1	PLACE: Macon County Courthouse,
	OFFICIAL COPY
2	Franklin, North Carolina
3	DATE: August 15, 2017 FILED
4	DOCKET NO.: W-390, Sub 13 AUG 2.9 2017
5	Clerk's Office TIME IN SESSION: 7:03 P.M. TO 9:35 P.M. N.C. Utilities Commission
6	BEFORE: Commissioner ToNola D. Brown-Bland, Presiding
7	Commissioner Lyons Gray
.8	Commissioner Daniel Clodfelter
9	
10	
11	Show Cause Hearing
12	
13	
14	IN THE MATTER OF:
15	Request by Public Staff for Appointment of
16	Carolina Water Service, Inc. of North Carolina
17	as Emergency Operator of the Riverbend Estates
18	Water System in Macon County, North Carolina
19	
20	VOLUME 1
21	
22	
23	
24	

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APPEARANCES:
 2
    FOR RIVERBEND ESTATES WATER SYSTEM, INC.:
 3
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 5
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 9
10
    FOR THE USING AND CONSUMING PUBLIC:
11
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  Public Staff
12
13 North Carolina Utilities Commission
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15
   Raleigh, North Carolina 27699-4300
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TABLE OF CONTENTS		
### CHARLES JUNIS  ###################################	1	TABLE OF CONTENTS
4 CHARLES JUNIS 5 Direct Examination by Mr. Grantmyre	2	EXAMINATIONS
5       Direct Examination by Mr. Grantmyre	3	PAGE
6 Cross Examination by Mr. Sloan	4	CHARLES JUNIS
7       Redirect Examination by Mr. Grantmyre	5	Direct Examination by Mr. Grantmyre 8
8       Examination by Commissioner Clodfelter	6	Cross Examination by Mr. Sloan68
9 Examination by Commissioner Brown-Bland	7	Redirect Examination by Mr. Grantmyre88
10 Recross Examination by Mr. Sloan	8	Examination by Commissioner Clodfelter92
11 Further Examination by Mr. Grantmyre	9	Examination by Commissioner Brown-Bland94
12 13 BETH CURRY 14 Direct Examination by Mr. Grantmyre	10	Recross Examination by Mr. Sloan107
13 BETH CURRY  14 Direct Examination by Mr. Grantmyre	11	Further Examination by Mr. Grantmyre110
14       Direct Examination by Mr. Grantmyre	12	
15 Examination by Commissioner Clodfelter	1'3	BETH CURRY
16 17 18	14	Direct Examination by Mr. Grantmyre116
17  18  EXHIBITS  19  IDENTIFIED/ADMITTED  20  Junis Exhibits 1-13	15	Examination by Commissioner Clodfelter124
18       E X H I B I T S         19       IDENTIFIED/ADMITTED         20       Junis Exhibits 1-13	16	
19	17	
20       Junis Exhibits 1-13	18	EXHIBITS
21 REWS Hardegree Exhibit 1	19	IDENTIFIED/ADMITTED
22 Junis Redirect Exhibit 190/113 23 Public Staff Curry Exhibit 1	20	Junis Exhibits 1-1338/113
23 Public Staff Curry Exhibit 1123/123	21	REWS Hardegree Exhibit 1
	22	Junis Redirect Exhibit 190/113
24	23	Public Staff Curry Exhibit 1123/123
	24	

- 1 PROCEEDINGS
- 2 COMMISSIONER BROWN-BLAND: Good evening. Let's
- 3 come to order and go on the record.
- 4 I am Commissioner Tonola D. Brown-Bland, the
- 5 presiding commissioner for this hearing, and with me this
- 6 evening are Commissioners Lyons Gray and Daniel G.
- 7 Clodfelter.
- 8 I now call for hearing Docket Number W-390, Sub
- 9 13, In the Matter of Request by Public Staff for
- 10 Appointment of Carolina Water Service, Inc. of North
- 11 Carolina As Emergency Operator of the Riverbend Estates
- 12 Water System in Macon County, North Carolina.
- On May 9th, 2017, the Public Staff filed a
- 14 petition pursuant to G.S. 62-116(b) and G.S. 62-118(b)
- 15 requesting the Commission issue an order declaring an
- 16 emergency, appointing Carolina Water Service, Inc. of
- 17 North Carolina, also known as CWS, as the emergency
- 18 operator and approving an emergency rate increase on a
- 19 provisional basis for the water system serving Riverbend
- 20 Estates in Macon County, North Carolina.
- On May 16, 2017, the Commission issued an Order
- 22 Appointing Emergency Operator, Approving Increased Rates,
- 23 and Requiring Customer Notice. This order appointed CWS
- 24 as emergency operator of the Riverbend Estates Water

- 1 System effective May 16, 2017.
- On May 31st, 2017, CWS filed a Certificate of
- 3 Service and a Revised Certificate of Service on June 1st,
- 4 2017, verifying the provision of customer notice of
- 5 appointment of CWS as the emergency operator for
- 6 Riverbend Estates Water System, or for short sometimes
- 7 referred to as REWS, or R-E-W-S, and also verifying the
- 8 schedule of rates was a part of that notice to customers.
- 9 On July 10th, 2017, the Commission issued an
- 10 Order Scheduling a Show Cause Hearing for this date,
- 11 Tuesday, August 15, 2017, at this time and this place.
- 12 This order requires REWS and Ronald L. Hardegree to
- 13 appear before the Commission to show cause why it and he
- 14 should not be subject to the sanctions provided by
- 15 Statute G.S. 62-310, et al., including monetary penalties
- 16 for abandoning its and his obligation to provide water
- 17 utility service in the franchise territory without first
- 18 securing the Commission's consent as required by General
- 19 Statute 62-118 and/or for failing to comply with the
- 20 terms and conditions of Commission Rule R7-3.
- 21 On July 12, 2017, numerous consumer statements
- of position were filed, and on July 20th, 2017, CWS filed
- 23 a Certificate of Service of customer notice.
- On July 27th, 2017, CWS filed REWS's second

- 1 quarter report per the Commission's Order of May 16,
- 2 2017.
- And on August the 11th, 2017, the Public Staff
- 4 filed the testimony and exhibits of witness Charles M.
- 5 Junis.
- 6 Pursuant to General Statute 138A-15(e), I
- 7 remind the members of the Commission of our duty to avoid
- 8 conflicts of interest and inquire at this time as to
- 9 whether any of the Commission has any known conflict of
- 10 interest with respect to this docket?
- 11 (No response.)
- 12 COMMISSIONER BROWN-BLAND: Let the record
- 13 reflect that no conflicts were identified.
- I now call upon counsel for the parties to
- announce their appearance for the record, and I'll begin
- 16 with Public Staff.
- 17 MR. GRANTMYRE: Public Staff. My name is
- 18 William Grantmyre. I am a staff attorney with the Public
- 19 Staff. We represent the using and consuming public. And
- 20 with me is Public Staff Utilities Engineer Charles Junis
- 21 who is with our Water Division, and he is a registered,
- 22 professional engineer. Thank you.
- 23 COMMISSIONER BROWN-BLAND: Thank you, Mr.
- 24 Grantmyre.

- MR. SLOAN: Good evening. My name is Stuart
- 2 Sloan, and I'm serving as the attorney for Riverbend
- 3 Estates Water System, Inc., and I have with me Mr. Ronald
- 4 Hardegree who is the sole shareholder of the Company.
- 5 COMMISSIONER BROWN-BLAND: All right. Thank
- 6 you for being here. Glad you're here.
- 7 All right. Are there any preliminary matters
- 8 that you wish the Commission to address before we get
- 9 into the hearing?
- 10 MR. GRANTMYRE: No. Just one thing, who we
- 11 would call first is Charles Junis, and then we would have
- 12 customers testify. And nine people have signed up, and
- 13 that may cut down. Some may not decide to testify. But
- 14 to date, nine have signed up, so we'll see what happens.
- 15 So we would call Charles Junis now.
- 16 COMMISSIONER BROWN-BLAND: All right. Before
- 17 he comes around, Mr. Sloan, are you -- you'll be calling
- 18 a witness --
- 19 MR. SLOAN: Yes.
- 20 COMMISSIONER BROWN-BLAND: -- or witnesses?
- MR. SLOAN: Yes. We'll be calling Mr.
- 22 Hardegree and possibly another witness who we have on
- 23 call when it's our time to go, and we would ask that we'd
- 24 reserve a brief period of time before our witnesses to

- 1 make an opening statement or a summary of what we will be
- 2 presenting.
- 3 COMMISSIONER BROWN-BLAND: All right. That's
- 4 permissible. All right, Mr. Grantmyre. The case is with
- 5 you.
- 6 CHARLES JUNIS; Being first duly sworn,
- 7 Testified as follows:
- 8 COMMISSIONER BROWN-BLAND: Mr. Junis, you'll
- 9 want to speak up so that everyone can hear you.
- 10 THE WITNESS: I will do my best.
- 11 COMMISSIONER BROWN-BLAND: All right. Thank
- 12 you.
- 13 DIRECT EXAMINATION BY MR. GRANTMYRE:
- 14 Q Can you please state your name.
- 15 A My name is Charles Junis.
- 16 Q And by whom are you employed?
- 17 A The Public Staff of the North Carolina Utility
- 18 Commission.
- 19 Q Now, did you cause to be filed in this case on
- 20 August 11, 2017 prefiled testimony consisting of 28 pages
- 21 of testimony with 13 page -- with 13 exhibits attached to
- 22 it?
- 23 A That is correct, sir.
- Q Now, if I asked you to -- those same questions

1 that are in your prefiled testimony today, would your 2 answers be the same? A That is correct. MR. GRANTMYRE: Madam Chairperson, I would 5 request that his testimony be copied into the record as 6 if given orally and that the exhibits be identified. 7 COMMISSIONER BROWN-BLAND: That motion will be allowed, there being no objections. 8 9 MR. SLOAN: No objection. 10 COMMISSIONER BROWN-BLAND: The testimony will be received and copied into the record word for word as 11 12 if given orally from the witness stand, and the exhibits 13 will be identified as they were when filed. 14 (Whereupon, the prefiled testimony 15 of Charles M. Junis was copied into 16 the record as if given orally from the stand.) 17 18 19 20 21 22 23 24

### RIVERBEND ESTATES WATER SYSTEM, INC. **DOCKET NO. W-390, SUB 13**

#### TESTIMONY OF CHARLES M. JUNIS ON BEHALF OF THE PUBLIC STAFF NORTH CAROLINA UTILITIES COMMISSION

#### August 11, 2017

1	Q.	PLEASE STATE FOR THE RECORD YOUR NAME, BUSINESS
2		ADDRESS, AND PRESENT POSITION.
3	A.	My name is Charles Junis. My business address is 430 North Salisbury
4		Street, Dobbs Building, Raleigh, North Carolina. I am a Utilities Engineer
5		with the Public Staff's Water, Sewer, and Communications Division.
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7 Q. BRIEFLY STATE YOUR QUALIFICATIONS AND EXPERIENCE 8 RELATING TO YOUR PRESENT POSITION WITH THE PUBLIC STAFF.

A. I am a graduate of North Carolina State University, having earned a Bachelor of Science Degree in Civil Engineering. I have approximately 6 years of environmental and civil engineering experience. I am a licensed Professional Engineer in the State of North Carolina. Since joining the Public Staff in April of 2013, I have presented recommendations in rate increase proceedings, new franchise and transfer applications, and other matters relating to water, wastewater, and communications utility regulation before the Commission.

1	O	WHAT ARE YOUR DUTIES IN YOUR PRESENT POSITION	ON?

My duties with the Public Staff are to monitor the operations of regulated water and wastewater utilities with regard to rates and service. Included in these duties are field investigations to review, evaluate, and recommend changes, when needed, in the design, construction, and operations of regulated water and wastewater utilities; presentation of expert testimony in formal hearings; and presentation of information, data, and recommendations to the Commission.

Α.

# Q. PLEASE DESCRIBE THE SCOPE OF YOUR INVESTIGATION IN THIS CASE.

12 A. On July 10, 2017, The North Carolina Utilities Commission (Commission)
13 issued an Order Scheduling Show Cause Hearing. Ordering Paragraphs 2,
14 3, and 5, state the following:

"2. That REWS and Ronald L. Hardegree shall appear before the Commission on that date and at that time to provide evidence to rebut the prima facie conclusion reached by the Commission that, for all intents and purposes, REWS and/or Ronald L Hardegree abandoned its/his obligation to furnish water utility service to its customers without first securing the consent of the Commission as required by G.S. 62-118, that REWS has failed to comply with the terms and conditions of Commission Rule R7-3, and that these actions violate certain

provisions of the Public Utilities Act, the Commission's rules,
regulations and orders and the explicit and implicit terms and
conditions included in the certificate of public convenience
and necessity which the Commission awarded to REWS
and/or Ronald L. Hardegree.
3. That REWS and Ronald L. Hardegree shall appear
before the Commission on that date and at that time to show

before the Commission on that date and at that time to show cause why it/he should not be subject to the sanctions provided by statute G.S. 62-310 et al, including monetary penalties for abandoning its/his obligation to provide water utility service in REWS' franchised territory without first securing the Commission's consent as required by G.S. 62-118 and/or for failing to comply with the terms and conditions of Commission Rule R7-3.

5. That the Public Staff shall participate in the hearing on behalf of the Using and Consuming Public."

My areas of investigation in this proceeding have been to assist the Public Staff Accounting and Legal Divisions in reviewing company records and to coordinate with the North Carolina Department of Environmental Quality, Public Water Supply Section (PWSS), and compile documentation related to the compliance of REWS.

1	Q.	PLEASE DESCRIBE THE SERVICE AREA AND WATER SYSTEM.
2	A.	The system serves approximately 136 connections in Riverbend Estates
3		Subdivision in Macon County. Carolina Water Service, Inc. of North
4		Carolina (Carolina Water), was appointed as emergency operator (EO) of
5		the Riverbend Estates water utility system by Commission Order dated May
6	•	16, 2017, in Docket No. W-390, Sub 13.
7		
8	Q.	PLEASE SUMMARIZE THE HISTORY OF THE SYSTEM UP TO THE
9		SHOW CAUSE HEARING.
10	A.	On February 22, 1973, in Docket No. W-390, Sub 0, the Commission issued
11		a Show Cause Order to Calvin Henson, the original developer of the
12		Riverbend Estates Subdivision, for failure to obtain a franchise for the
13		Riverbend Estates water utility system in Macon County. Subsequently,
14		Calvin Henson did file an application for a certificate of public convenience
15		and necessity in Docket No. W-390, Sub 1, and on April 1, 1974, the
16		Commission issued an Order Dismissing Show Cause Order.
17		
18		The Commission by Order dated July 9, 1974, in Docket No. W-390,
19		Sub 1, required additional information to support the franchise application
20		filed by Riverbend Estates, Inc. T/A Riverbend Estates Water System,
21		Finding of Fact No. 2 stated:
22		"2. The water system in Riverbend Estates as it
23		now exists does not meet the Standards of the Division of

Health Se	rvices.	The Ap	plicar	nt ha	s not r	eceived a	ppr	oval of
its water	system	plans	from	the	State	Division	of	Health
Services."								

The Commission issued Order Granting Temporary Operating Authority to Riverbend Estates, Inc., T/A Riverbend Estates Water System dated December 4, 1974, which ordered the applicant to complete system improvements to bring the water system up to Division of Health Service (DHS) standards.

- 14

The Commission in Docket No. W-390, Sub 2, by Order dated September 15, 1978, approved the transfer of the Riverbend Estates water system to Sportsland, Inc. T/A Riverbend Estates Water System (Sportsland) and also granted Sportsland temporary operating authority. Sportsland obtained the water system as part of the purchase of Riverbend Estates Subdivision.

By order dated December 10, 1982, in Docket No. W-390, Sub 4, the Commission approved the transfer of the water system from Sportsland to Riverbend Water System, Inc., whose President was Albert Rudisill, who operated a local pump service and well supply business and had previously made improvements to the water system for Sportsland. The system was experiencing excessive iron in a new well and engineering plans for the

system improvements made by Sportsland had not been submitted for approval to the North Carolina Department of Human Resources. Riverbend Water System, Inc., was granted temporary operating authority and Riverbend Water System, Inc., was ordered to

"proceed with measures to correct the excessive iron problem and obtain approval of the Riverbend Estates Water System from the Department of Human Resources."

On February 25, 1987, in Docket No. W-390, Sub 5, the Commission issued an order in the complaint proceeding filed by a customer alleging the water system was rundown and in need of immediate repair, that there were frequent service interruptions, that the water quality was poor due to a high iron content, and that Riverbend Water System, Inc., had not made the system corrections ordered by the Commission in Docket No. W-390, Sub 4. In addition, Albert Rudisill, the President of Riverbend Water System, Inc., had moved to Florida, and it had been difficult for customers to contact him when problems were encountered. The water system still had not received DHS approval even though the Commission's Order dated December 10, 1982, required upgrading so that the water system would satisfy DHS standards. The only DHS approval was for the original system approved to serve only 28 connections, but in 1987 the system was serving 90 connections. No plans had been approved by DHS since the

1	Commission's December 10, 1982 Order, in Docket No. VV-390, Sub 4, nor
2	had the iron problem been corrected.
3	
4	The Hearing Examiner's Order dated February 25, 1987, ordered
5	Riverbend Water System, Inc., to
6	a. obtain DHS plan approval and construct system
7	improvements to comply with the DHS approved plans;
8	b. provide the local qualified operator authority to repair
9	or replace broken water lines and pumps to avoid pressure
10	problems or loss of water to customers;
11	c. provide adequate storage capacity, well yield, water
12	quality, and flushing to remove accumulated iron deposits in
13	the mains; and
14	d. there be no new service connections until authorized
15	by DHS.
16	
17	6. On October 7, 1987, in Docket No. W-390, Sub 6, the Commission
18	issued Order Approving Stock Transfer approving Albert Rudisill
19	transferring his 100% of the stock in Riverbend Water System, Inc., 50% to
20	Ronald L. Hardegree, and 50% to Geraldine M. Hardegree (Hardegrees).
21	The Hardegrees stated they would make the improvements as required in
22	the February 25, 1987, Order as follows:

1	a. Have engineers update as-built plans and get them
2	approved by DHS;
3	b. Filter the high yield well for iron or drill another well if
4	iron filtering cannot feasibly be done;
5	c. Install 20,000 gallons more storage (in addition to the
6	current 20,000 gallons);
7	d. Install new main as needed (as engineer
8	recommends);
9	e. Provide 24 hour service man and truck using Rudisill
10	Pump Service or other qualified sub-contractors having
11	specialty equipment that would not be feasible for the
12	Hardegrees to own (when needed); and
13	f. Meter all customers.
14	
15	7.a. Riverbend Water System, Inc., filed a general rate case in 1989,
16	being Docket No. W-390, Sub 8. The Hearing Examiner in the Order dated
17	April 24, 1989, stated in finding of fact no. 5 that
18	"The Company is presently providing adequate service to its
19	customers."
20	b. Andy Lee, the Director of the Public Staff Water Division, testified
21	that the Hardegrees had completed all the Commission required
22	improvements in the Order dated October 7, 1987, with the exception of
23	metering all the customers. Andy Lee testified

"As built plans specifying improvements have been submitted
and approved by the Department of Health Services (DHS).
The high yield well has been recased and berm filters have
been installed to remove excess iron. An additional 20,000
gallons of ground storage has been added bringing the total
storage to 40,000 gallons. New mains have been installed to
tie all wells directly to the storage tanks. A new electrical
control system has been installed to operate and control the
well and filtering system more efficiently. Twenty-four hour
service is being provided. Five meters have been installed
leaving 92 meters to be installed. At the end of the test year
period, September 30, 1988, the Hardegrees had invested
\$41,781 in capital for improvements to the system."

In the general rate case Order dated July 9, 1998, Docket No. W-390, Sub 9, Hearing Examiner Stallings found in finding of fact no. 2 that Riverbend Water System, Inc., was providing adequate service. However, customers testified that at certain times their water was red or brown. Andy Lee outlined in his affidavit how improved filter operations and distribution system flushing could improve the water quality. Andy Lee stated that the Hardegrees had installed well filters and began flushing the system, both of which had improved the water quality.

In the next general rate case in Docket No. W-390, Sub 10, with hearing held on July 23, 2002, several customers testified they had experienced episodes of brown or discolored water coming from their faucets and other plumbing fixtures. Riverbend Water System, Inc., had installed an iron removal filter and was flushing the distribution system monthly. Hearing Examiner Stallings found in the Order dated September 12, 2002, in finding of fact no. 14

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"The water utility system serving Riverbend Estates Subdivision is compliant with the NC Department of Environment and Natural Resources Division of Environmental Health, and the Applicant is providing adequate water utility service. However, customers are continuing to experience slugs of brown water on a periodic basis, primarily the result of sediment build-up in the distribution mains. The Company should investigate and report to the Commission on the practicability, effectiveness and cost of remedying this problem through each of the following approaches; (1) sequestration; (2) scouring or cleaning the mains; and (3) purchasing water from the Town of Franklin."

In the summer of 2012, the Town of Franklin bulk purchased water interconnection was completed and the Town of Franklin began to sell bulk metered water to the Riverbend Estates water system. Prior to the interconnection, the customers continued to experience discolored water and staining from iron. In addition, the wells had struggled to meet the demand. The Hardegrees had transferred the water system to a newly formed corporation Riverbend Estates Water System, Inc. (REWS), in which the Hardegrees owned 100% of the stock.

The Order Granting Franchise, Granting Partial Rate Increase and Requiring Customer Notice dated February 26, 2013, in Docket No. W-390, Sub 11, granted a certificate of public convenience and necessity to REWS and a rate increase to include the expenses relating to purchased bulk water from the Town of Franklin. No customers protested the applied for increase. The Commission approved the metered rates as follows:

16 Monthly base charge, zero usage:

\$19.52

Usage charge, per 1,000 gallons:

\$5.00

The annual purchased water expense included in this rate case was \$40,228, based upon average residential customer usage of 4,200 gallons per month, plus 10% water loss, and the Town of Franklin's water usage rate of \$5.00 per 1,000 gallons, plus a monthly base charge for a four-inch water meter of \$440.

Beginning in August 2015, REWS only made partial purchased bulk water payments each month to the Town of Franklin. The past due balances increased monthly, with only a few exceptions. As of June 10, 2016, REWS was indebted to the Town of Franklin in the amount of \$13,995 of which \$11,347 was past due. Mrs. Hardegree executed a payment agreement with the Town of Franklin dated June 10, 2016, with an agreed upon payment plan to pay the current bill each month plus \$500 each week of the arrearage. However, REWS did not comply with the agreement.

The Commission approved rates for REWS were reduced by Order dated October 13, 2015, Docket No. W-390, Sub 12, for the repeal of the gross receipts tax, by Order dated May 26, 2016, Docket No. W-390, Sub 12, for the reduction to 4% of the North Carolina corporate income tax rate, and by Order dated December 12, 2016, in Docket No. W-390, Sub 12, for the reduction in the North Carolina corporate income tax rate to 3%. The Commission approved rates for REWS were:

#### Metered Monthly Rates (Residential Service)

18	Base charge, zero usage	\$18.67
19	Usage charge, per 1,000 gallons	\$ 4.79

The average monthly residential customer water bill was \$38.79 based upon the REWS tax reduced rates and the 4,200 gallons average monthly

consumption	from	the	most	recent	REWS	general	rate	case	decided	in
2013.										

The bulk water rate, effective July 1, 2016, the Town of Franklin charged REWS was a monthly base charge \$589.70, which included 24,000 gallons minimum, and usage charge per 1,000 gallons of \$6.60. The Public Staff Water Division on multiple occasions advised and provided instructions with a sample filing to Ronald Hardegree for the filing of a purchased water pass through rate increase. However, REWS has not filed for a pass through.

By letter dated October 10, 2016, attached as Junis Exhibit 1, the Town of Franklin advised Mr. and Mrs. Hardegree that they owed the town \$27,987, and the bulk water would be disconnected if the account was not paid in full by November 10, 2016. The Town of Franklin's bulk water is the only water source for the Riverbend Estates water system as the wells were disconnected in the summer of 2012.

REWS sent to the 131 residential customers a letter dated October 31, 2016, and attached as Junis Exhibit 2, stating that the company was at risk of closing in the next 30 days. The letter stated customers should make arrangements to start a personal account with the Town of Franklin, and if that is not an option, to drill a water well for their residences.

1	Carolina Water's appointment as EO was effective May 16, 2017. The
2	Commission approved provisional rates as follows:
3	Metered Rates (Residential Service)
4	Monthly base charge, zero usage \$35.00
5	Usage charge, per 1,000 gallons \$11.95
6	In addition, the Commission's Order Appointing Emergency Operator and
7	Approving Increased Rates ordered:
8	"5. That the following items of information shall be
9	provided to Carolina Water within three business days of the
10	effective date of the emergency operator appointment:
11	a. Customer information for each residence
12	connected to the water system, containing at a minimum,
13	customer name, service address, billing address, contact
14	phone numbers (home and work), and billing records.
15	6. That the following items of information shall be
16	provided to Carolina Water within ten business days of the
17	effective date of the emergency operator appointment:
18	a. Copy of the water system plans and
19	specifications.
20	b. Copies of all monitoring reports and evaluations
21	completed by Riverbend Estates Water System, Inc., or its
22	certified operator for the past 24 months.

1	c. The names, addresses, and telephone number
2	of all vendors providing materials and supplies for the water
3	system operations.
4	d. Copies of all 2015 and 2016 property tax bills.
5	e. Copies of all 2016 and 2017 purchased bulk
6	water bills from the Town of Franklin."
7	·
8	Pertaining to REWS' compliance with the Ordering paragraphs 5a. and 6a
9	e., the Public Staff has made the following findings:
10	<u>Due date May 19, 2017</u>
11	5a. Customer information, including name, billing address, and some
12	phone numbers and e-mail addresses were provided by REWS' counsel on
13	May 15, 2017. The customer list included the open balance on each
14	customer account, the outstanding balances total \$11,677.70 and the
15	account credits total \$348.09. The net open balance totals \$ \$11,329.61.
16	Approximately 60% of the accounts have an open balance less than \$50.00
17	while 11% exceed \$200.00, and the average water bill based on the tax
18	reduced rates and 4,200 gallons of usage was \$38.79. The customer list
19	was generated by REWS on May 8, 2017 and likely includes bills issued in
20	April but not the majority of payments associated with those bills. Detailed
21	billing records that include monthly consumption, bill amount, and payment

history have not been provided as required by Commission Order and

1	specifically requested by the Public Staff via e-mail dated May 3, 2017,
2	enclosed as Junis Exhibit 3.
3	
4	Due date May 30, 2017
5	6a. A system map was provided to Carolina Water on June 29, 2017.
6	6b. Laboratory testing results from approximately 2015 through 2017 for
7	Total Coliform, E. coli, lead, copper, total trihalomethanes, and haloacetic
8	acids were provided to Carolina Water on June 29, 2017.
9	6c. Vendor name, address, and phone number information was provided
10	to Carolina Water for Ferguson Enterprises Inc., plumbing, HVAC, and
11	building supply company, and City Plumbing, plumbing supply company, on
12	June 29, 2017.
13	6d. Copies of all 2015 and 2016 property tax bills were provided to
14	Carolina Water on June 29, 2017.
15	6e. Copies of all 2016 and 2017, with exception to September 2016,
16	October 2016, and June 2017, purchased bulk water bills from the Town of
17	Franklin were provided to Carolina Water on June 29, 2017.
18	·
19	Based on review of copies of bills received from REWS and an account
20	register from the Town of Franklin, the Public Staff has calculated an
21	updated amount of \$53,821.28, which has been billed to REWS prior to
22	Carolina Water becoming the emergency operator on May 16, 2017.

	With the 470 moreased book water rate, effective only 1, 2017, the rown of
	Franklin charges to Carolina Water are a monthly base charge \$613.29,
	which includes 24,000 gallons minimum, and usage charge per 1,000
	gallons of \$6.86.
Q.	HAVE YOU PERSONALLY SPOKEN TO MR. HARDEGREE PRIOR TO
	THE EMERGENCY OPERATOR PETITION?
A.	I have spoken to Mr. Hardegree on multiple occasions. On the following
	occasions, I individually spoke with Mr. Hardegree and documented the
	conversation in a call log or with written notes:
	On August 11, 2015, I received a call from Mr. Hardegree and he was
	inquiring about if and how he could charge the customers a security deposit.
	In addition, he mentioned cut off or discontinuance of service for non-
	navment I sent an e-mail later that day as follow-up and clarification, which

inquiring about if and how he could charge the customers a security deposit.

In addition, he mentioned cut off or discontinuance of service for nonpayment. I sent an e-mail later that day as follow-up and clarification, which
I have enclosed as Junis Exhibit 4. In summary of the e-mail, I informed
him of the pertinent Commission Rules, attached them for his reference,
and reminded him that the most recent Commission approved schedule of

On May 20, 2016, I received a call from Mr. Hardegree and he expressed concerns about losing money and how he could return to utilizing his wells. Unfamiliar with the history or details of the system at the time, I told him that

rates states that bills are considered past due 30 days after the billing date.

typically there is a reason those wells were made inactive or decommissioned and the initial permitting and testing would likely be costly. There would also be the cost to treat and/or filter the wells if the reason was water quality. There would be the cost of additional wells if the reason was lack of production. To address any increase in the cost of purchased water, I referred him to G.S. 62-133.11. and provided Docket No. W-218, Sub 428 as an exemplary pass-through petition. Mr. Hardegree indicated he would need his wife to call me back since she was "smarter" and would likely draft the petition. I left Mr. Hardegree with my phone number and assured him that I would be happy to assist her. I did not receive a follow-up communication from Mrs. Hardegree.

A.

# Q. WHAT HAS CAROLINA WATER DONE TO ADDRESS UNACCOUNTED FOR WATER?

Carolina Water replaced a leaking 2" valve along Czonka Lane on May 19, 2017, the invoice from Black Oak Maintenance and Repair LLC is enclosed as Junis Exhibit 5. In addition, Matchpoint Inc. submitted to Cavanaugh & Associates a Leak Detection Survey. The stated objective of the survey was to "provide some preliminary indication of the integrity of the distribution piping network, specifically identifying any breaks or leaks that have yet to surface, known as "unreported" leakage." The survey identified one confirmed leaking fitting on the distribution mains and a suspected leak on

28
0

1		a customer service after the meter, which were estimated to be leaking at a
2		combined 0.25 gallons per minute or 10,950 gallons per month.
3		
4	Q.	HAS THE PUBLIC STAFF RECEIVED ANY CUSTOMER COMPLAINTS?
5	A.	As of August 8, 2017, the Public Staff has received approximately 33
6		customer complaints, which were filed with the Chief Clerk and are
7		generally in opposition to the magnitude of the rate increase and that REWS
8		should be held responsible for the arrearage to the Town.
9		
10	Q.	DID REWS AND MR. HARDEGREE AS THE PRESIDENT AND SOLE
11		SHAREHOLDER OF REWS, ABANDON THE RIVERBEND ESTATES
12		WATER UTILITY SYSTEM WITHOUT COMMISSION APPROVAL AS
13		REQUIRED BY G.S. 62-118(a)?
14	A.	Yes, neither REWS nor Mr. Hardegree applied to the Commission for
15		permission to abandon this water system. The Commission has not issued
16		an order authorizing the abandonment of the Riverbend Estates water
17		system.
18		
19		By letter dated October 10, 2016 (Junis Exhibit 1), the Town of Franklin
20		advised Mr. and Mrs. Hardegree that they owed the town \$27,987, and the
21		bulk water would be disconnected if the account was not paid in full by
22		November 10, 2016. The Town of Franklin's bulk water is the only water

source	for	the	Riverbend	Estates	water	system	as	the	wells	were
disconn	ecte	d in	the summer	of 2012.						

Public Staff Attorney William Grantmyre spoke with Summer Woodard, Franklin Town Manager on November 7, 2016, and informed Ms. Woodard that the Public Staff would request the Commission appoint an emergency operator (EO) pursuant to G.S. 62-118(b) and that the EO would assume all operations and responsibilities for the Riverbend Estates water system, including payment of all Town of Franklin purchased water bills.

The Public Staff believes the failure by REWS and Mr. Hardegree to pay the Town of Franklin's purchased water bills was an abandonment of the franchise service responsibilities creating an emergency as all the residential customers were in imminent danger of losing all water service through discontinuance by the Town of Franklin for non-payment of the bulk purchased water.

The Public Staff contacted Mr. Hardegree on approximately 10 occasions, subsequent to Mr. Hardegree's letter, dated October 31, 2016 (Junis Exhibit 2), to customers, attempting to obtain customer consumption information in order to calculate EO customer rates to recommend for Commission approval to ensure the revenues would be adequate for the EO to pay the operating expenses.



Mr. Hardegree informed me that his wife did all the customer billing, and I would need to get the information from her. Mrs. Hardegree never would return my approximately 6 calls and never did provide the customer consumption billing information. The failure to provide this information constituted a violation of Commission Rule R7-3(a). Finally, on May 4, 2017, the Public Staff received 12 non-consecutive months of customer meter reading papers sent by the REWS attorney Stuart Sloan. As the meter reading papers did not contain a full twelve months, the Public Staff used the 2013 REWS general rate case customer consumption information to calculate the Public Staff recommended EO rates.

A.

### Q. WHEN DID REWS AND MR. HARDEGREE COMPLETELY ABANDON

#### THE SERVICE TO THE RESIDENTIAL CUSTOMERS?

Neither REWS nor Mr. Hardegree made any payments to the Town of Franklin subsequent to February 21, 2017. The Town of Franklin's bulk water is the only water source for the Riverbend Estates water system. Subsequently, the following purchased bulk water bills were sent by the Town of Franklin:

Bill Date	Current Bill Amount	Total Amount Due
February 22, 2017	\$5,341	\$37,340
March 22, 2017	\$5,222	\$42,562
April 21, 2017	\$4,433	\$46,995
May 22, 2017	\$6.554	\$53,649

During that same period the Public Staff estimates that REWS billed the
residential customers approximately \$19,000, but did not make any
payments to the Town of Franklin. The Public Staff recommends the
Commission rule that the REWS abandonment was effective on February
22, 2017. The Town of Franklin purchased water bills and REWS payments
from January 2016 through July 2017 have been summarized in a table,
shown on Junis Exhibit 6, as well as the bills dated May 22, 2017, and
June 22, 2017,

A.

10 Q. DID REWS AND MR. HARDEGREE VIOLATE G.S. 62-118(b)

11 ABANDONING SERVICE CREATING AN EMERGENCY AND THE

12 IMMINENT DANGER OF THE RIVERBEND ESTATES WATER

13 CUSTOMERS LOSING ALL WATER SERVICE?

Yes, the complete failure to pay anything to the Town of Franklin subsequent to February 21, 2017, created the imminent discontinuance for non-payment by the Town of Franklin of the bulk purchased water, the only water source. The process of the Public Staff preparing the petition to the Commission for the appointment of an EO, enabled the customers to continue to receive water service.

#### 21 Q. WHAT PENALTY DOES THE PUBLIC STAFF RECOMMEND?

22 A. The Public Staff recommends that the Commission order Mr. Hardegree 23 and REWS, jointly and severally, to pay a penalty pursuant to G.S. 62-310,

1		of \$1,000 per day for each day from the last payment to the Town of Franklin
2		on February 21, 2017, until the Commission appointment of the emergency
3		operator on May 16, 2017, being a total of \$84,000 for the 84 days.
4		
5		Mr. Hardegree is the President and sole owner of REWS, and upon advice
6		of counsel REWS has not complied with the requirements of the North
7		Carolina Business Corporation Act. REWS has not filed the required annual
8		report with the North Carolina Secretary of State subsequent to REWS'
9		annual report for the fiscal year ending September 30, 2013, as shown on
10		Junis Exhibit 7. The Public Staff does not believe that REWS has held the
11		required annual shareholder meetings. In addition, the previously
12		described approximately \$19,000 billed to customers has apparently been
13		misapplied as these funds have not been utilized for the payment of the
14		Town of Franklin bulk purchased water bills.
15		
16		The misapplication of this approximately \$19,000 billed to customers is a
17		material contributing factor to this willful abandonment.
18		
19	Q.	WHAT IS THE AMOUNT OF PURCHASED BULK WATER EXPENSE
20		OWED BY REWS TO THE TOWN OF FRANKLIN ON MAY 16, 2017, THE

The purchased water total was \$53,821.28.

**EFFECTIVE DATE OF THE EMERGENCY OPERATOR APPOINTMENT?** 

21

22

A.

1	Q.	WILL THE PENALTIES TOTALING \$84,000 BE PAID TO THE TOWN OF
2		FRANKLIN?
3	A.	No. The penalties described in G.S. 62-310, would not be payable to the
4		Town of Franklin.
5		
6	Q.	HAS THE PUBLIC STAFF CONSIDERED AN ALTERNATIVE
7		RECONCILIATION OF THE VIOLATIONS?
8	A.	Yes. In lieu of payment of the recommended \$84,000 penalties, the Public
9		Staff recommends the Commission allow Mr. Hardegree 30 days from the
10		date of the hearing, August 15, 2017, to pay the \$53,821.28 owed to the
11		Town of Franklin. If the balance has not been paid by the close of business
12		on September 14, 2017, the Commission should apply to a Superior Court
13		judge for enforcement of the \$84,000 penalties.
14		
15	Q.	WHAT LAND PARCELS ARE COMPONENTS OF THE RIVERBEND
16		ESTATES WATER SYSTEM?
17	A.	Prior to 2013, the water source was wells. There are five real property
18		parcels which to the best of the Public Staff's knowledge were utilized for
19		well production and/or storage. These five parcels are listed by the Macon
20		County Property Tax Office to Riverbend Water System, Inc., the company
21		owned by Ronald Hardegree and his wife Geraldine Hardegree, and
22		granted the Riverbend Estates water system franchise in 1987, Docket No.
23		W-390, Sub 6, Order dated October 7, 1987. These five real property

1		parcels are shown on Junis Exhibit 8. The total combined property tax
2		assessed value is \$74,660.
3		
4	Q.	DOES RIVERBEND WATER SYSTEM, INC., STILL EXIST?
5	A.	No, the corporation was administratively dissolved by the North Carolina
6		Secretary of State on December 1, 1993, as shown on Junis Exhibit 9.
7		
8	Q.	HAVE THE FIVE PARCELS BEEN TRANSFERRED TO REWS?
9	A.	The Public Staff's online search of the Macon County Register of Deeds
10		records does not reveal a transfer to REWS, as shown on Junis Exhibit 10.
11		
12	Q.	HAS THE PUBLIC STAFF'S REGISTER OF DEEDS RECORDS SEARCH
13		REVEALED MORTGAGES OR DEED OF TRUST ON THESE
14		PROPERTIES?
15	A.	The Public Staff found none.
16		
17	Q.	IS RONALD HARDEGREE AN EXPERIENCED BUSINESS PERSON?
18	A.	I have only spoken with Ronald Hardegree on the telephone and have not
19		researched his entire business history. The Public Staff did search online
20		the Macon County Register of Deeds for Ronald Hardegree, and Junis
21		Exhibit 11 is the printout which reflects numerous real property transactions
22		as grantor on deeds, grantee on deeds, and grantor on deeds of trust. Mr.

		,
1		Hardegree appears to be experienced in Macon County land transactions
2		including financing with deeds of trust.
3		
4	Q.	WHAT IS THE MOST RECENT DEED OF TRUST EXECUTED BY
5		RONALD HARDEGREE AND WIFE SHIRLEY DIANE HARDEGREE?
6	A.	There is an Equity Line of Credit Deed of Trust dated February 19, 2016,
7		recorded on March 3, 2016, in Deed Book 2335 page 2342, Macon County
8		Register of Deeds, as shown on Junis Exhibit 12. The lender is TD Bank,
9	•	N.A., the maximum obligation limit is \$220,000 as stated in paragraph no.
10		3, and the property secured is a 1.42 acre tract, being the property
11		conveyed to Ronald L. Hardegree by deed recorded on January 31, 1984,
12		in Deed Book 0-15 page 87, Macon County Register of Deeds.
13		
14	Q.	DOES THE PUBLIC STAFF KNOW WHAT AMOUNTS RONALD
15		HARDEGREE HAS OBTAINED ON THIS EQUITY LINE OF CREDIT?
6	A.	No, we do not have access to that information.
17		
8	Q.	DOES THE PUBLIC STAFF KNOW WHY MR. HARDEGREE DID NOT
9		UTILIZE THIS EQUITY LINE OF CREDIT TO PAY THE TOWN OF
20		FRANKLIN WATER BILLS?
21		
22	A.	The Public Staff does not know. However, as shown on Junis Exhibit 1, the

amount due to the Town of Franklin on the deed of trust recording date was

1		\$17,971. A total of \$12,741 was paid to the Town of Franklin prior to the
2		March 22, 2016, billing date. However, at no time after that payment, did
3		REWS or Mr. Hardegree pay all the Town of Franklin current monthly bills
4		and the arrearages increased each month.
5		•
6		The Public Staff believes this \$220,000 Equity Line of Credit provided
7		Ronald Hardegree with adequate access to funds for a loan to REWS or
8		equity infusions to REWS. Mr. Hardegree's willful failure to provide the
9		necessary funds is a material contributing factor of the abandonment.
10		
11	Q.	HAS THE PUBLIC STAFF RESEARCHED RONALD HARDEGREE'S
12		PERSONAL ASSETS?
13	A.	The Public Staff searched the online records of the Macon County Property
14		Tax Office. The Public Staff found one parcel listed to Ronald L. Hardegree,
15		Sr., on McClure Mill Road with an assessed value of \$218,550, two parcels
16		listed to Ronald L. Hardegree, Sr., and Geraldine Hardegree (now
17		deceased), one being on Fire House Road with an assessed value of
18		\$271,890, and one described as two lots on Coweeta Lands with an
19		assessed value of \$96,690. These three parcels have a combined
20		assessed value of \$587,130.
21		• ,
22		In addition, there is one parcel listed to Ronald Hardegree and wife Diane
23		Hardegree, described as 1.40 acres Coweeta, with a property tax assessed

1		value of \$120,270. These four tax real property parcels are shown on Junis
2		Exhibit 13.
3		
4		The Public Staff believes Ronald Hardegree has had adequate access to
5		funds in order to pay the Town of Franklin. Mr. Hardegree's willful failure to
6		do so, is a material contributing factor to the abandonment.
7		
8	Q.	DOES THE PUBLIC STAFF RECOMMEND THAT THE COMMISSION
9		ORDER RONALD HARDEGREE AND REWS FILE DOCUMENTATION
10		WITH THE COMMISSION?
11	A.	Yes, the Public Staff recommends that the Commission order Mr.
12		Hardegree and REWS to file with the Commission on or before September
13		14, 2017, the following:
14		a. Customer billing and payment records for each month January 2016
15		through May 2017
16		b. Copies of all REWS bank statements for each month January 2016
17		through May 2017, including all REWS cancelled checks.
18		
19	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
20	A.	Yes, it does,

1 (Whereupon, Junis Exhibits 1 through 2 13 were identified as premarked.) 3 BY MR. GRANTMYRE: Do you have a summary of your testimony? 5 Α Yes, I do. 6 Q Will you please proceed? 7 MR. GRANTMYRE: His summary is lengthy because many of the customers have not read his testimony and we 8 wanted them to hear key parts of the testimony, so he's 9 10 going to read it into -- his summary now. 11 All right. Since it's a big crowd we're going 12 to turn around, and I'm going to speak as loudly as 13 possible, too, so the Commissioners can hear. They do 14 have a copy of my summary, so they can kind of read 15 along. 16 My name is Charles Junis. I'm a Utilities 17 Engineer with the Public Staff's Water, Sewer, and 18 Communications Division. I am a licensed professional engineer in the State of North Carolina. My areas of 19 20 investigation in this proceeding have been to assist the 21 Public Staff Accounting and Legal Divisions in reviewing Company records and to coordinate with the North Carolina 22 Department of Environmental Quality, Public Water Supply 23 24 Section, herein referred to as PWSS, and compile

- 1 documentation related to the compliance of Riverbend
- 2 Estates Water System, Inc. I have described my
- 3 investigation, findings, and recommendations in detail
- 4 within my prefiled testimony dated August 11, 2017.
- 5 On July 10th, 2017, The North Carolina
- 6 Utilities Commission, herein referenced as Commission,
- 7 issued an Order Scheduling Show Cause Hearing. Ordering
- 8 Paragraphs 2, 3, and 5, state the following: "2. That
- 9 REWS and Ronald L. Hardegree" --
- 10 Q Now, REWS, can you identify who that is?
- 11 A I apologize. REWS is Riverbend Estates Water
- 12 System, Inc. I'm going to refer to that a lot.
- 13 Q And that is the water company that Ronald
- 14 Hardegree is the sole owner of --
- 15 A That is correct.
- 16 Q -- sole shareholder? Okay. Please proceed.
- 17 A All right. So back to in quotes number 2,
- 18 "That REWS and Ronald L. Hardegree shall appear before
- 19 the Commission on that date and at that time to provide
- 20 evidence to rebut the prima facie conclusion reached by
- 21 the Commission that, for all intents and purposes, REWS
- 22 and/or Ronald L Hardegree abandoned its/his obligation
- 23 to furnish water utility service to its customers without
- 24 first securing consent of the Commission as required by

- 1 G.S. 62-118, that REWS has failed to comply with the
- 2 terms and conditions of Commission Rule R7-3, and that
- 3 these actions violate certain provisions of the Public
- 4 Utilities Act, the Commission's rules, regulations, and
- 5 orders, and the explicit and implicit terms and
- 6 conditions included in the certificate of public
- 7 convenience and necessity which the Commission awarded to
- 8 REWS and/or Ronald L. Hardegree. 3. That REWS and Ronald
- 9 L. Hardegree shall appear before the Commission on that
- 10 date and at that time to show cause why it/he should not
- 11 be subject to the sanctions provided by statute G.S. 62-
- 12 310, et al., including monetary penalties for abandoning
- 13 its/his obligation to provide water utility service in
- 14 REWS's franchise territory without first securing the
- 15 Commission's consent as required by G.S. 62-118 and/or
- 16 for failing to comply with the terms and conditions of
- 17 Commission Rule R7-3. 5. That the Public Staff shall
- 18 participate in the hearing on behalf of the Using and
- 19 Consuming Public." Close parentheses, or I'm sorry, close
- 20 quotes.
- The system serves --
- Q Now, what you were just reading, that was from
- 23 the Commission Order establishing this hearing?
- 24 A That's correct. That's why we're here.

1 The system serves approximately 136 connections 2 in Riverbend Estates Subdivision in Macon County. Carolina Water Service, Inc. of North Carolina, herein 3 referenced as Carolina Water, was appointed as emergency operator -- I'm going to refer to that as EO -- of the 5 Riverbend Estates water utility system by Commission 7 Order dated May 16th, 2017, in Docket No. W-390, Sub 13. 8 The history of the water system and its ownership has been detailed in my prefiled testimony on 9 pages 4, line 10, through page 17, line 4. For context, 10 11 the following are the highlights of the history with 12 significant relevance to this proceeding: On February 13 22nd, 1973, in Docket No. W-390, Sub 0, the Commission 14 issued a Show Cause Order to Calvin Henson, the original 15 developer of the Riverbend Estates Subdivision, for failure to obtain a franchise for the Riverbend Estates 16 17 water utility system in Macon County. Subsequently, 18 Calvin Henson did file an application for a certificate 19 of public convenience and necessity in Docket No. W-390, 20 Sub 1, and on April 1st, 1974, the Commission issued an Order Dismissing Show Cause Order. 21 The Commission issued Order Granting Temporary 22 23 Operating Authority to Riverbend Estates, Inc., T/A

24

Riverbend Estates Water System, dated December 4th, 1974,

- 1 which ordered the Applicant to complete system
- 2 improvements to bring the water system up to Division of
- 3 Health Service -- future reference DHS -- standards.
- 4 Q Now, just for clarification, what that says is
- 5 that the system, as installed by this Calvin Henson, was
- 6 not to DHS standards, and the Commission ordered the
- 7 system to be brought up to standards; is that correct?
- 8 A That's correct.
- 9 Q Okay. Please proceed.
- 10 A By order dated December 10th, 1982, in Docket
- 11 No. W-390, Sub 4, the Commission approved the transfer of
- 12 the water system from Sportsland to Riverbend Water
- 13 System, Inc., whose President was Albert Rudisill, who
- 14 operated a local pump service and well supply business
- and had previously made improvements to the water system
- 16 for Sportsland.
- 17 On February 25, 1987, in Docket No. W-390,
- 18 Sub 5, the Commission issued an order in the complaint
- 19 proceeding filed by a customer alleging the water system
- 20 was run down and in need of immediate repair, and there
- 21 were frequent service interruptions, that the water
- 22 quality was poor due to a high iron content, and that the
- 23 Riverbend Water System, Inc., had not made the system
- 24 corrections ordered by the Commission in Docket No.

- 1 W-390, Sub 4. In addition, Albert Rudisill, the
- 2 President of Riverbend Water System, Inc., had moved to
- 3 Florida, and it had been difficult for customers to
- 4 contact him when problems were encountered.
- On October 7th, 1987, in Docket No. W-390, Sub
- 6 6, the Commission issued Order Approving Stock Transfer
- 7 -- I'm sorry -- the Commission issued Order Approving
- 8 Stock Transfer, approving Albert Rudisill transferring
- 9 his 100% of the stock in Riverbend Water System, Inc.,
- 10 50% to Ronald L. Hardegree, and 50% to Geraldine M.
- 11 Hardegree, hereby referenced as the Hardegrees. The
- 12 Hardegrees stated they would make the improvements as
- 13 required in the February 25, 1987, Order as follows: a,
- 14 Have engineers update as-built plans and get them
- approved by DHS; b, Filter the high yield well for iron
- or drill another well if iron filtering cannot feasibly
- 17 be done; c, Install 20,000 gallons more storage, in
- 18 addition to the current 20,000 gallons.
- 19 Q Now, you were out there today and inspected the
- 20 system, and you observed the storage tanks out there, did
- 21 you not?
- 22 A That is correct.
- 23 Q So it appears the 20,000 gallons more storage
- 24 was installed?

- 1 A That is how it appears.
- 2 Q Okay. Please proceed.
- A d, Install new main as needed, as an engineer
- 4 recommends; e, Provide 24-hour service man and truck
- 5 using Rudisill Pump Service or other qualified
- 6 subcontractors having specialty equipment that would not
- 7 be feasible for the Hardegrees to own, when needed; and
- 8 f, Meter all customers.
- 9 Riverbend Water System, Inc., filed a general
- 10 rate case in 1989, being Docket No. W-390, Sub 8. Andy
- 11 Lee, the Director of the Public Staff Water Division at
- 12 the time, testified that the -- that the Hardegrees had
- 13 completed all of the Commission required improvements in
- 14 the Order dated October 7, 1987, with the exception of
- 15 metering all customers.
- 16 Q So it was in October of '87 that the Hardegrees
- 17 acquired the -- or February -- February 25, '87 when they
- 18 acquired the water system, and by October they had
- 19 completed the improvements, based on your testimony?
- 20 A That is correct.
- Q With the exception of the meters.
- 22 A That is correct. .
- Q Okay. Please proceed.
- 24 A All right. In the next general rate case in

- 1 Docket No. W-390, Sub 10, with hearing held on July 23rd,
- 2 2002, several customers testified they had experienced
- 3 episodes of brown or discolored water coming from their
- 4 faucets and other plumbing fixtures. Riverbend Water
- 5 System, Inc. had installed an iron removal filter and was
- 6 flushing the distribution system monthly. Hearing
- 7 Examiner Stallings found in the Order dated September
- 8 12th, 2002, in the Finding of Fact no. 14:
- 9 "The water utility system serving Riverbend
- 10 Estates Subdivision is compliant with the NC Department
- 11 of Environment and Natural Resources Division of
- 12 Environmental Health, and the Applicant is providing
- 13 adequate water utility service. However, customers are
- 14 continuing to experience slugs of brown water on a
- 15. periodic basis, primarily the result of sediment build-up
- 16 in the distribution mains. The Company should
- 17 investigate and report to the Commission on the
- 18 practicability, effectiveness, and cost of remedying this
- 19 problem through each of the following approaches: (1)
- 20 sequestration; (2) scouring or cleaning the mains; and
- 21 (3) purchasing water from the Town of Franklin."
- In the summer of 2012, the Town of Franklin
- 23 bulk purchased water interconnection was completed and
- 24 the Town of Franklin began to sell bulk metered water to

- 1 Riverbend Estates water system. Prior to the
- 2 interconnection, the customers continued to experience
- 3 discolored water and staining from iron. In addition,
- 4 the wells had struggled to meet the demand. The
- 5 Hardegrees had transferred the water system to a newly
- 6 formed corporation, Riverbend Estates Water System, Inc.,
- 7 as we talked about, herein referred to as R-E-W-S or
- 8 REWS, in which the Hardegrees owned 100% of the stock.
- 9 Q Now, that is the Company that is here before us
- 10 today, the Riverbend Estates Water System, Inc., that you
- 11 referred to as REWS?
- 12 A That is correct. And Mr. Hardegree is the sole
- owner.
- 14 Q Okay. Please proceed.
- 15 A The Order Granting Franchise, Granting Partial
- 16 Rate Increase, and Requiring Customer Notice, dated
- 17 February 26, 2013, in Docket No. W-390, Sub 11, granted a
- 18 certificate of public convenience and necessity to REWS
- 19 and a rate increase to include the expenses relating to
- 20 purchased bulk water from the Town of Franklin. No
- 21 customers protested the applied for increase.
- The Commission approved the metered rates as
- 23 follows: Monthly base charge with zero usage of \$19.52,
- usage charge per 1,000 gallons of \$5.00.

- 1 The annual purchased water expense included in
- 2 this rate case was forty thousand dollars -- \$40,228,
- 3 based upon average residential customer usage of 4,200
- 4 gallons per month, plus 10,000 -- sorry -- plus 10% water
- 5 loss, and the Town of Franklin's water usage rate of
- 6 \$5.00 per 1,000 gallons, plus a monthly base charge for a
- 7 four-inch water meter of \$440.
- Beginning in August 2015, REWS only made
- 9 partial purchased bulk water payments each month to the
- 10 Town of Franklin. The past due balances increased
- 11 monthly, with only a few exceptions.
- 12 On May 20th, 2016, I received a call from Mr.
- 13 Hardegree, and he expressed concerns about losing money
- 14 and how he could return to utilizing his wells.
- 15 Unfamiliar with the extensive history or details of the
- 16 system at the time, I told him that typically there is a
- 17 reason those wells were made inactive or decommissioned,
- 18 and the initial permitting and testing would likely be
- 19 costly. There would also be the cost to treat and/or
- 20 filter the wells if the reason was water quality. There
- 21 would be the cost of additional wells if the reason was
- 22 lack of production. To address any increase in the cost
- of purchased water, I referred him to G.S. 62-133.11 and
- 24 provided Docket No. W-218, Sub 428, as an exemplary pass-

- 1 through petition. Mr. Hardegree indicated he would need
- 2 his wife to call me back since she was "smarter" and
- 3 would likely draft the petition. I left Mr. Hardegree
- 4 with my phone number and assured him that I would be
- 5 happy to assist her. I did not receive a follow-up -- I
- 6 did not receive a follow-up communication from Mrs.
- 7 Hardegree.
- 8 Q Can you briefly explain what a pass-through is?
- 9 A So the idea of a pass-through is when the
- 10 supplier of water/sewer increase -- increases their
- 11 rates, then a private utility like Mr. Hardegree could
- 12 apply to have that increase passed through into their
- 13 rates. That way, they're recovering the expenses that
- 14 they're incurring. So let's say the Town of Franklin
- raised their rate from \$5 to \$6 per 1,000 gallons, he
- 16 would be allowed to increase his usage rate by that
- dollar so then he's being made whole, too. So it's just
- 18 an accounting thing in terms of his expenses.
- 19 Q Okay. Please proceed. And that's a fairly --
- 20 a very simple procedure?
- 21 A Very simple. The Commission is actually held
- 22 to either approve, deny, or approve with modifications
- 23 within 60 days unless there's extenuating circumstances,
- 24 but it's usually a quick process.

- 1 Q Okay. Please proceed with your summary.
- A As of June 10th, 2016, REWS was indebted to the
- 3 Town of Franklin in the amount of \$13,995, of which
- 4 \$11,347 was past due. Mrs. Hardegree executed a payment
- 5 agreement with the Town of Franklin dated June 10th,
- 6 2016, with an agreed-upon payment plan to pay the current
- 7 bill each month, plus \$500 each week of the arrearage.
- 8 However, REWS did not comply with the agreement.
- 9 The Commission-approved rates for REWS were
- 10 reduced by Order dated October 13th, 2015, Docket No.
- 11 W-390, Sub 12, for the repeal of the gross receipts tax
- 12 by Order dated May 26, 2016, Docket No. W-390, Sub 12,
- 13 for the reduction to 4% of the North Carolina corporate
- 14 income tax, and by Order dated December 12, 2016 in
- Docket No. W-390, Sub 12, for the reduction in the North
- 16 Carolina corporate income tax rate to 3%.
- 17 Q And one point of clarification, these
- 18 reductions in rates ordered by the Commission, these are
- 19 based on repeals of taxes or lowering of taxes by the
- 20 North Carolina General Assembly, and these reductions
- 21 applied to every water company in the state regulated by
- 22 the Utility Commission. It did not just single out REWS.
- 23 Is that correct?
- 24 A That is correct.

- 1 Q Okay. Please proceed with your summary.
- 2 A The Commission-approved rates for REWS were
- 3 monthly -- metered monthly rates, residential service,
- 4 base charge with zero usage of \$18.67, a usage charge per
- 5 1,000 gallons of \$4.79.
- 6 The average monthly residential customer water
- 7 bill was \$38.79 based upon the REWS tax-reduced rates and
- 8 the 4,200 gallons average monthly consumption from the
- 9 most recent REWS general rate case decided in 2013.
- 10 Q Now, just a point of clarification, you were
- 11 not with the Public Staff during the general rate case of
- 12 2013; is that correct?
- 13 A That is correct, I did not work on that case.
- 14 Q And your first contact with this system was
- when Mr. Hardegree called you on May 20 of 2016?
- 16 A That is correct.
- 17 Q Okay. Please proceed.
- 18 A The bulk water rate, effective July 1, 2016,
- 19 the Town of Franklin charged REWS was a monthly base
- 20 charge of \$589.70, which included 24,000 gallons minimum,
- 21 and usage rate per 1,000 gallons of \$6.60. The Public
- 22 Staff Water Division on multiple occasions advised and
- 23 provided instructions with a sample filing to Ronald
- 24 Hardegree for the filing of a purchased water pass-

- 1 through rate increase. However, REWS has not filed for a
- 2 pass-through. By letter dated October 10, 2016 (see
- 3 Junis Exhibit 1) --
- 4 Q When you say "Junis Exhibit 1," that's the
- 5 exhibit attached to your testimony --
- 6 A That --
- 7 Q -- that's prefiled?
- 8 A That is correct.
- 9 Q Okay. Please proceed.
- 10 A The Town of Franklin advised Mr. and Mrs.
- 11 Hardegree that they owed the Town \$27,987, and the bulk
- 12 water would be disconnected if the account was not paid
- in full by November 10th, 2016. The Town of Franklin's
- 14 bulk water is the only water source for the Riverbend
- 15 Estates Water System, as the wells were disconnected in
- 16 the summer of 2012.
- 17 REWS sent to the 131 residential customers at
- 18 the time a letter dated October 31st, 2016 (see Junis
- 19 Exhibit 2), stating that the Company was at risk of
- 20 closing in the next 30 days. The letter stated that
- 21 customers should make arrangements to start a personal
- 22 account with the Town of Franklin, and if that is not an
- 23 option, to drill a water well for their residences.
- I want to make a point of clarification here

- 1 that the Town of Franklin has no interest in acquiring
- 2 the distribution system, so setting up a personal account
- 3 was not a realistic option, and also drilling a personal
- 4 well may not have been an option for all the customers
- 5 based on setback requirements and other factors. So
- 6 those two solutions were not necessarily real options for
- 7 the residents.
- 8 Q You say "setback requirements," that would be
- 9 based upon Macon County requirements for distances
- 10 between septic tanks and --
- 11 A Correct.
- 12 Q -- residential wells --
- 13 A Correct.
- 14 Q -- and other setback requirements. Please
- 15 proceed.
- 16 A Carolina Water's appointment as EO was
- 17 effective May 16th, 2017. The Commission approved
- 18 provisional rates as follows: Metered rates (residential
- 19 service), monthly base charge, zero usage, \$35.00, usage
- 20 charge per 1,000 gallons \$11.95.
- In addition, the Commission's Order Appointing
- 22 Emergency Operator and Approving Increased Rates ordered:
- 23 "5. That the following items of information shall be
- 24 provided to Carolina Water within three business days of

- 1 the effective date of the emergency operator appointment:
- 2 a, Customer information for each residence connected to
- 3 the water system, containing at a minimum customer name,
- 4 service address, billing address, contact phone numbers
- 5 (home and work), and billing records. 6, That the
- 6 following items of information shall be provided to
- 7 Carolina Water within 10 business days of the effective
- 8 date of the emergency operator appointment: a, Copy of
- 9 the water system plans and specifications; b, Copies of
- 10 all monitoring reports and evaluations completed by
- 11 Riverbend Estates Water System, Inc. or its certified
- 12 operator for the past 24 months; c, The names, addresses,
- 13 and telephone number of all vendors providing materials
- 14 and supplies for the water system operations; d, Copies
- of all 2015 and 2016 property tax bills; e, Copies of all
- 16 2016 and 2017 purchased bulk water bills from the Town of
- 17 Franklin."
- 18 Pertaining to REWS' compliance with the
- 19 Ordering paragraphs 5a and 6a through e, the Public Staff
- 20 has made the following findings: Due date of May 19th,
- 21 2017, 5a. Customer information, including name, billing
- 22 address, and some phone numbers and email addresses were
- 23 provided by REWS' counsel on May 15th, 2017. The
- 24 customer list included the open balance on each customer

- 1 account. The outstanding balances total \$11,677.70 and
- 2 the accounting credits total \$348.09. The net open
- 3 balance totals \$11,329.61. Approximately 60% of the
- 4 accounts have an open balance less than \$50.00, while 11%
- 5 exceed \$200.00, and the average water bill based on the
- 6 tax reduced rates and 4,200 gallons of usage was \$38.79.
- 7 The customer list was generated by REWS on May 8th, 2017,
- 8 and likely includes bills issued in April, but not the
- 9 majority of payments associated with those bills.
- 10 Detailed billing records that include monthly
- 11 consumption, bill amount, and payment history have not
- 12 been provided as required by Commission Order and
- 13 specifically requested by the Public Staff via email
- 14 dated May 3rd, 2017 (Junis Exhibit 3).
- 15 Q Now, the customer billing records, isn't that
- 16 important so if the customer contests the amount that
- 17 supposedly is owed by the customer, Carolina Water, as
- 18 the emergency operator, would have the ability to review
- 19 with that customer what's been billed in the past and
- 20 payments?
- 21 A That's correct.
- 22 Q And you actually had a conversation with one of
- 23 the customers here today to that effect?
- 24. A That is -- that is correct.

- 1 Q Okay. Please proceed.
- 2 A Due date May 30th, 2017, 6a, A system map was
- 3 provided to Carolina Water on June 29th, 2017. 6b
- 4 through 6d, The information was materially provided. 6e,
- 5 Copies of all 2016 and 2017, with exception to September
- 6 2016, October 2016, and June 2017, purchased bulk water
- 7 bills from the Town of Franklin were provided to Carolina
- 8 Water on June 29, 2017. The information provided, as
- 9 ordered by paragraphs 6a through e, was provided 30 days
- 10 after the due date set by the Commission.
- 11 Q Now, back up just a little bit. When you talk
- 12 about the Commission approved the rates for the emergency
- 13 operator as provisional rates, can you explain what
- 14 provisional rates mean?
- 15 A So provisional rates are temporary. This is
- 16 while Carolina Water operates as an emergency operator.
- 17 They are also subject to true-up, so if their expenses
- 18 are less, there may be an opportunity for refunds if they
- 19 over-collected. And, again, they're -- they're
- 20 temporary.
- 21 Q But the -- they are required to bill the
- 22 Commission-approved provisional rates, correct?
- 23 A That is correct. You are required to bill the
- 24 Commission-approved rates, no less, no more, unless they

- 1 are changed with Commission approval.
- 2 Q Okay. Please proceed.
- A With the 4% increased bulk water rate effective
- 4 July 1, 2017, the Town of Franklin charges to Carolina
- 5 Water are a monthly base charge of \$613.29, which
- 6 includes 24,000 gallons minimum, and usage charge per
- 7 1,000 gallons of \$6.86.
- 8 Q Now, as a point of clarification, when they
- 9 first started, when REWS first started purchasing bulk
- 10 water, the charge was \$5 per 1,000 gallons, but effective
- 11 July 1, 2017 it's up to \$6.86?
- 12 A That's correct.
- 13 Q Now, they are charged the outside commercial
- 14 rate by the Town of Franklin?
- 15 A That is correct.
- 16 Q Okay. Please proceed.
- 17 A Based on review of copies of bills received
- 18 from REWS and an account register from the Town of
- 19 Franklin, the Public Staff has calculated an updated
- amount of \$53,821.28, which has been billed to REWS prior
- 21 to Carolina Water becoming the emergency operator on May
- 22 16th, 2017.
- 23 Since becoming the EO, Carolina Water replaced
- 24 a leaking 2-inch valve along -- I believe it's Czonka

- 1 Lane, on May 19, 2017. The invoice from Black Oak
- 2 Maintenance and Repair, LLC is attached to my prefiled
- 3 testimony as Junis Exhibit 5. In addition, Matchpoint,
- 4 Inc. submitted to Cavanaugh & Associates a Leak Detection
- 5 Survey. The stated objective of the survey was to
- 6 "provide some preliminary indication of the integrity of
- 7 the distribution piping network, specifically identifying
- 8 any breaks or leaks that have yet to surface, known as
- 9 'unreported leakage.'" The survey identified one
- 10 confirmed leaking fitting on the distribution mains and a
- 11 suspected leak on a customer service after the meter
- 12 which were estimated to be leaking at a combined 0.25
- 13 gallons per minute or 10,950 gallons per month.
- 14 Customer complaints. As of August 11, 2017,
- 15 the Public Staff has received approximately 33 written
- 16 customer complaints which were filed with the Chief Clerk
- 17 and are generally in opposition to the magnitude of the
- 18 provisional rate increase and that REWS should be held
- 19 responsible --
- 20 (Interruption in proceedings.)
- 21 A All right. I apologize for the length here,
- 22 but we have to get it on the record.
- 23 -- and that REWS should be held responsible for
- 24 the arrearage to the Town. I have spoken to another

- 1 three customers on the phone concerning the provisional
- 2 rates and how long those rates will be effective. In
- 3 addition, on April 28, 2017, a customer called Consumer
- 4 Services, and I followed up immediately concerning a
- 5 water service outage.
- 6 Compliance. The Public Staff believes that
- 7 REWS and Mr. Hardegree, as the President and sole
- 8 shareholder of REWS, has abandoned the Riverbend Estates
- 9 Water Utility System -- I apologize, all right -- has
- 10 abandoned the Riverbend Estates Water Utility System
- 11 without Commission approval as required by G.S. 62-
- 12 118(a). Neither REWS nor Mr. Hardegree applied to the
- 13 Commission for permission to abandon this water system.
- 14 The Commission has not issued an order authorizing the
- 15 abandonment of the Riverbend Estates water system.
- By letter dated October 10th, 2016 (Junis
- 17 Exhibit 1), the Town of Franklin advised Mr. and Mrs.
- 18 Hardegree that they owed the town \$27,987, and the bulk
- 19 water would be disconnected if the account was not paid
- in full by November 10, 2016. The Town of Franklin's
- 21 bulk water is the only water source for Riverbend
- 22 Estates, as the wells were disconnected in the summer of
- 23 2012.
- 24 Public Staff Attorney William Grantmyre spoke

- 1 with Summer Woodward (sic), Franklin Town Manager, on
- November 7, 2016, and informed Ms. Woodard that the
- 3 Public Staff would request the Commission appoint an
- 4 emergency operator pursuant to G.S. 62-118(b), and that
- 5 the EO would assume all operations and responsibilities
- 6 for the Riverbend Estates Water System, including payment
- 7 of all Town of Franklin purchased water bills.
- 8 The Public Staff contacted Mr. Hardegree on
- 9 approximately 10 occasions subsequent to Mr. Hardegree's
- 10 letter dated October 31st, 2016 (Junis Exhibit 2), to
- 11 customers, attempting to obtain customer consumption
- 12 information in order to calculate EO customer rates to
- 13 recommend for Commission approval to ensure the revenues
- 14 would be adequate for the EO to pay the operating
- 15 expenses. Mr. Hardegree informed me that his wife did
- 16 all the customer billing, and I would need to get the
- 17 information from her. Mrs. Hardegree would -- Mrs.
- 18 Hardegree never would return my approximately six calls
- 19 and never did provide the customer consumption billing
- 20 information.
- 21 Q Can you again clarify why that information was
- 22 important and why the Public Staff needed it?
- 23 A Again, that's -- that's important for setting
- 24 the provisional emergency operator rates because if the

- 1 -- if the usage assumption is incorrect, you could
- 2 artificially inflate or deflate the rates which would
- 3 impact the emergency operator. So if you assume that the
- 4 usage is too low, that increases the actual per-unit
- 5 cost. And so then if consumption is actually higher than
- 6 that, you would be paying significantly too much, then it
- 7 could work the opposite way.
- 8 Q Okay. Please proceed with your summary.
- 9 A The failure to provide this information
- 10 constituted a violation of Commission Rule R7-3(a).
- 11 Finally, on May 4th, 2017, the Public Staff received 12
- 12 nonconsecutive months of customer meter reading papers
- 13 sent by the REWS attorney Stuart Sloan. As the meter
- 14 reading papers did not contain a full consecutive 12
- 15 months, the Public Staff used the 2013 REWS general rate
- 16 case customer consumption information to calculate the
- 17 Public Staff recommended EO rates.
- 18 The Public Staff believes the failure by REWS
- 19 and Mr. Hardegree to pay the Town of Franklin's purchased
- 20 water bills was an abandonment of the franchise service
- 21 responsibilities, creating an emergency, as all the
- 22 residential customers were in imminent danger of losing
- 23 all water service through discontinuance by the Town of
- 24 Franklin for nonpayment of the bulk purchased water.

- 1 Neither REWS nor Mr. Hardegree made any payments to the
- 2 Town of Franklin subsequent to February 21st, 2017. The
- 3 Town of Franklin's bulk water is the only source for the
- 4 Riverbend Estates Water System. During the service
- 5 period dated February 22, 2017 through May 22, 2017, the
- 6 Public Staff estimates that REWS billed the residential
- 7 customers approximately \$19,000, but did not
- 8 make any payments to the Town of Franklin.
- 9 The Public Staff recommends the Commission rule
- 10 that the REWS abandonment was effective on February 22nd,
- 11 2017. The Town of Franklin purchased water bills and
- 12 REWS payments from January 2016 through July 2017 have
- 13 been summarized in a table, as well as the bills dated
- 14 May 22nd, 2017, and June 22nd, 2017 (see Junis Exhibit
- 15 6).
- 16 Q And that's, again, attached to your testimony?
- 17 A That is correct.
- 18 Q Okay. Please proceed.
- 19 A The complete failure to pay anything to the
- 20 Town of Franklin subsequent to February 21st, 2017,
- violated G.S. 62-118(b) by creating the imminent
- 22 discontinuance for nonpayment by the Town of Franklin of
- 23 the bulk purchased water, the only water source. The
- 24 process of the Public Staff preparing the petition to the

- 1 Commission for the appointment of an EO enabled the
- 2 customers to continue to receive water service.
- 3 The Public Staff recommends that the
- 4 Commission order Mr. Hardegree and REWS, jointly and
- 5 severally, to pay a penalty pursuant to G.S. 62-310, of
- 6 \$1,000 per day for each day from the last payment to the
- 7 Town of Franklin on February 21st, 2017, until the
- 8 Commission appointment of the emergency operator on May
- 9 16th, 2017, being a total of \$84,000 for the 84 days.
- 10 The penalties described in G.S. 62-310, would not be
- 11 payable to the Town of Franklin."
- 12 Q Now, is it your understanding that in North
- 13 Carolina law G.S. 62-310, that requires it not be paid,
- 14 it goes to a different source; is that correct?
- 15 A That is what I've been told. That's my
- 16 understanding.
- 17 Q Okay. And the Commission has no jurisdiction
- 18 on that, as you know?
- 19 A That is my understanding.
- 20 Q Go ahead. Please proceed.
- 21 A Mr. Hardegree is the President and sole owner
- of REWS, and upon advice of counsel, REWS has not
- 23 complied with the requirements of the North Carolina
- 24 Business Corporation Act. REWS has not filed the

- 1 required annual report with the North Carolina Secretary
- 2 of State subsequent to REWS' annual report for the fiscal
- 3 year ending September 30th, 2013, as shown on Junis
- 4 Exhibit 7. The Public Staff does not believe that REWS
- 5 has held the required annual shareholder meetings. In
- 6 addition, the previously described approximately \$19,000
- 7 billed to customers has apparently been misapplied, as
- 8 these funds have not been utilized for the payment of the
- 9 Town of Franklin bulk purchased water bills. The
- 10 misapplication of this approximately \$19,000 billed to
- 11 customers is a material contributing factor to this
- 12 willful abandonment.
- In lieu of the payment of the recommended
- 14 \$84,000 penalties, the Public Staff recommends the
- 15 Commission allow Mr. Hardegree 30 days from the date of
- 16 the hearing, August 15th, 2017, to pay the total
- 17 purchased bulk water expense billed to REWS until May 16,
- 18 2017, of \$53,821.28 owed to the Town of Franklin. If the
- 19 balance has not been paid by the close of business on
- 20 September 14th, 2017, the Commission should apply to a
- 21 Superior Court judge for enforcement of the \$84,000
- 22 penalties.
- 23 Q So what you're doing there, the Public Staff is
- 24 recommending that he pay the \$53,821 to the Town of

- 1 Franklin on or before September 14th, and if so, then
- there should not be the \$84,000 in penalties. Is that
- 3 your recommendation?
- 4 A That is correct.
- 5 Q That would be the Public Staff recommendation.
- 6 A That is --
- 7 Q Okay. Please proceed.
- 8 'A Real Property and Assets. Prior to 2013, the
- 9 water source was wells. There are five real property
- 10 parcels which, to the best of the Public Staff's
- 11 knowledge, were utilized for well production and/or
- 12 storage. These five parcels are listed by the Macon
- 13 County Property Tax Office to Riverbend Water System,
- 14 Inc., the company owned by Ronald Hardegree and his wife
- 15 Geraldine Hardegree, and granted the Riverbend Estates
- 16 Water System franchise in 1987, Docket No. W-390, Sub 6,
- 17 Order dated October 7th, 1987. These five real property
- 18 parcels are shown on Junis Exhibit 8. The total combined
- 19 property tax assessed value is \$74,660. The corporation,
- 20 Riverbend Water System, Inc., was administratively
- 21 dissolved by the North Carolina Secretary of State on
- 22 December 1st, 1993, as shown on Junis Exhibit 9. The
- 23 Public Staff's online search of the Macon County Register
- 24 of Deeds records does not reveal a transfer to REWS, as

- 1 shown on Junis Exhibit 10.
- I have only spoken with Ronald Hardegree on
- 3 the phone -- telephone and have not researched his entire
- 4 business history. The Public Staff did search online the
- 5 Macon County Register of Deeds for Ronald Hardegree, and
- 6 Junis Exhibit 11 is the printout which reflects numerous
- 7 real property transactions as grantor on deeds, grantee
- 8 on deeds, and grantor on deeds of trust. Mr. Hardegree
- 9 appears to be experienced in Macon County land
- 10 transactions, including financing with deeds of trust.
- 11 The most recent deed of trust executed by Ronald and
- 12 Diane Hardegree is an Equity Line of Credit Deed of Trust
- dated February 19th, 2016, recorded on May 3rd -- or I'm
- 14 sorry -- March 3rd, 2016, in Deed Book 2335, page 2342,
- 15 Macon County Register of Deeds, as shown on Junis Exhibit
- 16 12. The lender is TD Bank, N.A. The maximum obligation
- 17 limit is \$220,000, as stated in paragraph number 3, and
- 18 the property secured is a 1.42 acre tract, being the
- 19 property conveyed to Ronald L. Hardegree by deed recorded
- on January 31st, 1984, in Deed Book 0-15, page 87, Macon
- 21 County Register of Deeds. The Public Staff does not have
- 22 access to the amounts obtained on this equity line of
- 23 credit. The Public --
- Q Okay. So although the line of credit based on

- 1 the deed of trust is \$220,000, the public records do not
- 2 show what amount, if any, was drawn on the line of
- 3 credit; is that correct?
- 4 A That's correct.
- 5 Q Okay. Please proceed.
- 6 A The Public Staff does not know why Mr.
- 7 Hardegree did not utilize this equity line of credit to
- 8 pay the Town of Franklin's bills. The amount due to the
- 9 Town of Franklin, as shown on Junis Exhibit 1, on the
- 10 deed of trust recording date was \$17,971. A total of
- 11 \$12,741 was paid to the Town of Franklin prior to the
- 12 March 22nd, 2016 billing date. However, at no time after
- 13 that payment did REWS or Mr. Hardegree pay all the Town
- 14 of Franklin current monthly bills. As a result of the
- incomplete payments, the arrearages increased each month.
- 16 The Public Staff believes this \$220,000 Equity Line of
- 17 Credit provided Ronald Hardegree with adequate access to
- 18 funds for a loan to REWS or equity infusions to REWS.
- 19 Mr. Hardegree's willful failure to provide the necessary
- 20 funds is a material contributing factor of the
- 21 abandonment. We're almost there.
- 22 The Public Staff searched the online records of
- 23 the Macon County Property Tax Office for real property
- 24 owned by Mr. Hardegree. The Public Staff found one

- 1 parcel listed to Ronald L. Hardegree, Sr., on McClure
- 2 Mill Road with an assessed value of \$218,550, two parcels
- 3 listed to Ronald L. Hardegree, Sr. and Geraldine
- 4 Hardegree, now deceased, one being on Fire House Road
- 5 with an assessed value of \$271,890, and one described as
- 6 two lots on -- I apologize for the pronunciation --
- 7 Coweeta Lands with an assessed value of \$96,690. These
- 8 three parcels have a combined assessed value of \$587,130.
- 9 In addition, there is one parcel listed to Ronald
- 10 Hardegree and wife Diane Hardegree, described as 1.40
- 11 acres Coweeta, with a property tax assessed value of
- 12 \$120,270. These four tax real property parcels are shown
- 13 on Junis Exhibit 13. The Public Staff believes Ronald
- 14 Hardegree has had adequate access to funds in order to
- 15 pay the Town of Franklin. Mr. Hardegree's willful
- 16 failure to do so is a material contributing factor to the
- 17 abandonment.
- 18 Q Now, backing up just a minute, with regard to
- 19 the equity -- the deed of trust, the Public Staff did not
- 20 -- did we or did we not find any cancellation of that
- 21 deed of trust?
- 22 A We did not find a cancellation of that deed of
- 23 trust.
- 24 Q Okay. Please proceed.

- A Request for Additional REWS Documents. The
- 2 Public Staff recommends that the Commission order Mr.
- 3 Hardegree and REWS to file with the Commission on or
- 4 before September 14th, 2017, the following: a, Customer
- 5 billing and payment records for each month January 2016
- 6 through May 2017; b, Copies of all REWS bank statements
- 7 for each month January 2016 through May 2017, including
- 8 all REWS cancelled checks.
- 9 This would conclude my testimony summary.
- 10 Q Okay. Now, those two recommendations right at
- 11 the end, that was in addition to the Public Staff
- 12 recommendation of the \$84,000 penalty; is that correct?
- 13 A That is correct.
- 14 Q And the Public Staff still stands by if Mr.
- 15 Hardegree were to pay the \$53,000 plus on or before
- 16 September 14th, that the Commission not assess the
- 17 \$84,000 penalty; is that correct?
- 18 A That is correct.
- 19 Q Okay.
- 20 MR. GRANTMYRE: We -- he's available for cross
- 21 examination.
- 22 COMMISSIONER BROWN-BLAND: Mr. Sloan.
- 23 CROSS EXAMINATION BY MR. SLOAN:
- Q Mr. Junis, my name is Stuart Sloan. I'm

- 1 representing Mr. Hardegree.
- 2 COMMISSIONER GRAY: Mr. Sloan, could you speak
- 3 up, please?
- 4 MR. SLOAN: Sure.
- 5 Q My name is Stuart Sloan. I'm representing the
- 6 Riverbend Estates Water System, Inc.
- 7 You mentioned that you recommended that Mr.
- 8 Hardegree be jointly and severally liable for the
- 9 penalties you've recommended. On what basis in the law,
- 10 whether Chapter 62 or some other basis, do you have that
- 11 he would have personal liability in this case?
- 12 A That's a Public Staff recommendation, and I as
- an engineer would not have that basis.
- 14 Q Do you have any facts that you'd like to give
- 15 that would demonstrate that he should have personal
- 16 liability in this situation?
- 17 A I would say as sole owner of the utility, he
- 18 should be held responsible. That's my personal opinion.
- 19 Q So based on the fact that he's simply the sole
- 20 owner, that's the only fact that you have here today?
- 21 MR. GRANTMYRE: I would object. This is a
- 22 legal opinion, and he's not qualified as a legal expert.
- 23 The Public Staff plans to address that, the piercing of
- 24 the corporate veil, in our proposed order and possibly in

a brief, also. But we feel we've established the fact --1 2 COMMISSIONER BROWN-BLAND: Mr. Sloan --3 MR. GRANTMYRE: -- we've established the facts. COMMISSIONER BROWN-BLAND: -- if you want to 4 5 ask him about specific facts that he might know, if you 6 can draw them out that way, you can. 7 MR. SLOAN: I think I have. He's --8 COMMISSIONER BROWN-BLAND: He can only testify to his knowledge. Beyond that, on a legal question, I would sustain that objection. 10 . 11 MR. SLOAN: I'm satisfied with his answer to 12 the prior question. 13 Are you -- you mentioned that Mr. Hardegree Q willfully failed to pay. What are the facts that you 14 15 have to demonstrate that he had an intention not to pay 16 this bill? 17 Α I think that boils down to the approximately 18 \$19,000 collected after February 2017 -- 22nd, 2017. Okay. So how did you calculate the \$19,000? 19 Q That's making a usage assumption and then that 20 Α number of days. 21 22 So you don't have any evidence here today that he actually collected the money? 23

24

Α

We do not have evidence today, and that's

- 1 because that information was not provided as ordered by
- 2 the Commission.
- 3 Q So I'll refer to your testimony on page 22,
- 4 "...the Public Staff estimates..." And this is an
- 5 estimate, but you don't have any basis in fact?
- 6 A That's correct.
- 7 Q Now, you've talked about provision 62-310, it's
- 8 relating to the penalty provision.
- 9 A . Yes, sir.
- 10 Q Do you happen to have a copy of that?
- 11 A I believe I do.
- 12 Q I just have one copy of that. Sorry. In that
- 13 -- in that law it says that "...a public utility which
- 14 violates any of the provisions of this chapter or refuses
- 15 to conform to any order..." What evidence do you have
- 16 that Mr. Hardegree refused?
- 17 A All right. Can we -- can you repeat that? I'm
- 18 sorry, I was trying to get it in front of me.
- 19 Q Okay. Sure. I'll get a little more specific.
- 20 You've testified that 30 days -- the emergency operator
- 21 order was entered and that Mr. Hardegree was required --
- 22 actually, the Company was required to deliver certain
- 23 records, and there was a period of time to deliver some
- 24 records and a period of time to deliver other records.

- 1 And so are you contending that this -- that the failure
- 2 to deliver -- the failure to deliver those records for
- 3 that order implicates this penalty provision?
- 4 A I believe that is part of the argument because
- 5 there was no request for extensions of time to deliver
- 6 those documents.
- 7 Q But it says that if he refuses. Do you have
- 8 anything in the facts or that you heard from Mr.
- 9 Hardegree that he had refused or would refuse to do that?
- 10 A We spoke with Mr. and Mrs. Hardegree. We were
- 11 told that they were going to provide that information.
- 12 They did not, and I would consider that a refusal.
- Q So if he was -- if he was unable to provide it,
- 14 what if he didn't actually have the record, would that be
- 15 a refusal?
- 16 A If he was unable, he should have indicated that
- 17 he was unable.
- 18 Q But you don't have any evidence today whether
- 19 he's able or unable?
- 20 A We were informed that he was able because he
- 21 said he was going to provide it and did not.
- Q Who informed you of that?
- 23 A When we spoke to Mr. and Mrs. Hardegree on the
- 24 phone, they said they would -- they would share their

- 1 QuickBooks records. I would assume that would include
- 2 billing, their collections, and their expenses. Any
- 3 business should keep accounting records. And that's part
- 4 of R17-3.
- 5 Q When did they tell you that?
- 6 A I have the phone conversation. Let me find it.
- 7 May 17th, 2017.
- 8 Q You're referring to an exhibit?
- 9 A No. I'm referring to my personal notes.
- 10 Q Did you ever give any written request to the
- 11 Company or the Hardegrees to provide any of the
- 12 information that you've asked for in your testimony?
- 13 A Okay. My email dated May 3rd, 2017, submitted
- 14 as Junis Exhibit 3. I asked for names and mailing
- 15 address of each customer, service location of each
- 16 customer, one-year billing history of each customer,
- 17 including gallons billed, and any amounts a customer
- 18 currently owes. I would -- I feel that applies, and that
- 19 would be documentation either in support or opposed to
- 20 the \$19,000 estimate.
- 21 Q Under -- under this written request number 1,
- 22 did they provide names and mailing address for each
- 23 customer?
- 24 A They provided names and I believe mailing

- 1 addresses. 2 Number 2, did they provide a service location 3 for each of the customers? If that's the mailing address, but I wouldn't 4 consider that the service location. We never -- I never 5 personally saw a map of service locations. I would 6 7 consider service location where is that line on the 8 property, where is the meter on that property? And number 3, one-year billing history for each 9 customer, did you receive that? 10 11 That was incomplete, if I am remembering correctly from my testimony. 12 13 (Power interruption.) 14 THE WITNESS: Well, that's a twist. 15 So as it relates to ordering paragraph 5a, I go into detail not only in my testimony, but also in the 16 17 summary that the detailed billing records that include 18 monthly consumption, bill amount, and payment history 19 have not been provided, as required by Commission order and specifically requested in my email. 20 21 Any other written -- did you provide any other
- 24 A No.

request prior to this date, May 3rd, 2017?

22

23

written -- and I'm specifically interested in any written

- 1 Q You've -- you've alleged that Riverbend, REWS,
- 2 abandoned the water system. Can you review again what
- 3 particular facts you're pointing to that show
- 4 abandonment?
- 5 A Without going into my summary and my detailed
- 6 testimony again, I think the -- the main points are not
- 7 paying the Town of Franklin since February 21st, 2017,
- 8 were taking in payments from customers since that date,
- 9 but not making a payment, and also not completely making
- 10 payments to the town since the \$12,000 payment. And I
- 11 can reference --
- 12 Q So it centers around paying the Town of
- 13 Franklin?
- 14 A That's a significant portion. The other
- 15 significant portion is these detailed records are
- 16 required to be held by the Company and should be able to
- 17 be accessed by the Public Staff and the Commission at --
- 18 upon request.
- 19 Q Did you ever request -- well, we'll get to that
- in a minute, but we're talking about abandonment. On the
- 21 payment issue, what if the Company wasn't able to pay?
- 22 Would that -- would that change your opinion about
- 23 abandonment?
- 24 A I -- I don't think it would change the argument

- 1 of abandonment. It may change the Public Staff's
- 2 recommendation for a penalty or a course of action to
- 3 resolve the issue.
- 4 MR. SLOAN: I'm going to show the witness -- I
- 5 have from my composite exhibit some pages in the back.
- 6 I'd like the witness to review these. Mr. Grantmyre, I
- 7 can point these out to you.
- 8 MR. GRANTMYRE: Sure.
- 9 MR. SLOAN: Right in the back. It's check 57,
- 10 58, and 60.
- 11 MR. GRANTMYRE: Okay.
- 12 COMMISSIONER BROWN-BLAND: Mr. Sloan, let's
- 13 identify it for the record. It's a composite exhibit
- 14 which is a book?
- MR. SLOAN: Yes. For the record, I've prepared
- 16 a composite exhibit that I've handed to Mr. Grantmyre.
- 17 And I have two copies I can hand to the Commission if
- 18 you'd like to follow along. Apologize for not having a
- 19 third copy.
- 20 COMMISSIONER BROWN-BLAND: So I need to
- 21 identify this for the record. This is a notebook, three-
- 22 ring binder. The front page says "Riverbend Estate Water
- 23 System" with a table of contents with four new rate items
- 24 listed. And the booklet has four tabs. So if you speak

- 1 about pieces you pulled out, you need to identify where
- 2 they are here. This notebook, taken together, will be
- 3 identified as REWS Hardegree Exhibit Number 1.
- 4 (Whereupon, REWS Hardegree Exhibit 1
- 5 was marked for identification.)
- 6 BY MR. SLOAN:
- 7 Q Mr. Junis, I'm going to the back of this book.
- 8 It's a collection of checks of Riverbend Estates Water
- 9 System, Inc., and it's what you've asked for in your --in
- 10 your order we're providing here today. It's every check
- 11 within the time period that you've asked for. And so I'm
- 12 pulling out -- in the back of the book there are check
- 13 numbers 1258, 1260, and 1257. I'd like for you to look
- 14 at those for a minute.
- MR. SLOAN: May I approach the witness?
- 16 COMMISSIONER BROWN-BLAND: You may, but could
- 17 you just one more time, and while the Commissioner has
- 18 the book, could you just identify for him where you found
- 19 the page?
- MR. SLOAN: Yes. Check numbers 1257, 58, and
- 21 60.
- 22 MR. GRANTMYRE: They're the last three checks
- 23 or four checks -- three of the last four checks in the
- 24 book.

- 1 MR. SLOAN: With your permission, I'd like to
- 2 approach the witness, if I may.
- 3 Q These checks, I'll refer to number 1260. Mr.
- 4 Junis, do you know the identity of EAS, the payee there
- 5 in that check? Just off the top of your head?
- A Not off the top of my head.
- 7 Q Okay. If I told you it was a water testing
- 8 company, and it says in the remitter, "Testing thru 3-
- 9 17," would you agree with me?
- 10 A That is what it says.
- 11 Q Would you agree that it's a water testing
- 12 company?
- A Was that one of the two vendors provided?
- 14 Q It was.
- 15 A Okay. Yeah. I just didn't remember off the
- 16 top of my head.
- 17 Q And the date on that check, what's the date on
- 18 that check?
- 19 A It is dated June 6, 2017.
- 20 Q And then on check number 1258, we're going
- 21 backwards here, we have a check to Mr. Chris Brock. And
- 22 in the subject line it says "Meter reading." And then on
- 23 1257, and the date on that check, the date -- I'm sorry,
- 24 the date on 1258 is April 30th, 2017. And then on 1257,

- 1 we have a check to Jeffrey Hooper, April 28th, 2017. And
- 2 it says, "Work at Riverbend (Leak)."
- Now -- now, do these checks -- would you --
- 4 would your change your opinion of abandonment if these
- 5 checks represented work being done at the time those
- 6 checks were written or work being paid for or being done
- 7 on the dates of those checks? Would you change your
- 8 opinion that the -- that the water system was abandoned
- 9 by Mr. Hardegree?
- 10 A This information would be considered, but I
- 11 think the conclusion would still be abandonment since the
- 12 Town of Franklin was threatening discontinuance of
- 13 service, which would mean zero water for these 131 to 136
- 14 customers.
- 15 Q Okay. So let's talk about the Town of
- 16 Franklin.
- 17 MR. SLOAN: If I may approach the -- and take
- 18 back the exhibit.
- 19 A Yeah.
- 20 Q The Town of Franklin, are you aware of any
- 21 conversations between Riverbend Estates Water System and
- the Town of Franklin?
- 23 A Besides the agreement?
- 24 Q Yes.

- 1 A I'm not personally familiar with their
- 2 discussions between those two parties.
- 3 Q You testified that in November of 2016, the
- 4 town -- I think it was one of your exhibits, too, also
- 5 where the town said they would -- the water would be shut
- off after a certain period of time. Are you aware of any
- 7 conversations or resolutions that the Company had with
- 8 the Town of Franklin after that date?
- 9 A Okay. So can you refer to the -- you're
- 10' referring to my testimony?
- 11 Q Yes, I am.
- 12 A Can you refer to the page so that I --
- 13 Q You can go to Exhibit 1, Junis Exhibit 1.
- 14 A Correct. I thought you were talking like
- 15 personal conversations, I'm thinking either in person or
- on the phone. I wasn't referring to a specific document.
- 17 Q I didn't restrict it. It could have been
- 18 any --
- 19 A So that was my misunderstanding of what you
- 20 were referring to in terms of conversations.
- Q Okay. And if I told you that the Riverbend
- 22 Estates Water System and the Town of Franklin had spoken
- 23 and come to an arrangement, would you have any reason to
- 24 disagree with me?

- 1 A In terms of a payment agreement, I would not
- 2 disagree that they had this arrangement. However, they
- 3 were not fulfilling it based on the records we have.
- Q Did you ever -- after this date, this is
- 5 October 10, 2016 --
- 6 A Correct.
- 7 Q -- did the Town of Franklin ever approach you
- 8 or the Public Staff or the Commission and again state
- 9 that the water was in imminent threat of being shut off?
- 10 A It's my understanding that Mr. Grantmyre spoke
- 11 to the Town of Franklin and that was discussed.
- 12 Q You don't know about those dates or when that
- 13 was?
- 14 A I mean, we didn't -- we didn't file the
- 15 petition to appoint an emergency operator until I believe
- 16 it was May -- I want to get the exact date for you -- I
- 17 believe it was May 2nd, but if you want to give me enough
- 18 time, I can find it, but we -- the Public Staff -- okay.
- 19 I'm mixing up dates and years. Okay.
- No. 2017, that was May 2017 when we appointed
- 21 emergency operator. We -- the Public Staff was having
- 22 conversations with the Town of Franklin up to that point.
- 23 We got the billing ledger, which was part of the evidence
- 24 submitted in terms of the summary that payments were not

- 1 happening after the February 26 -- the 25th --
- 2 Q Did you have any assurances from the town that
- 3 they would not be shutting the water off?
- 4 A When we came to them with a solution that we
- 5 were going to appoint Carolina Water emergency operator
- 6 and discussed a payment plan, that in November, Carolina
- 7 Water was going to start paying, I believe it's \$1500 a
- 8 month to pay down the arrearage, they made assurances
- 9 that water service would not be disconnected.
- 10 Q So if the imminent threat and the nonpayment
- 11 were the cause of your abandonment, now that we
- 12 established the town had assured that the water would not
- 13 be shut off, we've also established that Mr. Hardegree
- 14 was still fixing leaks, does that change your opinion yet
- that the water system was abandoned, still abandoned?
- 16 A No, because Carolina Water solved that problem,
- 17 and Carolina Water can request at any time to be relieved
- 18 of their duties as emergency operator, which would then
- 19 put us right back in an emergency situation and an
- 20 abandonment because the Town of Franklin could cut off
- 21 service.
- MR. HARDEGREE: We should be notified of that.
- MR. SLOAN: You'll get a chance in a minute.
- Q Did you ever send a notice, a written notice,

- 1 to Riverbend Estates Water System that you would be
- 2 seeking penalties of \$1,000 a day?
- 3 A We did not besides my prefiled testimony.
- 4 Q And did you ever send a notice -- because
- 5 you're seeking personal liability in this case with Mr.
- 6 Hardegree, did you ever send a notice to him personally
- 7 that he would be subject to \$1,000 a day penalties, any
- 8 written notice whatsoever?
- 9 A Not to my knowledge, besides my prefiled
- 10 testimony which was served to all parties to this case.
- 11 Q Why was it that you couldn't trust the meter
- 12 reading sheets that were provided to you in response to
- 13 the emergency operator order that showed consumption
- 14 rates? Why did you have to rely back on 2012, 2013?
- 15 A It was not 12 consecutive months. We also were
- 16 unsure were those meters functioning properly, so we
- 17 don't know if that data was accurate. So there's a
- 18 number of factors there.
- 19 Q So even if Mr. Hardegree had provided every
- 20 month, you still would have doubted the information? You
- 21 still would have used the old data so that it really --
- 22 well, it didn't matter that he didn't provide the data?
- 23 A Not necessarily. If we had complete data, we
- 24 would assess would this be representative or would this

- 1 be the best available information. So is old data better
- 2 than potentially inaccurate new data? Was the old data
- 3 potentially inaccurate? We would have to weigh other
- 4 factors there and make a decision.
- 5 Q Did you ever ask to physically come and inspect
- 6 the records of the water system?
- 7 A I actually volunteered to drive to Riverbend
- 8 Estates' offices and inspect the documents, and that's a
- 9 five-hour drive from Raleigh.
- 10 Q And didn't you receive assurances from me that
- 11 that would be available to you?
- 12 A You -- we did receive assurances from you.
- 13 However, you had went to the offices and indicated that
- 14 the records were hard to find, they may not exist, and
- 15 that you were going to do your best to get us what we
- 16 needed in terms of that.
- 17 Q So as it relates to Chapter 62-34 relating to
- 18 investigating companies under its control, and 62-51,
- 19 inspecting books and records, are you saying that the
- 20 difficulty of finding records or the messiness of the
- 21 office was relevant in that -- in that case?
- 22 A I would say those records were not readily
- 23 available, and also it was indicated to us that there was
- 24 a laptop with electronic records which were locked and we

- 1 would not have access to.
- 2 Q But -- but you are testifying here today that
- 3 the office was available to you?
- 4 A It was. However, we were verbally deterred
- 5 from going to the office, I will say.
- 6 O You've done some real estate research on Mr.
- 7 Hardegree. I want to ask you about the deed of trust.
- 8 You've mentioned this in your testimony about a deed of
- 9 trust from TD Bank, N.A.
- 10 A That's correct.
- 11 Q And you -- what was the purpose of Mr.
- 12 Hardegree taking that loan out?
- 13 A It's an equity line of credit, and I don't know
- 14 what the purpose was of that document.
- 15 Q Yet you -- yet you think that he should have
- 16 paid those proceeds to the water system?
- 17 A We -- the purpose of including that document is
- 18 to show that he has financial maneuverability to
- 19 potentially make that payment.
- 20 Q Do you know where the money that was funded
- 21 from that loan, where it went?
- 22 A We do not, and we clearly state we do not know
- 23 how much was taken out of that balance, if any, or the
- 24 purpose.

- 1 Q And you also testified, I think, to a question
- 2 that that deed of trust has not been satisfied. Is that
- 3 -- was that accurate?
- 4 A That is correct. We saw no record filed with
- 5 the Register of Deeds that indicates that that was
- 6 satisfied.
- 7 Q I'm going to refer to your Exhibit Number 11,
- 8 Junis Exhibit Number 11, page 1 of 5. It's a printout
- 9 from our Register of Deeds. And do you know -- do you
- 10 have it in front of you? Okay.
- 11 A Yeah.
- 12 Q Do you know the first item, line item there is
- dated March 28th, 2016, do you know what that entry
- 14 represents?
- 15 A The first entry?
- 16 Q Yes.
- 17 A So the Public Staff works as a team, and my
- 18 attorney reviewed that document.
- 19 Q It's actually cancellation of a deed of trust.
- 20 It refers back to C33/1649 which you have there down on
- June 17th, 2009. And if you go down there about one,
- 22 two, three, four, fifth from the top you'll see it says
- 23 DT, 1.42 acres.
- 24 A Correct.

- 1 Q If I told you that the funds from that equity
- 2 line deed of trust went to pay off a prior loan, would
- 3 you have any reason to disagree with me based on these
- 4 records?
- 5 A I do not believe so, but I --
- 6 Q And if those funds were used to pay off that
- 7 loan, how do you know there were funds available that Mr.
- 8 Hardegree had that should have been paid to the Town of
- 9 Franklin?
- 10 A We're clearly saying that -- we did not state
- 11 that that deed of trust was funds available to pay it.
- 12 We said that it was the potential to. We said we don't
- 13 know how much was taken out and we don't know what it was
- 14 for.
- 15 Q So it's sort of speculative, kind of like the
- 16 19,000?
- 17 A That is correct. We're trying to build a
- 18 history from the limited documents available to show
- 19 financial maneuverability of Mr. Hardegree.
- 20 Q Sitting here today, do you know whether or not
- 21 Mr. Hardegree comingled any of his personal funds with
- 22 Company funds?
- 23 A I do not know that for a fact.
- 24 Q You know what that means, comingle?

- 1 A Yes.
- 2 Q I just -- just checking.
- 3 A So if I told you that Mr. Hardegree continued
- 4 to have leaks repaired in March, April, May and Ju---
- 5 March, April, and May of 2017, continued to inspect and
- 6 read meters, that wouldn't change your opinion that he
- 7 had intentionally abandoned the water system?
- 8 A I would say it's a factor to consider.
- 9 However, based on what I know right now and the limited
- 10 information you're providing on those events, the
- 11 conclusion would still be that he abandoned that system.
- MR. SLOAN: No further questions, Commissioner.
- 13 MR. GRANTMYRE: I have some brief redirect.
- 14 COMMISSIONER BROWN-BLAND: Mr. Grantmyre, if
- 15 you'd come up.
- 16 (Off-the-record discussion.)
- 17 COMMISSIONER BROWN-BLAND: Let's come back on
- 18 the record. Mr. Grantmyre, redirect.
- 19 REDIRECT EXAMINATION BY MR. GRANTMYRE:
- 20 Q Mr. Junis, we talked about the 19,000 that you
- 21 had in your testimony that you estimated REWS billed for
- 22 those four months. Do you remember that?
- 23 A That is correct.
- Q And the attorney for REWS said that was

- speculative; is that correct?
- 2 A As I remember, yes.
- Q Okay. Now, you had asked the Company for those
- 4 records and they did not provide them to you; is that
- 5 correct?
- 6 A That's correct.
- 7 Q Now, had they provided the actual records, they
- 8 would not be speculative?
- 9 A That is correct.
- 10 Q And isn't it a requirement that the Company
- 11 provide records of their billing upon request from the
- 12 Public Staff or the Commission?
- 13 A That is correct.
- 14 Q Now, you remember the calculation that was
- done, you reviewed the calculation that was done to come
- 16 up with the estimated \$19,000?
- 17 A That is correct.
- 18 Q Do you have that in front of you?
- 19 A I do.
- 20 Q Can you basically explain briefly how that
- 21 calculation was done?
- 22 A So what we did is we took the amount that the
- 23 -- the consumption, total consumption that the Town of
- 24 Franklin billed to REWS. We took that and we multiplied

- 1 it by 60 percent. This is basically assuming that there
- 2 -- we made an assumption previous to in our petition that
- 3 we anticipated there was significant leaks, unaccounted
- 4 for water. That was 40 percent. So that's why we went
- 5 with 60 percent for this multiplication to reach an
- 6 estimated gallons billed to the customers of REWS. And
- 7 then we -- we basically took that usage, multiplied it by
- 8 the commodity charge or the usage rate that they're
- 9 approved for, and got the consumption portion of what
- 10 would have been billed. And then we took the number of
- 11 customers times the base charge and you get an amount.
- 12 So you have the base charge and the commodity amount, and
- we added those together for the months of February,
- 14 March, April, and May. And that's how we came up with
- 15 the approximately -- we rounded. Our number came up to
- 16 be \$18,976. We rounded up to 19,000.
- 17 Q We would request -- and is this, that's a
- 18 photocopy, but this is the actual work paper?
- 19 A That is correct.
- MR. GRANTMYRE: We would request that this be
- 21 identified as Junis Redirect Exhibit 1.
- 22 COMMISSIONER BROWN-BLAND: It will be so
- 23 identified.
- 24 (Whereupon, Junis Redirect Exhibit 1

was marked for identification.) 1 2 BY MR. GRANTMYRE: Now, with respect to the records that were kept 3 Q at the office of REWS, you were told, were you not, that 5 the computer there that had the billing records was password protected? 6 That is correct. 7 And you did not -- and you were not provided 8 9 access to the password; is that correct? 10 That is correct. Α So, therefore, without the password, you could 11 not get the records on the computer? 12 13 Α That is correct. 14 Q Okay. MR. GRANTMYRE: We have no further questions. 15 16 COMMISSIONER BROWN-BLAND: All right. We're going to take a 15-minute recess and come back, and we'll 17 begin, Mr. Junis -- we'll start with questions from the 18 Commission. 19 (Recess taken from 8:28 p.m. to 8:45 p.m.) 20 COMMISSIONER BROWN-BLAND: All right. We're 21 coming back on the record, please. Let's come to order. 22 Lieutenant Wishine (ph.) has assured me that things 23 should come back to normal here soon, but in the event 24

- 1 that that might not happen, it just means we need to be
- 2 more efficient, so here we go. Let's come back on the
- 3 record, and Mr. Junis is still on the witness stand. Are
- 4 there guestions from the Commissioners? Commissioner
- 5 Clodfelter.
- 6 EXAMINATION BY COMMISSIONER CLODFELTER:
- 7 Q Mr. Junis, do you have your prefiled testimony
- 8 there?
- 9 A Yes, I do.
- 10 Q On Exhibit 6, I just want to know who prepared
- 11 that. Did you prepare it, did the Town of Franklin
- 12 prepare it, or did Riverbend Estates Water Systems?
- 13 A I prepared this. I -- I summarized the
- 14 information available to us.
- 15 Q What was the source of the information that
- 16 that exhibit was prepared from?
- 17 A So that was some of the town bills provided by
- 18 REWS, and then we also got basically an account ledger
- 19 from the Town of Franklin.
- 20 Q And you -- and you prepared this exhibit by
- 21 comparing it to that account ledger?
- 22 A That is correct.
- Q Mr. Junis, I did not see in your prefiled
- 24 testimony, maybe I missed it, but I'm just curious, of

- 1 the total arrearage that's owed to the Town of Franklin,
- 2 have you made any attempt to calculate how much of that
- 3 is attributable to the difference in the usage rate
- 4 charge by the Town of Franklin for the Company and the
- 5 usage rate billed to the customers?
- 6 A We did not do that, but it could be relatively
- 7 easily done.
- 8 Q I would be interested in knowing that
- 9 information.
- 10 A Okay.
- MR. GRANTMYRE: We would be glad to file a
- 12 late-filed exhibit on that.
- 13 COMMISSIONER CLODFELTER: I'd like to know.
- 14 Q Mr. Junis, in 2013, according to your prefiled
- 15 testimony, the franchise was granted to Riverbend Estates
- 16 Water Systems, the current Respondent, and what I can't
- 17 tell from the materials is was Mr. Hardegree or Mrs.
- 18 Hardegree, were they personally named as co-franchisees
- 19 or not? Was the sole franchisee the Company or were they
- 20 named as co-franchisees individually?
- 21 A It's my understanding the Company, with the
- 22 knowledge that they held the entirety of the stock.
- 23 Q The Company was the sole franchisee?
- 24 A That's correct.

1 COMMISSIONER CLODFELTER: That's all I have. 2 COMMISSIONER BROWN-BLAND: Commissioner Gray? COMMISSIONER GRAY: No questions at this time. 3 EXAMINATION BY COMMISSIONER BROWN-BLAND: 4 5 Mr. Junis, on page 11, lines 6 through 8 of your prefiled testimony, you state that the Hardegrees 6 had transferred the water system from Riverbend Water 7 Systems, Inc. to a newly formed corporation, Riverbend 8 9 Estates Water Systems, in which the Hardegrees owned 100 10 percent stock. Is that -- do I have that right? That's right. 11 If you know, what was the date of the transfer? 12 I don't know the date off the top of my head. 13 14 And I will make a point since you asked that question, to reiterate that the utility land is still in the name of 15 16 RWS or Riverbend Water System, Inc., and it was not transferred, as required by the Commission, to Riverbend 17 Estates Water System, Inc. 18 COMMISSIONER BROWN-BLAND: Just -- just a 19 20 second. (Off-the-record discussion.) 21 COMMISSIONER BROWN-BLAND: All right. Excuse 22 us for that. This is not the ordinary course of 23 24 activity. Back on the record.

- 1 BY COMMISSIONER BROWN-BLAND:
- 2 Q So you were testifying that the ownership is
- 3 still in the Riverbend Water Systems, not Riverbend
- 4 Estates, as far as you know?
- 5 A That's correct.
- 6 Q Okay. And were the Hardegrees 100 percent
- 7 owners of the stock in the Riverbend Water Systems?
- 8 A That's correct.
- 9 Q And before this transfer and renaming, did the
- 10 Hardegrees, to your knowledge, seek or receive Commission
- 11 approval for the transfer?
- 12 A It's my understanding that they did receive a
- 13 certificate of public convenience and authority in Docket
- 14 No. W-397, 11.
- 15 Q What year was that?
- 16 A That was February 26, 2013.
- 17 Q On page 12 of your prefiled testimony, you
- 18 state, "Beginning in August 2015, REWS only made partial
- 19 purchased bulk water payments each month to the Town of
- 20 Franklin." Did Mr. Hardegree, in any -- in any
- 21 communications that you had, offer any explanations as to
- 22 why the payments were only partial?
- 23 A My understanding, and that's based on the
- 24 telephone conversation I had with him, is that he was

- 1 basically struggling to make money, but I don't know the
- 2 reason why so I offered the solution of you should
- 3 probably file a pass-through because you're a purchased
- 4 water system, but I don't know the exact contributing
- 5 factors.
- 6 Q You indicated that you offered him some types
- 7 of examples of how to come to the Commission and get the
- 8 pass-through, correct?
- 9 A That's correct.
- 10 Q And you also testified there was no follow-up
- 11 to do that?
- 12 A That's correct.
- 13 Q Was a reason ever given as to why they didn't
- 14 come back or did that say they would come back?
- 15 A I was told that Mrs. Hardegree would contact me
- 16 because she handles the billing. She's the one that
- 17 would be more likely to actually handle the filing and
- 18 would ask questions that would facilitate that filing.
- 19 However, she -- she never reached out. And I had given
- 20 contact information, and clearly Mr. Hardegree could get
- 21 ahold of me.
- 22 Q Do you consider that REWS and Mr. Hardegree
- 23 have been cooperative in trying to help you get the
- 24 financial records that the Public Staff was seeking?

- 1 A The ones that --
- 2 Q Characterize it as being cooperative?
- 3 A The ones we received we felt were cooperative.
- 4 However, the ones we have not received we feel is not
- 5 cooperative. I mean, to say that a computer is locked,
- 6 but there's a person -- Mrs. Hardegree knows that
- 7 password, that information should be able to be provided
- 8 and it wasn't, so I would call that non-cooperative.
- 9 Q What other efforts are you aware of that the
- 10 Public Staff made to get the financial information?
- 11 A I mean, we -- we spoke personally to Mr. Sloan,
- 12 Mr. and Mrs. Hardegree on the phone. Clearly, we went
- 13 the path of contacting the Town of Franklin to get
- 14 information. We sent an official email to try to get the
- 15 information. It was in our -- in our petition. So I
- 16 think we made a concerted effort to -- to get it.
- 17 Q Did the Town of Franklin provide you some
- 18 information?
- 19 A I mean, they can't provide individual customer,
- 20 but they did provide a billing ledger, which we provided
- 21 a summary, so like the total of payments since the prior
- 22 bill, that's actually a sum of -- at least typically a
- 23 sum of multiple smaller incremental payments.
- Q Did you have an opinion as to whether it would

- 1 have been worth your time to visit the Hardegree's office
- 2 once you had been in communications with them to get --
- 3 in order to get the financial information?
- 4 A It was my understanding that the Company office
- 5 within their personal household was disorganized, that
- 6 the computer had a lot of the records, but could not be
- 7 accessed because of the password issue. So I would say I
- 8 was deterred from going, attempting to get those records
- 9 in person.
- 10 Q Did you ever inform Mr. Hardegree that -- that
- 11 he nor REWS could abandon the obligation to provide
- 12 utility service to customers without the Commission's
- 13 prior approval?
- 14 A Yes. As soon as we were provided the -- the
- 15 letter that he sent his customers, I believe that was
- 16 October 31st -- that's one of my exhibits -- yeah, the
- 17 Exhibit 2, when we got ahold of that, we talked to Mr.
- 18 Hardegree specifically and said you can't do that. It's
- 19 his responsibility to provide service, and that those
- 20 options really weren't feasible for these customers.
- 21 Q And that was Junis Exhibit 2?
- 22 A Junis Exhibit 2 was the letter that he sent to
- 23 his customers -- that REWS sent to their customers, but
- 24 as soon as we found out about that and got ahold of it,

- 1 we started reaching out to the town and we reached out to
- 2 Mr. Hardegree.
- 3 Q And referring back to that letter from Mr.
- 4 Hardegree to customers, the letter also offered a third
- 5 option that the -- that the customers somehow secure and
- 6 operate the systems themselves?
- 7 A That's correct. He suggests, and I'll quote
- 8 it, "REWS is for sale at \$69,900 if you as a community
- 9 would like to purchase the water system."
- 10 Q Did anyone follow up on that option, to your
- 11 knowledge?
- 12 A It's my understanding that no customers
- 13 actively seeked that solution, obviously, because it's a
- 14 large sum of money. However, the Public Staff has tried
- 15 to facilitate the sale of the system to numerous other
- 16 privately-held utilities that are regulated by the
- 17 Commission.
- 18 Q Mr. Junis, do you know how old the system is?
- 19 A I mean, it dates back to, I believe, the late
- 20 '70s, so that puts it at almost 40 years old.
- 21 Q As I understand it, there was a show cause in
- 22 1973 around this same system --
- 23 A Correct. So even --
- 24 Q -- from your testimony --

- 1 A Yes, that's correct.
- 2 Q And -- but do we know how -- so the show cause
- 3 was because the system had been operating without being
- 4 certificated by the Commission?
- 5 A That's correct.
- 6 Q Do we know how long it had been operating
- 7 before the show cause issue?
- 8 A I do not know that off the top of my head. We
- 9 may have records within that original case.
- 10 Q And on page 12 of your direct testimony, line
- 11 5, "The representative, Mrs. Hardegree," would that be
- 12 Mrs. Diane Hardegree?
- 13 A Yes. At that time that would be Mrs. Diane
- 14 Hardegree, his current wife.
- 15 Q On page 16 of your direct there on line 9,
- 16 there's reference there to vendors, or actually that --
- 17 beginning on line 5 there's reference to vendors and
- 18 suppliers and those kind of entities, correct?
- 19 A That's correct.
- 20 Q And do you know if the suppliers at this point
- 21 in time, if they have accounts receivable owed them
- 22 related to this system?
- 23 A I do not know that for a fact.
- Q Now, we talked about a payment plan that Mrs.

Hardegree signed --1 2 Α That's ---- with the Town of Franklin, I believe? 3 Yes. Α Was -- was it just one payment plan or did I 5 Q 6 read somewhere at different points in time she had signed 7 maybe another? I'm only aware of the one that was that they were going to pay the bills, plus the \$500 a week to pay 9 10 off the arrearage. I wouldn't be surprised if there wasn't other arrangements because typically if you've 11 12 basically failed to meet the first arrangement, you're going to try to set up another, and then if you do it 13 14 again, maybe you're given another try, but at some point that provider reaches a point where they won't go any 15 further and that's --16 But you're not sure on your own knowledge or 17 you don't have a recollection at this time? 18 19 I don't have personal knowledge to that. Α All right. Do you know whether the customers 20 21 continued to make monthly payments on their water bills after Mr. Hardegree stopped paying the town, which was 22 February 21st or 22nd? 23 Yes, I do. I actually tonight saw -- I mean, 24

- 1 people are paying their bills, and I actually have a
- 2 discrepancy in terms of the balances that REWS reported
- 3 to Carolina Water and then Carolina Water tried to bill
- 4 for, so they're basically being billed twice for the same
- 5 usage.
- 6 Q Did customers continue to pay Mr. Hardegree
- 7 after February 22nd?
- 8 A Yes.
- 9 Q And for how long did they continue to pay?
- 10 A Up until they started receiving bills from
- 11 Carolina Water.
- 12 Q And once they received bills from Carolina
- 13 Water, they no longer --
- 14 A That's my understanding. I don't know for a
- 15 fact because we don't -- we don't have those records, but
- 16 that would be my understanding.
- 17 Q Mr. Sloan asked you about a check that I
- 18 believe was dated June 2016?
- 19 A Yes. It was June 6, 2017.
- 20 Q Could you tell from review of that check when
- 21 service had been delivered that was being paid for with
- 22 that check?
- 23 A The note in the bottom left-hand corner I
- 24 believe indicated it was for testing services provided in

- 1 March 2017 by EAS.
- 2 Q Prior to appointment of the emergency operator?
- A Correct. And we could verify that with the lab
- 4 results we received as part of the Commission's ordering
- 5 paragraphs. I don't have that information available
- 6 right now, though.
- 7 Q To your knowledge, has CWS made payments to the
- 8 Town of Franklin?
- 9 A It's -- it's my understanding -- or I don't
- 10 know for a fact that they have.
- 11 Q You don't know whether they've made any
- 12 payments to the Town of Franklin since they've been
- 13 emergency operator?
- 14 A I don't know that for a fact.
- 15 Q All right.
- 16 A Now, there are customer -- there are Company
- 17 representatives here that could speak to that.
- 18 Q Now, can you shed any light or explain your
- 19 thinking or what you know about lines 18 through 20 on
- 20 page 15 of your direct testimony? There you indicate
- 21 that the customer list was generated on May 8th and
- 22 likely included bills issued in April, but not the
- 23 payments associated with those bills. Can you add
- 24 anything?

1 The reason I came to that conclusion is that a 2 majority, and let me -- a majority of the accounts had a 3 balance. Let me see here. Yeah. I mean, there were 4 seven pages in terms of the account balances. Only one 5 month had no accounts with a credit, so I believe people 6 were paying. Now, based on the number of accounts below 7 \$50 and since the average bill was \$38.79, that would 8 make my assumption that that is either one month's bill 9 that's sitting out there and so likely they haven't paid, .10 because you would assume that a majority of customers are 11 paying their bill every month. And so when 60 percent 12 are under \$50, but 40 percent are over \$50, that suggests 13 to me that likely the payments were not received for that 14 month that was billed out for it to be so many balances. 15 All right. And earlier you testified with regard to leaks or leaks that had been confirmed, that 16 17 there was a leak, and I believe you said customer service 18 after the meter. Can you explain? 19 A leak after the meter would be water that goes Α 20 to that meter and is measured and they would be billed 21 for it, but then it leaks and it's not consumed. Typically, a utility, if it's -- they're going to notify 22 that customer when they find that. If they go out and 23 read a meter and it's spinning rapidly when they're out

24

- 1 there, they're going to make a note of that. And if
- 2 usage is out of the ordinary, they might contact the
- 3 customer and say that we think you may have a leak, so...
- 4 Q Now, the recommended penalty of \$84,000, that
- 5 penalty would be imposed as a punitive measure? Is that
- 6 your understanding?
- 7 A That's my understanding.
- 8 Q There's a civil penalty, correct?
- 9 A That's my understanding.
- 10 Q But the proposal that the Public Staff was
- 11 trying to work with is if he pays the 53,000 that is owed
- 12 to the town, and that's 53,000 and some odd dollars
- 13 that's owed to the town, that the penalties would not be
- 14 pursued; is that correct?
- 15 A Yes. So the punitive penalties could not be
- 16 used to pay that balance, and so it's the lesser of two
- 17 evils. Do you want to pay the fine or do you want to pay
- 18 the town which then solves -- solves the problem for
- 19 these customers?
- 20 Q And so what happens if he pays -- what happens
- 21 with respect to the customers if the 53,000 and some odd
- 22 dollars is paid to the town by Mr. Hardegree?
- 23 A I think that provides stability for their water
- 24 service and it also puts us kind of at ground zero to

- 1 where you're potentially not in an emergency situation
- 2 and a traditional transfer could be pursued because,
- 3 clearly, Mr. Hardegree does not want to operate Riverbend
- 4 Estates Water System anymore.
- 5 Q Well, from your testimony tonight we do not
- 6 know as of tonight whether CWS has made payments to the
- 7 Town of Franklin, but we know they've been ordered to at
- 8 various points.
- 9 A That's correct.
- 10 Q They'll make payments on the current bill per
- 11 the order, correct?
- 12 A That is correct.
- Q And they will eventually make payments on
- 14 arrearage?
- 15 A In November they would be required to make
- 16 payments towards the arrearage.
- 17 Q And so recognizing that you're an engineer --
- 18 you might not be able to answer; I think my question was
- 19 a little bit more of an accounting question -- will that
- 20 \$53,000 some odd dollars, if it's paid by Mr. Hardegree,
- 21 go to the direct benefit of the customers, if you know?
- 22 A I say yes because if we get to November and CWS
- 23 has to -- or Carolina Water has to pay the Town of
- 24 Franklin on that arrearage, we then potentially have to

- 1 reevaluate the provisional rates and there may be an
- 2 additional emergency increase.
- 3 Q All right.
- 4 A Okay. Sorry. Go ahead.
- 5 COMMISSIONER BROWN-BLAND: And Mr. Grantmyre,
- if necessary, will supply a late-filed exhibit?
- 7 MR. GRANTMYRE: On exactly what?
- 8 COMMISSIONER BROWN-BLAND: On the accounting
- 9 process, should there --
- MR. GRANTMYRE: Yes. Yes, I would.
- 11 COMMISSIONER BROWN-BLAND: And only if
- 12 necessary. It doesn't come into play, I suppose, if
- 13 there's -- if there's no possibility of getting this
- 14 payment. I'll leave that up to you. Questions on
- 15 Commission's questions?
- MR. GRANTMYRE: Who goes first? Is it me or --
- 17 COMMISSIONER BROWN-BLAND: Mr. Sloan.
- 18 EXAMINATION BY MR. SLOAN:
- 19 Q You mentioned that there was a conversation
- 20 with Mr. Hardegree after the October 31st letter that he
- 21 sent out, and that you said you can't do that, basically,
- 22 you can't tell them they have to get wells to take over
- 23 the system. How did he respond to you?
- 24 A I don't -- I don't recall his exact response.

- 1 I mean, I'm a consumer advocate. I'm not actual
- 2 authority over him, but I told -- informed him that
- 3 according to Commission rules he can't do that, and
- 4 that's why I said, you know, there are other options.
- 5 Q Did he show a willingness to consider what you
- 6 were saying and the --
- 7 A Well, that --
- 8 Q -- options that you were putting forward?
- 9 A It presented the idea of would you consider
- 10 selling the system, and I think he was at least semi-
- 11 amenable to that, but without any details.
- 12 Q Did you talk about an emergency operator at
- 13 that time?
- 14 A I don't know if at that the first conversation,
- 15 but eventually it led to that conversation.
- 16 Q When -- was it shortly after that October 31st
- 17 conversation --
- 18 A I believe --
- 19 Q -- that you talked about an emergency operator?
- 20 A I believe so.
- 21 Q And was he agreeable to the emergency operator?
- 22 A He was.
- Q Did he, in fact, say let's do that?
- 24 A Yeah.

- 1 Q Did he consent to it?
  2 A He consented to it.
- 3 Q Back in November time frame?
- 4 A That -- that ballpark sounds about right.
- 5 Q Exhibit Number -- Exhibit -- your Exhibit
- 6 Number 3 and Number 4, I believe you referred to them as
- 7 official emails. Any confirmation that the Hardegrees
- 8 received these emails? Do you have any confirmation?
- 9 A So I only have confirmation that I didn't
- 10 receive a kickback because I tried different email
- 11 addresses, and so like I had used Riverbend -- I believe
- 12 it was RiverbendEstatesWaterSystem@gmail.com and I got a
- 13 kickback, and I believe there's another iteration, but
- 14 with this iteration for my official exhibits, I did not
- 15 receive a kickback that it was undeliverable.
- 16 Q Did you receive a reply from them from that
- 17 email?
- 18 A I do not believe so.
- 19 Q And when you -- in your written testimony you
- 20 testified about leaving messages with both Mr. and Mrs.
- 21 Hardegree?
- 22 A I always spoke to Mr. Hardegree. I never spoke
- 23 to Mrs. Hardegree except for a conference call with
- 24 yourself, Mrs. Hardegree, and Mr. Hardegree.

- 1 Q Did you leave her --
- 2 COMMISSIONER BROWN-BLAND: Mr. Sloan, tie --
- 3 tie this to the Commission's questions. This is
- 4 questions on Commission's questions.
- 5 MR. SLOAN: No -- no further questions.
- 6 MR. GRANTMYRE: I have two brief questions.
- 7 EXAMINATION BY MR. GRANTMYRE:
- 8 Q You were talking about River (sic) Water
- 9 System, Inc. that got the franchise in 1987, correct, and
- 10 Mr. and Mrs. Hardegree, Geraldine Hardegree and Ronald
- 11 Hardegree, were the sole owners?
- 12 A Yes. That was Riverbend Water System, Inc.
- 13 Q And your Exhibit 9 in your testimony shows that
- 14 that company was administratively dissolved by the
- 15 Secretary of State December 1, 1993?
- 16 A That is correct.
- 17 Q And you don't venture a legal opinion, not
- 18 being a lawyer, as to what the title to that real estate
- 19 then moved to upon the dissolution of the corporation?
- 20 A 'That is correct.
- 21 Q Okay. Now, when the franchise was granted in
- 22 2013 to Riverbend Estates Water System, Inc, that is the
- 23 difference is the word "Estates" with a new corporation,
- 24 isn't it a responsibility of a franchised water company

- 1 to own or control the assets of the -- of the utility
- 2 system?
- 3 A That is correct.
- 4 Q And so when this emergency operator and show
- 5 cause rose, that's the first time the Public Staff
- 6 realized that we -- that that transfer had never been
- 7 made to Riverbend Estates Water System, Inc.?
- 8 A That is correct.
- 9 Q Now, with regard to the -- what effect if he
- 10 pays the \$53,000, the Public Staff, in setting and
- 11 recommending these rates, included a piece for
- 12 unaccounted for water in the recommended rates, and we
- included in the recommendation a piece for the water
- 14 audit to discover what, if any, leaks there were in the
- 15 systems?
- 16 A That's correct.
- 17 Q So if, in fact, he does pay the \$53,000 to the
- 18 town, that could result in a rate reduction for the
- 19 customers?
- 20 A That would be true, because if Carolina Water
- 21 has addressed leaks, that's going to decrease your
- 22 unaccounted for water which would bring down the
- 23 purchased water expense, which would be then lower than
- 24 the assumptions that were used for the provisional rates.

- 1 So, yes, the opportunity for a decrease would be --
- 2 there's potential.
- MR. GRANTMYRE: We have no further questions.
- 4 COMMISSIONER BROWN-BLAND: All right.
- 5 MR. GRANTMYRE: We would move that his prefiled
- 6 testimony be entered into evidence and his exhibits be
- 7 entered into evidence, and Junis Redirect Exhibit 1 be
- 8 entered into evidence.
- 9 COMMISSIONER BROWN-BLAND: His testimony has
- 10 been received into evidence, and his Exhibits 1 through
- 11 13, I believe --
- 12 THE WITNESS: Yes. That's correct.
- 13 COMMISSIONER BROWN-BLAND: -- will be received
- 14 into evidence. And Junis Redirect Exhibit 1 also will be
- 15 received into evidence unless there's an objection.
- MR. SLOAN: There is an objection, Commission.
- 17 A lot of this is hearsay. I'd ask you to not consider
- 18 the testimony if it's hearsay or if it's speculative as
- 19 we have demonstrated in cross. We don't have the Town of
- 20 Franklin here. We have some bills from the Town of
- 21 Franklin with no authenticity on some of those records,
- 22 pictures from the website, real estate records without
- 23 authentication. So we do have quite a few objections. I
- 24 don't want to take up the time of the Commission. If we

may brief those and reserve that objection and brief 1 those later. 3 COMMISSIONER BROWN-BLAND: You may -- you may brief those, but the Commission will receive them for whatever value they have, and we will take into 5 6 consideration your arguments in brief. 7 MR. SLOAN: Okay. Thank you. COMMISSIONER BROWN-BLAND: And the objection will be preserved. 9 10 (Whereupon, Junis Exhibits 1 through 13 and Junis Redirect Exhibit 1 were 11 12 admitted into evidence.) 13 COMMISSIONER BROWN-BLAND: All right. Then Mr. Junis, you're excused. 14 15 THE WITNESS: Thank you. 16 (Witness excused.) 17 COMMISSIONER BROWN-BLAND: Can I see counsel up 18 here? (Off-the-record discussion.) 19 COMMISSIONER BROWN-BLAND: Ladies and 20 21 gentlemen. Do you have information? MR. JUNIS: You guys clearly understand we're 22 going to have lights for hours. The generator will cover 23 the lights, but the likelihood that we get full power, 24

- 1 it's not going to happen, not soon.
- 2 COMISSIONER BROWN-BLAND: As you can tell,
- 3 we're having difficulties with power, and the whole
- 4 building, we're on a -- we're on a generator, and the
- 5 generator is not able to carry the whole building,
- 6 including the air conditioning. And so we're in a
- 7 dilemma because we've traveled here to be sure that we
- 8 were near you so that you could participate fully in this
- 9 hearing, and we want you to have that opportunity.
- 10 You've taken the time to come out. But we're concerned
- 11 that it won't be safe because when these lights go, we
- 12 will -- it will be complete darkness, as you've witnessed
- 13 before. So we're going to continue this hearing to a
- 14 date unspecified at this point because we'll have to go
- 15 back and coordinate it with our scheduler and get this
- same panel of Commissioners back and bring Mr. Hardegree
- 17 back. Ma'am, I see your hand up there?
- MS. CURRY: Can I please testify? I think with
- 19 documentation I can speak on behalf of a lot of people
- 20 that have the same experiences I do.
- 21 COMMISSIONER BROWN-BLAND: Mr. Grantmyre -- and
- 22 we were discussing that option, and I'm willing. I don't
- 23 want anyone to feel like they were denied their
- 24 opportunity. We can go. Mr. Sloan has no objections to

- 1 hearing from the customer?
- MR. GRANTMYRE: Yeah. It is agreed that this
- 3 young lady can speak for the group, and then you all can
- 4 just affirm what she said, because she's prepared a lot
- 5 and she has the testimony and she's ready to go.
- 6 UNIDENTIFIED MALE: Well, excuse me. Is there
- 7 going to be another meeting? Are we going to come back?
- 8 MR. GRANTYRE: There will be another meeting or
- 9 -- unless something unless it's resolved.
- 10 COMMISSIONER BROWN-BLAND: There will be
- another meeting unless the matter is resolved.
- MR. GRANTMYRE: As long as it's resolved. Like
- 13 I said, we would like for this young lady -- they're all
- 14 here. She's ready to go. And then after that we could
- 15 continue it to the next time, whenever that -- whenever
- 16 that is.
- 17 COMMISSIONER BROWN-BLAND: Agreeable to --
- MR. SLOAN: It is agreeable.
- 19 COMMISSIONER BROWN-BLAND: All right. One more
- 20 -- one more witness.
- MS. CURRY: Should I stand here?
- 22 MR. GRANTMYRE: No, no. You need to come up and
- 23 be sworn.
- 24 COMMISSIONER BROWN-BLAND: Come up.

- 1 BETH CURRY; Being first duly sworn,
  2 Testified as follows:
- 3 DIRECT EXAMINATION BY MR. GRANTMYRE:
- 4 Q Please state your name.
- 5 A My name is Beth Curry, and I live at 222
- 6 Cszonka Road in Riverbend Estates. I moved to the area
- 7 at the end of July 2014. We knew that we were going to
- 8 purchase a home and would be closing on August 15th,
- 9 2014. August 1st we established service with Riverbend
- 10 Estates Water System. I have my first bill dated from
- 11 August 2nd, 2014 to September 1st, 2014. I have all the
- 12 bills except one that I've received since I've been a
- 13 paying customer. So I --
- 14 COMMISSIONER BROWN-BLAND: Ms. Curry?
- 15 THE WITNESS: Yes.
- 16 COMMISSIONER BROWN-BLAND: I know that the
- 17 circumstances in this room just aren't normal, but slow
- 18 down to be sure the court reporter can catch everything.
- 19 THE WITNESS: Okay.
- 20 A I started paying for service in August of 2014,
- 21 and we have the bills to establish that. I came home
- 22 from school -- I was a teacher at the time, and I have
- 23 three sons. We came home from school in October of 2014
- 24 and found that our water had been cut off, even though

- 1 I'd been paying the bills. I called Mr. Hardegree and
- 2 asked him why, and he said he had received a call from
- 3 the owner in Florida and said that to stop billing them
- 4 because they were no longer the owners. I informed Mr.
- 5 Hardegree that I had been paying the bill for that
- 6 resident since August and we had always paid our bills
- 7 and he said, okay, and he told me how to turn the water
- 8 back on. So I then went out there and turned the water
- 9 back on for myself. So that was -- again, we'd been
- 10 there less than two months, and that was the start of
- 11 many problems.
- 12 I contacted Catherine Ferguson, the previous
- owner of our house. Again, we closed in August of 2015.
- 14 They continued to get billed two months afterwards, even
- 15 though I was being billed as well. They were paying Mr.
- 16 Hardegree and I was paying Mr. Hardegree for the house at
- 17 222 Cszonka Road.
- 18 Service continued. I do have the bills that we
- 19 received. Normally when I receive a bill, say, it was
- 20 for \$38.50, I would pay it for \$39. I would round up for
- 21 my checkbook keeping purposes to an even dollar amount.
- 22 There were many instances where I had paid over and was
- 23 not given credit for it. There were times where we would
- 24 go two months at a time and not get a bill, and I thought

- 1 from maybe at work, being busy, my kids coming home from
- 2 school, maybe I missed a bill. So even though I hadn't
- 3 received a bill, I would go ahead and pay an estimate.
- 4 Well, then later on when we would get paid for -- get
- 5 billed for two months, it would show that I was billed
- 6 for those two months, but even though he had cashed my
- 7 check, that amount was not applied to my account. There
- 8 were multiple times where that happened.
- 9 There was a time in -- I'll fast-forward to
- 10 July 2015, we did not receive a bill, but we received a
- 11 letter basically stating that nobody had read the meters
- so we're just going to ask you to volunteer to pay \$53.69
- 13 whether or not you used that much.
- There were other times, like I said, where my
- 15 check cleared the bank, but was not applied to my
- 16 account. And starting last summer of 2016, July 2016, I
- 17 started having a balance forward of \$100 that he never
- 18 substantiated. I sent him copies of my previous
- 19 statements, my cleared checks from the bank, and said I
- 20 have already paid all of my bills, where is this balance
- 21 forward coming from? He never substantiated it, still
- 22 continued to show it as a past bill that was due, and
- 23 threatened to cut off service.
- I, in December of 2016, made a file with the

- 1 Better Business Bureau. March 2017, the Better Business
- 2 Bureau said Mr. Hardegree never responded to them, was
- 3 the case closed, and I told them, I said, "He's never
- 4 responded to me, either."
- 5 He continued to bill me, I continued to pay,
- 6 and that's what these will show. The last bill that I
- 7 received was for two months, and it came to a total of
- 8 \$109.27. I paid it on May 1st, yeah, May 1st of 2017.
- 9 It cleared the bank on June 12, 2017. So he had it over
- 10 a month. However, when the billing was given to Carolina
- 11 Utilities, Inc., they showed that I still owed that
- 12 amount, even though I had paid Mr. Hardegree that amount.
- There have been many times where -- that he's,
- 14 just again, demonstrated complete business incompetence
- 15 towards me and other customers. The house behind me at
- 16 176 Cszonka Road has been lived in since February of this
- 17 year. The people living there have never received a
- 18 water bill.
- In October of this year there was a water leak
- 20 in the road. It was not billed to me. It was not at my
- 21 house. It was in the road. I called Mr. Hardegree and
- 22 told him about it. He came and saw it that day and said,
- 23 "Well, it wasn't leaking that much water," it was just a
- 24 little puddle, he would take care of it later. And so a

- 1 week later he came and that was repaired. And to me,
- 2 that just demonstrates that -- that shows incompetence,
- 3 to let even a small leak go continuously for that length
- 4 of time.
- I would say that a lot of us can demonstrate
- 6 how we have paid our bills, but the account, it's not
- 7 been applied to our account. And now that it's had to go
- 8 into an emergency situation, my water bill went from
- 9 being in the 50s to now 114.83 a month. As a family of
- 10 five that lives on an income of about 41,000 a year,
- 11 having to pay \$115 for a water bill is an economic
- 12 hardship. And, again, my neighbors have the same
- 13 complaints, have been in the same situation that I have
- 14 been. I have paid my bills, and now I am being penalized
- 15 because he hasn't paid the Town of Franklin, and I'm
- 16 paying an excessive burden, you know, financially for now
- 17 what has happened to our bills.
- And I'd say I'd want -- I think all of just
- 19 want reliable service at a fair price.
- 20 Q Yes. Ms. Curry, you were getting bills up
- 21 through May from Mr. Hardegree; is that correct?
- 22 A Yes.
- 23 Q And your testimony was you paid the bills as
- 24 you received them?

- 1 A Yes.
- 2 Q Now, with respect to your bills, will you allow
- 3 us to --
- 4 A You can make copies of anything you need to.
- 5 Q Will you allow us to take those back to Raleigh
- 6 and identify those as Curry Exhibit 1 and -- if we
- 7 promise to send them all back to you after we make
- 8 copies?
- 9 A Yes.
- 10 Q Okay. We will redact your --
- 11 A Right. My bank account numbers and stuff.
- 12 Q -- your personal information. I didn't see the
- 13 checks there, but we will redact all the personal
- 14 information. So could we have those, and I'll take them
- 15 to Raleigh and then send them to the reporter?
- 16 A Yes.
- MR. GRANTMYRE: That's all we have.
- 18 COMMISSIONER BROWN-BLAND: How many pages?
- 19 Describe what it is, Mr. Grantmyre.
- 20 THE WITNESS: I have -- well, I was going to
- 21 say I have the statement that was issued at the summer of
- 22 2015 stating that they're just asking -- even though
- 23 there was no meter readings, they're asking all the
- 24 customers to pay 53.69. I have the evidence of the check

- 1 for my last bill that I had paid, plus my first bill for
- 2 the Utilities, Inc. that shows I have a back balance.
- 3 COMMISSIONER BROWN-BLAND: All in a single-page
- 4 document?
- 5 THE WITNESS: Yes. Better Business --
- 6 MR. GRANTMYRE: She has a lot of pages here.
- 7 THE WITNESS: -- report. And these are all the
- 8 bills except one that I have received from Riverbend
- 9 Estates Water System since we've moved in August 2014.
- 10 COMMISSIONER BROWN-BLAND: All right. Do you
- 11 know how many that is, how many bills?
- MR. GRANTMYRE: It's probably 30, 40 total
- 13 pages here.
- 14 COMMISSIONER BROWN-BLAND: Mr. Sloan, do you
- 15 want to look over these?
- MR. SLOAN: If you'll send me a copy of
- 17 whatever copies.
- MR. GRANTMYRE: We'll send you a copy.
- MR. SLOAN: That's fine.
- 20 COMMISSIONER BROWN-BLAND: All right. These
- 21 collective items that have been described for the record,
- 22 Ms. Curry --
- THE WITNESS: Twenty-eight.
- 24 COMMISSIONER BROWN-BLAND: Twenty-eight bills?

1 MR. GRANTMYRE: That's the bills, and then she 2 has these other pages. 3 COMMISSIONER BROWN-BLAND: Right. THE WITNESS: Better Business Bureau and so 5 forth. 6 COMMISSIONER BROWN-BLAND: She described them, 7 they're all single pages, and then there's 28 bills? THE WITNESS: There is also this that we 8 9 received in the mail. It was stating that the quality control test on the water had not been performed in 10 11 January and February of 2013, and then also the notices 12 about the utility decrease that they had mentioned 13 before, and then also some of the quality control reports as well. 14 15 COMMISSIONER BROWN-BLAND: All right. All of that will be received and marked as Public Staff Curry 16 17 Exhibit Number 1. The Public Staff will make copies and 18 get the originals back to you, Ms. Curry. 19 (Whereupon, Public Staff Curry 20 Exhibit Number 1 was marked for 21 identification and admitted into 22 evidence.) 23 MR. GRANTMYRE: And a copy to Mr. Sloan of 24 everything.

1 COMMISSIONER BROWN-BLAND: And as you make the 2 copies, you will number the pages? 3 MR. GRANTMYRE: Absolutely. COMMISSIONER BROWN-BLAND: Any questions? 5 MR. SLOAN: No questions. COMMISSION BROWN-BLAND: Any questions from the 6 Commission? Commissioner Clodfelter. 7 EXAMINATION BY MR. CLODFELTER: 8 Ms. Curry, the homeowner behind you --9 Yes. 10 Α -- that you say has been there for a while and 11 wasn't getting billed at all --12 It was empty for several months because of a 13 divorce settlement, but I believe they closed and moved 14 in the house in February of this year, and they've never 15 received a bill. 16 After they reoccupied the house? 17 A Correct, correct. 18 Do you know if that house has a meter at all? 19 I don't know. I think it does. I think I 20 21 remember seeing one as you go down the driveway, but, again, I've talked to our new neighbors and they've never 22 received a water bill at all since they've been there. 23 COMMISSIONER BROWN-BLAND: Ms. Curry, do you 24

- 1 know the number or address?
- THE WITNESS: I think it is 176. I know it's
- 3 on Cszonka Road. Again, I'm at 222, and there's an empty
- 4 parcel next to us, and it's the drive that goes down to
- 5 it. I think it is number 176 Cszonka Road.
- 6 COMMISSIONER BROWN-BLAND: All right. Any
- 7 questions on Commission's questions?
- 8 MR. SLOAN: I have none.
- 9 MR. GRANTMYRE: And as we said earlier, you
- 10 know, we were going to -- in order to limit it to just
- one witness, all those that agree that they've had
- 12 billing issues in the past of one way or another with
- 13 REWS, would you please stand?
- Okay. For the record, let's -- that's about 40
- 15 customers, 35.
- 16 COMMISSIONER BROWN-BLAND: You count them, Mr.
- 17 Grantmyre.
- 18 MR. GRANTMYRE: It's hot in here. One, two,
- 19 three, four, five, six, seven, eight, nine, 10, 11, 12,
- 20 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26,
- 21 27, 28, 29, 30, 31, 32, 33, 34, 35. Came up short.
- THE WITNESS: Some left already.
- MR. GRANTMYRE: She's 36, so we're close.
- 24 COMMISSIONER BROWN-BLAND: All right. The

1 record will reflect that 35 to 36 customers all 2 complained that they've had ---MR. GRANTMYRE: Oh, he owns two properties, so 3 we're up to 36. COMMISSIONER BROWN-BLAND: -- all complained 5 6 that they have billing issues. Now, we may be back unless the matter is resolved between these two parties 7 before that time. And when we come back, nobody is foreclosed from an opportunity so long as it fits in Mr. 9 10 Grantmyre's case-in-chief, and we are still in Mr. Grantmyre's case-in-chief when we resume. So with that 11 said, unless counsel has something that I'm overlooking 12 that needs to be taken care of in this situation -- this 13 is my first time with a power outage -- then we will 14 recess to a -- a time uncertain today, but we'll send out 15 notice to everybody, and hopefully we'll be able to come 16 back here again. I do know that the Commission has some 17 more western trips, and that is how I got this one set, 18 and we'll look to see if we can do that again. 19 All right. I thank you for your patience, and 20 I'm sorry this happened. We'll be adjourned. 21 (Proceedings adjourned, to be reconvened a later date.) 22 23 24

STATE OF NORTH CAROLINA
COUNTY OF RUTHERFORD

## CERTIFICATE

I, Marianne S. Aguirre, Notary Public/Court
Reporter, do hereby certify that the foregoing hearing
before the North Carolina Utilities Commission in
Docket No. W-390, Sub 13 was taken and transcribed
under my supervision; and that the foregoing pages
constitute a true and accurate transcript of said
Hearing.

I do further certify that I am not of counsel for, or in the employment of either of the parties to this action, nor am I interested in the results of this action.

IN WITNESS WHEREOF, I have hereunto subscribed my name this 27th day of August, 2017.

Marianne S. Aguirre Notary Public No. 19961490099

FILED

AUG 2 9 2017

Clerk's Office N.C. Utilities Commission