# STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. W-1130, SUB 11 DOCKET NO. W-1333. SUB 0

## BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of
Application by Currituck Water and Sewer, LLC,
4700 Homewood Court, Suite 108, Raleigh, North
Carolina 27609, and Sandler Utilities at Mill Run,
LLC, 448 Viking Drive, Suite 220, Virginia Beach,
Virginia 23452, for Authority to Transfer the
Sandler Utilities at Mill Run Wastewater System
and Public Utility Franchise in Currituck County,
North Carolina, and for Approval of Rates

PUBLIC STAFF COMMENTS ON MOTION FOR SUPPLEMENTAL ORDER

NOW COMES THE PUBLIC STAFF-North Carolina Utilities Commission (Public Staff) by and through its Executive Director, Christopher J. Ayers, , and pursuant to the Commission's November 10, 2022, Order Requesting Comments, respectfully submits its Comments on Sandler's Motion for a Supplemental Order Approving Adjustment of the Recognized Purchase Price, and in support thereof, states as follows.

On May 20, 2021, Currituck Water and Sewer, LLC, (Currituck) and Sandler Utilities at Mill Run, LLC, (Sandler) filed a joint application for authority to transfer the assets of the Sandler wastewater system and public utility franchise in Currituck County, North Carolina, to Currituck, and for approval of proposed rates (Application).

On September 13, 2022, the Commission issued an Order Approving Transfer, Approving Rates, and Requiring Customer Notice (Transfer Order). In the Transfer Order,

the Commission determined that the purchase price for the Eagle Creek Wastewater System (System) would be \$613,623, which reflects the Asset Purchase Agreement provision for a \$250,000 price plus capital costs paid by Sandler between the Asset Purchase Agreement (APA) execution date and the closing, provided that such costs are approved by Currituck and the Commission.

Ordering Paragraph 11 of the Transfer Order also states that "Currituck shall receive rate base treatment of \$424,779" for purchase of the system, but that "this amount of rate base may be increased by any reasonable and prudent capital costs that may be incurred by Sandler prior to closing and does not include any amount for Materials and Supplies that may be included by Currituck in rate base as part of Working Capital for approval by the Commission in the next rate case."

On November 1, 2022, Sandler filed a Motion for a Supplemental Order Approving Adjustment of the Recognized Purchase Price (Motion) requesting a supplemental order approving an adjustment to the recognized purchase price. In its Motion, Sandler states that the Settlement Agreement filed on June 6, 2022, reflects capital costs incurred by Sandler prior to May 26, 2022, and since then, it has incurred reasonable and prudent capital costs for the System totaling \$143,745.94. Sandler notes that closing has not yet taken place and provides a breakdown of the costs with corresponding descriptions for each expenditure.

On November 10, 2022, the Commission issued an order requesting comments and reply comments addressing the additional increase of the purchase price by \$143,745.94 for Sandler's capital costs incurred since May 26, 2022, and stating the parties' positions on whether these additional capital costs should receive rate base

treatment as part of the purchase price in accordance with Ordering Paragraph 11 of the Transfer Order.

Based upon its review, the Public Staff has the following comments regarding Sandler's Motion:

- (1) Items 10, 11 and 12 of the motion do not match the information provided in Exhibit 1, page 1 of the Motion.
- (2) The additional capital costs provided in Sandler's motion are reasonable and prudent and should receive rate base treatment as part of the purchase price with the following adjustments:
  - a. The purchase and installation of 15 controllers shown on Envirolink invoice 00308982-IN require the removal of 15 installed controllers from the current plant in service amount provided in the Settlement Agreement and Stipulation, Settlement Exhibit I, Schedule 4, filed with the Commission on June 7, 2022, in these dockets, upon which the Commission approved purchase price is based. A similar adjustment for the 3" valves identified in Envirolink invoice 00308982-IN is not required because the valves replaced have been fully depreciated.
  - b. In accordance with Public Staff Accounting practices, the additional capital costs should include one full year of depreciation.
- (3) A revised Settlement Exhibit I, Schedule 4 is included with these comments.

  The following changes from the previous Settlement Exhibit schedule were made:

- a. Plant addition item titled "45 FloVac Controllers and Shipping" in the amount of \$2,762 was removed. With the addition of 15 new FloVac controllers, the 13 controllers remaining in this capital expense item were retired.
- b. Plant addition item titled "30 New Controllers" was reduced by \$424 to retire the remaining two controllers added by the 15 new FloVac controller capital expense.
- c. One year depreciation was added for the additional capital cost items with service lives comparable to similar capital costs.
- (4) A revised Settlement Exhibit I, Schedule 2 is provided with these comments. It shows capital costs incurred since May 26, 2022, including depreciation as \$127,995, thus increasing the purchase price amount to \$741,618.
- (5) A revised Settlement Exhibit I, Schedule 1 is provided with these comments. It shows an increase in net plant in service amounts from \$424,779 to \$550,500.
- (6) No update is required for Settlement Exhibit I, Schedule 3.

In conclusion, the Public Staff recommends \$127,995 in additional capital costs since May 26, 2022, resulting in a revised purchase price of \$741,618.

This concludes the Public Staff's comments.

Respectfully submitted this the 5th day of December, 2022.

PUBLIC STAFF Christopher J. Ayers Executive Director

Lucy E. Edmondson Chief Counsel

Electronically submitted /s/ John D. Little Staff Attorney

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# **CERTIFICATE OF SERVICE**

I certify that I have this day served a copy of the foregoing Public Staff Comments upon each of the parties of record in this proceeding or their attorneys of record by emailing them an electronic copy or by causing a paper copy of the same to be hand-delivered or deposited in the United States Mail, postage prepaid, properly addressed to each.

This, the 5th day of December, 2022.

Electronically submitted /s/ John D. Little

## Docket No. W-1333, Sub 0

### **UPDATED CALCULATION OF NET PLANT IN SERVICE**

As of September 30, 2022

**Updated Settlement Exhibit I**Schedule 1

| Line<br>No. | <u>Item</u>                              | Amount Per Sub 8 Rate Case (a) | Additions Since Sub 8 Rate Case (b) | Total Net Plant In Service [6] (c) |  |
|-------------|--|--------------------------------|-------------------------------------|------------------------------------|--|
| 1           | Plant in service                         | \$2,206,202 [1]                | \$655,880 [4]                       | \$2,862,082                        |  |
| 2           | Accumulated depreciation                 | (268,603) [2]                  | (\$105,380) [5]                     | (373,983)                          |  |
| 3           | Contributions in aid of construction     | (1,937,599) [3]                | 0                                   | (1,937,599)                        |  |
| 4           | Net plant in service (Sum of L1 thru L3) | \$0                            | \$550,500                           | \$550,500                          |  |
|             |  |                                |                                     |                                    |  |

<sup>[1]</sup> Updated Settlement Exhibit I, Schedule 3, Column (a), Line 111.

<sup>[2]</sup> Updated Settlement Exhibit I, Schedule 3, Column (f), Line 111.

<sup>[3]</sup> Updated Settlement Exhibit I, Schedule 3, Column (a), Line 43.

<sup>[4]</sup> Updated Settlement Exhibit I, Schedule 4, Column (a), Line 57.

<sup>[5]</sup> Updated Settlement Exhibit I, Schedule 4, Column (f), Line 57.

<sup>[6]</sup> Column (a) + Column (b).

**Updated Settlement Exhibit I**Schedule 2

Docket No. W-1333, Sub 0

# **UPDATED CALCULATION OF PURCHASE PRICE**

As of September 30, 2022

| Line<br>No.              | <u>Item</u>  | Amount        |
|--------------------------|--|---------------|
| 1                        | Purchase price   | \$250,000 [1] |
| 2                        | Post April 2021 plant additions  | 413,590 [2]   |
| 3                        | Post April 2021 plant additions accumulated depreciation   | (49,967) [3]  |
| 4                        | Post April 2021 net plant in service (L2 + L3)   | 363,623       |
| 5                        | June 2022 thru September 2022 plant additions  | 143,246 [4]   |
| 6                        | June 2022 thru September 2022 plant additions accumulated depreciation   | (15,251) [5]  |
| 7                        | June 2022 thru September 2022 net plant in service (L5 + L6)   | 127,995       |
| 5                        | Total purchase price (L1 + L4 + L7))   | \$741,618     |
|                          |  |               |
| [1]<br>[2]<br>[3]<br>[4] | Per Asset Purchase Agreement. Updated Settlement Exhibit I, Schedule 4, Column (a), Line 45. Updated Settlement Exhibit I, Schedule 4, Column (f), Line 45. Updated Settlement Exhibit I, Schedule 4, Column (a), Line 56. |               |

Docket No. W-1333, Sub 0

# UPDATED CALCULATION OF PLANT IN SERVICE, ACCUMULATED DEPRECIATION AND DEPRECIATION EXPENSE POST RATE CASE ADDITIONS

As of September 30, 2022

**Updated Settlement Exhibit I** Schedule 4

| Line<br>No. | <u>ltem</u>  | Plant In<br>Service Per<br><u>Public Staff</u> [1]<br>(a) | Year Placed In Service [1] | Life<br>(c) | Years in [2] Service [3] (d) | Annual Depreciation [4] | Accumulated Depreciation [5] |
|-------------|--|---|----------------------------|-------------|------------------------------|-------------------------|------------------------------|
|             | Plant additions since Sub 8 rate case proceeding               |   |                            |             |                              |                         |                              |
| 1           | Isolation valve installation                                   | \$4,200   | 2016                       | 7           | 6.0                          | \$600                   | \$3,600                      |
| 2           | Isolation valve installation                                   | 4,800   | 2016                       | 7           | 6.0                          | 686                     | 4,116                        |
| 3           | UV System repair   | 6,392   | 2016                       | 7           | 6.0                          | 913                     | 5,478                        |
| 4           | Gravel roadway to plant  | 2,381   | 2016                       | 15          | 6.0                          | 159                     | 954                          |
| 5           | Grading and gravel entrance to plant                           | 1.665   | 2016                       | 15          | 6.0                          | 111                     | 666                          |
| 6           | Hurrican Matthew - 4 pits replacement                          | 6,000   | 2016                       | 10          | 6.0                          | 600                     | 3,600                        |
| 7           | EQ pump and cable replacement                                  | 2,061   | 2017                       | 7           | 5.0                          | 294                     | 1,470                        |
| 8           | Back up motor for vac pumps                                    | 1,241   | 2017                       | 7           | 5.0                          | 177                     | 885                          |
| 9           | Ditch pump repair  | 9,669   | 2018                       | 7           | 4.0                          | 1381                    | 5,524                        |
| 10          | Replace Pit @ 304 GVR  | 2,566   | 2020                       | 10          | 2.0                          | 257                     | 514                          |
| 11          | Controllers, labor, pumps & motor miscellaneous items          | 7,618   | 2020                       | 7           | 2.0                          | 1088                    | 2,176                        |
| 12          | Reconditioned HP vacuum pump & 1 Baldor 25HP motor             | 1,951   | 2020                       | 7           | 2.0                          | 279                     | 558                          |
| 13          | New cornell pump furnish and installation                      | 7,008   | 2020                       | 7           | 2.0                          | 1001                    | 2,002                        |
| 14          | HP motor   | 500   | 2020                       | 7           | 2.0                          | 71                      | 142                          |
| 15          | Additional taxes due on invoices 4989/4990/4991                | 350   | 2020                       | 7           | 2.0                          | 50                      | 100                          |
| 16          | 30 New Controllers   | 5,939   | 2020                       | 7           | 2.0                          | 848                     | 1,696                        |
| 17          | 26 Controllers, 10 FloVac 3" valve piston type & parts/install | 10,747  | 2020                       | 7           | 2.0                          | 1535                    | 3,070                        |
| 18          | Sewer plant, pump renew and replace                            | 855   | 2020                       | 7           | 2.0                          | 122                     | 244                          |
| 19          | 57 FloVac Controllers, 20 New & 37 Rebuilt                     | 4,734   | 2020                       | 7           | 2.0                          | 676                     | 1,352                        |
| 20          | Complete pits  | 8,808   | 2021                       | 10          | 1.0                          | 881                     | 881                          |
| 21          | Engineering System - ditch motor                               | 4,168   | 2021                       | 7           | 1.0                          | 595                     | 595                          |
| 22          | E Haddock Enterprises - excavate pit for sewer tank            | 5,391   | 2021                       | 10          | 1.0                          | 539                     | 539                          |
| 23          | Plant additions through April 2021 (Sum of L1 thru L23)        | 99,044  |                            |             |                              | 12,863                  | 40,162                       |
|             |  |   |                            |             |                              |                         |                              |
| 24          | HP Ebara sewage pump   | 4,822   | 2021                       | 7           | 1.0                          | 689                     | 689                          |
| 25          | Check valve furnish and installation                           | 6,929   | 2021                       | 7           | 1.0                          | 990                     | 990                          |
| 26          | Pole mount lock box for controllers                            | 10,595  | 2021                       | 10          | 1.0                          | 1060                    | 1,060                        |
| 27          | 30 Flovac controllers  | 9,607   | 2021                       | 7           | 1.0                          | 1372                    | 1,372                        |
| 28          | 263 GVR - replace pit  | 4,830   | 2021                       | 10          | 1.0                          | 483                     | 483                          |
| 29          | 35 Flovac controllers  | 13,375  | 2021                       | 7           | 1.0                          | 1911                    | 1,911                        |
| 30          | Remote mounting kits   | 23,952  | 2021                       | 7           | 1.0                          | 3422                    | 3,422                        |
| 31          | Controllers, valves & rebuild service                          | 21,777  | 2021                       | 7           | 1.0                          | 3111                    | 3,111                        |
| 32          | Wireless monitoring system                                     | 32,025  | 2021                       | 7           | 1.0                          | 4575                    | 4,575                        |
| 33          | Monitoring kit   | 1,586   | 2021                       | 7           | 1.0                          | 227                     | 227                          |
| 34          | Filter kit for vacuum pit                                      | 1,601   | 2021                       | 7           | 1.0                          | 229                     | 229                          |
| 35          | 50 tons of rock driveway repair                                | 10,350  | 2021                       | 7           | 1.0                          | 1479                    | 1,479                        |
| 36          | Monitoring system  | 183,775   | 2022                       | 10          | 1.0                          | 18378                   | 18,378                       |
| 37          | Remote Monitoring Kits 3rd Shipment of 56                      | 21,937  | 2022                       | 7           | 1.0                          | 3134                    | 3,134                        |
|             |  |   |                            |             |                              |                         |                              |

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# UPDATED CALCULATION OF PLANT IN SERVICE, ACCUMULATED DEPRECIATION AND DEPRECIATION EXPENSE POST RATE CASE ADDITIONS

As of September 30, 2022

**Updated Settlement Exhibit I** Schedule 4

|      |  | Plant In         |                |         |                       |                  |                  |
|------|--|------------------|----------------|---------|-----------------------|------------------|------------------|
| Line |  | Service Per      | Year Placed    |         | Years in              | Annual           | Accumulated      |
| No.  | <u>ltem</u>  | Public Staff [1] | In Service [1] | Life [2 | 2] <u>Service</u> [3] | Depreciation [4] | Depreciation [5] |
|      |  | (a)              | (b)            | (c)     | (d)                   | (e)              | (f)              |
| 38   | Vacuum Pump  | 17,080           | 2022           | 7       | 1.0                   | 2440             | 2,440            |
| 39   | Ultrasonic Flowmeter   | 3,635            | 2022           | 7       | 1.0                   | 519              | 519              |
| 40   | 26 Additional Pedestal Mounted Controllers                             | 12,730           | 2022           | 7       | 1.0                   | 1819             | 1,819            |
| 41   | Exchange Vacuum Pump   | 19,371           | 2022           | 7       | 1.0                   | 2767             | 2,767            |
| 42   | Failed Pit Replacement   | 5,046            | 2022           | 10      | 1.0                   | 505              | 505              |
| 43   | Failed Pit Replacement   | 4,967            | 2022           | 10      | 1.0                   | 497              | 497              |
| 44   | Construct 3 Monitoring Wells & Submit Completion Report                | 3,600            | 2022           | 10      | 1.0                   | 360              | 360              |
| 45   | Post April 2021 plant additions (Sum of L24 thru L45)                  | 413,590          |                |         |                       | 49,967           | 49,967           |
| 46   | Solitax Turbidity Meter  | 8,358            | 2022           | 7       | 1.0                   | 1,194            | 1,194            |
| 47   | 15 - 3" Valves and Controllers   | 35,236           | 2022           | 7       | 1.0                   | 5,034            | 5,034            |
| 48   | Hach Composite Sampler   | 8,334            | 2022           | 7       | 1.0                   | 1,191            | 1,191            |
| 49   | 223 GVR - replace pit  | 6,456            | 2022           | 10      | 1.0                   | 646              | 646              |
| 50   | 8 - Quartz Sleeves   | 607              | 2022           | 7       | 1.0                   | 87               | 87               |
| 51   | 8 - Ultraviolet Lights   | 552              | 2022           | 7       | 1.0                   | 79               | 79               |
| 52   | Failed Pit Parts   | 3,609            | 2022           | 10      | 1.0                   | 361              | 361              |
| 53   | 40 Remote Pedestals  | 16,556           | 2022           | 10      | 1.0                   | 1,656            | 1,656            |
| 54   | Road Work - Shave and shape roadway; pack new rock                     | 40,538           | 2022           | 15      | 1.0                   | 2,703            | 2,703            |
| 55   | Remove/Install new vacuum units at 290 and 306 GVR                     | 23,000           | 2022           | 10      | 1.0                   | 2,300            | 2,300            |
| 56   | June 2022 through September 2022 plant additions (Sum of L47 thru L56) | 143,246          |                |         |                       | 15,251           | 15,251           |

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#### UPDATED CALCULATION OF PLANT IN SERVICE, ACCUMULATED DEPRECIATION AND DEPRECIATION EXPENSE POST RATE CASE ADDITIONS

As of September 30, 2022

Column (a) divided by Column (c), unless fully depreciated.

Column (d) x Column (e), unless fully depreciated.

[4]

[5]

Updated Settlement Exhibit I Schedule 4

| Line<br>No.       | <u>Item</u>   | Plant In<br>Service Per<br>Public Staff [1] | Year Placed<br>In Service [1]<br>(b) | Life [2] | Years in Service [i | Annual B] Depreciation [4] | Accumulated Depreciation [5] |
|-------------------|---|---|--------------------------------------|----------|---------------------|----------------------------|------------------------------|
| [1]<br>[2]<br>[3] | Per examination of Company's financial records. Provided by Public Staff Engineer Franklin. Based on year placed in service using half year convention. |   |                                      |          |                     |                            |                              |