

BEFORE THE
NORTH CAROLINA UTILITIES COMMISSION
PUBLIC SERVICE COMPANY OF NORTH CAROLINA, INC.

DOCKET NO. G-5, SUB 632
DOCKET NO. G-5, SUB 634

REBUTTAL TESTIMONY
OF
REGINA J. ELBERT

OCTOBER 7, 2021

1 Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND CURRENT
2 POSITION.

3 A. My name is Regina J. Elbert. My business address is 600 Canal Place,
4 Richmond, Virginia 23219. I am employed by Dominion Energy Services, Inc.,
5 as Vice President of Human Resources Business Services. In that capacity, I
6 oversee the human resources function for the company, including Public
7 Service Company of North Carolina, Inc., d/b/a Dominion Energy North
8 Carolina (“PSNC” or the “Company”).

9 Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND, WORK
10 EXPERIENCE, AND OTHER QUALIFICATIONS.

11 A. I have a Bachelor of Arts degree in economics and foreign affairs from the
12 University of Virginia and a Juris Doctor degree from Harvard Law School. In
13 2011, I joined Dominion Energy, Inc. (“Dominion Energy”) as senior counsel
14 for employee benefits and was promoted to manager of Executive
15 Compensation in 2014. In 2017, I became managing counsel and in September
16 2018, was named deputy general counsel. In March 2019, I was promoted to
17 my current position as Vice President of Human Resources Business Services.

18 Q. HAVE YOU PROVIDED DIRECT TESTIMONY IN THIS PROCEEDING?

19 A. No.

20 Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN THIS
21 PROCEEDING?

22 A. The purpose of my rebuttal testimony is to respond to 1) the testimony of Public
23 Staff witness, Mary A. Coleman, regarding her proposal to disallow the total

1 compensation of the top five executives in terms of compensation charged to
2 PSNC; and 2) the testimony of Public Staff witness, Sonja R. Johnson,
3 regarding her proposals to disallow components of both Annual Incentive Plan
4 compensation and Long-Term Incentive Plan compensation for all executive
5 level employees.

6 **EXECUTIVE COMPENSATION**

7 Q. WHAT IS PUBLIC STAFF WITNESS COLEMAN'S BASIS FOR THE TOP
8 FIVE EXECUTIVES' COMPENSATION CHARGED TO PSNC BEING
9 DISALLOWED IN PSNC'S COST-OF-SERVICE?

10 A. While Public Staff witness Coleman doesn't suggest that these executives'
11 compensation is excessive, she states:

12 This recommendation is based on the Public Staff's
13 belief that it is appropriate and reasonable for the
14 shareholders of the very large natural gas and electric
15 utilities to bear some of the cost of compensating those
16 individuals who are most closely linked to furthering
17 shareholder interests, which are not always the same as
18 those of ratepayers.

19 Q. WHAT IS PUBLIC STAFF WITNESS COLEMAN'S BASIS FOR
20 CHOOSING TO REMOVE 50% OF THE TOP FIVE EXECUTIVES'
21 COMPENSATION CHARGED TO PSNC?

22 A. Public Staff witness Coleman states:

23 Officers have fiduciary duties of care and loyalty to
24 shareholders, but not to customers. Consequently, the
25 Company's executive officers are obligated to direct
26 their efforts not only to minimizing the costs and
27 maximizing the reliability of PSNC's service to
28 customers, but also to maximizing the Company's
29 earnings and the value of its shares. It is reasonable to

1 expect that management will serve the shareholders as
2 well as the ratepayers; therefore, a portion of
3 management's compensation and pensions should be
4 borne by the shareholders.

5 Q. AS A GENERAL MATTER, ARE DOMINION ENERGY'S REGULATED
6 UTILITIES, SUCH AS PSNC, BURDENED WITH 100% OF EXECUTIVE
7 COMPENSATION?

8 A. No. Under the Dominion Energy Services Agreement approved by this
9 Commission, executive services are allocated across all affiliates within
10 Dominion Energy – both regulated and non-regulated. There is also a portion
11 allocated to the parent company, Dominion Energy, Inc. The parent company's
12 and non-regulated entities' portions represent 22.4% of the total, with the
13 shareholders bearing those costs rather than utility customers.

14 Q. ARE EXECUTIVE COMPENSATION COSTS ALLOCATED TO PSNC IN
15 THE TEST PERIOD JUST AND REASONABLE EXPENSES?

16 A. Yes.

17 Q. ARE EXECUTIVES COMPENSATED IN WAYS THAT FURTHER
18 SHAREHOLDER INTERESTS AT THE EXPENSE OF THE INTERESTS
19 OF OUR CUSTOMERS?

20 A. No. The Company's market-competitive compensation policies focus all
21 employees, including executives, on providing safe and reliable gas distribution
22 service in a sustainable manner. Officers of the Company are responsible to all
23 our constituents – employees, customers, shareholders, and the communities we
24 serve. In fact, one of the officers selected by Public Staff witness Coleman is

1 the leader in charge of regulation and customer experience – a position most
2 definitely aligned with the interests of PSNC’s customers.

3 **ANNUAL INCENTIVE PLAN (“AIP”) COMPENSATION**

4 Q. WHAT IS PUBLIC STAFF WITNESS JOHNSON’S BASIS FOR THE
5 ELIMINATION OF COMPONENTS OF AIP COMPENSATION FOR ALL
6 EXECUTIVES?

7 A. Public Staff witness Johnson eliminates a portion of AIP compensation for all
8 executives on the basis that financial metrics, specifically earnings per share
9 (“EPS”) align with shareholder interests, not customers. Witness Johnson
10 states:

11 I have adjusted the allowable costs of AIP to exclude the
12 incentive amounts that were based on the earnings
13 metric, which is closely tied to the EPS, since the entire
14 AIP is funded based upon a consolidated EPS. I have
15 removed only the amounts related to all executive-level
16 employees because these goals align with the
17 shareholders’ interests.

18 Q. HOW IS THE COMPANY’S AIP INCENTIVE COMPENSATION
19 STRUCTURED?

20 A. The AIP focuses the workforce on goals that align with corporate values and
21 drive toward safe and efficient operations, reliable service for our customers,
22 and the achievement of financial results. The objective is to strive for targeted
23 performance levels in the areas of safety, diversity and inclusion, and
24 environmental benefits, financial performance, and other operating and
25 stewardship targeted performance, by emphasizing teamwork on common
26 goals.

1 Q. WHAT ROLE DO FINANCIAL METRICS PLAY IN AIP
2 COMPENSATION?

3 A. The financial targets and the stewardship goals exist in a mutually dependent
4 way at all levels. Financial performance metrics instill a culture of cost-
5 consciousness to serve PSNC's customers efficiently and safely while striving
6 towards strong operating performance targets. Financial stewardship is
7 completely aligned with our customers' interests, ensuring that all of our
8 operational and customer service goals are achieved within a culture of
9 economic efficiency that helps to maintain reasonable costs for our customers.

10 Q. HOW ARE FINANCIAL GOALS SET?

11 A. Financial goals are set for the Company at the beginning of each year through
12 the budgeting process. When those goals are met, costs are controlled, and
13 upward pressure on rates is reduced. The resulting culture of economic
14 efficiency and cost control is built up year by year and directly benefits
15 customers through a more efficient utility and lower rates.

16 Q. WHEN PUBLIC STAFF WITNESS JOHNSON REFERENCES "CLOSE
17 TIES TO EPS" IN REASONING THAT SUCH A PORTION OF AIP
18 SHOULD BE DISALLOWED, WHAT ITEMS ARE ACTUALLY UNDER
19 THE CONTROL OF MANAGEMENT WHEN INFLUENCING FINANCIAL
20 METRICS SUCH AS EPS OR NET INCOME?

21 A. When evaluating the Company's bottom-line, there are items under the control
22 of the Commission such as PSNC's tariff rates and revenues as well as PSNC's
23 depreciation rates. Taxing authorities at the federal and state level control

1 federal and state income tax expense and payroll tax expense. Debt costs are
2 driven by the financial markets. Thus, the primary item under the control of
3 management is operations and maintenance expense. And while shareholders
4 value the diligent management of operations and maintenance expense, that
5 diligence is equally important to customers because it has a direct outcome on
6 the customer bill for gas distribution service. Ultimately, if PSNC can manage
7 its business in a way that allows it to meet financial targets and expectations
8 year by year, a culture of cost control will be created and sustained, and access
9 to capital on reasonable terms will be assured. Again, customers will benefit
10 through lower costs for gas distribution services.

11 **LONG-TERM INCENTIVE PLAN (“LTIP”) COMPENSATION**

12 Q. WHAT IS PUBLIC STAFF WITNESS JOHNSON’S BASIS FOR THE
13 ELIMINATION OF LTIP COMPENSATION FOR ALL EXECUTIVES?

14 A. Public Staff witness Johnson eliminates a portion of LTIP compensation for all
15 executives on the basis that performance shares tied to return on invested capital
16 (“ROIC”) and total shareholder return (“TSR”) align with shareholder interests,
17 not customers. Witness Johnson states:

18 I have also adjusted the allowable LTIP costs to exclude
19 the Performance Shares, which include the ROIC and
20 TSR metrics. The Public Staff believes that the
21 incentives related to ROIC and TSR should be excluded,
22 because they provide a direct benefit to shareholders
23 rather than to ratepayers. These costs should be borne by
24 shareholders.

1 Q. WHY IS LTIP COMPENSATION APPROPRIATE FOR RECOVERY IN
2 PSNC'S COST-OF-SERVICE?

3 A. Long-term incentive plans are recognized throughout the industry as an
4 important way to attract, retain, and motivate key talent. LTIP is a standard
5 executive benefit in the utility industry and in industries across the economy. It
6 forms an important part of the Company's overall market-based incentive
7 package. Without a long-term incentive plan, the Company would need to
8 increase other aspects of its compensation program, such as base pay or AIP, to
9 provide a competitive pay package for leaders and other key employees. In
10 doing so, the Company would lose the benefit of using the long-term incentive
11 plan to tie the compensation of its leadership to achieving its goal of long-term
12 financial viability and sustainability of the enterprise, which are important for
13 the protection of customers' interests. Together with the AIP, the long-term
14 incentive plan maintains a balanced focus for key employees between goals that
15 have shorter and longer time horizons.

16 Stock-based compensation plays an important role in focusing senior
17 leadership on how the Company's strategic direction is being evaluated by the
18 financial markets on which it relies for capital and that are uncompromising in
19 their approach to evaluating the quality of leadership and strategy. Moreover,
20 a utility's stock price is an indicator of the confidence investors have in that
21 utility's leadership, its ability to anticipate and respond to the rapid changes in
22 the energy, environmental and regulatory landscape, and the ability of its
23 managerial team to execute on a strategy to meet those changes. Tying an

1 element of compensation to stock price for the most senior leaders ensures that
2 these leaders are not complacent in the face of the changes in the industry.

3 Q. WHAT IS THE IMPACT OF THESE DISALLOWANCES TO PSNC'S
4 COST-OF-SERVICE?

5 A. As itemized in Public Staff witness Johnson's Exhibit I, Schedule 3 Page 1 of
6 4 and Page 2 of 4, the revenue requirement effect of the top five executive
7 compensation adjustments totals \$437,871 in disallowances and the AIP and
8 LTIP executive compensation adjustments total \$2,410,461 in disallowances.
9 These three adjustments combined represents a total of \$2,848,332 in
10 disallowances for reasonable and prudent costs.

11 Q. DO YOU AGREE WITH PUBLIC STAFF'S DISALLOWANCES OF THESE
12 THREE ITEMS FROM PSNC'S COST-OF-SERVICE?

13 A. No. These adjustments proposed by Public Staff should be rejected by the
14 Commission.

15 Q. DOES THIS COMPLETE YOUR REBUTTAL TESTIMONY?

16 A. Yes, although I reserve the right to supplement or amend my testimony before
17 or during the Commission's hearing in this proceeding.