

**BEFORE
THE NORTH CAROLINA UTILITIES COMMISSION**

DOCKET NO. E-2, SUB 1300

In the Matter of:)	
)	DIRECT TESTIMONY OF
Application of Duke Energy Progress, LLC)	STEPHEN G. DE MAY
for Adjustment of Rates and Charges)	FOR DUKE ENERGY
Applicable to Electric Service in North)	PROGRESS, LLC
Carolina and Performance-Based Regulation)	

I. INTRODUCTION

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Stephen G. De May, and my business address is 410 South
3 Wilmington Street, Raleigh, North Carolina, 27601.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am the North Carolina President for Duke Energy Progress (“DEP” or the
6 “Company”), which is a wholly owned subsidiary of Duke Energy Corporation
7 (“Duke Energy”), as well as Duke Energy Carolinas, LLC (“DEC”) and
8 Progress Energy, Inc., also wholly owned subsidiaries of Duke Energy.

9 **Q. PLEASE BRIEFLY SUMMARIZE YOUR EDUCATIONAL**
10 **BACKGROUND AND PROFESSIONAL QUALIFICATIONS.**

11 A. I have a Bachelor of Arts degree in Political Science from the University of
12 North Carolina at Chapel Hill and a Master of Business Administration degree
13 from the McColl School of Business at Queens University in Charlotte, North
14 Carolina. In 2010, I completed the Advanced Management Program at the
15 Wharton School of the University of Pennsylvania. I am a Certified Public
16 Accountant in the state of North Carolina and I am a member of the American
17 Institute of Certified Public Accountants and the North Carolina Association of
18 Certified Public Accountants.

19 **Q. PLEASE DESCRIBE YOUR BUSINESS BACKGROUND AND**
20 **EXPERIENCE.**

21 A. My professional work experience began in 1986 in public accounting with the
22 firms Price Waterhouse and Deloitte, Haskins and Sells, where my work

1 focused on tax accounting and consulting for a variety of clients, including
2 Duke Power Company (“Duke Power”). In 1990, I joined Crescent Resources,
3 Inc., a then wholly-owned real estate development subsidiary of Duke Power
4 where I was responsible for real estate accounting and finance. In 1994, I moved
5 to the Treasury and Corporate Finance Department of Duke Power where I held,
6 except for a two-year period, various finance-related positions of increasing
7 responsibility until 2007. The two-year exception was 2004 and 2005, during
8 which time I had the lead responsibility for developing and managing Duke
9 Energy’s energy and regulatory policies. I was then named Treasurer in 2007, a
10 position I held until my current role. While Treasurer, I also served, at separate
11 times, as Chief Risk Officer, head of Investor Relations and head of Tax. I
12 assumed my current position as North Carolina President in November 2018.

13 **Q. WHAT ARE YOUR RESPONSIBILITIES IN YOUR CURRENT**
14 **POSITION?**

15 A. I lead Duke Energy’s regulated electric utility businesses in North Carolina,
16 which serve approximately 1.5 million DEP electric customers. I am
17 responsible for the financial performance of the Company’s electric utilities in
18 North Carolina and managing regulatory affairs, rates and regulatory filings,
19 state and local government affairs, and community relations.

20 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE COMMISSION?**

21 A. Yes. I testified before this Commission in the Company’s 2013, 2017 and 2019
22 rate cases (Docket Nos. E-2, Sub 1023, E-2, Sub 1142, and E-2, Sub 1219
23 respectively). I also testified before this Commission in DEC’s 2009, 2011,

1 2017 and 2019 rate cases (Docket Nos. E-7, Sub 909; E-7, Sub 989, E-7, Sub
2 1146, and E-7, Sub 1214 respectively). I have also filed testimony for Duke
3 Energy in various proceedings before the South Carolina, Ohio, Indiana, and
4 Kentucky commissions.

5 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

6 A. The purpose of my testimony is to provide a brief overview of the Company's
7 general rate case and first-ever Performance-Based Regulation ("PBR")
8 Application under the new alternative regulatory framework established by
9 House Bill 951 (S.L. 2021-165) ("HB 951"), which was signed into law in
10 October 2021. In my testimony, I discuss the following core components of the
11 Company's filing: (1) a continued balanced transition away from coal to achieve
12 a cleaner energy future; (2) operational excellence, (3) enhancing the customer
13 experience; and (4) affordability and proposals to assist our customers most in
14 need. I also explain how the requested rate increase will allow the Company to
15 remain a financially strong utility that is well positioned in financial markets to
16 the benefit of our customers.

17 **Q. WHO ARE THE OTHER WITNESSES PRESENTING TESTIMONY IN**
18 **SUPPORT OF THE COMPANY'S APPLICATION IN THIS**
19 **PROCEEDING?**

20 A. The Company's other witnesses filing direct testimony in support of this case
21 are:

22 1. **Laura A. Bateman**, Vice President of Carolinas Rates and Regulatory
23 Strategy, who appears on a panel with **Phillip O. Stillman**, Managing

1 Director of Load Forecasting and Corporate Strategic Regulatory
2 Initiatives. Ms. Bateman provides an overview of the Company's
3 proposed PBR Application, including the policy and public interest
4 reasons supporting approval of the Application. Mr. Stillman describes
5 DEP's proposed Performance Incentive Mechanisms ("PIMs") and
6 tracking metrics.

7 2. **Jonathan L. Byrd**, Managing Director of Rate Design and Regulatory
8 Solutions, who proposes several new customer-centric and innovative
9 rate designs and pricing changes to address emerging trends impacting
10 North Carolina today. He also proposes to simplify and modernize these
11 designs to assist in the harmonization between the Company and DEC.

12 3. **Brent C. Guyton**, Director of Asset Management in Customer Delivery,
13 who testifies as to the extent and performance of DEP's distribution
14 system, including additions to that system since DEP's last rate case
15 through normal system growth and through the operation of DEP's Grid
16 Improvement Plan program. Mr. Guyton also testifies to the factors
17 influencing DEP's distribution system growth and investment and he
18 provides detailed testimony regarding the scope, nature,
19 description, justification for, and timing of the proposed distribution
20 system projects included in DEP's multiyear rate plan ("MYRP")
21 proposals.

22 4. **Janice Hager**, President of Hager Consulting, who supports the
23 allocation of Company electric operating revenues and expenses, and

1 original cost rate base assigned to the North Carolina retail jurisdiction
2 and to each customer class according to the cost of service studies
3 performed by the Company.

4 5. **Bradley G. Harris**, Rates and Regulatory Strategy Director, who
5 describes two customer program offerings that DEP proposes in this
6 case: the Customer Assistance Program (“CAP”) and the Tariffed On-
7 Bill Program. The CAP proposal would provide eligible customers with
8 a flat monthly bill credit.

9 6. **Tim S. Hill**, Vice President, Coal Combustion Products Operations,
10 Maintenance, and Governance, who describes DEP’s ash basin closure
11 and compliance costs and plans, and the activities underlying the costs
12 sought for recovery in this case.

13 7. **Retha Hunsicker**, Vice President, Customer Experience Design and
14 Solutions for Duke Energy Business Services, LLC. Witness Hunsicker
15 discusses the Company’s Customer Information Systems
16 implementation and supports the reasonableness of the costs and
17 prudence of the Company’s actions related to this capital investment for
18 inclusion in rate base.

19 8. **LaWanda M. Jiggetts**, Rates & Regulatory Strategy Manager, who
20 describes the results of DEP’s operations under present rates on the basis
21 of an adjusted historical Test Period (twelve months ending
22 December 31, 2021). Witness Jiggetts details the calculation of the
23 additional revenue required as a result of the investments and general

1 cost increases since the last DEP Rate Case and discusses several pro
2 forma adjustments to the test year operating expenses and to the end of
3 year actual rate base. As such, her testimony supports the proposed
4 “traditional” base rate revenue requirement established in the manner
5 prescribed under N.C. Gen. Stat. § 62-133. Witness Jiggetts also
6 explains the various accounting requests the Company makes.

7 9. **Justin C. LaRoche**, Director of Renewable Development, who
8 addresses (i) two solar development projects – the 2026 Solar
9 Investment Project and the Asheville Solar Project – that DEP has
10 identified and included in the proposed MYRP; and (ii) DEP’s request
11 for a 35-year depreciable life for the solar projects included in the
12 proposed MYRP and for future DEP solar facilities.

13 10. **Daniel J. Maley**, Director, Transmission Compliance Coordination,
14 who testifies as to the extent and performance of DEP’s transmission
15 system, including additions to the transmission system since DEP’s last
16 rate case through normal system growth and through the operation of
17 DEP’s Grid Improvement Plan program. Mr. Maley also testifies as to
18 the factors driving investment in DEP’s transmission system and he
19 provides comprehensive testimony regarding the scope, nature,
20 description, justification for, and timing of the proposed transmission
21 system projects included in DEP’s MYRP proposal.

22 11. **Laurel M. Meeks**, Director of Renewable Business Development and
23 **Evan W. Shearer**, Principal Integrated Planning Coordinator, who

1 support the battery energy storage portfolio of discrete and identifiable
2 investments included in the proposed MYRP. Their testimony highlights
3 the critical importance of battery energy storage as DEP, and the entire
4 industry, transition to a cleaner energy future.

5 12. **Roger A. Morin**, Principal of Utility Research International, who
6 presents his independent analysis of the Company's cost of equity.
7 Witness Morin discusses the Company's requested capital structure and
8 makes a recommendation for an allowed return on equity ("ROE") that
9 is fair and that allows the Company to both attract capital on reasonable
10 terms and maintain financial strength.

11 13. **Karl W. Newlin**, Senior Vice President, Corporate Development and
12 Treasurer, who addresses the Company's financial objectives, capital
13 structure, and cost of capital. Witness Newlin also discusses the current
14 credit ratings and forecasted capital needs of the Company and the
15 importance of DEP's continued ability to meet its financial objectives.

16 14. **Lesley G. Quick**, Vice President of Customer Technology, Advocacy,
17 Regulatory and Business Support within Customer Services for Duke
18 Energy, who testifies to DEP's excellent service and how that translates
19 to customer satisfaction. Witness Quick's testimony also highlights the
20 Company's "Affordability Ecosystem," our multi-pronged approach to
21 addressing the affordability challenges faced by our low-income
22 customers.

1 15. **Tom Ray**, Senior Vice President of Nuclear Operations for Duke
2 Energy, who provides an update on capital additions made or planned to
3 be made to the nuclear fleet since the 2019 Rate Case, as well as key
4 drivers impacting nuclear O&M costs. Witness Ray also discusses the
5 operational performance of DEP's nuclear generation fleet during the
6 Test Period, and supports the nuclear capital investments included in the
7 Company's MYRP.

8 16. **Teresa Reed**, Director of Rates and Regulatory Planning, who
9 demonstrates that the rates DEP proposes reflect appropriate ratemaking
10 principles, and that they result in an equitable basis for recovery of the
11 Company's revenue requirement across and within its various rate
12 schedules. Witness Reed also describes proposed changes to the
13 Company's retail electric schedules and quantifies the effect of these
14 changes to retail customers.

15 17. **John J. Spanos**, President, Gannett Fleming Valuation and Rate
16 Consultants, LLC, who supports the 2021 Depreciation Study filed in
17 this case.

18 18. **Nicholas G. Speros**, Director of Accounting, who describes the
19 financial position of DEP at December 31, 2021, and the actual results
20 of the Company's operations for the Test Period. He also addresses
21 depreciation expense, nuclear decommissioning costs, and bad debt
22 expense relating to the COVID-19 pandemic. In addition, he provides
23 the certification that the Company's Application does not include costs

1 for lobbying, political or promotional advertising, political
2 contributions, or charitable contributions, and supports certain
3 accounting entries relating to the Company's decoupling mechanism.

4 19. **Jacob J. Stewart**, Director, Health and Wellness, who demonstrates in
5 his testimony that Duke Energy's compensation (including incentive
6 compensation) and benefit programs are necessary to attract, retain and
7 engage the skilled and experienced workforce the Company needs to
8 efficiently and effectively provide electric service to its customers.

9 20. **Kathryn S. Taylor**, Rates & Regulatory Strategy Manager, who
10 supports the calculation of the proposed revenue requirement for each
11 year of the Company's MYRP. She also describes the Company's
12 methodology for calculating the decoupling mechanism and earnings
13 sharing mechanism ("ESM"), as well as the riders associated with each
14 mechanism. She also supports the proposed rider relating to the PIMs
15 the Company is proposing in this case.

16 21. **Julie K. Turner**, Vice President of Carolinas Coal Generation, who
17 provides an update on the Company's traditional (fossil), hydroelectric
18 and solar (collectively, "Traditional/Hydro/Solar") facilities included
19 for recovery in this case. Witness Turner describes capital additions
20 made and planned to be made since the 2019 Rate Case, key drivers
21 impacting O&M costs, and the operational performance of the
22 Company's Fossil/Hydro/Solar fleet during the Test Period. Witness

1 Turner also supports the Traditional and Hydro capital investments
2 included in the MYRP.

II. OVERVIEW AND CONTEXT OF THE COMPANY'S APPLICATION

3 **Q. PLEASE PROVIDE AN OVERVIEW OF THE PBR FRAMEWORK**
4 **ESTABLISHED BY HB 951.**

5 A. On October 13, 2021, Governor Roy Cooper signed into law HB 951, which,
6 enacted N.C. Gen. Stat. § 62-133.16, titled "Performance-based regulation
7 authorized." PBR is defined by HB 951 as "an alternative ratemaking approach
8 that includes decoupling, one or more performance incentive mechanisms, and a
9 multiyear rate plan, including an ESM, or such other alternative regulatory
10 mechanisms as may be proposed by an electric public utility."¹ HB 951 calls for
11 a Carbon Plan to be developed that will target achievement of statewide carbon
12 dioxide ("CO₂") emission reductions while ensuring least-cost planning,
13 system reliability, and affordable rates for customers. More specifically, HB
14 951 directs the Commission to take all reasonable steps to reduce CO₂
15 emissions of electric generating facilities in the state by 70% along the specified
16 timeline and attain carbon neutrality by 2050. HB 951 recognizes that
17 achievement of the targeted CO₂ reductions requires the modernization of the
18 ratemaking construct in North Carolina, consistent with modernized ratemaking
19 practices around the country.

¹ N.C. Gen. Stat. § 62-133.16(a)(7).

1 HB 951 provides a framework for DEP to continue to transition away
2 from coal and shift to cleaner energy resources that include renewable
3 generation and battery storage, Energy Efficiency (“EE”) and Demand Side
4 Management (“DSM”), and may also include natural gas generation, and future
5 technologies like hydrogen, small modular reactors, and pumped hydro storage.
6 This transition is occurring across the electric utility industry and is also driving
7 significant investment in the grid to improve reliability and resiliency and to
8 support growth in distributed generation. In light of this transition, HB 951
9 introduces modern ratemaking practices that will better position the Company
10 to meet the State’s policy goals and customer expectations while keeping rates
11 affordable.

12 **Q. DESCRIBE THE CONDITIONS UNDER WHICH THE COMPANY**
13 **FILES THIS GENERAL RATE CASE AND PBR APPLICATION.**

14 A. The conditions (including customer expectations) under which we operate have
15 continued to evolve since 2019, the year of DEP’s last general rate case filing.
16 Consistent with the goals of North Carolina and rapidly changing energy and
17 climate priorities, the Company has made significant investments, and will
18 continue to make significant investments, designed to keep pace with evolving
19 customer needs and deliver increasingly clean energy. These investments are
20 capital-intensive and many of them are not otherwise reflected in current rates.
21 The traditional base rate case being proposed will adjust rates to reflect historic
22 investments that are serving customers today, and the proposed MYRP will
23 bring known and measurable future investments into rates as they are brought

1 into service to reliably serve our customers. The proposed MYRP is
2 substantially comprised of distribution and transmission projects aimed at
3 modernizing the grid, but also includes a balanced portfolio of storage, solar,
4 and other generation projects necessary to run the system reliably and continue
5 to transition to a cleaner future.

6 The Company recognizes that the scale and complexity of a clean
7 energy transition imposes special obligations on the Company to deliver the
8 sought-after benefits to customers in a least-cost way, with flexibility to
9 accommodate customer preferences and without adversely impacting the
10 reliability they depend on. That is why we are proposing a set of PIMs designed
11 to align utility incentives with customer needs and state energy policy
12 objectives of decarbonization, reliability and affordability.

13 **Q. PLEASE DESCRIBE THE MAJOR DRIVERS BEHIND THE**
14 **COMPANY'S APPLICATION.**

15 A. The following are the major drivers of the Company's requests in this case:

16 A BALANCED TRANSITION TO CLEANER ENERGY

17 The Company's continued transition away from coal-fired generation
18 continues in earnest, and is made possible by a smart, balanced and cost-
19 effective transition to low- and no-carbon resources. Overall, our Carolinas
20 utilities have retired 35 coal units and lowered carbon emissions by over 46%
21 since 2005. The voices of our customers and our investors have become
22 increasingly clear on this topic—they expect us to invest in cleaner power and
23 we are making decisions and building long-term plans based on those

1 expectations. Through testimony in this case, we explain the investments we
2 have made in generation resources that include solar, nuclear, and highly-
3 efficient natural gas plants, and emerging technologies like energy storage and
4 vehicle electrification.

5 OPERATIONAL EXCELLENCE AND RELIABILITY

6 Technology is transforming North Carolina, and changing the way
7 customers use electricity and interact with their electric provider. Today, the
8 need for consistent, reliable service is not just the expectation of industry and
9 manufacturing, but extends into every home and business, especially given the
10 pandemic-related shift to hybrid work arrangements and online/home
11 schooling—even at a time when that reliability is challenged by the increasing
12 frequency of severe weather events and the threat of physical and cyber-attack.

13 Over the past ten years, we are seeing trends affecting our grid that
14 indicate more must be done to improve the energy infrastructure required to
15 meet the needs of our customers. Our grid improvement investments are
16 addressing these trends through Hardening and Resiliency, Targeted
17 Undergrounding and Self-Optimizing Grid programs, among others. These
18 programs seek to reduce customer outages and give the grid the ability to
19 automatically reroute power around trouble areas, to quickly restore power, and
20 rapidly dispatch crews. We are also investing in making our infrastructure
21 stronger, smarter, cleaner, more efficient, and less reliant on any single fuel
22 source, which leads to more reliable energy and a better experience for our
23 customers.

1 North Carolina has a history of experiencing severe storms that often
2 leave hundreds of thousands of people and businesses without power, and storm
3 responsiveness is a core capability of the Company. Our response to severe
4 storms involves the activation and deployment of storm response teams internal
5 to the Company, utilization of thousands of outside contractors, and often the
6 need to seek mutual aid from other electric utilities and allies in the industry. I
7 am very proud of the Company's commitment to timely restoration efforts and
8 a positive customer service experience.

9 ENHANCING THE CUSTOMER EXPERIENCE

10 Our customers desire an improved experience with more streamlined
11 options and versatility, driven by information about how they consume energy
12 and by tools that help them manage their consumption. Testimony in this case
13 will describe the high-quality customer service we provide and our efforts to
14 improve customers' experience when they interact with us. The foundation of
15 our customer service is our workforce and the Company is continuously
16 working to recruit, engage, and retain a talented and diverse workforce that
17 serve our customers at a high level, even in the face of an uncertain and
18 increasingly changing labor marketplace.

19 From a technology perspective, our deployment of smart meters will
20 continue to work well with our investments to modernize our grid and offer
21 customers options and tools to manage their energy usage and reduce their
22 energy costs, and the deployment of the Company's customer information
23 system—Customer Connect—has improved the way we interact and provide

1 information to our customers. Additionally, the introduction of new rate designs
2 and various proposed changes to the Company's service regulations will better
3 reflect current cost studies and serve the expectations and needs of our
4 customers.

5 CUSTOMER AFFORDABILITY

6 The Company remains committed to providing affordable electric
7 service and finding ways to help our customers with their energy bills. Since
8 DEP and DEC's last rate cases in 2019 and pursuant to the Commission's orders
9 in those cases,² the Company engaged a diverse group of Commission-
10 approved stakeholders to participate in a Low-Income Affordability
11 Collaborative. Through this robust, collaborative process that began in July
12 2021, the Company, Public Staff and stakeholders examined a broad spectrum
13 of regulatory programs and protections for low-income customers which
14 culminated in DEP, DEC, and the Public Staff filing a joint report on August
15 12, 2022 outlining the feedback and recommendations received during the
16 collaborative process.³

17 DEP is committed to helping customers who struggle to pay for basic
18 needs with programs and options to assist them during times of financial
19 hardship. The assistance programs that we offer such as the Helping Home
20 Fund, the recently updated and renamed Share The Light fund, and our portfolio

² *Order Accepting Stipulations, Granting Partial Rate Increase and Requiring Customer Notice* in Docket Nos. E-2 Subs 1219 and 1193 (April 16, 2021); *Order Accepting Stipulations, Granting Partial Rate Increase, and Requiring Customer Notice* in Docket Nos. E-7 Subs 1213, 1214, and 1187 (March 31, 2021).

³ Final Report and Recommendations of The North Carolina Low-Income Affordability Collaborative filed August 12, 2022 in Docket Nos. E-7, Subs 1213, 1214 and 1187 and E-2, Subs 1219 and 1193.

1 of DSM and EE programs, including the Neighborhood Energy Saver Program,
2 have helped many of our customers reduce energy costs, pay home energy bills,
3 manage fluctuations in their monthly bill, and manage through the difficulty of
4 paying their entire bill by the due date. Through these programs and the
5 Company's rate mitigation efforts described below, the Company has identified
6 ways to help its customers absorb this rate request.

7 The Company is not requesting an increase in the Basic Customer
8 Charge for residential customers in this application, which is an intentional
9 gesture to lighten the cost pressures our customers are facing. Likewise, we
10 have made proactive decreases in our filing (such as reductions to executive
11 compensation) to give customers the benefit of reductions that the Company
12 has agreed to in previous rate cases. We are also proposing to expand our
13 program to eliminate direct credit card fees for our small and medium
14 nonresidential customers who pay their electric bills in that manner and
15 implement a Payment Navigator program at our call centers to better assist our
16 customers with their bills and ensure they are on the best rate based on their
17 energy usage patterns. Finally, as I will more fully discuss below, the Company
18 is proposing other mechanisms to help our low-income customers, in particular
19 the CAP.

1 **Q. WHAT OTHER WAYS ARE YOU PROPOSING FOR THE COMPANY**
2 **TO HELP MITIGATE PRICE IMPACTS ON CUSTOMERS WHO ARE**
3 **MOST IN NEED?**

4 A. Based on the feedback and recommendations received from stakeholders during
5 the Low-Income Affordability Collaborative, the Company is proposing new
6 program offerings and options to help our customers who are most in need.
7 Testimony in this case will discuss the CAP, a low-income bill assistance
8 proposal that provides eligible customers with a flat monthly bill credit. Where
9 eligible, CAP customers may be referred to income-qualified weatherization
10 and EE services designed to lower a customer's electricity usage resulting in
11 lower average bills over time. Pursuant to HB 951, the Company recently filed
12 for approval of a Tariffed On-Bill Program which will allow customers to
13 finance certain EE investments and energy upgrades on their electric bill. As
14 part of its PBR Application, the Company is also proposing a Low-
15 Income/Affordability PIM. Under this PIM, the proposed shareholder
16 contributions to health and safety funds will help to complete the non-EE-
17 related work necessary to qualify otherwise ineligible homes for EE savings
18 and reduce low-income energy burdens.

1 **Q. IS THE COMPANY PURSUING OTHER POTENTIAL**
2 **OPPORTUNITIES TO OFFSET THE COST TO CUSTOMERS OF**
3 **MODERNIZING THE GRID AND TRANSITIONING TO CLEANER**
4 **ENERGY?**

5 A. Yes. The Infrastructure Investment and Jobs and Act (“IIJA”) signed into law
6 on November 15, 2021 and the Inflation Reduction Act of 2022 (“IRA”) signed
7 into law on August 16, 2022, both present opportunities for the Company to
8 pursue potential funding to mitigate the cost of the Company’s existing and
9 future planned investments. As noted in the Company’s comments filed in
10 Docket No. M-100, Sub 164, the IIJA represents a significant infrastructure
11 funding opportunity for electric public utilities and their customers, an
12 unprecedented commitment by the United States government to the country’s
13 physical systems, and a new era of government funding to support three sectors
14 of the nation’s economy: transportation, climate/energy/environment, and
15 broadband. The Company intends to pursue opportunities that will optimize
16 benefits for customers. The Company has developed a robust prioritization
17 process to ensure we can respond quickly as funding opportunities
18 announcements are released from federal and state agencies. DEP is actively
19 responding to Requests for Information (“RFIs”) from the federal government
20 and has been filing such RFIs with the Commission to keep it apprised of how
21 we are engaging with the federal government on how best to support our
22 customers and communities with these competitive funding opportunities.

1 The IRA provides for substantial incentives in climate and energy-
2 related provisions. IRA incentives will lower costs for solar, storage, wind, and
3 nuclear, with potential compounding benefits if such resources can be optimally
4 sited or meet other wage and domestic content requirements in the law. The
5 Company is continuing to evaluate tax implications and applicability of this
6 complex act and is confirming initial interpretations of the incentives for each
7 resource. Importantly these incentives offset the inflationary impacts to the cost
8 of resources such as solar, wind, storage, and nuclear. The Company will keep
9 the Commission informed as additional IRA guidance is issued and IRS rules
10 are published, which is anticipated to occur in 2023.

11 **IV. COALASH COMPLIANCE**

12 **Q. AT THE CLOSE OF DEP’S PREVIOUS RATE CASE THE**
13 **COMMISSION ASKED THE COMPANY TO SUBMIT A POST-**
14 **HEARING FILING DISCUSSING VARIOUS ALTERNATE COAL ASH**
15 **COST RECOVERY CONCEPTS, AND IN ITS ORDER THE**
16 **COMMISSION REQUIRES DEP TO CONSIDER**
17 **CONTEMPORANEOUS COST RECOVERY MECHANISMS FOR USE**
18 **IN CONJUNCTION WITH THE “SPEND-DEFER-RECOVERY”**
19 **METHOD THE COMPANY HAS TRADITIONALLY EMPLOYED. DID**
20 **DEP DO THIS?**

21 **A.** Yes. DEP did consider coupling contemporaneous recovery mechanisms (*i.e.*,
22 either a run rate or a rider) with the “spend-defer-recover” mechanism.
23 Specifically, DEP did so by updating its analysis of the impact of joining the

1 two recovery methodologies upon (1) customer rates, and (2) the Company's
2 principal credit metric, FFO/Debt.⁴ The results of this analysis are set out in the
3 testimony and exhibits of Witness Jiggetts in this case.

4 **Q. WHAT CONCLUSIONS DO YOU DRAW FROM THIS ANALYSIS?**

5 A. The results of the analysis show that implementing a contemporaneous coal ash
6 cost recovery mechanism would both increase customer bills and negatively
7 impact the Company's credit metrics. That in and of itself would lead DEP *not*
8 to recommend implementation of a contemporaneous recovery mechanism.
9 Furthermore, implementing such a mechanism would constitute a departure
10 from the coal ash cost recovery settlement agreement ("CCR Settlement
11 Agreement") the Company, along with DEC, painstakingly negotiated with the
12 Public Staff, the Attorney General's Office, and the Sierra Club at the
13 conclusion of the prior rate case.

14 **Q. PLEASE EXPLAIN.**

15 A. The CCR Settlement Agreement represents a significant compromise among
16 the settling parties regarding recovery of coal ash costs. DEP and DEC forgo
17 the opportunity to recover significant portions of their costs, including through
18 application of a reduced cost of equity upon deferred coal ash cost balances.
19 The settling counterparties give up the ability to make certain arguments to the
20 Commission regarding future costs, including the Public Staff's "equitable
21 sharing" concept. The agreed recovery mechanism is premised upon
22 continuation of the "spend-defer-recover" model with the agreed reduction in

⁴ "FFO," of funds from operations, is a measure of operational cash flow.

1 cost of equity, and to introduce in this case a significant variation to that model
2 – a contemporaneous recovery feature – would represent a significant deviation
3 from the settling parties’ expectations regarding how future coal ash cost
4 recovery should be handled. All parties to the CCR Settlement Agreement had
5 to compromise to achieve the settlement, which the Commission approved.
6 DEP strongly believes that in order to honor the compromises made by its
7 counterparties to the CCR Settlement Agreement the recovery mechanism
8 traditionally sought by the Company and approved by the Commission – the
9 “spend-defer-recover” model – should continue to be implemented. That is the
10 cost recovery mechanism DEP requests in this case.

11 **V. IMPORTANCE OF A STRONG FINANCIAL POSITION**

12 **Q. WHY IS IT IMPORTANT TO DEP CUSTOMERS THAT THE**
13 **COMPANY MAINTAIN A STRONG FINANCIAL POSITION?**

14 **A.** DEP is investing and will continue to invest in our infrastructure to make it
15 more resilient, smarter, cleaner, and more efficient. It is our responsibility to
16 plan ahead and make these important investments efficiently and prudently. To
17 deliver on these promises, it is critical that we maintain a strong financial
18 position and thereby ensure that the Company has the financial strength and
19 flexibility to fund long-term capital requirements, as well as the ability to meet
20 short-term funding needs. The single-most determinative factor of a healthy
21 balance sheet and strong financial position is timely recovery of costs and the
22 ability to generate cash flows sufficient to meet obligations as they become due,
23 in all market conditions.

1 The Company is therefore requesting an ROE of 10.2% based upon a
2 proposed capital structure comprised of 53% equity and 47% debt. In support
3 of this request, Witness Dr. Roger A. Morin presents testimony supporting his
4 conclusion that cost of capital should be set at a ROE of 10.2%, which is both
5 the midpoint and the average of the mathematical results from the various cost
6 of capital studies performed by Dr. Morin. Witness Newlin presents testimony
7 supporting the Company's proposed capital structure and the cost of long-term
8 debt, and explaining how the Company is able to attract debt and equity
9 investors on reasonable terms. In fact, the Company's cost of long-term debt of
10 3.70% is lower than the 4.04% cost of long-term debt from the prior rate case.
11 The cost of long-term debt is directly supported by the Company's financial
12 strength, cash flows, market access, and attractive credit ratings.

13 **Q. PLEASE FURTHER DISCUSS THE BENEFITS TO CUSTOMERS OF**
14 **DEP MAINTAINING A STRONG FINANCIAL POSITION.**

15 A. Witness Newlin describes these benefits in greater detail, but I think it is
16 important to emphasize the benefits that result from our overall request in this
17 proceeding, particularly our requests on ROE, capital structure and timely
18 recovery of costs. Historically, due to the strength of its financial position, the
19 Company has enjoyed the flexibility to fund its long-term capital requirements,
20 as well as to meet short-term liquidity needs, at an economical cost to
21 customers. Ready access to capital on favorable terms is critical to serving our
22 customers, and such access is most assured for companies that have solid
23 financial positions, strong investment-grade credit ratings, and adequate cash

1 flow generation to meet obligations as they become due. The financial
2 flexibility that comes from the ability to access cost-effective capital in all
3 market conditions, in such a capital-intensive industry, serves the best interests
4 of our customers.

5 **VI. CONCLUSION**

6 **Q. WHAT IS THE KEY OBJECTIVE OF THE COMPANY'S REQUESTED**
7 **GENERAL RATE ADJUSTMENT?**

8 A. As I mentioned at the beginning of my testimony, the electricity sector has
9 entered a period of transformation and profound change driven by
10 technological, environmental and operational forces, as well as changing
11 customer expectations. Within this sea of change, the Company recognizes that
12 its most important objectives are to continue providing safe, reliable, affordable,
13 resilient, and increasingly clean electricity to our customers with high quality
14 customer service, both today and in the future. To achieve this, the Company
15 must continue to invest in improving our grid; pursue the energy transition our
16 customers expect; invest in ways to make the energy we produce more diverse,
17 more reliable, and cleaner for the benefit of our customers; and invest in new
18 technologies to enhance the customer experience. Our Application is therefore
19 made to support investments that benefit our customers while preserving the
20 Company's financial position all while keeping prices for our customers as low
21 as possible.

22 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

23 A. Yes.