

INFORMATION SHEET

PRESIDING: Commissioner Duffley; Chair Mitchell and Commissioners Brown-Bland, Gray, Clodfelter, Hughes and McKissick
PLACE: Via WebEx Videoconference
DATE: Wednesday, June 17, 2020
TIME: 9:35 a.m. – 12:50 p.m.
DOCKET NO.: E-2, Sub 1220
COMPANY: Williams Solar
DESCRIPTION: Williams Solar, LLC, Complainant, versus Duke Energy Progress, LLC, Respondent
VOLUME: 3

APPEARANCES

FOR WILLIAMS SOLAR, LLC:
 Marcus Trathen, Esq.
 Eric David, Esq.
 Matthew Tynan, Esq.

FOR DUKE ENERGY PROGRESS, LLC:
 Jack E. Jirak, Esq.
 Brett Breitschwerdt, Esq.

WITNESSES

See attached

EXHIBITS

See attached

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REPORTED BY: Joann Bunze
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TOTAL: 124

PLACE: Via Videoconference

DATE: Thursday, June 18, 2020

TIME: 9:35 a.m. - 12:50 p.m.

DOCKET NO.: E-2, Sub 1220

BEFORE: Commissioner Kimberly W. Duffley, Presiding
Chair Charlotte A. Mitchell
Commissioner Tonola D. Brown-Blair
Commissioner Lyons Gray
Commissioner Daniel G. Clodfelter
Commissioner Jeffrey A. Hughes
Commissioner Floyd B. McKissick, Jr.

IN THE MATTER OF:

Williams Solar, LLC,

Complainant

versus

Duke Energy Progress, LLC,

Respondent

VOLUME: 3

1 A P P E A R A N C E S:

2 FOR WILLIAMS SOLAR, LLC:

3 Marcus Trathen, Esq.

4 Eric David, Esq.

5 Brooks, Pierce, McLendon, Humphrey & Leonard, LLP

6 1700 Wells Fargo Capitol Center

7 150 Fayetteville Street

8 Raleigh, North Carolina 27601

9

10 Matthew Tynan, Esq.

11 Brooks, Pierce, McLendon, Humphrey & Leonard, LLP

12 Suite 200 Renaissance Plaza

13 Greensboro, North Carolina 27401

14

15 FOR DUKE ENERGY PROGRESS, LLC:

16 Jack Jirak, Esq.

17 Associate General Counsel

18 410 South Wilmington Street, NCRH 20

19 Raleigh, North Carolina 27602

20

21 E. Brett Breitschwerdt, Esq.

22 McGuireWoods LLP

23 501 Fayetteville Street, Suite 500

24 Raleigh, North Carolina 27601

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T A B L E O F C O N T E N T S
E X A M I N A T I O N S

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E X H I B I T S

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1 PLACE: Dobbs Building, Raleigh, North Carolina

2 DATE: February 23, 2015

3 DOCKET NO.: E-100, Sub 101

4 TIME IN SESSION: 1:35 P.M. TO 6:17 P.M.

5 BEFORE: Sam Watson, General Counsel

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IN THE MATTER OF:

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Petition for Approval of Revisions to

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Generator Interconnection Standards

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VOLUME 1

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1 study process.

2 MR. WATSON: Okay. Yes, ma'am.

3 MS. STANFIELD: But I think the language in the
4 rules, and this is how I believe that most utilities
5 across the country do this, is that the language makes
6 all three of the studies optional, so they -- in the
7 scoping meeting they can discuss do we want to do a
8 feasibility study or not. And it's common, like you guys
9 were saying, and I think very common now across the
10 country, to skip that first feasibility study, especially
11 for larger projects where they know there's a need to do
12 the system impact study, but the idea is that you might
13 get to a point where, for example, at the end of a system
14 impact study, if you identify that there are no system
15 impacts and there's no need for upgrades, then the need
16 for a facility study, which studies -- which looks at the
17 cost of the upgrades obviously isn't necessary and, thus,
18 you can skip that. And so that's the -- the rules say
19 that any of them are optional and that it's part of a
20 sort of a dialogue with the Utility, depending on the
21 nature of the project.

22 MR. WATSON: All right. So give me a ballpark
23 on how much -- so you can go to the scoping meeting, you
24 give them an estimate and an agreement for the facility

1 study. What's a ballpark of what these estimates for
2 doing a feasibility study are? \$1,000? \$10,000?

3 MR. FREEMAN: The ballpark would be more in
4 line with the \$10,000, but it just depends. Feasibility
5 study is a fairly limited modeling exercise, so the cost
6 of that study is, I'll say ballpark, maybe 2 to \$5,000,
7 something like that. When you move to the impact study,
8 you're going much, much deeper in terms of modeling our
9 existing system, modeling existing generators, existing
10 load, and that level of effort is higher and you're -- I
11 would say ballpark you're in that 5 to \$10,000 range.
12 And then when you move to the facility study, this is
13 where you're actually sending your engineers to the field
14 to do what I would call kind of a pole-to-pole detailed
15 engineering cost estimate, and that's in that 5 to
16 \$10,000 range as well, depending on the size of the
17 project.

18 Again, you know, some of these upgrades are --
19 require two to three miles of line extension work, and it
20 may take an engineer, you know, easily a week or two to
21 completely assess the requirements for an upgrade and do
22 all the design work for that upgrade project.

23 MR. WATSON: Those numbers sound like numbers
24 that you guys -- am I getting some agreement that that's

1 move to the next step?

2 MR. FREEMAN: Correct.

3 MR. WATSON: And once we've done the final
4 feasibility -- final facility study, then the Utility is
5 left wondering are you going to move forward or not and
6 waiting for the QF to finally come back and say, all
7 right, I'm ready to go, I need to, you know, start
8 building tomorrow.

9 MR. FREEMAN: Correct.

10 MR. WATSON: Okay. So the differences, then --
11 and I guess -- so that gets us all the way through from
12 the application to eventually tendering an
13 interconnection agreement, waiting for the customer to
14 execute and return the agreement and said that looks good
15 to me, let's go forward. And up until to that point all
16 you've done is study. And it sounded like maybe there
17 was some -- I say it sounded like. From reading the
18 comments and reply comments and the proposed revisions,
19 it sounded like there was now some additional design
20 work, in addition to procurement and installation, that
21 has to go on even beyond the studies that doesn't happen
22 until after you get the interconnection agreement?

23 MR. FREEMAN: Not exactly sure what you're
24 referring to, but let's go back and spend a couple

1 minutes on each study. Maybe that'll help --

2 MR. WATSON: Okay.

3 MR. FREEMAN: -- clear that up. So at the
4 impact study level, that's a modeling exercise where you
5 will model the existing system and will determine what
6 kinds of impacts you'll have on the system. There may be
7 voltage issues, voltage flicker issues, you know, any
8 number of kind of reliability issues. So also at that
9 point we will estimate -- well, let me back up. We'll
10 determine what kind of impacts you'll have on the system,
11 and then during that modeling exercise, we'll start what
12 I call applying solutions to that model to fix the issues
13 that we've got. It may mean, well, if I reconnector a
14 mile line, does that solve my voltage issue, or if I move
15 a particular piece of equipment or upgrade something at
16 the substation. You know, we're looking for a solution
17 to kind of solve the impacts that that facility has on
18 our system; still all a modeling exercise at that point.

19 When we determine what kind of solutions are
20 needed to fix the impacts, then we'll apply our first
21 estimate of what the cost will be to upgrade that, you
22 know, to upgrade our system. So, again, that's still all
23 either a modeling exercise or a, you know, a very kind of
24 high-level kind of ballpark estimate.

1 Then we move into the facility study where we
2 do the detail design work that I think you're referring
3 to. So in my mind, the facility study is the engineering
4 study, if you will, where you're actually going into the
5 field, you actually determine if you got to change out
6 poles, you know, what kind of reconductor work you've got
7 to do, are there right-of-way issues that you need to
8 resolve. So you start kind of narrowing in on a much
9 more detailed cost estimate associated with the project.
10 I'm not sure if that's where you're going.

11 MR. WATSON: And this is all still before the
12 interconnection agreement is executed.

13 MR. FREEMAN: Correct.

14 MR. WATSON: I guess my -- I won't be able to
15 point to a specific page, but my recollection was in --
16 that some of the parties had -- there was some discussion
17 about having to -- well, it came in the financial
18 security question and about whether to pay up front after
19 the interconnection agreement has been signed, how to pay
20 for the further work that would have to be done, and I
21 thought I saw mentioned in what that further work was was
22 design. But I guess it's -- at that point you've already
23 got your design and you're really looking at procurement
24 and construction.

1 MR. FREEMAN: I think that's correct, yes.

2 MR. WATSON: Okay. All right. Well, again, as
3 you --

4 MR. FREEMAN: Well, as we've moved around this
5 a lot, we did -- we have agreed to what we refer to in
6 the proposed procedures is an interim interconnection
7 agreement, because the developers asked us we need the
8 interconnection agreement so we can obtain financing, so
9 at that point there's still no, you know, dollars
10 exchanging hands for the upgrade work, but there's an
11 interconnection or interim interconnection agreement
12 associated with this, and that generally was -- I mean,
13 that's done before we actually do the detailed design
14 work, if that makes sense.

15 MR. WATSON: Okay. So I guess what -- to --
16 the way I understand it, the reason that NCSEA first
17 asked us to relook at this was because FERC had made
18 changes to their interconnection standard, and my
19 recollection of those changes is that they were sort of
20 instigated -- initiated at the insistence of the solar
21 folks to raise the levels of some of the screens based on
22 experience that more projects -- fewer projects would
23 need the full study. And here we've been focusing more,
24 as is mentioned in the comments, on the clogged

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-100, SUB 101

In the Matter of)	REBUTTAL TESTIMONY OF
Petition for Approval of Generator)	GARY R. FREEMAN
Interconnection Standard)	ON BEHALF OF DUKE ENERGY
)	CAROLINAS, LLC AND DUKE
)	ENERGY PROGRESS, LLC

1 fundamental flaw in the Companies' interconnection process but instead is
2 an inevitable product of the interdependency of projects all locating in the
3 same area and on the same circuit or substation.

4 **Q. WHY HAVE YOU FOCUSED ON THE SIS TIMELINE FOR**
5 **DISTRIBUTION-CONNECTED PROJECTS?**

6 A. Distribution-connected projects constitute the vast majority of the utility-
7 scale solar projects that have been interconnected (approximately 93%) and
8 the vast majority of the utility-scale solar projects that remain in the queue
9 (approximately 71%). Therefore, understanding the SIS timeline for
10 distribution-connected project is critical to assessing the factors driving the
11 current interconnection wait times.

12 **Q. PLEASE COMMENT ON THE SIS TIMELINE FOR**
13 **TRANSMISSION-CONNECTED PROJECTS.**

14 A. As the Companies have previously explained, the amount of distribution-
15 connected solar in North Carolina is unparalleled and these penetration
16 levels give rise to a wide range of technical considerations and costs in
17 connection with the interconnection. In contrast, there tends to be fewer
18 factors impacting transmission-connected generation and where
19 transmission network constraints arise, they tend to involve substantial
20 expense that result in voluntary withdrawal within the established timelines.
21 Nevertheless, there have been many instances in which developer actions
22 have delayed the study process for transmission-connected projects and,

1 once again, the Companies expect delays to increase as more substantial
2 upgrades are triggered.

3 **Q. ASIDE FROM THE SIS PROCESS, WHAT ARE THE OTHER**
4 **MAJOR COMPONENTS OF THE INTERCONNECTION**
5 **PROCESS?**

6 A. The other major components of the interconnection process are the
7 Facilities Study including the field engineering design work, the
8 construction process, the inspection and commissioning process.

9 **Q. PLEASE DESCRIBE HOW THOSE PROCESSES CAN ALSO BE**
10 **TIME-CONSUMING.**

11 A. The Facilities Study includes any final modeling requirements, but most
12 importantly for distribution projects, includes the field engineering design
13 work and development of the construction work order and more detailed
14 cost estimates. So, for example an engineer might require several weeks to
15 confirm existing right of way easements, obtain property owner approval
16 for any pole line changes, obtain any new right of way, submit highway and
17 in many cases rail road encroachment permits in addition to normal design,
18 construction drawings, and work order estimates. For transmission projects
19 these functions can take many months.

20 The construction process can be very complex, particularly in the
21 increasingly common scenarios where projects are triggering large
22 distribution upgrades or transmission network upgrades. For example,
23 distribution upgrade costs in many cases have exceeded \$1M and require a

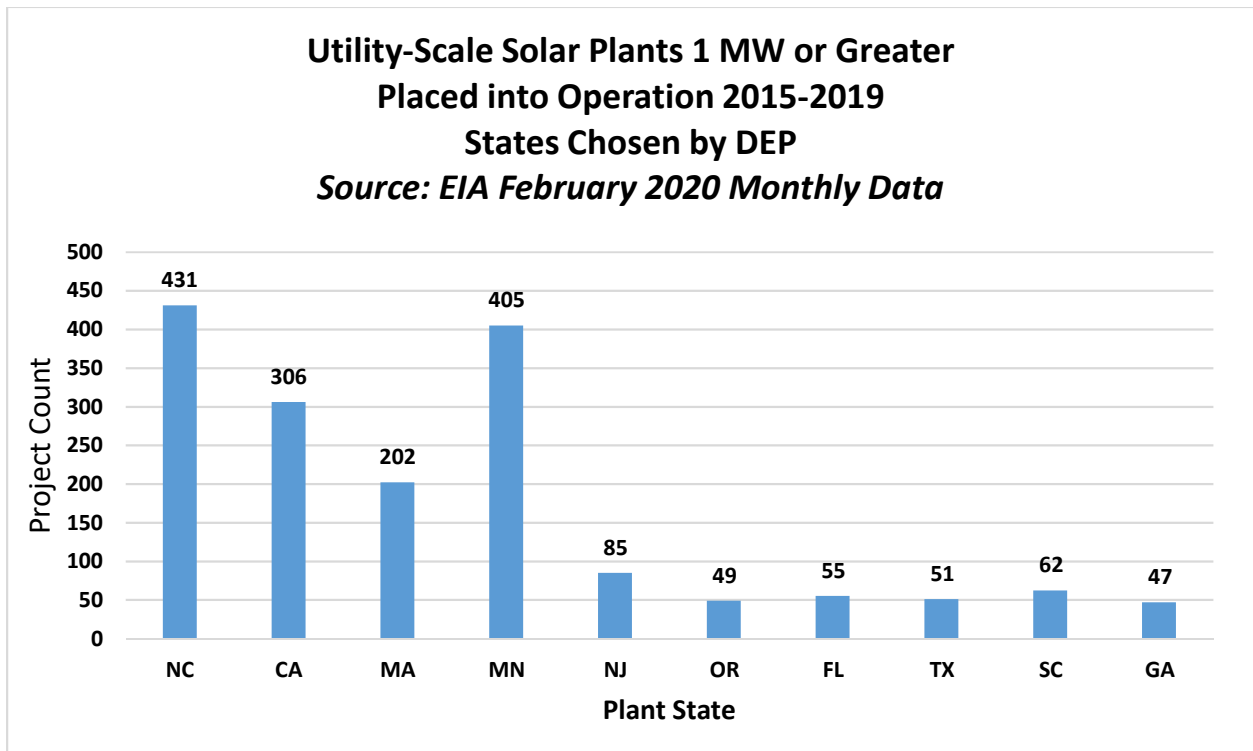
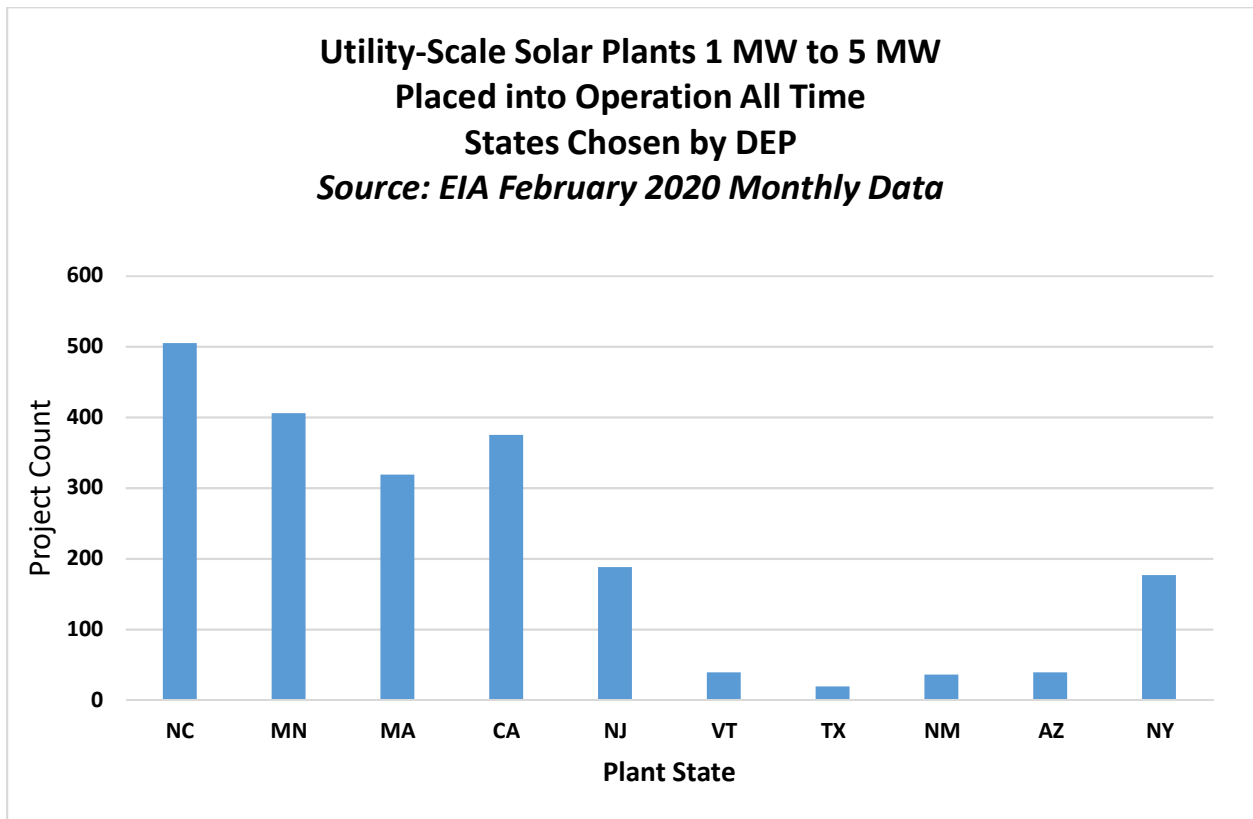
1 half year or more to complete. Transmission network upgrade costs are now
2 being seen in the \$10-\$40M, and in one case will exceed \$100M. The
3 construction process can be delayed by challenges ranging from complex
4 line outage restrictions to more mundane weather conditions. For examples,
5 one recent distribution-connected project was delayed for months where a
6 pole line crossing a land-owner's property could not be accessed because of
7 rainy weather and the land-owner would not allow construction equipment
8 on their property until his land dried out.

9 **Q. HOW WILL HB 589 IMPACT THE INTERCONNECTION**
10 **PROCESS.**

11 A. HB 589 marked an important transition in the state's renewable
12 procurement strategies away from standard offer contracts that incited a
13 surging and unparalleled growth of 5 MW distribution-connected projects
14 and towards a competitive procurement process that is expected to result in
15 the selection of larger, transmission-connected projects.

16 In the long-term, from an interconnection process perspective, this
17 transition is expected to result in more efficient interconnection practices
18 and will tend to minimize upgrade costs by selecting projects that are
19 located in favorable grid locations.

20 In simple terms, it is much easier to study and interconnect a single
21 cost-effective 80 MW transmission-connected project identified through
22 CPRE than it would be to study and interconnect 16 distribution-connected
23 5 MW projects, each of which must be carefully studied to ensure

Alternative Figure 1**Alternative Figure 2**

From: James, Beckton [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP (FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=A4D3A20F64F64A0480E66F9BCFF404D5-C55923 (337)]
Sent: 3/26/2019 3:21:31 PM
To: Andreasen, Jack [/o=ExchangeLabs/ou=Exchange Administrative Group (FYDIBOHF23SPDLT)/cn=Recipients/cn=3b8ed4d8bc3241ea81b386284e7bbe74-JAndrea (48)]
Subject: RE: True up labor calculation

Jack,

The labor shown on the cost driver report comes from the Resource Type Summary page. It is difficult to assign the overhead burdens to the contract labor, so I include all of the Duke overhead allocations under Duke labor.

SYSTEM IMPROVEMENT SUMMARY		
System Improvement Estimate	System Improvement Actual Cost	Variance
\$ 121,866.59	\$ 313,426.84	\$191,560.25

Description:	<p>1. Reconductoring to replace existing 3 - #1 CHD circuit with 3-477 AAC circuit from DIS# 1326 to DIS# 1338 (approximately 0.389 miles).</p> <p>2. Sectionalizing/protection to:</p> <p>a) Replace 3-100A fuses at DIS#2L023 with G&W Viper recloser</p> <p>b) Install new 3-100KS fuses at DIS#1339.</p> <p>c) Feeder Circuit Breaker settings change required.</p> <p>d) Replace 4E-140 "C" type reclosers at DIS# 1592 with V4E-140 "C" type reclosers.</p> <p>3. Verify the substation regulator is set to either Ignore Mode or Co-Generation Mode (based on the control type).</p>
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Key Cost Drivers:	
Materials:	\$117,916.94
Contractors:	\$140,406.57
Duke Labor:	\$55,103.33

Duke Labor and Burden	
Project ID CB	(Multi-Items)
Resource Type ID CB	(All)

Row Labels	Sum of Monetary Amount
Allocated Fringes & Non Union	\$2,600.00
Allocated Payroll Tax	\$800.00
Allocated S&E (Non-Labor)	\$39,600.00
Incentives	\$1,000.00
Allocated Labor	\$1,200.00
Labor Overhead Allocations	\$9,800.00
Unproductive Labor	\$2,000.00
Allocated Vehicle & Equip Chrbk (Alloc)	\$2,000.00
Vehicle & Equip.	\$0.00

Contractors	
Project ID CB	
Resource Type ID CB	(All)

Row Labels	Sum of Monetary
------------	-----------------

Subtotal of Taxable costs	\$ 313,426.84
NC Utility Sales Tax - 7%	\$ 21,939.88
Total of System Improvement Costs Due Upfront	\$ 335,366.72

	Amount JD	Chargeback
Baseload		
Contract		Travel
Labor	\$140,406.57	Expenses
Grand Total	\$140,406.57	Grand Total \$55,1

Thanks,
Beckton

From: Andreasen, Jack
Sent: Tuesday, March 26, 2019 1:27 PM
To: James, Beckton <Beckton.James@duke-energy.com>
Subject: True up labor calculation

Hey Beckton,

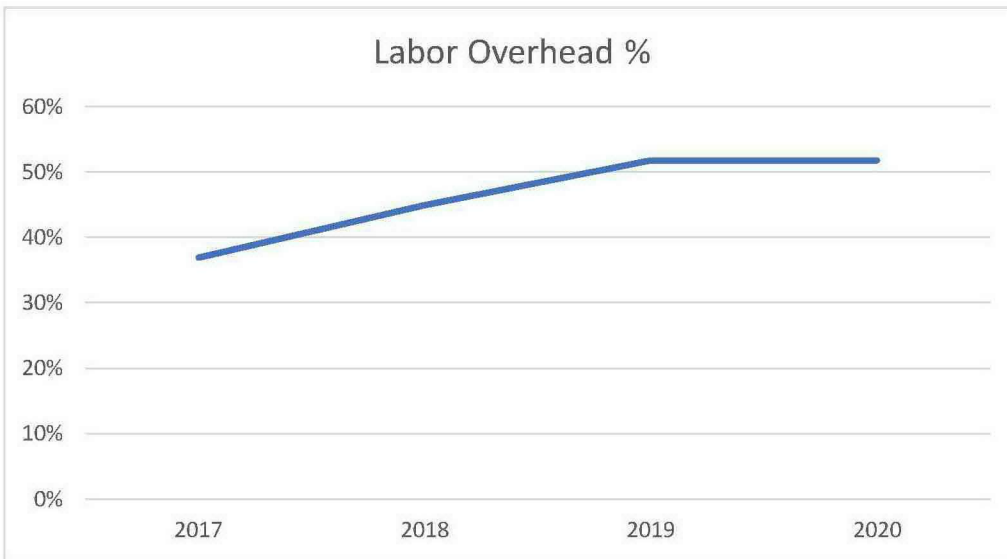
I was checking out the "project data dump" tab in the attached final true up. I was hoping you could shed a little light onto how labor is calculated in this tab. We're trying to get a more granular look how the labor calculations actually look in these true-ups. Alongside of that, where does the guaranteed 60/hr week figure into this sheet?

Your help is always appreciated.

Best,
Jack Andreasen
Engineering Design Associate
Jack.Andreasen@duke-energy.com
Duke Energy 919-546-5305



Year	Manhour Labor Rate	Year	Labor Overhead %
2017	\$66	2017	37%
2018	\$71	2018	45%
2019	\$74	2019	52%
2020	\$84	2020	52%



Figures represent labor rate and labor overhead percentages used to develop cost estimates