

1 PLACE: Dobbs Building, Raleigh, North Carolina

2 DATE: Tuesday, September 9, 2019

3 TIME: 4:10 p.m. - 5:01 p.m.

4 DOCKET NO: E-2, Sub 1204

5 BEFORE: Chair Charlotte A. Mitchell, Presiding

6 Commissioner ToNola D. Brown-Bland

7 Commissioner Lyons Gray

8 Commissioner Daniel G. Clodfelter

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**IN THE MATTER OF:**

12

Application of Duke Energy Progress, LLC,

13

Pursuant to N.C.G.S. § 62-133.2 and NCUC Rule R8-55

14

Regarding Fuel and Fuel-Related Cost Adjustments for

15

Electric Utilities.

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VOLUME 1

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NORTH CAROLINA UTILITIES COMMISSION

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## P R O C E E D I N G S

1  
2 E-2, Sub 1204 Volume 1 - Partial confidential

3 MS. MITCHELL: Good afternoon. Let's come  
4 to order and go on the record, please. I'm Charlotte  
5 Mitchell, the Chair of the Utilities Commission, and  
6 with me this afternoon are Commissioners ToNola D.  
7 Brown-Bland, Lyons Gray and Daniel G. Clodfelter.

8 I now call for hearing Docket Number E-2,  
9 Sub 1204, which is the Application by Duke Energy  
10 Progress, LLC, pursuant to North Carolina General  
11 Statute § 62-133.2 and Commission Rule R8-55 relating  
12 to fuel and fuel-related charge adjustments for  
13 electric utilities.

14 On June 11th, 2019, Duke filed its  
15 Application to adjust the fuel and fuel-related cost  
16 component of electric rates with supporting testimony  
17 and exhibits and workpapers of Dana Harrington, and  
18 the testimony and exhibits of Regis Repko, Kenneth  
19 Church, Kelvin Henderson and Brett Phipps.

20 On June 20th, 2019, the Commission issued  
21 its Order Scheduling Hearing, Requiring the Filing of  
22 Testimony, Establishing Discovery Guidelines  
23 and Requesting Public Notice.

24 On August 15th, 2019, Duke filed additional

NORTH CAROLINA UTILITIES COMMISSION

1 testimony and exhibits stating that based on an update  
2 of its fuel cost through June 30th, 2019, an increase  
3 in the residential and non-residential fuel rates  
4 initially included in its Application is necessary.

5 On August 23rd, 2019, Duke filed a request  
6 to publish a second public notice to inform ratepayers  
7 of the change in the proposed fuel rates.

8 And on August 26th, 2019, the Commission  
9 issued an Order Requiring the Publication of a Second  
10 Public Notice.

11 On August 19th, 2019, the Public Staff filed  
12 the testimony and exhibits of Jay Lucas, Dustin Metz,  
13 and Jenny Li.

14 On August 28th, 2019, Duke filed the  
15 rebuttal testimony of Witness Kelvin Henderson,  
16 Barbara Coppola, and John Halm.

17 Petitions to Intervene have been filed by  
18 and granted to Fayetteville Public Works Commission,  
19 North Carolina Electric Membership Corporation,  
20 Carolina Utility Customers Association, Inc., North  
21 Carolina Sustainable Energy Association, the Sierra  
22 Club, and Carolina Industrial Group for Fair Utility  
23 Rates II.

24 On September 5th, 2019, the Public Staff



1 filed a motion requesting that witnesses Metz and Li  
2 be excused from attending the expert witness hearing.

3 Also on September 5th, 2019, Duke filed a  
4 motion requesting that witnesses Repko, Church and  
5 Henderson be excused from attending the expert witness  
6 hearing.

7 All parties have agreed to waive cross  
8 examination of these witnesses.

9 On September 6th, 2019, the Commission  
10 issued -- the Commission ordered that the Public Staff  
11 witnesses Metz and Li and Duke's witnesses Repko,  
12 Church, and Henderson all be excused from appearing at  
13 this hearing, and that the testimony and exhibits of  
14 the respective witnesses be received into evidence.

15 Pursuant to the State Ethics Act, I remind  
16 all members of the Commission of their duty to avoid  
17 conflicts of interest and inquire at this time as to  
18 whether any Commissioner has a known conflict of  
19 interest with respect to the matters appearing before  
20 us this afternoon?

21 (No response)

22 Please let the record reflect that there are  
23 no such conflicts. So we will move forward with the  
24 proceeding, and I now call upon counsel for the

1 parties to announce their appearances, beginning with  
2 the Applicant.

3 MR. JIRAK: Good afternoon, Chair Mitchell  
4 and Commissioners. Jack Jirak and Dwight Allen on  
5 behalf of Duke Energy Progress.

6 CHAIR MITCHELL: Good afternoon, Mr. Jirak.

7 MR. SMITH: Benjamin Smith on behalf of the  
8 North Carolina Sustainable Energy Association.

9 MR. PAGE: Robert Page on behalf of Carolina  
10 Utility Customers Association.

11 MR. McDONALD: Ralph McDonald for the  
12 Carolina Industrial Group for Fair Utility Rates II.

13 MR. WEST: James West appearing on behalf of  
14 the Fayetteville Public Works Commission. Good  
15 afternoon.

16 MS. THOMPSON: Good afternoon, Chair  
17 Mitchell. Members of the Commission, Gudrun Thompson  
18 appearing on behalf of the Sierra Club, and with me,  
19 also appearing on behalf of Sierra Club, is Tirrell  
20 Moore.

21 MS. DOWNEY: Good afternoon, Commissioners.  
22 Dianna Downey representing the Public Staff and  
23 representing the Using and Consuming Public.

24 CHAIR MITCHELL: Thank you. Are there any

1 preliminary matters that we must take up before we  
2 move into the hearing? Mr. West.

3 MR. WEST: If I could raise just one, if I  
4 could, which is I believe that the intervenors have  
5 confidential exhibits. I don't know who has or has  
6 not signed an NDA. I think we can probably rely on  
7 Duke to identify who can and cannot receive, but the  
8 outcome of that may be that we need to go in and out  
9 of closed session several times.

10 CHAIR MITCHELL: Thank you, Mr. West. If  
11 attorneys would please alert me when you intend to ask  
12 questions on confidential information and we will  
13 clear the room at that time for anyone who is not  
14 under NDA with the Applicant.

15 MS. THOMPSON: Yes. And, Chair Mitchell,  
16 I'll just go ahead, I believe the Company is putting  
17 its witness Brett Phipps up first. I do have  
18 questions for Mr. Phipps that are on confidential  
19 exhibits starting with my very first question.

20 CHAIR MITCHELL: Thank you, Ms. Thompson.  
21 Any other preliminary matters?

22 MR. JIRAK: And on that topic, all -- I  
23 believe that all intervenor parties have executed  
24 Confidentiality Agreements. Obviously, the terms of

1 the Confidentiality Agreement requires acknowledgment  
2 who are seeking to access the confidential information  
3 so, as far as parties go, we're aware to the extent  
4 that we have not received it for a particular  
5 individual from an intervenor, that particular  
6 intervenor even if you're with that -- individuals  
7 with the intervenor that's executed the  
8 confidentiality would need to not be present for cross  
9 examination on those topics.

10 CHAIR MITCHELL: I trust that, Mr. Jirak,  
11 that you can handle that when the issue arises.

12 MR. JIRAK: Very good.

13 CHAIR MITCHELL: Okay. Ms. Downey, has the  
14 Public Staff identified any public witnesses that are  
15 here this afternoon to present testimony.

16 MS. DOWNEY: No, ma'am.

17 CHAIR MITCHELL: Are there any -- anyone in  
18 the audience that wishes to present public testimony  
19 this afternoon?

20 (No response)

21 It does not appear that anyone wishes to  
22 present testimony so we will proceed with the case. I  
23 call on Duke to present its evidence.

24 MR. JIRAK: Thank you. Chair Mitchell, as

1 you noted the Commission's September 6th, 2019, Order  
2 excused a number of witnesses from appearing and also  
3 noted that the testimony of those particular witnesses  
4 would be received in the record. And, out of an  
5 abundance of caution, I would now move the testimony  
6 of Regis Repko, Kenneth D. Church, and Kelvin  
7 Henderson, along with the relevant exhibits, into  
8 evidence at this time.

9 CHAIR MITCHELL: Hearing no objection your  
10 motion is allowed.

11 MR. JIRAK: Thank you.

12 (WHEREUPON, the prefiled direct  
13 testimony of REGIS REPKO is copied  
14 into the record as if given orally  
15 from the stand.)  
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BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-2, SUB 1204

In the Matter of )  
Application of Duke Energy Progress, LLC ) **DIRECT TESTIMONY OF**  
Pursuant to G.S. 62-133.2 and NCUC Rule ) **REGIS REPKO FOR**  
R8-55 Relating to Fuel and Fuel-Related ) **DUKE ENERGY PROGRESS, LLC**  
Charge Adjustments for Electric Utilities )

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Regis Repko and my business address is 526 South Church Street,  
3 Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am Senior Vice President and Chief Fossil/Hydro Officer for Duke Energy  
6 Progress, LLC (“DEP” or the “Company”).

7 **Q. WHAT ARE YOUR CURRENT DUTIES AS SENIOR VICE PRESIDENT  
8 AND CHIEF FOSSIL/HYDRO OFFICER?**

9 A. In this role, I am responsible for the operations of the Company's regulated fleet  
10 of fossil, hydroelectric, and solar (collectively, "Fossil/Hydro/Solar") generating  
11 facilities in six states, including outage and maintenance services.

12 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL  
13 BACKGROUND.**

14 A. I graduated from Pennsylvania State University with a Bachelor of Science degree  
15 in Nuclear Engineering. My career began with Duke Energy in 1995 as an  
16 engineer at Oconee Nuclear Station. I have held various roles of increasing  
17 responsibility including nuclear shift supervisor, operations shift manager,  
18 engineering supervisor, maintenance rotating equipment manager and  
19 superintendent of operations, where I had responsibility for the operations of  
20 Oconee Nuclear Station and Keowee Hydro Station. I have also served as  
21 engineering manager for Catawba Nuclear Station and station manager for  
22 McGuire Nuclear Station. I became the Senior Vice President and Chief  
23 Fossil/Hydro Officer in 2016.

1 **Q. HAVE YOU TESTIFIED BEFORE THIS COMMISSION IN ANY PRIOR**  
2 **PROCEEDINGS?**

3 A. Yes. I testified before this Commission in the DEP NC 2015 Fuel Hearing Docket  
4 E-2, Sub 1069.

5 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
6 **PROCEEDING?**

7 A. The purpose of my testimony is to (1) describe DEP's Fossil/Hydro/Solar  
8 generation portfolio and changes made since the 2018 fuel and fuel-related cost  
9 recovery proceeding, as well as those expected in the near term, (2) discuss the  
10 performance of DEP's Fossil/Hydro/Solar facilities during the test period of April  
11 1, 2018 through March 31, 2019 (the "test period"), (3) provide information on  
12 significant Fossil/Hydro/Solar outages that occurred during the test period, and (4)  
13 provide information concerning environmental compliance efforts.

14 **Q. PLEASE DESCRIBE DEP'S FOSSIL/HYDRO/SOLAR GENERATION**  
15 **PORTFOLIO.**

16 A. The Company's Fossil/Hydro/Solar generation portfolio consists of 9,204  
17 megawatts ("MWs") of generating capacity, made up as follows:

18	Coal-fired -	3,544 MWs
19	Combustion Turbines -	2,816 MWs
20	Combined Cycle Turbines -	2,568 MWs
21	Hydro -	227 MWs
22	Solar -	49 MWs <sup>1</sup>

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<sup>1</sup> This value represents the relative dependable capacity contribution to meeting summer peak demand, based on the Company's integrated resource planning metrics. The nameplate capacity of the Company's solar facilities is 141 MWs.



1 The 3,544 MWs of coal-fired generation represent the three generating stations of  
2 Roxboro, Mayo, and Asheville, which total seven units. These units are equipped  
3 with emission control equipment, including selective catalytic reduction (“SCR”)  
4 equipment for removing nitrogen oxides (“NO<sub>x</sub>”), flue gas desulfurization  
5 (“FGD” or “scrubber”) equipment for removing sulfur dioxide (“SO<sub>2</sub>”), and low  
6 NO<sub>x</sub> burners. This inventory of coal-fired assets with emission control equipment  
7 enhances DEP’s ability to maintain current environmental compliance and  
8 concurrently utilize coal with increased sulfur content – providing flexibility for  
9 DEP to procure the most cost-effective options for fuel supply.

10 The Company has a total of 32 simple cycle combustion turbine (“CT”)  
11 units, the larger 14 of which provide 2,183 MWs, or 78% of CT capacity. These  
12 14 units are located at Asheville, Darlington, Richmond County, and Wayne  
13 County facilities, and are equipped with water injection systems that reduce NO<sub>x</sub>  
14 and/or have low NO<sub>x</sub> burner equipment in use. The 2,568 MWs shown as  
15 “Combined Cycle Turbines” (“CC”) represent four power blocks. The H.F. Lee  
16 Energy Complex CC power block (“Lee CC”) has a configuration of three CTs  
17 and one steam turbine. The two Richmond County power blocks located at the  
18 Smith Energy Complex consist of two CTs and one steam turbine each. The  
19 Sutton Combined Cycle at Sutton Energy Complex (“Sutton CC”) consists of two  
20 CTs and one steam turbine. The four CC power blocks are equipped with SCR  
21 equipment, and all nine CTs have low NO<sub>x</sub> burners. The steam turbines do not  
22 combust fuel and, therefore, do not require NO<sub>x</sub> controls. The Company’s hydro  
23 fleet consists of 15 units providing 227 MWs of capacity. The Company’s solar  
24 fleet consists of four sites providing 49 MWs of dependable capacity.

1 **Q. WHAT CHANGES HAVE OCCURRED WITHIN THE**  
2 **FOSSIL/HYDRO/SOLAR PORTFOLIO SINCE DEP'S 2018 FUEL AND**  
3 **FUEL-RELATED COST RECOVERY PROCEEDING?**

4 A. Darlington CT Unit 5 retired in May 2018, which reduced capacity by 51 MWs.

5 **Q. WHAT ARE DEP'S OBJECTIVES IN THE OPERATION OF ITS**  
6 **FOSSIL/HYDRO/SOLAR FACILITIES?**

7 A. The primary objective of DEP's Fossil/Hydro/Solar generation department is to  
8 provide safe, reliable and cost-effective electricity to DEP's customers.  
9 Operations personnel and other station employees are well-trained and execute  
10 their responsibilities to the highest standards in accordance with procedures,  
11 guidelines, and a standard operating model.

12 The Company complies with all applicable environmental regulations and  
13 maintains station equipment and systems in a cost-effective manner to ensure  
14 reliability for customers. The Company also takes action in a timely manner to  
15 implement work plans and projects that enhance the safety and performance of  
16 systems, equipment, and personnel, consistent with providing low-cost power  
17 options for DEP's customers. Equipment inspection and maintenance outages are  
18 generally scheduled during the spring and fall months when customer demand is  
19 reduced due to milder temperatures. These outages are well-planned and executed  
20 in order to prepare the unit for reliable operation until the next planned outage in  
21 order to maximize value for customers.

22 **Q. WHAT IS HEAT RATE?**

23 A. Heat rate is a measure of the amount of thermal energy needed to generate a given  
24 amount of electric energy and is expressed as British thermal units ("Btu") per

1 kilowatt-hour (“kWh”). A low heat rate indicates an efficient fleet that uses less  
2 heat energy from fuel to generate electrical energy.

3 **Q. WHAT HAS BEEN THE HEAT RATE OF DEP’S COAL UNITS DURING**  
4 **THE TEST PERIOD?**

5 A. Over the test period, the Company’s seven coal units produced 25% of the  
6 Fossil/Hydro/Solar generation, with the average heat rate for the coal-fired units  
7 being 11,352 Btu/kWh. The most active station during this period was Roxboro,  
8 providing 68% of the coal production for the fleet with a heat rate of 10,624  
9 Btu/kWh. During the test period, the Company’s four combined cycle power  
10 blocks produced 59% of the Fossil/Hydro/Solar generation, with an average heat  
11 rate of 7,167 Btu/kWh.

12 **Q. HOW MUCH GENERATION DID EACH TYPE OF**  
13 **FOSSIL/HYDRO/SOLAR GENERATING FACILITY PROVIDE FOR**  
14 **THE TEST PERIOD AND HOW DOES DEP UTILIZE EACH TYPE OF**  
15 **GENERATING FACILITY TO SERVE CUSTOMERS?**

16 A. For the test period, DEP’s total system generation was 60,144,861 megawatt-  
17 hours (“MWHs”), of which 32,396,712 MWHs, or approximately 54%, was  
18 provided by the Fossil/Hydro/Solar fleet. The breakdown includes a 39%  
19 contribution from gas facilities, 14% contribution from coal-fired stations, 1.4%  
20 contribution from hydro facilities, and 0.4% from solar facilities.

21 The Company’s portfolio includes a diverse mix of units that, along with  
22 its nuclear capacity, allows DEP to meet the dynamics of customer load  
23 requirements in a logical and cost-effective manner. Additionally, DEP has  
24 utilized the Joint Dispatch Agreement with Duke Energy Carolinas, LLC

1 (“DEC”), which allows generating resources for DEP and DEC to be dispatched  
2 as a single system to enhance dispatching at the lowest possible cost. The cost  
3 and operational characteristics of each unit generally determine the type of  
4 customer load situation (e.g., base and peak load requirements) that a unit would  
5 be called upon or dispatched to support.

6 **Q. HOW DID DEP COST EFFECTIVELY DISPATCH ITS DIVERSE MIX**  
7 **OF GENERATING UNITS DURING THE TEST PERIOD?**

8 A. The Company, like other utilities across the U.S., has experienced a change in the  
9 dispatch order for each type of generating facility due to continued favorable  
10 economics resulting from the lower pricing of natural gas. Further, the addition  
11 of new CC units within DEP’s portfolio in recent years has provided DEP with  
12 additional natural gas resources that feature state-of-the-art technology for  
13 increased efficiency and significantly reduced emissions. These factors promote  
14 the use of natural gas and provide real benefits in cost of fuel and reduced  
15 emissions for customers. Gas fired facilities provided 59% of the DEP  
16 Fossil/Hydro/Solar generation during the test period.

17 **Q. PLEASE DISCUSS THE OPERATIONAL RESULTS FOR DEP’S**  
18 **FOSSIL/HYDRO/SOLAR FLEET DURING THE TEST PERIOD.**

19 A. The Company’s generating units operated efficiently and reliably during the test  
20 period. Several key measures are used to evaluate the operational performance  
21 depending on the generator type: (1) equivalent availability factor (“EAF”), which  
22 refers to the percent of a given time period a facility was available to operate at  
23 full power, if needed (EAF is not affected by the manner in which the unit is  
24 dispatched or by the system demands; it is impacted, however, by planned and

1 unplanned maintenance (*i.e.*, forced) outage time); (2) net capacity factor  
2 (“NCF”), which measures the generation that a facility actually produces against  
3 the amount of generation that theoretically could be produced in a given time  
4 period, based upon its maximum dependable capacity (NCF *is* affected by the  
5 dispatch of the unit to serve customer needs); (3) equivalent forced outage rate  
6 (“EFOR”), which represents the percentage of unit failure (unplanned outage  
7 hours and equivalent unplanned derated hours); a low EFOR represents fewer  
8 unplanned outage and derated hours, which equates to a higher reliability measure;  
9 and, (4) starting reliability (“SR”), which represents the percentage of successful  
10 starts.

11 The following chart provides operational results categorized by generator  
12 type, as well as results from the most recently published North American Electric  
13 Reliability Council (“NERC”) Generating Unit Statistical Brochure (“NERC  
14 Brochure”) representing the period 2013 through 2017. The NERC data reported  
15 for the coal-fired units represents an average of comparable units based on  
16 capacity rating.

Generator Type	Measure	Review Period	2013-2017	Nbr of Units
		DEP Operational Results	NERC Average	
<i>Coal-Fired Test Period</i>	EAF	71.4%	81.6%	418
	NCF	25.9%	57.8%	
	EFOR	6.1%	8.1%	
<i>Coal-Fired Summer Peak</i>	EAF	93.1%	n/a	n/a
<i>Total CC Average</i>	EAF	80.3%	85.0%	338
	NCF	72.5%	52.7%	
	EFOR	4.77%	5.3%	
<i>Total CT Average</i>	EAF	80.2%	87.8%	776
	SR	98.7%	98.1%	
<i>Hydro</i>	EAF	79.7%	80.4%	1,113

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2 **Q. PLEASE DISCUSS SIGNIFICANT OUTAGES OCCURRING AT DEP'S**  
3 **FOSSIL/HYDRO/SOLAR FACILITIES DURING THE TEST PERIOD.**

4 A. In general, planned maintenance outages for all fossil and hydro units are  
5 scheduled for the spring and fall to maximize unit availability during periods of  
6 peak demand. Most units had at least one short planned outage during this review  
7 period to inspect and maintain plant equipment.

8 Roxboro Unit 4 had a planned outage in Spring 2018. The primary  
9 purpose of the outage was to perform major boiler maintenance and precipitator  
10 maintenance. Mayo Unit 1 had a planned outage in Fall 2018 to replace the  
11 generator breaker and perform minor boiler maintenance. Roxboro Unit 2 had a  
12 planned outage in Fall 2018. The primary purpose of the outage was to replace  
13 burners, perform MATS inspection, and tie-in the dry bottom ash system.

14 The CC fleet performed planned outages at Richmond County CC PB5  
15 and Sutton CC in Spring 2018. The primary purposes of the Richmond CC PB5  
16 outage was to perform borescope inspections on the combustion turbines and

1 steam turbine, perform a Heat Recovery Steam Generator ("HRSG") inspection,  
2 and balance of plant equipment maintenance. The primary purpose of the Sutton  
3 CC outage was to perform a hot gas path inspection of the combustion turbines.

4 The CT fleet performed planned outages in Spring and Fall 2018. In  
5 Spring 2018, Smith CT Unit 1 and Unit 2 had planned outages. The primary  
6 purpose of the Smith CT Unit 1 outage was to replace the existing exhaust stack.  
7 The primary purpose of the Smith CT Unit 2 outage was to rewind the generator  
8 rotor, perform a hot gas path inspection, and replace the existing exhaust stack. In  
9 Fall 2018, Asheville CT Unit 3 and Unit 4 had a planned outage to perform  
10 transmission work in the switchyard for the new Asheville CC plant and to  
11 perform balance of plant maintenance.

12 **Q. HOW DOES DEP ENSURE EMISSIONS REDUCTIONS FOR**  
13 **ENVIRONMENTAL COMPLIANCE?**

14 A. The Company has installed pollution control equipment on coal-fired units, as  
15 well as new generation resources, in order to meet various current federal, state,  
16 and local reduction requirements for NO<sub>x</sub> and SO<sub>2</sub> emissions. The SCR  
17 technology that DEP currently operates on the coal-fired units uses ammonia or  
18 urea for NO<sub>x</sub> removal and the scrubber technology employed uses crushed  
19 limestone or lime for SO<sub>2</sub> removal. SCR equipment is also an integral part of the  
20 design of the newer CC facilities in which aqueous ammonia (19% solution of  
21 NH<sub>3</sub>) is introduced for NO<sub>x</sub> removal.

22 Overall, the type and quantity of chemicals used to reduce emissions at the  
23 plants varies depending on the generation output of the unit, the chemical  
24 constituents in the fuel burned, and/or the level of emissions reduction required.

1 The Company is managing the impacts, favorable or unfavorable, as a result of  
2 changes to the fuel mix and/or changes in coal burn and utilization of non-  
3 traditional coals. Overall, the goal is to effectively comply with emissions  
4 regulations and provide the optimal total-cost solution for operation of the unit.

5 The Company will continue to leverage new technologies and chemicals to meet  
6 both present and future state and federal emissions requirements including the  
7 Mercury and Air Toxics Standards (“MATS”) rule. Company witness Harrington  
8 provides the cost information for DEP’s chemical use and forecast.

9 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

10 A. Yes, it does.



1 (WHEREUPON, Church Exhibits 1 and  
2 2 are marked for identification as  
3 prefiled and received into  
4 evidence.)

5 (WHEREUPON, the prefiled direct  
6 testimony of KENNETH D. CHURCH is  
7 copied into the record as if given  
8 orally from the stand.)  
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BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-2, SUB 1204

In the Matter of )  
Application of Duke Energy Progress, LLC )  
Pursuant to G.S. 62-133.2 and NCUC Rule )  
R8-55 Relating to Fuel and Fuel-Related )  
Charge Adjustments for Electric Utilities )

**DIRECT TESTIMONY OF  
KENNETH D. CHURCH FOR  
DUKE ENERGY PROGRESS,  
LLC**



1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Kenneth D. Church and my business address is 526 South Church Street,  
3 Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am the General Manager of Nuclear Fuel Engineering for Duke Energy Progress,  
6 LLC (“DEP” or the “Company”) and Duke Energy Carolinas, LLC (“DEC”).

7 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DEP?**

8 A. I am responsible for nuclear fuel procurement and spent fuel management, as well as  
9 the fuel mechanical design, reactor core design, probabilistic risk assessment, and  
10 safety analysis for the nuclear units owned and operated by DEP and DEC.

11 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**  
12 **PROFESSIONAL EXPERIENCE.**

13 A. I graduated from North Carolina State University with a Bachelor of Science degree  
14 in mechanical engineering. I began my career with DEC in 1991 as an engineer and  
15 worked in various roles, including nuclear fuel assembly and control component  
16 design, fuel performance, and fuel reload engineering. I assumed the commercial  
17 responsibility for purchasing uranium, conversion services, enrichment services, and  
18 fuel fabrication services at DEC in 2001. Beginning in 2011, I incrementally assumed  
19 responsibility at DEC for spent nuclear fuel management along with the nuclear fuel  
20 mechanical design and reload licensing analysis functions. Subsequently, I assumed  
21 the same responsibilities for DEP following the merger between Duke Energy  
22 Corporation and Progress Energy, Inc. before entering my current position in January  
23 of 2019.

1 I have served as Chairman of the Nuclear Energy Institute's Utility Fuel  
2 Committee, an association aimed at improving the economics and reliability of  
3 nuclear fuel supply and use, and have also served as Chairman of the World Nuclear  
4 Fuel Market's Board of Governors, an organization that promotes efficiencies in the  
5 nuclear fuel markets. I am currently a registered professional engineer in the state of  
6 North Carolina.

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
8 **PROCEEDING?**

9 A. The purpose of my testimony is to: (1) provide information regarding DEP's nuclear  
10 fuel purchasing practices (2) provide costs for the April 1, 2018 through March 31,  
11 2019 test period ("test period"), and (3) describe changes forthcoming for the  
12 December 1, 2019 through November 30, 2020 billing period ("billing period").

13 **Q. YOUR TESTIMONY INCLUDES TWO EXHIBITS. WERE THESE**  
14 **EXHIBITS PREPARED BY YOU OR AT YOUR DIRECTION AND UNDER**  
15 **YOUR SUPERVISION?**

16 A. Yes. These exhibits were prepared at my direction and under my supervision, and  
17 consist of Church Exhibit 1, which is a Graphical Representation of the Nuclear Fuel  
18 Cycle, and Church Exhibit 2, which sets forth the Company's Nuclear Fuel  
19 Procurement Practices.

20 **Q. PLEASE DESCRIBE THE COMPONENTS THAT MAKE UP NUCLEAR**  
21 **FUEL.**

22 A. In order to prepare uranium for use in a nuclear reactor, it must be processed from an  
23 ore to a ceramic fuel pellet. This process is commonly broken into four distinct

1 industrial stages: (1) mining and milling; (2) conversion; (3) enrichment; and (4)  
2 fabrication. This process is illustrated graphically in Church Exhibit 1.

3 Uranium is often mined by either surface (i.e., open cut) or underground  
4 mining techniques, depending on the depth of the ore deposit. The ore is then sent to  
5 a mill where it is crushed and ground-up before the uranium is extracted by leaching,  
6 the process in which either a strong acid or alkaline solution is used to dissolve the  
7 uranium. Once dried, the uranium oxide (“U<sub>3</sub>O<sub>8</sub>”) concentrate – often referred to as  
8 yellowcake – is packed in drums for transport to a conversion facility. Alternatively,  
9 uranium may be mined by in situ leach (“ISL”) in which oxygenated groundwater is  
10 circulated through a very porous ore body to dissolve the uranium and bring it to the  
11 surface. ISL may also use slightly acidic or alkaline solutions to keep the uranium in  
12 solution. The uranium is then recovered from the solution in a mill to produce U<sub>3</sub>O<sub>8</sub>.

13 After milling, the U<sub>3</sub>O<sub>8</sub> must be chemically converted into uranium  
14 hexafluoride (“UF<sub>6</sub>”). This intermediate stage is known as conversion and produces  
15 the feedstock required in the isotopic separation process.

16 Naturally occurring uranium primarily consists of two isotopes, 0.7%  
17 Uranium-235 (“U-235”) and 99.3% Uranium-238. Most of this country’s nuclear  
18 reactors (including those of the Company) require U-235 concentrations in the 3-5%  
19 range to operate a complete cycle of 18 to 24 months between refueling outages. The  
20 process of increasing the concentration of U-235 is known as enrichment. Gas  
21 centrifuge is the primary technology used by the commercial enrichment suppliers.  
22 This process first applies heat to the UF<sub>6</sub> to create a gas. Then, using the mass  
23 differences between the uranium isotopes, the natural uranium is separated into two

1 gas streams, one being enriched to the desired level of U-235, known as low enriched  
2 uranium, and the other being depleted in U-235, known as tails.

3 Once the UF<sub>6</sub> is enriched to the desired level, it is converted to uranium  
4 dioxide powder and formed into pellets. This process and subsequent steps of  
5 inserting the fuel pellets into fuel rods and bundling the rods into fuel assemblies for  
6 use in nuclear reactors is referred to as fabrication.

7 **Q. PLEASE PROVIDE A SUMMARY OF DEP'S NUCLEAR FUEL**  
8 **PROCUREMENT PRACTICES.**

9 A. As set forth in Church Exhibit 2, DEP's nuclear fuel procurement practices involve  
10 computing near and long-term consumption forecasts, establishing nuclear system  
11 inventory levels, projecting required annual fuel purchases, requesting proposals from  
12 qualified suppliers, negotiating a portfolio of long-term contracts from diverse sources  
13 of supply, and monitoring deliveries against contract commitments.

14 For uranium concentrates, conversion, and enrichment services, long-term  
15 contracts are used extensively in the industry to cover forward requirements and  
16 ensure security of supply. Throughout the industry, the initial delivery under new  
17 long-term contracts commonly occurs several years after contract execution. DEP  
18 relies extensively on long-term contracts to cover the largest portion of its forward  
19 requirements. By staggering long-term contracts over time for these components of  
20 the nuclear fuel cycle, DEP's purchases within a given year consist of a blend of  
21 contract prices negotiated at many different periods in the markets, which has the  
22 effect of mitigating DEP's exposure to price volatility. Diversifying fuel suppliers  
23 reduces DEP's exposure to possible disruptions from any single source of supply. Due

1 to the technical complexities of changing fabrication services suppliers, DEP  
2 generally sources these services to a single domestic supplier on a plant-by-plant basis  
3 using multi-year contracts.

4 **Q. PLEASE DESCRIBE DEP'S DELIVERED COST OF NUCLEAR FUEL**  
5 **DURING THE TEST PERIOD.**

6 A. Staggering long-term contracts over time for each of the components of the nuclear  
7 fuel cycle means DEP's purchases within a given year consist of a blend of contract  
8 prices negotiated at many different periods in the markets. DEP mitigates the impact  
9 of market volatility on the portfolio of supply contracts by using a mixture of pricing  
10 mechanisms. Consistent with its portfolio approach to contracting, DEP entered into  
11 several long-term contracts during the test period.

12 DEP's portfolio of diversified contract pricing yielded an average unit cost of  
13 \$41.38 per pound for uranium concentrates during the test period, representing an  
14 increase of 42% per pound from the prior test period. This increase was primarily due  
15 to the purchase of low cost uranium available in the spot market during the prior test  
16 period.

17 A majority of DEP's enrichment purchases during the test period were  
18 delivered under long-term contracts negotiated prior to the test period. The average  
19 unit cost of DEP's purchases of enrichment services during the test period decreased  
20 8% to \$93.22 per Separative Work Unit.

21 Delivered costs for fabrication and conversion services have a limited impact  
22 on the overall fuel expense rate given that the dollar amounts for these purchases  
23 represent a substantially smaller percentage – 22% and 5%, respectively, for the fuel

1 batches recently loaded into DEP's reactors – of DEP's total direct fuel cost relative  
2 to uranium concentrates or enrichment, which each represent 43% and 30%,  
3 respectively, of the total.

4 **Q. PLEASE DESCRIBE THE LATEST TRENDS IN NUCLEAR FUEL**  
5 **MARKET CONDITIONS.**

6 A. Prices in the uranium concentrate markets remain relatively low due to reduced  
7 demand following the March 2011 event at Fukushima. Industry consultants believe  
8 that recent production cutbacks have been warranted due to the previously existing  
9 oversupply conditions and that market prices need to increase in the longer term to  
10 provide the economic incentive for the exploration, mine construction, and production  
11 necessary to support future industry uranium requirements.

12 Market prices for enrichment and conversion services have recently increased  
13 primarily due to a reduction in available inventory supplies.

14 Fabrication is not a service for which prices are published; however, industry  
15 consultants expect fabrication prices will continue to generally trend upward.

16 **Q. WHAT CHANGES DO YOU SEE IN DEP'S NUCLEAR FUEL COST IN THE**  
17 **BILLING PERIOD?**

18 A. The Company anticipates a decrease in nuclear fuel costs on a cents per kilowatt hour  
19 (“kWh”) basis through the next billing period. Because fuel is typically expensed over  
20 two to three operating cycles (roughly three to six years), DEP's nuclear fuel expense  
21 in the upcoming billing period will be determined by the cost of fuel assemblies loaded  
22 into the reactors during the test period, as well as prior periods. The fuel residing in  
23 the reactors during the billing period will have been obtained under historical contracts



1 negotiated in various market conditions. Each of these contracts contribute to a  
2 portion of the uranium, conversion, enrichment, and fabrication costs reflected in the  
3 total fuel expense.

4 The average fuel expense is expected to decrease from 0.656 cents per kWh  
5 incurred in the test period, to approximately 0.617 cents per kWh in the billing period.  
6 This change reflects the discharge of fuel with a higher cost basis from the reactors  
7 and its replacement with fuel procured under new contracts negotiated in lower  
8 markets.

9 **Q. WHAT STEPS IS DEP TAKING TO PROVIDE STABILITY IN ITS**  
10 **NUCLEAR FUEL COSTS AND TO MITIGATE PRICE INCREASES IN THE**  
11 **VARIOUS COMPONENTS OF NUCLEAR FUEL?**

12 A. As I discussed earlier and as described in Church Exhibit 2, for uranium concentrates,  
13 conversion, and enrichment services, DEP relies extensively on staggered long-term  
14 contracts to cover the largest portion of its forward requirements. By staggering long-  
15 term contracts over time and incorporating a range of pricing mechanisms, DEP's  
16 purchases within a given year consist of a blend of contract prices negotiated at many  
17 different periods in the markets, which has the effect of mitigating DEP's exposure to  
18 price volatility.

19 Although costs of certain components of nuclear fuel are expected to increase  
20 in future years, nuclear fuel costs on a cents per kWh basis will likely continue to be  
21 a fraction of the cents per kWh cost of fossil fuel. Therefore, customers will continue  
22 to benefit from DEP's diverse generation mix and the strong performance of its

1 nuclear fleet through lower fuel costs than would otherwise result absent the  
2 significant contribution of nuclear generation to meeting customers' demands.

3 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

4 **A.** Yes, it does.

1 (WHEREUPON, Henderson Confidential  
2 Exhibit 1 is marked for  
3 identification as prefiled and  
4 received into evidence.)

5 (WHEREUPON, the prefiled direct  
6 testimony of KELVIN HENDERSON is  
7 copied into the record as if given  
8 orally from the stand.)  
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**BEFORE THE NORTH CAROLINA UTILITIES COMMISSION**

**DOCKET NO. E-2, SUB 1204**

In the Matter of )  
Application of Duke Energy Progress, LLC ) **DIRECT TESTIMONY OF**  
Pursuant to G.S. 62-133.2 and NCUC Rule ) **KELVIN HENDERSON FOR**  
R8-55 Relating to Fuel and Fuel-Related ) **DUKE ENERGY PROGRESS, LLC**  
Charge Adjustments for Electric Utilities )

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Kelvin Henderson and my business address is 526 South Church Street,  
3 Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am Senior Vice President of Nuclear Operations for Duke Energy Corporation  
6 (“Duke Energy”) with direct executive accountability for Duke Energy’s North  
7 Carolina nuclear stations, including Duke Energy Progress, LLC’s (“DEP” or the  
8 “Company”) Brunswick Nuclear Station (“Brunswick”) in Brunswick County,  
9 North Carolina, the Harris Nuclear Station (“Harris”) in Wake County, North  
10 Carolina, and Duke Energy Carolinas, LLC’s (“DEC”) McGuire Nuclear Station,  
11 located in Mecklenburg County, North Carolina.

12 **Q. WHAT ARE YOUR RESPONSIBILITIES AS SENIOR VICE PRESIDENT**  
13 **OF NUCLEAR OPERATIONS?**

14 A. As Senior Vice President of Nuclear Operations, I am responsible for providing  
15 oversight for the safe and reliable operation of Duke Energy’s nuclear stations in  
16 North Carolina. I am also involved in the operations of Duke Energy’s other nuclear  
17 stations, including DEP’s Robinson Nuclear Station (“Robinson”) located in  
18 Darlington County, South Carolina.

19 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**  
20 **PROFESSIONAL EXPERIENCE.**

21 A. I have a Bachelor’s degree in Mechanical Engineering from Bradley University and  
22 over 27 years of nuclear energy experience with increasing responsibilities. My  
23 nuclear career began at Commonwealth Edison’s Zion Nuclear Station in Illinois

1 where I received a senior reactor operator license from the Nuclear Regulatory  
2 Commission (“NRC”) and served as a control room unit supervisor. In 1998, I  
3 joined Progress Energy in the operations department at the Harris Nuclear Station.  
4 After serving in various leadership roles in Operations, Work Management, and  
5 Maintenance, I was named plant manager at Harris. In 2011, I was named general  
6 manager of nuclear fleet operations for Progress Energy. Following the Duke  
7 Progress merger in 2012, I became site vice president of DEC’s Catawba Nuclear  
8 Station in York County, South Carolina. In 2016, I was named senior vice president  
9 of corporate nuclear, and I assumed my current role as Senior Vice President of  
10 Nuclear Operations in December 2017.

11 **Q. HAVE YOU TESTIFIED BEFORE THIS COMMISSION IN ANY PRIOR**  
12 **PROCEEDINGS?**

13 A. Yes, I provided testimony in DEP’s 2018 fuel case proceeding in Docket No. E-2,  
14 Sub 1173.

15 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
16 **PROCEEDING?**

17 A. The purpose of my testimony is to describe and discuss the performance of  
18 Brunswick, Harris, and Robinson for the period of April 1, 2018 through March 31,  
19 2019 (the “test period”). I will provide information about refueling outages for the  
20 test period and also discuss the nuclear capacity factor being proposed by DEP for  
21 use in this proceeding in determining the fuel factor to be reflected in rates during  
22 the billing period of December 1, 2019 through November 30, 2020 (“billing  
23 period”).

1 **Q. PLEASE DESCRIBE EXHIBIT 1 INCLUDED WITH YOUR TESTIMONY.**

2 A. Exhibit 1 is a confidential exhibit outlining the planned schedule for refueling  
3 outages for DEP's nuclear units through the billing period. This exhibit represents  
4 DEP's current plan, which is subject to adjustment due to changes in operational and  
5 maintenance requirements.

6 **Q. PLEASE DESCRIBE DEP'S NUCLEAR GENERATION PORTFOLIO.**

7 A. The Company's nuclear generation portfolio consists of approximately 3,575<sup>1</sup>  
8 megawatts ("MWs") of generating capacity, made up as follows:

9 Brunswick - 1,870 MWs

10 Harris - 964 MWs

11 Robinson - 741 MWs

12 **Q. PLEASE PROVIDE A GENERAL DESCRIPTION OF DEP'S NUCLEAR**  
13 **GENERATION ASSETS.**

14 A. The Company's nuclear fleet consists of three generating stations and a total of four  
15 units. Brunswick is a boiling water reactor facility with two units and was the first  
16 nuclear plant built in North Carolina. Unit 2 began commercial operation in 1975,  
17 followed by Unit 1 in 1977. The operating licenses for Brunswick were renewed in  
18 2006 by the NRC, extending operations up to 2036 and 2034 for Units 1 and 2,  
19 respectively. Harris is a single unit pressurized water reactor that began commercial  
20 operation in 1987. The NRC issued a renewed license for Harris in 2008, extending  
21 operation up to 2046. Robinson is also a single unit pressurized water reactor that

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<sup>1</sup> As of January 1, 2019.

1 began commercial operation in 1971. The license renewal for Robinson Unit 2 was  
2 issued by the NRC in 2004, extending operation up to 2030.

3 **Q. WERE THERE ANY CAPACITY CHANGES WITHIN DEP'S NUCLEAR**  
4 **PORTFOLIO DURING THE TEST PERIOD?**

5 A. Yes. Efficiency gains from the replacement of the Harris low pressure turbine in the  
6 spring of 2018 increased the capacity of the unit. After seasonal observations and  
7 validation testing, the Harris maximum dependable capacity ("MDC") was increased  
8 by 32 MWs to 964 MWs effective January 1, 2019. The winter capability rating  
9 was also increased, adding 29 MWs to the unit's winter capability.

10 **Q. WHAT ARE DEP'S OBJECTIVES IN THE OPERATION OF ITS**  
11 **NUCLEAR GENERATION ASSETS?**

12 A. The primary objective of DEP's nuclear generation department is to safely provide  
13 reliable and cost-effective electricity to DEP's customers in North and South  
14 Carolina. The Company achieves this objective by focusing on a number of key  
15 areas. Operations personnel and other station employees receive extensive,  
16 comprehensive training and execute their responsibilities to the highest standards in  
17 accordance with detailed procedures that are continually updated to ensure best  
18 practices. The Company maintains station equipment and systems reliably, and  
19 ensures timely implementation of work plans and projects that enhance the  
20 performance of systems, equipment, and personnel. Station refueling and  
21 maintenance outages are conducted through the execution of well-planned, well-  
22 executed, and high-quality work activities, which ensure that the plant is prepared  
23 for operation until the next planned outage.



1 **Q. PLEASE DISCUSS THE PERFORMANCE OF DEP'S NUCLEAR FLEET**  
2 **DURING THE TEST PERIOD.**

3 A. The Company operated its nuclear stations in a reasonable and prudent manner  
4 during the test period, providing approximately 46% of the total power generated by  
5 DEP. The four nuclear units operated at an actual system average capacity factor of  
6 89.21% during the test period, which included three refueling outages.<sup>2</sup> Output from  
7 three of the four DEP nuclear units was significantly impacted during the test period  
8 by Hurricane Florence. Consistent with site procedures, both Brunswick units were  
9 taken offline prior to the expected landfall of Hurricane Florence. Brunswick Unit 1  
10 was offline for 8.8 days and Unit 2 was offline for 6.3 days. After the Federal  
11 Emergency Management Agency ensured normal emergency recovery capabilities  
12 had been restored in the area, both Brunswick units returned to service.  
13 Additionally, the availability of Robinson was impacted by Hurricane Florence. As  
14 described later in my testimony, the Robinson refueling outage, which began one  
15 week after the hurricane's landfall, was impacted by resource constraints directly  
16 attributable to the hurricane and its aftermath.

17 The performance results discussed in my testimony demonstrate DEP's  
18 continued commitment to achieving high performance without compromising safety  
19 and reliability.

20 **Q. HOW DOES THE PERFORMANCE OF DEP'S NUCLEAR FLEET**  
21 **COMPARE TO INDUSTRY AVERAGES?**

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<sup>2</sup> Brunswick Unit 2 entered a refueling outage on March 2, 2019 and remained offline at the end of the test period.

1 A. The Company's nuclear fleet has a history of exceptional performance that  
2 consistently exceeds industry averages. The most recently published North  
3 American Electric Reliability Council's ("NERC") Generating Unit Statistical  
4 Brochure ("NERC Brochure") indicates an industry average capacity factor of  
5 91.8% for comparable units for the five-year period 2013 through 2017. During the  
6 five-year period ending March 31, 2019, DEP's nuclear fleet achieved an average  
7 capacity factor of 93.29% compared to the industry average of 91.8%. DEP's two-  
8 year average<sup>3</sup> of 92.44% also exceeded the NERC comparable average of 91.8%.  
9 The Company's test period capacity factor of 89.21%, impacted by Hurricane  
10 Florence, fell just below the industry five-year average.

11 **Q. WHAT IMPACTS A UNIT'S AVAILABILITY AND WHAT IS DEP'S**  
12 **PHILOSOPHY FOR SCHEDULING REFUELING AND MAINTENANCE**  
13 **OUTAGES?**

14 A. In general, refueling requirements, maintenance requirements, prudent maintenance  
15 practices, and NRC operating requirements impact the availability of DEP's nuclear  
16 system. Prior to a planned outage, DEP develops a detailed schedule for the outage  
17 including major tasks to be performed along with sub-schedules for particular  
18 activities.

19 The Company's scheduling philosophy is to plan for a best possible outcome  
20 for each outage activity within the outage plan. For example, if the "best ever" time  
21 a particular outage task was performed is 10 days, then 10 days or less becomes the  
22 goal for that task in each subsequent outage. Those individual goals are

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<sup>3</sup> This represents the simple average for the current test period and prior test period of 12 months ended March 2018 for the DEP nuclear fleet.

1 incorporated into an overall outage schedule. The Company aggressively works to  
2 meet, and measures itself against, that schedule. Further, to minimize potential  
3 impacts to outage schedules, “discovery activities” (walk-downs, inspections, etc.)  
4 are scheduled at the earliest opportunities so that any maintenance or repairs  
5 identified through those activities can be promptly incorporated into the outage plan.  
6 Those discovery activities also have pre-planned contingency actions to ensure that,  
7 when incorporated into the schedule, the activities required for appropriate repair  
8 can be performed as efficiently as possible.

9 As noted, the Company uses the schedule for measuring outage planning and  
10 execution, and driving continuous improvement efforts. However, in order to  
11 provide reasonable, rather than best ever, total outage time for planning purposes,  
12 particularly with the dispatch and system operating center functions, DEP also  
13 develops an allocation of outage time which incorporates reasonable schedule losses.  
14 The development of each outage allocation is dependent on maintenance and repair  
15 activities included in the outage, as well as major projects to be implemented during  
16 the outage. Both schedule and allocation are set aggressively to drive continuous  
17 improvement in outage planning and execution.

18 **Q. HOW DOES DEP HANDLE OUTAGE EXTENSIONS AND FORCED**  
19 **OUTAGES?**

20 A. When an outage extension becomes necessary, DEP seeks to ensure that work  
21 completed in the extension results in longer continuous run times and fewer forced  
22 outages, thereby reducing fuel costs in the long run. Therefore, if an unanticipated  
23 issue that has the potential to become an on-line reliability issue is discovered while

1 a unit is off-line for a scheduled outage and repair cannot be completed within the  
2 planned work window, the outage is usually extended to perform necessary  
3 maintenance or repairs prior to returning the unit to service. In the event that a unit  
4 is forced off-line, every effort is made to safely perform the repair and return the unit  
5 to service as quickly as possible.

6 **Q. DOES DEP PERFORM POST-OUTAGE CRITIQUES AND CAUSE**  
7 **ANALYSES FOR INTERNAL IMPROVEMENT EFFORTS?**

8 A. Yes. DEP applies self-critical analysis to each outage and, using the benefit of  
9 hindsight, identifies every potential cause of an outage delay or event resulting in a  
10 forced or extended outage, and applies lessons learned to drive continuous  
11 improvement. The Company also evaluates the performance of each function and  
12 discipline involved in outage planning and execution in order to identify areas in  
13 which it can utilize a self-critical analysis to drive further improvement efforts.

14 **Q. IS SUCH ANALYSES INTENDED TO ASSESS OR MAKE A**  
15 **DETERMINATION REGARDING THE PRUDENCE OR**  
16 **REASONABLENESS OF A PARTICULAR ACTION OR DECISION?**

17 A. No. Given this focus on identifying opportunities for improvement, these critiques  
18 and cause analyses are not intended to document the broader context of the outage  
19 nor do they make any attempt to assess whether the actions taken were reasonable in  
20 light of what was known at the time of the events in question. Instead, the reports  
21 utilize hindsight (*e.g.*, subsequent developments or information not known at the  
22 time) to identify every potential cause of the incident in question. However, such a

1 review is quite different from evaluating whether the actions or decisions in question  
2 were reasonable given the circumstances that existed at that time.

3 **Q. WHAT REFUELING OUTAGES WERE COMPLETED AT DEP'S**  
4 **NUCLEAR FACILITIES DURING THE TEST PERIOD?**

5 A. There were two refueling outages completed during the test period: Harris and  
6 Robinson.

7 The Harris spring refueling outage began on April 7, 2018. In addition to  
8 refueling activities, safety, regulatory projects and reliability enhancements were  
9 completed. Safety and regulatory work included reactor vessel head inspections and  
10 repair, and reactor vessel in-service inspections. Replacement of the station's low-  
11 pressure turbine addressed the aging of the existing turbine and mitigated the free-  
12 standing blade root cracking concerns. The new turbine also improved thermal  
13 efficiency and added 32 MWs to the station's capacity. After testing and validation  
14 during 2018, the station's maximum dependable capacity was increased by 32 MWs  
15 to 964 MWs effective January 1, 2019. The station also completed installation of a  
16 new turbine control system. The new system addresses equipment obsolescence and  
17 single-point vulnerabilities, enhancing the reliability of the station. Other reliability  
18 work included refurbishment of the "B" reactor coolant pump motor and seals, "A"  
19 heater drain pump and motor, and overhaul of the auxiliary feed water turbine. All  
20 outage goals were met, and outage dose was the lowest ever recorded for a Harris  
21 refueling outage. After refueling, projects, maintenance, and inspection activity  
22 completed, the unit returned to service on May 10, 2018; a duration of 33.8 days  
23 compared to a schedule allocation of 37 days.

1           The Robinson refueling outage was originally scheduled to begin on  
2           September 15, 2018, just one day after Hurricane Florence made landfall along  
3           North Carolina's southeast coast. The outage start was delayed by one week, and on  
4           September 22, 2018, Robinson entered the fall refueling outage. In addition to  
5           refueling activities, significant safety, regulatory, and reliability enhancements were  
6           completed. Regulatory and safety enhancements included the transmission upgrade  
7           project ("TUP") and modifications required to transition to the NFPA 805.  
8           Significant activities associated with the TUP included replacement of the 115KV  
9           startup transformer, addition of a second 230KV startup transformer, and upgrades to  
10          the 4KV bus and transmission lines. The TUP provides the station with a second  
11          off-site power path, aligning the station with the current industry standard for U.S.  
12          nuclear plants. NFPA 805 modifications included replacement of refueling water  
13          storage tank discharge valves, residual heat removal loop isolation valves, and loops  
14          "B" and "C" hotleg shutoff valves. Numerous new motor control centers and  
15          distribution panels were also installed as part of the NFPA 805 modifications. A  
16          main power open phase detection modification was also completed. This system  
17          improves safety margins related to offsite power by providing a fully redundant open  
18          phase protection system.

19                 Reliability enhancements included the replacement of both low-pressure  
20          turbines, which addressed blade design issues that have impacted generation since  
21          2012. The Siemens low-pressure turbines were replaced under warranty. Other  
22          reliability enhancements included replacement of the "B" reactor coolant pump

1 motor and seal replacements on “A”, “B”, and “C” pumps. The “B” heater drain  
2 pump was also replaced.

3 After refueling, maintenance, projects and inspection activities were  
4 completed, the unit returned to service on November 26, 2018. The 65-day outage  
5 extended beyond the schedule allocation of 37 days, with the overrun primarily  
6 attributable to direct impacts on resource availability related to Hurricane Florence  
7 and challenges with the complex transmission upgrade project.

8 **Q. WHAT CAPACITY FACTOR DOES DEP PROPOSE TO USE IN**  
9 **DETERMINING THE FUEL FACTOR FOR THE BILLING PERIOD?**

10 A. The Company proposes to use a 94.62% capacity factor, which is a reasonable value  
11 for use in this proceeding based upon the operational history of DEP’s nuclear units  
12 and the number of planned outage days scheduled during the billing period. This  
13 proposed percentage is reflected in the testimony and exhibits of Company witness  
14 Harrington and exceeds the five-year industry weighted average capacity factor of  
15 91.8% for comparable units as reported in the NERC Brochure during the period of  
16 2013 to 2017.

17 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

18 A. Yes, it does.

1 MR. JIRAK: And, in addition, we would like  
2 to move the Application itself into the record as  
3 well.

4 CHAIR MITCHELL: The motion is allowed.

5 (WHEREUPON, Application by Duke  
6 Energy Progress is received into  
7 evidence.)

8 MR. JIRAK: Thank you. At this time I would  
9 call to the witness stand Brett Phipps on behalf of  
10 Duke Energy Progress.

11 CHAIR MITCHELL: Good afternoon, Mr. Phipps.

12 THE WITNESS: Good afternoon.

13 BRETT PHIPPS;

14 having been duly sworn,

15 testified as follows:

16 CHAIR MITCHELL: Thank you.

17 COMMISSIONER GRAY: Pull that microphone  
18 towards you.

19 THE WITNESS: I speak a little louder but  
20 I'll make sure --

21 COMMISSIONER GRAY: I'm still old.

22 THE WITNESS: I got you. Hopefully that's  
23 better.

24 DIRECT EXAMINATION BY MR. JIRAK:



1 Q Mr. Phipps, will you please begin by stating your  
2 full name and title for the record?

3 A My name is Brett Phipps. I'm the Managing  
4 Director of fuel procurement.

5 Q Thank you. Mr. Phipps, did you prepare and cause  
6 to be filed in this proceeding direct testimony  
7 consisting of eight pages of testimony and three  
8 exhibits?

9 A I did.

10 Q And, Mr. Phipps, do you have any changes to make  
11 to your direct testimony at this time?

12 A I do. On page 6, line 18 of my testimony, the  
13 value that's there of \$66.12 should be updated to  
14 reflect \$65.43.

15 Q Thank you. And, Mr. Phipps, aside from that  
16 correction, if I were to ask you the same  
17 questions contained in your testimony today,  
18 would your answers remain the same?

19 A Yes.

20 MR. JIRAK: Chair Mitchell, at this time I  
21 would request that the prefiled direct testimony and  
22 exhibits and workpapers (sic) of Brett Phipps be  
23 copied into the record as if given orally from the  
24 stand.

1 CHAIR MITCHELL: The motion is allowed  
2 filed.

3 (WHEREUPON, Phipps Exhibits 1 and  
4 2 and Phipps Confidential Exhibit  
5 3 are marked for identification as  
6 prefiled.)

7 (WHEREUPON, the prefiled direct  
8 testimony of BRETT PHIPPS is  
9 copied into the record as if given  
10 orally from the stand.)  
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BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-2, SUB 1204

In the Matter of	)	
Application of Duke Energy Progress, LLC	)	<b>DIRECT TESTIMONY OF</b>
Pursuant to G.S. 62-133.2 and NCUC Rule	)	<b>BRETT PHIPPS FOR</b>
R8-55 Relating to Fuel and Fuel-Related	)	<b>DUKE ENERGY PROGRESS, LLC</b>
Charge Adjustments for Electric Utilities	)	

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Brett Phipps. My business address is 526 South Church Street,  
3 Charlotte, North Carolina 28202.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed as Managing Director, Fuel Procurement, for Duke Energy  
6 Corporation (“Duke Energy”). In that capacity, I directly manage the organization  
7 responsible for the purchase and delivery of coal and natural gas to Duke Energy’s  
8 regulated generation fleet, including Duke Energy Progress, LLC (“Duke Energy  
9 Progress,” “DEP,” or the “Company”) and Duke Energy Carolinas, LLC (“DEC”)  
10 (collectively, the “Utilities,” or the “Companies”). In addition to fuels, I also  
11 supervise the procurement of all reagents.

12 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL AND PROFESSIONAL**  
13 **EXPERIENCE.**

14 A. I have a Bachelor of Science degree in Chemistry from Marshall University. I  
15 began in the mining industry in 1993 where I held various roles associated with  
16 surface mining operations. I joined Progress Energy in 1999, holding roles in  
17 terminal operations and sales and marketing for the unregulated business. I  
18 transitioned to the regulated utility in 2005 where I worked in various fuels  
19 procurement functions and leadership roles. I joined Duke Energy in July 2012  
20 and am currently Managing Director, Fuels Procurement. I am on the Board of  
21 Directors of the American Coal Council, and am a member of the The Coal  
22 Institute, the Lexington Coal Exchange, Southern Gas Association, and the  
23 American Gas Association.

24 **Q. HAVE YOU TESTIFIED BEFORE THIS COMMISSION IN ANY PRIOR**

1           **PROCEEDING?**

2       A.     Yes. I testified in support of DEP's 2016 fuel and fuel-related cost recovery  
3           application in Docket No. E-2, Sub 1146 and in May of 2017, I adopted the  
4           testimony filed by Swati V. Daji in support of DEC's 2016 fuel and fuel-related  
5           cost recovery application in Docket No. E-7, Sub 1129.

6       **Q.     WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
7           **PROCEEDING?**

8       A.     The purpose of my testimony is to describe DEP's fossil fuel purchasing practices,  
9           provide actual fossil fuel costs for the period April 1, 2018 through March 31,  
10          2019 ("test period") versus the period April 1, 2017 through March 31, 2018  
11          ("prior test period"), and describe changes projected for the billing period of  
12          December 1, 2019 through November 30, 2020 ("billing period").

13      **Q.     YOUR TESTIMONY INCLUDES THREE EXHIBITS. WERE THESE**  
14          **EXHIBITS PREPARED BY YOU OR AT YOUR DIRECTION AND**  
15          **UNDER YOUR SUPERVISION?**

16      A.     Yes. These exhibits were prepared at my direction and under my supervision, and  
17          consist of Phipps Exhibit 1, which summarizes the Company's Fossil Fuel  
18          Procurement Practices, Phipps Exhibit 2, which summarizes total monthly natural  
19          gas purchases and monthly contract and spot coal purchases for the test period and  
20          prior test period, and Phipps Exhibit 3, which summarizes the fuels related  
21          transactional activity between DEC and Piedmont Natural Gas Company, Inc.  
22          ("Piedmont") for spot commodity transactions during the test period, as required  
23          by the Merger Agreement between Duke Energy and Piedmont, of which DEP

1 receives an allocated portion based on its pro rata share of the overall gas plant  
2 burns for the respective month.

3 **Q. HOW DOES DEP OPERATE ITS PORTFOLIO OF GENERATION**  
4 **ASSETS TO RELIABLY AND ECONOMICALLY SERVE ITS**  
5 **CUSTOMERS?**

6 A. Both DEP and DEC utilize the same process to ensure that the assets of the  
7 Companies are reliably and economically committed and dispatched to serve their  
8 respective customers. To that end, both companies consider numerous factors  
9 such as the latest forecasted fuel prices, transportation rates, planned maintenance  
10 and refueling outages at the generating units, generating unit performance  
11 parameters, and expected market conditions associated with power purchases and  
12 off-system sales opportunities in order to determine the most economic and  
13 reliable means of serving their respective customers.

14 **Q. PLEASE DESCRIBE THE COMPANY'S DELIVERED COST OF COAL**  
15 **AND NATURAL GAS DURING THE TEST PERIOD.**

16 A. The Company's average delivered cost of coal per ton for the test period was  
17 \$84.81 per ton, compared to \$80.82 per ton in the prior test period, representing  
18 an increase of approximately 5%. This includes an average transportation cost of  
19 \$32.72 per ton in the test period, compared to \$29.42 per ton in the prior test  
20 period, representing an increase of approximately 11%. The Company's average  
21 price of gas purchased for the test period was \$4.05 per Million British Thermal  
22 Units ("MMBtu"), compared to \$4.68 per MMBtu in the prior test period,  
23 representing a decrease of approximately 13%. The cost of gas is inclusive of gas  
24 supply, transportation, storage and financial hedging.

1           DEP's coal burn for the test period was 3.6 million tons, compared to a  
2 coal burn of 3.9 million tons in the prior test period, representing a decrease of  
3 approximately 7%. The Company's natural gas burn for the test period was  
4 182.4million MMBtu, compared to a gas burn of 169.4 million MMBtu in the  
5 prior test period, representing an increase of approximately 8%. The primary  
6 contributing factors were changes in (1) weather driven demand, and (2)  
7 commodity prices.

8   **Q.   PLEASE DESCRIBE THE LATEST TRENDS IN COAL AND NATURAL**  
9   **GAS MARKET CONDITIONS.**

10   A.   Coal markets continue to be in a state of flux due to a number of factors, including:  
11       (1) uncertainty around proposed, imposed, and stayed U.S. Environmental  
12       Protection Agency ("EPA") regulations for power plants; (2) continued abundant  
13       natural gas supply and storage resulting in lower natural gas prices, which has  
14       lowered overall domestic coal demand; (3) continued changes in global market  
15       demand for both steam and metallurgical coal; (4) uncertainty surrounding  
16       regulations for mining operations; and (5) tightening supply as bankruptcies,  
17       consolidations and company reorganizations have allowed coal suppliers to  
18       restructure and settle into new, lower on-going production levels.

19           With respect to natural gas, the nation's natural gas supply has grown  
20 significantly over the last several years and producers continue to enhance  
21 production techniques, enhance efficiencies, and lower production costs. Natural  
22 gas prices are reflective of the dynamics between supply and demand factors, and  
23 in the short term, such dynamics are influenced primarily by seasonal weather  
24 demand and overall storage inventory balances. In addition, there continues to be

1 growth in the natural gas pipeline infrastructure needed to serve increased market  
2 demand. However, pipeline infrastructure permitting and regulatory process  
3 approval efforts are taking longer due to increased reviews and interventions,  
4 which can delay and change planned pipeline construction and commissioning  
5 timing.

6 Over the longer term planning horizon, natural gas supply is projected to  
7 continue to increase along with the needed pipeline infrastructure to move the  
8 growing supply to meet demand related to power generation, liquefied natural gas  
9 exports and pipeline exports to Mexico.

10 **Q. WHAT ARE THE PROJECTED COAL AND NATURAL GAS**  
11 **CONSUMPTIONS AND COSTS FOR THE BILLING PERIOD?**

12 A. DEP's current coal burn projection for the billing period is 4.4 million tons,  
13 compared to 3.6 million tons consumed during the test period. DEP's billing  
14 period projections for coal generation may be impacted due to changes from, but  
15 not limited to, the following factors: (1) delivered natural gas prices versus the  
16 average delivered cost of coal; (2) volatile power prices; and (3) electric demand.  
17 Combining coal and transportation costs, DEP projects average delivered coal  
18 costs of approximately \$66.12 per ton for the billing period compared to \$84.81  
19 per ton in the test period. The lower projected cost is due, in part, to newly  
20 negotiated rail transportation contracts that went into effect March 1, 2019. This  
21 projected delivered cost, however, is subject to change based on, but not limited  
22 to, the following factors: (1) exposure to market prices and their impact on open  
23 coal positions; (2) the amount of non-Central Appalachian coal DEP is able to  
24 consume; (3) performance of contract deliveries by suppliers and railroads which



1 may not occur despite DEP's strong contract compliance monitoring process; (4)  
2 changes in transportation rates; and (5) potential additional costs associated with  
3 suppliers' compliance with legal and statutory changes, the effects of which can  
4 be passed on through coal contracts.

5 DEP's current natural gas burn projection for the billing period is  
6 approximately 158.5 million MMBtu, which is a decrease from the 182.4 million  
7 MMBtu consumed during the test period. The current average forward Henry  
8 Hub price for the billing period is \$2.76 per MMBtu, compared to \$3.12 per  
9 MMBtu in the test period. Projected natural gas burn volumes will vary based on  
10 factors such as, but not limited to, changes in actual delivered fuel costs and  
11 weather driven demand.

12 **Q. WHAT STEPS IS DEP TAKING TO MANAGE PORTFOLIO FUEL**  
13 **COSTS?**

14 A. The Company continues to maintain a comprehensive coal and natural gas  
15 procurement strategy that has proven successful over the years in limiting average  
16 annual fuel price changes while actively managing the dynamic demands of its  
17 fossil fuel generation fleet in a reliable and cost effective manner. With respect to  
18 coal procurement, the Company's procurement strategy includes: (1) having an  
19 appropriate mix of term contract and spot purchases for coal; (2) staggering coal  
20 contract expirations in order to limit exposure to forward market price changes;  
21 and (3) diversifying coal sourcing as economics warrant, as well as working with  
22 coal suppliers to incorporate additional flexibility into their supply contracts. The  
23 Company conducts spot market solicitations throughout the year to supplement  
24 term contract purchases, taking into account changes in projected coal burns and

1 existing coal inventory levels.

2 The Company has implemented natural gas procurement practices that  
3 include periodic Request for Proposals and shorter-term market engagement  
4 activities to procure and actively manage a reliable, flexible, diverse, and  
5 competitively priced natural gas supply. These procurement practices include  
6 contracting for volumetric optionality in order to provide flexibility in responding  
7 to changes in forecasted fuel consumption. Lastly, DEP continues to maintain a  
8 short-term financial natural gas hedging plan to manage fuel cost risk for  
9 customers via a disciplined, structured execution approach.

10 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

11 A. Yes, it does.

1 BY MR. JIRAK:

2 Q Mr. Phipps, have you prepared a summary of your  
3 testimony?

4 A I have.

5 Q Please proceed.

6 (WHEREUPON, the summary of BRETT  
7 PHIPPS is copied into the record  
8 as read from the witness stand.)  
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**DUKE ENERGY PROGRESS, LLC**  
**BRETT PHIPPS DIRECT TESTIMONY SUMMARY**  
**DOCKET NO. E-2, SUB 1204**

1           The purpose of my testimony is to describe DEP's fossil fuel purchasing  
2 practices, provide actual fossil fuel costs for the test period, and describe changes  
3 projected for the billing period.

4           DEP serves its customer by ensuring that its generating assets are reliably and  
5 economically committed and dispatched. DEP considers numerous factors such as  
6 the latest forecasted fuel prices, transportation rates, planned maintenance and  
7 refueling outages at the generating units, generating unit performance parameters,  
8 and expected market conditions associated with power purchases and off-system  
9 sales opportunities in order to determine the most economic and reliable means of  
10 serving customers.

11           Coal markets continue to be in a state of flux due to a number of factors. With  
12 respect to natural gas, the nation's natural gas supply has grown significantly over  
13 the last several years and producers continue to enhance production techniques,  
14 enhance efficiencies, and lower production costs. The Company continues to  
15 maintain a comprehensive coal and natural gas procurement strategy that has proven  
16 successful over the years in limiting average annual fuel price changes while actively  
17 managing the dynamic demands of its fossil fuel generation fleet in a reliable and  
18 cost effective manner.

1 DEP's average delivered cost of coal per ton for the review period was \$84.81  
2 per ton, compared to \$80.82 per ton in the prior review period, representing an  
3 increase of approximately 5%. This includes an average transportation cost of  
4 \$32.72 per ton in the review period, compared to \$29.42 per ton in the prior review  
5 period, representing an increase of approximately 11%. The Company's average  
6 cost of gas purchased for the review period was \$4.05 per million MBtu, as  
7 compared to \$4.68 per million MBtu in the prior review period, representing a  
8 decrease of approximately 13%. These costs include gas supply, transportation,  
9 storage and financial hedging.

10 DEP's coal burn for the review period was 3.6 million tons, compared to a  
11 coal burn of 3.9 million tons in the prior review period, representing a decline of  
12 approximately 7%. The Company consumed approximately 182.4 million MBtu of  
13 natural gas in the review period, compared to 169.4 million MBtu in the prior review  
14 period, representing an increase of 8%. The primary contributing factors were  
15 changes in weather driven demand and commodity prices. DEP's projections for the  
16 billing period include approximately 4.4 million tons of coal and 158.5 million MBtu  
17 of natural gas consumed. These projections are subject to change due to multiple  
18 factors such as, but not limited to, changes in commodity prices and weather driven  
19 demand.

20 This concludes my testimony summary.

1 MR. JIRAK: Chair Mitchell, the witness is  
2 available for cross examination at this time. Now,  
3 understanding that the first question is going to deal  
4 with confidential information, I guess I would begin  
5 by asking that anyone in the room here who has not  
6 executed an acknowledgment of the confidentiality  
7 agreement would please exit. I'm not necessarily --

8 MR. WEST: Actually, Jack, I apologize.  
9 Gudrun and I talked very briefly and I have one or two  
10 very quick questions that are public --

11 MR. JIRAK: Okay.

12 MR. WEST: -- as opposed to confidential.

13 MR. JIRAK: Okay.

14 MR. WEST: So, if it's okay, I'll begin.

15 CROSS EXAMINATION BY MR. WEST:

16 Q Mr. Phipps, in your summary you said that coal  
17 markets continue to be in a state of flux.

18 Please don't hurt your neck.

19 You're welcome to look forward and talk to the  
20 Commission.

21 Is that a reference exclusively to  
22 the variability of price in the coal market or  
23 something else?

24 A It's multiple factors. In my expanded testimony

1           there is a -- it goes into expanded areas,  
2           whether it's extended regulation; safety  
3           regulations on the industry; production cost;  
4           demand for the product; whether it be export or  
5           domestic; price is a part of that as well; and  
6           the financial health of the companies; and the  
7           recent bankruptcies that's taken place.

8       Q     Okay. Is the aggregation of those factors  
9           leading to a -- some variability in price?

10     A     Obviously, there's several factors. But, yes,  
11           those are part of prices that impact the market.  
12           It's a market-driven price and market demands.  
13           We go after physical solicitations where it  
14           solicits the market on a physical basis. But,  
15           yes, those are not limited to but those are some  
16           of the factors that impact price.

17     Q     And can you tell us for approximately what period  
18           the coal market has been in a state of flux,  
19           meaning for a year, five years, a decade?

20     A     I'm -- my observation is through -- it's been in  
21           several years.

22     Q     Can you be a little more specific than that?

23     A     It's pretty broad. I -- you know, I'll expand.  
24           So there has been periods of where it's very

1 healthy. I'm going to say it's cyclical in  
2 nature. For instance, in 2008, it was a very  
3 healthy couple of years for the industry. It was  
4 a healthy export market and healthy demand. That  
5 followed by lower gas prices in 2012, it really  
6 drove the industry into some financial  
7 challenges. Now, fast forward to last year,  
8 domestically, coal is still on the decline  
9 because of low natural gas and other generation  
10 forms, but it was a healthy export market. So  
11 the export markets, from a global perspective,  
12 really benefited. Now, fast forward to today,  
13 both domestic and export demand for coal is down;  
14 therefore, that's the reason why you're seeing a  
15 continued financial challenge and all the other  
16 drivers. So I'm not trying to not answer your  
17 question, it's just cyclical in nature over time.

18 Q But it sounds like, based on what you said, that  
19 the cyclical nature of this flux could have  
20 started as early as 2008. Did I  
21 understand correctly?

22 A It actually has been -- actually it's been really  
23 through a long time for the industry, you know,  
24 even back to 2005 was a healthy timeframe for the



1 industry which was a decline. So I would say  
2 over the last decade at least, if not more, it's  
3 been cyclical in nature for the ups and downs.

4 MR. WEST: I don't have any further  
5 questions. Thank you very much.

6 MS. THOMPSON: Okay. And I do have some  
7 questions on confidential exhibits though. Sorry,  
8 Mr. Jirak, you had started to address that.

9 MR. JIRAK: Right. So, again, I don't  
10 necessarily recognize every single person in the room  
11 but I believe the vast majority of the people have  
12 executed or are with Public Staff or Duke. I don't  
13 mean to call anyone out but, Gray Styers, I don't  
14 know if --

15 MR. STYERS: I have not.

16 MR. JIRAK: So I think at this point you  
17 probably need to leave the room. Again, based on my  
18 recognition here I believe everyone else is either  
19 with the Public Staff, with Duke, or has executed a  
20 Confidentiality Agreement.

21 (WHEREUPON, the following is  
22 confidential and shall be filed  
23 under seal.)

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Q [REDACTED]

MS. THOMPSON: [REDACTED]

[REDACTED]

CHAIR MITCHELL: [REDACTED]

MS. THOMPSON: [REDACTED]

[REDACTED]

BY MS. THOMPSON:

Q [REDACTED]

[REDACTED]

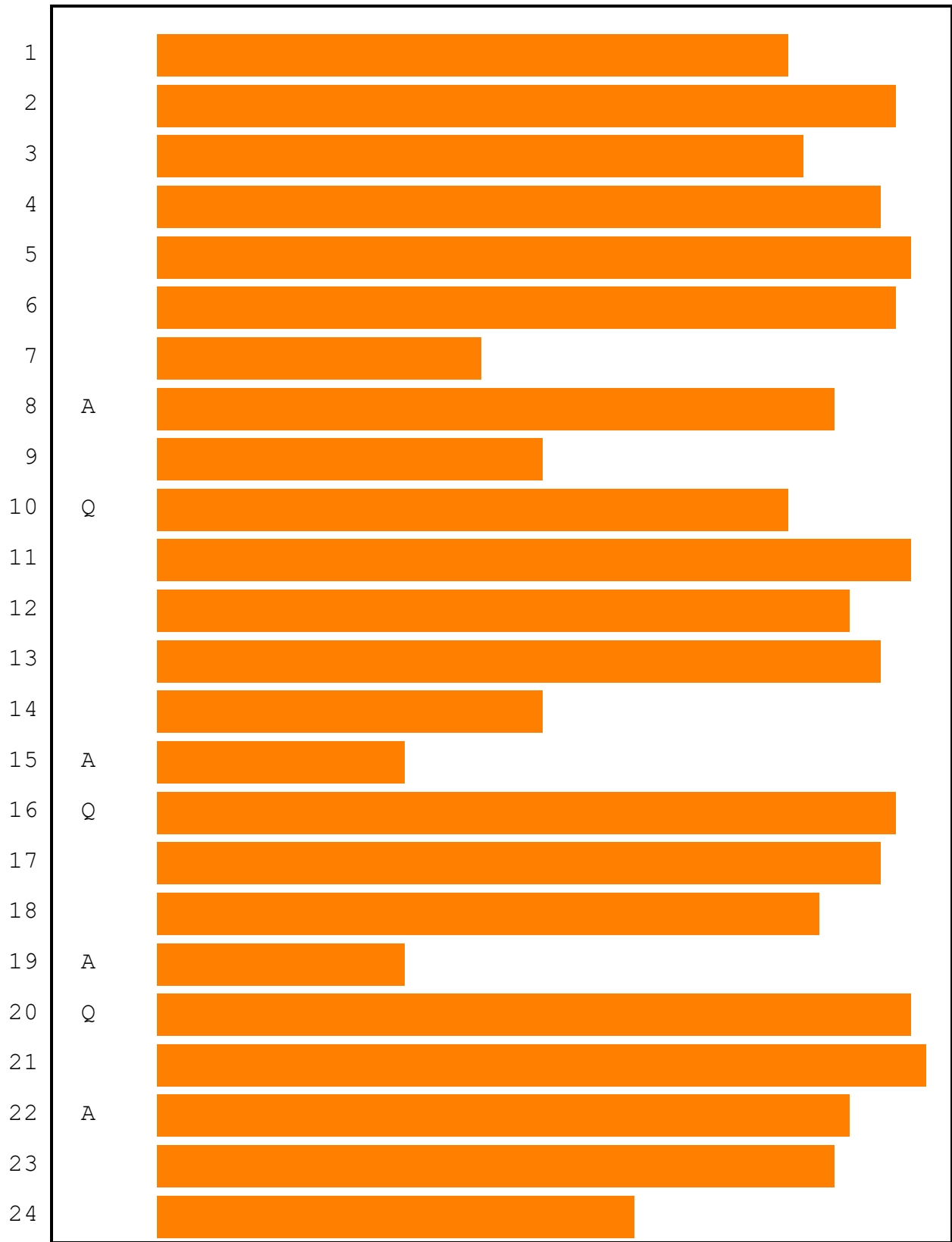
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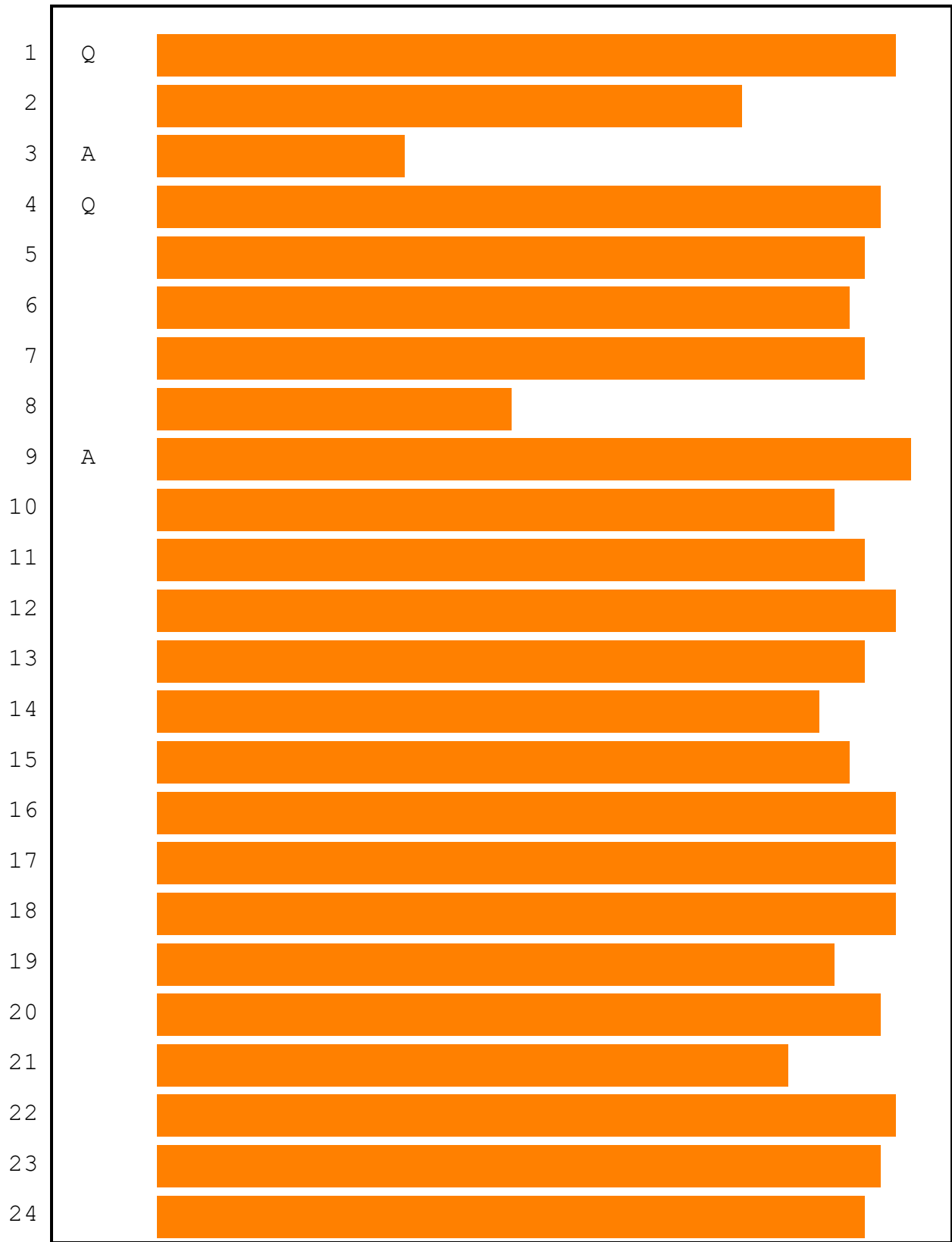
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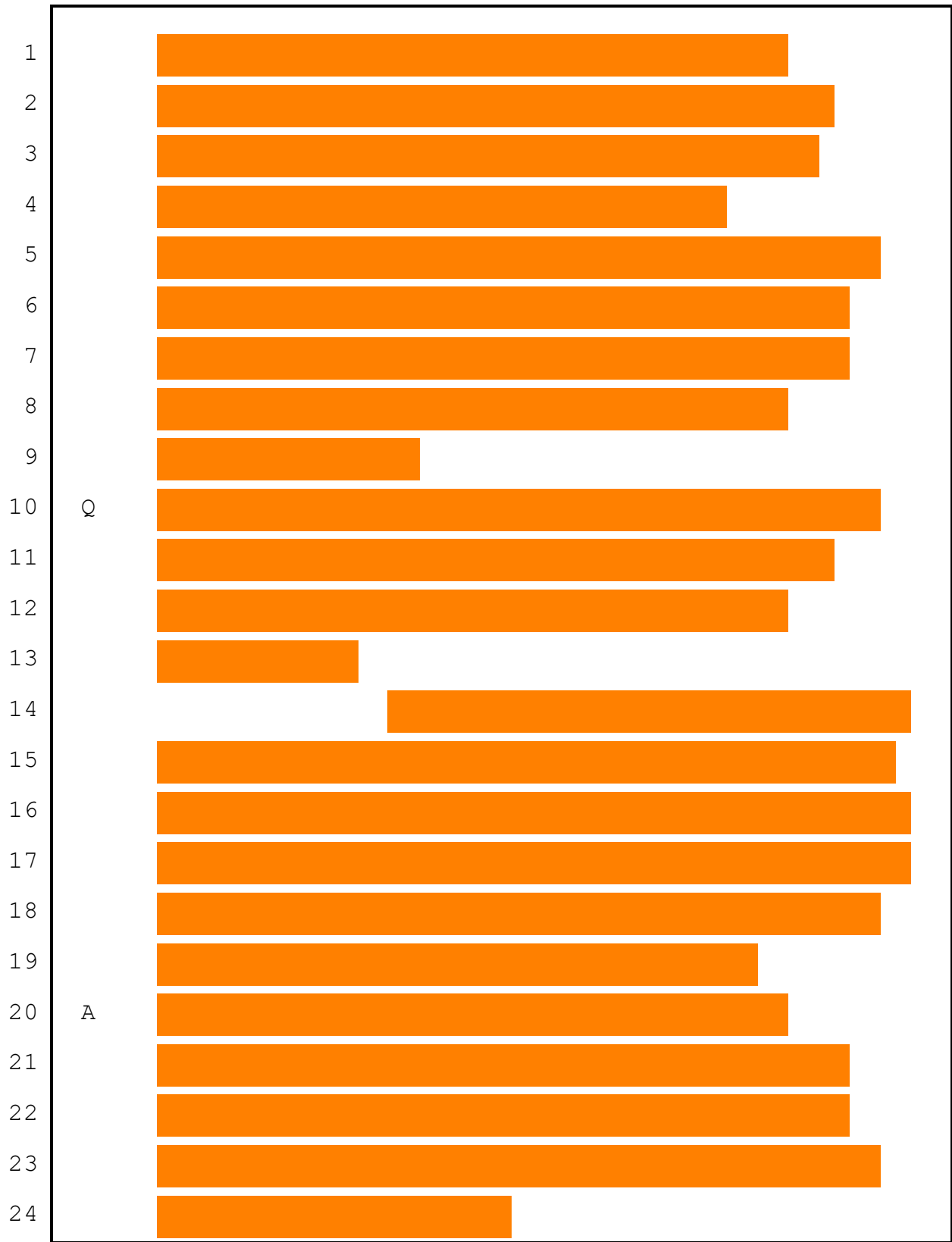
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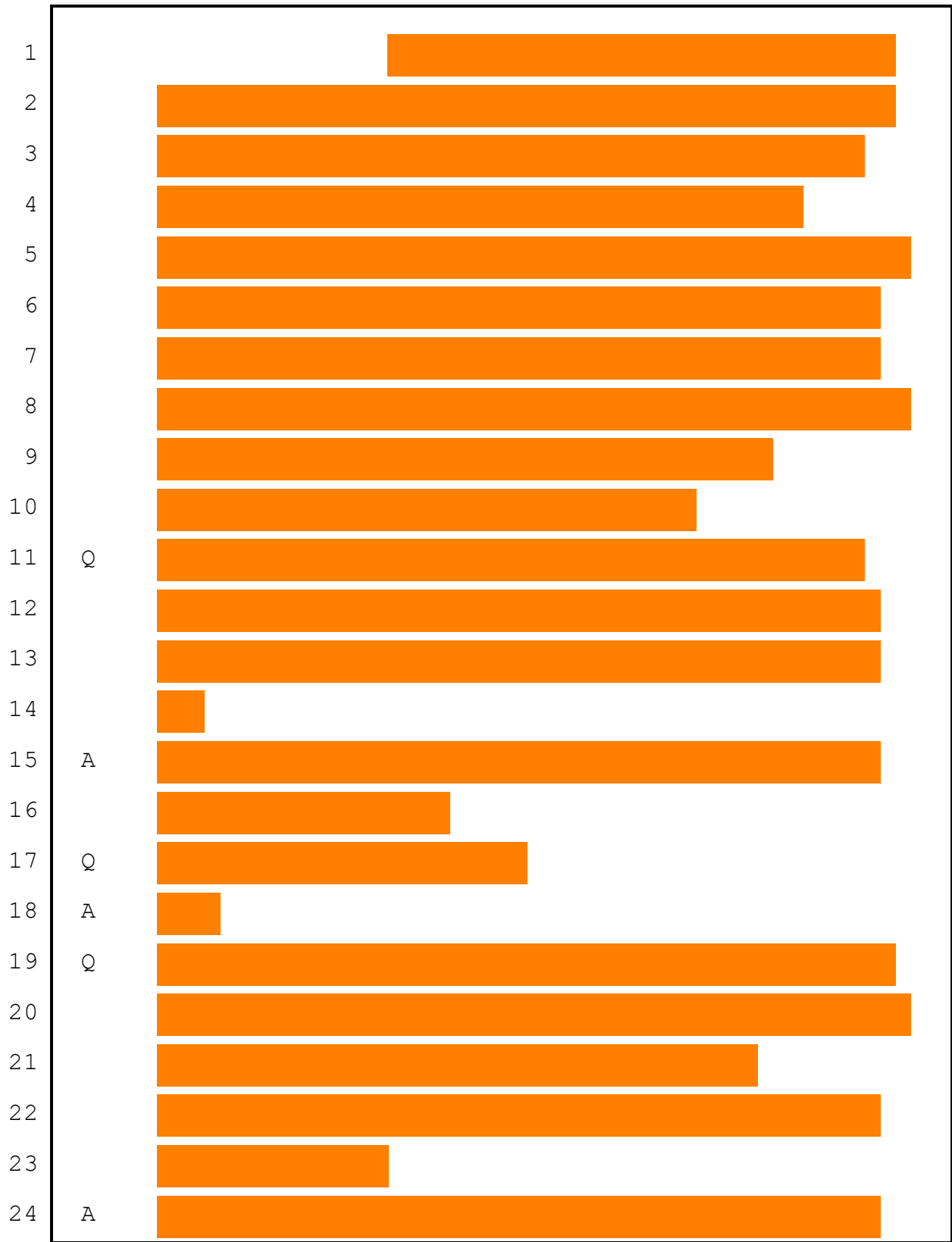


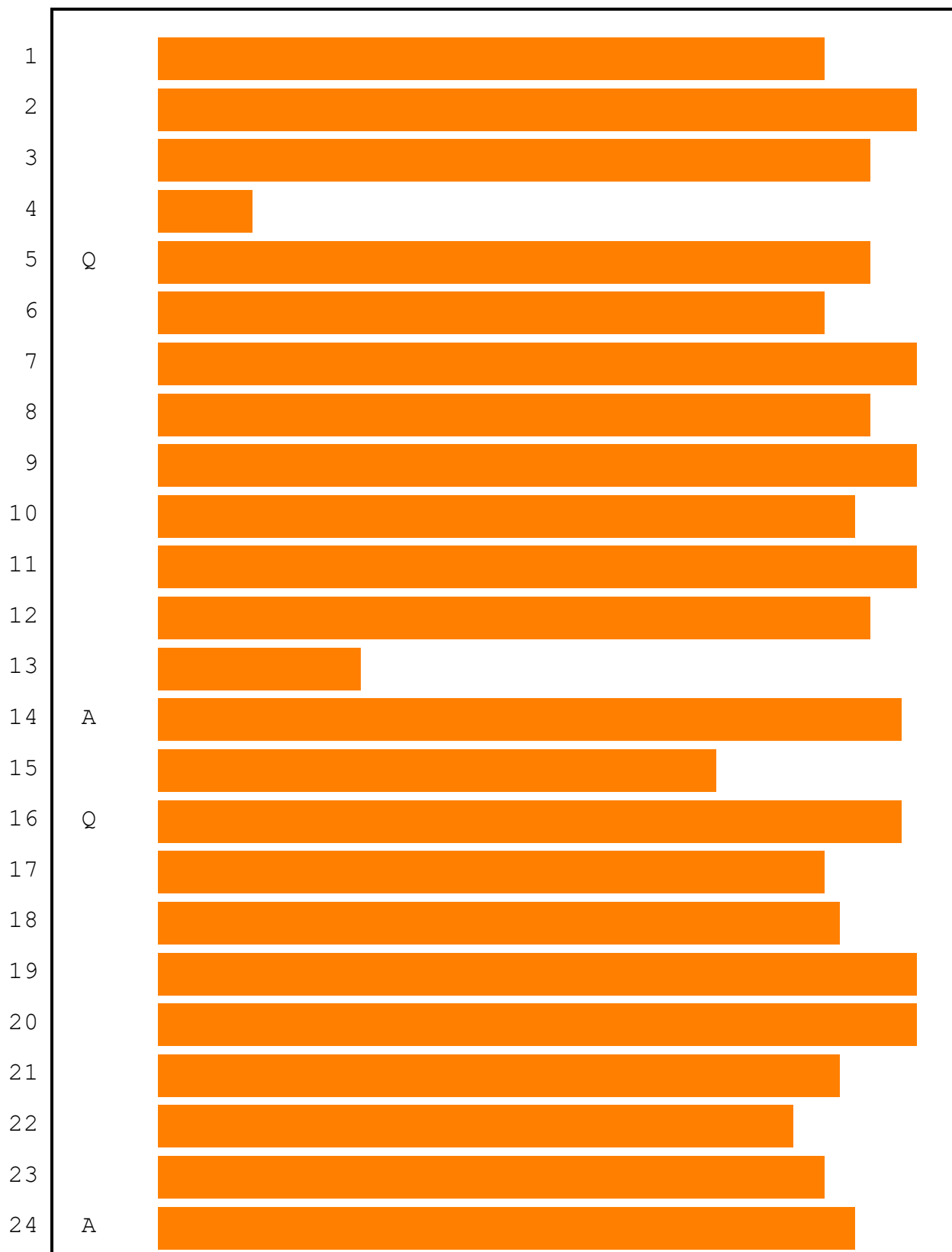
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NORTH CAROLINA UTILITIES COMMISSION









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2 [REDACTED]

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20 MR. PAGE: [REDACTED]

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23 MS. THOMPSON: [REDACTED]

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MR. PAGE: [REDACTED]

MS. THOMPSON: [REDACTED]

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MR. JIRAK: [REDACTED]

MS. THOMPSON: [REDACTED]

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CHAIR MITCHELL: [REDACTED]

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BY MS. THOMPSON:

Q [REDACTED]

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MS. THOMPSON:

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BY MS. THOMPSON:

Q

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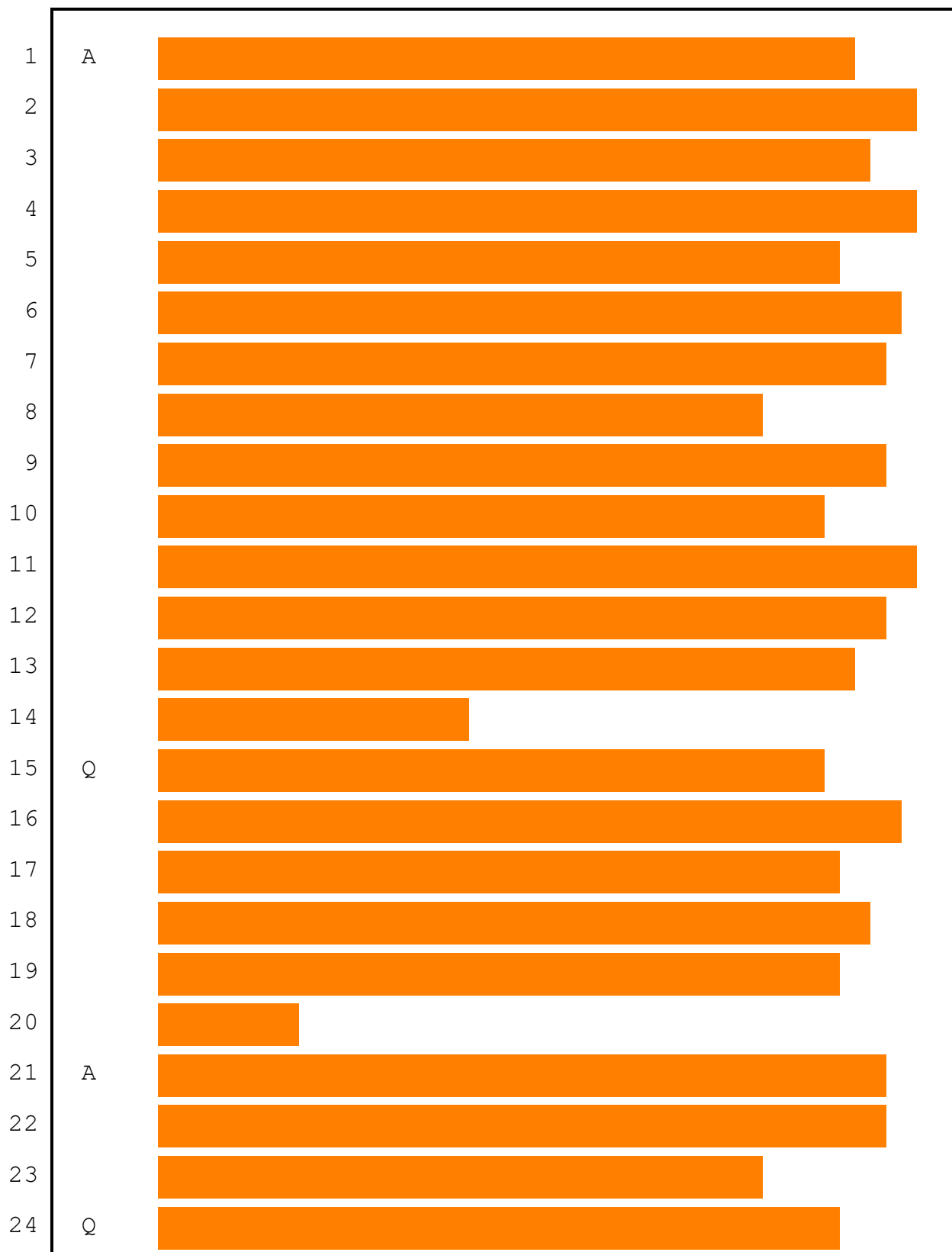
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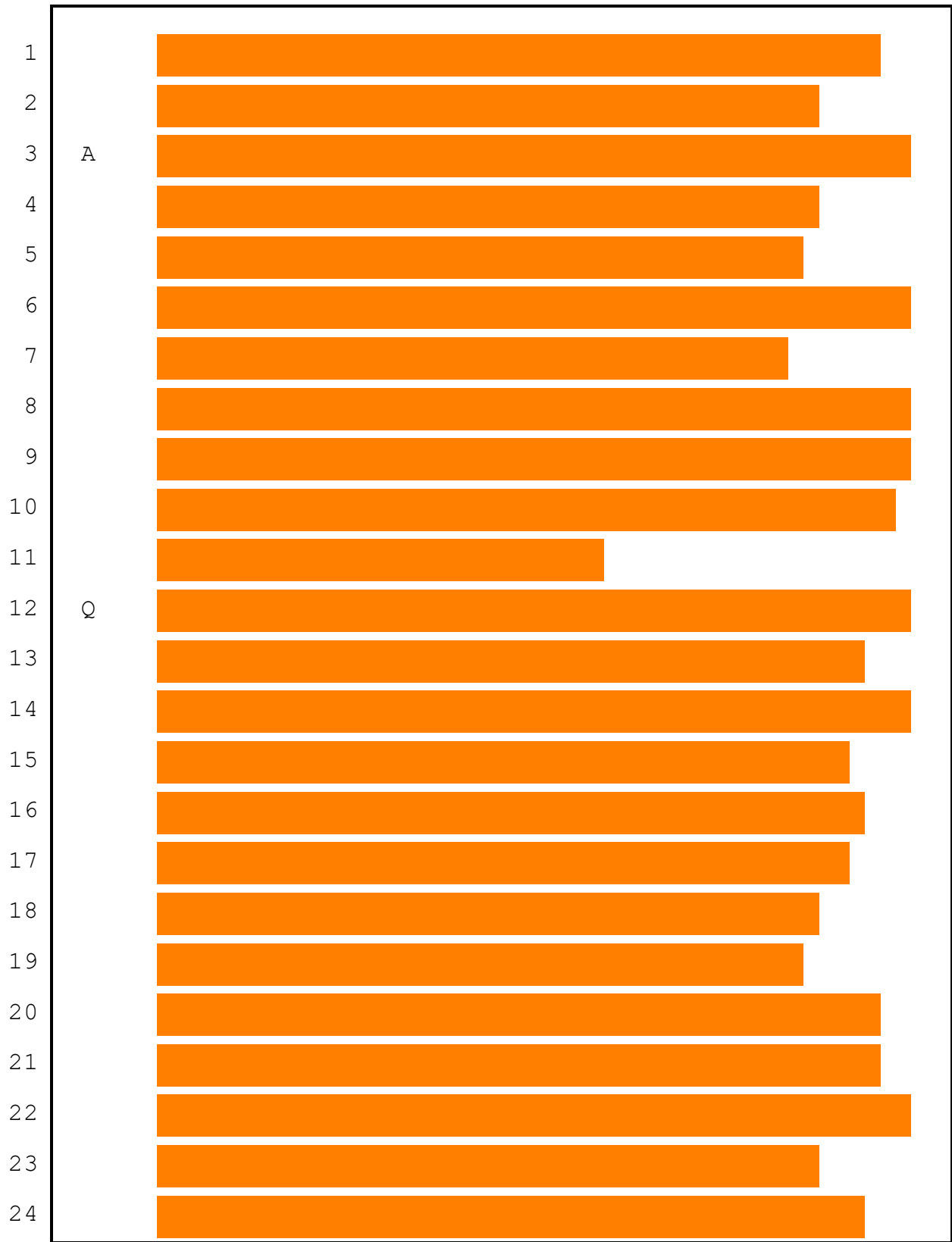
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MS. THOMPSON:

CHAIR MITCHELL:

MR. JIRAK:

MS. DOWNEY:

CHAIR MITCHELL:

1 (WHEREUPON, confidential session  
2 has ended.)

3 CHAIR MITCHELL: Any additional cross  
4 examination for Mr. Phipps?

5 (No response)

6 Redirect?

7 MR. JIRAK: We have no redirect.

8 CHAIR MITCHELL: Questions from the  
9 Commission?

10 (No response)

11 Okay. No questions from the Commission.

12 MR. JIRAK: Thank you.

13 CHAIR MITCHELL: Mr. Phipps, you are  
14 excused.

15 THE WITNESS: Thank you.

16 (The witness is excused)

17 MS. THOMPSON: Thank you, Madam Court  
18 Reporter. I would like to move admission of Sierra  
19 Club Confidential Phipps Cross Exam Exhibits 1, 2 and  
20 3.

21 CHAIR MITCHELL: Without objection, the  
22 motion is allowed.

23 (WHEREUPON, Sierra Club  
24 Confidential Phipps Cross

1 Examination Exhibits 1, 2 and 3  
2 are received into evidence.)

3 CHAIR MITCHELL: Ms. Thompson, I'd ask that  
4 you work with the court reporter to make sure that the  
5 exhibits are appropriately identified as confidential.

6 MS. THOMPSON: (Nods head in agreement).

7 CHAIR MITCHELL: Mr. Jirak, call your next  
8 witness, please.

9 MR. JIRAK: Thank you, Chair Mitchell. At  
10 this time DEP would like to call to the stand Dana M.  
11 Harrington.

12 CHAIR MITCHELL: Good afternoon,  
13 Ms. Harrington.

14 MS. HARRINGTON: Good afternoon.

15 CHAIR MITCHELL: Let's go ahead and get you  
16 sworn in.

17 DANA M. HARRINGTON;  
18 having been duly sworn,  
19 testified as follows:

20 DIRECT EXAMINATION BY MR. JIRAK:

21 Q Ms. Harrington, would you please begin by stating  
22 your full name and title for the record?

23 A Dana Marie Harrington, Rates Manager.

24 Q Ms. Harrington, did you prepare and cause to be

1 filed in this proceeding direct testimony  
2 consisting of 15 pages of testimony, six exhibits  
3 and 16 workpapers?

4 A I did.

5 Q And did you also prepare and cause to be filed in  
6 this proceeding supplemental testimony consisting  
7 of seven pages of testimony, six exhibits and 16  
8 workpapers?

9 A I did.

10 Q Do you have any changes to make to your direct or  
11 supplemental testimony at this time?

12 A I do not.

13 Q Ms. Harrington, if I were to ask you the same  
14 questions contained in your testimony today,  
15 would your answers remain the same?

16 A They would.

17 MR. JIRAK: Chair Mitchell, at this time I  
18 would request that the prefiled direct and  
19 supplemental testimony, and exhibits, and workpapers  
20 of Dana M. Harrington be copied into the record as if  
21 given orally from the stand.

22 CHAIR MITCHELL: The motion is allowed.

23 (WHEREUPON, Harrington Exhibits 1

24 - 6 and Harrington Workpapers 1 -

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16b are marked for identification  
as prefiled.)

(WHEREUPON, the prefiled direct  
testimony of DANA M. HARRINGTON is  
copied into the record as if given  
orally from the stand.)

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-2, SUB 1204

In the Matter of )  
Application of Duke Energy Progress, LLC )  
Pursuant to G.S. 62-133.2 and NCUC Rule ) **DIRECT TESTIMONY**  
R8-55 Relating to Fuel and Fuel-Related ) **OF DANA M. HARRINGTON FOR**  
Charge Adjustments for Electric Utilities ) **DUKE ENERGY PROGRESS, LLC**

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Dana M. Harrington, and my business address is 550 South Tryon  
3 Street, Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am a Rates Manager supporting both Duke Energy Progress, LLC (“DEP” or the  
6 “Company”) and Duke Energy Carolinas, LLC (“DEC”) (collectively, the  
7 “Companies”).

8 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND**  
9 **PROFESSIONAL EXPERIENCE.**

10 A. I received a Bachelor of Arts degree in Psychology with Honors from the University  
11 of North Carolina at Chapel Hill and I am a certified public accountant licensed in  
12 the State of North Carolina. I began my accounting career in 2005 with Greer and  
13 Walker, LLC as a tax accountant and later a staff auditor. From 2007 until 2010 I  
14 was an Accounting Analyst with Duke Energy in the Finance organization. In 2010,  
15 I joined the Rates Department as a Lead Accounting Analyst where I have spent  
16 the past eight years. I was recently promoted to the position of Rates and  
17 Regulatory Strategy Manager.

18 **Q. HAVE YOU PREVIOUSLY TESTIFIED OR SUBMITTED TESTIMONY**  
19 **BEFORE THE NORTH CAROLINA UTILITIES COMMISSION?**

20 A. No.

21 **Q. ARE YOU FAMILIAR WITH THE ACCOUNTING PROCEDURES AND**  
22 **BOOKS OF ACCOUNT OF DEP?**

23 A. Yes. Duke Energy Progress’ books of account follow the uniform classification of  
24 accounts prescribed by the Federal Energy Regulatory Commission (“FERC”).

1 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

2 A. The purpose of my testimony is to present the information and data required by North  
3 Carolina General Statutes (“N.C. Gen. Stat.”) § 62-133.2(c) and (d) and Commission  
4 Rule R8-55, as set forth in Harrington Exhibits 1 through 6, along with supporting  
5 workpapers. The test period used in supplying this information is the period of April  
6 1, 2018 through March 31, 2019 (“test period”), and the billing period is December 1,  
7 2019 through November 30, 2020 (“billing period”).

8 **Q. WHAT IS THE SOURCE OF THE ACTUAL INFORMATION AND DATA**  
9 **FOR THE TEST PERIOD?**

10 A. Actual test period kilowatt hour (“kWh”) generation, kWh sales, fuel-related  
11 revenues, and fuel-related expenses were taken from the Company’s books and  
12 records. These books, records, and reports of the Company are subject to review by  
13 the regulatory agencies that regulate the Company’s electric rates.

14 In addition, independent auditors perform an annual audit to provide assurance  
15 that, in all material respects, internal accounting controls are operating effectively and  
16 the Company’s financial statements are accurate.

17 **Q. WERE HARRINGTON EXHIBITS 1 THROUGH 6 PREPARED BY YOU OR**  
18 **AT YOUR DIRECTION AND UNDER YOUR SUPERVISION?**

19 A. Yes, these exhibits were prepared by me or under my supervision and consist of the  
20 following:

- 21 • Exhibit 1: Summary Comparison of Fuel and Fuel-Related Costs Factors.
- 22 • Exhibit 2, Schedule 1: Fuel and Fuel-Related Costs Factors - reflecting a 94.62%  
23 proposed nuclear capacity factor and projected billing period megawatt hour (“MWh”)  
24 sales.



- 1 • Exhibit 2, Schedule 2: Fuel and Fuel-Related Costs Factors - reflecting a 94.62%  
2 proposed nuclear capacity factor and normalized test period MWh sales.
- 3 • Exhibit 2, Schedule 3: Fuel and Fuel-Related Costs Factors - reflecting an 91.8% North  
4 American Electric Reliability Corporation (“NERC”) five-year national weighted average  
5 nuclear capacity factor for comparable units and projected billing period MWh sales.
- 6 • Exhibit 3, Page 1: Calculation of the Proposed Composite Experience Modification Factor  
7 (“EMF”) rate.
- 8 • Exhibit 3, Page 2: Calculation of the EMF for residential customers.
- 9 • Exhibit 3, Page 3: Calculation of the EMF for small general service customers.
- 10 • Exhibit 3, Page 4: Calculation of the EMF for medium general service customers.
- 11 • Exhibit 3, Page 5: Calculation of the EMF for large general service customers.
- 12 • Exhibit 3, Page 6: Calculation of the EMF for lighting customers.
- 13 • Exhibit 4: Normalized Test Period MWh Sales, Fuel and Fuel-Related Revenue, Fuel  
14 and Fuel-Related Expense, and System Peak.
- 15 • Exhibit 5: Nuclear Capacity Ratings.
- 16 • Exhibit 6, Report 1: March 2019 Monthly Fuel Report, as required by NCUC Rule R8-52.
- 17 • Exhibit 6, Report 2: March 2019 Monthly Base Load Power Plant Performance Report, as  
18 required by NCUC Rule R8-53.

19 **Q. PLEASE EXPLAIN WHAT IS SHOWN ON HARRINGTON EXHIBIT 1.**

- 20 A. Harrington Exhibit 1 presents a summary of fuel and fuel-related cost factors, which  
21 include: the currently approved fuel and fuel-related cost factors, the projected fuel  
22 and fuel-related cost factors using the NERC five-year national weighted average  
23 capacity factor with projected billing period sales, the projected fuel and fuel-related  
24 cost factors using the proposed capacity factor with normalized test period sales, and

1 the proposed fuel and fuel-related cost factors using the proposed capacity factor with  
2 projected billing period sales.

3 **Q. WHAT FUEL AND FUEL-RELATED COST FACTORS DOES DEP**  
4 **PROPOSE FOR INCLUSION IN RATES FOR THE BILLING PERIOD?**

5 A. The Company proposes that the fuel and fuel-related costs factors shown in the table  
6 below be reflected in rates during the billing period. The factors that DEP proposes  
7 in this proceeding utilize a 94.62% nuclear capacity factor as testified to by Company  
8 witness Henderson. The components of the proposed fuel and fuel-related cost factors  
9 by customer class, as shown on Harrington Exhibit 1 in cents per kWh (“cents/kWh”),  
10 are:

		Small	Medium	Large	
		General	General	General	
	Residential	Service	Service	Service	Lighting
	cents/KWh	cents/KWh	cents/KWh	cents/KWh	cents/KWh
Proposed Fuel and Fuel-Related Costs cents/kWh	2.355	2.469	2.432	2.099	2.121
EMF Increment/(Decrement) cents/kWh	0.252	0.120	0.170	0.557	0.435
Net Fuel and Fuel-Related Costs Factors cents/kWh	2.607	2.589	2.602	2.656	2.556

11  
12 **Q WHAT IS THE IMPACT TO CUSTOMERS’ BILLS IF THE PROPOSED**  
13 **FUEL AND FUEL-RELATED COST FACTORS ARE APPROVED BY THE**  
14 **COMMISSION?**

15 A. If the proposed fuel and fuel-related cost factors are approved, there will be a 2.4%  
16 decrease, on average, in customers’ bills. The table below shows both the proposed  
17 and existing fuel and fuel-related cost factors (excluding regulatory fee).

		Small	Medium	Large	
		General	General	General	
	Residential	Service	Service	Service	Lighting
	cents/KWh	cents/KWh	cents/KWh	cents/KWh	cents/KWh
Proposed Factors cents/kWh	2.607	2.589	2.602	2.656	2.556
Current Factors cents/kWh	2.886	2.919	2.820	2.795	3.136

1 **Q. HOW DOES DEP DEVELOP THE FUEL FORECASTS FOR ITS**  
2 **GENERATING UNITS?**

3 A. For this filing, DEP used an hourly dispatch model in order to generate its fuel  
4 forecasts. This hourly dispatch model considers the latest forecasted fuel prices,  
5 outages at the generating units based on planned maintenance and refueling schedules,  
6 forced outages at generating units based on historical trends, generating unit  
7 performance parameters, and expected market conditions associated with power  
8 purchases and off-system sales opportunities. In addition, the model dispatches  
9 DEP's and DEC's generation resources with the joint dispatch, which optimizes the  
10 generation fleets of DEP and DEC combined.

11 **Q. PLEASE EXPLAIN WHAT IS SHOWN ON HARRINGTON EXHIBIT 2,**  
12 **SCHEDULES 1, 2, AND 3 INCLUDING THE NUCLEAR CAPACITY**  
13 **FACTORS.**

14 A. Exhibit 2 is divided into three schedules. Schedule 1 presents the prospective fuel and  
15 fuel-related costs. The calculation uses the nuclear capacity factor of 94.62%, as  
16 explained in Company witness Henderson's testimony, and provides the projected  
17 MWh sales for the billing period on which system generation and costs are based.  
18 Schedule 2 also uses the proposed capacity factor of 94.62% but against normalized  
19 test period kWh sales, as prescribed by NCUC Rule R8-55(e)(3), which requires the  
20 use of the methodology adopted by the Commission in the Company's last general  
21 rate case.

22 The Capacity factor shown on Schedule 3 is prescribed in NCUC Rule R8-  
23 55(d)(1). The NERC five-year national weighted average nuclear capacity factor used  
24 here is 91.8%. This capacity factor is based on the 2013 through 2017 data reported

1 in the NERC's Generating Unit Statistical Brochure ("NERC Brochure") for units  
2 comparable to DEP's nuclear fleet. Schedule 3 also uses the projected billing period  
3 kWh sales as required by NCUC Rule R8-55(d)(1).

4 Page 2 of Exhibit 2, Schedules 1, 2, and 3, presents the calculation of the  
5 proposed fuel and fuel-related cost factors by customer class resulting from the  
6 allocation of renewable and qualifying facility capacity costs by customer class on the  
7 basis of production plant as approved in the Company's 2017 and 2018 annual fuel  
8 proceedings (Docket Nos. E-2, Sub 1146 and E-2, Sub 1173).

9 Page 3 of Exhibit 2, Schedules 1, 2, and 3 shows the allocation of system fuel  
10 costs to the North Carolina retail jurisdiction, and the calculation of DEP's proposed  
11 fuel and fuel-related cost factors for the residential, small general service, medium  
12 general service, large general service, and lighting classes (excluding regulatory fee),  
13 using the uniform percentage average bill adjustment method.

14 **Q. PLEASE SUMMARIZE THE METHOD USED TO ADJUST KWH**  
15 **GENERATION IN HARRINGTON EXHIBIT 2, SCHEDULES 2 AND 3.**

16 A. As used in DEP's most recent general rate case, and for the purposes of this filing,  
17 Harrington Exhibit 2 Schedule 2 adjusts the coal generation produced by the dispatch  
18 model to account for the difference between forecasted generation and normalized test  
19 period generation.

20 On Exhibit 2, Schedule 3, which is based on the NERC capacity factor, DEP  
21 increased the level of coal generation produced by the dispatch model to account for  
22 the decrease in nuclear generation. The decrease in nuclear generation results from  
23 assuming an 91.8% NERC nuclear capacity factor compared to the proposed 94.62%  
24 nuclear capacity factor.

1 **Q. HOW ARE PROJECTED FUEL AND FUEL-RELATED COSTS**  
2 **ALLOCATED?**

3 A. System costs are allocated to the NC retail jurisdiction based on jurisdictional sales,  
4 with consideration given to any fuel and fuel-related costs or benefits that should be  
5 directly assigned. Costs are further allocated among customer classes using the  
6 uniform percentage average bill adjustment methodology to set fuel rates by customer  
7 class in this fuel proceeding as adopted in DEP's 2018 fuel and fuel-related cost  
8 recovery proceeding under Docket No. E-2, Sub 1173 with the exception of capacity-  
9 related purchased power costs described in subsections (5), (6) and (10) of N.C. Gen.  
10 Stat. § 62-133.2(a1), which are allocated based upon the production plant allocator  
11 from the most recent annual cost of service study.

12 **Q. PLEASE EXPLAIN THE CALCULATION OF THE UNIFORM**  
13 **PERCENTAGE AVERAGE BILL ADJUSTMENT METHOD SHOWN ON**  
14 **HARRINGTON EXHIBIT 2, PAGE 3 OF SCHEDULES 1, 2, AND 3.**

15 A. Harrington Exhibit 2, Page 3 of Schedule 1 shows DEP's proposed fuel and fuel-  
16 related cost factors for the residential, small general service, medium general service,  
17 large general service, and lighting classes (excluding regulatory fee). The uniform  
18 bill percentage decrease of 2.4% was calculated by dividing the fuel and fuel-related  
19 cost decrease of \$89 million for the North Carolina retail jurisdiction by the  
20 normalized annual North Carolina retail revenues at the existing rates of \$3.7 billion.  
21 The cost decrease of \$89 million was determined by comparing the total proposed fuel  
22 rate per kWh to the total fuel rate per kWh currently being collected from customers,  
23 and multiplying the resulting decrease in fuel rate per kWh by projected North  
24 Carolina retail kWh sales for the billing period. The proposed fuel rate per kWh equals

1 the sum of the rate necessary to recover projected billing period fuel costs and the  
2 proposed composite EMF increment as computed on Harrington Exhibit 3, Page 1.  
3 Harrington Exhibit 2, Page 3 of Schedules 2 and 3 uses the same calculation, but with  
4 the methodology as prescribed by NCUC Rule R8-55(e)(3) and NCUC Rule R8-  
5 55(d)(1), respectively.

6 **Q. HOW ARE SPECIFIC FUEL AND FUEL-RELATED COST FACTORS FOR**  
7 **EACH CUSTOMER CLASS DERIVED FROM THE UNIFORM PERCENT**  
8 **ADJUSTMENT COMPUTED ON HARRINGTON EXHIBIT 2, PAGE 3 OF**  
9 **SCHEDULES 1, 2, AND 3?**

10 A. On each of Harrington Exhibit 2, Page 3 of Schedules 1, 2, and 3, the equal percent  
11 decrease for each customer class is applied to current annual revenues by customer  
12 class to determine a revenue decrease for each customer class. The revenue decrease  
13 is divided by the projected billing period sales for each class to derive a cents/kWh  
14 decrease. The current total fuel and fuel-related cost factors for each class are adjusted  
15 by the proposed cents/kWh decrease to get the proposed total fuel and fuel-related  
16 cost factors. The proposed total fuel factors are then separated into the prospective and  
17 EMF components by subtracting the EMF components for each customer class as  
18 computed on Harrington Exhibit 3, Pages 2, 3, 4, 5, and 6 to derive the prospective  
19 rate component for each customer class. Presentation of the projected fuel and fuel-  
20 related cost factors and the projected EMF increments are shown on Harrington  
21 Exhibit 2, Page 2 of Schedules 1, 2, and 3.

22 **Q. DID YOU DETERMINE THAT DEP'S ANNUAL INCREASE IN THE**  
23 **AGGREGATE AMOUNT OF THE COSTS IDENTIFIED IN SUBSECTIONS**  
24 **(4), (5), (6), (10) AND (11) OF N.C. GEN. STAT. § 62-133.2(A1) DID NOT**

1           **EXCEED 2.5% OF ITS NC RETAIL GROSS REVENUES FOR 2018, AS**  
2           **REQUIRED BY N.C. GEN. STAT. § 62-133.2(A2)?**

3       A.     Yes. The Company's analysis shows that the annual increase in the costs recoverable  
4           under the relevant sections of the statute did not exceed 2.5% of DEP's gross revenues  
5           for the NC retail jurisdiction for the preceding calendar year; therefore, no adjustment  
6           has been made to exclude a portion of DEP's projected costs for the billing period as  
7           shown on Harrington Exhibit 2, Page 3 of Schedules 1, 2, or 3.

8       **Q.     HARRINGTON EXHIBIT 3 SHOWS THE CALCULATION OF THE TEST**  
9           **PERIOD (OVER)/UNDER RECOVERY BALANCE AND THE PROPOSED**  
10          **EMF RATE. HOW DID ACTUAL FUEL EXPENSES COMPARE WITH**  
11          **FUEL REVENUE DURING THE TEST PERIOD?**

12      A.     Harrington Exhibit 3, Page 1 demonstrates that, for the test period, the Company  
13           experienced a net under-recovery of approximately \$146.8 million for the combined  
14           customer classes of the North Carolina retail jurisdiction. In its 2018 fuel proceeding,  
15           Docket E-2, Sub 1173, the Company reduced its forecasted purchased power costs by  
16           \$57.4 million in order to comply with limitations in annual fuel increases as prescribed  
17           in G.S. 62-133.2(a2). As a result, the Company expected fuel revenues during the test  
18           period would be lower than fuel expenses, resulting in an under-collection.

19                   The test period (over)/under collection was determined each month by  
20           comparing the actual fuel revenues collected from each class to actual fuel and fuel-  
21           related costs incurred by class based on the actual monthly sales of each class. DEP  
22           System fuel and fuel-related costs incurred were first allocated to the North Carolina  
23           retail jurisdiction based on jurisdictional sales, with consideration given to any fuel  
24           and fuel-related costs or benefits that should be directly assigned. The North Carolina

1 retail amount of purchased power capacity costs from renewables and qualifying  
2 facilities were allocated among customer classes based on production plant allocators  
3 from DEP's cost of service study. All other fuel and fuel-related costs were allocated  
4 among customer classes using the uniform percentage average bill adjustment method  
5 consistent with DEP's previous annual fuel proceeding.

6 **Q. IS THE COMPANY PROPOSING ANY COST ADJUSTMENTS TO THE**  
7 **TEST PERIOD UNDER-COLLECTION OF FUEL AND FUEL-RELATED**  
8 **COSTS?**

9 A. Yes. The Company is proposing to recover a component of net gain/loss on the sale  
10 of by-products included in test period costs on a cash basis rather than an accrual basis.  
11 The recommended adjustment relates to liquidated damages on the sale of by-products  
12 that are to be paid over 10 years under a settlement agreement with a third party to  
13 whom the Company sells gypsum. For accounting purposes, the full 10-year liability  
14 was accrued in December 2018. These system costs were reflected in the monthly fuel  
15 filings as they were recorded to the Company's books in FERC account 502, which is  
16 incorporated into the computation of net gain/loss on the sale of by-products.  
17 Currently, the NC retail share of these costs is reflected in the test period under-  
18 collection balance of \$146.8 million. In this case, the Company believes that it is more  
19 equitable to customers for the Company to recover these costs as the amounts are paid,  
20 rather than when the liability was accrued. To achieve this result, an adjustment of  
21 (\$44.1) million, to remove the North Carolina retail portion of the total amount  
22 recorded to the books during the test year, is presented on Harrington Exhibit 3, Page  
23 1. Subsequently, a second adjustment of \$6.6 million is presented on Harrington  
24 Exhibit 3, Page 1 to recognize only the North Carolina retail portion of the cash



1 payments made during the test period. These adjustments are further identified by  
2 customer class on Harrington Exhibit 3, Pages 2 through 6.

3 In addition, the North Carolina retail portion of the cash payment to be made  
4 during the billing period, which totals approximately \$5 million, is included in  
5 projected costs and would be included in projected costs annually until terms of the  
6 agreement are complete.

7 **Q. WHY ARE THESE LIQUIDATED DAMAGES PROPERLY RECOVERED**  
8 **IN FUEL RATES?**

9 A. N.C. Gen. Stat. § 62-133.2(a1)(9) specifies that “cost of fuel and fuel-related costs  
10 shall be adjusted for any net gains or losses resulting from any sales by the electric  
11 public utility of by-products produced in the generation process to the extent the costs  
12 of the inputs leading to that by-product are costs of fuel or fuel-related costs.” In this  
13 case, the liquidated damages are properly included in the calculation of net gain/loss  
14 on the sale of by-products because the liquidated damages provision was an essential  
15 commercial term of a larger transaction that was reasonably and prudently entered  
16 into by the Company for the benefit of customers. Due to changes in coal  
17 consumption over time, the Company was not able to meet its contractual gypsum  
18 supply obligations. Nevertheless, the Company’s decision to enter into the  
19 arrangement was prudent and reasonable and the transaction as a whole still provided  
20 a benefit to customers.

21 **Q. WERE ANY OTHER COST ADJUSTMENTS MADE TO THE TEST**  
22 **PERIOD UNDER-COLLECTION OF FUEL AND FUEL-RELATED COSTS?**

23 A. Yes. Included in the test period under-recovered balance is the under-collection  
24 related to the coal inventory rider established in Ordering Paragraph 12 of the

1 Commission's February 23, 2018 *Order Accepting Stipulation, Deciding Contested*  
2 *Issue and Granting Partial Rate Increase* in Docket No. E-2, Sub 1142. DEP is not  
3 recovering any coal inventory rider costs other than interest beyond the month of  
4 October 2018 when the termination requirements were met, but the rates associated  
5 with the rider were not terminated from customer billings until service on and after  
6 December 1, 2018. Additional amounts collected through January 2019 reduced the  
7 October under-collected balance. Interest has been calculated on the under-collected  
8 balance through November 30, 2019. The inclusion of the coal inventory rider under-  
9 collection is shown on Harrington Exhibit 3, Page 1, and is further identified at the  
10 customer class level on Pages 2 through 6.

11 **Q. PLEASE EXPLAIN WHAT IS SHOWN ON HARRINGTON EXHIBIT 4.**

12 A. As required by NCUC Rule R8-55(e)(1) and (e)(2), Harrington Exhibit 4 presents test  
13 period actual MWh sales, the customer growth MWh adjustment, and the weather  
14 MWh adjustment. Test period MWh sales were normalized for weather using a 30-  
15 year period, consistent with the methodology utilized in DEP's most recent general  
16 rate case (Docket No. E-2, Sub 1142) and DEP's most recent fuel and fuel-related cost  
17 recovery proceeding (Docket No. E-2, Sub 1173). Customer growth was determined  
18 using regression analysis for residential, small general service, and lighting classes,  
19 and a customer-by-customer analysis for medium and large general service customers.  
20 Finally, Harrington Exhibit 4 shows the test period peak demand for the system and  
21 for North Carolina Retail customer classes.

22 **Q. PLEASE IDENTIFY WHAT IS SHOWN ON HARRINGTON EXHIBIT 5.**

23 A. Harrington Exhibit 5 presents the capacity ratings for each of DEP's nuclear units, in  
24 compliance with Rule R8-55(e)(12).

1 **Q. DO YOU BELIEVE DEP'S FUEL AND FUEL-RELATED COSTS**  
2 **INCURRED IN THE TEST YEAR ARE REASONABLE?**

3 A. Yes. As shown on Harrington Exhibit 6, DEP's test year actual fuel and fuel-related  
4 costs were 2.658 cents/kWh. Key factors in DEP's ability to maintain lower fuel and  
5 fuel-related rates include its diverse generating portfolio of nuclear, coal, natural gas,  
6 and hydro, the capacity factors of its nuclear fleet, and fuel procurement strategies,  
7 which mitigate volatility in supply costs. Other key factors include DEP's and DEC's  
8 respective expertise in transporting, managing and blending fuels, procuring reagents,  
9 and utilizing purchasing synergies of the combined Company, as well as the joint  
10 dispatch of DEP's and DEC's generation resources.

11 Company witness Henderson discusses the performance of DEP's nuclear  
12 generation fleet and Company witness Repko discusses the performance of the  
13 fossil/hydro/solar fleet, as well as the chemicals that DEP uses to reduce emissions.  
14 Company witness Phipps discusses fossil fuel costs and fossil fuel procurement  
15 strategies, and Company witness Church discusses nuclear fuel costs and nuclear fuel  
16 procurement strategies.

17 **Q. WHAT ARE THE KEY DRIVERS IMPACTING THE PROPOSED FUEL**  
18 **AND FUEL-RELATED COST FACTORS?**

19 A. The largest component of the decrease in the proposed fuel and fuel-related cost  
20 factors is the request for collection of approximately \$109.6 million of under-collected  
21 fuel costs via the proposed EMF increment, compared to the \$224.3 million of under-  
22 collected fuel costs included in the existing EMF increment.

1    **Q.    HAS THE COMPANY FILED WORKPAPERS SUPPORTING THE**  
2           **CALCULATIONS, ADJUSTMENTS, AND NORMALIZATIONS AS**  
3           **REQUIRED BY NCUC RULE R8-55(E)(11)?**

4    A.    Yes. Working papers supporting the calculations, adjustments, and normalizations  
5           utilized to derive the proposed fuel factors are included with this filing.

6    **Q.    DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

7    A.    Yes, it does.

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(15 PAGES)  
(WHEREUPON, Revised Harrington Exhibit 1; Revised Harrington Exhibit 2, Schedule 1, page 3 of 3, Schedule 2, pages 1 - 3, and Schedule 3, page 3 of 3; Revised Harrington Exhibit 3 and 4; Revised Harrington Workpapers 8a, 9, 15, 16, 16a and 16b are marked for identification as prefiled.)  
(WHEREUPON, the prefiled supplemental of DANA M. HARRINGTON is copied into the record as if given orally from the stand.)

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-2, SUB 1204

In the Matter of )  
Application of Duke Energy Progress, LLC )  
Pursuant to G.S. 62-133.2 and NCUC Rule )  
R8-55 Relating to Fuel and Fuel-Related )  
Charge Adjustments for Electric Utilities )

**SUPPLEMENTAL TESTIMONY  
OF DANA M. HARRINGTON FOR  
DUKE ENERGY PROGRESS, LLC**

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1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Dana M. Harrington and my business address is 550 South Tryon  
3 Street, Charlotte, North Carolina.

4 **Q. HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS**  
5 **PROCEEDING?**

6 A. Yes, on June 11, 2019, I caused to be pre-filed with the Commission my direct  
7 testimony, six exhibits, and sixteen supporting workpapers.

8 **Q. YOUR SUPPLEMENTAL TESTIMONY INCLUDES FOUR REVISED**  
9 **EXHIBITS AND FOUR SUPPORTING WORKPAPERS. WERE THESE**  
10 **SUPPLEMENTAL EXHIBITS AND WORKPAPERS PREPARED BY**  
11 **YOU OR AT YOUR DIRECTION AND UNDER YOUR SUPERVISION?**

12 A. Yes. These exhibits and workpapers were prepared by me and consist of the  
13 following:

- 14 • Revised Exhibit 1: Summary Comparison of Fuel and Fuel-Related Costs Factors.  
15
- 16 • Revised Exhibit 2, Schedule 1, Page 3: Fuel and Fuel-Related Costs Factors -  
17 reflecting a 94.62% proposed nuclear capacity factor and projected billing period  
18 megawatt hour (“MWh”) sales; Schedule 2, Pages 1, 2, & 3: Fuel and Fuel-Related  
19 Costs Factors - reflecting a 94.62% proposed nuclear capacity factor and  
20 normalized test period MWh sales; and Schedule 3, Page 3: Fuel and Fuel-Related  
21 Costs Factors - reflecting an 91.8% North American Electric Reliability  
22 Corporation (“NERC”) five-year national weighted average nuclear capacity factor  
23 for comparable units and projected billing period MWh sales.

- 1 • Revised Exhibit 3, Page 1: Calculation of the Proposed Composite Experience  
2 Modification Factor (“EMF”) rate; Page 2: Calculation of the EMF for residential  
3 customers; Page 3: Calculation of the EMF for small general service customers;  
4 Page 4: Calculation of the EMF for medium general service customers; Page 5:  
5 Calculation of the EMF for large general service customers, and Page 6:  
6 Calculation of the EMF for lighting customers.
- 7 • Revised Exhibit 4: Normalized Test Period MWh Sales, Fuel and Fuel-Related  
8 Revenue, Fuel and Fuel-Related Expense, and System Peak.
- 9 • Revised Workpaper 8a: Calculation of Allocation percentages based on  
10 Normalized Test Period Sales.
- 11 • Revised Workpaper 9: Customer Growth Adjustment.
- 12 • Revised Workpaper 15: Scenario Differences.
- 13 • Revised Workpaper 16: 2.5% Calculation Test; Workpaper 16a: 2.5% Calculation  
14 Test – Normalized, and Workpaper 16b: 2.5% Calculation Test – Detail  
15 Calculation.

16 **Q. WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL TESTIMONY IN**  
17 **THIS PROCEEDING?**

18 A. The purpose of my testimony is to present the revised rates reflecting the impacts  
19 related to three updates in my direct exhibits and workpapers.

20 The primary update relates to the proposed EMF increment for the under-  
21 recovery of fuel and fuel-related costs. NCUC Rule R8-55(d)(3) allows the Company  
22 to update the fuel and fuel-related cost recovery balance up to thirty (30) days prior to



1 the hearing. The Company elects this option and supplements the direct testimony  
2 and exhibits to include the fuel and fuel-related cost recovery balance as of the 15  
3 months ended June 30, 2019. The Company experienced an under-collection of  
4 \$41,484,352 during the months April through June 2019. As shown on Revised  
5 Harrington Exhibit 3, the incorporation of the updated test period under-collection  
6 balance resulted in an under-recovered balance as of June 30, 2019 of \$151,035,306  
7 (following adjustments).

8 In addition, I update proposed rates to reflect revisions to the customer class  
9 allocation of manual adjustments made to the EMF under collection balance.

10 Finally, I update rates presented for informational purposes to reflect revisions  
11 to the customer growth component of normalized test period sales.

12 **Q PLEASE IDENTIFY THE SPECIFIC SCHEDULES REVISED FOR EACH**  
13 **UPDATE.**

14 A. The primary update, to incorporate the EMF under collection balance at June 30, 2019,  
15 impacts the following exhibits:

- 16 o Exhibit 1,
- 17 o Exhibit 2, Schedules, 1, 2, and 3, Page 3, and
- 18 o Exhibit 3, Pages 1-6.

19 The second update, to restate the customer class allocations of the manual  
20 adjustments to the EMF as seen on Exhibit 3, Page 1, impacts the following exhibits:

- 21 o Exhibit 1 and
- 22 o Exhibit 3, Pages 2-6.

23 The third update, to revise the Customer Growth adjustment used in the calculation of

1 normalized test period sales, impacts the following exhibits:

- 2 ○ Exhibit 1,
- 3 ○ Exhibit 2, Schedule 2, Pages 1 and 2, and
- 4 ○ Exhibit 3, Pages 1-6.

5 **Q. PLEASE EXPLAIN THE REASON FOR UPDATING THE CUSTOMER**  
6 **CLASS ALLOCATIONS OF THE MANUAL ADJUSTMENTS TO THE EMF.**

7 A. While updating the proposed EMF to a 15-month ending balance, the Company  
8 reevaluated the allocation method used to assign the customer classes their portions  
9 of the manual adjustments. In my initial direct testimony, each class's total test period  
10 sales as a percentage of NC retail total test period sales had been used to assign the  
11 customer classes their portions of the adjustments. Since the intent was to adjust the  
12 customer classes respective to their contributions to the total under-collected EMF  
13 balance, the Company decided to update the allocations to the customer classes  
14 according to each class's share of NC retail sales in the months the costs were recorded  
15 to the general ledger and included in the over/under collection computation. The  
16 impact of this correction to proposed customer rates is as follows: residential (0.015)  
17 cents per kWh, small general service 0.019 cents per kWh, medium general service  
18 0.016 cents per kWh, large general service 0.002 cents per kWh, and lighting (0.010)  
19 cents per kWh.

20 **Q. PLEASE EXPLAIN THE REASON FOR UPDATING THE CUSTOMER**  
21 **GROWTH ADJUSTMENT.**

22 A. The Public Staff recommended adjustments to the customer growth calculation, which  
23 the Company agrees were necessary, resulting in a change of (2,062) MWh to adjusted

1 NC system sales. This further equates to adjustments of (2,024) MWh to NC retail  
 2 sales, (1) MWh to SC retail sales, and (38) MWh to wholesale sales. The fuel rates  
 3 proposed by the Company are not affected by this update. This revision only affects  
 4 the rate for Small General Service customers presented for informational purposes on  
 5 Exhibit 1, line 6. The informational rates on Exhibit 1 line 6 are supported by Exhibit  
 6 2, Schedule 2, which presents a scenario using the proposed nuclear capacity factor of  
 7 94.62% with normalized test period sales.

8 **Q. WHAT IS THE RATE IMPACT OF THESE UPDATES?**

9 A. The NC Retail Total Fuel Costs were increased by \$ 41,900,604 from the amounts  
 10 filed in my direct testimony Exhibit 2, Schedule 1, page 3. The components of the  
 11 proposed fuel and fuel-related cost factors by customer class, as shown on Revised  
 12 Harrington Exhibit 1, are as follows:

		Small General	Medium General	Large General	
	Residential	Service	Service	Service	Lighting
Description	cents/KWh	cents/KWh	cents/KWh	cents/KWh	cents/KWh
Total adjusted Fuel and Fuel-Related Costs cents/kWh	2.344	2.527	2.468	2.056	2.281
EMF Increment/(Decrement) cents/kWh	0.394	0.217	0.236	0.666	0.548
Net Proposed Fuel and Fuel-Related Costs Factors cents/kWh	2.738	2.744	2.704	2.722	2.829

14 **Q. WHAT IS THE IMPACT TO CUSTOMERS' BILLS IF THE REVISED**  
 15 **PROPOSED FUEL AND FUEL-RELATED COSTS FACTORS ARE**  
 16 **APPROVED BY THE COMMISSION?**

17 A. The revised proposed fuel and fuel-related costs factors will result in a 1.3% decrease,  
 18 on average, in customers' bills. The rates previously proposed in my direct testimony  
 19 would result in a 2.4% decrease, on average, in customers' bills.

1 Q. DOES THIS CONCLUDE YOUR PRE-FILED SUPPLEMENTAL  
2 TESTIMONY?

3 A. Yes, it does.

1 BY MR. JIRAK:

2 Q Ms. Harrington, have you prepared a summary of  
3 your testimony?

4 A I have.

5 Q Please proceed.

6 A Good afternoon, Commissioners.

7 (WHEREUPON, the summary of DANA M.  
8 HARRINGTON is copied into the  
9 record as read from the witness  
10 stand.)  
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**DUKE ENERGY PROGRESS, LLC**  
**DANA M. HARRINGTON DIRECT and SUPPLEMENTAL DIRECT**  
**TESTIMONY SUMMARY**  
**DOCKET NO. E-2, SUB 1204**

OFFICIAL COPY

Nov 21 2019

1           The purpose of my direct testimony is to describe fuel factors by customer class to become  
2 effective December 1, 2019 for DEP's North Carolina retail customers. My testimony reports  
3 DEP's Experience Modification Factor ("EMF"), for fuel and fuel-related costs, including  
4 purchased power capacity costs from renewable and qualifying facility sources, incurred while  
5 providing energy service to North Carolina customers for the test period of April 1, 2018 through  
6 March 31, 2019. In addition, my testimony provides DEP's projected fuel and fuel-related costs,  
7 including purchased power capacity costs from renewables and qualifying facility sources, for the  
8 billing period of December 1, 2019 through November 30, 2020.

9           One item of note from my testimony is the proposal to recover liquidated damages on the  
10 sale of by-products on a cash basis rather than an accrual basis. Based on this adjustment, the  
11 Company is requesting cost recovery of North Carolina's retail share of cash payments within the  
12 EMF balance, which is \$6.6 million. Also included in this filing is the request for approximately  
13 \$5 million dollars in future cash payments anticipated in the projected billing period. The  
14 liquidated damages are properly recoverable through fuel rates, as the Company has experienced  
15 a net loss resulting from its sales of gypsum produced in the generation of electricity. Finally, the  
16 EMF balance proposed in my exhibits also includes approximately \$250,000 of an under-  
17 recovered balance related to the coal inventory rider which expired November 30, 2018.

18           The purpose of my supplemental direct testimony is to update the proposed EMF to  
19 incorporate the under-recovered fuel and fuel-related costs experienced during the period of  
20 April 1, 2019 – June 30, 2019. Following the incorporation of the update period, the North  
21 Carolina retail under-recovered balance as of June 30, 2019 is approximately \$151 million dollars.  
22 This update has been reflected in my supplemental testimony and in the proposed rates conveyed  
23 in this summary. In addition, the supplemental testimony revised the customer class allocation of

1 the manual adjustments to the EMF balance and revised the customer growth component of  
2 normalized test period sales for informational purposes.

3 The net proposed fuel and fuel-related costs factors by customer class are: 2.738 cents per  
4 kWh for Residential customers, 2.744 cents per kWh for Small General Service customers, 2.704  
5 cents per kWh for Medium General Service customers, 2.722 cents per kWh for Large General  
6 Service customers, and 2.829 cents per kWh for Lighting customers. These rates are a decrease  
7 from prior year rates for all customer classes.

8 The Company's test period fuel costs reflect DEP's continuing efforts to maintain reliable  
9 service in an efficient manner, thereby minimizing the total cost of providing service to DEP's  
10 North Carolina retail customers. The impact of the rates set forth in my testimony, is a decrease  
11 of 1.3% for all customer classes.

12 This concludes the summary of my testimony.

1 MR. JIRAK: Thank you, Ms. Harrington.

2 Chair Mitchell, the witness is available for  
3 cross examination.

4 CROSS EXAMINATION BY MR. WEST:

5 Q Good afternoon, Ms. Harrington, how are you?

6 A Good. How are you?

7 Q Because we're getting close to the five o'clock  
8 hour and I don't want to carry these documents  
9 again, I'm going to go ahead and pass out four  
10 fairly bulky exhibits and have them marked.

11 (Mr. West handed out exhibits.)

12 A Thank you.

13 MR. WEST: I'm going to ask that the four  
14 exhibits be marked -- the first one marked as FPWC  
15 Harrington Confidential Cross Examination Exhibit 1.

16 MR. JIRAK: Just to pause you one second,  
17 you said the first one --

18 MR. WEST: It would be -- it was a -- it's a  
19 confidential document that starts with the word  
20 "second".

21 MR. JIRAK: Okay.

22 MR. WEST: They should all be in order.

23 The second document which is a discovery  
24 request and response also marked confidential would --



1 I would ask to be marked as FPWC Harrington  
2 Confidential Cross Examination Exhibit 2. The third  
3 exhibit is an opinion and final judgment. It's a  
4 public document. So I would ask that it be marked as  
5 FPWC Harrington Cross Examination Exhibit 3. And the  
6 fourth document is labeled Confidential Settlement and  
7 I would ask that it be labeled as FPWC Harrington  
8 Confidential Cross Examination Exhibit 4.

9 So let's --

10 MR. JIRAK: Pardon. Sorry to keep  
11 interrupting but if we're gonna -- if the questions  
12 are now going to touch on the substance of the  
13 confidential documents then we'll have to once again  
14 ask - apologies to Mr. Styers - Mr. Styers to leave  
15 the room again. But I guess you can let us know --

16 MR. WEST: Not yet.

17 MR. JIRAK: Okay.

18 MR. WEST: I'll try to pause and let you  
19 know if I'm going to ask about substance. I'm going  
20 to ask her to identify them. I assume the titles are  
21 not confidential. I just want to know whether she  
22 recognizes them and has seen them before. But I'm not  
23 going to ask about substance at this point.

24 MR. JIRAK: Let me check on one question.

1 If you're going to reference the titles, I need to  
2 confirm one thing with my team before you publicly  
3 disclose the title of one of the documents.

4 MR. WEST: Which?

5 MR. JIRAK: It would be your Exhibit Number  
6 4.

7 MR. WEST: Is it okay if we confer?

8 (Conversation among counsel.)

9 MR. JIRAK: Please proceed with your  
10 questions. I have confirmed that the titles of the  
11 four documents are fine to publicly discuss.

12 MR. WEST: Thank you very much.

13 BY MR. WEST:

14 Q So, Ms. Harrington, in preparing your testimony  
15 about the liquidated damages, did you have an  
16 opportunity to review the --

17 A All of these --

18 Q -- document marked as Exhibit 1 which is entitled  
19 Second Amended and Restated Supply Agreement?

20 A This one I have not read as detailed as I read  
21 the initial agreement from 2004, which I noted.  
22 So I, to the degree -- no, I would not say I have  
23 read this one front to back as I have done the  
24 2004.

1 Q Do you --

2 A This is suppose --

3 Q Do you recognize the document? That's all I'm  
4 asking.

5 A Yes. Yes.

6 Q Okay. And this isn't -- if you would just take a  
7 minute to look through it.

8 A Sure.

9 Q This is, in fact, the Second Amended and Restated  
10 Supply Agreement.

11 A Okay.

12 Q Correct?

13 A It appears to be. Yes.

14 Q And this agreement is the agreement that is  
15 relevant to the dispute that led to the  
16 liquidated damages, correct?

17 A I would consider any historical document signed  
18 with the counter-party to be relevant to the  
19 liquidated damages.

20 Q Okay. Do you know what an Amended and Restated  
21 Agreement is?

22 A It's a new contract. Yes.

23 Q Right.

24 A Well, amended -- I do -- I do, but -- continue.

1 Sorry.

2 Q So to the extent that a dispute arose after 2012,  
3 this would be the agreement the parties were  
4 operating under that was the subject of that  
5 dispute, correct?

6 A Probably at that time, yes.

7 Q So let me ask you to look at the exhibit marked  
8 number 2.

9 A This one? Opinion?

10 Q No. This is the one that says confidential in  
11 the middle and it's a discovery request. It's  
12 two pages in length.

13 A Oh, this one. Okay.

14 Q Discovery request and response. So have you seen  
15 that before?

16 A Yes, I have seen this.

17 Q And have you had an opportunity to review it?

18 A Yes, I have.

19 Q And is it -- is this a full and accurate  
20 recitation of the discovery request from the  
21 Public Staff --

22 A Yes.

23 Q -- and DEP's response?

24 A Yes.

1 Q And the third exhibit which is entitled Opinion  
2 and Final Judgment.

3 A Yes.

4 Q Have you seen that?

5 A I've never seen this.

6 Q Never seen it.

7 A Uh-uh (no).

8 Q Do you know what it is?

9 A Yes, I do but I've relied on the Settlement  
10 Agreement for my own study. So I have not seen  
11 this.

12 Q Is this relevant to the Settlement Agreement to  
13 your knowledge?

14 A I'm sure it's relevant, yes, but I'm not a legal  
15 person. I'm an accountant. So this didn't  
16 pertain to my testimony. This wasn't relevant to  
17 the development of my testimony.

18 Q Okay. And then the fourth exhibit --

19 A This one.

20 Q -- which is labeled Confidential Settlement  
21 Termination and Release Agreement.

22 A Yes.

23 Q Have you had an opportunity to --

24 A Yes. This is the Settlement Agreement.

1 Q So you recognize --

2 A Yes.

3 Q -- that document?

4 A Yes, I do. Yes.

5 Q So when you talk about any kind of settlement in  
6 your testimony, this is the settlement to which  
7 you are referring, correct?

8 A I trust it is unless something looks identical to  
9 this. Yes.

10 Q Would you mind just taking a quick look through  
11 it --

12 A Sure.

13 Q -- to make sure that there's nothing in this --

14 A Sure.

15 MR. JIRAK: I'll -- we'll accept that this  
16 is the settlement, subject to check. Ms. Harrington  
17 has no ability to look at a 40-page document and  
18 confirm it's the actual Settlement Agreement.

19 CHAIR MITCHELL: All right, Mr. West, I'm  
20 going to stop you right there. We're going to end for  
21 the day today.

22 But before we go off the record, a couple of  
23 things, because this proceeding is going to last  
24 longer than we anticipated, unless I hear an objection

1 from any of the parties, we're -- Commissioner  
2 Brown-Bland who has a conflict tomorrow will  
3 participate in this proceeding by reading the record.

4 We will be back in the hearing room tomorrow  
5 at 9:00 o'clock to begin. Thank you. We are  
6 adjourned.

7 (The proceedings were adjourned, and will resume at  
8 9:00 a.m. on Tuesday, September 10, 2019)

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C E R T I F I C A T E

I, KIM T. MITCHELL, DO HEREBY CERTIFY that  
the Proceedings in the above-captioned matter were  
taken before me, that I did report in stenographic  
shorthand the Proceedings set forth herein, and the  
foregoing pages are a true and correct transcription  
to the best of my ability.

*Kim T. Mitchell*\_\_\_\_\_

Kim T. Mitchell  
Court Reporter



1 (Per Commission Order Granting  
2 Motion to Receive Testimony into  
3 Evidence and Amend Transcript  
4 dated November 21, 2019, the  
5 rebuttal testimony of KELVIN  
6 HENDERSON is copied into the  
7 record as if given orally from the  
8 witness stand.)  
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BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-2, SUB 1204

In the Matter of )  
 )  
 Application of Duke Energy Progress, LLC )  
 Pursuant to G.S. 62-133.2 and Commission )  
 Rule R8-55 Regarding Fuel and Fuel- )  
 Related Costs Adjustments for Electric )  
 Utilities )

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**REBUTTAL TESTIMONY OF  
 KELVIN HENDERSON FOR  
 DUKE ENERGY PROGRESS,  
 LLC**

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Kelvin Henderson, and my business address is 526 South Church  
3 Street, Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am Senior Vice President of Nuclear Operations for Duke Energy Corporation  
6 with direct executive accountability for Duke Energy's North Carolina nuclear  
7 stations, including Duke Energy Progress, LLC's ("DEP" or the "Company")  
8 Brunswick Nuclear Station ("Brunswick") in Brunswick County, North  
9 Carolina, the Harris Nuclear Station ("Harris") in Wake County, North  
10 Carolina, and Duke Energy Carolinas, LLC's ("DEC") McGuire Nuclear  
11 Station, located in Mecklenburg County, North Carolina.

12 **Q. DID YOU OFFER DIRECT TESTIMONY IN THIS PROCEEDING?**

13 A. Yes, I pre-filed direct testimony in this case. My qualifications, professional  
14 experience, and current responsibilities are described in that testimony.

15 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

16 A. My rebuttal testimony will respond to the testimony of Public Staff witness  
17 Dustin R. Metz.

18 **Q. PLEASE SUMMARIZE YOUR TESTIMONY**

19 A. The Company made prudent and reasonable decisions in implementing the  
20 complex Robinson Transmission Upgrade Project (the "TUP"), including  
21 managing an engineering firm that was ultimately unable to deliver on its  
22 contractual obligations. Having effectively mitigated such issue and taken  
23 substantial steps to ensure design completion and other detailed preparatory

1 actions, the Company was fully prepared to implement the TUP at the start of  
2 the fall 2018 refueling outage. The cause of the 28-day outage extension was a  
3 shortage in qualified, electrical workers that was exacerbated by circumstances  
4 outside of the Company's control—namely, the impacts of two hurricanes.

5  
6 Though Public Staff witness Dustin Metz has not identified any alleged  
7 imprudence that caused the outage extension, witness Metz has raised concerns  
8 regarding the amount of documentation produced by the Company regarding  
9 its management of the TUP over its seven-year design, planning and  
10 implementation and identified the fact that this issue also has base rate case  
11 implications. The Company has produced a significant amount of information,  
12 but to the extent that additional information can be produced that will address  
13 the base rate impacts of the TUP, the Company will endeavor to do so in the  
14 context of the next base rate case. However, as it relates to this proceeding,  
15 questions regarding the Company's management of the TUP are not relevant in  
16 light of the clear evidence that labor shortages were the cause of the extended  
17 outage.

18  
19 Furthermore, whether different management decisions could have resulted in  
20 an opportunity to implement the TUP in an earlier refueling outage is an  
21 irrelevant exercise in speculation. Instead, the question for this proceeding is  
22 whether the Company was reasonably prepared at the start of the fall 2018  
23 refueling outage to implement the project and no party to this proceeding has

1 challenged the Company's position that it was, in fact, fully prepared to do so.  
2 This issue is ripe for decision and the evidence demonstrates that it was  
3 circumstances outside of the Company's control and not any imprudent action  
4 or decision that caused the extended outage.

5 **Q. PLEASE PROVIDE AN OVERVIEW OF THE PURPOSE AND**  
6 **BENEFIT OF THE TUP.**

7 A. The Robinson Plant was initially placed in service in 1971. The Robinson TUP  
8 was necessary to provide regulatory and safety enhancements, as well as  
9 reliability enhancements. The TUP provides the facility with a second off-site  
10 power path, aligning the station with the current standards in the U.S. for  
11 nuclear power plants.

12  
13 Significant activities associated with the TUP included replacement of the 115  
14 KV startup transformer, the addition of a second 230 KV startup transformer  
15 and upgrades to the KV bus and transmission lines. This was an extensive,  
16 multi-year project that included complex engineering, design, construction and  
17 financial considerations.

18  
19 The Robinson TUP was completed in 2018 and the majority of capital  
20 expenditures specific to this project are not yet included in rate base. In the  
21 Company's next general rate case, the Company will seek cost recovery of such  
22 costs, and the reasonableness and prudence of the project and its capital costs  
23 will be evaluated in that proceeding.

1 **Q. WHAT RELEVANCE DOES THE ROBINSON TUP OUTAGE HAVE**  
2 **TO THIS PROCEEDING?**

3 A. The only relevance to this proceeding is whether the 28-day extension of the  
4 Robinson outage occurring in the test period was a result of any imprudence on  
5 the part of the Company in connection with the TUP.

6  
7 The TUP commenced in 2011 and the Company did have challenges with the  
8 early stages of the TUP, largely associated with the initial Engineer of Choice's  
9 ("EOC") inability to successfully design the project, particularly as the scope  
10 of the project became more complex. The Company ultimately determined that  
11 the initial design contract should be terminated and the initial EOC replaced.  
12 The Company sought bids and awarded the design contract to another EOC in  
13 2015, more than three years prior to the start of the fall 2018 refueling outage.

14  
15 At the start of the 2018 refueling outage, when the final phase of the TUP was  
16 scheduled to be completed, the Company was confident that the project design  
17 challenges had been resolved, and that the TUP and other projects and work  
18 scheduled during the 2018 refueling outage could be completed within the  
19 schedule allocation.

20

1 **Q. DID THE CHANGE IN THE ENGINEER OR THE COMPANY'S**  
2 **CONTRACT OVERSIGHT OF THE TUP CAUSE THE EXTENSION**  
3 **OF THE 2018 OUTAGE?**

4 A. No, it did not.

5 **Q. WHAT WAS THE CAUSE OF THE 28-DAY EXTENSION OF THE**  
6 **OUTAGE?**

7 A. The cause of the 28-day outage extension was a shortage of qualified technical  
8 contractors, a situation regarding which the Company was aware of prior to the  
9 outage but which was exacerbated by the impact of Hurricanes Florence and  
10 Michael. The refueling outage was originally scheduled to begin on September  
11 15, 2018, just one day after Hurricane Florence made landfall. The outage was  
12 delayed for one week and on September 22, 2018, the plant entered the fall  
13 refueling outage. In the end, the Company was able to obtain only  
14 approximately 50% of the needed electricians for the project.

15 **Q. WHAT EFFORTS DID THE COMPANY UNDERTAKE TO OBTAIN**  
16 **THE REQUIRED NUMBER OF RESOURCES FOR THE PROJECT?**

17 A. Prior to the scheduled outage start date, the Company was aware that challenges  
18 existed in obtaining qualified specialty electrical supplemental workers to  
19 support the final phase of the TUP in the fall 2018 refueling outage, and  
20 therefore, the Company undertook substantial efforts to address the shortage.  
21 Specifically, the Company initiated weekly calls with the primary resource  
22 vendor to ensure that all actions to close the resource gap were underway. The  
23 primary resource vendor, a major supplemental labor provider to the nuclear

1 industry and a vendor with a successful long-standing relationship with DEP,  
2 exerted substantial efforts to obtain additional qualified electrical workers.  
3 Supplementing the efforts of the primary resource provider, the Company  
4 independently contacted fifteen additional sub-tier vendors in an effort to secure  
5 additional electrical workers. Finally, the Company reviewed non-critical  
6 electric projects underway or scheduled during the fall of 2018 to determine if  
7 those projects could be delayed, thereby freeing additional resources to assist  
8 on the Robinson TUP. In cases where delay was acceptable, those projects were  
9 delayed and resources were redirected to the Robinson effort. In summary, the  
10 Company anticipated the labor shortage and took substantial steps to procure  
11 the necessary qualified electrical workers.

12 **Q. GIVEN THE KNOWN RESOURCE CHALLENGES, WHY DID THE**  
13 **COMPANY NOT FURTHER DELAY THE ROBINSON REFUELING**  
14 **OUTAGE UNTIL THE DESIRED RESOURCES WERE AVAILABLE?**

15 A. Once again, at the start of the refueling outage, the Company was confident,  
16 even with the known resource challenges, that the outage would be successfully  
17 completed within the scheduled allocation.

18  
19 However, it is also important to note that the unit had reached the period where  
20 refueling was required, and any additional delays would have required the unit  
21 to operate at increasingly reduced power, and would have impacted other  
22 scheduled unit outages and the ability of the Company to efficiently meet load  
23 demands. There was simply no practical way to further delay the refueling



1 outage beyond the one-week delay implemented based on the pending arrival  
2 of Hurricane Florence.

3 **Q. AT THE TIME THAT THE DECISION WAS MADE TO COMMENCE**  
4 **WITH THE REFUELING OUTAGE, WAS THERE ANY WAY THAT**  
5 **THE COMPANY COULD HAVE ANTICIPATED THE WIDESPREAD**  
6 **FLOODING THAT WOULD FURTHER EXACERBATE THE LABOR**  
7 **SHORTAGE?**

8 A. No. Once again, putting aside the fact that there was no practical way to further  
9 delay the outage, the Company could not have anticipated the wide-spread  
10 regional flooding that would result from the hurricanes, which only further  
11 constrained available labor resources, as some of the already limited available  
12 resources had to leave work and respond to emergency situations. For instance,  
13 in some cases, qualified contractors left Robinson to tend to homes damaged by  
14 flooding and in other cases, qualified contractors were prevented from traveling  
15 to Robinson due to the flooding. Finally, in some cases, qualified contractors  
16 elected to pursue more lucrative storm restoration work.

17 **Q. DOES WITNESS METZ ACKNOWLEDGE THAT WEATHER WAS A**  
18 **MAJOR CAUSE OF THE EXTENDED OUTAGE?**

19 A. Yes. The Company discussed both the resource and weather impacts on the  
20 outage and the project in significant detail with witness Metz and other  
21 members of the Public Staff and witness Metz acknowledged the impact of the  
22 weather events in his testimony.

1 **Q. WHAT IS YOUR UNDERSTANDING OF WITNESS METZ'S VIEW ON**  
2 **THE RELATIONSHIP BETWEEN THE COMPANY'S**  
3 **MANAGEMENT OF THE TUP AND THE EXTENDED OUTAGE**  
4 **OCCURRING IN THE TEST PERIOD.**

5 A. Witness Metz states that "there is significant doubt, in my professional opinion,  
6 as to whether the Company's management of the project should have resulted  
7 in it being shifted from the Spring 2017 refueling outage to the Fall 2018  
8 refueling outage." My understanding is that witness Metz is identifying this  
9 particular decision to shift the TUP to the fall 2018 refueling outage as a  
10 potential cause of the extended outage, but witness Metz does not provide any  
11 further explanation regarding such alleged causal connection. As I explain  
12 below, the implementation delay from the spring of 2017 to the fall of 2018,  
13 had no direct impact on the extension of the 2018 refueling outage.

14 **Q. WHAT WAS THE REASON THAT WORK SHIFTED FROM THE**  
15 **SPRING 2017 REFUELING OUTAGE TO THE FALL 2018**  
16 **REFUELING OUTAGE?**

17 A. As the pre-outage project milestones approached prior to the 2017 refueling  
18 outage, the Company determined that the final phase of the project was not in a  
19 ready state to support execution during the 2017 refueling outage. Therefore,  
20 the decision was made to shift the final phase of the project to the 2018 refueling  
21 outage.

22

1 **Q. DO YOU STAND BEHIND THE DECISION TO SHIFT THE**  
2 **COMPLETION OF THE TUP TO THE 2018 REFUELING OUTAGE?**

3 A. Yes. In my opinion the delay was the prudent decision and avoided challenges  
4 that may have arisen due to the project not being in a ready state, including open  
5 engineering issues and material procurement issues. The outage planning  
6 process is a very detailed and structured process and the deferral decision was  
7 based on wholistic consideration of the various factors that would impact the  
8 ability of the Company to execute the TUP in a timely manner.

9 **Q. DID SHIFTING THE TUP TO THE 2018 REFUELING OUTAGE**  
10 **IMPACT CUSTOMERS?**

11 A. No. Once again, I believe that the decision to shift the work from the 2017  
12 refueling outage was well-justified based on the state of the project. The only  
13 real difference in performing the work in the fall 2018 refueling outage was the  
14 impact of both Hurricane Florence and Hurricane Michael, which was  
15 obviously completely unforeseeable at the time the decision was made.

16 **Q. PLEASE PROVIDE AN OVERVIEW OF THE INFORMATION**  
17 **PROVIDED TO PUBLIC STAFF REGARDING THE ROBINSON TUP**

18 A. In addition to the on-site meeting, the Company responded to 31 detailed data  
19 requests and provided thousands of pages of responsive documents. These  
20 documents included detailed project timelines, business analysis documents  
21 and details regarding the RFP process used to select the contractor. The  
22 responses also included the underlying contract and all amendments, annual  
23 estimated and actual project spend, project oversight guidelines and monthly

1 hours charged by employees. Additionally, the Public Staff received a detailed  
2 list of engineering change milestones, monthly project status review reports and  
3 associated nonconformance investigations related to those monthly reviews.  
4 The information produced to Public Staff provides a very clear and detailed  
5 picture of the Company's oversight of the TUP. For instance, the project status  
6 review reports contain an immense amount of detail regarding TUP  
7 implementation that was provided to management on a monthly basis, including  
8 budget projections and variances, status of key milestones and deliverables,  
9 project risk and contingency analysis and safety performance details.

10 **Q. PLEASE RESPOND TO WITNESS METZ ALLEGATIONS THAT**  
11 **“THE COMPANY’S LACK OF DOCUMENT ACCESS OR**  
12 **RETENTION RESTRICTED THE PUBLIC STAFF’S ABILITY TO**  
13 **REVIEW AND EVALUATE THE PRUDENCY OF PROJECT**  
14 **MANAGEMENT.”**

15 A. We believe that witness Metz has been provided sufficient documentation to  
16 assess the prudence of project management and he has certainly been provided  
17 sufficient documentation to assess the causes of the extended outage that is  
18 relevant to this case.

19 **Q. WITNESS METZ SPECIFICALLY ALLEGES THAT THE COMPANY**  
20 **DID NOT FULLY COMPLY WITH COMMISSION RULE R8-28. ARE**  
21 **YOU FAMILIAR WITH THAT RULE?**

22 A. I have been advised by Company counsel that the rule requires that records be  
23 maintained in accordance with a particular National Association of Regulatory

1 Commissioners' ("NARUC") publication entitled "Regulations to Govern the  
2 Preservation of Records of Electric, Gas and Water Utilities." ("NARUC  
3 Document Retention Policy") unless otherwise required by the Commission.

4 While I am not directly responsible in my role for establishing internal  
5 document retention policies, I have been provided a copy of the NARUC  
6 Document Retention Policy.

7 **Q. WHAT HAVE YOU ADVISED REGARDING THE NARUC**  
8 **DOCUMENT RETENTION POLICY?**

9 A. I have been advised by counsel that the NARUC Document Retention Policy is  
10 a 32-page document that begins with some introduction and limited initial  
11 guidelines and then, starting on Page 4, provides a detailed table identifying  
12 particular documents and the corresponding minimum retention period.

13 **Q. HAS WITNESS METZ IDENTIFIED ANY WAY IN WHICH THE**  
14 **COMPANY'S DOCUMENT RETENTION POLICIES DO NOT**  
15 **COMPLY WITH THOSE PARTICULAR DOCUMENT RETENTION**  
16 **POLICIES?**

17 A. No. Witness Metz has not identified any ways in which the Company's  
18 document retention policies do not comply with those particular document  
19 retention policies. However, in a footnote, witness Metz appears to reference  
20 (though a specific cite is not provided) to some very general guidance in Section  
21 K of the NARUC Document Retention Policy that states as follows:  
22 "[n]otwithstanding the minimum retention periods provided in these  
23 regulations, if a public, utility or licensee wants to reflect costs in a current,

1 future, or pending rate case, or if a public utility or licensee has abandoned or  
2 retired a plant subsequent to the test period of the utility's rate case, *the utility*  
3 *shall retain the appropriate records to support the costs and adjustments*  
4 *proposed in the current or next rate case.*" (emphasis added).

5 **Q. PLEASE COMMENT ON THIS STANDARD.**

6 A. I am not an attorney nor am I directly responsible for establishing the  
7 Company's document retention policies. However, putting aside the issue of  
8 whether or not this particular standard is intended to be applied to fuel cost  
9 recovery proceedings (as opposed to a base rate case), the standard is inherently  
10 subjective, requiring the retention of "appropriate records to support the costs  
11 and adjustments." In short, Public Staff has not identified a concrete, objective  
12 document retention policy that the Company has violated but instead has  
13 reached a subjective determination. In this case, Company believes that it has  
14 provided records sufficient to support the costs.

15 **Q. PLEASE PROVIDE A SPECIFIC EXAMPLE.**

16 A. Witness Metz is critical of the volume of informal communications that the  
17 Company was able to produce regarding the project. Yet, there is nothing in  
18 the NARUC Document Retention Policy that directs that the Company must  
19 retain all email communications regarding a capital project.

20 **Q. PLEASE COMMENT ON THE EXTENT OF PUBLIC STAFF'S**  
21 **DISCOVERY IN THIS CASE.**

22 A. The vast majority of issues explored through Public Staff discovery related to  
23 the TUP are more directly related to the prudence of the capital costs and are

1 not related to this proceeding. Frankly, the scope of the base case-related  
2 discovery conducted by the Public Staff in this proceeding was unusual for a  
3 fuel related proceeding, which made it very difficult to respond to issues that  
4 usually arise only in the context of a base rate proceeding. Nonetheless, the  
5 Company devoted considerable efforts under short discovery deadlines to  
6 provide Public Staff as much information as possible, including arranging for  
7 an on-site visit with senior management. The Company believes that it has  
8 provided sufficient information to demonstrate the reasonableness and  
9 prudence of the Company's actions as it relates to the issues in this proceeding.  
10 In addition, we also believe that these efforts will potentially enable the  
11 Company to more efficiently provide information to Public Staff in the context  
12 of the next base rate case where this issue is more directly relevant.

13 **Q. DOES WITNESS METZ MAKE AN ADJUSTMENT IN THIS**  
14 **PROCEEDING TO PURCHASE POWER COSTS AS A RESULT OF**  
15 **THE OUTAGE EXTENSION?**

16 A. No, he does not. Witness Metz stated that he could not conclude that it is  
17 appropriate to disallow recovery of the replacement power costs for an outage  
18 that was impacted by severe weather events.

19

1 **Q. HAS THE COMPANY PROVIDED SUFFICIENT INFORMATION TO**  
2 **DEMONSTRATE THAT 28-DAY OUTAGE EXTENSION WAS NOT**  
3 **THE RESULT OF IMPRUDENCE ON THE PART OF THE**  
4 **COMPANY?**

5 A. Yes, we have and the Company believes that such information demonstrates the  
6 prudence of the Company's actions.

7 **Q. TURNING NOW TO WITNESS METZ'S OTHER**  
8 **RECOMMENDATIONS: PLEASE RESPOND TO WITNESS METZ'S**  
9 **POSITION REGARDING THE HARRIS AND ROBINSON CAPACITY**  
10 **FACTORS.**

11 A. Witness Metz asserts that "when calculating the annual (test year) [capacity  
12 factor], the additional 32 MWs of station capacity should have been included,  
13 beginning when the outage was completed." For the purposes of comparing  
14 test period capacity factor results to R8-55(k) guidelines, the Company  
15 understands, but does not agree with the argument witness Metz makes  
16 regarding the timing of the restatement of the Harris maximum dependable  
17 capacity ("MDC"). The Company's timing of official MDC adjustments at the  
18 beginning of a calendar year complies with industry norms and is driven to  
19 some extent by regulatory reporting requirements. Based both on regulatory  
20 reporting requirements, and the business need for the Company to establish and  
21 maintain valid MDC ratings, the Company follows procedural guidelines in  
22 establishing and reporting MDC values. The Company's procedure requires  
23 that inlet water temperatures are normalized over a five-year period. This



1 normalization ensures that extreme weather conditions, including abnormally  
2 high temperatures and drought conditions are appropriately considered. In  
3 many cases, engineering analysis can reasonably project a unit's MDC value,  
4 but observation over the most restrictive summer period, is necessary to  
5 establish an accurate MDC rating. Therefore, restating the Harris MDC  
6 effective January 1, 2019 was appropriate and in accordance with Company  
7 procedures. However, the Company has no objection to also providing the  
8 Public Staff with an adjusted capacity factor calculation on those occasions  
9 when the rating change is substantial, but delayed to allow for seasonal  
10 observations, and when the MDC value has been formally established and is  
11 known with certainty. However, due to regulatory reporting requirements for  
12 unit ratings to both the Nuclear Regulatory Commission and the Southeastern  
13 Reliability Council, the Company will continue to follow established  
14 procedures related to official unit ratings, including MDC.

15  
16 Witness Metz also highlights in his testimony that the Robinson station  
17 exceeded a 100% capacity factor for several months during the test period. The  
18 Company acknowledges this fact, but challenges the assumption or implication  
19 that the Robinson station's MDC value is incorrect. The NRC defines MDC as  
20 "[t]he maximum amount of electricity that the main generating unit of a nuclear  
21 power reactor can reliably produce during the summer or winter (usually  
22 summer, but whichever represents the most restrictive seasonal conditions, with  
23 the least electrical output)." By definition, a unit's capacity factor can exceed

1           100% during any time period when inlet water temperatures are below the  
2           highest value. The fact that the Robinson station achieved a capacity factor just  
3           slightly above 100% during certain summer months does not indicate that the  
4           unit's MDC value is incorrect.

5   **Q.    DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

6   **A.    Yes, it does.**

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C E R T I F I C A T E

I, KIM T. MITCHELL, DO HEREBY CERTIFY that  
the Proceedings in the above-captioned matter were  
taken before me, that I did report in stenographic  
shorthand the Proceedings set forth herein, and the  
foregoing pages, as amended, are a true and correct  
transcription to the best of my ability.

*Kim T. Mitchell*

\_\_\_\_\_  
Kim T. Mitchell  
Court Reporter II