per customer, number of customers and operational constraints.

The written policy delineates a peak day protection of a one-in-twenty-five year winter. This complies with Commission Rules R6-23. There is a provision to review this in the event of significant changes during the year. The annual plan will be compiled by a gas supply committee and approved by senior management to be implemented before the heating season. The annual plan and post-audit will provide documentation of efforts to implement and follow policy. The documentation of plan deviations will ensure a continued re-visitation of the plan document and will promote adherence to the plan and internal control.

In an effort to improve forecasting and estimating accuracy, a post-audit analysis is performed the following year to determine accuracy of the forecast versus actual experience. This reconciliation

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analysis, and potential changes to estimating methods, is included in the following year's annual gas supply plan.

The principle concern, as with other small companies, is the lack of expertise in this area. The policy addresses this concern by allowing for individuals outside of the Company to serve on the committee. Per the policy, conflicts of interest by such outside participants must be disclosed. This is a normal concern when using outside personnel. Sophisticated forecasting techniques may not be necessary to achieve accuracy on a smaller system. An experienced person(s) may be able to provide judgment regarding the level of model sophistication.

Recommendation

- We recommend an earnest effort to select individuals with exceptional capabilities and experience to serve on the gas supply committee.
- Review past forecasts and estimates for accuracy. Refine methods and factors used in forecasts and estimates.

Policy and Practices for Gas Supply Procurement

Best Practices

The best practices for gas supply procurement suggest a comprehensive econometric forecast and gas supply plan. A written policy typically states a philosophy and strategy such as "least-cost dispatching" whereby the least costly supply source is used in any situation. Once that source is exhausted, the next lowest cost of supply is used.

Policies governing the use of hedging programs and other derivatives employed to fix forward prices are mandatory in good gas supply procurement policy. This is due to the large financial impact an extreme position can make. Hedging policies normally specify quantitative limits on positions as a percentage of sales relative to spot versus forward prices. Often acceptable timing, tactics and strategies are outlined. The Commission has specified guidelines for regulated North Carolina gas utilities in the past.

Good policy provides that purchase instructions to suppliers as well as derivative positions require countersignatures or authorization by a second person. This internal control thwarts fraud and mistakes by inexperienced personnel. Documentation of gas supply plan deviations are made at this time.

In North Carolina, scarce pipeline capacity is the constraint that normally drives prices. Acquisition of the supply commodity is not nearly as challenging as the acquisition of upstream assets. The development of an annual gas supply plan that delineates the upstream and on-system resources to be used to serve the system requirements throughout the year is paramount. This is pertinent to Commission Rules R6-23.

Annual gas supply plans should analyze the costs of upstream and on-system resources on both a shortterm and long-term basis. Bids are acquired on the variety of services that are available from suppliers. The policy dictates the consideration of important features such as price, security, flexibility, deliverability, working relationship, creditworthiness, etc. The policy will outline how bids will be ascertained, vetting process and acceptable contract terms. In the alternative, this is included in the practices and procedures along with the protocol for weighting such attributes and ascertaining bids and cost information (*i.e.*, request for proposals) rather than a policy statement.

Once the portfolio of resources is chosen, costs are segmented on a per unit basis during comparable seasons for each of the supply options under comparison. Then, a matching of throughput versus least-cost resource strategy is performed. A rank order is determined by which a requirement is met with a particular resource during any particular season. A section regarding what specific events, operational procedures and timing of when firm customers' service interruption would commence in the event of a catastrophic winter or event is included.

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As with the best practices for design day demand requirements, a plan compiled by a staff of individuals with training, education and experience in such matters is best. This minimizes the likelihood of costs being overlooked and improves the consistency in calculations. The plan is approved by the committee and senior management to be implemented through budgets.

As with the best practices for design day demand requirements, the gas supply plan and resource cost analysis is performed annually. The approach of forecast models estimates the subset components which form the larger forecast for the entire system. Sophisticated forecasting models along with the appropriate forecasting variables will improve estimating accuracy. Post-audits and reconciliation of forecasts versus actual performance will determine over time which variables improve forecasts.

Survey

As with the best practices for design day demand requirements, smaller gas systems are constrained by their lack of resources and personnel. Four of seven surveyed systems do not have formal gas supply policies and procedures. Only two of seven systems have gas supply planning committees. The other responses range from light planning to best practices standards for assessing supply options. Six of seven systems provide nominations and instructions by informal telephone conversation between gas system representative and the natural gas marketer. Supplier orders are implemented immediately and are confirmed in an email. Only one system among the seven that responded had any internal controls regarding orders to suppliers. The majority of small systems do not have generally acceptable gas supply procurement planning practices or internal controls.

A contributing factor for the apparent lack of gas supply procurement plans is that most of the small systems in North Carolina are in economically stagnant areas, opportunities are limited and they lack an appetite for investment. The sold-out capacity on the Transco interstate pipeline has left few resource opportunities to even consider. When opportunities to acquire peaking or storage resources come about, they are often cost prohibitive on their face without performing an analysis. It is not unusual for inquiries to go unanswered by suppliers or receive zero responses to a request for proposals. It is not usual for suppliers to display its disinterest by proposing an absurd price for little service to end the smaller system's inquiry. This fulfills the supplier's obligation to be responsive to inquiries.

On-system resources (*i.e.*, propane-air plant, LNG, storage) are costly to maintain if not used regularly. Recent warm winters have made acquisition or investment in peaking assets difficult arguments to make to Boards and Councils. Most systems have had a propane-air plant at one time but dismantled it as upstream alternatives proved more cost effective over time. The only system with an on-system resource (LNG plant) uses it as an important source in meeting its winter season load, not just peaking periods. On-system storage of significant size is a large investment especially if the facility requires compression.

Six of seven systems use hedging programs and other derivatives to fix forward prices. Three of six systems have formal written hedging policies. Four of six systems specify quantitative limits on positions as a percentage of sales relative to spot prices versus forward prices. The majority of small systems have good hedging policy and practices.

Four of seven systems use asset managers to operate their supply and resource portfolio. The end of the term of such an agreement is the point in time when more systems consider their supply options or when an opportunity is brought to their attention by their marketer. Systems will consider price, security, flexibility, deliverability, working relationship, creditworthiness, etc. Typically, the City's policy will dictate how bids will be ascertained, vetting process and acceptable contract terms. The Systems have non-discriminatory policy and practices in regards to evaluating supply options.

Frontier's Policy

The Company's submitted policy statement closely matches the best practices for Gas Supply Procurement. Its written policy states a philosophy and strategy of "Best Evaluated Cost". This strategy

supply, cost of gas and quality of supplier(s). Although the annual gas supply plan will attempt to ascertain costs and bids for a variety of services for its comparative cost analysis, it will meet the same lack of interest that many smaller gas distribution systems encounter from suppliers. The Company's hedging policies provide specific quantitative guidelines that govern the use of hedging instruments and other derivatives engaged to fix forward prices. The policy provides for good interest

entails seeking adequacy, flexibility, security/creditworthiness of supplier, reliability/dependability of

instruments and other derivatives engaged to fix forward prices. The policy provides for good internal controls that require purchase instructions to suppliers as well as derivative positions to have countersignatures or authorization by senior personnel.

The policy considers Commission Rules R6-23. Its description of its annual gas supply plan appears to be comprehensive in dictating consideration of all traditional and not as common upstream and onsystem assets and resources with its annual gas supply plan. It states its general criteria for assessing supply options as including adequacy, flexibility, security/creditworthiness of supplier, reliability/dependability of supply, cost of gas and quality of supplier. The steps for ratification, implementation and control of the annual gas supply plan by management are outlined.

As with the best practices for design day demand requirements, a plan compiled by a staff of individuals with training, education and experience in such matters is preferable. This is not as crucial as for forecasting peak day and annual requirements. Most of the analysis will consist of comparing bids and proposals, which do not require the higher level skill set of forecasting.

Recommendation

• No changes are recommended.

Policy and Practices for Gas Supply Curtailment

Best Practices

The best practices for gas supply curtailment indicate a need for frequent communication with customers on interruptible service plans. Compliance with regulation (Commission Rules - R6-19.2) is mandatory as well as terms and conditions of the system's tariff to ensure fairness to other customers. The necessary plant and equipment to monitor and ability to enforce curtailment is necessary to control the service. A curtailment procedure should provide specific steps in the event of a curtailment and become part of the annual gas supply plan.

Frequent communication ensures that customers on these service schedules maintain familiarity with the terms of their service and that contact information is updated before the winter season. This will minimize the inconvenience of service interruptions. A monthly newsletter with constant reminders of the nature of their service and advanced warnings of approaching weather or constraints are sent electronically. Contact information for working hours and after hours ensures customers are notified immediately of curtailment orders.

Equipment to monitor and ability to enforce curtailment is required for compliance of the terms of service and fairness to other customers. On-site metering, SCADA or other real-time telemetry equipment to render monitored interruptible service is installed at the customer's expense. The cost of equipment may be paid lump sum or through rates charged to the customer. The level of usage and related costs determine whether remote shut-off capability is installed. Enforcement through sufficiently punitive rates or penalties for non-compliance is also important for fairness to other customers. An annual on-site inspection for an operable alternative fuel source is performed in cases where a secondary source is required to qualify for the service schedule.

Commission Rules should become a part of the system's curtailment policy. The policy should refer to a practice or procedural document for precise steps of when and how a curtailment will proceed. The procedure should list the rank and order (per Commission Rules - R6-19.2) of which specific customers'

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service will be interrupted and the expected approximate flow and line pressure impact on the system. The procedure should list the steps to comply with notification requirements in the system's service schedule and any Commission rules and regulations. Procedures of how crews will be dispatched if physical lock-off at the customers meter is also necessary.

Survey

Communications with interruptible service customers by North Carolina municipal gas systems is the one area in which they appear to have an advantage over larger gas systems. Often the number of interruptible service customers is only a dozen or two, at most. It is practical to telephone each customer individually for notification and answer any questions. All of the survey participants exceed the mandated two-hour notice in terms of frequency and information. As stated previously, the systems often plan resources and operations to keep these customers on-line. They are essentially charged interruptible service.

Four of six systems have the ability to monitor flow and pressure at the interruptible service customers' meters. The other two respondents are making efforts to install equipment. None have SCADA or remote shut-off capabilities at the interruptible service customers' meters. Besides budgetary constraints, enforcement through sufficiently punitive rates or penalties for non-compliance is restrained due to political pressures. Thus, overruns and non-compliance by interruptible service customers can and do occur without repercussions. Inspection for an operable alternative fuel source where a secondary source is required to qualify for the service schedule is absent on the systems.

North Carolina small systems appear to have good communications with interruptible service customers but have weak enforcement.

Frontier's Policy

The Company's submitted policy statement closely matches the best practices for curtailment of natural gas service. The policy complies with the Commission Rules R6-19.2. It incorporates the Commission's priority list into the policy.

The communication policy consists of contacting the pertinent customers with reminders of the nature of their service before the winter season; advanced warnings of approaching weather or constraints; and compilation of current contact information, and thereby is a best practice.

The necessary plant and equipment for real-time monitoring of interruptible service is a requirement of the service. Given the limited number of pertinent customers, physical shutoff is a feasible option. Enforcement through sufficiently punitive rates or penalties for non-compliance is weak. The policy refers to the tariff where the penalty is \$25 per dekatherm. This is no longer a satisfactory penalty given that this past winter prices exceeded \$125 per dekatherm in Transco Zone 5. The language should be modified to allow pass-through of the highest costs incurred during the period of their non-compliance or unauthorized use, in addition to tariff penalties.

The policy does not refer to measures to verify an operable alternative fuel source for interruptible service customers. This should be performed annually because it is required to qualify for the interruptible service schedule. This issue is more appropriately addressed in the tariff rather than a policy statement. It is mentioned here because the policy refers to the tariff.

The policy does not reference a practice or procedural document of precise steps of when and how a curtailment will proceed. During emergencies and hurried decision making, compliance with Commission rules and regulations and tariff provisions can be forgotten. Compiling an action plan during the emergency can be a challenging task when time is of the essence. The procedure should list the rank and order (per Commission Rules - R6-19.2) of which specific customers' service will be interrupted and the expected approximate flow and line pressure impact on the system. The procedure should list the steps to comply with notification requirements in the system's service schedule and any Commission

rules and regulations. Procedures of how crews will be dispatched if physical lock-off at the customer meters is necessary.

Recommendation

- The Company's tariff remedy for unauthorized or non-compliant use within the interruptible service schedules is inadequate. The penalties or rate adjustments do not act as a significant deterrent or reflect potentially high priced supply borne by the Company and other customers. The language should be changed to allow pass-through of higher costs incurred for their noncompliance or unauthorized use in addition to penalties.
- There is no verification of an alternative fuel capability as mandated in the tariff. Policy or tariff requirements of test interruptions or visual inspection of an operable alternative source should be implemented.
- A specific procedural curtailment plan should accompany the annual gas supply plan and be referred to in the policy.

Policy and Practices for Technical Training

Best Practices

Natural gas accidents over the past few decades have brought about a significant amount of regulatory oversight, laws and regulations. This has improved technical training requirements and operator qualifications for pertinent tasks and positions to a higher level. The best practice for technical training includes compliance with federal and state laws and regulations as well as Commission mandates.

Training policies that state how compliance will be achieved and maintained for the affected positions is imperative. Best practices policies dictate that a compliance officer position, with no conflicting duties or lines of reporting, sufficient policing powers and adequate budget to rectify situations, is the most effective measure. As with any policing situation, the effort can be compromised if the compliance position reports to a potential violator. Much the same, the effort can be compromised if the compliance position reports to a potential violator. The compliance position should be unfettered with other position conflicts of interest and unrestricted in identifying deficiencies and reporting to senior management. Budget restrictions can defeat a compliance effort, intentionally or unintentionally. Adequate budgeting for the compliance staffing effort and to address training needs will support an earnest compliance effort.

It is the compliance officer who will confirm the particular position's job responsibilities, descriptions and tasks to determine if positions have covered tasks which fall under operations, construction, maintenance, safety, meter testing, billing, and gas control operations and are subject to regulation. These covered task areas require operator qualifications as directed by the Pipeline and Hazardous Materials Safety Administration (PHMSA) under the U.S. Department of Transportation. The compliance officer confirms employees are trained in integrity management protocol and the system's operating and maintenance manual practices and procedures. In cooperation with other operating personnel, operating and maintenance updated periodical to reflect changes in rules, regulations, information and improved methods. In the cases of large utility systems, their resources and employees involved allow them to conduct all training needs immediately on-site. In other situations the supervisors, employees and the compliance staff have input regarding the medium (*i.e.*, on-site, off-site, hands-on, etc.) and its effectiveness.

The compliance officer as well as the position's supervisor will meet in person with the new hires to assess their training requirements. Any deficiencies, or further assessment, are determined at that time and an action plan is made to bring the employee into compliance. Periodic review that occur no less frequently than semi-annually will confirm and document training received and training needs. Random field inspections of employee performance will increase the frequency of observations.

Survey

Adherence to and tracking of all of the voluminous laws and regulations can be challenges, especially for a small system. However, regulations ensure that the smaller municipal systems' practice closely matches the best practices for technical training.

Four of seven systems have a compliance officer position. The remaining three have a position that assumes the compliance duties. Three of seven systems have a formal training policy. The others make their policy through job descriptions or requirements.

Employee training is documented and discussed at annual reviews. Six of seven systems review or inspect employee performance more frequently. Once identified, most use all methods depending on the number to be trained, urgency, cost and effectiveness.

Frontier's Policy

The Company's submitted policy statement matches the best practices for technical training. As a small system that lacks economies of scale, compliance with training regulations is a financial burden.

The policy mandates a compliance officer position with no conflicting duties or lines of reporting. The delineated budget and its particulars for training compliance will be evidence of the effort. Confirmation of the policy implementation and adherence will be made in budgets and personnel records.

The policy places the responsibility of training and education record keeping; update of manuals (both training and O&M) to reflect current regulation; and position documentation with the compliance officer. Employee training is document and is discussed at annual reviews. Once identified, the Company will use all methods depending on the number to be trained, urgency, cost and effectiveness.

Recommendation

• No changes are recommended.

In summary, Kan Huston Associates LLC recommends the following changes to Frontier Natural Gas Company LLC documents:

With respect to peak day forecasts and determination of contract demand policy:

- We recommend an earnest effort to select individuals with exceptional capabilities and experience to serve on the gas supply committee.
- Review past forecasts and estimates for accuracy. Refine methods and factors used in forecasts and estimates.

With respect to curtailment policy:

- The Company's tariff remedy for unauthorized or non-compliant use within the interruptible service schedules is inadequate. The penalties or rate adjustments do not act as significant deterrents or reflect potentially high priced supply borne by the Company and other customers. The language should be changed to allow pass-through of higher costs incurred for their non-compliance or unauthorized use in addition to penalties.
- There is no verification of an alternative fuel capability as mandated in the tariff. Policy or tariff requirements of test interruptions or visual inspection of an operable alternative source should be implemented.
- A specific procedural curtailment plan should accompany the annual gas supply plan and be referred to in the policy.

Kan Huston Associates. LLC

Chapel Hill, North Carolina August 29, 2014

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Exhibit C

Dec 01 2017

EXHIBIT A

POLICY STATEMENTS

Frontier Natural Gas Company, LLC

Policy and Practice of: Determination of Gas Supply Requirements - Design Day Demand Requirements and/or Maximum Daily Quantity

<u>Purpose</u>

It is the Frontier Natural Gas Company, LLC (Frontier) mission to provide safe and reliable natural gas service at a reasonable price to our customers. The purpose of this policy is to provide direction for the procurement of resources to meet peak day requirements and to establish financially sound, responsible, and prudent guidelines for the assessment of peak requirements for the operation of the natural gas utility system. Per Frontier's Gas Supply Procurement Policy, a Gas Supply Planning Committee exists to pursue this mission.

Objective

The determination of gas supply requirements and design day demand requirements policy of Frontier seeks to accurately estimate the system peak day usage and requirements. This is accomplished through a diligent effort estimate in a detailed and organized approach.

Regulatory Authority

Frontier is a natural gas local distribution company and is as a public utility under the laws and regulations of the State of North Carolina pursuant to Chapter 62 of the North Carolina General Statutes. Frontier is also regulated per the rules and regulations set forth by the North Carolina Utilities Commission.

Policy

Frontier's Gas Supply Planning Committee (Committee) uses a "Best Evaluated Cost" supply strategy to achieve gas supply procurement objectives and goals. This strategy entails seeking supply sufficiency, flexibility, security/creditworthiness of supplier, reliability/dependability of supply, cost of gas and quality of supplier(s).

Each year the Committee will review in the Gas Supply Plan Report (Annual Plan) to senior management the natural gas historic sales volumes of bundled customers and forecasts of future load requirements based on firm process and heat load required to supply new bundled customers. As part of the Committee's Annual Plan to senior management, a specific section will estimate the system's maximum daily requirement (MDQ). This section of the Annual Plan will be immediately revised and updated before the next winter season when an estimated change in MDQ is significantly greater than the current firm load or firm MDQ.

The Annual Plan section regarding MDQ will be segmented monthly and the MDQ will be determined based on the maximum historic daily load and the projected additional daily volume added to the system by rate class. The MDQ is the volume Frontier's supplier is required to supply at any given time during the month.

Design Day Demand Requirements Policy Original Document: 8/5/2014 Approved by: <u>Gary Moore</u> Title: <u>Technical Services Manager</u>

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Statistical-based forecasts and estimates will be formulated upon factors including, but not limited to, heating degree days, usage per heating degree day, customer growth and other historical correlations and factors that appear to drive natural gas consumption for particular customer classes. Engineering concerns regarding system pressure during peak periods and the challenges of skewed growth will be addressed in the Annual Plan. The Annual Plan will delineate the estimated supply to meet an MDQ or design day demand requirements under a most likely scenario and a one in twenty-five years winter scenario. A reconciliation analysis between last year's accepted plan and actual performance will be provided in the Annual Plan. The Annual Plan will explain variations from plan, adherence to policy and areas in which methods can be improved. Potential bias of any Committee members will be disclosed in this Report when their opinion alone is relied upon. The Annual Plan will contain or cite supporting documents for its conclusions and recommendations.

Notwithstanding the above Annual Plan the Committee may continually evaluate the MDQ level and adjusts as necessary on a less formal basis. Representatives of the Committee will evaluate the HDD on a weekly and daily basis and coordinate through the gas marketer/shipper/supplier for necessary adjustments in gas deliveries.

The Committee will utilize, but not be limited to, consultants, industry peers, gas marketers, affiliated entities, market indicators, seasonal weather forecasts, periodicals and forecasts in pricing to gather intelligence on the direction of natural gas and pipeline capacity prices.

The Committee head will be responsible to initiate the Report, its updates, and its delivery to senior management, in a timely manner. Senior management will authorize and direct gas supply staff to implement and execute the accepted plan and any modifications in a timely manner. Adjustments to or deviations from the plan during interim periods will be documented via correspondence from the Committee head to the senior management.

Design Day Demand Requirements Policy Original Document: 8/5/2014 Approved by: <u>Gary Moore</u> Title: <u>Technical Services Manager</u>

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Frontier Natural Gas Company, LLC

Policy and Practice of: Gas Supply Procurement

<u>Purpose</u>

It is the Frontier Natural Gas Company, LLC (Frontier) mission to provide safe and reliable natural gas service at a reasonable price to our customers. The purpose of this policy is to provide direction for the procurement of natural gas for resale and to establish financially sound, responsible, and prudent guidelines for the procurement of natural gas from available sources for the operation of the natural gas utility system.

Objective

The Gas Supply Procurement policy of Frontier seeks supply adequacy, reliability, diversity, and minimization of the associated costs. This begins with an accurate estimation of the customer usage requirements and how to meet them in an efficient manner. This is accomplished through a diligent effort to assess available supply options to meet system and customer requirements in an organized approach.

Regulatory Authority

Frontier is a natural gas local distribution company and is as a public utility under the laws and regulations of the State of North Carolina pursuant to Chapter 62 of the North Carolina General Statutes. Frontier is also regulated per the rules and regulations set forth by the North Carolina Utilities Commission (Commission).

Policy

It is Frontier's policy that a Gas Supply Planning Committee (Committee) be established and maintained to pursue this mission. The Committee's individuals may be comprised of persons who are company staff, consultants, industry peers, gas marketers, and from affiliated entities. The information they will use includes, but is not limited to, market indicators, seasonal weather forecasts, periodicals and forecasts in pricing to gather intelligence on the direction of natural gas and pipeline capacity prices. Frontier uses a "Best Evaluated Cost" supply strategy to achieve Gas Supply Procurement objectives and goals. This strategy entails seeking adequacy, flexibility, security/creditworthiness of supplier, reliability/dependability of supply, cost of gas and quality of supplier(s).The Committee will consider the resources available to accomplish this task.

Each year the Committee will review the natural gas historic sales volumes of bundled customers and forecasts of future load requirements based on added process and heat load required to supply new bundled customers in a Gas Supply Plan Report (Annual Plan) to senior management.

The Annual Plan will estimate the segmented monthly and daily quantity based on the historic loads and the projected additional daily volume added to the system by rate class as well as firm and interruptible

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customers. Statistical-based forecasts and estimates will be formulated using heating degree days, usage per heating degree day, customer connects or losses and other historical correlations and factors that appear to drive natural gas consumption for particular customer classes. Engineering concerns regarding system pressure during peak periods and the challenges of skewed growth will be addressed in the Annual Plan. The Annual Plan will delineate the estimated supply to meet requirements under a most likely winter scenario as well as a one in 25-years (or heating degree-day equivalent) winter scenario, and thus will project reasonably expectable demand for firm service under North Carolina Utilities Commission Rule R6-23 for adequacy of supply.

In order to assess the supply needs to best pair with available capacity, a source/use section in the Annual Plan will estimate seasonal and peak demand day requirements (firm base load and heat sensitive consumption) (see also Design Day Demand policy) versus the resources use to meet these requirements. In addition to suppliers' peaking and storage services, upstream resources may include supplies that are base load, swing, seasonal supply, spot purchases, and/or hedging. Peak period resources to be considered will include, but not limited to, air-propane plants, liquefied natural gas (LNG) plants and on-system storage. Per Commission, Rule R6-23 - Adequacy of supply, assessment of the production and/or storage capacity of the utility's plant, supplemented by the gas supply regularly available from other sources, must be sufficiently large to meet all reasonably expectable demands for firm service will be made.

"Suppliers" shall mean any person or entity who locates, produces, purchases, sells, stores and/or transports natural gas or its equivalent to, for or on behalf of the Frontier. Suppliers may include, but not be limited to, interstate or intrastate pipeline transmission companies, producers, brokers, marketers, associations, joint ventures, providers of Liquefied Natural Gas, Liquefied Petroleum Gas, Synthetic Natural Gas and other hydrocarbons used as feed stock, other local gas distribution companies and end-users.

In evaluating and determining the proper resources to procure for the system, the Company will consider other important factors such as, but not limited to, adequacy, price, security, flexibility and deliverability. Market pricing, cost and operational considerations may be stable for some resources; a comprehensive evaluation each year may not be necessary for such resources. References to a prior year's Annual Plan may be sufficient for the current evaluation. In some instances, request for quotes or request for proposals may be necessary to acquire price or cost data. In such instances, Frontier will not discriminate against any entity or submitter because of race, color, religion, sex, age, national origin or handicap.

The general strategy is to serve incremental load and peak usage periods following a least-cost dispatch strategy. Typically, Frontier compares the price at which it can acquire bundled supply and capacity versus the cost of other alternatives. A determination of what type of resource(s) should be acquired or developed for meeting the Company's deliverability needs in deciding whether the Company should acquire pipeline transportation capacity; peaking service; acquire liquefied or compressed natural gas plant (LNG or CNG) and facilities; acquire a propane air plant and facilities; acquire a storage service; develop additional on-system storage deliverability or any other supply options. Assuming all other things (i.e., security, flexibility, deliverability, etc.) being equal, alternatives will be ranked and selected according to cost. The Committee will evaluate these alternatives each year for their appropriateness in the context of its strategy, portfolio and Annual Plan, and will produce a gas procurement plan that best meets the Frontier system demand for both capacity and supply.

Gas Supply Procurement Policy Original Document: 8/5/2014

Approved by: <u>Gary Moore</u> Title: <u>Technical Services Manager</u>

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A reconciliation analysis between the previous year's approved Annual Plan and actual performance will be provided in the current Annual Plan. The Annual Plan will provide an explanation of significant variations from the approved plan, adherence to policy, and areas in which methods can be improved. Potential bias of any Committee members will be disclosed in this Report when their opinion alone is relied upon. The Annual Plan will contain or cite supporting documents for its conclusions and recommendations.

The Annual Plan shall contain an action plan with time table to implement the Annual Plan recommendations. The Committee head will be responsible to initiate the Annual Plan, its updates and delivery to senior management in a timely manner. Senior management will direct staff to implement the accepted plan and any modifications in a timely manner.

Notwithstanding the above Annual Plan, it is the Committee's practice to continually evaluate the current requirements and make adjustments as necessary on a less formal basis. Representatives of the Committee will evaluate the HDD on a weekly and daily basis and coordinates through the shipper/supplier for necessary adjustments in gas deliveries.

Suppliers will be notified of individuals that can execute instructions and orders. Instructions and orders will be counter-signed by another individual familiar with the Annual Plan. Document or notation will be made at this time if significant deviation from the Annual Plan is instructed or ordered. Suppliers will provide written confirmation of instructions and orders via fax or electronic communication to appointed individuals as documentation.

Current Practice

It is Frontier's current practice to employ one supplier to centralize purchasing and reliability of gas deliveries under a full requirements contract. It is Frontier's policy to evaluate this and different strategies and tactics to promote price stability and cost efficient purchasing in the Annual Plan or as opportunities arise.

The core of Frontier's current strategy is to obtain reliability and price stability by fixing components of the gas cost, including fixing commodity costs and/or transportation costs of the commodity.

The objective behind the weighted average approach is to take advantage of any market movements in pricing that may occur as a protective measure and/or saving opportunity. Frontier has a three part pricing strategy in gas purchasing: 1) Hedging, 2) First of the month and 3) daily. Depending on current pricing compared to historical, Frontier will incorporate the best pricing methodology to obtain the optimum opportunity in savings and price stability. Frontier purchases gas in Summer and Winter strips and evaluates their hedging or fixed pricing opportunity based on these individually and as a whole.

To stabilize Frontier gas cost and to obtain pricing opportunities, the strategy is to buy gas through a combination of hedging, first of the month, and daily. This strategy, depending on market conditions, is approached through three methodologies: 1) Conservative, 2) Moderate and 3) Aggressive:

Gas Supply Procurement Policy Original Document: 8/5/2014 Approved by: <u>Gary Moore</u> Title<u>: Technical Services Manager</u>

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- 1. Conservative: Hedge 0-25% of forecasted volumes when pricing is +/- 10% historical pricing levels for the strip period or for the month.
- 2. Moderate: Hedge 25-40% of forecasted volumes when pricing is 25% less than historical levels.
- 3. Aggressive: Hedge 40-75% of forecasted volumes when pricing is 50% less than historical levels.

If Frontier is unable to meet pricing targets to lock in gas for the upcoming winter period prior to September, then the Frontier will lock in a minimum of each monthly volume of between 25% and 50% to provide upward price protection. In order to procure the most competitive natural gas pricing available for Frontier consumers, the company will seek a minimum of three responses to an RFP for its supply of natural gas.

Frontier Natural Gas Company, LLC

Policy and Practice of: Curtailment of Natural Gas Service

<u>Purpose</u>

It is the Frontier Natural Gas Company, LLC (Frontier) mission to provide safe and reliable natural gas service at a reasonable price to our customers. The purpose of this policy is to provide direction for operation of the system during periods of curtailed natural gas service and to establish financially sound, fair, responsible, and prudent guidelines for operation of the natural gas utility system during such periods.

Objective

The curtailment of natural gas service objectives of Frontier establishes compliance, fairness, responsibility, prudency, and minimization of the associated costs. It is also Frontier's objective to comply with regulatory body policy regarding priority and order of disruption of natural gas service where operationally possible. This is accomplished by having the best available and real-time system and customer gas flow information as well as system operations. The ability to enforce curtailment orders and operations during times of constraint are paramount in maintaining a safe and reliable system.

Regulatory Authority

Frontier is a natural gas local distribution company and is as a public utility under the laws and regulations of the State of North Carolina pursuant to Chapter 62 of the North Carolina General Statutes. Frontier is also regulated per the rules and regulations set forth by the North Carolina Utilities Commission (Commission).

Policy

Frontier's policy is to acquire or construct resources necessary to meet reasonable expectations of natural gas supply requirements, in compliance with Commission rules and regulations under R6-23 – Adequacy of supply and Frontier's gas supply procurement policy, for its firm requirements customers. In the event that Frontier cannot supply the demands of all of its firm customers, curtailment of natural gas service may be necessary to maintain the system's operational status. It is Frontier's policy and its tariff provisions to curtail firm customers under the priority established under Commission rules and regulations R6-19.2 – Curtailment of service.

In compliance with Rule R6-19.2, Frontier follows the polinycthratemstances where firm customer curtailment of natural gas service is required, customers paying the least margin per dekatherm will be curtailed first. This applies to all customers, be they transportation customers, regular sales rate customers, municipal customers or otherwise. However, if operating conditions require some interruption of service to a

Service Curtailment Policy Original Document: 8/5/2014 Approved by: <u>Gary Moore</u> Title: <u>Technical Services Manager</u>

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particular geographical area instead of a utility's entire system, then curtailment by margin will be applied only to those customers within the affected areas.

If it is necessary to interrupt some but not all customers paying the same margin per dekatherm, then, to the extent practicable, service shall be curtailed to the customers paying the same margin per dekatherm on a pro rata basis for the season. Customers may refer to Frontier's tariff and general terms and conditions for specifics of which rate schedule they receive service under and the rate schedule's curtailment priority. It is Frontier's policy and the Commission's rules and regulations that curtailment categories are:

- (i) Priority 1. Residential. Essential Human Needs With No Alternate Fuel Capability. Commercial less than 50 Dth/day.
 - 1.1 Residential requirements and essential human needs with no alternate fuel capability.

1.2 Commercial less than 50 Dth/day.

1.3 Agriculture

Priority 2. Industrial Less Than 50 Dth/day. Process, Feedstock and Plant Protection With No Alternate

Fuel

Capability. Large commercial requiremen**D** to for for large commercial boiler fuel requirements above 300 Dth/day.

2.1 Industrial less than 50 Dth/day.

2.2 Commercial between 50 and 100 Dth/day.

2.3 Commercial greater than 100 Dth/day, non boiler use.

2.4 Commercial greater than 100 Dth/day, with no alternate fuel capability.

2.5 Industrial process, feedstock and plant protection between 50 and300 Dth/day, with no alternate fuel capability.

2.6 Industrial process, feedstock and plant protection between 300 and 3,000 Dth/day, with no alternate fuel capability.

2.7 Industrial process, feedstock and plant protection greater than 3,000 Dth/day, with no alternate fuel capability.

2.8 Commercial over 100 Dth/day (excluding commercial Priorities 2.3and 2.4 and commercial boiler fuel requirements over 300 Dth/day).

Priority 3. All other industrial requirements not greater than 300 Dth per day.

3.1 Industrial non boiler between 50 and 300 Dth per day.

3.2 Other industrial between 50 and 300 Dth per day.

Priority 4. Non boiler use between 300 and 3,000 Dth/day.

Priority 5. Non boiler use greater than 3,000 Dth/day.

Priority 6. Boiler fuel requirements of more than 300 Dth per day but less than 1,500 Dth per day.

Priority 7. Boiler fuel requirements between 1,500 and 3,000 Dth/day.

Priority 8. Boiler fuel requirements between 3,000 and 10,000 Dth/day.

Priority 9. Boiler fuel requirements greater than 10,000 Dth/day.

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Operational considerations of the natural gas system will take precedence over the above priority list.

Per Frontier's Determination of Gas Supply Requirements - Design Day Demand Requirements and/or Maximum Daily Quantity Policy, Frontier acquires resources based on firm requirements only. During high system usage or operational constraints, customers under interruptible service rate schedules or agreements may experience interruption. All firm customers will have priority over interruptible classes of service where possible.

It is Frontier's policy and practice to maintain contact information of the individuals at the entities that are served under interruptible service rate schedules or agreements for notification purposes. Frontier will communicate with interruptible customers at the beginning of the winter season of the nature of their service via letter or electronic means. In the event of high system usage or operational constraints (i.e., operational flow orders, etc.) forecast, Frontier will attempt to notify customers as far in advance as practicable of potential curtailment.

Per Frontier's tariff for customers under Rate Schedule 161 – Large General Interruptible Service, customers will be notified at least two hours in advance of orders to curtail usage. Customers are expected to comply. Customers receiving service under Rate Schedule 171 – Interruptible Transport Service, may have service suspended on any day if system conditions require interruption of supplies. It is Frontier's policy and practice to have equipment and facilities in place to provide telemetry and real time flow information at the city-gate(s) where it receives supply, key operational points on the system, and at interruptible customers' meter(s). Failure by interruptible customers to comply with curtailment orders will resort in the remedies detailed in the tariff which includes penalties and physically locking off the meter at the customer's premises during curtailment.

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Frontier Natural Gas Company, LLC

Policy and Practice of: Technical Training and Education

<u>Purpose</u>

It is the Frontier Natural Gas Company, LLC (Frontier) mission to provide safe and reliable natural gas service at a reasonable price to our customers. The training and education of employees in the operational positions are vital in support of this mission. The purpose of this policy is to set forth the authority to establish financially sound, responsible, and prudent guidelines for the training for the operations employees of the natural gas utility system.

Objective

Frontier's objective is to operate and maintain a safe, efficient and reliable natural gas distribution system. A key factor in pursuing this objective is to have properly trained and educated employees in all operations departments, which include, but are not limited to, operations, construction, maintenance, safety and billing employees. This objective is achieved through adherence to operator qualification requirements, Frontier's operating and maintenance manual (O&M manual), and integrity management principals as provided for by pertinent regulations.

Regulatory Authority

Frontier is a natural gas local distribution company and is as a public utility under the laws and regulations of the State of North Carolina pursuant to Chapter 62 of the North Carolina General Statutes. Frontier is also regulated per the rules and regulations set forth by the North Carolina Utilities Commission (Commission). The U.S. Department of Transportation's Pipeline and Hazardous Materials Safety Administration provides operator qualification education and training rules and regulations for those employees performing covered tasks.

<u>Policy</u>

Frontier's policy is to provide training and to acquire training resources for its employees as required to comply with regulations and to assure a safe and reliable system. In order to ensure this policy, the position of compliance officer will be occupied by an individual with no conflicts of interest in Frontier and will report to senior management. This person's responsibilities will include maintaining training and education records of each employee; detailed knowledge of training and education rules and regulations; position descriptions that state all positions' training and education requirements; sources of training that are available; employee reviews that are conducted at least annually to assess training and education compliance; and action plans for employees that are deficient in their training or education. The compliance officer is responsible to ensure that O&M manual is kept up-to-date and complies with the current rules and regulations.

Technical Training Policy Original Document: 8/5/2014

Approved by: <u>Gary Moore</u> Title: <u>Technical Services Manager</u>

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Training and education may be performed off-site or on-site. Frontier may use in-house experienced personnel or outside technical experts to conduct the training. Training and education may come in the form of, but not limited to, hands-on exercises, instruction, videos, manuals, books, and online programs. The compliance officer shall ensure in-house materials are maintained and up-to-date.

In order to ensure the compliance officer's identification of training and educations needs is met, Frontier's annual budget shall delineate funding for such materials and expenses. Frontier's resulting authorized operating budget will specify how, when and where training and education will be provided or acquired.

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Exhibit C

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EXHIBIT B

POLICIES AND PRACTICES SURVEY

North Carolina Municipal Gas Distribution Systems

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Practices and Policies Survey

Kan Huston Associates, LLC

August, 2014

North Carolina Survey of Municipal Gas Distribution Systems

Gas Planning, System Operations, and Procurement Practices and Policies

Preface

The following is a survey of seven of North Carolina's eight municipal natural gas distribution systems in August 2014. The survey summarizes their systems and approaches to gas planning, operations, and procurement. More specifically, this survey establishes customary practices and procedures among the municipal gas distribution systems of North Carolina in the determination of peak day requirements, supply procurement, curtailment and training.

Although the municipal gas distribution systems are not regulated by the North Carolina Utilities Commission, they face similar challenges due to their smaller size. The systems do not possess the economies of scale that larger utility systems enjoy. The lack of resources possessed by larger operations requires such systems to seek policy and practice efficiencies that may exist on the lower end of a scale of controls that regulators might prefer. The mode of operation by municipal system management may create a standard where a balance is achieved among risk management and control while remaining economically viable.

The survey was conducted via telephone so that clarification questions could be asked. Kan Huston Associates makes no judgment in this report regarding the practices and procedures outlined in the municipal system's answers to the survey questions. The responses summarized below provide insight as to market forces' influence upon a municipal utility manager's allocation of resources within the economic constraints of a small system.

Kan Huston Associates, LLC

North Carolina Survey of Municipal Gas Distribution Systems

Gas Planning, System Operations, and Procurement Practices and Policies

Policy and practices for Design Day Demand Requirements

 Do you have formal written policies and procedures with regard to how you determine your peak day, or MDQ, for contact demand or procurement of assets?
 Frequency=5: No. Only discussions amongst gas personnel and gas marketer.

Frequency=2: Perform a long term plan that includes MDQ requirement assessment and how to meet the requirement. The policy is inferred from the plan.

2) Is there a formal process to ratify the final determination of MDQ/peak day/contract demand?

Frequency=5: No.

Frequency=2: The MDQ and contract demands are specified in budgets that are approved by Board/Counsel.

3) <u>Is there a specified time as to when fore</u>casts are made?

Frequency=5: No. It is a continual assessment that considers recent history.

Frequency=2: Each year or before the coming winter. However, it is continually monitored.

4) Are there specific assumptions regarding protection against severe cold (i.e., one-in-50 year winter, 50 heating-degree day, etc.) that estimates are based upon?
Erequency=3: No. Recent history is used as a guideline

Frequency=3: No. Recent history is used as a guideline.

Frequency=1: Uses statistical forecast to estimate a 10% colder than normal winter.

Frequency=1: Uses statistical forecast with heating degree-days per customer as a major assumption for heating load. MDQ requirement is based upon <u>50 HDD</u>. Delineated by class.

Frequency=1: Uses statistical forecast with heating degree-days per customer as a major assumption for heating load. MDQ requirement is based upon <u>53 HDD</u>.

Frequency=1: Uses statistical forecast with heating degree-days per customer as a major assumption for heating load. MDQ requirement is based upon <u>55 HDD</u>.

5) Does your MDQ peak day forecast incorporate interruptible customers' load in determining the acquisition of resources to the MDQ peak day?

Frequency=1: Not applicable. System has no interruptible customers.

Frequency=4: Yes. MDQ requirement estimate is based upon the total system which <u>includes</u> interruptible customers.

Frequency=2: No. MDQ requirement estimate is based upon firm load only which <u>excludes</u> interruptible customers.

6) Do you have procedures or controls to ensure that decisions and determinations of how MDQ peak day are going to be met are implemented?

Frequency=5: No. The resulting discussion amongst gas personnel and gas marketer are implemented immediately. Confirmation advice of actions taken is sent electronically to gas personnel.

Frequency=2: Budgets and annual plan details are ratified by Board/counsel.

Policy and practice for Gas Supply Procurement

7) Do you have formal written gas procurement policies and procedures?
 Frequency=4: No.

Frequency=2: Perform a long term plan each year that includes gas supply procurement assessment and how to meet the requirement. The policy is inferred from the plan.

Frequency=1: Committee meetings minutes and action plans document policies and procedures.

8) Are policies enacted by individuals or a group (i.e., gas supply committee)? Frequency=5: Individuals.

Frequency=2: Committee.

9) What is the nature of your upstream assets (i.e., pipeline capacity, storage service, peaking service, etc.)?

Frequency=3: The system has upstream pipeline capacity.

Frequency=1: The system has upstream pipeline capacity and storage service.

Frequency=1: The system has upstream pipeline capacity and <u>peaking service</u>.

Frequency=2: The system has upstream pipeline capacity, storage and peaking.

10) What is the nature of your on-system assets (i.e., air-propane, storage system, LNG, _etc.)?

Frequency=6: None.

Frequency=1: LNG.

11) Does your policy delineate the type of resources that should be acquired or how often they should be assessed?

Frequency=4: No.

Frequency=1: Annually.

Frequency=2: During the performance of long term planning or when opportunities present themselves.

12)Do you use an asset manager who utilizes your system's idle upstream assets in return for a share of the proceeds or other compensation scheme?

Frequency=4: Yes. Frequency=3: No.

- 13) Did you experience any system outages among your residential and commercial customers this past winter?
 Frequency=7: No.
- 14) Were you forced to buy any high priced and/or penalty gas supply? Frequency=1: No.

Frequency=6: Yes.

15) How often do you perform an in-depth evaluation of available resources and or strategy?

Frequency=2: Only in the context of an asset management agreement assessment.

Frequency=2: Annually.

Frequency=2: During long term planning.

Frequency=1: When opportunities present themselves.

16) What factors to you consider in such an evaluation? (e.i., price, security, flexibility, deliverability, etc.)

Frequency=2: Price and security are the major factors.

Frequency=2: The four suggested examples with price being the most important.

Frequency=1: The four suggested examples as well as working relationship and creditworthiness.

Frequency=2: The four suggested examples as well as working relationship and creditworthiness, with working relationship being the most important.

17) Have you considered developing on-system storage?

Frequency=1: Once a very long time ago. Determined it was not economical.

Frequency=2: Annually, along with evaluation of other resource alternatives.

Frequency=4: No. Other resource alternatives are more appealing.

18) Do you fix forward prices through purchase of futures contracts or other derivatives? Frequency=6: Yes.

Frequency=1: No.

19) Do you have a formal written hedging program?

Frequency=3: No.

Frequency=3: Yes.

Frequency=1: Not applicable since the system does not hedge.

20) If so, do you have specific quantitative guidelines in your hedging program?

Frequency=2: No.

Frequency=4: Yes.

Frequency=1: Not applicable since the system does not hedge.

21) Do you have controls in place to prevent unauthorized nominations, purchases, payments, etc. with respect to gas supply?

Frequency=6: No. The instructions by gas personnel are implemented by the gas marketer. Confirmation advice of order or actions taken is sent electronically to gas personnel.

Frequency=1: Gas manager's orders authorized by Supply committee are verified by finance. Suppliers understand that orders must be counter authorized.

Policy and practice for Curtailment Policy

22) Other than the notification the hour or two before interruption of service, what is the nature of your on-going communications with interruptible customers to remind them of the nature of their service?

Frequency=1: Not applicable. The System has no interruptible customers.

Frequency=1: Send a monthly newsletter. Often notification of likelihood of interruption is sent the day before curtailment via fax, email or telephone (telephone during working hours.)

Frequency=1: Annual letter. Constant communication via email leading up to cold weather and potential interruption. Usually, attempt to give two-days notice when interruption is very likely.

Frequency=2: Constant communication via email/telephone leading up to cold weather/OFOs and potential interruption. Usually, attempt to give one-day notice when interruption is very likely.

Frequency=2: Contact by telephone in the Fall to confirm contact information and as a reminder of the customer's type of service. Will often contact the week before in advance of approaching cold weather.

23) What telemetry and SCADA systems do you have to monitor the system pressures, industrial consumption, and compliance with curtailment requests?

Frequency=1: Real-time flow/pressure data at city gate(s) and key points on the system.

Frequency=4: Real-time flow/pressure data at city gate(s), key points on the system and at the interruptible customer meters.

Frequency=1: Real-time flow/pressure data at city gate(s), key points on the system and <u>at some</u> of the interruptible customer meters.

Frequency=1: Real-time flow/pressure data at city gate(s), key points on the system and <u>none</u> of the interruptible customer meters.

24) What enforcement capabilities does your system have in place to curtail interruptible customers?

Frequency=1: Not applicable. The System has no interruptible customers.

Frequency=5: Do not have remote capabilities to shut off interruptible customers. Personnel would have to physically go to meter and lock off.

Frequency=1: No remote capabilities. Will read interruptible customers meters before and after curtailment. Will bill penalty rate for non-compliance volumes as oppose to shutting off.

25) Does your tariff require alternative fuels capability to qualify for interruptible rate schedule?

Frequency=1: Not applicable. The System has no interruptible customers.

Frequency=4: Yes.

Frequency=2: No.

Exhibit C

26) If alternative fuel capability is required, what does the demonstration entail? Is there an ongoing policing of alternative fuel systems for interruptible customers?

Frequency=1: Not applicable. The System has no interruptible customers.

Frequency=3: None.

Frequency=2: Not applicable since it is not a requirement.

Frequency=1: Every Fall a demonstration is required. Interruptible customers are given advanced notice and are interrupted for one hour.

Policy and practice for Technical Training

27) Do you have written policy or requirements for training for job positions in operations, construction, maintenance, safety, meter testing, billing, and gas control operations?

Frequency=4: No.

Frequency=3: Yes.

28) Do you have written or unwritten internal technical training policies for these areas?
 Frequency=4: The positions have job descriptions that state that they must comply and adhere to operator qualifications, integrity management protocol and the system operating and maintenance manual.

Frequency=3: Yes.

29) Do you have a compliance officer, or are the duties of a compliance officer assumed by another position?

Frequency=2: Compliance officer responsibilities are assumed by another position.

Frequency=1: There is a compliance officer for the entire combination utility system. Not for just the gas system.

Frequency=4: Yes.

30) How are training needs identified or addressed?

a) annual reviews

b) semi-annual reviews

c) field reports

d) crew meetings

e) employee record reviews by compliance personnel

f) pre-employment interview

Frequency=2: a Frequency=1: a & c Frequency=1: c, d & e Frequency=1: a & b Frequency=2: a & f

31) How is the type and medium (off-site, on-site, on-hands, video, on-line, manuals, etc) determined?

Frequency=3: Consider all in determining the most efficient, effective and least cost method.

Frequency=2: Consider all in determining the most efficient, effective and least cost method. If time is of the essence, will select the quickest method.

Frequency=2: Almost all on-site or in-house. Use most effective methods.

32) Is there an employee annual review where training goals are discussed? Frequency=7: Yes.

33) Is completion of training documented in employee records? Frequency=7: Yes.