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2 DATE: September 28, 2022  
3 DOCKET NO.: E-100, Sub 179  
4 TIME IN SESSION: 9:00 A.M. TO 12:32 P.M.  
5 BEFORE: Chair Charlotte A. Mitchell, Presiding  
6 Commissioner ToNola D. Brown-Bland  
7 Commissioner Daniel G. Clodfelter  
8 Commissioner Kimberly W. Duffley  
9 Commissioner Jeffrey A. Hughes  
10 Commissioner Floyd B. McKissick, Jr.  
11 Commissioner Karen M. Kemerait

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IN THE MATTER OF:

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Duke Energy Progress, LLC, and

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Duke Energy Carolinas, LLC,

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2022 Biennial Integrated Resource Plans

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and Carbon Plan

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VOLUME 28

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1	T A B L E O F C O N T E N T S	
2	E X A M I N A T I O N S	
3		PAGE
4	MODELING AND NEAR-TEM ACTIONS PANEL (Cont'd.)	
5	GLEN SNIDER, BOBBY McMURRY,	
6	MICHAEL QUINTO, MATTHEW KALEMBA	
7	Examination by Mr. Burns.....	18
8	Examination by Ms. Cress.....	31
9	Examination by Ms. Grundmann.....	33
10	Examination by Ms. Edmondson.....	39
11	LAURA BATEMAN	
12	Direct Examination by Ms. Nichols.....	49
13	Cross Examination by Ms. Cress.....	62
14	Cross Examination by Mr. Schauer.....	64
15	Cross Examination by Ms. Grundmann.....	78
16	Redirect Examination by Ms. Nichols.....	84
17	Examination by Commissioner Duffley.....	88
18	Examination by Commissioner Clodfelter.....	93
19	Examination by Commissioner McKissick.....	97
20	Examination by Chair Mitchell.....	99
21	Examination by Ms. Cress.....	104
22	Examination by Ms. Grundmann.....	107
23	Examination by Ms. Edmondson.....	109
24	Examination by Ms. Nichols.....	111

1	T A B L E O F C O N T E N T S	
2	E X A M I N A T I O N S Cont'd.	
3		PAGE
4	TRANSMISSION AND SOLAR PROCUREMENT PANEL	
5	DEWEY S. ROBERTS, II, MAURA FARVER	
6	Direct Examination by Ms. Kells.....	117
7	Cross Examination by Mr. Burns.....	166
8	Cross Examination by Ms. Cress.....	174
9	Cross Examination by Mr. Snowden.....	175
10	Cross Examination by Mr. Jimenez.....	201
11	Cross Examination by Mr. Josey.....	204
12	Redirect Examination by Ms. Kells.....	209
13	Examination by Commissioner Clodfelter.....	211
14	Examination by Commissioner Duffley.....	220
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		

1	E X H I B I T S	
2		IDENTIFIED/ADMITTED
3	Modeling and Near-Term Actions Panel	
4	Rebuttal Exhibit 1.....	--/47
5	Modeling and Near-Term Actions Panel	
6	Rebuttal Exhibit 2 (Confidential).....	--/47
7	Modeling and Near-Term Actions Panel	
8	Rebuttal Exhibit 3 (Confidential).....	--/47
9	Modeling and Near-Term Actions Panel	
10	Rebuttal Exhibit 4 (Confidential).....	--/47
11	CIGFUR II and III Modeling Panel	
12	Rebuttal Cross Examination	
13	Confidential Exhibit 1.....	--/47
14	CIGFUR II and III Modeling Panel	
15	Rebuttal Cross Examination	
16	Confidential Exhibit 2.....	--/47
17	CIGFUR II and III Modeling Panel	
18	Rebuttal Cross Examination	
19	Confidential Exhibit 3.....	--47
20	CIGFUR II and III Modeling Panel	
21	Rebuttal Commissioners' Questions	
22	Confidential Exhibit 1.....	33/47
23		
24		

1	E X H I B I T S Cont'd.
2	IDENTIFIED/ADMITTED
3	CCEBA Modeling Panel Rebuttal
4	Confidential Cross Examination
5	Exhibit 1.....--/48
6	Public Staff Modeling Panel Rebuttal
7	Commission Questions Exhibit 1.....48/48
8	CIGFUR II and III Bateman Rebuttal
9	Cross Examination Exhibit 1.....63/115
10	CUCA Bateman Rebuttal
11	Cross Examination Exhibit 1.....115/116
12	Walmart Bateman Rebuttal Cross
13	Examination Exhibit 1.....79/116
14	Transmission and Solar Procurement
15	Panel Rebuttal Exhibit 1.....166/--
16	Transmission and Solar Procurement
17	Panel Rebuttal Exhibit 2.....166/--
18	Transmission and Solar Procurement
19	Panel Rebuttal Exhibit 3.....166/--
20	CPSA Transmission and Solar
21	Procurement Panel Rebuttal Cross
22	Examination Exhibit 1.....194/--
23	
24	



1 P R O C E E D I N G S

2 CHAIR MITCHELL: Let's go on the record,  
3 please. We will resume with questions on Commissioner's  
4 questions for this panel. Let's -- let me see who has  
5 questions for the panel based on Commissioner's  
6 questions. All right. Why don't we do this? Ms. Cress,  
7 do you have questions beyond the information you seek to  
8 introduce, the confidential information?

9 MS. CRESS: I do.

10 CHAIR MITCHELL: Okay.

11 MS. CRESS: Just a few.

12 CHAIR MITCHELL: Okay. So I think let's do  
13 CCEBA first, then CIGFUR, then Walmart, then Public  
14 Staff. Anyone else on this side of the room have  
15 questions? Okay. Ms. Force, questions?

16 MS. FORCE: No questions.

17 CHAIR MITCHELL: Okay. Because I was going to  
18 -- I saw -- I remember your hand from yesterday, and so  
19 you would go first if you had questions.

20 MS. FORCE: Thank you. I appreciate it, but we  
21 have no questions.

22 CHAIR MITCHELL: Okay. Okay. All right. And  
23 then obviously you all will get an opportunity as well.

24 Okay. Go ahead, Mr. Burns.

1 MR. BURNS: Thank you, Chair Mitchell.

2 BOBBY McMURRY, MICHAEL QUINTO,  
3 GLEN SNIDER, AND MATTHEW KALEMBA;

4 Having been previously sworn,  
5 Testified as follows:

6 EXAMINATION BY MR. BURNS:

7 Q Good morning, gentlemen. I have the honor of  
8 going first to talk to you, and I'm going to -- I have a  
9 few questions on what the Commissioners covered  
10 yesterday. And I'll tell you in advance there's two real  
11 topics, so once we get through the second one, I'll pass  
12 it off to Ms. Cress.

13 Commissioner Brown-Bland asked you at the  
14 beginning of the Commissioners' panel yesterday if you  
15 had any reaction to Mr. Norris' testimony about the  
16 Company having lumped various storage technologies  
17 together and not evaluated them separately and how that  
18 affected the value of various technologies. Do you  
19 recall that question?

20 A (Mr. Snider) I do.

21 Q You responded to Commissioner Brown-Bland that  
22 you wouldn't say you had lumped technologies together,  
23 but you would not call storage a mature technology and  
24 there were risks because only 6 GW in the entire United

1 States of battery storage had been installed. Do you  
2 recall that answer?

3 A I do.

4 Q Later, Commissioner Duffley asked you to  
5 clarify your statement that there were "billions of  
6 dollars of investment that have a lot of risk attached to  
7 them that have not been spoken about in the last few  
8 weeks." Do you recall that question?

9 A I wouldn't say there -- that I called it quite  
10 that way, but I do remember saying, yes, that there are  
11 -- billions of dollars invested also have risk and that  
12 all technologies have risk and we just did not focus on  
13 those.

14 Q And then Chair Mitchell asked her final  
15 question yesterday asking if you had anything to answer  
16 any other questions that had been asked to other  
17 witnesses. Do you recall that one?

18 A I do recall that.

19 Q You responded to both of those questions,  
20 again, testifying that the risk associated with storage  
21 was not being adequately appreciated before the Panel.  
22 Do you recall that?

23 A I do say that we spent an inordinate amount of  
24 time talking about the risk of gas technologies and a

1 fairly limited amount of time, if any, in this three  
2 weeks talking about the risks of all the other  
3 technologies such as storage. Yes. I remember that.

4 Q And then in reference to storage you stated  
5 again that it wasn't a mature technology and that there  
6 was only 6 GW of storage online. Do you recall that?

7 A I do recall that.

8 Q Are you familiar with the 2022 NREL report  
9 Storage Futures Study: Key Learnings for the Coming  
10 Decades that was attached to CCEBA's comments as Exhibit  
11 I?

12 A Vaguely.

13 Q I can hand you a copy of it if you don't mind.  
14 It's already in evidence.

15 MR. BURNS: May I approach?

16 CHAIR MITCHELL: You may.

17 Q Here you are. I'm going to refer to that page  
18 if you'd like to look at the document.

19 MR. BREITSCHWERDT: And Mr. Burns, just so I've  
20 got the right --

21 MR. BURNS: Yeah.

22 MR. BREITSCHWERDT: -- citation, this is Mr.  
23 DiFelice's testimony or this is the prior comments and --

24 MR. BURNS: It's the prior comments filed by

1 CCEBA. It was Exhibit I to those comments. And it's --

2 MR. BREITSCHWERDT: I'll track that down.

3 Thank you.

4 MR. BURNS: It is a 2022 report called Storage  
5 Futures Study: Key Learnings for the Coming Decades.

6 MR. BREITSCHWERDT: Thank you.

7 Q Are you with me, sir?

8 A I am with you.

9 Q Okay. Great. I handed you what is turned to  
10 page 7 of the report which is page 16 of the document as  
11 a PDF. But it's -- in the lower left-hand corner it's  
12 page 7 and it's -- at the top of it, it says Key Learning  
13 3. Are you with me there?

14 A I -- Key Learning 3. I'm sorry. Where are we?  
15 Yeah. I'm with you. I'm on that page. Sorry.

16 Q "The ability of storage to provide firm  
17 capacity is a primary driver of cost competitive  
18 deployment," correct?

19 A That is correct.

20 Q Okay.

21 MS. CRESS: Objection. This is not relevant to  
22 Commissioner questions that were asked yesterday. He is  
23 attempting to rehabilitate a witness that's no longer on  
24 the stand.

1 MR. BURNS: I am using a document referred to  
2 in prior testimony to establish that storage is a mature  
3 technology. That's where I'm going.

4 CHAIR MITCHELL: Overruled.

5 Q All right. Do you see that the NREL's author  
6 state there under Firm Capacity, it's a little blue  
7 heading, Firm Capacity, "Storage provides firm capacity,  
8 the ability to meet demand during system peak and replace  
9 conventional generators such as gas turbines." Do you  
10 see that statement?

11 A I see that statement from NREL.

12 Q Okay. It also states that "Storage can provide  
13 energy time shifting," and so one of the blue headers  
14 Operating Reserves and Avoided Transmission, and can in  
15 the third column "provide multiple services either  
16 simultaneously or at different times, often referred to  
17 as value stacking." Do you agree with those statements?

18 A If placed properly and evaluated properly, yes.  
19 We support storage as part of our broad mix of resources  
20 that will be part of this energy transition.

21 Q I'm glad you went there because it's where I  
22 was going. In fact, Duke counts on the continued  
23 development of battery storage in all of the portfolios  
24 presented as part of its carbon plan and the supplemental

1 portfolios, doesn't it?

2 A Yes.

3 Q And Duke's Near-Term Execution Plan calls for  
4 procurement of 1600 MW of battery storage through 2024,  
5 correct?

6 A Yes, it does.

7 Q And the way you frame -- the way Duke frames it  
8 is 600 MW of solar plus storage and 1000 of standalone;  
9 is that right?

10 A Yes.

11 Q So that's 1.6 GW of battery storage in Duke's  
12 plan, about one-third of the total amount of battery  
13 storage you testified was distributed nationwide  
14 currently?

15 A Yes. I said that a concentration of risk, if  
16 you had no gas and wanted to double or triple that, would  
17 be concentrating the risk. And as I said, all these  
18 technologies have both cost and benefits, and I think  
19 it's a matter of sharing the risk across a suite of  
20 technologies and not focusing on a single one. So yes, I  
21 think we did not say storage does not have promise; it  
22 just needs to be looked at, both its benefits and its  
23 risks accordingly, along with all the other technologies.

24 But yes, we -- I'm with you, Mr. Burns, and we

1 think storage will play a part of the energy transition.

2 Q And the real question between Duke and  
3 Intervenors is not -- is really how much and by when,  
4 right?

5 A How much, how fast, and -- and many other  
6 aspects. What configuration, where it's sited, how to  
7 maximize the value, but yes.

8 Q But to be clear, none of Duke's portfolios  
9 would come close to achieving the carbon dioxide  
10 reductions required in House Bill 951 without the role of  
11 battery storage?

12 A Battery plays a role. You know, the qualifier  
13 of how close, I don't know that I've done the analysis  
14 without batteries to see how many tons of carbon that  
15 contributes, so I will say it is integral in all -- of  
16 the 12 portfolios, all had storage as part of those 12  
17 portfolios.

18 Q Thank you. That's the first topic. Secondly,  
19 Commissioner Brown-Bland also asked you as a panel if you  
20 recalled witness DiFelice's testimony about double  
21 counting and depth of discharge. Mr. Kalembo, I believe  
22 you responded to that one. Do you recall that?

23 A (Mr. Kalembo) I do.

24 Q You stated that you remembered the written



1 testimony and that you disagreed with Dr. DiFelice; is  
2 that right?

3 A That's right.

4 Q You said that when you billed the cost from the  
5 bottom up, you account for the depth of discharge amount  
6 that you have to overbuild the battery. Do you recall  
7 that testimony?

8 A I do.

9 Q On page 19 of his testimony, witness DiFelice  
10 quotes page 7 of Appendix K of the carbon plan. Do you  
11 have page 7 of Appendix K?

12 A Yes.

13 A (Mr. Snider) Give us a moment.

14 Q Sure. Go ahead. Take your time.

15 A (Mr. Kalembo) I see it.

16 Q Do you see the header Depth of Discharge?

17 A I do.

18 Q "The cost of the battery storage assets in the  
19 carbon plan assumes that the asset is designed to include  
20 a 90 percent depth of discharge constraint. This means  
21 that if a battery is designed with 100 MWh of usable  
22 energy, the total energy of the battery would be 111.1  
23 MWh. The depth of discharge constraint is included to  
24 reflect requirements of the original equipment

1 manufacturer to maintain the warranty on most batteries."

2 Did I read that correctly?

3 A You did.

4 Q Now, does that mean that they're -- that you  
5 model that battery as being purchased as 111.1 MWh  
6 battery?

7 A The full usable, full capacity is 111 MWh, so  
8 there's enough battery storage to account for 111.

9 Q So for 90 percent of that discharge to be 100  
10 MW; is that right?

11 A That's correct.

12 Q Now, witness DiFelice testified that original  
13 equipment manufacturers and energy storage integrators  
14 already factor in this depth of discharge constraint when  
15 pricing. Do you agree or disagree with that statement?

16 A I'm sure it's in the pricing, yeah.

17 Q Okay. And what -- what cost projection --  
18 well, let me restate that. Duke Energy used the  
19 BloombergNEF cost projections for usable kilowatt hours  
20 of battery storage, didn't they?

21 A I'm not sure. The Bloomberg? I'm --

22 Q Okay.

23 A Can you ask that again?

24 Q Well, if the -- if the assumptions, if the

1 BloombergNEF cost assumptions were used, as referenced in  
2 Figure 2-4, Key Base Assumptions of the Carbon Plan, if  
3 those modeled costs were the modeled costs used for  
4 storage, it already incorporates that reduction in depth  
5 of discharge, doesn't it?

6 A We didn't use the Bloomberg cost for storage.  
7 If you can point me to where I state that, that would be  
8 helpful.

9 Q Sure. I believe in Chapter -- Chapter -- if  
10 you'll look at Figure 2-4 of the Carbon Plan. Do you  
11 have that?

12 A Figure 2-4, is that what you said?

13 Q Yes. Key Base Assumptions.

14 A I'm getting there.

15 Q Sure.

16 A I'm there.

17 Q All right. Key Base Assumptions for Selectable  
18 Supply Side Resources?

19 A Yes. I see that.

20 Q And it drops a footnote 11, National Renewable  
21 Energy Laboratory 2021 Annual Technology Baseline. Do  
22 you see that?

23 A I do.

24 Q The 2021 update, are you aware that it utilizes

1 the BloombergNEF cost projections?

2 A I'm not aware that -- that they use the  
3 Bloomberg, but --

4 Q Okay.

5 A -- that's --

6 Q And witness DiFelice testified that they did,  
7 but that would be an area that you don't -- you don't  
8 know --

9 A Yeah.

10 Q -- and agree with?

11 A Subject to check, I'll agree with that, sir.

12 Q All right. And if, in fact, those cost  
13 projections already incorporate the depth of discharge,  
14 then accounting for a larger size battery, as you did  
15 your build up from the bottom, would actually count that  
16 amount twice, wouldn't it, the extra amount?

17 A No. I mean, we're within 1 percent of those --  
18 of the NREL values that include the depth of discharge.  
19 That's already accounted for, so we're -- I think we're  
20 fully aligned with those costs.

21 A (Mr. Snider) And I would just respond as well  
22 that we say in our direct testimony on page 192, Figure  
23 17, we show CPSA, NCSEA, and Tech Customers, and on  
24 batteries we're slightly lower than Tech, very close or

1 maybe a little lower than CPSA, and NCSEA is 20 percent  
2 lower than the three of us. So, you know, we are not an  
3 outlier in this case, anyway, on the cost of batteries.  
4 We have two of the other Intervenors that say we're --  
5 they're in agreement with us, and it's one Intervenor  
6 that's 20 percent lower.

7 Q Understood. Thank you for that response.

8 MR. BURNS: If you'll give me just one moment,  
9 Madam Chair, I think I may be complete there, but I want  
10 to check one thing.

11 Q To go back to my -- the first question from  
12 Commissioner Brown-Bland. In response to that first  
13 question, you had -- you made a statement that we gave  
14 free transmission to paired storage. Do you recall that?  
15 That was in the lumping question.

16 A Yeah. We did not increase the proxy cost of  
17 the transmission when we added SPS, solar plus storage,  
18 at the same proxy cost as standalone such that we didn't  
19 include an incremental cost. And I think my statement  
20 was that that may very well be the case if, subject to  
21 Mr. Roberts correcting me, if you add it without charging  
22 from the grid, which we assumed in the model, but if you  
23 did charge from the grid, we would need to relook at that  
24 analysis because you would then need to be able to

1 deliver solar -- or energy to the solar facilities when  
2 the solar wasn't there so that you could charge the  
3 battery. And we did not study that in these proxy costs  
4 that we came up with, so we didn't increase the cost of  
5 solar plus storage in our proxy transmission.

6 Q Sure. But when you said -- I just wanted to  
7 clarify for the record, when you said "free  
8 transmission," you didn't give free transmission to  
9 storage. It's storage and solar on a solar plus storage  
10 system use the same point of interconnection, so the  
11 transmission improvements would be the same, correct, or  
12 the cost of transmission?

13 A Subject to Mr. Roberts, again, it's the --  
14 solar is the -- the battery is going to change the  
15 profile of that output, and I do think there may be --  
16 and, again, I'll ask Mr. Roberts to follow up with me  
17 here, but you will change the profile. There is a  
18 potential you could even have additional transmission  
19 because of the change in the profile. So, for example,  
20 solar doesn't provide energy on a winter morning, but  
21 solar plus storage will. I'm not a hundred percent sure  
22 that it was studied that way. We needed the original  
23 standalone. So we did not assume an increased cost.  
24 There may be a potential that there's an increase. We

1 didn't assume it in our modeling and we certainly didn't  
2 assume there was a charging cost in it. So we were to  
3 the benefit of solar plus storage is my point, you know,  
4 when it comes to the ascription of transmission cost.

5 Q And my question wasn't a way of eliciting a  
6 disagreement. I just wanted to clarify the record. I  
7 appreciate your response.

8 A Yeah.

9 MR. BURNS: And that's all my questions. Thank  
10 you.

11 EXAMINATION BY MS. CRESS:

12 Q Good morning, gentlemen. You heard some  
13 questions yesterday from Commissioner Hughes regarding  
14 future cost, cost assumptions, and modeling net present  
15 value revenue requirement impacts. Do you recall those  
16 questions?

17 A (Snider) I do.

18 Q As a follow-up to that question, I just want to  
19 ask whether you modeled any sensitivities or scenarios  
20 wherein future cost estimates or net present value  
21 revenue requirement impacts were constrained?

22 A I'm not sure I understand the question. Did we  
23 model scenarios where revenue requirements were  
24 constrained?

1 Q Correct.

2 A Is that your --

3 Q Or were they unrestrained?

4 A They were --

5 Q Unconstrained.

6 A It's an output. We didn't say we're going to  
7 limit a PVRR at a certain point. We did not constrain  
8 whatever the PV--- whatever the PVRR was, present value  
9 of revenue requirements was, it was. We did not model  
10 any scenarios where we put a cap on that.

11 Q Thank you.

12 MS. CRESS: That's my only question, but I do  
13 -- Chair Mitchell, I had discussed with counsel for Duke  
14 before this morning's session that there's a line of  
15 questioning that would elicit confidential information,  
16 and in lieu of asking that line of questioning, I believe  
17 counsel for Duke has agreed to stipulate that an exhibit  
18 -- a confidential exhibit be identified, marked, and  
19 entered into the record.

20 MR. BREITSCHWERDT: Duke Energy agrees with  
21 that approach if acceptable to the Commission.

22 CHAIR MITCHELL: All right. You may proceed.

23 MS. CRESS: Thank you. At this time CIGFUR II  
24 and III would like to introduce and move into the record



1 CIGFUR II and III Modeling Panel Rebuttal Confidential  
2 Commissioners' Questions Exhibit Number 1.

3 CHAIR MITCHELL: So we'll identify the document  
4 as CIGFUR II and III Modeling Panel Rebuttal  
5 Commissioners' Questions Confidential Exhibit Number 1.

6 MS. CRESS: Thank you, Chair Mitchell.

7 (Whereupon, CIGFUR II and III  
8 Modeling Panel Rebuttal  
9 Commissioners' Questions  
10 Confidential Exhibit Number 1 was  
11 marked for identification.)

12 CHAIR MITCHELL: All right. Walmart, you may  
13 proceed.

14 MS. GRUNDMANN: Thank you, Chair Mitchell.

15 EXAMINATION BY MS. GRUNDMANN:

16 Q Good morning again, gentlemen. I'll give you a  
17 second to get that exhibit. I would like to follow up on  
18 Commissioner Clodfelter's questions with respect to gas,  
19 our favorite topic. I just have -- Mr. Snider, I think  
20 these are probably questions for you, and it goes back to  
21 the discussion of the sort of three alternative supply  
22 scenarios. I want to try to better understand, to the  
23 extent you can, I'm trying to understand timing.

24 So yesterday in response to questions from Mr.

1 Clodfelter, you indicated that the completion of MVP was  
2 the Company's preferred method to obtain additional  
3 natural gas supply, correct?

4 A (Mr. Snider) Yes.

5 Q And so my understanding, and please correct me  
6 if I'm wrong because in some ways I was a little  
7 confused, once MVP is built, the Company would actually  
8 need an additional project modeled after what Piedmont  
9 Gas successfully did to access natural gas through MVP.  
10 Was that your testimony?

11 A No.

12 Q Okay. Can you explain that to me?

13 A No. We would have -- the first phase that we  
14 spoke about was providing gas to our existing --  
15 additional gas to Zone 5 that would be available to  
16 improve the liquidity in Zone 5 and provide upstream gas  
17 for our existing combined cycle fleet, and we have -- we  
18 would not need that type of project for that.

19 Q But just to clarify, though, for that sort of  
20 what you call the first phase, you would envision that  
21 that would come from the completion of the MVP project?

22 A That is, yes.

23 Q Under the Company's first preferred scenario.

24 A Yes.

1           Q     And then you also contemplated some sort of a  
2     buildout and an upgrade of MVP at some point thereafter;  
3     is that correct?

4           A     Yeah. That would be a potential to get  
5     incremental Zone 5 gas.

6           Q     And so by "incremental," you mean not firm?

7           A     No. I mean incremental to the first 525.

8           Q     But you would envision that that would all be  
9     firm supply?

10          A     Yes.

11          Q     Okay. Okay. So then second option -- and I'm  
12     going to come back to MVP, but then second option if MVP  
13     doesn't work out is to attempt to do something similar  
14     with transporting from the south on Transco.

15          A     Or any pipeline from the south --

16          Q     Okay.

17          A     -- but yes.

18          Q     But same premise, some updated or some upgrades  
19     necessary to provide you that incremental additional  
20     firm?

21          A     That is correct.

22          Q     Okay. So then going back to MVP, you're aware,  
23     are you not, that FERC extended the construction permit  
24     through October '26 -- October 2026, but that MVP has

1 indicated it's hopeful that it will complete construction  
2 by middle to end of next year?

3 A I am familiar with that.

4 Q Okay. And are you aware that in response to  
5 that ruling from FERC, that MVP indicated that one of the  
6 reasons it was pleased by that ruling is that the  
7 capacity for MVP remains fully subscribed under long-term  
8 binding contracts? Have you seen that phraseology from  
9 MVP?

10 A Yeah. I understand that.

11 Q Okay. So yesterday -- does that indicate,  
12 based on the information you gave yesterday, that Duke is  
13 one of those parties that would --

14 MR. BREITSCHWERDT: Chair Mitchell?

15 MS. GRUNDMANN: Oh, I apologize. I don't -- I  
16 didn't mean to go into confidential information.

17 MR. BREITSCHWERDT: Yeah. To the extent we're  
18 going to go any further, I think we would need to go into  
19 confidential session.

20 MS. GRUNDMANN: I have no desire to go into  
21 confidential session. Let me move on.

22 Q Has the Company done any analysis or sort of  
23 looking at the timing of when it would decide to  
24 transition from its pursuit of its preferred path with

1 MVP to the alternative pathway through some southern  
2 transport with Transco or some other pipeline?

3 A Yeah. I think we discuss a pivot that would  
4 take place if the northern route was no longer an option.

5 Q My question is when would you make that  
6 decision? Would you be willing to go until October 2026  
7 if MVP wasn't built and then say that's the time to  
8 pivot, or have you considered some earlier pivot date?

9 A I think it'll depend on how the marketplace  
10 unfolds over the next couple years with respect to  
11 pipeline.

12 Q So it sounds like at this point in time you  
13 haven't identified some if not built by "x" date, we  
14 pivot. It's going to be a --

15 A It's going to be -- yeah. The dynamics will  
16 play out and there will be a decision at a future point.

17 Q Okay. So then you pivot to some southern  
18 pipeline option. Do you have any idea or estimate -- and  
19 understand, I remember yesterday you sort of indicated  
20 that, you know, you've got some familiarity, but some of  
21 this really isn't within the scope, so please let me know  
22 if you're not the right person -- but how long it would  
23 take for a southern pipeline option to perform the  
24 upgrades that would be necessary to bring the gas that

1     you would need?

2                   MR. BREITSCHWERDT: Chair Mitchell, I don't  
3     know where the line is of what needs to go into  
4     confidential session, but I feel like this is also  
5     pushing on that in terms of what a southern pipeline  
6     project would need to -- the timing of when that would  
7     need to go into service, so I'm -- I don't know. Mr.  
8     Snider, I guess I would just remind you that there is a  
9     line and just want to make sure you're only answering  
10    questions that are acceptable to be answered in public,  
11    and if you're not comfortable answering a question, we  
12    can either go into confidential session or move on if  
13    that's appropriate.

14           A     Let me try a high-level answer that would not  
15    -- I think it will be dependent upon the nature of that,  
16    you know, to the extent -- try and do as much brownfield  
17    as possible, and the nature of that project would  
18    determine the timeline, and I think that would be about  
19    all I want to sort of say on that. Once you've pivoted,  
20    then it would be -- the nature and scope of that pivot  
21    project that would determine that timeline.

22           Q     And so if I -- I'm going to pose a question and  
23    you let me know if it's something that would implicate  
24    confidential information and we can move on. So can you

1 sort of -- it sounds like there's sort of a range of  
2 options depending on how the projects go. Are you able,  
3 without implicating confidential information, to provide  
4 me a bracket of how long a project could take from the  
5 shortest amount of time to potentially the longest high  
6 level?

7 A Yeah. I would -- and, again, subject to check,  
8 because I am -- this is outside sort of the scope of my  
9 direct area of responsibility, but it could be, you know,  
10 a couple of years to multiple years, three, four, beyond.  
11 So I would think it's not a matter of months; it is  
12 years, you know. And I'm going to give you a broad range  
13 of, you know, two to four years, let's say, as a very,  
14 very broad range.

15 Q Yeah. That's all the more detail I was looking  
16 for.

17 MS. GRUNDMANN: Thank you, Mr. Snider. Those  
18 are all the questions that I have.

19 EXAMINATION BY MS. EDMONDSON:

20 Q Good morning, gentlemen. Lucy Edmondson from  
21 the Public Staff. You'll be excited to know I'm not  
22 going to ask any questions about natural gas. So first  
23 one clarifying question. I believe -- I think Mr. Snider  
24 indicated to the Chair that the near-term plans for all

1 six portfolios were the same?

2 A (Mr. Snider) I said they're generally  
3 supported. Actually, 12 portfolios if you look at the  
4 alternates. So yeah, I think they're generally supported  
5 by all of the analysis.

6 Q Isn't it true that under Portfolios P5 and P6  
7 they do not economically set -- select offshore wind  
8 until after 2040?

9 A The near-term action plans call for the -- just  
10 the development work, so it's not the in service of  
11 offshore wind. And I think all of the portfolios show a  
12 need for offshore win, as Mr. McMurry and others have  
13 testified. You know, we're going to need these. It's a  
14 matter of when and not if. You're going to need this  
15 diverse array.

16 And I think I testified that P1 and 2  
17 economically select offshore wind. P5 was a stress on P1  
18 and 2, so it put in transmission hurdle rates. It had a  
19 different gas assumption. It had, you know, different  
20 battery optimization assumptions that can influence  
21 whether or not offshore wind -- the timing off offshore  
22 wind, so it was not in that stress test. It was not  
23 selected, but P1 and 2 did select 800 MW of offshore wind  
24 in P1 and then there was 1600 in P2 that were in the



1 nearer term. So you're correct. That stress test in 5  
2 and 6 did not have it, but I view that as a stress and  
3 not as a primary.

4 Q And development of offshore wind, would you  
5 agree it takes generally somewhere 10 years or so; is  
6 that --

7 A Yeah. That's what I understood from the Long  
8 Lead-Time Panel, so I'm going to sort of leave it there  
9 and let them opine further on that.

10 Q Thank you. Okay. Three modeling questions.  
11 I'm not sure who gets these. So Commissioner Hughes was  
12 discussing with you of transparency in the modeling and  
13 whether the post-processing tools for calculating PVRR  
14 were shared with Intervenors.

15 A I remember that.

16 Q You've testified before that Duke received a  
17 significant quantity of discovery in this proceeding,  
18 correct?

19 A That's a fair assessment.

20 Q And would you agree that many of these data  
21 requests were related to modeling inputs, outputs, PVRR  
22 calculations, and general modeling questions?

23 A Yes. They were.

24 Q So would you agree that the sharing of

1    workpapers, calculations, methodologies that are directly  
2    involved in calculating model inputs, such as the real  
3    levelized fixed charge rate and analysis of model outputs  
4    such as PVR, would cut down on the discovery?

5            A     Yeah. We have been talking about ways in this  
6    hearing to expedite that and, you know, the only thing I  
7    would add to that is I think we need to think of that  
8    also as a two-way street. So the same level of  
9    transparency that we're trying to provide, we would just  
10   ask that however we work future processes it is  
11   reciprocal in nature such that, you know, we don't have  
12   two weeks while someone else has three months with the  
13   same level of data.

14            So subject to that, you know, trying to be a  
15   little bit more reciprocal in nature and symmetric in the  
16   sharing of data and tools and underlying, I think there  
17   are ways to -- we could provide that. Some of these we  
18   put all the data sets up there. We could probably put  
19   additional -- some additional information right when we  
20   file, and I think that would help.

21            Q     Great. Thank you. Commissioner Hughes asked  
22   you about the use of a typical day representation of load  
23   in the capacity expansion model, and you responded how  
24   that biases resource selection towards short-term

1 batteries.

2 A It does have a bias towards overvaluing  
3 batteries. Yes. I remember that conversation.

4 Q Could this issue potentially be addressed in  
5 the capacity expansion models by changing the model  
6 intervals to provide more granularity in the daytime  
7 rather than using six equal intervals of four hours each?

8 A No. I mean, you're still -- it goes well  
9 beyond that, because you still have to maintain peak and  
10 mins, as it was explained, plus energy, so that's  
11 stretching. So I'm not saying the intervals, but there  
12 are thing -- I'm not saying that there aren't  
13 improvements that could be made, but at the end of the  
14 day, the screening model is always going to be a more  
15 simplified model. And I think there are enhancements  
16 that will get you closer so you don't need to take -- you  
17 won't have as many production cost 8760 differences, so  
18 trying to get those two to get closer is something we're  
19 going to strive for. But recognizing the purpose and,  
20 again, we talked about using the right tool to answer the  
21 right question at screening, you're screening tens of  
22 thousands of options, so you have to use simplification.

23 Production cost you're using one portfolio  
24 8760, so I do think there's improvements that can be

1 made. I think the vendor is looking into it, the  
2 industry is looking into it, we're looking into it. But  
3 at the end of the day there's still going to be a need to  
4 go to more detailed production cost modeling to verify  
5 and fine tune the results you get out of the screening  
6 model.

7 Q You just mentioned some enhancements. Could  
8 you expand on what you mean by that?

9 A I think enhancements in how you -- how you --  
10 with the recognition that time shifting is now one of the  
11 key aspects, as opposed to just meeting energy and peaks,  
12 anything we can do to improve at the screening level a  
13 better representation of the time, not having such a  
14 distortion in the peaks to the mins would be beneficial  
15 and -- but at the end of the day, with storage, whenever  
16 you take a simplification, what I'm saying is, you know,  
17 its day-in/day-out value is going to depend on an 8760,  
18 which is just not possible at the screening. So I think  
19 limiting that distortion, getting the time steps, looking  
20 at different options for those can start to move you in  
21 the right direction.

22 Q Okay. I want to -- Ms. Grundmann is going to  
23 pass out an exhibit for me. All right. We already  
24 discussed this morning some of the lumping of all new

1 technologies that you discussed with Commissioner Brown-  
2 Bland. And then Commissioner Hughes also asked you about  
3 typical day representation, and you talked about the  
4 solar plus storage dispatch and how these resources were  
5 modeled as DC coupled resources unable to charge from the  
6 grid. Do you recall that?

7 A Yeah.

8 Q Have you seen this document before or any  
9 information about this new version of EnCompass 6.2?

10 A I'm going to allow -- Mr. McMurry is --

11 A (Mr. McMurry) Sure. This was released, I  
12 think, last week, so I know some of the folks in my  
13 group, they reviewed it. We're just now uploading it  
14 into our developmental server. Often before we really --  
15 you know, we test everything that's in the notes before  
16 we say it's ready for production, so we're in that  
17 testing phase right now. But I knew that 6.2 has been  
18 released, and we're in the testing phase right now.

19 Q And would you agree that it represents that  
20 this would allow DC coupled solar plus storage to charge  
21 from the grid, according -- that's what the release  
22 indicates?

23 A I was looking for an opportunity yesterday to  
24 bring that up when it was discussed, but that is an

1 enhanced feature that they are now offering. But as I  
2 stated, we have not tested it yet, and I think we'll get  
3 there. I mean, I'm not trying to backpedal at all, but  
4 this is a -- this is the first time we've had a tool that  
5 would allow us to access that.

6 Q All right. Well, how long will it take to test  
7 that before you will know whether you will be able to use  
8 that functionality in future carbon plans?

9 A I've got several folks that are -- several  
10 people within my group that are supporting this hearing,  
11 so that's slowing down the testing somewhat, but  
12 typically a couple weeks.

13 Q Okay. Great. That's all I have. Thank you.

14 A All right.

15 A (Mr. Snider) Thank you.

16 MR. BREITSCHWERDT: No questions. Thank you.

17 CHAIR MITCHELL: All right. With that, we've  
18 come to end of cross examination of this Panel, so you  
19 all may step down. Thank you very much for your  
20 testimony over the past two days.

21 CHAIR MITCHELL: I'll take motions. And Duke,  
22 your witnesses are excused.

23 MR. BREITSCHWERDT: Thank you, Chair Mitchell.

24 (Witnesses excused.)

1                   MR. BREITSCHWERDT: The Company would move the  
2 Modeling Panel's Rebuttal Exhibits into the record. I  
3 think there were three.

4                   CHAIR MITCHELL: All right. Hearing no  
5 objection, the motion is allowed.

6                               (Whereupon, Modeling and Near-Term  
7 Actions Panel Rebuttal Exhibits 1,  
8 2, 3, and 4 were admitted into  
9 evidence. Exhibits 2, 3, and 4 were  
10 filed under seal.)

11                  MS. CRESS: Chair Mitchell, CIGFUR II and III  
12 would move that Modeling Panel Rebuttal Cross Examination  
13 Confidential Exhibits 1, 2, and 3 be entered into the  
14 record as well as CIGFUR II and III Modeling Panel  
15 Rebuttal Commissioners' Questions Confidential Exhibit 1.

16                  CHAIR MITCHELL: Motion is allowed.

17                  MS. CRESS: Thank you.

18                               (Whereupon, CIGFUR II and III  
19 Modeling Panel Cross Examination  
20 Confidential Exhibits 1, 2, and 3,  
21 and CIGFUR II and III Modeling Panel  
22 Rebuttal Commissioners' Questions  
23 Confidential Exhibit 1 were  
24 admitted into evidence and were

1 filed under seal.)

2 MR. BURNS: CCEBA would move the admission into  
3 evidence of CCEBA Modeling Panel Rebuttal Confidential  
4 Cross Examination Exhibit 1.

5 CHAIR MITCHELL: And that motion is allowed.  
6 (CCEBA Modeling Panel Rebuttal  
7 Confidential Cross Examination  
8 Exhibit 1 was admitted into evidence  
9 and was filed under seal.)

10 MS. EDMONDSON: And I did not have the exhibit  
11 marked, and I apologize. If the Anchor Power Solutions  
12 Release 6.2 could be marked as Public Staff Modeling  
13 Panel Rebuttal Commission Questions Exhibit 1, we would  
14 ask that that be entered into the record.

15 CHAIR MITCHELL: All right. The document will  
16 be marked as Public Staff Modeling Panel Rebuttal  
17 Commission Questions Exhibit 1. Hearing no objection to  
18 your motion, the exhibit will be admitted into evidence.

19 (Whereupon, Public Staff Modeling  
20 Panel Rebuttal Commission Questions  
21 Exhibit 1 was marked for  
22 identification and admitted into  
23 evidence.)

24 MS. EDMONDSON: And may I ask one clarifying



1 question?

2 CHAIR MITCHELL: You may.

3 MS. EDMONDSON: So I brought to the attention  
4 of witness yesterday the July 28th letter that was filed  
5 in this docket, and I did not enter it as an exhibit  
6 because it's part of the record. Is that appropriate or  
7 should that be entered into the record?

8 CHAIR MITCHELL: Abundance of caution, the  
9 Commission will take Judicial Notice of the letter filed  
10 in this docket on July 28th by DEC and DEP.

11 MS. EDMONDSON: All right. Thank you so much.

12 MS. NICHOLS: Good morning. Lauren Nichols on  
13 behalf of Duke Energy. We call Laura Bateman to the  
14 stand.

15 CHAIR MITCHELL: All right. Good morning, Ms.  
16 Bateman. We will get you sworn in again, please, ma'am.

17 LAURA BATEMAN; Having been duly sworn,

18 Testified as follows:

19 DIRECT EXAMINATION BY MS. NICHOLS:

20 Q Ms. -- I'll wait till you're situated. Ms.  
21 Bateman, are you the same Laura Bateman that previously  
22 appeared in this proceeding on September 19th with Mr.  
23 Nelson Peeler as part of the Company's Utility Operations  
24 Panel in our direct case?

1           A     Yes.

2           Q     Okay. And did you cause to be prefiled in this  
3 docket rebuttal testimony consisting of 11 pages?

4           A     Yes.

5           Q     Do you have any additions or changes or  
6 corrections to your rebuttal testimony at this time?

7           A     No, I do not.

8           Q     If I were to ask you the same questions today  
9 that appear in your prefiled rebuttal testimony, would  
10 your answers be the same?

11          A     Yes.

12          Q     Does your rebuttal testimony contain any  
13 confidential information?

14          A     No.

15                MS. NICHOLS: Chair Mitchell, I would ask that  
16 Ms. Bateman's rebuttal testimony be entered into the  
17 record as if given orally from the stand.

18                CHAIR MITCHELL: All right. The motion is  
19 allowed.

20                       (Whereupon, the prefiled rebuttal  
21 testimony of Laura Bateman was  
22 copied into the record as if given  
23 orally from the stand.)  
24

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-100, SUB 179

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of:	)	<b>REBUTTAL TESTIMONY OF</b>
Duke Energy Progress, LLC, and	)	<b>LAURA BATEMAN ON</b>
Duke Energy Carolinas, LLC, 2022	)	<b>BEHALF OF DUKE ENERGY</b>
Biennial Integrated Resource Plan	)	<b>CAROLINAS, LLC AND DUKE</b>
And Carbon Plan	)	<b>ENERGY PROGRESS, LLC</b>

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Exp 04 2022

**I. INTRODUCTION AND SUMMARY**

**Q. PLEASE STATE YOUR NAME, TITLE AND BUSINESS ADDRESS.**

A. My name is Laura A. Bateman, I am the Vice President of Carolinas Rates and Regulatory Strategy, and my business address is 411 Fayetteville Street, Raleigh, North Carolina, 27601. I am providing testimony on behalf of Duke Energy Carolinas, LLC (“DEC”) and Duke Energy Progress, LLC (“DEP” and together with DEC, the “Companies” or “Duke Energy.”)

**Q. ARE YOU THE SAME LAURA A. BATEMAN THAT FILED DIRECT TESTIMONY IN THIS CASE AS PART OF CAROLINAS UTILITIES OPERATIONS PANEL?**

A. Yes.

**Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

A. The purpose of my rebuttal testimony is to respond to the testimony of Public Staff witness James McLawhorn, Carolina Industrial Group for Fair Utility Rates (“CIGFUR”) witnesses Brad Muller and Michael P. Gorman, and Carolina Utilities Customer Association, Inc. (“CUCA”) witness Kevin W. O’Donnell regarding several rate-related issues. First, I explain why no interim cost allocation methods, as proposed by witness McLawhorn, are needed prior to the Companies’ targeted date for a merger of the DEC and DEP utilities. Second, I explain why “all-in” customer rate projections, as requested by witnesses McLawhorn, Muller, Gorman, and O’Donnell, are neither feasible nor necessary in this proceeding. Finally, I address the

1 concern raised by witnesses Muller and Gorman regarding how costs should  
2 be allocated in the event the Public Service Commission of South Carolina  
3 (“PSCSC”) makes different decisions from this Commission on Carbon  
4 Plan investments.

5 **II. MERGER AND PLANS FOR ADDRESSING RATE DIFFERENCES**  
6 **BETWEEN DEC AND DEP**

7 **Q. PLEASE REITERATE THE COMPANIES’ POSITION WITH**  
8 **RESPECT TO A POTENTIAL MERGER.**

9 A. The Companies agree with the Public Staff that a merger of DEP and DEC  
10 would be the most straightforward solution to resolving both existing and  
11 potential future rate differences. If stakeholders agree upon and regulators  
12 approve an equitable approach to a merger, once accomplished, it would  
13 allocate the Carbon Plan costs to customers of both legacy utilities.

14 **Q. IN YOUR DIRECT TESTIMONY, YOU DESCRIBED THE**  
15 **GENERAL REASONS FOR THE CURRENT DIFFERENCE IN**  
16 **RETAIL RATES BETWEEN DEC AND DEP. PLEASE**  
17 **ELABORATE ON DRIVERS OF THE HISTORIC RATE**  
18 **DIFFERENCE.**

19 A. As Public Staff Witness McLawhorn states in his testimony:

20 DEC and DEP are separate utilities, each possessing a  
21 unique service territory, customer base, and generation,  
22 transmission, and distribution assets. Because rates are set  
23 based upon average cost of service, and given the differences  
24 listed above, it is not surprising that some rate differentials  
25 exist, and in fact they have existed since before the corporate

1 merger of Duke Energy Corporation and Progress Energy  
2 Corporation in 2012.<sup>1</sup>  
3

4 One of the primary reasons for this differential is fuel costs. DEC has a  
5 higher percentage of low fuel cost nuclear generation than DEP has.  
6 Between 2015 and 2021, the average percent of DEC's MWh generation  
7 from nuclear facilities was 61%. For DEP, this number was only 47%. In  
8 addition, due to its geographic location, DEP has higher fuel transportation  
9 costs than DEC does. In the fuel case filed in 2022, Docket No. E-2, Sub  
10 1292, DEP's average price of natural gas purchased was \$5.44 per MMBtu,  
11 compared to DEC's average price of gas purchased reported in the 2022  
12 DEC fuel filing, Docket E-7, Sub 1263 of \$4.22 per MMBtu. Similarly,  
13 DEP's average delivered cost of coal was \$84.26 per ton compared to  
14 DEC's cost of \$78.22 per ton. These fuel differentials have led to DEP  
15 having higher avoided cost rates than DEC, which has contributed to DEP's  
16 higher volume and cost of PURPA contracts, and to a higher DSM/EE rate  
17 (more cost-effective programs). As Mr. McLawhorn notes, these types of  
18 differences can be expected based on unique characteristics of each utility,  
19 and while DEP's rates are higher than DEC's, they are still below the  
20 national average, meaning they are below the rates of many other utilities  
21 across the country.

---

<sup>1</sup> Public Staff McLawhorn Direct at 5.

1   **Q.   PUBLIC STAFF WITNESS MCLAWHORN ARGUES THAT**  
2           **“OVER A DECADE HAS PASSED WITHOUT MEANINGFUL**  
3           **PROGRESS” TOWARDS A MERGER BETWEEN DEC AND DEP.<sup>2</sup>**  
4           **DO YOU AGREE?**

5   A.   No. Duke Energy has accomplished significant integration between DEC  
6           and DEP over the last 10 years. We have standardized processes and moved  
7           to common systems, tools, and platforms across various functions. For  
8           example, my team has implemented a common tool and reporting format  
9           for our cost-of-service studies. Accounting has implemented common code  
10          block and accounting tools, and operations teams have moved to common  
11          work management tools. The Companies also recently implemented “One  
12          face to the market,” a combined approach to fuel procurement for DEC and  
13          DEP to lower costs for both utilities, approved by this Commission in  
14          Dockets E-2, Sub 1282 and E-7, Sub 1258. Finally, we have implemented  
15          a modern and standardized customer and billing system for DEP and DEC,  
16          a multi-year implementation effort that was just completed at the end of  
17          2021. This was a critical step to facilitate the merger of the utilities. Thus,  
18          now is the appropriate time to develop the plan to merge the utilities.

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<sup>2</sup> *Id.* at 14.

1   **Q.   DO YOU AGREE WITH THE PUBLIC STAFF'S**  
2       **RECOMMENDATION THAT THE COMMISSION REQUIRE THE**  
3       **COMPANIES TO DEVELOP A PLAN FOR ALLOCATING**  
4       **CARBON PLAN COSTS BETWEEN DEC AND DEP UNTIL THE**  
5       **COMPANIES MERGE?**

6   A.   No. Developing a plan for allocating Carbon Plan costs between DEC and  
7       DEP is not necessary given the current projections of the timing of Carbon  
8       Plan investments and the timing of the merger. The projected impact of the  
9       Carbon Plan investments on current rate differences prior to the targeted  
10      merger is minimal to non-existent (depending on the portfolio assumed).  
11      Therefore, the Companies believe that attention and resources should be  
12      devoted towards pursuing a potential merger rather than developing a “stop-  
13      gap” method to cost allocation that is not needed at this time.

14           As discussed in my direct testimony, the Companies suggest a  
15      timeline for merging DEC and DEP by the end of 2026, and the revenue  
16      requirements for the proposed Carbon Plan investments prior to 2027 are  
17      proportionally divided between DEC and DEP. As shown in the Table,  
18      below, in only two of the six portfolios are the \$/MWh revenue  
19      requirements through 2026 greater for DEP than for DEC using the existing  
20      direct assignment approach, and in one of those portfolios, the difference is  
21      only eight cents. Thus, the Carbon Plan investments are not materially, and  
22      in most cases not at all, widening the rate differential through 2026.



**Cumulative Retail Revenue Requirement through 2026 (\$/MWh)**

	P1	P2	P3	P4	P5	P6
	\$/MWh	\$/MWh	\$/MWh	\$/MWh	\$/MWh	\$/MWh
DEC	1.36	1.48	1.46	1.26	1.88	1.60
DEP	1.33	0.42	1.54	1.81	1.29	1.27

If a merger is not achievable, then the Companies will look to implement the alternative methodologies outlined in my direct testimony post-2026.

**III. BILL IMPACT CALCULATIONS**

**Q. PLEASE EXPLAIN HOW THE CUSTOMER BILL IMPACTS INCLUDED IN THE CARBON PLAN WERE CALCULATED.**

A. My team took the capital and production costs from the Modeling team to calculate a revenue requirement and the projected rate impacts in 2030 and 2035. The inputs from the Modeling team excluded costs that were common to all portfolios. In determining the rate impacts, we did not try to model rate case timing or specific cost recovery mechanisms. Instead, we assumed “perfect rate-making,” which means we assumed the costs were reflected in customers’ rates concurrent with when the revenue requirements are incurred (a.k.a. no regulatory lag). This is fairly typical in long-term projections. Then, we layered in a projection of customer savings that would be realized through securitization.

1   **Q.   PLEASE DISCUSS THE POSITION TAKEN BY THE PUBLIC**  
2       **STAFF AND INTERVENORS THAT THE COMPANIES SHOULD**  
3       **PRODUCE ADDITIONAL ANALYSES THAT INCLUDE “ALL-IN”**  
4       **PRESENT VALUE REVENUE REQUIREMENTS (“PVRR”) AND**  
5       **BILL IMPACTS.**

6   A.   The Companies do not prepare a forecast that includes all costs and  
7       revenues that goes out for 10 or 15 years. As background, the Companies’  
8       Integrated Resource Plans (“IRPs”) have historically shown Present Value  
9       of Revenue Requirements (“PVRR”) for costs of the resource plan and used  
10      this metric as a valuable tool to compare one portfolio to other alternatives.  
11      These PVRRs have never included all future revenue requirements of the  
12      utility, but only those caused by the resource plans. In the Companies’ 2020  
13      IRP, based on feedback from the Public Staff, the Companies, for the first  
14      time, included average annual customer rate impacts by 2030 and by 2035.  
15      The rate impacts used the same revenue requirement inputs that were used  
16      in the PVRRs and should be used in combination with the PVRRs to  
17      compare one portfolio to another in terms of cost to customers. The  
18      Companies continued this approach in the Carbon Plan. These rate impacts  
19      were never intended to try to predict exactly what a customer’s all-in rate  
20      will be in 10 or 15 years, but instead were meant to be a valuable tool for  
21      comparing alternative resource plans.

22               Dominion Energy North Carolina also produces customer rate  
23      impacts in its IRP filings with the Commission, and while these rate impacts

1 include some costs that are common to all plans, they are not all-inclusive  
2 projections. In discovery, we asked the Public Staff, CIGFUR and CUCA  
3 to provide any such forecasts that they were aware of from other utilities.  
4 We did not receive any such forecasts. Even if the Companies were to try  
5 to produce such a forecast, it would inevitably be wrong due to the number  
6 of different factors that impact rates—interest rates, inflation, fuel costs,  
7 government regulations, amortization periods for deferred costs, etc., over  
8 many of which the Companies have no or limited control. For example,  
9 several witnesses suggest that we include storm securitization impacts. The  
10 Companies would have to try to predict the timing and magnitude of future  
11 storms, the cost of restoration, and timing of securitization in order to  
12 project a future rate impact from storm securitization. This is obviously  
13 impossible. For CUCA witness Kevin O'Donnell to suggest that the utility  
14 should have a crystal ball to perfectly predict the future for the next 15 years  
15 and then be punished with a disallowance if actual costs exceed the  
16 projection is completely contrary to the basic principles of utility  
17 ratemaking and fairness.

18 In terms of grid investments, the Companies have worked diligently  
19 to develop detailed three-year grid investment plans. DEP presented its plan  
20 to the Commission in its July 25, 2022, Technical Conference (Docket E-2,  
21 Sub 1300). DEC will be presenting its plan in its Technical Conference  
22 (Docket E-7, Sub 1276). The rate impacts of these plans will be included  
23 in the Companies' upcoming rate cases. However, the Company does not

1 have similarly detailed grid investment plans for the next 10 or 15 years  
2 upon which to base a rate projection, as some interveners seem to assume.

3 However, even though the Companies are not able to provide the  
4 requested “all-in” rate impacts, I continue to think that the rate impacts  
5 provided in the Carbon Plan, even with their limitations, are valuable, and  
6 when assessed in combination with the PVRs, are useful in comparing the  
7 various portfolios presented.

8 **IV. OPERATING IN A DUAL-STATE SYSTEM AND CONTINUED**

9 **STATE ALIGNMENT**

10 **Q. PLEASE COMMENT ON THE POSITION TAKEN BY CIGUR**  
11 **THAT NORTH CAROLINA SHOULD BE HELD HARMLESS**  
12 **FROM SOUTH CAROLINA’S “SHARE” OF HB 951 COMPLIANCE**  
13 **COSTS.**

14 **A.** As discussed in our direct testimony, the Companies believe that the focus  
15 of this proceeding should be on the near-term resource development and  
16 procurement activities and, as stated in the Carbon Plan, such near-term  
17 resources are no-regrets resources. The Carbon Plan (Appendix E  
18 Quantitative Analysis) and direct testimony of the Modeling and Near-Term  
19 Actions Panel demonstrates that all Carbon Plan and Supplemental  
20 Portfolios include adding at least 7,000 MWs of solar to the system to meet  
21 the 70% reduction target, and several parties advocate for even greater  
22 amounts of solar in the near term. Given this and the fact that North  
23 Carolina accounts for approximately 80% of the combined DEC and DEP

1 load, the anticipated solar and solar plus storage sought to be procured prior  
2 to the next Carbon Plan update will be needed for North Carolina customers  
3 regardless of decisions by the PSCSC.

4 CIGFUR Witness Gorman makes an assumption that costs will be  
5 allocated on a load ratio share methodology and argues that if disallowed  
6 by the PSCSC such share should not be recoverable from North Carolina  
7 customers.<sup>3</sup> To the extent Mr. Gorman suggests that one jurisdiction should  
8 not receive the benefits of resources for which it does not contribute to the  
9 costs, I agree. However, the solution to this concern is to use an allocation  
10 methodology, such as direct assignment, by which the full benefits of a  
11 resource are allocated to the jurisdiction that is assigned the cost of that  
12 resource. The Companies anticipate that by 2024 (the date for next biennial  
13 Carbon Plan update), there will be more clarity regarding the options  
14 available to facilitate continuation of the dual-state system while allowing  
15 for differences in state policy.

16 **V. CONCLUSION**

17 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

18 **A. Yes.**

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<sup>3</sup> CIGFUR Gorman Direct Testimony at 6-7; *see also* CIGFUR Muller Direct Testimony at 8-9.

1 MS. NICHOLS: Ms. Bateman is now available for  
2 questions from the parties and the Commission on her  
3 rebuttal testimony.

4 CHAIR MITCHELL: All right. Let me check the  
5 latest version. CIGFUR - CIGFUR, you're up first.

6 MS. CRESS: Thank you, Chair Mitchell.

7 CROSS EXAMINATION BY MS. CRESS:

8 Q Good morning, Ms. Bateman.

9 A Good morning.

10 Q You previously testified in this docket on  
11 September 19th; is that correct?

12 A Yes.

13 Q Okay. Are you aware that the Public Service  
14 Commission of South Carolina issued an order on September  
15 21st, 2022 in Docket Number 2019-224E and 2019-225E?

16 A What docket is that?

17 MS. CRESS: If I could, I'll go ahead and have  
18 an exhibit passed around which CIGFUR II and III would  
19 request be marked and identified as CIGFUR II and III  
20 Bateman Rebuttal Cross Examination Exhibit Number 1.

21 A No. I am not aware of this Order, and I think  
22 I previously testified that I was not involved with this  
23 docket.

24 CHAIR MITCHELL: All right. Let me -- before

1 we continue on, let me identify the document as CIGFUR II  
2 and III Bateman Rebuttal Cross Examination Exhibit 1.

3 MS. CRESS: Okay. Thank you, Chair Mitchell.

4 (Whereupon, CIGFUR II and III Bateman  
5 Rebuttal Cross Examination Exhibit  
6 1 was marked for identification.)

7 Q So do you have that document in front of you,  
8 Ms. Bateman?

9 A Yes.

10 Q Could you please turn to page 7?

11 A Yes.

12 Q And could you please read for the record the  
13 paragraph beginning "In its modified IRP, Duke designated  
14 Portfolio C1"?

15 A And then how far do you want me to read?

16 Q The whole paragraph, please.

17 A Okay. "In its modified IRP, Duke designated  
18 Portfolio C1 as its preferred portfolio. This portfolio  
19 fails to incorporate the Commission required input  
20 assumptions as dictated by Order Number 2021-" -- 47 -  
21 "447 and reflects an aggressive carbon management  
22 strategy that is unsupported by South Carolina law. In  
23 fact, the base case A1 portfolio was projected to have a  
24 present value revenue requirement of 43.5 billion as

1     opposed to the C1 portfolio which is projected to have a  
2     present value revenue requirement of 46.9 billion. Duke  
3     modified IRP corrected page 10 of 116. The C1 portfolio  
4     requires significant and unsupported deviations from the  
5     least-cost planning principles that are relevant in the  
6     base case A1 or pursuant to Order Number 2021-447A2. By  
7     contrast, in its original IRP Duke" -- did not specify --  
8     "did not specifically indicate a preferred portfolio  
9     plan, but did undertake that its base case Portfolio A1  
10    would incorporate least-cost planning to meet its  
11    projected energy needs."

12                 And I would just add that, you know, I know  
13    they've been excused now, but the Modeling Panel was  
14    involved with this docket in South Carolina, and I think  
15    they could provide more context to the Order, whereas I  
16    was not involved so I can't provide that context.

17                 Q     Understood. I actually don't have any other  
18    questions. Thank you.

19                 A     Okay.

20    CROSS EXAMINATION BY MR. SCHAUER:

21                 Q     Good morning. Craig Schauer on behalf of CUCA.  
22    On page 8 of your testimony --

23                 A     Of the rebuttal?

24                 Q     Yes.



1           A     Okay.

2           Q     Thank you. You address the request of the  
3 Public Staff and certain Intervenors to provide an all-in  
4 cost calculation.

5           A     Yes.

6           Q     Do you recall that?

7           A     Yes.

8           Q     Did you review the testimony of James McLawhorn  
9 of the Public Staff?

10          A     Yes, I did.

11          Q     Do you recall that he noted certain costs were  
12 not included in Duke's PVRr calculations?

13          A     Yes. Let me -- do you have the point in his  
14 testimony?

15          Q     Do you have a copy of it?

16          A     I do.

17          Q     I believe it's at page 19, lines 11 through 16,  
18 is probably what you were thinking of.

19          A     Yes.

20          Q     All right. And some of the examples are  
21 transmission costs such as the Red Zone were not  
22 included, correct?

23          A     Well, no. So I'm glad you brought that up  
24 because I did want to address that. I've been hearing

1 this theme throughout the hearing, and so I want to be  
2 clear on what is included and what's not included in both  
3 the PVRR calculations and the rate impacts.

4 So I believe the Modeling Panel testified that  
5 there is a generic transmission cost estimate included in  
6 their modeling that approximates the cost of the Red Zone  
7 projects. So I would say that those are included, not  
8 specifically project by project, but the overall generic  
9 cost is included for those.

10 Q Okay.

11 A We included projected DSM/EE costs, so those  
12 are included. We included projected coal plant  
13 securitization savings, so those are included. And  
14 various groups at different times led -- you know,  
15 testified that these were not included, so I want to make  
16 sure that it's clear.

17 There's an assumption around hydrogen  
18 conversion cost that is included. It is not in the bill  
19 impacts because it happens in '24 -- in the, you know,  
20 later than 2035.

21 And then I've heard significant questions about  
22 a second license renewal, and that is one item that is  
23 not included, the costs are not included, but the  
24 benefits are not included, either. And for that, the

1 cost savings -- we project that the cost savings will  
2 outweigh the costs, so -- in fact, in our upcoming rate  
3 cases there will be savings that will be passed on to  
4 customers as a result of that assumption of second  
5 license renewal in those cases. So there will be a bill  
6 decrease that outweighs the increase.

7 Q And one of the items on page 19 that he lists  
8 is cost associated with Duke's grid improvement plan.

9 A Yes.

10 Q Those costs were excluded from the PVR  
11 calculations, correct?

12 A So yes, but I want to address that. So -- and  
13 I think I put this in my rebuttal testimony. We have a  
14 three-year detailed plan for grid investments, and there  
15 is no grid improvement plan anymore. There is just a  
16 plan for grid investments and it includes both, you know,  
17 base routine work and then work that might be considered  
18 more extraordinary.

19 So we have a three-year detailed plan that we  
20 have filed with this Commission for DEP that we will soon  
21 file for DEC. And when we file our rate cases in the  
22 coming months, there will be rate impacts included  
23 associated with that grid improvement plan.

24 And I think it is important to note that there

1 are some items that are not included in the projections.  
2 We don't have a grid investment plan beyond that three  
3 years, a detailed one like the one that we filed here,  
4 the one that you can really give good rate projections  
5 on. And so any projection would be highly uncertain  
6 beyond that period. So when you get to 10, 15 years out,  
7 the rate projections would be highly uncertain.

8 We can't project -- I think he included storm  
9 costs. You know, we can't project future storm costs.  
10 And so there's a lot of things that aren't related to the  
11 carbon plan, and it would be very difficult for the  
12 utility to project those and it -- we wouldn't be able to  
13 project them with any level of certainty.

14 And I hear Intervenors saying you should  
15 provide this, you should provide this, but we have asked  
16 and I have asked and tried to find any other utility in  
17 the country that provides these type of projections 10,  
18 15 years out, and I have been unable to find that. We  
19 asked discovery on it. I talked to some of my peers in  
20 other states. I put a question out on the EEI rate  
21 subcommittee, you know, looking for anyone that does  
22 this, and I haven't been able to find it, and I think  
23 there's a reason for that.

24 When you think about the type of modeling and

1 the type of build projections and PVRR that we presented  
2 in this carbon plan, it includes a lot of assumptions,  
3 and those input assumptions might change over time, but  
4 the real value is to compare the portfolios. And I was  
5 listening -- I've been listening to this hearing, and I  
6 heard NCSEA witness Varadarajan, I think this was on  
7 Friday afternoon.

8 He was being crossed on differences between his  
9 model run and the Company's model run, and he said, well,  
10 the main difference is that his run was later in time and  
11 so it included different fuel inputs and that that was  
12 normal, that input assumptions change over time, so they  
13 changed the absolute outputs. And I think he used the  
14 phrase this is why we focus on the comparison between the  
15 scenarios rather than the absolutes. And I agree with  
16 that. I think that is important. Input assumptions are  
17 simply estimates and they will change over time, but the  
18 real value is in the comparison.

19 And I get very concerned -- again, I've been  
20 listening, and I heard witness -- CIGFUR witness Muller  
21 testify that he would use such rate projections to make  
22 business decisions, to make decisions about where to  
23 locate a plant. And that's very concerning to me because  
24 I know that those absolute values can change based on

1 changes in the input assumptions, based on change in  
2 inflation, interest rates, fuel costs.

3 And so if he's going to do that, one, I get  
4 concerned what would he be comparing it to. Would he be  
5 comparing our projections to another utility's current  
6 rates if they don't have a projection, which would lead  
7 to a bad business decision or could lead to a bad  
8 business decision, or if that other utility does provide  
9 a projection, there's no way to guarantee that we're  
10 using the same input assumptions. And so he could be  
11 looking at apples and oranges projections and, again,  
12 make a bad business decision.

13 And so not only do I think it's unrealistic and  
14 not of value to provide those projections; I think it  
15 could be dangerous and misleading for some customers that  
16 may not understand that those projections can't be relied  
17 on and can't be taken as a certainty of what the rate  
18 will be in 10 or 15 years, but instead they're estimates  
19 and they're good for comparison purposes, but shouldn't  
20 be taken as absolutes.

21 Q Thank you. That was a very long answer to a  
22 yes or no question. So -- but I wanted --

23 A Well, I wanted to make sure that it was clear.

24 Q And I'm going to revisit some of the things you

1     said --

2           A     Okay.

3           Q     -- so I think it's helpful. But one thing I do  
4     want to make clear, at the beginning, just to make sure,  
5     you did say that the grid investment costs that you've  
6     modeled two to three years out are not included in the  
7     PVRR calculations, correct?

8           A     Yes, to the extent that they are not related to  
9     generation additions.

10          Q     All right. And then you -- in your answer you  
11     also mentioned that in discovery you asked for  
12     Intervenors to provide instances in which other utilities  
13     had provided long-term all-in cost forecasts, correct?

14          A     Yes. I asked several Intervenors.

15          Q     And do you recall that CUCA did respond to that  
16     data request and provided an email exchange between you  
17     and Kevin O'Donnell?

18          A     Yes. Let me get to that.

19          Q     Okay. So you're familiar with that email  
20     exchange?

21          A     Yes.

22          Q     Okay. And the exchange occurred on July 10th  
23     of 2021, correct? At least the final exchange, I should  
24     say.

1           A     So I have some email exchanges from April and  
2     then -- I have some from April. I don't have the July  
3     one.

4           Q     I see. I think the copy we produced signals  
5     that it was forwarded at a later date, but I think the  
6     last exchange between you and Mr. O'Donnell was on April  
7     12th of 2021. Is that what you have?

8           A     I have an exchange from April 15th.

9           Q     Okay. Well, why don't I --

10           MR. SCHAUER: If I could have a second, I'd  
11     like to hand out an exhibit which is what CUCA produced  
12     in response to the data request Duke issued.

13           MS. NICHOLS: If I could, just for the record,  
14     note that the email exchange appears to have occurred in  
15     April of 2021, but the top of the email shows that it was  
16     forwarded somewhere on July 10th. So if that helps  
17     anyone clarifying what we're looking at.

18           MR. SCHAUER: Yeah. And thank you. That's  
19     something that I realized as I was starting to embark on  
20     this line of questions, so thanks for clarifying that.

21           Chair Mitchell, I'd like to mark this as Tech  
22     Customers Operations Panel Rebuttal Cross Examination  
23     Exhibit 1. All right. And so --

24           CHAIR MITCHELL: Okay. One minute, please,



1     sir.

2                   MR. SCHAUER:   Sorry.

3                   CHAIR MITCHELL:   We're actually going to  
4     identify this document as Tech Customers Bateman Rebuttal  
5     Cross Examination Exhibit 1.

6                   MR. SCHAUER:   All right.   Thank you.   Thank  
7     you, Chair Mitchell.

8                                       (Tech Customers Bateman Rebuttal  
9                                       Cross Examination Exhibit 1 was  
10                                      marked for identification.)

11           Q     So the exchange shows April 12th, 2021, at  
12     least on the copy that I handed you.   And it is an email  
13     from you to Mr. O'Donnell and Mr. Maness of the Public  
14     Staff, and there's an Excel sheet attached to --

15           A     Yes.

16           Q     -- the email exchange?

17           A     Yes.

18           Q     Are you familiar with that Excel sheet?

19           A     I am.

20           Q     Okay.   I have attempted to print out the Excel  
21     sheet which was attached.   And as all Duke's modeling  
22     Excel sheets go, they are unwieldy, but I think I  
23     captured everything to the best of my ability.

24                   If you flip to the first page of the Excel

1 sheet which says Summary Chart --

2 A Yes.

3 Q -- at the top it shows that this calculation  
4 includes the IRP Base Plan. Could you explain what that  
5 is?

6 A That's from the 2020 IRP. It was the base case  
7 plan.

8 Q Okay. And then the next column is All T&D,  
9 Including Grid Mod. Can you explain what that means?

10 A Yes. And I want to give a little bit of  
11 background here.

12 Q Sure.

13 A And so Mr. O'Donnell had taken a number that  
14 Lynn Good had referenced in, I don't know, some public  
15 forum, maybe an investor call or something like that,  
16 about how many billions of dollars we would spend on  
17 capital investments for T&D over the next five years. So  
18 Mr. O'Donnell took that and then misunderstood that  
19 amount, and then he assumed it was all DEC when, in fact,  
20 it was both DEP and DEC. And then he assumed it was grid  
21 improvement on top of our base T&D spend, but it was not.  
22 It was total T&D spend.

23 And so based on those two assumptions, he  
24 calculated some bill impacts using, you know, standard

1 revenue requirement calculations and then started sharing  
2 those with legislators. And so I felt the need to  
3 correct his incorrect assumptions because they were  
4 leading to very distorted results that were being shared  
5 publicly.

6 And so we took that, you know, and I forget,  
7 it's probably in the details here, "x" billion dollars,  
8 spread it, made some high-level assumptions to spread it  
9 to both DEC and DEP. And then, you know, instead of  
10 being on top of base spend, it was the total amount, so  
11 we modeled that correctly and then just made a high-level  
12 assumption for after the five-year period that, you know,  
13 some normal level of spend would continue. So pretty  
14 high-level assumptions, but more accurate than what Mr.  
15 O'Donnell had modeled. And so we kind of revamped that  
16 and then shared with those assumptions what the bill  
17 impacts would be for that T&D.

18 And so I want to give that background that, you  
19 know, these were never intended to be you can absolutely  
20 count on this is going to be your bill impact in 2030 or  
21 2035. These were not based on detailed plans, and it was  
22 to correct, you know, grossly wrong estimates that were  
23 being shared publicly to get more in the right ballpark  
24 of what people should expect.

1           Q     And the calculation you performed was through  
2     2035, so it was a 15-year forecast?

3           A     Yes. And then I also want to note, you know,  
4     it's on here, Note 2 says it "Does not include coal ash,  
5     maintenance investments at existing non-fossil plants,  
6     general or intangible plant, depreciation of existing  
7     rate base or changes in ADIT for existing plant in  
8     service, or other changes in rate base, changes in O&M,  
9     changes in tax rates, or other unforeseen cost changes.  
10    High-level analysis, assumes perfect ratemaking for all  
11    costs, costs allocated at a high level, not at a more  
12    precise cost of service level as would be done in rate  
13    case."

14                So I think that's pretty clear that these --  
15    even these are not all-in costs and should not be relied  
16    on to, you know, make business decisions or like for  
17    customers to make business decisions, that these are high  
18    level and they are not all in.

19           Q     Given the risk of customers performing bill  
20    impact analyses with incorrect assumptions that would  
21    produce distorted results, wouldn't it be better for  
22    ratepayers and the public for Duke to perform those  
23    calculations and provide accurate information for them?

24           A     No, because during this process, you know,

1 Kevin -- Mr. O'Donnell and I had some back and forth, and  
2 one thing that he said is that we both know that both of  
3 our projections are wrong because they are simply  
4 projections based on inputs, and those inputs are just  
5 projections and they might -- they may or may not change  
6 over time.

7 Q Right. Just like the PVRR calculation is  
8 inevitably going to be wrong because it's going to  
9 evolve.

10 A And I -- I have said that I thought the PVRR  
11 was valuable for purposes of comparing portfolios, and  
12 that's what I think the value of that is.

13 Q So one of the reasons you said that Duke could  
14 not perform an all-in long-term price forecast was  
15 because of interest rates, inflation, fuel costs, and a  
16 few other assumptions, correct?

17 A Yes.

18 Q All right. And the PVRR calculation which Duke  
19 provided as part of the carbon plan includes assumptions  
20 about interest rates, inflation, and fuel costs, does it  
21 not?

22 A Yes. And so I didn't say that you couldn't do  
23 projections, you couldn't do modeling that includes those  
24 assumptions, but where I get concerned is if -- and I

1 think witness O'Donnell stated this, that we should be  
2 held accountable to that, that it should be taken as  
3 certainty, that those will be the bill impacts in 10 or  
4 15 years. And I think in the portfolios that we've  
5 presented in this docket, you know, no one has made that  
6 assertion that these are the absolute, you know, costs  
7 that you can count on 15 years from now, but using  
8 consistent assumptions across the portfolios, that you  
9 can have -- that they are valuable for comparing  
10 portfolios.

11 MR. SCHAUER: No further questions.

12 CROSS EXAMINATION BY MS. GRUNDMANN:

13 Q Good morning.

14 A Good morning.

15 Q Ms. Bateman, Carrie Grundmann on behalf of  
16 Walmart. I actually do want to follow up on one of the  
17 issues that you discussed in one of your responses to Mr.  
18 Schauer's questions. You indicated that in the course of  
19 discovery you asked the Public Staff, CIGFUR, and CUCA if  
20 they were aware of forecasts -- 10- to 15-year forecasts  
21 being provided by any other parties, and you indicated  
22 that no one had such forecasts.

23 A Correct. Or no one provided any forecast.

24 MS. GRUNDMANN: Your Honor, I'd like to mark an

1 exhibit for the record.

2 A And we did not ask Walmart because Walmart  
3 didn't --

4 Q Ask the question.

5 A -- file testimony on this issue.

6 Q But had Walmart been asked, I might have been  
7 able to have provided a response.

8 MS. GRUNDMANN: Your Honor, I'd ask that we  
9 mark this exhibit as Walmart Bateman Rebuttal Cross  
10 Examination Exhibit 1.

11 CHAIR MITCHELL: All right. The document will  
12 be marked as Walmart Bateman Rebuttal Cross Examination  
13 Exhibit 1.

14 (Whereupon, Walmart Bateman Rebuttal  
15 Cross Examination Exhibit 1 was  
16 marked for identification.)

17 Q Ms. Bateman, do you have a copy of this exhibit  
18 in front of you?

19 A I do.

20 Q I will represent to you that this is an  
21 excerpt. It is the front page and then page 8 from the  
22 Virginia State Corporation Commission's Final Order in  
23 Case Number PUR-2020-00134 which involved Virginia  
24 Electric and Power Company doing business as Dominion

1 Energy.

2 A Okay.

3 Q And it involved requirements under the Virginia  
4 Clean Economy Act. Do you have some base level  
5 familiarity with that legislation?

6 A Yes.

7 Q And to the extent we need to refer to it, I  
8 have my copy here, but do you have the CIGFUR II and III  
9 Carolina Utility Operation's Panel Direct Cross  
10 Examination Exhibit 7 in front of you? It is a copy of  
11 the VCEA. It's entirely possible you don't have it, and  
12 if so, I --

13 A Was it -- yeah. I was going to say if it was  
14 handed to me on my direct testimony, I have it somewhere  
15 in here, but --

16 Q I have it. So to the extent you end up needing  
17 to refer to it --

18 A Okay.

19 Q -- I'm happy to do that.

20 A Okay.

21 Q But if I could direct your attention to the  
22 second page of this exhibit which is marked as page 8 of  
23 the Commission's Order. Are you aware that beginning in  
24 2020 and continuing for 15 years that the utilities in



1 Virginia are obligated to file annual RPS plans with the  
2 Virginia State Corporation Commission?

3 A Generally familiar.

4 Q Okay. And as part of those plans, directing  
5 your attention here to page 8, do you see that the  
6 Virginia Commission has directed Dominion to file  
7 projected customer bill impacts information through 2035  
8 associated with its RPS development plan, and that among  
9 other things, it has to provide customer bill impact  
10 information over the next 10 years for its least-cost  
11 plan, the Company's preferred plan, and any additional  
12 plans presented by the Company?

13 A I see that here, but I also want to note that I  
14 actually spoke with Bob -- Robert Drexler from Dominion  
15 about the projections that they provide, and he indicated  
16 that even their projections are not all-in projections,  
17 that there are certain costs that are excluded.

18 Q I guess my point was is you were asked if any  
19 parties had that, and this does indicate that there is  
20 another utility, one who is in a neighboring jurisdiction  
21 that is providing bill impacts associated with complying  
22 with clean energy legislation.

23 A There is not -- they are not providing all-in  
24 bill impacts, and that's what -- what's what my testimony

1 was. I mean, we provided bill impact -- bill impacts of  
2 the carbon plan in the carbon plan in Appendix E, but we  
3 -- they were not all-in bill impacts. And just like  
4 Dominion provides bill impacts for certain things in  
5 their legislation, they are not all-in bill impacts.

6 So I think that's what I was saying, is that we  
7 don't have -- I couldn't find another utility that  
8 provided all-in bill impacts that would encompass  
9 everything such that a customer could look at that and  
10 make decisions about what their future rates would be.

11 Q But you do understand here that separate from a  
12 PVRR, the Virginia Commission has ordered the utility  
13 Dominion to file bill impacts associated with the  
14 compliance with the VCEA?

15 A Yes. And --

16 Q And you understand that that's --

17 A And we filed bill impacts associated with the  
18 carbon plan in this proceeding.

19 Q Bear with me just a second. As part of the  
20 VCEA, you understand that the Company is obligated, that  
21 Dominion is obligated to retire its carbon-emitting  
22 generation. Are you aware of that?

23 A I'm not familiar with all of the details of the  
24 requirements.

1 Q Well, can you accept that subject to check?

2 A I can accept that subject to check.

3 Q And are you aware that one of the other steps  
4 that has occurred in Virginia to address the Virginia  
5 Clean Economy Act's unique legislation is that specific  
6 cost allocation methodologies were proposed and adopted  
7 by the Virginia Commission?

8 A I have no reason to dispute that.

9 Q And that as part of those methodologies, all  
10 costs and benefits will flow through those riders,  
11 including fuel costs for Virginia -- for carbon-free  
12 resources that comply with the VCEA?

13 A So I just want to be clear. So there are  
14 certain costs that flow through their riders. Is that  
15 what you're saying? They're not all -- not all costs  
16 that flow to customers are in the riders, though.

17 Q I'm just asking if you understand that there's  
18 a specific methodology that recovers all cost associated  
19 with those particular facilities?

20 A So I'm not familiar with that, but I can accept  
21 that subject to check, that there are specific costs that  
22 flow through riders.

23 Q Thank you.

24 MS. GRUNDMANN: Those are all the questions

1     that I have.

2                   CHAIR MITCHELL: All right. Public Staff?

3                   MS. EDMONDSON: No questions.

4                   CHAIR MITCHELL: Okay. Redirect?

5                   MS. NICHOLS: Sure.

6 REDIRECT EXAMINATION BY MS. NICHOLS:

7           Q     Ms. Bateman, if you would look at the exhibit  
8     that Ms. Cress provided to you on cross examination  
9     regarding the recent Public Service Commission South  
10    Carolina Order.

11          A     Yes.

12          Q     She asked you to read a paragraph on page 7 of  
13    that Order at the bottom of the page.

14          A     Yes.

15          Q     And I just wanted to note, if you could look at  
16    the cost differential, the PVRP differences between  
17    Portfolio C1 and that Duke had -- was Duke's preferred  
18    portfolio and what the Commission adopted, what's the  
19    magnitude of the difference between those two amounts?

20          A     It's 3.4 billion, but given the magnitude of  
21    the numbers, it's pretty small.

22          Q     And --

23          A     Relatively small.

24          Q     And could the IRA impact what those amounts end

1 up being?

2 A Absolutely.

3 Q And if you would turn to page 9, could you read  
4 paragraph 4 of the Findings of Fact there?

5 A "The Utilities and stakeholders are given clear  
6 and consistent direction of the regulators regarding  
7 resource planning. The Utilities being expected to  
8 implement the best practices in an ever evolving  
9 situation are not bound by a specific resource plan since  
10 by the very nature, those plans may change as more  
11 information becomes available."

12 Q And then could you look at paragraph 6 and read  
13 that?

14 A "The Commission decision to adopt A2 does not  
15 interfere with efficiencies of dual-state planning. It  
16 is incumbent upon the Utilities to recognize that North  
17 Carolina and South Carolina have different statutory  
18 structures which at times align. In other instances,  
19 however, due to specific regulatory requirements unique  
20 to a single state, dual-state planning must accommodate  
21 those differences."

22 Q And is Duke working to come up with a framework  
23 to address dual-state planning and potential state  
24 differences?

1           A     Absolutely. And that's what I referenced when  
2     I testified in my direct testimony, and then I state --  
3     well, when I was on the stand for direct testimony, and  
4     then referenced in my rebuttal written testimony that we  
5     are working on developing that framework that can  
6     maintain the dual-state system which we believe is a  
7     benefit to customers and has been a benefit to customers  
8     over many, many decades, but allow for differences in  
9     state policy.

10          Q     And CIGFUR has taken the position in this  
11     proceeding that if costs are not -- that costs should be  
12     allocated to South Carolina, and if those costs are not  
13     authorized by the South Carolina Commission, that  
14     shareholders should have to bear those costs. Do you  
15     agree with that position?

16          A     No. I mean, I think there's a basic  
17     fundamental principle of utility ratemaking that a  
18     utility should be allowed an opportunity to recover its  
19     reasonable and prudently-incurred costs in the provision  
20     of service, utility service. And so I think as we're  
21     looking forward, that, you know, we are developing this  
22     framework, but I don't think that this Commission can  
23     impose cost on South Carolina. I don't think North  
24     Carolina can impose cost on South Carolina. I think we

1     need to develop this framework that if North Carolina  
2     wants to build a certain generation project and South  
3     Carolina doesn't, that there's an opportunity to allow  
4     that, where North Carolina customers have North Carolina  
5     generation that they pay for and receive all the benefits  
6     of and South Carolina in the same way can have South  
7     Carolina generation that maybe they pay a hundred percent  
8     of and receive a hundred percent of the benefits of, and  
9     then generation that is jointly -- that serves both  
10    states.

11                 But I don't think that -- especially as we look  
12    forward to what we should invest in going forward, that  
13    it would be fair to order the Utility to pursue certain  
14    generation. And then knowing that South Carolina doesn't  
15    want to pay for it, but ordering that some of the costs  
16    get allocated to South Carolina, so there's no  
17    opportunity for the Company to recover its reasonable and  
18    prudently incurred costs.

19                 So I think that's a fundamental principle that  
20    we need to keep in mind as we navigate through this.

21                 Q     Thank you.

22                 MS. NICHOLS: Nothing further.

23                 CHAIR MITCHELL: All right. Let me see if  
24    there are questions from Commissioners. Okay.

1 Commissioner Duffley?

2 EXAMINATION BY COMMISSIONER DUFFLEY:

3 Q Good morning, Ms. Bateman.

4 A Good morning.

5 Q So I'm a lawyer, not an accountant --

6 A Okay.

7 Q -- so I have some accounting questions that I  
8 just want to get clear in my head.

9 A Yeah.

10 Q So in the filings, the Company has stated that  
11 they modified their petition and they're not seeking  
12 deferral of cost related to long lead-time resources; is  
13 that correct?

14 A Correct.

15 Q So I just want to know what accounts are going  
16 to be used.

17 A Yes.

18 Q So will those costs go first into Account 183  
19 or 183.2, or both?

20 A So I'm not familiar with 183.2.

21 Q Okay. So 183 is Preliminary Survey and  
22 Investigation Charges and 183.2 is entitled Other  
23 Preliminary Survey and Investigation Charges.

24 A So I would need -- I would need to check on



1       that. We typically just refer to 183 as 183.

2           Q       Okay. That's fine.

3           A       I apologize.

4           Q       And then once the activities -- either you have  
5       filed a CPCN or you have obtained a CPCN, those charges  
6       will move to Account 107, or those costs will?

7           A       So I'm not sure what the trigger point is, but  
8       if that project is pursued, so that could be the trigger  
9       point of the CPCN, then they move to 107.

10          Q       So you answered my follow-up question, was  
11       where is that trigger point, and you're not sure today?

12          A       Correct.

13          Q       Okay. And then ultimately if the project  
14       reaches commercial operation, those costs would move to  
15       Account 101?

16          A       Correct.

17          Q       Okay. Thank you. And if the charges do not --  
18       or if the project does not meet commercial operation at  
19       that -- when you know that point is when you might seek a  
20       deferral?

21          A       Yes. So if it's determined that it's no longer  
22       prudent to pursue that project, then the cost would most  
23       likely -- if we thought they were probable of recovery,  
24       we would likely move them to a 186 deferred debit account

1 and then seek permission to move them to a regulatory  
2 asset from this Commission.

3 Q Okay. Thank you for that. And then you heard  
4 Ms. Boswell's testimony regarding Section 62-110.7?

5 A Yes.

6 Q I didn't see any response in the rebuttal --  
7 I'm in the legal brief right now -- and I just want to  
8 confirm, when I read this, I wasn't quite sure, have you  
9 -- do you consider this a 110.7 proceeding or do you see  
10 -- I understand you say there shouldn't be a separate  
11 proceeding, but are you saying this equates with that  
12 proceeding?

13 A So I'm not saying either of those. I believe  
14 we address kind of the legal side of that in our  
15 September 9th comments. From my perspective it's really  
16 -- it goes back to that basic ratemaking principle. If  
17 it's reasonable and prudent for the Utility to pursue  
18 these development activities and we execute them in a  
19 reasonable and prudent manner, then we should be allowed  
20 an opportunity to recover those costs.

21 Q I understand that answer. Thank you. Moving  
22 to page 6 of your rebuttal testimony.

23 A Yes.

24 Q So you're responding to Public Staff's

1 testimony regarding cost allocation of carbon plan costs  
2 between DEC and DEP. And you obviously heard Mr.  
3 McLawhorn's testimony in which he had concerns about what  
4 happens if the merger is unsuccessful, and then we're  
5 several years down the road and no work has begun with  
6 respect to closing this rate disparity. And I just want  
7 to give you an opportunity to talk about that, please.

8 A Yeah. And I appreciate that because I did hear  
9 that testimony, and maybe I was not clear in my  
10 testimony. My testimony is that I don't think we need to  
11 implement an interim solution, but I do agree with him  
12 that we need to be pursuing the merger, but concurrently  
13 developing alternative solutions if the merger is not  
14 able to be achieved.

15 Q Okay. Thank you for that clarification  
16 regarding that. And just remind me, how long did it take  
17 to align OPT-I and OPT-V rates? I've gone back to an old  
18 rate case --

19 A So I am --

20 Q If you remember.

21 A I am familiar because I believe that was  
22 actually right around the time of the merger, that DEC  
23 previously had OPT-I and OPT-G rates and now there's --

24 Q Is it G, G or V? Was it G?

1           A     I think now the new rates are OPT-V.

2           Q     V.   Okay.

3           A     So I think it used to be separated by  
4     industrial and commercial --

5           Q     Okay.

6           A     -- kind of SIC code, S-I-C code, but when they  
7     moved to OPT-V, it's now differentiated by voltage level  
8     and size.

9           Q     But there was the use of gradualism with  
10    respect to those issues?  Do you remember?

11          A     I am not familiar with that.

12          Q     Okay.  Not a problem.  And then my last  
13    question regards -- it's on page 7.  And it's with  
14    respect to why in the P2 version is the differential  
15    larger than all the other portfolios?

16          A     And so I think it just has to do with the  
17    timing of when resources go into effect.  So I had looked  
18    at that, and I think it is just an issue of timing.

19                Speaking of those large files, I print on big  
20    paper.  Yeah.  I think it's just timing of resources.  
21    There's some production cost savings, but not a whole lot  
22    coming into service in 2026 in those portfo--- or  
23    differentiation between what's coming into service in  
24    2026.

1 Q Okay. Thank you.

2 CHAIR MITCHELL: All right. Commissioner  
3 Clodfelter?

4 EXAMINATION BY COMMISSIONER CLODFELTER:

5 Q Ms. Bateman, good morning. I'm not sure how  
6 far I want go go with this and I'm not sure how far you  
7 can go with this, but I just -- I want to try because  
8 it's just gnawing at me. And I recognize that this is  
9 something we'll probably be talking about or someone will  
10 be talking about a lot more in 2024 and 2026 and 2028  
11 than we can talk about today. But in your rebuttal  
12 testimony you do have a little bit of discussion about  
13 the state alignment problem, and I understand from your  
14 direct testimony you say that the Company is trying to  
15 develop some framework to address the contingency that  
16 the South Carolina Public Service Commission and the  
17 North Carolina Utilities Commission diverge.

18 A Uh-huh.

19 Q And I understand that, and I know you're  
20 working on it and you don't have a lot of detail you can  
21 share with me today, but one of the things you say on  
22 page 11 of your rebuttal testimony is that you do agree  
23 with CIGFUR on the principle that if there are costs that  
24 one jurisdiction bears, but the other jurisdiction

1 refuses to share in, that the benefits should go to the  
2 jurisdiction that's covering the cost.

3 A Yes.

4 Q And what's gnawing at me is I'm just sitting  
5 here trying to figure out how that could possibly happen.  
6 I mean, let's suppose -- and I think with a concrete  
7 example, because that's the way I think about it.

8 So suppose we here say we love Bad Creek and we  
9 love offshore wind and we want you to go all out on Bad  
10 Creek and offshore wind, and the Public Service  
11 Commission says -- in South Carolina says we're not going  
12 to have South Carolina ratepayers paying for those, how  
13 do we get all the benefits?

14 I mean, the energy -- the energy that's going  
15 to land from the undersea cable from that offshore wind  
16 facility is going to go onto the grid, and it's going to  
17 be available across the entire by-state grid. It's going  
18 to be -- the capacity is going to be available when it's  
19 needed for peaking. The energy is going to be available  
20 to customers everywhere. And if you've got a reliability  
21 concern, you're going to call on the resource for South  
22 Carolina customers as well as North Carolina customers.

23 A Yeah.

24 Q How do we get a hundred percent of the

1     benefits?

2           A     Yeah. And so we have been thinking through  
3     this, and so I can lay out, you know, some things that --  
4     some kind of current thoughts, and they all have issues  
5     that need to be worked through and fleshed out. But one  
6     idea, which is probably more complex -- and the short  
7     answer is it's in the accounting.

8                 So one idea is to look at marginal cost. And  
9     so you would have a North Carolina stack and a South  
10    Carolina stack. And I kind of wish my co-panelist Nelson  
11    Peeler was here with me because he could explain this  
12    better than me. But when you have the dispatch of the  
13    system, you would dispatch both, and let's say you used  
14    offshore wind. If that was a North Carolina only  
15    resource, that would be in the bottom of the North  
16    Carolina stack. And then you would kind of dispatch up.

17                And so if South Carolina didn't have any South  
18    Carolina specific resources, they would reach the top of  
19    -- or North Carolina would reach the top of the stack  
20    more quickly and there would be a transfer price for that  
21    generation that is at the top of the stack.

22                And so you would have like the variable -- so  
23    whatever unit is being dispatched at the top of the  
24    stack, the most expensive variable cost unit, you would

1 take -- South Carolina would have to purchase that energy  
2 from the North Carolina stack, and so it would be  
3 transferred over in an accounting adjustment to move that  
4 cost to South Carolina.

5 And then there would be -- I believe Public  
6 Staff asked about this -- there would be a capacity  
7 component as well. And so some sort of marginal capacity  
8 cost. Now, how you determine that, you know, there's  
9 many different ways that you could do that, but some sort  
10 of capacity cost would have to transfer over. So that's  
11 one way to look at it, is marginal, you know, marginal  
12 energy, marginal capacity.

13 Another way to look at it is average embedded.  
14 And so using the wind example again, you would look at  
15 the total KWh output from that wind generation and the  
16 total KW at the times of peak from that wind facility,  
17 and you would adjust the North Carolina allocation -- you  
18 would adjust your allocation factors to remove the KW and  
19 the KWh that were served from that wind generation  
20 facility, would remove that load from the factors and  
21 then use an adjusted factor with that load removed to  
22 allocate the rest of the generation portfolio, both the  
23 energy cost, the variable cost, and the capacity or  
24 demand costs.



1           And so those are just an example of two  
2   different ways that you could do it. There are probably  
3   others. We are early on in looking at this. But there  
4   has to be a way -- we believe there is a way to do it,  
5   and we're hopeful that there is a way to do it that is  
6   acceptable to both North Carolina and South Carolina  
7   that's fair.

8           And so what's not fair is for North Carolina to  
9   pay a hundred percent for a generation facility and South  
10   Carolina to get energy from that facility for free. But  
11   we think there is a way to do it either by looking at  
12   marginal cost and developing a stack for each state, kind  
13   of similar to how we do the JDA today, or looking at it  
14   from an embedded cost or an average cost perspective.

15          Q     Thank you for that. I think that's as far as  
16   we ought to go or I want to go today because this is a --  
17   I mean, it's a long-term contingency, but I just wanted  
18   to get started thinking about it.

19          A     Yeah.

20          Q     And you've given me something to chew on.  
21   Thank you.

22          A     Okay.

23   EXAMINATION BY COMMISSIONER McKISSICK:

24          Q     And my thoughts were along similar lines as

1 Commissioner Clodfelter. What have you thought about in  
2 terms of the Red Zone improvement costs, particularly in  
3 light of where some of the improvements and upgrades  
4 would occur? I mean, and you may not be in a position to  
5 elaborate further today, but I think it's a concern that  
6 we all share.

7 A Are you talking about North Carolina/South  
8 Carolina or --

9 Q Yes.

10 A Okay. So for transmission, I believe  
11 transmission is a little different than generation. For  
12 transmission there are system network customers, and they  
13 should pay for all of the system network costs. And so I  
14 think that's -- if you're a transmission customer of the  
15 system, you need to pay for all of the costs. And I  
16 think the Red Zone projects would fall into that.

17 Now, I have read testimony both by Public Staff  
18 witness McLawhorn and in I believe the NCEMC comments  
19 where they talked about that those projects -- well, I'll  
20 talk about NCEM--- well, Public Staff, I think witness  
21 McLawhorn said that they are projects that are resulting  
22 from state policy, and I believe NCEMC referenced an  
23 example in New York where some transmission projects were  
24 designated as state policy projects. I think if you

1 designate them as state policy projects, then you make  
2 the argument that they should be North Carolina only, but  
3 if they are simply network upgrades to accommodate new  
4 generation on the system, they would be network costs  
5 that would be paid by all network customers.

6 Q All right. Thank you.

7 EXAMINATION BY CHAIR MITCHELL:

8 Q All right. Thank you, Ms. Bateman, for your  
9 testimony today. I don't have much for you, just to kind  
10 of pile on to questions that you've already been asked.

11 Did you hear Mr. McLawhorn's testimony that he  
12 provided in the hearing room several days ago?

13 A Yes, I did.

14 Q Okay. I took away from his testimony a sense  
15 of -- a strong sense of urgency to address the  
16 discrepancy between DEC and DEP rates, and you've  
17 addressed that some in your prefiled testimony and some  
18 in response to questions you've been asked today, but  
19 this is my -- this is my concern.

20 You know, there is a -- there is some  
21 dissonance between where the Public Staff is and where  
22 the Companies are on the issue of addressing the  
23 disparity in the interim before we have a final decision  
24 on merger of the two companies. And so can you respond

1 to -- can you respond beyond what you've already said in  
2 your testimony, having heard Mr. McLawhorn's strong  
3 feelings that he expressed in this room the other day?

4 A Yeah. Yeah, I can. And I'll say that I don't  
5 know that Mr. McLawhorn and I are -- that our views are  
6 that far apart. So one thing that I want to clear up is  
7 -- and I don't think Mr. McLawhorn is saying this, but  
8 that there should -- that any existing rate disparity  
9 between DEP and DEC is not the result of something that  
10 Duke has done wrong or that Duke should have been working  
11 since the time of the merger to make these rates more  
12 even or close that gap.

13 We seek to make the rates for DEP and DEC as  
14 low as possible. We do not try to make them more even.  
15 And that would be contrary to our requirements to avoid  
16 cross subsidization per the Regulatory Conditions Code of  
17 Conduct, et cetera. We try to avoid cross subsidization,  
18 so we do not just charge DEC customers in order to make  
19 the rates more even.

20 But I don't read witness McLawhorn's testimony  
21 to imply that we've done something wrong or that we  
22 should have been addressing the existing rate disparity.  
23 In fact, when he lists the reasons for it, he references  
24 several things that DEP was required to do, such as the

1 purchase of solar PPAs under PURPA, you know, previous  
2 purchases under PURPA. So I just -- I want to be clear  
3 on that issue. I don't think we're as far apart as it  
4 might appear.

5           When I read witness McLawhorn's testimony in  
6 both this docket and the 2022 solar procurement docket,  
7 my understanding is that his view is that because HB 951  
8 is a statewide policy, a statewide mandate for carbon  
9 reduction, that the cost should be spread more evenly  
10 between DEP and DEC and that either both utilities should  
11 be able to -- should be required to individually meet  
12 that mandate, or if they're going to jointly meet the  
13 mandate the way that we've modeled it and through that  
14 joint -- through meeting the mandate through a joint  
15 plan, more of the costs are -- end up in the DEP service  
16 territory, that there has to be a way to more evenly  
17 spread those costs because otherwise, you would have DEP  
18 customers subsidizing DEC, that they would be paying for  
19 costs to -- for DEC to comply with the requirements of HB  
20 951.

21           And so I think that is a valid point and I do  
22 think it's something that we need to work on. But when I  
23 look at the differences in 2026 in the revenue  
24 requirements, four of the six portfolios actually reduce

1 the rate disparity in 2026, and then the other two, P3,  
2 DEP's rates increase by 8 cents more per megawatt hour.  
3 And just to translate that, that's approximately 8 cents  
4 on the typical residential bill. Portfolio 4 is 55 cents  
5 difference between the DEP and DEC rate impacts, and  
6 that's about 55 cents on the typical residential bill.

7 When I contrast that with the differences in  
8 2030, the 2030 difference is the DEP residential bills  
9 are anywhere from \$12 to \$27 higher than the DEC typical  
10 residential bills. So I think 2030 is -- you know, we  
11 need to address this issue before then. I don't see the  
12 issue before 2027.

13 I will say, you know, given all that, so it's  
14 my testimony that it's not necessary to implement a  
15 remedy before 2027, and I don't even know that it's  
16 really -- I don't think it's necessary and I think any  
17 solution has complications to it, and we testified that  
18 the most straightforward solution was a merge of the  
19 utilities, and that's a pretty complicated process.

20 So -- but given all of that, if this Commission  
21 does think that there needs to be a remedy before 2027, I  
22 can say that in our upcoming rate cases we will have an  
23 alternative option for the Commission on how to split the  
24 cost of certain projects between DEP and DEC.

1 Q Okay.

2 A It's not our base recommendation, but we will  
3 have an alternative option.

4 Q Okay. Thank you for that explanation. And  
5 just following up with you on one issue, so the Companies  
6 have stated an intention to pursue merger and have  
7 provided us with a timeline, an anticipated timeline.  
8 And we don't know what the outcome of a merger request  
9 would be, given that you have to -- the Companies would  
10 have to achieve approval at multiple levels.

11 I want to make sure I understood your testimony  
12 to Commissioner Duffley. The Companies would be working  
13 concurrently on a fallback plan were the merger not to be  
14 approved --

15 A Yes.

16 Q -- as to allocation of cost between the two  
17 Companies; is that correct?

18 A Yes.

19 Q Okay.

20 A And we would work together with the Public  
21 Staff on that --

22 Q Okay. Okay.

23 A -- on both.

24 Q Thank you for confirming. I just want to make

1     sure I was clear there.

2                   Okay. I have one last question for you. I'm  
3     hoping you can answer. If not, then I'll ask somebody  
4     down the line. Does -- do the Companies have to pursue  
5     or secure approval on the Bad Creek project from South  
6     Carolina?

7           A     I would ask that question of the Long Lead-Time  
8     Panel.

9           Q     Okay. Got it. Okay. All right. That's all I  
10    have.

11                  CHAIR MITCHELL: Let me just make sure no other  
12    questions have come up. Okay. We'll take -- we will  
13    take our morning break, and we will be back on the record  
14    at 11:00.

15                  (Recess taken from 10:41 a.m. to 11:00 a.m.)

16                  CHAIR MITCHELL: All right. Let's go back on  
17    the record, please. We will continue with questions on  
18    Commissioner's questions. Who's up first?

19                  MS. CRESS: You want to go ahead, if we're  
20    going in alpha order?

21                  MS. GRUNDMANN: No.

22                  MS. CRESS: Okay. Thank you, Chair Mitchell.

23    EXAMINATION BY MS. CRESS:

24           Q     Ms. Bateman, I have a few follow-up questions



1 your your discussion with Commissioner Clodfelter, and I  
2 just want to make sure I understand. So if North  
3 Carolina ratepayers are receiving all of the output, all  
4 of the benefits from a generating asset, then North  
5 Carolina ratepayers would also be allocated all of the  
6 cost for that asset. Is that consistent with your  
7 testimony?

8 A Yes.

9 Q Is that the same thing as the direct assignment  
10 method that you discussed in your prefiled rebuttal  
11 testimony, or is that something different?

12 A That would be -- yes. That's the same.

13 Q So that --

14 A Yes.

15 Q -- that's what you were discussing --

16 A Yes.

17 Q -- with Commissioner Clodfelter --

18 A Yes.

19 Q -- was that --

20 A That you would have North Carolina only -- you  
21 would have joint resources, and then going forward you  
22 could have North Carolina only resources or South  
23 Carolina only resources and joint resources.

24 Q Thank you for that. Now, the direct assignment

1 method that you were discussing with Commissioner  
2 Clodfelter and as referenced in your rebuttal testimony  
3 would be a departure from the cost allocation assumptions  
4 in the carbon plan; is that right?

5 A Correct.

6 Q So given that it would be a different cost  
7 allocation methodology or solution, I think is the word  
8 that you used when discussing the state alignment issue,  
9 given that it would be different than the assumptions  
10 made on that issue in the carbon plan, wouldn't it be  
11 reasonable to ask Duke to supplement its filings with the  
12 information as modeled under these different assumptions?

13 A So I don't think we're at a point yet to model  
14 this. We're still in the development -- still very much  
15 brainstorming and developing these frameworks, so it's  
16 not at a point where we could model a portfolio with  
17 assumptions under this new framework. It's not developed  
18 to that level yet.

19 Q Okay.

20 MS. CRESS: If you'll just give me one moment  
21 to check my notes. Chair Mitchell, I'd just ask that the  
22 Commission take Judicial Notice of the North Carolina  
23 Retail Production Demand and Transmission Allocation  
24 Factors for DEP and DEC, as set forth in Exhibit A and B

1 to the Agreement and Stipulation of Partial Settlement  
2 filed on September 13th, 2022, in Docket Numbers E-2, Sub  
3 1300, and E-7, Sub 1276.

4 MS. NICHOLS: No objection.

5 CHAIR MITCHELL: All right. The Commission  
6 will take Judicial Notice.

7 MS. CRESS: Thank you. Nothing further.

8 CHAIR MITCHELL: Okay.

9 EXAMINATION BY MS. GRUNDMANN:

10 Q Good morning again, Ms. Bateman. I wanted to  
11 follow up on some of the questions that you were asked by  
12 Commissioner Duffley. I think that she started by having  
13 you confirm that the Companies have withdrawn their  
14 request for deferral accounting treatment of the long  
15 lead-time resources. Do you remember that question?

16 A Yes.

17 Q And then she asked you -- and I am not an  
18 accountant and I want to only kind of set the ground for  
19 my questions, but she had talked with you about if you  
20 sought -- subsequently sought a CPCN for long lead-time  
21 resources, and she asked you whether the cost -- did she  
22 ask you if the cost would move from FERC Account 183 to  
23 107? Is that --

24 A Yes.

1           Q     And I think your response said if you sought a  
2     CPCN, that that's what would occur.

3           A     So no. I said that that could be the trigger  
4     point, but I wasn't sure what the trigger point was for  
5     moving cost from the 183 account to the 107 account. I  
6     did get a little bit more information during the break,  
7     and it's still -- it's a little bit nebulous, but it's  
8     when a decision is made to move forward with the  
9     construction project. That's when it moves to 107. So  
10    that could be some, you know, senior management approval,  
11    that could be the application for a CPCN, it could be a  
12    variety of triggers, but when a decision is made to move  
13    forward with the construction project, that's when the  
14    costs move to 107.

15          Q     Okay. So my notes -- I appreciate that  
16    subsequent clarification because I do think it helps, but  
17    my question -- my notes don't reflect it in the way you  
18    just described it. The way I wrote it is that you said  
19    if you sought a CPCN that would happen, and so my  
20    question was are there long lead-time projects for which  
21    you -- that it's your understanding that a CPCN would not  
22    be needed?

23          A     I would ask the Long Lead-Time Panel.

24          Q     Thank you, Ms. Bateman. That's all my

1 questions.

2 A Yeah. I did want to clear up that it's not  
3 necessarily that a filing for a CPCN is the trigger to  
4 move it to 107.

5 Q No. Thank you. I appreciate the  
6 clarification, and I'll check on this issue with the Long  
7 Lead-Time Panel. Appreciate you.

8 MS. GRUNDMANN: That's all the questions I  
9 have.

10 EXAMINATION BY MS. EDMONDSON:

11 Q Good morning, Ms. Bateman.

12 A Good morning.

13 Q Just a couple questions. In response to  
14 Commissioner Clodfelter's questions about separating the  
15 physical loads in energy between jurisdictions --

16 A Yes.

17 Q -- would you agree that rates and revenues  
18 today are set on an embedded or average cost basis, and  
19 only the small curtailable loads are set on a marginal  
20 basis?

21 A I'm sorry. Say that again.

22 Q So that rates and revenues are set on an  
23 embedded or average cost basis, and marginal basis is  
24 generally just used for small curtailable loads?

1           A     So I might disagree to some extent. So I would  
2 agree that rates are generally set on average embedded  
3 cost. Especially for joint resources that are shared and  
4 allocated, the allocations are of embedded average cost.  
5 I do think I would point to the JDA where there's  
6 transfers between DEP and DEC. I believe those are at  
7 more of a marginal cost. Certainly, purchases and sales  
8 with other utilities that are either economy purchases or  
9 -- I'm blanking out on this -- like bulk power marketing  
10 sales would be done at more of a marginal cost basis. So  
11 there are some things that are marginal, but mostly  
12 embedded.

13          Q     Okay. Thank you. Is it possible to separate  
14 the physical capacity demands and the energy consumption  
15 of two interconnected jurisdictions without severing the  
16 transmission and distribution wires that interconnect the  
17 two jurisdictions?

18          A     So I don't have an answer to that, but I think,  
19 you know, what we're proposing, the framework that we're  
20 proposing doesn't involve a physical separation, but  
21 would be achieved through the accounting. And it would  
22 still maintain the dual-state system, and all of your  
23 existing generation would still be allocated or jointly  
24 shared between the states. But as we move forward, could

1 we, through accounting mechanisms, have generation that  
2 is directly assigned to one state versus the other.

3 Q Could you give more -- any details about how  
4 the accounting would work or how the cost would be  
5 allocated based on this accounting method?

6 A So not beyond what I provided in response to  
7 Commissioner Clodfelter.

8 Q Okay. Thank you.

9 MS. EDMONDSON: That's all I have.

10 CHAIR MITCHELL: Duke?

11 EXAMINATION BY MS. NICHOLS:

12 Q Just Ms. Bateman, you cleared up the question  
13 about when project costs move from Account 183 to 107.  
14 Did you also get some clarification on Account 183.2? Is  
15 that something we use?

16 A No, that we have -- we would put cost in just  
17 183.

18 MS. NICHOLS: Nothing further.

19 CHAIR MITCHELL: All right. At this point, Ms.  
20 Bateman, you may step down, and you are excused. Thank  
21 you very much for your testimony this morning.

22 THE WITNESS: Thank you.

23 (Witness excused.)

24 CHAIR MITCHELL: And I'll take motions.

1 MS. NICHOLS: We don't have -- Ms. Bateman  
2 doesn't have any exhibits, but we do have her summary of  
3 her rebuttal testimony that we would move into evidence.

4 CHAIR MITCHELL: We'll copy her summary,  
5 testimony summary, into the record at the appropriate  
6 time.

7 MS. NICHOLS: Thank you. Nothing further.

8 (Whereupon, the summary of rebuttal  
9 testimony of Laura Bateman was copied  
10 into the record as if given orally  
11 from the stand.)

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**Duke Energy Carolinas, LLC and Duke Energy Progress, LLC**  
**Summary of Rebuttal Testimony – Carolinas Utilities Operations**  
**Laura Bateman**  
**Carolinas Carbon Plan**  
**Docket No. E-100, Sub 179**

1 I am Laura Bateman, Vice President of Carolinas Rates and Regulatory Strategy. I will  
2 provide a summary of my rebuttal testimony to respond to various intervenors  
3 regarding several rate – related issues.

4 First, my rebuttal testimony reiterates the Companies’ commitment to pursuing a  
5 merger of DEP and DEC and the Companies’ view that a merger will be the most  
6 straightforward solution to resolving rate differences over the long term. The  
7 Companies understand the Commission’s direction to “get to work on a solution to this  
8 significant issue” and believe that the merger, which the Companies intend to diligently  
9 pursue, is that solution. However, the Companies disagree with the Public Staff  
10 recommendation that an interim solution for rate differences is needed at this time in  
11 advance of pursuit of a merger. The current rate differences related to legacy system  
12 conditions that have occurred over time largely due to factors outside of the control of  
13 the Companies or the Commission. The Companies agree that over the longer-term,  
14 Carbon Plan investments will likely contribute to widening rate differences. However,  
15 as is shown in my testimony, those Carbon Plan related investments are not projected  
16 to result in any material widening until after 2026. With a merger completion targeted  
17 for January 1, 2027, the Companies do not believe that it is necessary to develop an  
18 interim solution to rate differences, when such a solution would not be needed if a  
19 merger can be completed. However, in the upcoming PBR rate cases, the Companies  
20 will present an alternative allocation approach for the RZEP for the Commission’s  
21 consideration. . The projected impact of the Carbon Plan investments on current rate  
22 differences prior to the targeted merger is minimal to non-existent. In only two of the  
23 six portfolios are the \$/MWH revenue requirements through 2026 greater for DEP than  
24 for DEC using the existing direct assignment. Thus, the Carbon Plan investments are  
25 not materially, and in most cases not at all, widening the rate differential through 2026.

26 Second, I explain why “all-in” customer rate projections are neither feasible nor  
27 necessary in this proceeding. The Companies do not prepare a forecast that includes  
28 all costs and revenues that goes out for 10 or 15 years. Based on feedback from the  
29 Public Staff, the Companies included average annual customer rate impacts based on  
30 the Present Value of Revenue Requirements (“PVR”) for the first time in the 2020  
31 Integrated Resource Plan (“IRP”). The PVRs in the IRP have never included all  
32 future revenues requirements of the Company, but only those caused by the resource  
33 plan. This metric is used as a valuable tool to compare one portfolio to another in terms  
34 of cost to customers. The Company continued this approach in the Carbon Plan. These  
35 rate impacts were never intended to try to predict exactly what a customer’s all-in rate  
36 will be, but instead were meant to be a valuable tool for comparing resource plans. As  
37 evidence of the fact that an all-in cost projection over a 10 year period is not reasonable,  
38 no intervenor has identified a forecast of similar scope and duration from other utilities.

- 1 Even if the Companies were to try to produce such a forecast, it would inevitably be  
2 wrong due to the number of different factors that impact rates – interest rates, inflation,  
3 fuel costs, storms, government regulations, amortization periods for deferred costs, etc.,  
4 over many of which the Companies have no or limited control.
- 5 Finally, I address the concern raised regarding how costs should be allocated in the  
6 event the Public Service Commission of South Carolina (“PSCSC”) makes different  
7 decisions from this Commission on Carbon Plan investments. The Companies believe  
8 that the focus of this proceeding should be on the near-term resource development and  
9 procurement activities and, as stated in the Carbon Plan, such near-term resources are  
10 no-regrets resources. All Carbon Plan and Supplemental Portfolios include adding at  
11 least 7,000 MWs of solar to the system to meet the 70% reduction target, given this and  
12 the fact that North Carolina accounts for approximately 80% of the combined DEC and  
13 DEP load, the anticipated solar and solar plus storage sought to be procured prior to the  
14 next Carbon Plan update will be needed for North Carolina customers regardless of  
15 decisions by the PSCSC. The Companies anticipate that by 2024 (the date for next  
16 biennial Carbon Plan update), there will be more clarity regarding the options available  
17 to facilitate continuation of the dual-state system while allowing for differences in state  
18 policy. The Companies’ believe the solution to this concern is to use an allocation  
19 methodology, such as direct assignment, by which the full benefits of a resource are  
20 allocated to the jurisdiction that is assigned the cost of that resource.
- 21 This concludes my summary.

1 MS. CRESS: CIGFUR II and III would ask that  
2 Bateman Rebuttal Cross Examination Exhibit 1 be entered  
3 into the record.

4 CHAIR MITCHELL: All right. Hearing no  
5 objection, your motion is allowed.

6 MS. CRESS: Thank you.

7 (Whereupon, CIGFUR II and III Bateman  
8 Rebuttal Cross Examination Exhibit 1  
9 was admitted into evidence.)

10 MR. SCHAUER: Chair Mitchell, Craig Schauer on  
11 behalf of CUCA. I'd like to correct an error in the  
12 record. When I introduced an exhibit, I misidentified it  
13 as Tech Customers Bateman Rebuttal Cross Exam Exhibit 1.  
14 It should be CUCA Bateman Rebuttal Cross Exam Exhibit 1.

15 CHAIR MITCHELL: All right, Mr. Schauer. For  
16 the record, the document that had been identified as Tech  
17 Customers Bateman Rebuttal Cross Examination Exhibit 1  
18 will be corrected to be identified as CUCA Bateman  
19 Rebuttal Cross Examination Exhibit 1.

20 (CUCA Bateman Rebuttal Cross  
21 Examination Exhibit 1 was re-marked  
22 for identification (previously  
23 marked on page 73.)

24 MR. SCHAUER: All right. Chair Mitchell, we --

1 CUCA asks that CUCA Bateman Rebuttal Cross Examination  
2 Exhibit 1 be moved into evidence.

3 CHAIR MITCHELL: All right. Hearing no  
4 objection, your motion is allowed.

5 (Whereupon, CUCA Bateman Rebuttal  
6 Cross Examination Exhibit 1 was  
7 admitted into evidence.)

8 MS. GRUNDMANN: Thank you, Chair Mitchell.  
9 Walmart would ask that Walmart Bateman Rebuttal Cross  
10 Examination Exhibit 1 be admitted into the record.

11 CHAIR MITCHELL: Hearing no objection, that  
12 motion is allowed.

13 MS. GRUNDMANN: Thank you.

14 (Whereupon, Walmart Bateman Rebuttal  
15 Cross Examination Exhibit 1 was  
16 admitted into evidence.)

17 CHAIR MITCHELL: All right, Duke. Call your  
18 next witnesses.

19 MS. KELLS: Good morning. Andrea Kells for  
20 Duke Energy. Duke calls the Transmission and Solar  
21 Procurement Panel to the stand.

22 CHAIR MITCHELL: All right. Good morning, Mr.  
23 Roberts, Ms. Farver.

24 MR. ROBERTS: Good morning.

1 CHAIR MITCHELL: Let's get you sworn in.

2 DEWEY S. ROBERTS, II, AND MAURA FARVER;

3 Having been duly sworn,

4 Testified as follows:

5 DIRECT EXAMINATION BY MS. KELLS:

6 Q Good morning, Mr. Roberts. Are you the same  
7 Transmission Panel that appeared in this proceeding on  
8 September 19 through 21st of 2022?

9 A (Roberts) Yes.

10 Q Did the panel cause to be prefiled in this  
11 docket on September 9th, 2022 rebuttal testimony  
12 consisting of 43 pages and three exhibits?

13 A Yes.

14 Q And did the panel also cause to be prefiled in  
15 this docket on September 27th replacement rebuttal pages  
16 27 and 43?

17 A Yes.

18 Q Do you have any changes to your rebuttal  
19 testimony or exhibits at this time?

20 A No. I do not.

21 Q And if I were to ask you the same questions  
22 today that appear in your prefiled rebuttal testimony, as  
23 updated on September 27th, would your answers remain the  
24 same?

1           A     Yes. They would.

2           Q     None of the panel's rebuttal testimony or  
3 exhibits are confidential, correct?

4           A     That's correct.

5           Q     Did you also prepare and cause to be prefiled a  
6 summary of the panel's rebuttal testimony?

7           A     Yes.

8                   MS. KELLS: Chair Mitchell, I move that the  
9 Transmission and Solar Procurement Panel's rebuttal  
10 testimony and summary be entered into the record as if  
11 given orally from the stand.

12                   CHAIR MITCHELL: All right. The motion is  
13 allowed.

14                                   (Whereupon, the revised rebuttal  
15 testimony and summary of Dewey S.  
16 Roberts II and Maura Farver were  
17 copied into the record as if given  
18 orally from the stand.)

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STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. E-100, SUB 179

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of:	)	<b>REBUTTAL TESTIMONY OF</b>
Duke Energy Progress, LLC, and	)	<b>DEWEY S. ROBERTS II AND</b>
Duke Energy Carolinas, LLC, 2022	)	<b>MAURA FARVER ON</b>
Biennial Integrated Resource Plan	)	<b>BEHALF OF DUKE ENERGY</b>
And Carbon Plan	)	<b>CAROLINAS, LLC AND DUKE</b>
	)	<b>ENERGY PROGRESS, LLC</b>

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## TABLE OF CONTENTS

	<b>Page</b>
I. PROACTIVE TRANSMISSION PLANNING AND RED ZONE EXPANSION PLAN (“RZEP”) PROJECTS .....	3
II. TRANSMISSION PLANNING FOR OFFSHORE WIND .....	17
III. GENERATOR REPLACEMENT .....	21
IV. TRANSMISSION RELATED MODELING ISSUES .....	23
A. Solar Interconnection Constraint .....	23
B. Transmission Cost Adders .....	31
C. Imports/Transfer Limits .....	31
V. SOLAR PROCUREMENT AND STORAGE DEVELOPMENT AND PROCUREMENT ISSUES .....	34
A. Solar Paired With Storage .....	34
B. Standalone Storage Procurement .....	38
VI. CONCLUSION .....	43

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Sept 04 2022



1   **Q.   MR ROBERTS, PLEASE STATE YOUR NAME, TITLE, AND**  
2       **BUSINESS ADDRESS.**

3   A.   My name is Dewey S. Roberts II (“Sammy”), and my business address is  
4       3401 Hillsborough Street, Raleigh, North Carolina. I am the General  
5       Manager, Transmission Planning and Operations Strategy for Duke Energy  
6       Progress, LLC (“DEP”) and Duke Energy Carolinas, LLC (“DEC” and  
7       together with DEP, “Duke Energy” or the “Companies”). I am providing  
8       rebuttal testimony today with Maura Farver as the “Transmission and Solar  
9       Procurement Panel.”

10   **Q.   ARE YOU THE SAME PANEL THAT FILED DIRECT**  
11       **TESTIMONY IN THIS CASE?**

12   A.   Yes. Witness Farver also addresses solar procurement issues in greater  
13       detail, so we have expanded the panel name to “Transmission and Solar  
14       Procurement.”

15   **Q.   IS THE PANEL INTRODUCING ANY EXHIBITS IN SUPPORT OF**  
16       **YOUR REBUTTAL TESTIMONY?**

17   A.   Yes. Transmission and Solar Procurement Panel Rebuttal Exhibit 1 presents  
18       Table 4-13 from Chapter 4 – Execution Plan of the Carbon Plan filed on  
19       May 16, 2022. Transmission and Solar Procurement Panel Rebuttal Exhibit  
20       2 presents provides Rebuttal Figure 1 as presented in our rebuttal testimony  
21       in a larger, more readable format. Transmission and Solar Procurement  
22       Panel Rebuttal Exhibit 3 presents a list of the Red Zone Expansion Plan  
23       (“RZEP”) projects that indicates those projects for which the Companies

1 are seeking Commission acknowledgement of their need for execution of  
2 the Carbon Plan.

3 **Q. MR. ROBERTS, WHAT IS THE PURPOSE OF THE**  
4 **TRANSMISSION AND SOLAR PROCUREMENT PANEL'S**  
5 **REBUTTAL TESTIMONY?**

6 A. The purpose of this panel's rebuttal testimony is to respond to other parties'  
7 testimony related to near-term transmission related actions the Companies  
8 have indicated are imperative to pursue for executing a Carbon Plan  
9 portfolio and making progress in the Companies' continuing system-wide  
10 Carolinas energy transition consistent with North Carolina Session Law  
11 2021-165 ("HB 951") targets.

12 Table 4-13 of Chapter 4 – Execution Plan, attached as Transmission  
13 Panel Rebuttal Exhibit 1, identifies five key near-term actions that are  
14 critical to immediately beginning the transmission system transformation  
15 actions necessary for successful execution of Carbon Plan resource  
16 portfolios. These actions include (modified from the original Table 4-13 to  
17 reflect current status):

- 18 1. Obtained FERC approval of a generation replacement queue process
- 19 2. Subject to Transmission Advisory Group stakeholder review and
- 20 NCTPC approval of the RZEP projects, start RZEP transmission
- 21 projects included in 2022 NCTPC Local Transmission Plan
- 22 3. Start preliminary routing, scoping, siting, right-of-way acquisition
- 23 for offshore wind transmission projects with point of
- 24 interconnection at New Bern Substation
- 25 4. Perform further Transmission Planning evaluations/studies for
- 26 transmission transformation needed to facilitate coal generation
- 27 retirements



1 Carbon Plan, as the Companies request.<sup>1</sup> No other party opposed this  
2 request.

3 **Q. DID OTHER PARTIES IDENTIFY PROACTIVE TRANSMISSION**  
4 **PLANNING AS KEY TO RELIABLY EXECUTING THE CARBON**  
5 **PLAN?**

6 A. Yes. There was general recognition among the parties who testified on this  
7 matter of the need for proactive transmission planning.<sup>2</sup>

8 **Q. DO YOU AGREE?**

9 A. Yes. The reactive nature of relying on commitments in generator  
10 interconnection agreements before beginning construction of transmission  
11 network upgrades to enable new generator interconnections will not support  
12 the pace or volume of interconnecting resources necessary to implement the  
13 Carbon Plan. A proactive transmission planning approach, that is scenario-  
14 based and coordinates transmission network upgrades, greenfield  
15 transmission expansion, and explores alternatives is necessary to meet the  
16 requirements of the Carbon Plan in the specified timeframes and in a cost-  
17 effective manner.

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<sup>1</sup> Public Staff Metz Direct Testimony at 46-47.

<sup>2</sup> See, e.g., Public Staff Metz Direct Testimony at 36-37; CPSA T. Norris Direct Testimony at 7; NCSEA, et al. Caspary Direct Testimony at 4-5.

- 1    **Q.    HOW DOES DUKE ENERGY INTEND TO NAVIGATE**  
2           **PROACTIVE TRANSMISSION PLANNING CONSIDERING THE**  
3           **POSSIBLE FERC ORDERS RESULTING FROM THE**  
4           **TRANSMISSION PLANNING NOPR?**
- 5    A.    Duke Energy will continue to engage with the Transmission Planning  
6           Notice of Proposed Rulemaking (“NOPR”)<sup>3</sup> proceeding and will implement  
7           FERC Orders on changes to transmission planning processes in its Joint  
8           Open Access Transmission Tariff (“OATT”). Duke Energy will also engage  
9           with North Carolina Transmission Planning Collaborative (“NCTPC”)  
10          Oversight/Steering Committee (“OSC”) members, NCEMC, and  
11          Electricities, in reviewing and improving NCTPC Local Transmission  
12          Planning processes to include the necessary proactive planning process  
13          steps for cost-effective transmission planning for the transmission systems  
14          within DEC and DEP. In addition, DEC and DEP will continue to  
15          participate in regional planning through the Southeastern Regional  
16          Transmission Planning (“SERTP”) process that will adopt FERC Orders  
17          resulting from the FERC Transmission Planning NOPR. The development  
18          of local, regional, and interregional transmission plans ensures efficient and  
19          cost-effective planning to maintain or improve reliable service to DEC and  
20          DEP customers while managing the retirement of generation and addition  
21          of new planned generation.

---

<sup>3</sup> *Building for the Future Through Electric Regional Transmission Planning and Cost Allocation and Generator Interconnection*, Notice of Proposed Rulemaking, 179 FERC ¶ 61,028 (2022).

1   **Q.    ARE THE RZEP PROJECTS A KEY EXAMPLE OF DUKE**  
2       **ENERGY’S COMMITMENT TO PROACTIVE PLANNING?**

3    A.    Yes. Duke Energy considers the RZEP projects to be a necessary and  
4       appropriate first step in this direction as these projects have multiple value  
5       propositions, including replacing aging infrastructure, resiliency  
6       improvements, lower impedance, thus lower transmission losses, in  
7       addition to facilitating improvement in the pace and volume of  
8       interconnection of incremental resources.

9   **Q.    ARE THE RZEP PROJECTS A KEY COMPONENT TO RELIABLE**  
10       **AND SUCCESSFUL EXECUTION OF THE CARBON PLAN?**

11   A.    Yes. The RZEP projects will allow for more interconnections of solar  
12       facilities in the “Red Zone,” a high solar viability region of the DEC and  
13       DEP systems where development and interconnections of solar facilities  
14       have been thwarted due to extensive network transmission upgrades  
15       required. To date, these Red Zone upgrades have created insurmountable  
16       cost hurdles for developers of one or two projects being asked to bear the  
17       upfront burden of that cost.

18   **Q.    DO OTHER PARTIES AGREE WITH THE COMPANIES**  
19       **REGARDING THE NEED FOR THE RZEP PROJECTS?**

20   A.    Yes. There is widespread agreement among many parties, including the  
21       Public Staff, NCEMC, CPSA, CCEBA/MAREC, and NCSEA et al., that  
22       the near-term action of developing and constructing the RZEP projects is a  
23       critical path step to executing the Carbon Plan. For example, CPSA witness

1       Norris acknowledges in his testimony that “Duke has amply demonstrated  
2       that the RZEP upgrades are needed to achieve compliance with HB 951 and  
3       that ratepayers would be well served by the completion of those upgrades  
4       as soon as possible.”<sup>4</sup> CCEBA and NCSEA also acknowledge the RZEP  
5       projects are necessary.<sup>5</sup> NCEMC witness Ragsdale “recognizes that the  
6       RZEP projects are largely designed to address transmission constraints in  
7       some of the most cost-effective and desirable locations for additional solar  
8       development in North Carolina and is committed to continuing to work with  
9       Duke to evaluate these projects through the NCTPC process.” NCEMC  
10      witness Ragsdale also emphasizes that “Duke’s expedited timeline for  
11      RZEP should not result in the RZEP projects being prioritized over other  
12      transmission projects needed for reliability and maintaining service quality  
13      for retail and wholesale customers.”<sup>6</sup> Duke Energy agrees with NCEMC  
14      witness Ragsdale on this point and will continue to engage with affected  
15      systems in the context of generator interconnections as contemplated in the  
16      OATT.

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<sup>4</sup> CPSA Norris Direct Testimony at 7.

<sup>5</sup> CCEBA/MAREC Gonatas Direct Testimony at 18-20; NCSEA et al. Caspary Direct Testimony at 13-14.

<sup>6</sup> NCEMC Ragsdale Direct Testimony at 5.

1   **Q.   WHAT   ARE   THE   PUBLIC   STAFF’S   SPECIFIC**  
2       **RECOMMENDATIONS WITH RESPECT TO THE RED ZONE**  
3       **PROJECTS AND SUPPLEMENTAL STUDIES?**

4    A.   The Public Staff is generally supportive of the supplemental studies and  
5       supports Commission acknowledgment of the majority of the RZEP  
6       projects. Witness Metz states that the three DEP projects identified by this  
7       Panel in its direct testimony that did not demonstrate strong solar  
8       dependence (project #s 9, 11, and 12)<sup>7</sup> should be delayed at this time.<sup>8</sup>

9               In addition, witness Metz recommends the Companies delay an  
10       additional three RZEP projects. For DEC, he does not recommend DEC  
11       proactively build RZEP project #4 (Clinton 100 kV, Bush River-Laurens)  
12       at this time, “based on the relatively few generator facilities impacting that  
13       line and the unclear causal relationship between future solar generation and  
14       this upgrade.”<sup>9</sup> At the same time, witness Metz recognizes that “this  
15       potential line upgrade will likely be needed in the near future if solar  
16       generation continues to attempt to interconnect in this area given its  
17       proximity to other transmission projects in question.”<sup>10</sup>

18              For DEP, witness Metz recommends DEP RZEP projects #7 and 14  
19       (the Erwin-Fayetteville 115 kV line and the Camden-Camden Dupont 115  
20       kV line) be removed from the Red Zone Expansion Plan at this time, noting

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<sup>7</sup> The numbers associated with the RZEP projects correspond to the order of projects listed at Table P-3 of Appendix P.

<sup>8</sup> *Id.* at 44.

<sup>9</sup> *Id.* at 42.

<sup>10</sup> *Id.* at 42.



1           that these projects “have approximately 25% of all common upgrades  
2           affecting the proposed transmission projects in the study,” and that project  
3           #14 “appears relatively small in scope compared to the other transmission  
4           upgrades.”<sup>11</sup> Similar to his DEC recommendation, witness Metz asks the  
5           Companies to discuss the impact of delaying these projects on reliability  
6           and cost effectiveness and provide any additional support for the need for  
7           these projects.

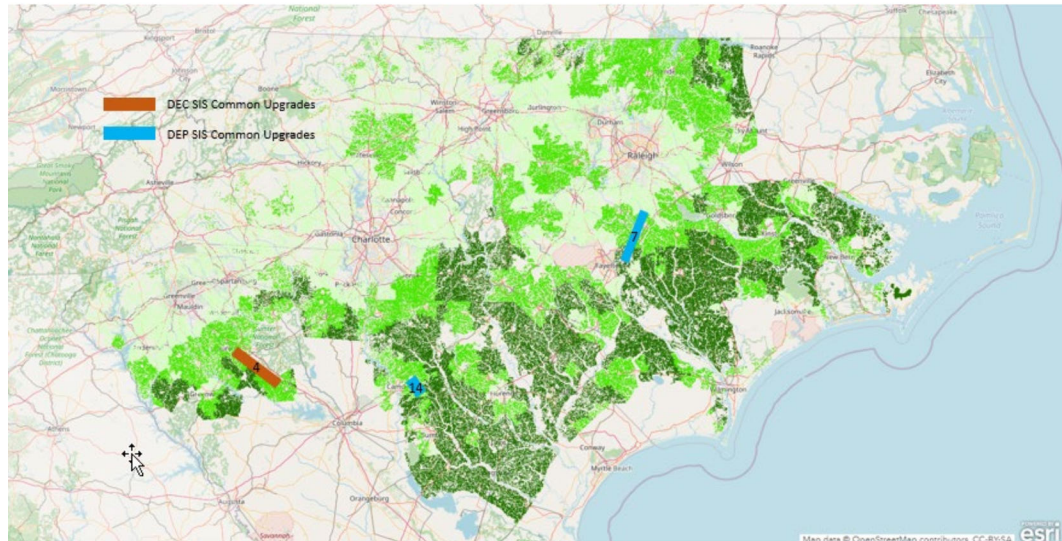
8       **Q.    ARE THESE THREE LINES LOCATED WITHIN THE HIGH**  
9       **SOLAR VIABILITY RED ZONE AREAS?**

10      A.    Yes. Rebuttal Figure 1 below presents a map that shows the overlapping  
11           proximity of the projects that the Public Staff recommends not building at  
12           this time—DEC project #4 and DEP projects #7 and #14—with the high  
13           solar viability areas in DEC and DEP.

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<sup>11</sup> *Id.* at 44.

**Rebuttal Figure 1 – RZEP Projects #4, #7, and #14 Overlaid with High Solar Viability Areas<sup>12</sup>**



**Q. DO YOU AGREE WITH THE PUBLIC STAFF'S RECOMMENDATION THAT AN ADDITIONAL THREE RZEP PROJECTS NOT BE PURSUED AT THIS TIME?**

**A.** I do not agree with the Public Staff recommendations with respect to two of these projects. The results from prior generator interconnection studies and the supplemental studies demonstrate that the Clinton 100 kV B/W lines and Erwin – Fayetteville 115 kV line will be necessary to integrate hundreds of MW of generation in the red zone area and provide a clear causal relationship between the incremental addition of generation in this high solar viability region and the need for these network upgrades.

<sup>12</sup> Rebuttal Figure 1 is also replicated in Transmission and Solar Procurement Panel Rebuttal Exhibit 2.

Specifically, the RZEP mapping of prior generator interconnection studies (Exhibit 1 of the Transmission Panel Direct Testimony) reflects the Clinton 100 kV Black/White lines in DEC's red zone have over 428 MW of solar facilities mapped to needing this network upgrade and the DEC supplemental study (Exhibit 3 of the Transmission Panel Direct Testimony) reflects the Clinton 100 kV B/W lines had the DFax threshold and/or the line Loading Impact<sup>13</sup> threshold exceeded for approximately 740 MW of solar facilities considered in the study.

The DEP RZEP mapping of prior generator interconnection studies (Exhibit 2 of the Transmission Panel Direct Testimony) reflects the Erwin – Fayetteville 115 kV line in DEP's red zone has over 734 MW of solar facilities mapped to needing this network upgrade in the Transitional Cluster Study alone. The DEP supplemental study (Exhibit 4 of the Transmission Panel Direct Testimony) reflects the Erwin – Fayetteville 115 kV line had the DFax threshold and/or the line Loading Impact threshold exceeded for approximately 625 MW of solar facilities considered in the study.

While Duke Energy agrees that Project #14—the Camden–Camden Dupont 115 kV line upgrade—may be able to be postponed at this time,

<sup>13</sup> **MW Output** = Real power output of the generator

**Distribution Factor (DFax):** The proportion of a generator's MW Output that flows on a transmission facility under the worst contingency – DFax threshold = 3%

**MW Impact** = MW Output x DFax

**Loading Impact** = MW Impact / Facility Rating – Loading Impact threshold = 1%.

1 Duke Energy will pay close attention to this upgrade being needed in the  
2 near-term if identified in the 2022 DISIS Phase 1 Study.

3 **Q. WITNESS METZ ASKED THE COMPANIES TO IDENTIFY ANY**  
4 **CONSTRUCTION EFFICIENCIES OR COST SAVINGS**  
5 **ASSOCIATED WITH PROACTIVELY CONSTRUCTING ANY OF**  
6 **THE PROPOSED RZEP PROJECTS THAT ARE NOT SUPPORTED**  
7 **BY PUBLIC STAFF'S INITIAL REVIEW. PLEASE RESPOND.**

8 A. As noted in the DEC Transitional Cluster Study report,<sup>14</sup> the upgrade of  
9 sections of the Clinton 100 kV B/W lines is estimated to take 48 months. If  
10 smaller generators are able to interconnect with sections of the Clinton 100  
11 kV B/W lines prior to constructing the RZEP upgrades, additional cost  
12 could be incurred through the need for temporary line construction not  
13 contemplated in the current project scope. The DEP Transitional Cluster  
14 Study Report reflects that it would take 54 months to upgrade the Erwin –  
15 Fayetteville 115 kV line.<sup>15</sup> Even though DEP plans to accelerate this  
16 schedule, if delayed and outages need to be scheduled beyond 2026 that  
17 would be competing for the same outage window needed for implementing  
18 the upgrade to the Erwin-Fayetteville 115 kV line, this delay in the upgrade  
19 schedule could delay interconnecting generators dependent on this RZEP

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<sup>14</sup> Duke Energy Carolinas, LLC Transitional Cluster Study Phase 1 Report at 20 (Feb. 28, 2022), available at [https://www.oasis.oati.com/woa/docs/DUK/DUKdocs/2022-02-28\\_DEC\\_TC\\_Phase\\_1\\_Study\\_Report.pdf](https://www.oasis.oati.com/woa/docs/DUK/DUKdocs/2022-02-28_DEC_TC_Phase_1_Study_Report.pdf).

<sup>15</sup> Duke Energy Progress, LLC Transitional Cluster Study Phase 1 Report at 14 (Feb. 28, 2022) [https://www.oasis.oati.com/woa/docs/CPL/CPLdocs/2022-02-28\\_DEP\\_TC\\_Phase\\_1\\_Study\\_Report.pdf](https://www.oasis.oati.com/woa/docs/CPL/CPLdocs/2022-02-28_DEP_TC_Phase_1_Study_Report.pdf).

1 upgrade. Thus, the Clinton 100 kV B/W lines and the Erwin – Fayetteville  
2 115 kV line should remain in the list of RZEP projects for which the  
3 Companies are requesting Commission acknowledgement that they are  
4 necessary for executing Carbon Plan portfolios at this time.

5 **Q. WITNESS METZ ALSO ASKED THAT THE COMPANIES**  
6 **CONFIRM HIS UNDERSTANDING OF NEXT STEPS IN THE**  
7 **NCTPC PROCESS FOR DETERMINING PROACTIVE UPGRADES**  
8 **AND INCLUDING THE RZEP IN THE NCTPC LOCAL**  
9 **TRANSMISSION PLAN.<sup>16</sup> PLEASE RESPOND.**

10 A. As stated in this Panel’s direct testimony, the next steps in the NCTPC  
11 process for incorporating the RZEP projects are to: 1) present the updated  
12 status of the RZEP projects to the Transmission Advisory Group (“TAG”)  
13 stakeholders and receive feedback/input on the projects, and 2) seek  
14 approval from the NCTPC to include the RZEP projects in the 2022 Local  
15 Transmission Plan, all in accordance with the FERC-approved Local  
16 Transmission Planning Process as described in Attachment N-1 of the  
17 OATT. The Commission’s acknowledgement that the proposed RZEP  
18 projects are needed to interconnect new solar generating facilities and  
19 necessary for execution of the Carbon Plan would bolster the position that  
20 the RZEP projects need to be included in the 2022 NCTPC Local  
21 Transmission Plan.

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<sup>16</sup> Public Staff Metz Direct Testimony at 46-47.

1     **Q.     WHY SHOULD THE COMMISSION ACKNOWLEDGE THE RZEP**  
2           **PROJECTS AS NECESSARY FOR EXECUTION OF THE CARBON**  
3           **PLAN?**

4     A.     In its June 10, 2022, 2022 Solar Procurement Order, the Commission  
5           directed Duke Energy not to include RZEP projects in the 2022 DISIS  
6           baseline, concluding that doing so would be premature based on its finding  
7           that “no party has presented competent evidence that the RZEP projects are  
8           necessary to achieve the Carbon Plan.”<sup>17</sup> The Commission encouraged  
9           Duke Energy and any intervenor supporting the RZEP “to provide  
10          substantial evidence supporting the necessity of the RZEP projects to  
11          achieve the goals of the Carbon Plan in that proceeding.”<sup>18</sup> In response to  
12          the Commission’s order, the Companies conducted supplemental studies to  
13          provide substantial evidence of the necessity of the RZEP projects to  
14          achieve the goals of the Carbon Plan. The results of these supplemental  
15          studies are included in this Panel’s direct testimony. Given the  
16          Commission’s directives in the 2022 Solar Procurement Order, the  
17          Companies are therefore seeking Commission acknowledgement that there  
18          is substantial evidence demonstrating the need for the RZEP projects for  
19          implementation of Carbon Plan portfolios.

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<sup>17</sup> *In the Matter of Duke Energy Progress, LLC, and Duke Energy Carolinas, LLC, 2022 Solar Procurement Pursuant to Session Law 2021-165, Section 2.(c), Order Approving Request for Proposals and Pro Forma Power Purchase Agreement Subject to Amendments at 7, Docket Nos. E-2, Sub 1297, E-7, Sub 1268 (Jun. 10, 2022) (“2022 Solar Procurement Order”).*

<sup>18</sup> *Id.*

1   **Q.   MR. ROBERTS, IS THERE AN UPDATED LIST OF RZEP**  
2       **PROJECTS THAT DUKE ENERGY REQUESTS THE**  
3       **COMMISSION ACKNOWLEDGE AS NEEDED IN THIS INITIAL**  
4       **CARBON PLAN?**

5   A.   Yes. Transmission and Solar Procurement Panel Rebuttal Exhibit 3 presents  
6       the list of RZEP projects that Duke Energy requests the Commission  
7       acknowledge in approving this initial Carbon Plan.

8   **Q.   WHAT ARE DUKE ENERGY'S NEXT STEPS IF THE**  
9       **COMMISSION DOES NOT ACKNOWLEDGE THAT THE RZEP**  
10      **PROJECTS PRESENTED IN REBUTTAL EXHIBIT 3 ARE**  
11      **NECESSARY FOR EXECUTION OF THE CARBON PLAN?**

12  A.   Duke Energy continues to believe that all of the originally identified RZEP  
13       projects are necessary to interconnect the volumes of solar needed to meet  
14       HB 951 targets and progress the system-wide Carolinas energy transition.  
15       As shown in the Transmission Panel direct testimony, the supplemental  
16       studies provide evidence of the need for 15 of the original 18 RZEP projects  
17       for initial procurements of solar to be interconnected by 2030. However,  
18       past transmission planning studies have shown these three upgrades to be  
19       needed for interconnecting solar projects, and the Companies continue to  
20       view them as needed.

21               The Public Staff recommends that DEC and DEP not move forward  
22       at this time with constructing three of the 15 projects supported by the  
23       supplemental studies. The Companies respectfully disagree with this

1 recommendation for two of those three projects (the Clinton 100kV B/W  
2 lines and the Erwin – Fayetteville 115kV line). The Companies  
3 acknowledge that Project #14, the Camden-Camden Dupont 115 kV line  
4 upgrade, may be able to be postponed at this time, but nevertheless continue  
5 to believe that this project will be necessary for timely execution of the  
6 Carbon Plan.

7 As I discussed above, the request for the Commission to  
8 acknowledge the need for the RZEP is driven by the Commission's  
9 directives in the 2022 Solar Procurement Order and the Companies' desire  
10 to confirm that it has satisfied that directive. However, regardless of the  
11 outcome of the Commission's acknowledgement of the RZEP projects  
12 being necessary, the Companies will continue to iteratively evaluate  
13 through the NCTPC the need for and benefits of proactive transmission  
14 planning projects to interconnect new generation, enable coal unit  
15 retirements as part of the system-wide Carolinas energy transition and to  
16 implement the public policy requirements of HB 951. In doing so, the  
17 Companies will continue to follow the procedures in its OATT for approval  
18 of transmission projects for inclusion in its Local Transmission Plan.



1           **II.    TRANSMISSION PLANNING FOR OFFSHORE WIND**

2   **Q.    HOW DO YOU RESPOND TO THE PUBLIC STAFF'S**  
3           **RECOMMENDATION THAT THE COMMISSION DENY DUKE'S**  
4           **REQUEST TO BEGIN NEAR-TERM RESOURCE DEVELOPMENT**  
5           **ACTIVITIES FOR OFFSHORE WIND?**

6    A.   Whether, how much, and when offshore wind generation is needed to  
7           achieve the Carbon Plan is beyond the scope of my responsibilities.  
8           However, for the avoidance of doubt, the Companies need to immediately  
9           start preliminary routing, scoping, siting, and right-of-way acquisition for  
10          offshore wind transmission projects with the point of interconnection at the  
11          New Bern Substation in order to meet an in-service date that facilitates  
12          bringing offshore wind energy into the DEP system by 2030. Delaying these  
13          activities to 2024 or beyond means the transmission infrastructure will have  
14          a later in-service date and thus, the ability to bring offshore wind energy  
15          into the DEP system will be delayed beyond 2030. Furthermore,  
16          constructing the transmission needed to interconnect offshore wind has  
17          substantial execution risk and 2030 is already expected to be very  
18          challenging to achieve.

1     **Q.     HOW DO YOU RESPOND TO AVANGRID’S ASSERTION THAT**  
2           **COST EFFECTIVE INJECTIONS OF OFFSHORE WIND OF 1.3**  
3           **GW ARE POSSIBLE AT EITHER THE HAVELOCK OR NEW**  
4           **BERN POINTS OF INTERCONNECTION WITHOUT 500 KV**  
5           **UPGRADES?**

6     A.     Avangrid witnesses Starrett and Gallagher claim that 1.3 GW of offshore  
7           wind can be delivered even without the 500 kV grid expansion considered  
8           in the Carbon Plan. First, they state Duke Energy’s proposal to interconnect  
9           at New Bern burdens the first offshore wind projects with this nearly \$1  
10          billion cost of this expansion, implying it is a requirement for success. This  
11          assertion is not correct. Based upon preliminary transmission planning  
12          screening analysis and as addressed in Appendix P (Transmission Planning  
13          and Grid Transformation), Duke Energy assumes in the Carbon Plan that an  
14          800 MW offshore wind resource does not include any 500 kV expansion.<sup>19</sup>  
15          However, at 1,600 MW and above, Duke Energy’s modeling assumes a 500  
16          kV expansion is needed to reliably transfer offshore wind energy into the  
17          DEP system.

18                 Further, as stated in this Panel’s direct testimony, New Bern is  
19          expected to be a superior and less costly injection point than Havelock. The  
20          Havelock 230 substation has only three 230 kV lines connected, one of

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<sup>19</sup> Carbon Plan Appendix P at 18 (“The screening studies performed to date as part of the 2020 NCTPC study have indicated that 800 MW of offshore wind can be injected at New Bern 230 kV without the addition of major new network transmission lines but with some significant upgrades to the existing system in the New Bern area.”).

1 which goes east to the peninsula-type area of Morehead City. Extensive 230  
2 kV upgrades would likely be needed to accommodate 1.3 GW of energy  
3 injection considering the approximate 2,600 MW of generation just to the  
4 south at DEP's Brunswick Nuclear Station and Sutton Plant and the nearby  
5 solar facilities. In contrast, the New Bern 230 kV substation has five 230  
6 kV lines connected and injecting 1.3 GW of offshore wind energy into the  
7 New Bern 230 kV substation could well be possible without any 500 kV  
8 expansion. That amount of power injection into New Bern would still likely  
9 not be as simple as Avangrid seems to suggest. Several factors would  
10 influence the actual network upgrades needed, including considering the  
11 nearby generation from Brunswick Nuclear Station, Sutton Plant, Lee  
12 Energy Complex, and solar facilities at full output to ensure retention of  
13 firm deliverability of that generation during a summer peak study.

14 Also, as noted in the 2020 NCTPC Offshore Wind Study Report,  
15 "No other generation from the DEC, DEP, or PJM generator  
16 interconnection queues was added. These generator interconnection queues  
17 contain thousands of MW of possible generation that may or may not  
18 actually interconnect and which could significantly affect the flows on the  
19 DEC, DEP, and Dominion transmission systems in unknown ways. The  
20 results of this study could change significantly depending on which and how

1 much generation in those queues moves forward to interconnection.”<sup>20</sup> As  
2 shown at Figure 2: 2022 DISIS Red-Zone Map from the Transmission Panel  
3 Direct Testimony, there are several solar facilities requesting  
4 interconnection in the counties in close proximity to the Havelock and New  
5 Bern area that could easily influence the network transmission upgrade  
6 needs for injecting offshore wind into the Havelock/New Bern area.

7 **Q. HAS AVANGRID SUBMITTED A GENERATOR**  
8 **INTERCONNECTION REQUEST TO DEP?**

9 A. No. While Avangrid is taking steps to perform due diligence, including  
10 assessing the potential transmission costs to interconnect its proposed  
11 project, the only way to definitively know what transmission network  
12 upgrades would be required for a given amount of offshore wind, whether  
13 800 MW, 1,300 MW, 1,600 MW, or 2,400 MW injected into the  
14 Havelock/New Bern area is through a formal generator interconnection  
15 request and subsequent Phase 1 and Phase 2 generator interconnection  
16 cluster studies.

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<sup>20</sup> Report on the NCTPC 2020 Offshore Wind Study at 1 (Jun. 7, 2021), *available at* [http://www.nctpc.org/nctpc/document/REF/2021-06-07/W\\_Doc/2020\\_NCTPC\\_Offshore\\_Wind\\_Report\\_06\\_07\\_2021-FINAL%20Rev%202.pdf](http://www.nctpc.org/nctpc/document/REF/2021-06-07/W_Doc/2020_NCTPC_Offshore_Wind_Report_06_07_2021-FINAL%20Rev%202.pdf).

1                                    **III.    GENERATOR REPLACEMENT**

2    **Q.    PLEASE UPDATE THE COMMISSION ON THE STATUS OF THE**  
3                    **COMPANIES' GENERATOR REPLACEMENT REQUEST TO**  
4                    **FERC.**

5    A.    FERC approved the Companies' generator replacement proposal on  
6                    September 6, 2022.<sup>21</sup> FERC approval of the generator replacement  
7                    interconnection study process is a key initial accomplishment in the  
8                    Companies' execution plan.

9    **Q.    GIVEN FERC'S APPROVAL OF THE COMPANIES' GENERATOR**  
10                    **REPLACEMENT PROCESS, WHAT ARE THE COMPANIES'**  
11                    **NEXT STEPS?**

12   A.    The Companies have already contracted with a Generation Replacement  
13                    Coordinator ("GRC") as an independent entity to conduct generation  
14                    replacement request studies. These contracts were submitted as part of the  
15                    DEC and DEP Generator Replacement filing and were included in the  
16                    FERC Order accepting the Tariff Provisions. The FERC-approved process  
17                    is part of the OATT posted on the DEC and DEP OASIS sites. The  
18                    administrative processes for receiving requests, the GRC access to  
19                    retrieving study base cases, and communications protocols with generation  
20                    replacement customers are being established and should be in place by

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<sup>21</sup> *Duke Energy Carolinas, LLC, et al.*, 180 FERC ¶ 61,156 (2022).

1           October 2022 to facilitate the start of receiving and processing generation  
2           replacement requests.

3   **Q.   WHY DO THE COMPANIES VIEW A FERC-APPROVED**  
4           **GENERATION REPLACEMENT PROCESS AS A KEY NEAR-**  
5           **TERM ACTION?**

6   A.   As stated in the Transmission Panel direct testimony, a generator  
7           replacement process will be critical to efficient, timely, and cost-effective  
8           replacement of existing coal-fired generation with new generation that  
9           interconnects at the same switchyard where the retiring generation is  
10          located. Utilization of the same switchyard for interconnection will save the  
11          cost of potentially expensive interconnection facilities and potential  
12          network upgrades that would be required if the same replacement  
13          generation was constructed at a greenfield site.

14   **Q.   HOW DO YOU RESPOND TO PUBLIC STAFF WITNESS METZ'S**  
15          **TESTIMONY ON THIS TOPIC?**

16   A.   The Companies agree with the Public Staff's perspective on this issue.<sup>22</sup>  
17          The generation replacement process should not be used blindly just because  
18          it can keep transmission network upgrade costs low; any generation  
19          replacement resource needs to be evaluated holistically considering  
20          location, resource capital and production costs, associated transmission  
21          costs, and reliability considerations. Based on past IRP comments and input

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<sup>22</sup> Public Staff Metz Direct Testimony at 48-49.

1 from the Commission, this is the manner in which the Companies are  
2 evaluating resources for capacity expansion planning for selecting resources  
3 for the Carbon Plan. That said, the Companies do view the generation  
4 replacement process as providing a valuable tool for evaluating potential  
5 generation replacement options to facilitate coal generation retirements and  
6 achieving the most cost-effective and reliable option for customers.

7 **IV. TRANSMISSION RELATED MODELING ISSUES**

8 **Q. DO YOU HAVE ANY RESPONSES TO TRANSMISSION RELATED**  
9 **MODELING ISSUES RAISED BY INTERVENORS?**

10 A. Yes. CPSA raised a number of arguments regarding modeling issues to  
11 which transmission is closely related. In this section of our rebuttal, I will  
12 provide a transmission perspective on these issues, to further support the  
13 rebuttal testimony of the Modeling and Near-Term Actions Panel.

14 **A. Solar Interconnection Constraint**

15 **Q. HOW DO YOU RESPOND TO THE TESTIMONY OF CPSA'S**  
16 **WITNESSES REGARDING THE COMPANIES' SOLAR**  
17 **INTERCONNECTION MODELING ASSUMPTIONS?**

18 A. CPSA's witnesses Norris and Watts contend that the Companies' planning  
19 assumptions forecasting future solar interconnections in the Carbon Plan  
20 modeling impose unreasonable constraints on solar. As the Modeling and  
21 Near-Term Actions Panel demonstrates, those contentions are not informed  
22 by the specific considerations of the DEC and DEP systems and

- 1 interconnection procedures. My testimony provides additional detail and  
2 support for these constraints from a transmission perspective.
- 3 **Q. CPSA WITNESS WATTS CLAIMS THAT THE COMPANIES’**  
4 **MODELING ASSUMPTIONS WITH RESPECT TO SOLAR**  
5 **INTERCONNECTIONS ARE CONSERVATIVE, AND THAT**  
6 **INTERCONNECTING 20 TO 21 NEW SOLAR GENERATING**  
7 **FACILITIES TO THE COMPANIES’ TRANSMISSION SYSTEMS,**  
8 **YIELDING 1,800 MW/YEAR, “SHOULD BE COMFORTABLY**  
9 **ACHIEVABLE.”<sup>23</sup> DO YOU AGREE WITH HIS ASSESSMENTS?**
- 10 **A.** No. Witness Watts bases his statement on the observation that Duke Energy  
11 interconnected approximately 750 MW of new solar in 2015 and 2017.  
12 Ninety percent or greater of those projects were distribution level  
13 connections, which are significantly less complex because they do not  
14 require transmission outages to connect, and the interconnection facilities  
15 are significantly smaller than transmission interconnection facilities. The  
16 time to connect from signing the interconnection agreement to commercial  
17 operation was less than a year for a distribution level project versus 26-32  
18 months currently for transmission level projects. Furthermore, the ability to  
19 interconnect solar facilities to the Companies’ systems without extensive  
20 transmission network upgrades (*i.e.*, the “low hanging fruit”) has occurred  
21 with the 4+ GW of solar already interconnected. Public Staff witness Metz

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<sup>23</sup> CPSA Watts Direct Testimony at 14.



1 recognizes this diminishing ability to interconnect additional resources to  
2 the Companies' systems without additional transmission system  
3 expansion.<sup>24</sup> As shown in Figure 15 in the Modeling Panel Direct  
4 Testimony, the Companies believe that 14 to 15 interconnections can likely  
5 be achieved in the near-term. From a transmission perspective, this is a  
6 reasonable but aggressive target. However, based upon my detailed  
7 knowledge of the Companies' transmission system and extensive  
8 familiarity with the Red Zone constraints, it is my opinion that it would be  
9 very difficult, and possibly unachievable, to make 20 to 21 interconnections  
10 in a year from an outage and other transmission constraints viewpoint.

11 As past manager of the DEP transmission outage coordination  
12 group, one of the biggest constraints for the pace of solar interconnections  
13 looking to the future is that transmission line outages are needed to construct  
14 the interconnection facilities and transmission network upgrades needed to  
15 interconnect resources. First, the interconnection facilities alone, such as  
16 installing isolation line switches and transfer trip relay protection, require a  
17 five-week outage that could be longer if the transmission line needs to be  
18 raised to accommodate the isolation line switches or if the resource is  
19 connecting to a 230 kV line that requires a new ring bus. Second, the  
20 outages for constructing network upgrades and interconnection facilities  
21 must be coordinated such that customer and system reliability is not

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<sup>24</sup> Public Staff Metz Direct Testimony at 38.

1           jeopardized during the outages. Third, additional transmission outages that  
2           must be coordinated and planned include outages for NERC relay  
3           preventive maintenance procedures, asset management outages to replace  
4           aging infrastructure, transmission maintenance outages, outages to  
5           construct and connect new retail and wholesale points of delivery, and all  
6           of these outages must be coordinated and planned such that reliability is  
7           maintained considering a contingency/forced outage of a transmission or  
8           generation asset. Fourth, due to the Carolinas peak demand summer and  
9           winter seasons, most outages are limited to occurring in the spring and fall.  
10          Fifth, the weather needs to cooperate. Hurricanes, tornadoes, high winds,  
11          heavy rains, and associated restoration activities can thwart outage work  
12          schedules, which leads to new outage coordination efforts and rescheduling  
13          and re-prioritization of work that can delay in-service dates. Finally, supply  
14          chain considerations can still upset the best laid plans, though Duke Energy  
15          will leverage the forward-looking benefits of proactive transmission  
16          planning to secure supplies needed for construction in a timely manner.

17       **Q.     WILL PROACTIVELY CONSTRUCTING THE RZEP PROJECTS**  
18       **HELP INTERCONNECT MORE SOLAR GENERATION?**

19       A.     Yes. Installing the RZEP projects is key to meeting interconnection targets  
20           and longer term will relieve constraints and enable new solar  
21           interconnections. As shown in the Modeling and Near-Term Action Panel's  
22           Testimony, the number of annual transmission interconnections must be  
23           executable and will improve as RZEP projects are completed. If the RZEP

1 projects can be placed in-service on an accelerated schedule and  
2 interconnection process improvements are identified and implemented,  
3 annual solar procurements and interconnections may be able to be  
4 increased. However, the Companies will need to continue to be confident  
5 that the planned number of interconnections can be executed in the  
6 timeframe required given the aforementioned hurdles with outage  
7 coordination.

8 **Q. WHAT IS YOUR RESPONSE TO WITNESS WATTS' ASSERTION**  
9 **THAT DUKE SHOULD ENCOURAGE THIRD-PARTY SELF-**  
10 **BUILD OF INTERCONNECTION FACILITIES AND STAND-**  
11 **ALONE NETWORK UPGRADES?**<sup>25</sup>

12 A. Based on Duke Energy's interconnection standards,<sup>26</sup> a transmission  
13 connected solar facility, if connected to a networked 100 kV or 115 kV  
14 transmission line, must have line switches installed on both sides of the  
15 point of interconnection for isolation purposes if a line switch is not already  
16 installed on the line within one mile of the tap line. If certain criteria are not  
17 met for 230 kV interconnections, a multi-breaker station is recommended.  
18 Duke Energy would also need to connect the interconnection infrastructure  
19 to the DEC or DEP system and modify associated relaying. These steps in  
20 the interconnection process require on average a five-week transmission

<sup>25</sup> CPSA Watts Direct Testimony at 10-11.

<sup>26</sup> Substation Configuration Guideline for Transmission Inverter Based Interconnections, [https://www.oasis.oati.com/woa/docs/DUK/DUKdocs/GDLF-EGR-TRM-00004\\_Rev\\_1\\_Substation\\_Configuration\\_Guideline\\_for\\_Interconnections\\_OASIS\\_v1.pdf](https://www.oasis.oati.com/woa/docs/DUK/DUKdocs/GDLF-EGR-TRM-00004_Rev_1_Substation_Configuration_Guideline_for_Interconnections_OASIS_v1.pdf) (last visited Sept. 9, 2022).

1 line outage. Thus, connection of a solar facility to a 100 kV, 115 kV, or 230  
2 kV line requires a coordinated transmission line outage on the DEC or DEP  
3 system, as shown by Figure 5 in the Transmission Panel Direct Testimony.  
4 Because of this impact to day-to-day transmission operations, reliance on  
5 third-party construction introduces significant reliability risk. In fact, the  
6 DEC and DEP OATT and the modifications required by FERC Order No.  
7 845 acknowledged this distinction, providing the option for interconnection  
8 customers to build interconnection facilities and stand-alone network  
9 upgrades, not network upgrades that risk adverse reliability impacts.

10 **Q. HOW DO YOU RESPOND TO WITNESS WATTS' CONTENTION**  
11 **THAT DUKE'S INTERCONNECTION STUDY CRITERIA GO**  
12 **BEYOND NERC REQUIREMENTS, AND THAT REVISING**  
13 **DUKE'S CRITERIA COULD REDUCE THE NEED FOR NEW**  
14 **INFRASTRUCTURE, RESULTING IN SHORTER**  
15 **INTERCONNECTION TIMES?<sup>27</sup>**

16 **A.** I disagree, and I also do not believe this is the appropriate forum to be  
17 debating NERC reliability standards. The NERC reliability standards, as  
18 stated on the NERC website, define the reliability requirements for planning  
19 and operating the North American bulk power system, and are developed  
20

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<sup>27</sup> CPSA Watts Direct Testimony at 16-17.

1 using a results-based approach that focuses on performance, risk  
2 management, and entity capabilities. TPL-001-4 establishes Transmission  
3 system planning performance requirements to ensure a Bulk Electric  
4 System that operates reliably over a broad spectrum of System conditions  
5 and following a wide range of probable Contingencies. Within this standard,  
6 the P3 (Multiple Contingency) category is triggered by the “loss of  
7 generator unit followed by System adjustments.” “System adjustments” is  
8 not a defined term in the NERC Glossary of Terms, and nowhere does the  
9 TPL-001-4 Standard state that a System adjustments period is intended to  
10 represent a short-term operating condition until the initial generator unit can  
11 be restored with reliability as the primary focus.

12 For reliable transmission planning, Duke Energy does not limit the  
13 initial generator outage duration in hopes that the contingent generator  
14 represents a “short-term operating condition.” It is thus prudent to plan for  
15 the System adjustment to redispatch generation economically to prepare for  
16 the next contingency, ensure reliability, and lower production costs. In  
17 addition, this planning practice is prudent because it resets the system for  
18 the system operator to develop a reliable operating plan per NERC  
19 Reliability Standards TOP-001 and TOP-002 that can be implemented in a  
20 timely manner to respond to the next contingency.

1     **Q.     HOW DO YOU RESPOND TO CPSA’S CLAIM OF A LACK OF**  
2           **STAKEHOLDER OUTREACH WITH RESPECT TO THE**  
3           **INTERCONNECTION PROCESS IMPROVEMENT INITIATIVE**  
4           **THAT DUKE ENERGY MENTIONS IN ITS TRANSMISSION**  
5           **PANEL DIRECT TESTIMONY?**<sup>28</sup>

6     A.    Duke Energy has interconnected an extraordinary amount of solar within  
7           the DEC and DEP systems and continues to work to create efficiencies and  
8           pathways for interconnecting increasing amounts of solar for execution of  
9           the Carbon Plan. Duke Energy presented this process improvement  
10          initiative at the Duke Energy Carolinas Carbon Plan Technical Subgroup  
11          Meeting Virtual Meeting on February 18, 2022. Through continued  
12          interconnection process efficiency refinements as well as implementation  
13          of RZEP projects, the pace of solar interconnections should see an  
14          improving trend through 2030 and beyond. This is a key area of focus for  
15          Duke Energy as we recognize—and are planning for—achieving an  
16          increasing pace of solar interconnections to the Companies’ transmission  
17          system over the next decade to execute the Carbon Plan while ensuring  
18          reliability is maintained for our customers.

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<sup>28</sup> CPSA Watts Direct Testimony at 15-16.

**B. Transmission Cost Adders**

**Q. DOES THE PUBLIC STAFF AGREE WITH THE COMPANIES' PROPOSED TRANSMISSION COST ADDERS AS UTILIZED IN THE CARBON PLAN MODELING?**

A. Yes. Public Staff witness Thomas states that the adders are reasonable for planning purposes.<sup>29</sup>

**Q. DID ANY OTHER PARTY OPPOSE THE PROPOSED TRANSMISSION COST ADDERS?**

A. No. No other party directly addressed the Companies' proposed adders.

**C. Imports/Transfer Limits**

**Q. WHAT IS YOUR RESPONSE TO TECH CUSTOMERS WITNESS BORGATTI'S CLAIM THAT THE COMPANIES DO NOT CONSIDER RENEWABLE IMPORTS FROM NEIGHBORING INTERFACES ASIDE FROM PJM?<sup>30</sup>**

A. As stated in the Transmission Panel Direct Testimony, Duke Energy is not shutting the door on the potential for acquiring Midwest onshore wind based on the results of our internal study of imports from PJM. Duke Energy has submitted a 1,000 MW firm transmission service request ("TSR") to the PJM queue and is awaiting results. The results of this TSR study will be considered in future iterations of the Carbon Plan. For the avoidance of doubt, Duke Energy would plan to acquire any such off-system onshore

<sup>29</sup> Public Staff Thomas Direct Testimony at 55-56.

<sup>30</sup> Tech Customers Borgatti Direct Testimony at 25-26.

1 wind energy facility selected by the Commission, consistent with the  
2 Ownership Requirements under HB 951 as well as the manner in which the  
3 Carbon Plan models this asset for DEC.

4 Also, with respect to purchasing energy over other interfaces with  
5 DEC and DEP, through the Southeast Energy Exchange Market, the  
6 Companies can use as-available non-firm transmission service to purchase  
7 economic energy from neighboring entities to the south and to the west of  
8 the DEC and DEP systems.

9 **Q. HOW DO YOU RESPOND TO CCEBA/MAREC WITNESS**  
10 **GONATAS' ASSERTIONS REGARDING THE COMPANIES'**  
11 **TRANSFER LIMITATIONS?<sup>31</sup>**

12 A. DEC and DEP transfer significant amounts of energy between the two  
13 systems daily. DEP purchases 1,600 MW of capacity from independent  
14 power producers that use the DEC/DEP interface, thus the reason that firm  
15 import capability from DEC to DEP is currently limited. Wholesale  
16 customers utilize the DEC/DEP interface to transfer power from one system  
17 to the other for serving wholesale load. However, the biggest utilization of  
18 the DEC/DEP interface is through the Joint Dispatch Agreement. This Joint  
19 Dispatch dynamic schedule transferred over 6.1 million MWh, and 3.8  
20 million MWh of economic energy between the two systems in 2021 and  
21 2022 (through June) respectively. Also, the maximum hourly transfer of

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<sup>31</sup> CCEBA/MAREC Gonatas Direct Testimony at 7-12.



1 economic energy between the two systems was over 3,000 MWh and 2,900  
2 MWh for the same time periods, indicating the DEC/DEP interface is  
3 healthy and utilized. Furthermore, as discussed in the Carbon Plan and  
4 further addressed in the direct testimony of Nelson Peeler and Laura  
5 Bateman on the Carolinas Utilities Operations Panel, this interface is  
6 planned to be absorbed into a single transmission zone in the future through  
7 consolidated system operations or a merger. Transmission planning for this  
8 single transmission zone will ensure reliable and economic transfers of  
9 energy are planned for across the zone.

10 **Q. WITH RESPECT TO REGIONAL AND INTERREGIONAL**  
11 **STUDIES IN WHICH DEC AND DEP PARTICIPATE, CAN YOU**  
12 **INDICATE FOR CCEBA/MAREC WITNESS GONATAS WHICH**  
13 **GROUPS CONDUCT THOSE TYPES OF STUDIES?**

14 **A.** Yes. As provided in Attachment N-1 of the Companies' OATT in  
15 compliance with FERC Order Nos. 890 and 1000, and as described  
16 extensively in Appendix P of the Carbon Plan, DEC and DEP participate in  
17 the NCTPC for Local Transmission Planning of the local transmission  
18 systems including the DEC and DEP transmission systems in North  
19 Carolina and South Carolina. DEC and DEP Transmission Planning also  
20 participate in Regional and Inter-regional Transmission Planning studies  
21 through SERTP.

22 As discussed in Appendix P, in addition to the local, regional, and  
23 inter-regional processes outlined in the OATT and required by FERC, the

1 Companies also participate in a number of other regional working groups,  
2 including the Carolinas Transmission Coordination Arrangement, SERC  
3 Intra-Regional Long-Term Power Flow Working Group, SERC Near-Term  
4 Power Flow Working Group, Eastern Interconnection Planning  
5 Collaborative, and the Eastern Interconnection Reliability Assessment  
6 Group.

7 **V. SOLAR PROCUREMENT AND STORAGE DEVELOPMENT AND**  
8 **PROCUREMENT ISSUES**

9  
10 **A. Solar Paired With Storage**

11 **Q. MS. FARVER, PLEASE COMMENT GENERALLY ON THE**  
12 **COMPANIES' EXPERIENCE WITH ADMINISTERING SOLAR**  
13 **PROCUREMENTS.**

14 **A.** Through CPRE and now the 2022 Solar Procurement under HB 951, the  
15 Companies have gained extensive experience working with market  
16 participants and the Public Staff under the Commission's oversight to  
17 develop structured solar procurements that have delivered benefits to  
18 customers. Based on that work, there is now a strong foundation of  
19 established practices and structure (e.g., evaluation practices, bid  
20 documents, contract forms) on which to build in the future. In my current  
21 role, I was responsible for designing and implementing the 2022 Solar  
22 Procurement and routinely engage with market participants to hear their  
23 perspectives on how to continue to evolve the Companies' solar  
24 procurement processes. Looking forward, the Companies are proposing

1 substantial near-term procurements of solar and solar paired with storage in  
2 procurement events starting in 2023.

3 **Q. CCEBA AND THE PUBLIC STAFF OFFERED TESTIMONY WITH**  
4 **REGARD TO THE COMPANIES' FUTURE SOLAR AND SOLAR**  
5 **PAIRED WITH STORAGE PROCUREMENT.<sup>32</sup> PLEASE**  
6 **SUMMARIZE THE COMPANIES' PLANS FOR FUTURE**  
7 **PROCUREMENT OF SOLAR PAIRED WITH STORAGE.**

8 A. Building on the strong foundation discussed above and consistent with the  
9 Companies' recommended near-term procurements, the Companies plan to  
10 solicit both solar and solar paired with storage resources in future  
11 procurements starting in 2023 (in addition to the 2022 Solar Procurement  
12 that is already in flight).

13 **Q. WHAT IS THE MOST SUBSTANTIAL HURDLE FACED AS THE**  
14 **COMPANIES LOOK TOWARDS THE COMMENCEMENT OF**  
15 **THE PROCUREMENT OF SOLAR PAIRED WITH STORAGE?**

16 A. The most substantial hurdle will be the development of new contractual  
17 structures for solar paired with storage. While the PPAs for solar-only  
18 projects are well developed based on prior procurements, it will be  
19 necessary to develop substantially new contract forms to facilitate the  
20 purchase of output from third-party owned solar facilities that are paired  
21 with storage that meets the HB 951 requirement to be dispatched, operated,

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<sup>32</sup> CCEBA DiFelice Direct Testimony at 20-24; Public Staff Thomas Direct Testimony at 52-53.

1 and controlled “in the same manner as the utility’s own generating  
2 resources.”

3 **Q. PLEASE COMMENT ON THE CRITICAL IMPORTANCE OF**  
4 **THOSE CONTRACTS.**

5 A. In the case of utility-owned resources, the Companies will have complete  
6 operating control of the facilities and will be able to operate them as needed  
7 over the life of the asset to maximize the benefits to customers. The  
8 Companies will therefore have unlimited discretion to adjust operation over  
9 time as technology and system conditions evolve in ways that are  
10 foreseeable and in other ways that are not foreseeable.

11 However, in the case of third-party owned facilities, the Companies’  
12 ability to operate such facilities will be controlled by the terms of the  
13 contract, which may have a contract term of 20 or 25 years. Given the fact  
14 that the operation of substantial amounts of solar paired with storage is new  
15 to the Duke Energy system and the fact that such resources will be in  
16 operation for such a long time horizon, it is crucial to ensure that the contract  
17 governing these assets provides the appropriate structure that will allow the  
18 Companies to maximize the value of the assets not just in the short-term but  
19 also in the future as system conditions change and technology evolves.  
20 There is significant complexity in establishing fair compensation structures  
21 for project owners that also properly incentivize production and require high  
22 performance of the resources. The contract terms and pricing should be  
23 designed to enable the Companies to maximize the benefits from the solar

1 plus storage over the full contract term at a price that is fair to customers  
2 and protects them from overpayment. In addition, the contracts must  
3 provide adequate risk adjusted revenue to the project owner to enable them  
4 to attract capital to finance the projects. Reaching an appropriate balance  
5 between these objectives will require collaboration and compromise.

6 **Q. WHAT ARE THE COMPANIES' PLANNED NEXT STEPS IN THIS**  
7 **RESPECT?**

8 A. The Companies plan to engage stakeholders with respect to such contract  
9 development in advance of the 2023 procurement. We are currently targeted  
10 to start that engagement in the fourth quarter of this year.

11 **Q. DO YOU AGREE WITH CCEBA WITNESS DiFELICE THAT THE**  
12 **COMMISSION SHOULD DIRECT ALL FUTURE SOLAR**  
13 **PROCUREMENTS TO BE FOR ONLY SOLAR PAIRED WITH**  
14 **STORAGE RESOURCES AND EXCLUDE SOLAR ONLY**  
15 **RESOURCES?<sup>33</sup>**

16 A. No. The Commission should not preemptively exclude a low-cost carbon-  
17 free technology like solar-only resources from future procurements. It is  
18 premature at this time to rule out the potential value, benefits, and savings  
19 to customers of solar-only generators. To be clear, the Companies are  
20 planning for a significant portion of new solar resources procured in future  
21 procurements to include storage of potentially varying configurations. The

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<sup>33</sup> CCEBA DiFelice Direct Testimony at 20.

1 Modeling and Near-Term Actions Panel also addresses this issue from a  
2 modeling perspective and highlights that the Companies would need to  
3 procure 1,200 MW of solar paired with storage in 2023-2024 to reach the  
4 600 MW paired storage target in the near-term action plan, assuming all  
5 future solar paired with storage includes storage that is 50% of the solar  
6 nameplate capacity.

7 **B. Standalone Storage Procurement**

8 **Q. TURNING NOW TO STANDALONE STORAGE, DO YOU**  
9 **BELIEVE THAT PROCUREMENT OF STANDALONE STORAGE**  
10 **SHOULD FOLLOW THE EXACT SAME CONSTRUCT AS THE**  
11 **PROCUREMENT OF SOLAR AND SOLAR PAIRED WITH**  
12 **STORAGE?**

13 A. No. For the reasons explained further below, I do not believe that standalone  
14 storage should be procured in the same manner as solar and solar paired  
15 with storage.

16 **Q. DO THE COMPANIES USE COMPETITIVE SOURCING FOR**  
17 **THEIR DEVELOPMENT OF STANDALONE STORAGE?<sup>34</sup>**

18 A. Yes, the Companies regularly use competitive sourcing opportunities for  
19 standalone storage projects, such as RFPs for engineering, procurement, and  
20 construction (“EPC”) offers and for equipment and materials. This process  
21 ensures low costs for customers through market competition.

<sup>34</sup> See CCEBA DiFelice Direct Testimony at 21.

1   **Q.   PLEASE DIFFERENTIATE BETWEEN EPC THAT THE**  
2       **COMPANIES ROUTINELY USE FOR STANDALONE STORAGE**  
3       **AS OPPOSED TO THE BUSINESS MODEL OF “THIRD-PARTY**  
4       **DEVELOPERS.”**

5   A.   The EPC companies that the Companies routinely use for standalone  
6       storage offer a core competency in the engineering, procurement, and  
7       construction of projects. (Third-Party Developers also typically use an  
8       EPC.) Generally, the EPC companies do not perform the early-stage  
9       activities of battery development, such as handling project identification or  
10      evaluation, buying/selling any of the land, preparing engineering designs or  
11      interconnection agreements, obtaining permits, or establishing off-take  
12      sales agreements associated with new construction battery projects. An EPC  
13      company’s role generally begins after these early-stage activities have been  
14      completed.

15           In contrast, a third-party developer does generally perform these  
16      early-stage activities of battery development. If the third-party developer  
17      intends to sell the asset, it may do so at varying stages of project  
18      development with a willing off-taker. In a build-own-transfer arrangement,  
19      the third-party developer also hires and oversees the EPC. If a sale is  
20      contemplated prior to asset construction, the third-party developer may  
21      perform some or all of the early-stage development activities.

1 For a self-developed Duke standalone storage project, the  
2 Companies would perform these early-stage activities of battery  
3 development.

4 **Q. DO YOU AGREE WITH WITNESS DiFELICE THAT THIRD-**  
5 **PARTY DEVELOPERS CAN CREATE BUILD-OWN-TRANSFER**  
6 **PROJECTS MORE COST-EFFECTIVELY THAN DUKE**  
7 **ENERGY?**<sup>35</sup>

8 A. No. There is no compelling evidence to suggest that a developer stepping in  
9 as an intermediary to create a build-own-transfer structure for batteries is  
10 more cost-effective than a utility self-developing the battery project.

11 **Q. DOES DUKE ENERGY AGREE WITH WITNESS DiFELICE THAT**  
12 **ALLOWING THIRD-PARTY DEVELOPERS TO PARTICIPATE IN**  
13 **STAND-ALONE ENERGY STORAGE DEPLOYMENT WILL**  
14 **INCREASE THE SPEED AT WHICH THE RESOURCES COME**  
15 **ONLINE?**<sup>36</sup>

16 A. No. Allowing third-party developers to participate in stand-alone storage  
17 will not increase the speed that batteries can come online because the  
18 storage facilities are still subject to the same interconnection cluster  
19 processes and timelines. Utilizing existing utility-owned land and siting  
20 utility self-developed batteries near existing or retiring utility generators, on  
21 the other hand, offers advantages in shortening the deployment timeline,

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<sup>35</sup> CCEBA DiFelice Direct Testimony at 9.

<sup>36</sup> CCEBA DiFelice Direct Testimony at 9.



1        either from interconnection study or minimizing construction of  
2        interconnection facilities. This is in sharp contrast to the majority of solar  
3        generation projects because, in those cases, the developer already has site  
4        control that is not available to the Companies.

5        **Q.    ARE THERE ADVANTAGES TO THE COMPANIES SELF-**  
6        **DEVELOPING STANDALONE STORAGE PROJECTS RATHER**  
7        **THAN PROCURING THROUGH BUILD-OWN-TRANSFER**  
8        **AGREEMENTS?**<sup>37</sup>

9        A.    Yes. There are many advantages to the Companies developing and  
10       managing the construction of their standalone storage facilities. First and  
11       foremost, I want to emphasize that self-development does not mean the  
12       Companies will not leverage third-party expertise and utilize RFP practices  
13       to drive down prices—as stated above, we have a long track record of  
14       leveraging third-party expertise and RFPs across our entire business,  
15       including standalone storage. However, since the footprint for storage is not  
16       as dependent on geography as for renewable resources or even thermal  
17       generators, the Companies are seeking to site future battery projects based  
18       on existing grid assets, proximity to load centers, and available land at  
19       existing sites to reduce the complexity and cost of developing these  
20       batteries. This integrated planning approach is focused on leveraging  
21       existing assets to lower costs for customers, while also avoiding the cost to

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<sup>37</sup> CCEBA DiFelice Direct Testimony at 9.

1 customers of adding an intermediary to perform the role of project  
2 managing the construction before selling the project to Duke Energy.

3 Incremental solar is very different, since it is needed to create  
4 additional carbon-free energy and typically requires that new land be  
5 utilized to produce the new energy. Additionally, self-developing battery  
6 storage projects facilitates implementation of these resources' evolving  
7 safety and design standards, which are not mandatory or consistent across  
8 the country. The Companies continue to enhance the community  
9 engagement and fire safety efforts around batteries, and would be  
10 hamstrung to change safety standards or requirements of a build own  
11 transfer project at any point after the contract was executed, even when new  
12 recommendations are established in the industry. For example, after the  
13 Arizona Public Service battery fire in 2019, DEP paused development  
14 efforts at the Hot Springs Microgrid project and the Asheville Rock Hill  
15 battery to learn more about the incident from industry peers and subject  
16 matter experts in order to incorporate new fire safety measures into the  
17 project design. The Company was able to take these reasonable actions  
18 because it was self-developing the project and was not contractually limited  
19 to the pre-specified safety measures.

20 By self-developing standalone storage assets, Duke Energy is able  
21 to closely oversee construction quality and safety as well as effectively  
22 negotiate warranties and performance guarantees based on a flexible future  
23 use.

1   **Q.    IS STANDALONE STORAGE APPROPRIATE FOR AN OPEN**  
2           **BUILD-OWN-TRANSFER PROCUREMENT PROCESS AT THIS**  
3           **TIME?**<sup>38</sup>

4    A.    The Companies support all available avenues to keep customer costs low,  
5           and would be open to further exploring options for a future build-own-  
6           transfer RFP for standalone storage. In such a scenario, the RFP would be  
7           subject to Duke Energy-directed siting based on system needs, benefits,  
8           timing, and other requirements. The technical requirements for a standalone  
9           storage acquisition RFP would be very specific, including approved vendors  
10          and equipment, design standards, safety requirements, capacity and energy  
11          content, and appropriate use case-driven capabilities. The Companies  
12          continue to believe that a BOT model may not be appropriate or feasible in  
13          all scenarios but the Companies would, in every case, utilize competitive  
14          sourcing processes for the benefit of customers.

15                                   **VI.    CONCLUSION**

16   **Q.    DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

17   A.    Yes.

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<sup>38</sup> CCEBA DiFelice Direct Testimony at 21.

**Duke Energy Carolinas, LLC and Duke Energy Progress, LLC**  
**Summary of Rebuttal Testimony – Transmission and Solar Procurement**  
**Sammy Roberts and Maura Farver**  
**Carolinas Carbon Plan**  
**Docket No. E-100, Sub 179**

1 Our rebuttal testimony provides further evidence for the Commission of the critical  
2 importance of the key near-term actions to immediately beginning the transmission  
3 system transformation actions necessary for successful execution of the Carbon Plan:  
4 (1) obtain FERC approval of generator replacement queue process; (2) subject to TAG  
5 review and NCTPC approval, start RZEP transmission projects; (3) start preliminary  
6 activities for offshore wind transmission projects with point of interconnection at New  
7 Bern Substation; (4) perform further Transmission Planning evaluations/studies for  
8 transmission transformation needed to facilitate coal generation retirements; and (5)  
9 request interconnection studies for needed MW levels of offshore wind being injected  
10 into New Bern Substation.

11 Since the filing of direct testimony, FERC approved the Companies' generator  
12 replacement proposal, which is a key initial accomplishment in the Companies'  
13 execution plan. The Companies are proceeding to implement the generator replacement  
14 process, which will be critical to efficient, timely, and cost-effective replacement of  
15 existing coal-fired generation with new generation that interconnects at the same  
16 switchyard where the retiring generation is located.

17 The Companies agree with a number of parties on the need for proactive transmission  
18 planning to support the pace and volume of interconnecting resources necessary to  
19 implement the Carbon Plan. The RZEP projects are a key example of Duke Energy's  
20 commitment to proactive planning and a necessary and appropriate first step in this  
21 direction as they have multiple value propositions in addition to facilitating  
22 improvement in the pace and volume of interconnection of incremental resources.  
23 There is widespread agreement among many parties regarding the need for RZEP  
24 projects. The Companies seek Commission acknowledgement of the need for 14 RZEP  
25 projects based on the supplemental studies discussed in our direct testimony. The  
26 Public Staff is generally supportive of the supplemental studies and supports  
27 Commission acknowledgement of the majority of the projects. The Company agrees  
28 with the Public Staff that the Camden-Camden Dupont 115 kV line upgrade may be  
29 able to be postponed subject to continued scrutiny, but continues to support  
30 acknowledgement and continued pursuit of the Clinton 100 kV B/W lines and the  
31 Erwin-Fayetteville 115 kV line based on the results from prior generator  
32 interconnection studies and the supplemental studies, as well as potential cost and  
33 timing savings that can be realized by pursuing these projects at this time.

34 With regard to offshore wind, the Companies need to immediately start preliminary  
35 activities for offshore wind transmission projects with the point of interconnection at  
36 the New Bern Substation in order to meet an in-service date that facilitates bringing

1 offshore wind energy into the DEP system by 2030. New Bern is the best potential  
2 point of interconnection based on cost and feasibility.

3 As to other matters raised by intervenor testimony, CPSA's assertions regarding the  
4 Companies' solar interconnection modeling assumptions are not informed by the  
5 specific considerations of the DEC and DEP systems and interconnection procedures,  
6 including for example the extension transmission line outages required to construct  
7 interconnection facilities and transmission network upgrades needed to interconnect  
8 resources.

9 Finally, based on the strong foundation laid through CPRE and now the 2022 Solar  
10 Procurement, and consistent with the Companies' recommended near-term  
11 procurements, the Companies plan to solicit solar and solar paired with storage  
12 resources in future procurements starting in 2023. It will be necessary to develop  
13 substantially new contract forms to facilitate the purchase of output from third party  
14 owned solar facilities paired with storage that meets HB 951 requirements, and the  
15 Companies plan to engage stakeholders with respect to such contract development in  
16 advance of the 2023 procurement. With regard to standalone storage, while the  
17 Companies are open to further exploring options for a future build-own-transfer  
18 competitive solicitation, the technical, safety, and location specifications for such an  
19 RFP would be very specific in order to account for the Companies' system needs,  
20 benefit, timing, and other considerations.

21 This concludes our summary of the panel's rebuttal testimony.

1 MS. KELLS: I'd also ask that the panel's three  
2 exhibits be marked for identification as prefiled.

3 CHAIR MITCHELL: Exhibits to the panel's  
4 testimony will identified for -- will be marked for  
5 identification as they were when they were prefiled.

6 MS. KELLS: Thank you.

7 (Whereupon, Transmission and Solar  
8 Procurement Panel Rebuttal Exhibits  
9 1, 2, and 3 were identified as  
10 premarked.)

11 MS. KELLS: The panel is now available for  
12 questions from the parties and the Commission.

13 CHAIR MITCHELL: All right. Let's see. We've  
14 got CCEBA.

15 MR. BURNS: Thank you. For the court reporter  
16 my name is John Burns with -- representing CCEBA.

17 CROSS EXAMINATION BY MR. BURNS:

18 Q Good morning, Panel.

19 A (Roberts) Good morning.

20 A (Farver) Good morning.

21 Q I have just a very few questions for you. I  
22 notice that you filed, or Duke filed amended testimony  
23 that corrected -- well, in particular, the testimony on  
24 page 43 of your rebuttal testimony related to the build-

1 own-transfer procurement process; is that correct?

2 A (Farver) That's correct.

3 Q Ms. Farver, could you tell us what the essence  
4 of that -- of that change is.

5 A The earlier draft of the rebuttal testimony  
6 stated that we were not going to pursue a build-own-  
7 transfer option for standalone storage, and upon further  
8 reflection, we have edited that to allow for further  
9 discussion about the potential benefits of a build-own-  
10 transfer arrangement for standalone storage.

11 Q So it's -- the Company is now open to the  
12 discussion and possibility of build-own-transfer for  
13 standalone storage?

14 A Yes. We'd like to learn more about that.

15 Q Okay. I also have a quick question. If you'll  
16 turn with me to page 2 of your testimony, as revised -- I  
17 don't think the revisions affect this page, but you're  
18 discussing -- and I'm not -- Mr. Roberts, I think this is  
19 you. In response to the question "Mr. Roberts, what is  
20 the purpose of the Transmission and Solar Procurement  
21 Panel's rebuttal testimony," you list some things and  
22 then discuss Table 4-13 of Chapter 4 of the Execution  
23 Plan, correct?

24 A (Roberts) Correct.

1           Q     Okay. I just have a quick question. You list  
2     five things, five actions there from that original table.  
3     The fourth is "Perform further transmission planning  
4     evaluations and studies for transmission transformation  
5     needed to facilitate coal generation retirements." And  
6     the fifth is "Requesting interconnection studies for  
7     needed MW levels of offshore wind." This -- for once, I  
8     have a question that's not a targeted cross examination  
9     question, and it's just a question of what is the  
10    difference, for all of our understanding, between the  
11    types of transmission planning evaluations and studies  
12    you mention in four, and the interconnection studies in  
13    five? What's the practical and the real difference  
14    between those types of studies?

15          A     Yeah. So a retirement study is specifically  
16    that. You're looking at taking the existing generation  
17    away; if you don't replace it on site, what transmission  
18    upgrades will be needed, performing a more formal  
19    analysis associated with that retirement study, versus an  
20    interconnection study, you're saying I want to connect a  
21    certain level of MW at this point of interconnection, and  
22    you're studying that injection into the system through  
23    our formal LGIP process.

24          Q     Okay. So the studies contemplated in paragraph



1 four there are specifically related to the coal  
2 generation retirement, so there's not transformation  
3 planning evaluations and studies that might apply to a  
4 different type of problem that Duke is evaluating?

5 A So it's specifically meant to apply to  
6 retirement of generation and not replacing on site.

7 Q Would it be possible to do the, you know,  
8 transmission planning and evaluations of study -- and  
9 evaluation/studies for other issues that are before this  
10 Commission, such as the three wind lease areas?

11 A I'll let the Long Lead-Time --

12 Q Okay.

13 A -- Panel refer --

14 Q That's a fair response. Thank you.

15 A -- respond to that.

16 Q I appreciate that. And for the panel, both of  
17 -- your rebuttal testimony spends a good bit of time  
18 emphasizing the need for the RZEP projects, correct?

19 A That's correct.

20 Q And there's nothing that's changed between your  
21 original testimony and your rebuttal testimony that would  
22 have the Company backing off from its assertion that  
23 these Red Zone projects are essential for the  
24 implementation of the carbon plan?

1           A     So we definitely believe the RZEP projects are  
2     essential for executing the carbon plan. After we filed  
3     our direct testimony and the supplemental studies as  
4     exhibits that indicated 15 of the original 18 projects  
5     showed up as being impacted through the supplemental  
6     studies, the Public Staff responded through their direct  
7     testimony and recommended an additional three projects to  
8     be delayed, monitored, and they offered that we could  
9     provide a different stance if we wanted to in our  
10    rebuttal testimony, in which I do. I respond that two of  
11    those three projects, based on certain parameters such as  
12    enabling a certain amount of solar, you know, the  
13    benefits that they provide are still needed.

14          Q     Would you agree that the Red Zone -- the  
15    proposed Red Zone projects would be at least an early  
16    example of the type of proactive generation plus  
17    transmission planning that is needed as we go forward  
18    with the carbon plan?

19          A     Yes. That's indicated in my direct testimony  
20    and my rebuttal testimony, that it is an example of the  
21    proactive transmission multi-value network upgrades that  
22    are going to be needed to execute this carbon plan.

23          Q     The current -- I also note that there's some  
24    discussion in your rebuttal testimony about the proactive

1 transmission planning, which you just identified Red Zone  
2 as an example of that. But the process itself with the  
3 NCTPC, would the Company be -- are you in a position to  
4 speak for the Company as to whether the Company would be  
5 open to changes in that process to involve the comments  
6 and proposals of parties other than the transmission  
7 operators?

8 A So could you point me to the section you're  
9 referring to?

10 Q Well, you don't actually go into that, and I'm  
11 struggling to find your exact part. Let me look back at  
12 your -- bear with me one moment. I can make this more  
13 efficient. In the discussion after page 3, I believe,  
14 related to the Red Zone, you then go further to talk  
15 about -- well, pardon me. Just hold on and I'll be right  
16 there. Sometimes I lose my place. Well, strike that.  
17 I'll just ask a different question.

18 In terms -- with regard to the NCTPC process as  
19 it currently exists, is Duke open to changes in that  
20 process to more fully involve stakeholders in the  
21 decision making process in NCTCP as to the approval and  
22 disapproval of proposed transmission upgrades?

23 A Yeah. So, I mean, I think the avenue for  
24 stakeholder involvement is sufficient with respect to the

1 Transmission Advisory Group and being able to provide  
2 input on local projects identified through the NCTCP  
3 process and studies and suggest alternatives or suggest  
4 that it may miss the mark, and we have to -- I mean, per  
5 the FERC process, in Attachment N-1 in our OATT, we have  
6 to address that feedback. I mean, that's the whole  
7 purpose of the stakeholder process. I do think, since  
8 the entities that are responsible for -- ultimately  
9 responsible for paying for the transmission, you know, as  
10 far as FERC projects go, they should be the ones making  
11 the decisions, the ultimate decisions, but we're required  
12 to absorb that input from the TAG stakeholders and  
13 address that.

14 Q Isn't, though, the TAG process, by its very  
15 nature, currently reactive to proposals of projects that  
16 are identified as needing transmission upgrades as a  
17 result of the project?

18 A So no. I mean, I think any proposals -- you  
19 know, we can't accommodate 100 proposals in a year, but I  
20 think any proposals we could address through the NCTCP  
21 process through a study, and we've done that. I mean,  
22 the Public Staff has requested to analyze, you know, our  
23 future portfolio through the NCTPC process. I do think  
24 we need to change the manner in which we conduct the

1 studies such that they're more aligned with our generator  
2 interconnection studies and, thus, the results are more  
3 in line with what we would see from the generator  
4 interconnection study once the interconnection customer  
5 makes that request and goes through the DISIS process.

6 Q I'm going to ask one of those questions that a  
7 lawyer shouldn't ask, which is one that I don't know the  
8 answer to, but how would you suggest, Mr. Roberts, that  
9 the generation planning be more involved with the  
10 transmission planning as part of the NCTCP process,  
11 because we've all talked about that as what we understand  
12 to mean by proactive. How do you logistically do that in  
13 the context of the current NCTCP process?

14 A Yeah. So there's multiple ways, but, you know,  
15 public policy request, and then we receive input from  
16 that developer or planner, and it states here's what we  
17 offer as input for locations and sizes and MW for a  
18 certain type of resource, and we can study that.

19 Q And would those -- and would it be possible to  
20 use the public policy process or the public policy  
21 request process if that request came from the Commission  
22 itself?

23 A So the Public Staff has issued a public policy  
24 request to the NCTPC, and we conducted the study. I

1 think that would be a proper route. I think the OATT  
2 allows the Commission to have that avenue through TAG to  
3 submit a public policy request. That's subject to check.

4 Q Thank you.

5 MR. BURNS: No further questions at this time.

6 CHAIR MITCHELL: All right. Who's up next?

7 MS. CRESS: I believe CIGFUR, Chair Mitchell.

8 CHAIR MITCHELL: Okay.

9 CROSS EXAMINATION BY MS. CRESS:

10 Q I think I have just two questions for the  
11 panel. Good morning.

12 A (Roberts) Good morning.

13 Q You were in the hearing room this morning when  
14 your colleague, Ms. Bateman, testified about  
15 jurisdictional cost allocation issues; is that right?

16 A Yes.

17 Q Could classification of RZEP projects as public  
18 policy projects potentially create additional  
19 jurisdictional cost allocation problems?

20 A So I'm not an expert on jurisdictional cost  
21 allocations. I know, you know, FERC's stance is that  
22 network transmission is to the benefit of all network  
23 customers, so all the network customers in DEP would  
24 benefit from the network upgrades associated with the

1 RZEP projects. All the network customers in DEC would  
2 benefit from the RZEP projects in DEC. That is FERC's  
3 stance.

4 Q Thank you.

5 MS. CRESS: Nothing further.

6 CHAIR MITCHELL: All right. CPSA?

7 CROSS EXAMINATION BY MR. SNOWDEN:

8 Q Good morning, Ms. Farver, Mr. Roberts. Mr.  
9 Roberts, I'd first just like to follow up on CCEBA's last  
10 couple questions about transmission planning just very  
11 briefly. Would you agree that in an integrated  
12 transmission and resource planning process a series of  
13 portfolios are provided and then those portfolios get  
14 studied to identify what that would mean in terms of  
15 transmission upgrades?

16 A (Roberts) So that's a scenario-based approach.

17 Q Okay. Is that sort of -- is the scenario-based  
18 approach the way Duke would recommend we move forward  
19 with transmission planning?

20 A I think as mentioned by other Intervenor, it  
21 has to be a holistic approach, and you basically have the  
22 expansion plan, and through input from this Commission,  
23 we now incorporate network upgrade cost proxies into that  
24 decision making associated with the selection of those

1 resources. And so, I mean, that is baking in the  
2 transmission. Then once you have that network cost  
3 proxy, you need to make sure that that proxy, you know,  
4 reflects what actual upgrades are. That's why we go back  
5 to generator interconnection studies if we have them to  
6 develop those cost proxies. Looking forward out, from  
7 I'm hearing from Intervenors and what I agree with is  
8 that a proactive transmission planning approach looks at  
9 that transmission needed to facilitate that resource plan  
10 holistically, and you maximize the overall benefits,  
11 looking at the cost holistically.

12 Q Thank you for that. So I just want to  
13 understand. As Duke foresees it in the TPC process, that  
14 the TPC itself will study a resource plan or portfolios;  
15 is that right?

16 A The TPC process, yes, can study a portfolio.

17 Q Okay. And how does the TPC know what  
18 portfolios to study -- or let me ask it another way.  
19 Where do those portfolios come from?

20 A Right. So usually in the past we've looked at  
21 an approved IRP, and based on that approved IRP, things  
22 like dates for generator retirements, that goes into the  
23 models that are studied associated with that portfolio.

24 Q Understood that that's how it's been done in



1 the past. I guess what I'm asking is how you foresee the  
2 resource planning process or the carbon planning process  
3 feeding into the TPC going forward?

4 A Right. So we may have to -- based on what this  
5 Commission approves as a carbon plan, if it's near-term  
6 actions, we make sure those near-term actions are  
7 represented in the models. If it's a certain portfolio  
8 or maybe it allows for a range of portfolios, three or  
9 four portfolios, then we could look at those three or  
10 four portfolios.

11 Q Okay. All right. Thank you. Ms. Farver, I'd  
12 like to ask you some questions about the Red Zone  
13 upgrades. So you testify that the Red Zone upgrades will  
14 allow for more interconnection of solar facilities in the  
15 Red Zone, right?

16 A (Farver) That's correct.

17 Q Okay. And you say -- and I'm looking at page  
18 6, starting with line 11 of your rebuttal testimony.  
19 Actually, I guess this is on line 15. You say that "To  
20 date these Red Zone upgrades have created insurmountable  
21 cost hurdles for developers of one or two projects being  
22 asked to bear the up-front burden of that cost." Is that  
23 right?

24 A That's correct.

1           Q     And I would paraphrase your testimony as saying  
2     that the RZEP will create benefits for a large number of  
3     projects, but if the cost is allocated to a small number  
4     of projects, it makes their economics untenable. Is that  
5     a fair characterization?

6           A     Historically, yes. Those costs have made those  
7     projects in the past untenable.

8           Q     But Duke believes that the RZEP are an  
9     efficient investment if the whole amount of generation  
10    that will be facilitated by those upgrades is considered;  
11    is that right?

12          A     That's correct.

13          Q     And based on the supplemental study that Duke  
14    has performed, that additional generation is somewhere  
15    north of 3600 MW; is that right?

16          A     Correct. And Mr. Roberts can weigh in on the  
17    supplemental study.

18          Q     All right.

19          A     (Roberts) Yes. So the supplemental studies did  
20    show that, subject to check, around 3600 -- a little over  
21    3600 MW would be enabled by the Red Zone projects. It  
22    also identified that there could be other upgrades.  
23    There could be upgrades locating outside the Red Zone.  
24    There could be other upgrades locating inside the Red

1 Zone.

2 Q Understood. Thank you. Ms. Farver, I'd like  
3 to ask you a couple questions about the current DISIS  
4 process in the RFP, if I may. You testify in your direct  
5 testimony -- we can go there, but I do want to establish,  
6 you say in your direct testimony that there are  
7 approximately 5000 MW of solar in the current RFP, about  
8 70 percent of which is in the Red Zone; is that right?

9 A (Farver) That's right. We corrected that to  
10 approximately 4900 MW, but it's still approximately 70  
11 percent of the MW.

12 Q Thank you. So that's about 3500 MW, give or  
13 take?

14 A Roughly.

15 Q Okay. And that's approximately the number of  
16 MW that the supplemental studies say would be facilitated  
17 by the Red Zone upgrades, right?

18 A Correct.

19 Q So moving to DISIS, DISIS is a two-phase  
20 interconnection study, isn't it?

21 A Yes. It is designed to be Phase 1 and Phase 2.  
22 There is a provision that if a Phase 3 is necessary, it  
23 could continue.

24 Q And in Phase 1, Duke conducts a power flow

1 study of all the projects that go into DISIS, right?

2 A That's right.

3 Q And that study identifies the upgrades that are  
4 required to interconnect all those projects, doesn't it?

5 A Correct.

6 Q And it allocates the cost of those upgrades  
7 across all of the projects that participated in Phase 1,  
8 according to their impact.

9 A Yes. That's more or less true.

10 Q Okay. So going back to the number of MW that  
11 are in DISIS and the number of MW that are considered in  
12 the supplemental study, would you agree that in the Phase  
13 1 study of the current DISIS process, the cost of the Red  
14 Zone upgrades will be spread among roughly the same  
15 volume of projects that will ultimately be facilitated by  
16 those upgrades?

17 A I think that's more or less accurate. Of  
18 course, the projects that are in this current DISIS are  
19 different, or potentially some of them at least are  
20 different from what was studied in the supplemental  
21 study, and so we don't know which of these projects are  
22 contributing to which of the specific Red Zone upgrades,  
23 but from a sort of high level standpoint, yes, they will  
24 be allocated, the cost across the projects that are

1     there. And furthermore, there might be projects outside  
2     of the RFP that are in DISIS that are also picking up a  
3     portion of that cost if they're in the Red Zone.

4           Q     Thank you. So would you agree that the  
5     allocation of cost to Red Zone projects in DISIS Phase 1  
6     provides a very rough, but probably conservative  
7     approximation of the cost those projects would be  
8     allocated if you spread them across all the projects that  
9     would benefit from the Red Zone upgrades?

10          A     It is one way to create an approximation, but  
11     because -- you know, when we say Red Zone, we often just  
12     lump them all together, but there are distinct projects  
13     within that, and every solar project is going to have a  
14     different DFAX or contribution to each of those specific  
15     upgrades. So it would be one mechanism to draw a very  
16     rough approximation, I think.

17          Q     Thank you. Moving on to the Phase 2 study,  
18     you'd agree that you'd likely have fewer projects in  
19     DISIS Phase 2 than were in Phase 1, right?

20          A     Well, the number can only go down since no  
21     projects can be added, and projects will make a decision  
22     about whether they choose to move forward into Phase 2.  
23     That's right.

24          Q     And most, if not all, of the projects that are

1 not selected in the RFP will likely drop out prior to  
2 Phase 2; is that right?

3 A I can't speculate on what those projects choose  
4 to do, so I don't -- I don't think I can specifically  
5 answer that.

6 Q Okay. Well, how about this? Unless a project  
7 that is not selected, you know, in the RFP has another  
8 way of establishing offtake and thereby meeting the  
9 readiness requirements for Phase 2, they'd be likely to  
10 drop out before going into Phase 2, wouldn't they?

11 A They would have to establish a different form  
12 of readiness in order to continue in the DISIS process.

13 Q Okay. And so would you agree that the Phase 2  
14 study will identify upgrades and allocate cost based on a  
15 smaller set of projects than the Phase 1 study?

16 A It will be, sure, either the same number or a  
17 smaller number of projects than in Phase 1. That's  
18 right.

19 Q And if the Red Zone upgrades are triggered in  
20 Phase 2, the cost would be allocated to a smaller set of  
21 projects, wouldn't they?

22 A Whichever projects are remaining, that's  
23 correct.

24 Q Understood. And commensurately, fewer projects

1 would ultimate--- well, if it's a smaller number of  
2 projects, then the cost will be allocated to fewer  
3 projects than will ultimately benefit from the Red Zone  
4 upgrades, won't it?

5 A That is -- can you repeat that?

6 Q Sure. If a number of projects drop out after  
7 Phase 1 before going into Phase 2 and the Red Zone  
8 upgrades are triggered, then the full cost of those Red  
9 Zone upgrades will be allocated to a smaller set of  
10 projects, right?

11 A Sort of, because we don't know if all of those  
12 upgrades identified in Phase 1 will still be necessary in  
13 Phase 2, so as there are fewer projects, perhaps there  
14 are fewer upgrades needed. But to the extent that the  
15 upgrades are still needed in Phase 2, then that cost  
16 would be allocated over a smaller number of projects, and  
17 there can and likely will be future projects that would  
18 also benefit from those upgrades.

19 Q Okay. Thank you. And here's where I'm going.  
20 Did you happen to hear Commissioner questions yesterday  
21 and the Modeling Panel during which Chair Mitchell  
22 expressed concerns about whether we were sending  
23 appropriate price signals to solar projects with regard  
24 to locating in the Red Zones?

1           A     I caught some of that discussion. I'm not sure  
2     if I caught it all.

3           Q     Okay. Would you agree that if no cost for Red  
4     Zone upgrades were allocated to solar projects, that  
5     might send an inappropriate price signal to developers in  
6     the near term?

7           A     Can you explain what you mean by "inappropriate  
8     price signal"?

9           Q     That's a great question. And I am going to  
10    take a risk here and try to paraphrase the Chair, but I  
11    believe that she expressed a concern that if the Red Zone  
12    upgrades got incorporated in the local transmission plan  
13    and there were no costs allocated to projects locating in  
14    the Red Zone, that would send an inappropriate price  
15    signal for projects to develop into the Red Zone because  
16    they wouldn't be bearing any cost for those upgrades.

17          A     I do think the cost of the Red Zone upgrades  
18    needs to be considered when you're looking at the  
19    portfolio that you're selecting, but how those costs are  
20    allocated, whether it's falling to the generators  
21    individually through the DISIS process or through the Red  
22    Zone process, I'm not sure that that makes a difference.  
23    So in the evaluation I think you should consider what the  
24    associated transmission impacts are regardless of how



1 those transmission costs are borne, I suppose.

2 Q Thank you. Well, let me ask you another  
3 question. Would you agree that for purposes of bid  
4 evaluation, it would be inappropriate or it would send an  
5 inappropriate price signal to fully allocate the entire  
6 cost of the Red Zone upgrades to a smaller set of  
7 projects than will ultimately benefit from them?

8 A So this is one of the challenges with, I  
9 suppose, proactive transmission planning, that we have  
10 assumptions and we're using information that we have  
11 available to us about the scope of projects that we  
12 believe will be utilizing or can utilize these upgrades,  
13 but our view into the future isn't perfect, so  
14 understanding what that full denominator is of the full  
15 number of future MW that will benefit from these upgrades  
16 is impossible to specifically define right now. We know  
17 that there will be future MW and we can look at specific  
18 scenarios, but it is unclear just how many MW we should  
19 spread that cost over to come up with sort of an LCOT.  
20 Did you want to --

21 A (Roberts) Yeah. That's absolutely correct and,  
22 I mean, it's going to depend on location and size as  
23 well. I mean, one of the things we're pretty confident  
24 of is that the Red Zone expansion plan projects will

1 enable larger solar facilities to be interconnected, and  
2 so that's -- that would allow more MW for a given number  
3 of interconnections --

4 Q Okay. Thank you.

5 A -- as one of the benefits.

6 Q Thank you. So given that there's all this  
7 uncertainty and it's probably difficult to create a  
8 perfect price signal for projects to develop or not  
9 develop in the Red Zone, would you agree that the Phase 1  
10 cost allocations for the Red Zone upgrades might be an  
11 appropriate sort of proxy price signal for use in bid  
12 evaluations?

13 A (Farver) I would want to check with the team  
14 who's actually performing those evaluations. I think  
15 that taking that full number and spreading it across all  
16 of the MW in the Red Zone would be a very rough way to do  
17 it since we don't know on a project-by-project basis  
18 which project is contributing to what at this point in  
19 time. It is one way to come up with a very rough  
20 approximation of how to spread those costs.

21 Q Thank you. Understanding it would be very  
22 rough and for all the reasons we've discussed, do you  
23 think it would be appropriate to consider that as a way  
24 of sending an appropriate price signal in the bid

1 evaluation process?

2 A I think for future solar procurements we should  
3 have further discussion about how best to account for  
4 transmission costs assigned to projects -- I should say  
5 transmission costs assigned to projects for evaluation  
6 purposes if those transmission costs are not being borne  
7 by the generator in the DISIS interconnection process.  
8 So for a Red Zone upgrade, how are we making sure that  
9 we're not assigning a zero transmission cost to a project  
10 that's benefiting from Red Zone upgrades that were  
11 approved through a different mechanism, but also not  
12 assigning one project the full cost of all of the Red  
13 Zone upgrades because that also is not an accurate  
14 reflection of the -- I suppose the project's cost.

15 Q Thank you, Ms. Farver. Moving on, Mr. Roberts,  
16 on page 27, starting on line 8 of your rebuttal  
17 testimony --

18 A Okay.

19 Q -- on page 27, line 8 of your rebuttal  
20 testimony you provide your respo--- you begin to provide  
21 your response to witness Watts' assertion that Duke  
22 should encourage third-party self build of  
23 interconnection facilities and standalone network  
24 upgrades; is that right?

1           A       (Roberts) That's correct.

2           Q       And in your response on page 27, you first  
3 briefly discuss Duke's interconnection standards for  
4 transmission interconnected projects, correct?

5           A       That's correct. And that was part of the  
6 redline correction that was made.

7           Q       All right. Thank you. I'm sorry. Can you  
8 tell me again what the correction was for clarification?

9           A       Yes. So just to paraphrase, on line 18, it  
10 says must -- if connected to a network 230 kV  
11 transmission line, must have a ring bus station installed  
12 at point of interconnection for protection and isolation  
13 purposes. And so with our criteria -- you go through a  
14 criteria, so it's not an absolute that a ring bus is  
15 required. It's recommended, but it's not an absolute  
16 that it's required.

17          Q       Understood. Thank you. Moving on to page 28,  
18 excuse me, on lines 1 through 5 you talk about the need  
19 for line outages; is that right?

20          A       That's correct.

21          Q       And then the next thing you say is that  
22 "Because of this impact to day-to-day transmission  
23 operations, reliance on third-party construction  
24 introduces significant reliability risk. In fact, the

1 DEC and DEP OATT and the modifications required by FERC  
2 Order No. 845 acknowledge this distinction, providing the  
3 option for interconnection customers to build  
4 interconnection facilities and standalone network  
5 upgrades, not network upgrades that risk adverse  
6 reliability impacts." Did I read that correctly?

7 A That's correct, but I'd like to put that in  
8 context. And what that's stating is that we basically  
9 need to be in control of reliability, right? I mean,  
10 where NERC has us championing reliability, meeting the  
11 NERC reliability standards, we have to be in compliance  
12 with those 24/7, 365. And so what this is saying is that  
13 we don't want to create an outage such that a solar  
14 developer or any interconnection customer is working on  
15 interconnection facilities and putting that transmission  
16 system at risk, energized transmission system at risk.  
17 The OATT does allow for, and I think Mr. Watts mentioned  
18 shoe flies, or a temporary line as you defined it, and so  
19 the OATT does allow for standalone network upgrades,  
20 i.e., upgrades being built that do not put the network  
21 transmission system in jeopardy or a reliability risk.  
22 That's what this is stating, this section is stating.

23 Q Okay. So I take it from your testimony that  
24 you agree that interconnection customer construction of

1 standalone network upgrades does not put the system at  
2 reliability risk?

3 A Right. I mean, we would -- we would have to  
4 assess that, but, yes, that's what it's saying. And  
5 Order 845 from FERC required us to put that option into  
6 our open access transmission tariff.

7 Q Uh-huh.

8 A Every transmission provider has to have that  
9 option.

10 Q Thank you. So as you say, FERC has concluded  
11 that allowing interconnection customers to self build  
12 interconnection facilities and standalone network  
13 upgrades does not risk adverse reliability impacts; is  
14 that correct?

15 A I don't know if that's FERC's explicit  
16 conclusion. I just know that they require the  
17 transmission service provider to allow for the provision  
18 of self build options with standalone network upgrades,  
19 and that's what's in our tariff.

20 Q Okay. Well, you say here that under the OATT,  
21 customers can self build standalone network upgrades and  
22 also interconnection facilities?

23 A Yes. That's correct.

24 Q All right. So Duke's OATT allows FERC

1 jurisdictional customers to self build interconnection  
2 facilities and standalone network upgrades, correct?

3 A That's correct.

4 Q Okay. Could you turn back to page 27, please,  
5 and read lines 8 through 11?

6 A "What is your response to witness Watts'  
7 assertion that Duke should encourage third-party self  
8 build of interconnection facilities and standalone  
9 network upgrades?"

10 Q Thank you. So as you explain it, witness  
11 Watts' suggestion is only that Duke should encourage  
12 third-party self build of interconnection facilities and  
13 standalone network upgrades, correct?

14 A I believe witness Watts was referring to --  
15 well, I believe he generically referred to network  
16 upgrades, and so this specifically isolates that to  
17 standalone network upgrades, i.e., network upgrades that  
18 won't waste the network transmission system at a  
19 reliability risk.

20 Q Okay. Well, as you explain witness Watts'  
21 recommendation in your testimony, you say that he's only  
22 recommending self build for interconnection facilities  
23 and standalone upgrades, correct?

24 A That's what I have stated in the question.

1           Q     Okay. And that's already allowed for Duke's  
2 FERC jurisdictional customers, correct?

3           A     FERC Order 845 requires it, yes.

4           Q     Okay. And if that were permitted for state  
5 jurisdictional interconnection customers, that would only  
6 allow those customers to do what FERC jurisdictional  
7 customers of Duke can already do, correct?

8           A     That's correct.

9           Q     Okay. Thank you. Ms. Farver, would you agree  
10 that because of economies of scale, larger solar projects  
11 are generally -- not always, but generally likely to have  
12 better economics than smaller projects?

13          A     (Farver) That can be one contributing factor.

14          Q     Okay. Thank you. Mr. Roberts, I'd like to  
15 turn to page 25 of your testimony, if I may.

16          A     (Roberts) Okay.

17          Q     Okay. And on page 25 you say that -- make sure  
18 I have the right line number here -- sorry. On page 25,  
19 line 4, you say that "the Companies believe that 14 to 15  
20 interconnections can likely be achieved in the near  
21 term." Do you see that?

22          A     Yes. And it further says "From a transmission  
23 perspective this is a reasonable but aggressive target."

24          Q     Okay. So when you say 14 to 15, you mean



1 transmission interconnections?

2 A That's correct.

3 Q Okay. And in the near term?

4 A Once again, it's based on outages, it's based  
5 on having to coordinate all the outages. I looked back  
6 at 2021. We coordinated close to 1100 outages, most in  
7 the spring and fall. So we have maintenance outages, we  
8 have NERC PM outages, we have outages for TPL 001  
9 reliability projects, we have outages to connect new  
10 points of delivery for retail, new points of delivery for  
11 wholesale. There are a lot of outages to coordinate in  
12 order to ensure we maintain reliable electric service  
13 throughout each year.

14 Q Okay. Well, thank you, Mr. Roberts. I didn't  
15 ask you about outages; I just asked you to confirm that,  
16 as you said here, that this is a near-term estimate.

17 A I'm providing the reasoning for the 14 to 15  
18 interconnections, and that 14 to 15, if you look at  
19 Figure 15 in the modeling testimony, direct testimony, it  
20 shows that the Red Zone projects are needed to enable  
21 getting to 14 to 15 interconnections per year annually.

22 Q Okay. Thank you. So that 14 to 15  
23 interconnections per year, I mean, that's a current  
24 assessment, right?

1           A       That's correct.

2           Q       Okay. Thank you.

3                   MR. SNOWDEN: Chair Mitchell, I would like to  
4 have marked for identification an exhibit. This would be  
5 Transmission Panel Rebuttal -- I'm sorry -- CPSA  
6 Transmission Panel Rebuttal Cross Exhibit 1.

7                   CHAIR MITCHELL: All right. The document will  
8 be marked for identification purposes as CPSA  
9 Transmission Panel Rebuttal Cross Examination Exhibit 1.

10           MR. SNOWDEN: Thank you.

11                               (Whereupon, CPSA Transmission and  
12                               Solar Panel Rebuttal Cross Exhibit 1  
13                               was marked for identification.)

14           Q       Mr. Roberts, this exhibit shows the solar  
15 projects that are in DEC and DEP's combined  
16 interconnection queues as of July 10, 2022. Do you see  
17 that?

18           A       Yes.

19           Q       Okay. And I'll represent to you that all the  
20 information -- all the information on this exhibit comes  
21 from DEP's and DEC's OASIS websites, and I'll further  
22 represent to you that it was pulled from those websites  
23 in the last 48 hours. So as far as I know, this is the  
24 most up-to-date information available. So this exhibit

1 shows the combined DEC and DEP queues in the DISIS study.

2 Would you agree with that?

3 A Yes.

4 Q Okay. And you see that there are both state  
5 jurisdictional and FERC jurisdictional projects on this  
6 table?

7 A I do.

8 Q Okay. And would you agree that under HB 951,  
9 55 percent of solar resources that are added will be  
10 owned by the Company and 45 percent of solar resources  
11 will be third-party PPAs?

12 A That's correct.

13 Q Okay. And would you agree that in a DISIS  
14 process, PPA proposals go in the state jurisdictional  
15 queue and utility ownership proposals go in the FERC  
16 queue?

17 A (Farver) I can answer that. For our RFP for  
18 those proposals that were bidding both state -- excuse me  
19 -- both PPA and utility ownership track, they were  
20 instructed to have a state jurisdictional interconnection  
21 agreement, and then if they were selected for utility  
22 ownership track, they will change to FERC jurisdictional  
23 later.

24 Q Okay. Thank you for that clarification. And

1 state jurisdictional projects are not allowed to be any  
2 larger than -- well, sorry. Strike that. PPA projects  
3 bidding in to the RFP are not allowed to be any larger  
4 than 80 MW; is that right?

5 A That's correct.

6 Q Okay. And let's see here. Utility ownership  
7 proposals, however, are -- do not have any size cap,  
8 right?

9 A That's correct, in the '22 solar procurement.

10 Q Okay. And similarly, FERC jurisdictional --  
11 I'm sorry. FERC jurisdictional projects have no size cap  
12 and state jurisdictional projects have an 80-MW cap; is  
13 that right?

14 A I don't actually know if state jurisdiction has  
15 a cap, but in order to qualify as a QF, it would be 80  
16 MW.

17 Q Okay. You're not aware of there being any  
18 state jurisdictional interconnection customers that are  
19 larger than 80 MW, are you?

20 A From looking at this report, no.

21 Q Okay. Thank you. I'd like to direct your  
22 attention to page 3 of the exhibit, please. And do you  
23 see where it says Average Project Size?

24 A Yes.

1           Q     Okay. And I will represent to you that these  
2     are just calculations based solely on the information  
3     that is shown on this table. Subject to check, would you  
4     agree that this shows that the -- indicates that the  
5     average size of a FERC project in Duke's DISIS queue is  
6     137.5 MW?

7           A     Subject to check.

8           Q     Okay. And subject to check, the average size  
9     of a state jurisdictional project is 68.3 MW?

10          A     Subject to check.

11          Q     And subject to check, that the overall average  
12     size is 84 MW?

13          A     Subject to check.

14          Q     And here's what I'm getting at here. We've had  
15     a lot of back and forth I know with Mr. Watts and Mr.  
16     Roberts about sort of qualitative reasons why or why not  
17     higher interconnection numbers might be achievable. I  
18     want to look at some numbers here and see what kind of  
19     interconnection rates might be achievable based on Mr.  
20     Roberts' estimate that Duke could reasonably achieve up  
21     to 15 interconnections per year. So with that, I'll tell  
22     you where I'm going, so -- all right. And I'll say this  
23     was made a little bit more complicated by this 55/45  
24     percent split. The math was not easy.

1           Mr. Roberts, will you look at the -- do you see  
2   where it says Potential HB 951 Compliant Portfolios Based  
3   on DISIS 1 Project Size?

4           A     (Roberts) Yes.

5           Q     Okay. And I'll just represent to you that when  
6   I say -- when this says HB 951 Compliant, that means  
7   there is a 55 percent, or approximately a 55 percent/45  
8   percent ownership split required by HB 951. So if you  
9   look at -- you see the first of these tables it says  
10  Average Project Size Overall?

11          A     Yes.

12          Q     Okay. And would you agree in this table that  
13  what this indicates is that with seven PPA projects and  
14  eight utility-owned projects all at the average size of  
15  84 MW, that's a total of 15 projects?

16          A     Yes.

17          Q     Okay. And would you agree that the total MW of  
18  those 15 projects at that average size is 1260?

19          A     Yes.

20          Q     Okay. And turning to the next box here, do you  
21  see where it says Average Project Size by Category?

22          A     Yes.

23          Q     Okay. And do you see where it says PPA  
24  projects, nine at 68 MW, which is the average size of PPA

1 projects?

2 A Yes.

3 Q Okay. And you see it says 614.8 MW?

4 A Yes.

5 Q Okay. And do you see where it says UOT, or  
6 Utility Ownership Projects, six at the average size of  
7 FERC projects of 137 MW? Do you see that?

8 A Yes.

9 Q Okay. And you see where it says 825.3 MW?

10 A Yes.

11 Q Okay. So would you agree that with this  
12 hypothetical portfolio, you would end up with 15 projects  
13 with a total combined capacity of 1440 MW?

14 A Yes.

15 Q Okay. And just moving on to the last box that  
16 says Largest Project Size by Category, do you see that?

17 A Yes.

18 Q Okay. And do you see where it says PPA  
19 Projects Top 10?

20 A Yes.

21 Q Okay. And I'll represent to you that is just  
22 the largest 10 of the PPA projects on the list, and do  
23 you see where it says 800 MW?

24 A Yes.

1           Q     So that would be 10 projects at 80-MW apiece.  
2     Would you agree with that math?

3           A     Yes.

4           Q     Okay. And then you see UOT Projects Top 5,  
5     1038.3 MW?

6           A     Yes.

7           Q     Okay. And I'll represent to you that that is  
8     just the largest five of the utility ownership projects  
9     in DISIS 1. And what are the total MW of those projects  
10    on that table?

11          A     Yeah. The top five?

12          Q     Uh-huh.

13          A     1038.3.

14          Q     Okay. So understanding that these are all  
15    hypothetical portfolios, would you agree that they all  
16    comply nearly with the HB 951 ownership split? And I'll  
17    represent to you that it's impossible to do it exactly  
18    with these project sizes.

19          A     The 45 percent PPA --

20          Q     Yes.

21          A     -- 55 percent Duke ownership?

22          Q     Yes, uh-huh.

23          A     It's in the ballpark.

24          Q     Okay. But would you agree that with the range



1 of projects going from the average size all the way up to  
2 the largest project size, 15 projects could represent a  
3 portfolio of somewhere in the range of 1260 to 1838 MW?

4 A Yes. And, I mean, something in the middle is  
5 very close to our 1350 starting 2028 with respect to  
6 implementing the Red Zone projects.

7 Q Okay. Thank you.

8 MR. SNOWDEN: Those are all the question I  
9 have.

10 CHAIR MITCHELL: Okay. SACE?

11 MR. JIMENEZ: Good afternoon. Nick Jimenez  
12 with the Southern Environmental Law Center for SACE, et  
13 al. A couple questions for Ms. Farver.

14 CROSS EXAMINATION BY MR. JIMENEZ:

15 Q Ms. Farver, you testified that "there is now a  
16 strong foundation of established practices and structure  
17 (e.g. evaluation practices, bid documents, contract  
18 forms) on which to build in the future" for solar  
19 procurements, right?

20 A (Farver) Can you point me to a page so I have  
21 it for reference?

22 Q Certainly. Thirty-four (34), lines 18 to 20.

23 A Yes. I'm there.

24 Q And this has come through CPRE and now the 2022

1 solar procurement? Same reference?

2 A That's correct.

3 Q And you're responsible for designing and  
4 implementing the 2022 solar procurement, right?

5 A Yes. I coordinated the '22 procurement.

6 Q Thank you. Now, CPRE was overseen by an  
7 independent administrator, right?

8 A That's right.

9 Q And that was required by statute?

10 A That's right.

11 Q And the 2022 solar procurement is overseen by  
12 an independent evaluator.

13 A That's correct.

14 Q Are you familiar with Duke's petition to  
15 procure unawarded CPRE capacity through the 2022  
16 procurement filed on September 1st, 2022?

17 A Yes. I am familiar with it.

18 Q Thank you. I have a few questions about that.  
19 I'll represent to you they're drawn from that petition.  
20 If you'd like to answer subject to check, that's fine  
21 with me, or you can answer whether you agree with the  
22 statement. That would also be fine.

23 Part of Duke's justification for switching from  
24 an IA to an IE was that Duke announced that no Duke

1 Energy affiliates will be participating in the 2022 SP,  
2 correct?

3 A That is one of the factors.

4 Q And Duke's nonparticipation eliminated some of  
5 the risks identified in the Commission's original  
6 rulemaking order justifying the need for additional, more  
7 robust oversight prescribed by Rule R8-71 for the 2022  
8 SP, correct?

9 A Subject to check.

10 Q And those risks included Duke or its affiliates  
11 getting on the inside track by interacting with the IA,  
12 correct?

13 A Subject to check.

14 Q Under the 2022 SP, solar procurement, the Duke  
15 evaluation team does have a more significant role in bid  
16 evaluation and is responsible for selection of winning  
17 proposals, correct?

18 A That is correct.

19 Q For future procurements, if Duke or its  
20 affiliates participate, then Duke should use an IA again,  
21 should it not?

22 A I think that we have not designed those future  
23 procurements yet, and so it is too soon to know exactly  
24 the structure of those procurements or if affiliates

1 would participate, but we are committed to having  
2 independent oversight, and I foresee using an independent  
3 evaluator in situations where Duke may also be bidding  
4 into the procurement.

5 Q Thank you.

6 MR. JIMENEZ: That's all the questions I have.

7 CHAIR MITCHELL: All right. Tech Customers?

8 MR. SCHAUER: We waive cross.

9 CHAIR MITCHELL: Public Staff.

10 MR. JOSEY: Thank you.

11 CROSS EXAMINATION BY MR. JOSEY:

12 Q Good morning, Mr. Roberts, Ms. Farver. I'm  
13 Robert Josey with the Public Staff. I just have a couple  
14 lines of, I think, mostly clarifying questions.

15 Mr. Roberts, on page 31 you discuss onshore  
16 wind imports. Were you listening to the hearing on  
17 Monday when I believe that it's Mr. Fitch who was  
18 representing several -- was a witness for several  
19 different parties here stated or discussed importing 2.5  
20 GW of onshore wind from the Midwest?

21 A (Roberts) Yeah. I believe I caught that part  
22 of his testimony.

23 Q Okay. And he stated that he believed that the  
24 cost of the upgrades that would be necessary to import

1 wind were embedded in the wheeling charges that would be  
2 charged for transmitting that onshore wind from the  
3 Midwest to North Carolina. Do you recall that?

4 A So, I mean, it depends on the origin of the  
5 Midwest wind and it depends on what provisions the  
6 transmission provider has in their tariff for  
7 establishing the rate.

8 Q Okay. So is it your understanding that  
9 wheeling charges in PJM and MISO include those upgrades  
10 that may be required to import 2 point GW of wind,  
11 onshore wind, from PJM or MISO into North Carolina?

12 A Right. If they discharge their standard point-  
13 to-point rate and didn't design a special rate based on  
14 certain network upgrades required, then it would be the  
15 point-to-point rate, which is -- we've referred to PJM as  
16 a border rate.

17 Q Okay. And so would the -- would the  
18 construction of the upgrades that would be required to  
19 enable a party such as Duke to import power into the  
20 state be an additional separate cost from the point-to-  
21 point transmission cost?

22 A So here's the total cost for wheeling power  
23 from, say, MISO all the way into the Carolinas. And this  
24 is just an example. Once again, there could be a special

1 transmission rate, but it could be the -- it would be the  
2 point-to-point rate from MISO, the point-to-point rate on  
3 PJM, and then we would also have network transmission  
4 upgrades that would probably be necessary on the Duke  
5 system. And then you have the cost of the resource.

6 Q Okay. And could Duke's current transmission  
7 system import 2.5 GW of onshore wind from PJM or MISO?

8 A Not the current system, no.

9 Q Okay. Do you have any idea what the cost of  
10 those upgrades would be?

11 A So we looked at -- excuse me -- we looked at  
12 importing 1.5 GW and did that analysis, and that's what  
13 we're submitting the -- or have submitted, the  
14 transmission service request to PJM to validate that. We  
15 requested a TSR for 1000 MW. But based on that, the  
16 magnitude was over \$700 million, and the time frame was  
17 really the critical factor. It was 84 months associated  
18 with construction of those upgrades just on the PJM  
19 system.

20 Q Okay. So for 1 GW you believe it's going to be  
21 somewhere in the neighborhood of \$700 million in upgrades  
22 to the transmission system?

23 A So our study was for 1.5 GW.

24 Q Okay. So you would assume it would be quite a

1 bit more for 2.5 GW?

2 A Yeah. It would probably definitely escalate.

3 Q Okay. Thank you. And then I just want to go

4 back to a discussion you and I had on your direct

5 testimony over the projects included in your Rebuttal

6 Exhibit 3. And of the original 18 projects designated as

7 RZEP projects, Duke decided to remove four, correct?

8 A That's correct.

9 Q And the Public Staff has -- Public Staff

10 witness Metz recommended that three of the initial 18

11 projects be removed from this RZEP; is that correct?

12 A So the -- I'll just backtrack a little bit to

13 get to witness Metz's recommendation. So the

14 supplemental studies identified 15 out of the original 18

15 projects. It did not include the Erwin-Milburnie 230,

16 the Sutton-Wallace 230, or the Rockingham-West End West

17 230 lines. They didn't show up in supplemental study.

18 And then witness Metz reviewed the supplemental study

19 results, and he recommended that the Clinton 100 lines,

20 the Erwin-Fayetteville 115 lines, which was one of the

21 original Friesian upgrades, and the Camden-Camden Dupont

22 115 should be delayed, also. And our response was we

23 respectfully disagree. There's quite a bit of solar

24 behind the Erwin-Fayetteville 115 that it would enable,

1     there's quite a bit of solar behind the Clinton 100 lines  
2     that that upgrade would enable, but we agreed that the  
3     Camden-Camden Dupont could be delayed, but only because  
4     it's kind of a shorter duration project. For example,  
5     the Erwin-Fayetteville was identified in the transitional  
6     cluster study as taking 54 months to complete that  
7     upgrade. The Clinton lines were identified in the DEC  
8     transitional cluster study as taking 48 months to  
9     complete. So once again, if you have a lot of solar that  
10    wants to interconnect and it's behind those upgrades,  
11    you've got quite a delay, and that's what we're trying to  
12    alleviate with respect to getting these Red Zone  
13    expansion plan projects proactively in place.

14           Q     Okay. And just to clarify, you say you have a  
15    lot of solar behind those lines, particularly the Clinton  
16    100 kV, but in the supplemental study it only showed four  
17    study hits on that line; is that correct?

18           A     Well, there were -- there was actually -- based  
19    on my assessment of the results, there was actually 740  
20    MW of solar facilities that met the DFAX threshold and/or  
21    the line loading impact threshold. And so if a solar  
22    facility met one or both of those thresholds, then that  
23    facility would be identified as a network upgrade need  
24    for interconnecting that source.



1           Q     Okay. Thanks for that clarification. Ms.  
2     Farver, my next line of questioning is for you. Is it  
3     your understanding that the Commission issued an Order  
4     Approving Request for Proposals and Pro Forma Power  
5     Purchase Agreements Subject to Amendments on the 2022  
6     procurement on June 10th, 2022?

7           A     (Farver) Subject to check the date, but yes.

8           Q     Yeah. Subject to check. And also subject to  
9     check, the Commission stated on page 9 of its Order,  
10    Ordering Paragraph 4, that Duke is directed not to  
11    include the RZEP projects in the 2022 DISIS baseline; is  
12    that correct?

13          A     Yes, subject to check.

14          Q     And is it your understanding of that Ordering  
15    paragraph that the RZEP projects should not be considered  
16    in the evaluation of bids in the 2022 RFP?

17          A     They should be considered in the evaluation of  
18    bids, but not in the DISIS baseline, was my  
19    understanding.

20          Q     Okay. All right. Yes. Thanks for that  
21    clarification.

22                   MR. JOSEY: No further questions.

23                   CHAIR MITCHELL: All right. Redirect?

24    REDIRECT EXAMINATION BY MS. KELLS:

1           Q     Mr. Roberts, do you have Figure 15 from the  
2     Modeling Panel's direct testimony with you? If you  
3     don't, that's okay.

4           MS. KELLS: May I approach?

5           CHAIR MITCHELL: Yes. Do you know what page  
6     that's on, Mr. Roberts?

7           THE WITNESS: It's page 160, Figure 15.

8           CHAIR MITCHELL: Okay.

9           Q     And do you have with you the CPSA Cross Exhibit  
10    1 that you went over with Mr. Snowden?

11          A     (Roberts) Yes.

12          Q     Can you explain -- you see the first couple --  
13    that Figure 15 shows the interconnections over the course  
14    of several years, correct?

15          A     That's correct, starting with 2026, which would  
16    reflect the 2022 procurement.

17          Q     And what are the interconnection levels there  
18    for the first couple columns?

19          A     Eight.

20          Q     Okay. Can you explain to us whether that  
21    figure is consistent with the data in the exhibit that  
22    you discussed with Mr. Snowden?

23          A     Yeah. So as discussed with Mr. Snowden, he's  
24    got 15 interconnections, and we actually don't show 15

1 interconnections until 2030. We show 14 in '28 and '29.  
2 And so it's not entirely consistent with -- and we do  
3 show the Red Zone expansion plan projects as enabling  
4 those increased interconnections.

5 Q All right. Thank you. And just real quick on  
6 the questions about the third-party build that you went  
7 over with Mr. -- I'm sorry, I turned my microphone off --  
8 so questions about third-party construction of  
9 interconnection facilities.

10 A Yes.

11 Q Is it your testimony that there's not really a  
12 dispute between your testimony and Mr. Watts' in this  
13 matter, but just that, you know, those can't be allowed  
14 when there are reliability -- negative reliability  
15 impacts to the system?

16 A That's correct. That's the main issue, is they  
17 were a reliability risk.

18 Q Thank you.

19 MS. KELLS: No further questions.

20 CHAIR MITCHELL: Okay. Questions from  
21 Commissioners? I will check in with Commissioner Brown-  
22 Bland. Commissioner Clodfelter.

23 EXAMINATION BY COMMISSIONER CLODFELTER:

24 Q Mr. Roberts, the retirement date for Marshall

1 Units 1 and 2, the earliest is the end of 2028. And I  
2 believe that Appendix P indicates that in order to  
3 achieve that date for retirement, you need to address a  
4 reliability issue on the McGuire to Marshall 230 kV line.

5 A (Roberts) So --

6 Q That's my memory, right? Am I correct?

7 A You're about 98 percent correct.

8 Q All right.

9 A The other 2 percent --

10 Q Give me the 2 percent.

11 A The other 2 percent is that if you replace the  
12 generation on site with equal capability --

13 Q Right.

14 A -- then you will still have must-run condition,  
15 that you can utilize that generation as the same  
16 capability to fulfill that generation.

17 Q If you replace it on site.

18 A That's right.

19 Q And I don't -- well, we can take the questions  
20 in whatever sequences work for you. I don't recall  
21 seeing anywhere in the near-term action plan the  
22 identification of a generation resource to be located at  
23 the current Marshall Steam Station site. My recollection  
24 is correct, isn't it?

1           A     In the near-term action plan --

2           Q     Right.

3           A     -- I believe that's correct.

4           Q     Yeah. So if that upgrade to the 230 kV line  
5 needs to be constructed, how long will it take?

6           A     Yeah. So we do have a project with a specific  
7 project number in our transmission additions plan for  
8 DEC, and the date at which that's projected to be in  
9 service I believe is out at the 2030 time frame.

10          Q     Your current project planning identifies that  
11 transmission upgrade as being available in 2030?

12          A     That's correct, but that could accelerate.  
13 They're looking at different options with respect to  
14 building a temporary line and building it, basically  
15 rebuilding what's in place or using an alternate route or  
16 another line.

17          Q     Say more about a temporary line. What is that?  
18 It's not the shoe flies that there's been some discussion  
19 about, is it? That's not what you're talking about, is  
20 it?

21          A     No. A shoe fly is more of a short --

22          Q     Right.

23          A     -- temporary line.

24          Q     So what is this kind of temporary line?

1           A     It's a longer temporary line, and it would be  
2     built in parallel with the existing line such that you  
3     could take a length of section out of the existing line,  
4     upgrade it, rebuild it, and then move on down the line.

5           Q     Built in the existing right-of-way.

6           A     That's correct.

7           Q     Okay. When I look at the list of projects on  
8     Table P-2, the project you just described is not on that  
9     list, is it?

10          A     It --

11          Q     Under some different name?

12          A     That's correct.

13          Q     Okay.

14          A     Subject to check. Let me check.

15          Q     Take a look at P-2. I was not able to identify  
16     it from the names of the projects on P-2, and if it has a  
17     different name in that exhibit, you can tell me.

18          A     Yeah. That's correct. It's not in the P-2  
19     list.

20          Q     But it is an identified project that's not yet  
21     approved.

22          A     So it's in the transmission additions plan.  
23     It's in the Copperleaf Capital evaluation tool as well.  
24     Whether it's gone to the next gate, project gate, I'm not

1     aware.

2           Q     What would be the next gate?

3           A     It would be the study phase.

4           Q     And if -- I understand that project right now  
5     projects 2030. If you wanted to accelerate that again,  
6     getting back to my original question, to have that  
7     project completed in time for retirement of Marshall 1  
8     and 2 by the end of 2028, when would the approval need to  
9     occur and when would you need to start construction?

10          A     Right. So I don't know the specifics, all the  
11     specifics around that project, other than they're looking  
12     at options with respect to the temporary line in a  
13     different route where we already have right-of-way, so I  
14     don't know the -- when they would need to start in order  
15     to make a 2028 date.

16          Q     Do you know how long the construction would  
17     take if you had to build a new line in the existing  
18     right-of-way?

19          A     Just speculating, it would take quite a bit of  
20     time, but I don't know the project duration. I would  
21     have to ask the project manager what the duration is.

22          Q     Well, what I'm really struggling for is are we  
23     out of time already in order to get the 2028 retirement  
24     of Marshall 1 and 2?

1           A     Yeah. No, I wouldn't say we're out of time  
2     already. I mean, there's ways we can accelerate with,  
3     you know, multiple crews, et cetera, to speed up the  
4     construction.

5           Q     But I take it you wouldn't try to invoke any of  
6     those accelerating steps until you first decide on  
7     whether you're going to put replacement generation --

8           A     That's correct.

9           Q     -- on Marshall 1 and 2. When will that  
10    decision be made?

11          A     I don't know.

12          Q     Could battery storage located at Marshall 1 and  
13    2 and connected at the same interconnection point serve  
14    the reliability need that otherwise occasions this  
15    upgrade?

16          A     So two issues with battery storage. One is the  
17    charging would exacerbate the condition --

18          Q     Sure.

19          A     -- right? So that would be like adding load at  
20    Marshall as they were charging, so you'd have to consider  
21    that. The other thing is we have had periods where we've  
22    had at least 16 hours where the load level has been above  
23    such that you needed that generation online in order to  
24    be single contingency proof. And so I don't see a four-



1 hour or six-hour battery, even, being a potential  
2 solution.

3 Q Battery is not an option.

4 A Not under the current state, no.

5 Q What other options would there be?

6 A One viable option would be a CT, for example,  
7 that could run for long durations, if needed. I don't  
8 know if there's space or topology or geography qualifies  
9 for an SMR, which wouldn't be done by 2028, of course,  
10 but I mean, right now I would say CT is the only viable  
11 option with respect to replacing the capability for the  
12 must-run condition.

13 Q Okay. I think I know where we are. Appreciate  
14 it. One other question for you, and it's a curiosity  
15 question. You were asked several questions on cross  
16 examination, and you referred to the planning process and  
17 mentioned that the Public Staff had initiated a public  
18 policy study request to the Transportation --  
19 Transmission Planning Collaborative. I don't recall when  
20 that was initiated, but I seem to recall that it was  
21 delivered, the results of the study were delivered about  
22 this time a year ago. Is my memory correct?

23 A I believe the report was posted this year, the  
24 final report was posted this year around the June time

1 frame because we were going to include the results in the  
2 carbon plan as one of the things the Commission had  
3 requested us to consider in the carbon plan. And the  
4 final report hadn't been generated, and so we weren't  
5 able to include those results in the carbon plan.

6 Q Am I recalling an earlier draft report,  
7 perhaps, in the fall of 2021? Was there an earlier  
8 initial draft?

9 A So yes. I mean, we've put a draft of, you  
10 know, preliminary results out, and so that may be what  
11 you recall.

12 Q Well, I'll tell you where I'm going. It's a  
13 curiosity question, but it came up in cross examination  
14 so I wanted to explore it. It's my recollection, at  
15 least, that the -- it's probably the earlier draft that I  
16 saw -- that the results of that public policy study  
17 requested by the Public Staff did not indicate a need for  
18 any of the Red Zone upgrades. Is my recollection on that  
19 correct?

20 A So subject to check, I thought there were lines  
21 that were identified, subject to check. I thought there  
22 were lines identified. I may be thinking about the  
23 transitional cluster study, though. But once again, and  
24 this is what I indicated to the Intervenors' questioning,

1 is that we need to transition to more of a generator  
2 interconnection like study associated with the TPC  
3 studies. And, also, if I remember correctly, in that  
4 study you were kind of assuming everything was able to be  
5 sequenced to be interconnected in one year, almost. And  
6 so it didn't really look at that sequence of  
7 interconnecting resources as well, but I think the main  
8 culprit would be associated with you need to have that  
9 study being performed like a generator interconnection  
10 study in order to get viable results.

11 Q And it wasn't done that way.

12 A That's correct.

13 Q It was done as sort of like a --

14 A A screening.

15 Q -- a fixed point in time. If the resource  
16 portfolio looked like this at this fixed point in time,  
17 what would the transmission grid need to look like.

18 A That's correct.

19 Q Okay. Since neither you nor I have the  
20 document in front of us right now, as I say, it was a  
21 curiosity question about the Red Zone, and I'll just --  
22 I'll leave it alone for now. It's not -- I don't need to  
23 know anymore about it. Thank you.

24 A You're welcome.

1 CHAIR MITCHELL: Commissioner Duffley.

2 EXAMINATION BY COMMISSIONER DUFFLEY:

3 Q Good afternoon. So I have a curiosity question  
4 based on Commissioner Clodfelter's questions regarding  
5 generation, the generation replacement process. And my  
6 question relates to how far away can a generation unit be  
7 away from the switchyard? Like how many miles? Does it  
8 need to be right next to the switchyard?

9 A (Roberts) So there are, you know, a couple  
10 requirements associated with generation replacement. One  
11 is you have to connect to the same electrical point of  
12 interconnection, the existing generation owner basically  
13 provides the generation -- the replacement generation --  
14 and I lost my train of thought. I had a third point. I  
15 can't remember my third point now. Sorry.

16 Q Well, I'll ask again, how far away -- and maybe  
17 this will trigger it.

18 A Yes.

19 Q How far away does a generating unit need --

20 A Thank you.

21 Q -- to be away from the switchyard?

22 A That did trigger. So you can't have a material  
23 impact to the transmission system. That's the whole  
24 purpose of the independent entity's study associated with

1 the replacement generation.

2 Q So you have to spell it out a little bit  
3 further for me. So my question is related to reliability  
4 and any type of radial lines that you might have to  
5 build. Let's say there's the option that a generating  
6 facility may want to locate 10 miles away from the  
7 switchyard, and is that possible and does that cause any  
8 type of reliability issues or concerns?

9 A Yeah. I mean, you introduce that vulnerability  
10 with respect to storms, et cetera, you know, taking out  
11 that -- I guess, what, a long span, multi-span does to  
12 get that generator connected to the same switchyard. So,  
13 yes, it would introduce reliability issues. But once  
14 again, you know, the generation replacement coordinator  
15 would have to study and evaluate to make sure it's  
16 meeting the criteria, to make sure there's no material  
17 impact to the transmission system associated with that  
18 replacement resource.

19 Q But could you provide redundancy in those lines  
20 to reduce that risk, or no?

21 A I mean, eventually it becomes a new switchyard,  
22 right, that you're connecting one to the next. And so,  
23 you know, with that it wouldn't meet the requirements  
24 that FERC has approved for our generation replacement

1 process.

2 Q Okay. Thank you for that. So on page 5 you  
3 mention SERTP which is, for the record, the Southeastern  
4 Regional Transmission Planning process. And I just  
5 wanted to go over a little bit of the history, help me  
6 remember the history of Order 1000. And if I remember  
7 correctly, FERC stated that the North Carolina  
8 Transmission Planning Collaborative would not be an  
9 acceptable regional planning entity, and the question --  
10 and Duke ultimately joined SERTP for that compliance  
11 filing.

12 My question to you is, did you consider the  
13 South Carolina Regional Transmission organization or --

14 A Yes. SCRTP, yes.

15 Q Thank you. Did you consider joining that  
16 regional transmission planning organization, and why did  
17 you choose -- or why did the Company choose SERTP?

18 A Yeah. So I don't know all the history behind  
19 the evolution of the regional transmission planning  
20 groups. Subject to check, my recollection is that the  
21 South Carolina companies were asked to join SERTP, and  
22 they said, no, we're forming our own regional  
23 transmission planning group for whatever reasons, and  
24 that's how the evolution occurred of Duke being in SERTP

1 and then the South Carolina companies having their own  
2 regional transmission planning group.

3 Q Okay. So it kind of evolved all at the same  
4 time, because SERTP had already been created pursuant to  
5 890 --

6 A Right.

7 Q -- compliance filing, and so the South Carolina  
8 group formed at the same time that your companies joined  
9 SERTP.

10 A For Order 1000 compliance.

11 Q Correct. Okay. Thank you. And then on page  
12 34 you mention other regional working groups, and you  
13 mention the Carolinas Transmission Coordination  
14 Arrangement.

15 A Yes.

16 Q And could you -- and I think on the direct --  
17 on your direct testimony you stated that you did not  
18 attend these -- any type of meetings, but if you can, can  
19 you provide more information about this working group?  
20 Like how many times does it meet, or does it meet on an  
21 annual basis or a quarterly basis, or do they only meet  
22 when certain issues pop up between North Carolina and  
23 South Carolina?

24 A Yeah. I honestly don't know the answer of the

1 frequency of meetings. I know that they conduct  
2 reliability studies, and that's primarily it. I think  
3 Commissioner Clodfelter asked me that question on direct  
4 associated with are they a direct parallel associated  
5 with the NCTPC, and the best of my recollection is  
6 they've only performed reliability studies.

7 Q Okay. Thank you.

8 CHAIR MITCHELL: All right. At this point we  
9 are going to recess for lunch. We'll go off the record.  
10 We'll be back on the record at 1:30.

11 (The hearing was recessed, to be  
12 continued at 1:30 p.m.)  
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STATE OF NORTH CAROLINA

COUNTY OF WAKE

C E R T I F I C A T E

I, Linda S. Garrett, Notary Public/Court Reporter, do hereby certify that the foregoing hearing before the North Carolina Utilities Commission in Docket No. E-100, Sub 179, was taken and transcribed under my supervision; and that the foregoing pages constitute a true and accurate transcript of said Hearing.

I do further certify that I am not of counsel for, or in the employment of either of the parties to this action, nor am I interested in the results of this action.

IN WITNESS WHEREOF, I have hereunto subscribed my name this 3rd day of October, 2022.

Linda S. Garrett  
Linda S. Garrett  
Notary Public No. 19971700150