

# NORTH CAROLINA PUBLIC STAFF UTILITIES COMMISSION

August 18, 2023

Ms. A. Shonta Dunston, Chief Clerk North Carolina Utilities Commission 4325 Mail Service Center Raleigh, North Carolina 27699-4300

Re: Docket Nos. W-354, Sub 411 and W-1148, Sub 22 – Application for Authority to Transfer the Mountain Air Water and Wastewater Utility

Systems and Public Utility Franchise in Yancey County, North

Carolina, and for Approval of Rates

Dear Ms. Dunston:

Attached for filing on behalf of the Public Staff in the above-referenced dockets is the joint settlement testimony of D. Michael Franklin, Public Utilities Engineer, Water Sewer, and Telephone Division and Lynn Feasel, Financial Manager of the Water, Sewer, and Telecommunications Sections, Accounting Division.

By copy of this letter, I am forwarding a copy to all parties of record by electronic delivery.

Sincerely,

Electronically submitted /s/ Gina Holt Staff Attorney gina.holt@psncuc.nc.gov

#### **Attachments**

Executive Director (919) 733-2435

Accounting (919) 733-4279

Consumer Services (919) 733-9277

Economic Research (919) 733-2267

Energy (919) 733-2267 Legal (919) 733-6110 Transportation (919) 733-7766

Water/Telephone (919) 733-5610

### **CERTIFICATE OF SERVICE**

I certify that a copy of this Joint Settlement Testimony has been served on all parties of record or their attorneys, or both, in accordance with Commission Rule R1-39, by United States mail, first class or better; by hand delivery; or by means of facsimile or electronic delivery upon agreement of the receiving party.

This the 18th day of August, 2023.

Electronically submitted /s/ Gina Holt Staff Attorney

## **BEFORE THE NORTH CAROLINA UTILITIES COMMISSION**

DOCKET NO. W-354, SUB 411 DOCKET NO. W-1148, SUB 22

In the Matter of		
Application by Carolina Water	)	
Service, Inc. of North Carolina, 5821	)	
Fairview Road, Suite 401, Charlotte,	)	JOINT SETTLEMENT
North Carolina 28209 and Mountain	)	TESTIMONY OF
Air Utilities Corporation, Post Office	)	LYNN FEASEL AND
Box 1090, Burnsville, North Carolina	)	D. MICHAEL FRANKLIN
28714, for Authority to Transfer the	)	PUBLIC STAFF –
Mountain Air Water and Wastewater	)	NORTH CAROLINA
Utility Systems and Public Utility	)	<b>UTILITIES COMMISSION</b>
Franchise in Yancey County, North	)	
Carolina, and for Approval of Rates	)	

August 18, 2023

- 1 Q. Ms. Feasel, please state your name, business address, and
- 2 present position.
- 3 A. My name is Lynn Feasel. My business address is 430 North
- 4 Salisbury Street, Raleigh, North Carolina. I am the Public Utility
- 5 Regulatory Analyst Supervisor of the Water, Sewer, and
- 6 Telecommunications Sections with the Accounting Division of the
- 7 Public Staff North Carolina Utilities Commission (Public Staff).
- 8 Q. Are you the same Lynn Feasel who filed direct testimony on
- 9 behalf of the Public Staff in this proceeding on July 6, 2023?
- 10 A. Yes.
- 11 Q. Are your qualifications and duties the same as stated in your
- 12 **direct testimony?**
- 13 A. Yes.
- 14 Q. Mr. Franklin, please state your name, business address, and
- 15 **present position.**
- 16 A. My name is D. Michael Franklin. My business address is 430 North
- 17 Salisbury Street, Raleigh, North Carolina. I am a Public Utilities
- 18 Engineer with the Water, Sewer, and Telephone Division of the
- 19 Public Staff.

1	Q.	Are you the same D. Michael Franklin who filed direct testimony
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- 2 on behalf of the Public Staff in this proceeding on July 6, 2023?
- 3 A. Yes.
- 4 Q. Are your qualifications and duties the same as stated in your
- 5 direct testimony?
- 6 A. Yes.
- 7 Q. What is the purpose of your settlement testimony in this
- 8 **proceeding?**
- 9 A. The purpose of our settlement testimony is to support the Settlement
- 10 Agreement and Stipulation (Stipulation) filed on August 18,
- 11 2023, entered into between Carolina Water Service, Inc. of North
- 12 Carolina (CWSNC), Mountain Air Utilities Corporation (MAUC), the
- Mountain Air Homeowners Association, Inc. (MAPOA), and the
- 14 Public Staff (collectively, the Stipulating Parties), regarding the
- transfer of the water and wastewater utility systems and public utility
- franchise serving the Mountain Air Development in Yancey County,
- 17 North Carolina, from MAUC to CWSNC.
- 18 Q. Please briefly describe the Stipulation.
- 19 A. The Stipulation sets forth agreement between the Stipulating Parties
- in the following areas:
- 1. CWSNC implementing the Company's Sub 400 base year
- 22 rates for water and wastewater utility service to Mountain Air

customers plus a monthly flat rate per-equivalent residential connection (ERC) surcharge for recovery of a lien release, due diligence and transaction costs, and unrecovered operating reserve

incurred as emergency operator.

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- 2. The creation of a regulatory asset for the lien release, levelized and amortized over a period of 40 years, beginning in the month recovery is implemented, including a return at the Company's weighted average cost of capital.
  - 3. Due diligence and transaction costs capped at \$75,000 and amortized over a period of 40 years, beginning in the month recovery is implemented, including a return at the Company's weighted average cost of capital.
    - 4. Unrecovered operating reserve incurred as emergency operator levelized for cost recovery over five years including a return at the Company's cost of debt.
  - 5. The usage of the Public Staff proposed depreciation rates on capital investments made with CWSNC acting as the emergency operator, and CWSNC Uniform Water and Sewer depreciation rates on all future capital investments in the Mountain Air water and wastewater systems.

6. CWSNC may propose in its next general rate case that the Mountain Air water and wastewater system be consolidated into the Company's Uniform Water and Wastewater rate divisions, provided that it has demonstrated that (1) CWSNC's Uniform Rate Division customers are not adversely impacted; and (2) Mountain Air customers are not materially impacted.

### 7 Q. Please explain how the Stipulation benefits ratepayers.

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The Stipulation provides for the transfer of the Mountain Air water and wastewater systems to CWSNC, currently the Emergency Operator (EO). Mountain Air customers benefit by gaining certainty over the utility systems' future by having the utility system owned and operated by a utility company that has the financial, technical, and managerial capabilities to own and operate the water and wastewater systems. CWSNC is adequately capitalized and able to address repairs and capital improvements that may be required to ensure continued safe and reliable service. Further, CWSNC has a proven track record as an EO and public utility providing water and sewer utility service to approximately 35,000 water customers and 21,000 wastewater customers located in 38 counties across North Carolina. As the EO for Mountain Air, CWSNC has made significant investments in the water and wastewater systems to improve quality of service and meet regulatory requirements.

1	The Stipulation also provides a means to ensure, for the first time,
2	that ownership of property required for utility operations and
3	maintenance is in the utility's full control and removes liens that were
4	a hindrance to previous transfer attempts. The Stipulation provides
5	that the customers directly benefiting from the transfer are assigned
6	the costs of the transfer through rates and surcharges.

- 7 Q. What is the Public Staff's recommendation with regard to the
- 8 transfer?
- 9 A. The Public Staff recommends that the Commission approve the
- terms of the Stipulation reached by the Stipulating Parties, and that
- the transfer be approved.
- 12 Q. Does this conclude your testimony?
- 13 A. Yes.