



**NORTH CAROLINA
PUBLIC STAFF
UTILITIES COMMISSION**

September 16, 2019

Ms. Kimberley A. Campbell
Chief Clerk
North Carolina Utilities Commission
4325 Mail Service Center
Raleigh, North Carolina 27699-4300

Re: Docket No. G-9, Sub 752 – Annual Review of Gas Costs

Dear Ms. Campbell:

In connection with the above-captioned docket, I transmit herewith for filing on behalf of the Public Staff – North Carolina Utilities Commission the Joint Testimony of Poornima Jayasheela, Staff Accountant, Accounting Division; Zarka H. Naba, Public Utilities Engineer, Natural Gas Division; and Julie G. Perry, Manager, Natural Gas and Transportation Section, Accounting Division.

By copy of this letter, we are providing copies to all other parties of record.

Sincerely,

/s/ Elizabeth D. Culpepper
Staff Attorney
elizabeth.culpepper@psncuc.nc.gov

Executive Director (919) 733-2435	Communications (919) 733-5610	Economic Research (919) 733-2267	Legal (919) 733-6110	Transportation (919) 733-7766
Accounting (919) 733-4279	Consumer Services (919) 733-9277	Electric (919) 733-2267	Natural Gas (919) 733-4326	Water (919) 733-5610

PIEDMONT NATURAL GAS COMPANY, INC.

DOCKET NO. G-9, SUB 752

JOINT TESTIMONY OF

POORNIMA JAYASHEELA, ZARKA H. NABA,

AND JULIE G. PERRY

ON BEHALF OF

THE PUBLIC STAFF – NORTH CAROLINA UTILITIES COMMISSION

SEPTEMBER 16, 2019

1 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND**
2 **PRESENT POSITION.**

3 A. My name is Poornima Jayasheela, and my business address is 430
4 North Salisbury Street, Raleigh, North Carolina. I am a Staff
5 Accountant in the Accounting Division of the Public Staff. My
6 qualifications and experience are provided in Appendix A.

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
8 **PROCEEDING?**

9 A. The purpose of my testimony is (1) to present the results of my
10 review of the gas cost information filed by Piedmont Natural Gas
11 Company, Inc. (Piedmont or Company), in accordance with N.C.
12 Gen. Stat. § 62-133.4(c) and Commission Rule R1-17(k)(6), (2) to
13 provide my conclusions regarding whether the gas costs incurred
14 by Piedmont during the 12-month review period ended May 31,

1 2019, were properly accounted for, and (3) to report on any
2 changes in the deferred gas cost reporting during the review period.

3 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND**
4 **PRESENT POSITION.**

5 A. My name is Zarka H. Naba, and my business address is 430 North
6 Salisbury Street, Raleigh, North Carolina. I am a Public Utilities
7 Engineer in the Public Staff's Natural Gas Division. My
8 qualifications and experience are provided in Appendix B.

9 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
10 **PROCEEDING?**

11 A. The purpose of my testimony is to present my conclusions
12 regarding whether the natural gas purchases made by Piedmont
13 during the review period were prudently incurred. My testimony also
14 presents the results of my review of the gas cost information filed
15 by Piedmont in accordance with N.C. Gen. Stat. § 62-133.4(c) and
16 Commission Rule R1-17(k)(6), and provides my recommendation
17 regarding temporary rate increments or decrements.

18 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND**
19 **PRESENT POSITION.**

20 A. My name is Julie G. Perry, and my business address is 430 North
21 Salisbury Street, Raleigh, North Carolina. I am the Accounting
22 Manager for Natural Gas and Transportation with the Accounting

1 Division of the Public Staff. My qualifications and experience are
2 provided in Appendix C.

3 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
4 **PROCEEDING?**

5 A. The purpose of my testimony is to discuss the Public Staff's
6 investigation and conclusions regarding the prudence of Piedmont's
7 hedging activities during the review period.

8 **Q. PLEASE EXPLAIN HOW THE PUBLIC STAFF CONDUCTED ITS**
9 **REVIEW.**

10 A. We reviewed the testimony and exhibits of the Company's
11 witnesses, the Company's monthly Deferred Gas Cost Account
12 reports, monthly financial and operating reports, the gas supply,
13 pipeline transportation, and storage contracts, the reports filed with
14 the Commission in Docket No. G-100, Sub 24A, and the
15 Company's responses to Public Staff data requests. The responses
16 to the Public Staff data requests contained information related to
17 Piedmont's gas purchasing philosophies, customer requirements,
18 and gas portfolio mixes.

19 **Q. MS. NABA, WHAT IS THE RESULT OF YOUR EVALUATION OF**
20 **PIEDMONT'S GAS COSTS?**

21 A. Based on my investigation and review of the data in this docket, I
22 believe that Piedmont's gas costs were prudently incurred.

1 Q. WHAT OTHER ITEMS DID THE NATURAL GAS DIVISION
2 REVIEW?

3 A. Even though the scope of Commission Rule R1-17(k) is limited to a
4 historical review period, the Public Staff's Natural Gas Division also
5 considers other information received pursuant to the data requests
6 in order to anticipate the Company's requirements for future needs,
7 including design day estimates, forecasted gas supply needs,
8 projection of capacity additions and supply changes, and customer
9 load profile changes.

10 **ACCOUNTING FOR AND ANALYSIS OF GAS COSTS**

11 Q. MS. JAYASHEELA, HAS THE COMPANY PROPERLY
12 ACCOUNTED FOR ITS GAS COSTS DURING THE REVIEW
13 PERIOD?

14 A. Yes.

15 Q. HOW DOES THE ACCOUNTING DIVISION GO ABOUT
16 CONDUCTING ITS REVIEW OF THE COMPANY'S
17 ACCOUNTING FOR GAS COSTS?

18 A. Each month the Public Staff's Accounting Division reviews the
19 Deferred Gas Cost Account reports filed by the Company for
20 accuracy and reasonableness, and performs several audit
21 procedures on the calculations, including the following:

- 1 (1) Commodity Gas Cost True-Up – The actual commodity gas
2 costs incurred are verified, the calculations and data supporting the
3 commodity gas costs collected from customers are checked, and
4 the overall calculation is reviewed for mathematical accuracy.
- 5 (2) Fixed Gas Cost True-Up – The actual fixed gas costs
6 incurred are compared with pipeline tariffs and gas contracts, the
7 rates and volumes supporting the calculation of collections from
8 customers are verified, and the overall calculation is reviewed for
9 mathematical accuracy.
- 10 (3) Negotiated Losses – Negotiated prices for each customer
11 are reviewed to ensure that the Company does not sell gas to the
12 customer below the cost of gas to the Company or below the price
13 of the customer's alternative fuel.
- 14 (4) Temporary Increments and/or Decrements – Calculations
15 and supporting data are verified regarding the collections from
16 and/or refunds to customers that have occurred through the
17 Deferred Gas Cost Accounts.
- 18 (5) Interest Accrual – Calculations of the interest accrued on the
19 various deferred account balances during the month are verified in
20 accordance with N.C. Gen. Stat. § 62-130(e) and the Commission's
21 Order Approving Merger Subject to Regulatory Conditions and
22 Code of Conduct issued September 29, 2016, in Docket Nos. G-9,
23 Sub 682, E-2, Sub 1095, and E-7, Sub 1100 (Merger Order).

1 (6) Secondary Market Transactions – The secondary market
2 transactions conducted by the Company are reviewed and verified
3 to the financial books and records, asset management
4 arrangements, and other deferred account journal entries.

5 (7) Uncollectibles – The Company records a journal entry each
6 month in the Sales Customers' Only Deferred Account for the gas
7 cost portion of its uncollectibles write-offs. The calculations
8 supporting those journal entries are reviewed to ensure that the
9 proper amounts are recorded.

10 (8) Supplier Refunds – Unless ordered otherwise, supplier
11 refunds received by Piedmont should be flowed through to
12 ratepayers in the All Customers' Deferred Account or in certain
13 circumstances applied to the NCUC Legal Fund Reserve Account.
14 Documentation is reviewed to ensure that the proper amount is
15 credited to the correct account in a timely fashion.

16 **Q. HOW DO THE COMPANY'S FILED GAS COSTS FOR THE**
17 **CURRENT REVIEW PERIOD COMPARE WITH THOSE FOR THE**
18 **PRIOR REVIEW PERIOD?**

19 A. The Company filed total gas costs of \$352,122,738 per Tomlinson
20 Exhibit_(MBT-1), Schedule 1, for the current period as compared
21 with \$343,478,124 for the prior twelve-month period. The
22 components of the filed gas costs for the two periods are as
23 follows:

	12 Months Ended		Increase (Decrease)	% Change
	May 31, 2019	May 31, 2018		
Demand & Storage	\$133,470,011	\$129,398,029	\$4,071,982	3.1%
Commodity	233,172,219	220,382,071	\$12,790,148	5.8%
Other Costs	(\$14,519,492)	(\$6,301,977)	(\$8,217,515)	130.4%
Total	<u>\$352,122,738</u>	<u>\$343,478,124</u>	<u>\$8,644,614</u>	2.5%

1 **Q. PLEASE EXPLAIN ANY SIGNIFICANT INCREASES OR**
2 **DECREASES IN DEMAND AND STORAGE CHARGES.**

3 A. The Demand and Storage Charges for the current review period
4 and the prior twelve-month review period are as follows:

		Actual Amounts for the 12 Month Periods Ended			
		April 30, 2019	April 30, 2018	Increase (Decrease)	% Change
Transco	FT	\$97,609,331	\$93,988,018	\$3,621,313	3.9%
Transco	GSS	3,878,202	3,679,481	198,721	5.4%
Transco	ESS	2,521,396	2,318,429	202,967	8.8%
Transco	WSS	1,884,058	1,796,037	88,021	4.9%
Transco	LNG Service	238,327	219,197	19,130	8.7%
Columbia	Firm Storage Service	3,331,131	3,331,131	0	0.0%
Columbia	SST	4,869,132	4,800,194	68,938	1.4%
Columbia	FTS	2,522,767	2,506,655	16,112	0.6%
Columbia	No Notice FT	939,390	941,770	(2,380)	-0.3%
Col Gulf	FTS	0	255,154	(255,154)	-100.0%
Dominion	GSS	575,032	575,112	(80)	0.0%
Dominion	FT - GSS	983,646	965,167	18,479	1.9%
ETN	FT	3,631,601	3,631,601	0	0.0%
Midwestern	FT	2,710,800	2,710,800	0	0.0%
Hardy Storage		14,342,063	14,550,258	(208,195)	-1.4%
Pine Needle LNG		8,850,739	7,922,018	928,721	11.7%
Cardinal	FT	6,520,529	6,917,009	(396,480)	-5.7%
LNG Processing		1,422,621	1,102,267	320,354	29.1%
Property Taxes		45,129	96,225	(51,096)	-53.1%
Other		0	(216,691)	216,691	-100.0%
NC/SC Costs Expensed		<u>156,875,895</u>	<u>152,089,832</u>	<u>4,786,063</u>	3.1%
NC Demand Allocator		85.08%	85.08%		
NC Costs Expensed		<u>\$133,470,012</u>	<u>\$129,398,029</u>	<u>\$4,071,982</u>	3.1%

Note: Actual amounts lag one-month behind the accounting period. The May 31 review periods reflect actual amounts for the 12-month periods ended April 30.

1 The increases in the Transcontinental Gas Pipe Line Company,
2 LLC (**Transco**) **Firm Transportation (FT)**, the **Transco General**
3 **Storage Service (GSS)**, the **Transco Eminence Storage Service**
4 **(ESS)**, the **Transco Washington Storage Service (WSS)**, and
5 **the Transco LNG Service** charges are due to an increase in
6 Transco's commodity, demand, capacity and fuel rates, pursuant to
7 FERC Docket No. RP18-1126-000, RP19-798-000, effective March
8 1, 2019, and April 1, 2019, respectively.

9 The decrease in Columbia Gulf Transmission, LLC (**Columbia**)
10 **Firm Transportation Service (FTS)** charges is due to the
11 termination of the Columbia Gulf contract, effective October 31,
12 2017.

13 The decrease in **Hardy Storage** charges is due to a compliance
14 filing for reservation and capacity in FERC Docket No. RP19-262-
15 000, effective January 1, 2019 and the annual Retainage
16 Adjustment Mechanism filing in FERC Docket No. RP19-1040-000,
17 effective May 1, 2019.

18 The increase in **Pine Needle LNG** charges is primarily due to the
19 Electric Power (EP) Unit Rate Change and a change in the Fuel
20 Retention percentage pursuant to FERC Docket No.
21 RP18-652-000, effective May 1, 2018.

1 The decrease in **Cardinal Firm Transportation (FT)** charges is
2 due to the North Carolina Utilities Commission Order directing
3 certain utilities, including Cardinal Pipeline Company, LLC, to adjust
4 their rates to reflect the reduction in the federal corporate income
5 tax rate from 35% to 21% in Docket No. G-39, Sub 42, effective
6 January 1, 2019.

7 The **LNG Processing** charges are the electric bills associated with
8 the liquefaction expense for Piedmont's two on-system LNG
9 facilities. These charges increased due to a higher level of LNG
10 withdrawal volumes when compared to the withdrawal volumes
11 from the prior review period.

12 The decrease in property taxes for the current review period is due
13 to the Company being billed on a smaller inventory balance by the
14 asset managers in July 2018, as compared to July 2017.

15 The **Other** amount of (\$216,691) in the prior review period was a
16 one-time Transco interconnect refund, which was recorded in April
17 2018. There were no other charges during the current review
18 period.

19 **Q. PLEASE EXPLAIN THE CHANGE IN COMMODITY GAS COSTS.**

20 A. Commodity gas costs for the current review period and the prior
21 twelve-month period are as follows:

	Actual Amounts for the 12 Month Periods Ended			
	April 30, 2019	April 30, 2018	Increase (Decrease)	% Change
Gas Supply Purchases	\$277,292,978	\$260,145,619	\$17,147,359	6.6%
Reservation Charges	3,482,171	3,512,866	(30,695)	(0.9%)
Storage Injections	(56,948,230)	(55,350,193)	(1,598,037)	2.9%
Storage Withdrawals	56,781,052	55,662,061	1,118,991	2.0%
Electric Compressor Costs	2,084,295	1,970,456	113,840	5.8%
Banked Gas Usage	444	(2,424)	2,868	(118.3%)
Cash Out Brokers (Long)	1,285,977	1,835,287	(549,310)	(29.9%)
NC/SC Commodity Costs	\$283,978,687	\$267,773,671	\$16,205,016	6.1%
NC Commodity Costs	\$233,172,219	\$220,382,071	\$12,790,148	5.8%
NC Dekatherms Delivered	72,259,869	74,847,698	(2,587,829)	(3.5%)
NC Cost per Dekatherm	\$3.2269	\$2.9444	\$0.2824	9.6%

Note: Actual amounts lag one-month behind the accounting period. The May 31 review periods reflect actual amounts for the 12-months ended April 30.

- 1 **Gas Supply Purchases** increased by \$17,147,359 primarily due to
2 a greater level of wellhead gas prices in the current review period
3 when compared to the prior twelve-month review period.
- 4 **Reservation Charges** are fixed or minimum monthly charges a
5 local distribution company (LDC) may pay a supplier in connection
6 with the supplier providing the LDC an agreed-upon quantity of gas,
7 regardless of whether the LDC takes it or not. The decrease in
8 reservation charges reflects the market-driven decrease in prices in
9 the current review period as compared to the prior review period.
- 10 The increase in **Storage Injections** is due to both higher cost of
11 gas supply injected into storage and increased volumes injected
12 into storage. The average cost of gas injected into storage during
13 the current review period was \$2.8202 per dekatherm (dt) as

1 compared with \$2.8309 per dt for the prior period. Piedmont
2 injected 20,193,266 dts into storage in the current review period as
3 compared to 19,552,162 dts for the prior period.

4 The increase in **Storage Withdrawal charges** is due to a higher
5 average cost of supply withdrawn from storage and higher volumes
6 withdrawn from storage. Piedmont's average cost of gas withdrawn
7 was \$2.9865 per dt for this review period as compared to \$2.9723
8 per dt in the prior period. Piedmont withdrew 19,012,399 dts from
9 storage in the current review period as compared to 18,726,868 dts
10 for the prior period.

11 The **Electric Compressor Costs** are associated with electric
12 compressors related to power generation contracts. There is no
13 impact on the deferred account since these costs are recovered
14 through the contract payments.

15 **Banked Gas** is the cost of gas associated with the month-end
16 volume imbalances that are not cashed out with customers.
17 Piedmont currently has four banked gas customers, all former
18 NCNG customers, who may exercise the right per contract to carry
19 forward their monthly volume imbalances instead of cashing out
20 monthly. The change in the banked gas represents the difference in
21 the cost of gas supply of the volume imbalances carried forward
22 from month to month.

1 **Cash Out Brokers (Long)** represents the purchases made by
 2 Piedmont from brokers that brought too much gas to the city gate.
 3 The reduction in Cash Out Brokers (Long) was due to the decrease
 4 in price per dt paid during the current review period as compared to
 5 the prior review period. During the current period, the average price
 6 per dt for Cash Out Brokers (Long) was \$0.7715 while the previous
 7 period's average price per dt was \$1.0140.

8 **Q. PLEASE EXPLAIN THE CHANGE IN OTHER GAS COSTS.**

9 A. Other gas costs for the current review period and the prior twelve-
 10 month period are as follows:

Other Gas Costs			
	Actual Amounts for the 12 Month Periods Ended		
	April 30, 2019	April 30, 2018	Increase (Decrease)
Total Deferred Acct Activity COG Items	(\$2,000,065)	\$13,026,040	(\$15,026,105)
Actual vs. Estimate Reporting Month Adj.	1,223,798	(1,584,982)	2,808,780
Total Other Costs	<u>(13,743,225)</u>	<u>(17,743,034)</u>	<u>3,999,809</u>
Total NC Other Cost of Gas Expense	<u>(\$14,519,492)</u>	<u>(\$6,301,976)</u>	<u>(\$8,217,515)</u>

11 The **Total Deferred Acct Activity COG Items** reflect offsetting
 12 journal entries for the cost of gas recorded in the Company's
 13 Deferred Gas Cost Accounts during the review periods. This
 14 amount includes offsetting journal entries for the commodity
 15 true-up, fixed gas cost true-up, negotiated losses, and
 16 increments/decrements.

17 The **Actual vs. Estimate Reporting Month Adj.** amounts result
 18 from the Company's monthly accounting closing process. Each

1 month, the Company estimates its current month's gas costs for
2 financial reporting purposes and adjusts the prior month's estimate
3 to reflect the actual cost incurred for that month.

4 **Total Other Costs** are primarily the North Carolina ratepayers'
5 portion of capacity release margins and the allocation factor
6 differential for bundled sales. The allocation factor differential is due
7 to the utilization of the NC/SC sales allocation factor in the
8 commodity gas cost calculation and the demand allocation factor
9 utilized in the secondary market calculation.

10 **SECONDARY MARKET ACTIVITIES**

11 **Q. MS. JAYASHEELA, PLEASE SUMMARIZE THE COMPANY'S**
12 **SECONDARY MARKET ACTIVITIES DURING THE REVIEW**
13 **PERIOD.**

14 A. During the review period, the Company earned actual margins of
15 \$36,913,765 on secondary market transactions, and credited the All
16 Customers' Deferred Account in the amount of \$23,603,588
17 $((\$36,913,765 - 100\% \text{ Duke secondary market sales}) \times \text{NC}$
18 $\text{demand allocator} \times 75\% \text{ ratepayer sharing percentage}) + (100\%$
19 $\text{Duke secondary market sales} \times \text{NC demand allocator})$ for the
20 benefit of ratepayers, in accordance with the Commission's Order
21 Approving Stipulation issued on December 22, 1995, in Docket No.
22 G-100, Sub 67. This dollar amount is slightly different than the

1 amount recorded on Tomlinson Exhibit_(MBT-1), Schedule 9, since
 2 the Company's deferred account includes estimates for the May
 3 2019 secondary market transactions. Presented below is a chart
 4 that compares the actual Total Company margins earned by
 5 Piedmont on the various types of secondary market transactions in
 6 which it was engaged during the review period and the prior review
 7 period.

	Actual Amounts for the 12 Month Periods Ended			
	April 30, 2019	April 30, 2018	Increase (Decrease)	% Change
Asset Management Arrangements	\$9,367,894	\$10,885,208	(\$1,517,314)	(13.9%)
Capacity Releases	15,323,755	20,465,242	(5,141,487)	(25.1%)
Off System Sales	12,222,116	20,069,813	(7,847,697)	(39.1%)
Total Company Margins on Secondary Market Transactions	\$36,913,765	\$51,420,263	(\$14,506,498)	(28.2%)

Note: Actual amounts lag one-month behind the accounting period. The May 31 review periods reflect actual amounts for the 12-months ended April 30.

8 **Asset Management Arrangements (AMAs)**, according to the
 9 FERC,

10 are contractual relationships where a party agrees to
 11 manage gas supply and delivery arrangements,
 12 including transportation and storage capacity, for
 13 another party. Typically a shipper holding firm
 14 transportation and/or storage capacity on a pipeline or
 15 multiple pipelines temporarily releases all or a portion
 16 of that capacity along with associated gas production
 17 and gas purchase agreements to an asset manager.
 18 The asset manager uses that capacity to serve the
 19 gas supply requirements of the releasing shipper,
 20 and, when the capacity is not needed for that
 21 purpose, uses the capacity to make releases or
 22 bundled sales to third parties.

23 Promotion of a More Efficient Capacity Release Market, Order No.
 24 712, 123 FERC ¶ 61,286, Paragraph 110 (June 19, 2008).

1 Piedmont had seven AMAs during the current review period and
2 the prior review period. The 13.9% decrease in net compensation
3 from AMAs is due to a decrease in the value of the interstate
4 pipeline and storage capacity that Piedmont has subject to the
5 AMAs.

6 **Capacity Releases** are the short-term posting of unutilized firm
7 capacity on the electronic bulletin board that is released to third
8 parties at a biddable price. The overall net compensation from
9 capacity release transactions decreased due to a lower level of
10 released volumes, as well as a decrease in the market value of
11 capacity releases, for the current review period as compared to the
12 previous period.

13 **Off System Sales** on Piedmont's system are also referred to as
14 bundled sales. Bundled sales are gas supplies delivered to a third
15 party at a specified receipt point in the Transco market area.
16 Because bundled sales move gas from the production area to the
17 market area, these sales utilize pipeline capacity, and thus involve
18 both gas supply and capacity. During the current review period as
19 compared to the prior review period, the net compensation from off
20 system sales decreased by approximately 39.1% due to the lower
21 market prices that were paid by shippers and a decrease in the
22 value of the interstate pipeline capacity.

1 Q. PLEASE PROVIDE A FURTHER DESCRIPTION OF
2 PIEDMONT'S OFF SYSTEM SALES TRANSACTIONS.

3 A. During the current review period, Piedmont entered into multi-
4 month, monthly, and daily off system sales transactions with
5 approximately thirty shippers. 32.7% of these off system sales
6 transaction volumes consisted of daily transactions, 1.9% were
7 monthly transactions and 65.3% were multi-month transactions.

8 **HEDGING ACTIVITIES**

9 Q. MS. PERRY, PLEASE EXPLAIN HOW THE PUBLIC STAFF
10 CONDUCTED ITS REVIEW OF THE COMPANY'S HEDGING
11 ACTIVITIES.

12 A. The Public Staff's review of the Company's hedging activities is
13 performed on an ongoing basis, and includes the analysis and
14 evaluation of the following information:

- 15 1. The Company's monthly hedging deferred account reports;
- 16 2. Detailed source documentation, such as broker statements,
17 that provide support for the amounts spent and received by
18 the Company for financial instruments;
- 19 3. Workpapers supporting the derivation of the maximum
20 hedge volumes targeted for each month;
- 21 4. Periodic reports on the status of hedge coverage for each
22 month (Hedging Position Report);

- 1 5. Periodic reports on the market values of the various financial
2 instruments used by the Company to hedge (Mark-to-Market
3 Report);
- 4 6. The monthly Hedging Program Status Report;
- 5 7. The monthly report reconciling the Hedging Program Status
6 Report and the hedging deferred account report;
- 7 8. Minutes from meetings of Piedmont's Gas Market Risk
8 Committee;
- 9 9. Minutes from the Board of Directors and its committees that
10 pertain to hedging activities;
- 11 10. Reports and correspondence from the Company's external
12 and internal auditors that pertain to hedging activities;
- 13 11. Hedging plan documents that set forth the Company's gas
14 price risk management policy, hedge strategy, and gas price
15 risk management operations;
- 16 12. Communications with Company personnel regarding key
17 hedging events and plan modifications under consideration
18 by Piedmont's Gas Market Risk Committee; and
- 19 13. Testimony and exhibits of the Company's witnesses in the
20 annual review proceeding.

21 **Q. WHAT IS THE STANDARD SET FORTH BY THE COMMISSION**
22 **FOR EVALUATING THE PRUDENCE OF A COMPANY'S**
23 **HEDGING DECISIONS?**

1 A. In its February 26, 2002, Order on Hedging in Docket No. G-100,
 2 Sub 84 (Hedging Order), the Commission stated that the standard
 3 for reviewing the prudence of hedging decisions is that the decision
 4 “must have been made in a reasonable manner and at an
 5 appropriate time on the basis of what was reasonably known or
 6 should have been known at that time.” Hedging Order, 92 NCUC 4,
 7 11-12 (2002).

8 **Q. PLEASE DESCRIBE THE ACTIVITY REPORTED IN THE**
 9 **COMPANY’S HEDGING DEFERRED ACCOUNT DURING THE**
 10 **REVIEW PERIOD.**

11 A. The Company experienced net costs of \$1,177,357 in its Hedging
 12 Deferred Account during the review period. This net cost amount in
 13 the account at May 31, 2019, is composed of the following items:

Economic (Gain)/Loss - Closed Positions	(\$2,884,060)
Premiums Paid	3,766,200
Brokerage Fees & Commissions	58,094
Interest on Hedging Deferred Account	237,123
Hedging Deferred Account Balance	<u>\$1,177,357</u>

14 The Company proposed that the \$1,177,357 debit balance in the
 15 Hedging Deferred Account at of the end of the review period be
 16 transferred to its Sales Customers’ Only Deferred Account.

17 The first item shown in the chart above, Economic (Gain)/Loss -
 18 Closed Positions, is the gain on hedging positions that the
 19 Company realized during the review period. Premiums Paid is the

1 amount spent by the Company on futures and options positions
2 during the current review period for contract periods that closed
3 during the review period or that will close after May 31, 2019. As of
4 May 31, 2019, this amount includes call options purchased by
5 Piedmont for the May 2020 contract period, a contract period that is
6 12 months beyond the end of the current review period and 12
7 months beyond the May 2019 prompt month. Brokerage Fees and
8 Commissions are the amounts paid to brokers to complete the
9 transactions. The Interest on Hedging Deferred Account is the
10 amount accrued by the Company on its Hedging Deferred Account
11 in accordance with N.C. Gen. Stat. § 62-130(e) and the Merger
12 Order, effective October 1, 2017.

13 The hedging costs incurred by the Company during the review
14 period represent approximately 0.33% of total gas costs or \$0.02
15 per dt. The average monthly cost per residential customer for
16 hedging is approximately \$0.08 per dt.

17 **Q. DID THE COMPANY MODIFY ITS HEDGING PLAN DURING THE**
18 **REVIEW PERIOD?**

19 A. No. The Company did not modify its hedging plan during the
20 current review period.

21 **Q. MS. PERRY, WHAT IS YOUR CONCLUSION REGARDING THE**
22 **PRUDENCE OF THE COMPANY'S HEDGING ACTIVITIES?**

1 A. Based on the Public Staff's analysis and what was reasonably
2 known or should have been known at the time the Company made
3 its hedging decisions affecting the review period, as opposed to the
4 outcome of those decisions, I conclude that the Company's
5 decisions were prudent. I recommend that the \$1,177,357 debit
6 balance in the Hedging Deferred Account as of the end of the
7 review period be transferred to Piedmont's Sales Customers' Only
8 Deferred Account.

9 **DESIGN DAY REQUIREMENTS**

10 **Q. MS. NABA, HAVE YOU DRAWN ANY CONCLUSION FROM**
11 **YOUR REVIEW AS TO THE COMPANY'S FUTURE CAPACITY**
12 **REQUIREMENTS?**

13 A. I reviewed the Company's testimony and information submitted by
14 the Company in response to data requests that dealt with how well
15 the projected firm demand requirements aligned with the available
16 capacity in the future. I also performed independent calculations
17 which projected demand versus capacity requirements.

18 Our calculations show a capacity deficit for the winter period of
19 2020-2021. Furthermore, unless the Atlantic Coast Pipeline project
20 comes online by its scheduled in service date of 2021, Piedmont's
21 capacity deficit will continue to increase for all future periods. I

1 recommend that the Company continue to carefully review its
2 demand projections as it considers acquisition of future capacity.

3 **DEFERRED ACCOUNT BALANCES**

4 **Q. MS. JAYASHEELA, BASED ON YOUR REVIEW OF GAS COSTS**
5 **IN THIS PROCEEDING AND MS. NABA'S OPINION THAT THE**
6 **COMPANY'S GAS COSTS WERE PRUDENTLY INCURRED,**
7 **WHAT ARE THE APPROPRIATE DEFERRED ACCOUNT**
8 **BALANCES AS OF MAY 31, 2019?**

9 A. The appropriate All Customers' Deferred Account balance is a
10 credit of \$17,913,017, owed by the Company to its customers, as
11 filed by the Company.

12 The Public Staff recommends transferring the debit balance of
13 \$1,177,357 in the Hedging Deferred Account as of the end of the
14 review period to the Sales Customers' Only Deferred Account. The
15 recommended balance for the Sales Customers' Only Deferred
16 Account as of May 31, 2019, is a net debit balance, owed to the
17 Company, of \$1,093,864, determined as follows:

Balance per Exhibit MBT-1 Sch 8	(\$83,493)
Transfer of Hedging Balance	1,177,357
Balance per Public Staff	<u>\$1,093,864</u>

18 **Q. MS. NABA, WHAT IS YOUR RECOMMENDATION REGARDING**
19 **ANY PROPOSED INCREMENTS/DECREMENTS?**

1 A. I have determined that the temporary increments applicable to the
2 All Customers' Deferred Account balance at May 31, 2019, as
3 proposed by the Company in Tomlinson Exhibit_(MBT-3), are
4 properly and accurately calculated.

5 While I agree that the temporary increment calculations as shown
6 in Tomlinson Exhibit_(MBT-4) for the Sales Customers' Only
7 Deferred Account are accurately computed, I do not recommend
8 that the Company implement the increment in this proceeding.

9 **Q. WHY ARE YOU RECOMMENDING THAT THE COMPANY NOT**
10 **IMPLEMENT AN INCREMENT REGARDING THE SALES**
11 **CUSTOMERS' ONLY DEFERRED ACCOUNT?**

12 A. Piedmont's Sales Customers' Only Deferred Account balance
13 (including the Hedging Deferred Account balance) has "flipped"
14 from a debit balance to a credit balance of (\$4,895,050) as of June
15 30, 2019. Also, this trend is continuing as the estimated balance in
16 this deferred account, including the Hedging Deferred Account
17 balance, is projected to be (\$8,630,224) as of August 31, 2019.
18 Implementing an increment (which is an increase to customers)
19 while there is a credit balance (a refund is due to customers) is
20 counter-productive.

21 I also recommend that Piedmont remove the existing temporary
22 decrements and increment approved in the Company's prior annual

1 review of gas costs proceeding (Docket No. G-9, Sub 727) and
2 implement the temporaries to the All Customers' Deferred Account
3 as calculated in Tomlinson Exhibit_(MBT-3). I further recommend
4 that no temporaries be implemented for the Sales Customers' Only
5 Deferred Accounts at this time. I recommend that Piedmont monitor
6 the balances in both, the All Customers' and Sales Customers'
7 Only Deferred Accounts and, if needed, file an application for
8 authority to implement new temporary increments or decrements
9 through the Purchased Gas Adjustment mechanism in order to
10 keep the deferred account balances at reasonable levels.

11 **Q. WHAT AFFECT DOES THIS CHANGE IN TEMPORARIES HAVE**
12 **ON THE TYPICAL RESIDENTIAL BILL?**

13 A. Assuming the Commission approves the Public Staff's
14 recommendation for the implementation of the temporary
15 decrements as explained above, the typical residential customer
16 will experience an annual decrease of \$5.65.

17 **Q. MS. JAYASHEELA, DID PIEDMONT HAVE ANY CHANGES TO**
18 **ITS DEFERRED ACCOUNT REPORTING DURING THE REVIEW**
19 **PERIOD?**

20 A. No.

1

ADDITIONAL ISSUES

2 **Q. MS. JAYASHEELA, DOES THE PUBLIC STAFF RECOMMEND**
3 **ADDITIONAL MONTHLY SECONDARY MARKET REPORTING?**

4 A. Yes. The Public Staff recommends that the Company provide more
5 detailed information regarding its monthly capacity release and off
6 system sales transactions beginning with the month of June 2019.
7 The monthly information should include information regarding the
8 accounting month, date of the transaction, third party
9 shipper/customer, sales price charged, gas costs assigned to each
10 transaction, volume, term of the transaction, basis of the sales
11 price, and the basis for the gas costs assigned. The Company has
12 indicated that it agrees with our recommendation and plans to work
13 with the Public Staff on the format to provide the information.

14 **Q. HAVE YOU READ THE COMPANY'S SUPPLEMENTAL**
15 **TESTIMONY OF ITS WITNESS TOMLINSON?**

16 A. Yes. I have.

17 **Q. HAS THE COMPANY APPROPRIATELY CHANGED ITS**
18 **INTEREST RATE IN THE DEFERRED ACCOUNTS BASED ON**
19 **THE CHANGES IN TAX RATES?**

20 A. Yes. The requirement regarding the current interest rate to use in
21 the deferred gas cost accounts was established in the Merger
22 Order. Ordering Paragraph 9 of the Merger Order states that

1 “beginning with the month in which the merger closes, Piedmont
2 shall use the net-of-tax overall rate of return from its last general
3 rate case as the applicable interest rate on all amounts
4 over-collected or under-collected from customers reflected in its
5 Sales Customers Only, All Customers, and Hedging Deferred Gas
6 Cost Accounts.” The Public Staff believes that the Company has
7 complied with Ordering Paragraph 9 of the Merger Order.

8 **Q. WHAT IS THE PUBLIC STAFF’S POSITION REGARDING THE**
9 **CHANGES IN THE INTEREST RATE APPLIED TO PIEDMONT’S**
10 **DEFERRED ACCOUNTS?**

11 A. The Public Staff believes that any change in federal and state tax
12 rates should lead to changes in interest rate. As stated earlier in
13 testimony, each month the Public Staff’s Accounting Division
14 reviews the Deferred Gas Cost Account reports filed by the
15 Company for accuracy and reasonableness, and performs several
16 audit procedures on the calculations, including, but not limited to,
17 the interest calculations. During the first seven months of the
18 current review period, Piedmont’s interest rate of 6.94% reflected
19 the state corporate income tax rate of 3%, as well as the 21%
20 federal income tax rate in effect as of January 1, 2018. Because the
21 state corporate income tax rate changed to 2.5% on January 1,
22 2019, the Company’s net-of-tax overall rate of return during the
23 remaining five months of the review period, January 1, 2019

1 through May 31, 2019, was 6.95%. The Public Staff agrees with
2 these interest rates.

3 **Q. DOES THIS CONCLUDE THE PUBLIC STAFF'S TESTIMONY?**

4 **A. Yes.**

APPENDIX A**QUALIFICATIONS AND EXPERIENCE****POORNIMA JAYASHEELA**

I received a Bachelor of Science degree and a Master of Business Administration degree from Osmania University, Hyderabad, India. I was employed by the Michigan Public Service Commission (MPSC) from July 2004 to August 2015. During my employment with the MPSC, I participated in contested rate cases, Times Interest Earned Ratio (TIER) case audits for regulated co-operatives, Power Supply Cost Recovery reconciliation audits, reconciliations of uncollectible expense tracking mechanism and revenue decoupling mechanism, and any special audits required by the MPSC.

I started employment with the Public Staff of North Carolina Utilities Commission in August 2015 as a staff accountant. I have presented testimony and exhibits or assisted with the following general rate case audits: Docket No. G-9, Sub 743, Piedmont Natural Gas Company, Inc.; Docket No. E-35, Sub 45, Western Carolina University; Docket No. W-1058, Sub 7, Elk River Utilities, Inc.; Docket No. E-34, Sub 46, New River Light and Power; and Docket No. W-567, Sub 8, Prior Construction Inc. I have also presented testimony and exhibits in Piedmont Natural Gas Company Inc.'s annual gas cost review cases in Docket No. G-9, Sub 690; Docket No. G-9, Sub 710; and Docket No. G-9, Sub 727.

QUALIFICATIONS AND EXPERIENCE

ZARKA H. NABA

I am a graduate of The City University of New York with a Bachelor of Science degree in Environmental Engineering.

I began working in the environmental field in June 2016 as an Environmental Engineering Intern. I've worked with the New York City Department of Sanitation's Vehicle Acquisition Warranty Division (DSNY) to assist in several fuel usage tracking projects installed in their fleet vehicles. While employed at DSNY, I was responsible for reporting installation projects, as well as researching environmental and safety impacts of various new technologies introduced.

I joined the Public Staff in September of 2017 as a Public Utilities Engineer with the Natural Gas Division. My work to date includes General Rate Case Proceedings, Purchased Gas Cost Adjustment Procedures, Tariff Amendments, Fuel Tracker & Power Cost Adjustments, Compressed Natural Gas Special Contracts, Annual Review of Gas Costs, Margin Decoupling Trackers, Gas Resellers, Weather Normalization, Peak Day Demand and Capacity Calculations, and Customer Complaint Resolutions.

QUALIFICATIONS AND EXPERIENCE

JULIE G. PERRY

I graduated from North Carolina State University in 1989 with a Bachelor of Arts degree in Accounting and I am a Certified Public Accountant.

Prior to joining the Public Staff, I was employed by the North Carolina State Auditor's Office. My duties there involved the performance of financial and operational audits of various state agencies, community colleges, and Clerks of Court.

I joined the Public Staff in September 1990, and was promoted to Supervisor of the Natural Gas Section in the Accounting Division in September 2000. I was promoted to Accounting Manager – Natural Gas & Transportation effective December 1, 2016. I have performed numerous audits and/or presented testimony and exhibits before the Commission addressing a wide range of natural gas topics.

Additionally, I have filed testimony and exhibits in numerous water rate cases and performed investigations and analyses addressing a wide range of topics and issues related to the water, electric, transportation, and telephone industries.