Nov 09 2020



## NORTH CAROLINA PUBLIC STAFF UTILITIES COMMISSION

November 9, 2020

Ms. Kimberley A. Campbell, Chief Clerk North Carolina Utilities Commission 4325 Mail Service Center Raleigh, North Carolina 27699-4300

> Re: Docket No. EMP-92, Sub 0 – Petition for Certificate for 500MW Natural Gas Fired Electric Generating Facility Located @ the Reidsville Energy Center in Rockingham Co.

Dear Ms. Campbell:

In connection with the above-referenced docket, I transmit herewith for filing on behalf of the Public Staff the testimony of Dustin R. Metz, Utilities Engineer, Electric Section, Energy Division.

By copy of this letter, I am forwarding a copy of the above to all parties of record.

Sincerely,

<u>Electronically submitted</u> /s/ John D. Little Staff Attorney john.little@psncuc.nc.gov

Attachment

Executive Director (919) 733-2435 Accounting (919) 733-4279

Consumer Services (919) 733-9277 Economic Research (919) 733-2267

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#### **NTE CAROLINAS II, LLC**

#### DOCKET NO. EMP-92, SUB 0

# TESTIMONY OF DUSTIN R. METZ ON BEHALF OF THE PUBLIC STAFF NORTH CAROLINA UTILITIES COMMISSION

#### November 9, 2020

- 1Q.PLEASE STATE YOUR NAME AND ADDRESS FOR THE2RECORD.
- A. My name is Dustin R. Metz. My business address is 430 North
  Salisbury Street, Raleigh, North Carolina.

#### 5 Q. WHAT IS YOUR POSITION WITH THE PUBLIC STAFF?

- 6 A. I am an engineer with the Energy Division of the Public Staff7 representing the using and consuming public.
- 8 Q. WOULD YOU BRIEFLY DISCUSS YOUR EDUCATION AND 9 EXPERIENCE?
- 10 A. A summary of my education and experience is outlined in detail in
- 11 Appendix A of my testimony.

# 1 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS 2 PROCEEDING?

- A. The purpose of my testimony is to respond to the supplemental
  testimony of the Applicant's witness, Michael Green, filed on October
  12, 2020. The Commission asked specific questions from the
  Applicant on September 9, 2020 and required the Public Staff to file
  additional testimony in response.
- 8 Q. IS IT YOUR OPINION THAT THE APPLICANT ANSWERED THE

# 9 COMMISSION'S QUESTIONS IN A COMPLETE AND 10 SATISFACTORY MANNER?

- A. After my review of the Applicant's additional testimony filed on
  October 12, 2020, I believe that the Applicant answered the
- 13 Commission's questions in a complete and satisfactory manner
- 14 except for Question 5 below:
- 15If the Applicant proposes to sell energy and capacity16from the facility to a distribution utility not regulated by17the Commission but serving retail customers in North18Carolina (e.g., a co-op or muni), provide a discussion of19how the facility's output conforms to or varies from the20purchasing distribution utility's long-range resource21plan.

#### 22 Q. PLEASE SUMMARIZE WITNESS GREEN'S RESPONSE TO THE

#### 23 COMMISSION QUESTION 5.

- A. Witness Green provides an answer to Question 5 on pages 6 through
- 25 10 of his supplemental testimony. He stated that the Applicant had

- 1 previously executed three contracts with distribution utilities,<sup>1</sup> and is
- 2 currently engaged in active discussion with three other distribution
- 3 utilities. The Applicant is also in discussions with other distribution
- 4 utilities to provide capacity and energy. On page 9, lines 15 through
- 5 20, witness Green states:

6 As demonstrated by the success of the Kings Mountain 7 Energy Center and the executed PPAs and expressions 8 of interest from additional wholesale customers for the Reidsville Energy Center, the output from the Reidsville 9 Energy Center will certainly conform to and meet the 10 needs of these wholesale customers' long-range 11 resource plans, for the reasons explained in this 12 13 answer. The Reidsville Energy Center success is contingent upon meeting the needs of utilities' long-14 range resource plans. If long-range resource plans were 15 not met, output from the Facility would not be subscribed, 16 17 construction of the Facility could not be financed, and the Facility would not be built — under any scenario, at no risk 18 19 to ratepayers

#### 20 Q. PLEASE PROVIDE YOUR OPINION OF WITNESS GREEN'S

#### 21 **RESPONSE TO QUESTION 5.**

- 22 A. From witness Green's response, it is not clear if the distribution
- 23 utilities under contract or under consideration have long-range
- 24 resource plans, nor does witness Green explain how the Applicant
- 25 will meet all or some these utilities' future long-range needs.<sup>2</sup> He

<sup>&</sup>lt;sup>1</sup> These contracts were with the City of McCormick, SC, Western Carolina University, and the City of Camden, SC. It is unclear if these contracts are still active. On October 9, 2020, in Docket Nos. E-2, Sub 1202 and E-7, Sub 1200, DEP and DEC filed a Joint Advanced Notice of Affiliate Agreement with the Commission stating that they would be jointly providing dynamic transfer services for the City of Camden, SC to purchase power from the Kings Mountain Energy Complex (formerly NTE Kings Mountain).

<sup>&</sup>lt;sup>2</sup> The Public Staff notes that the requirement for developing and keeping current a biennial integrated resource plan (IRP) under Commission Rule R8-60 does not apply to

merely states that the Applicant must be able to meet the needs of
 utilities' long-range plans, or else the generating facility will not be
 built.

# 4 Q. WHAT DO YOU RECOMMEND REGARDING WITNESS GREEN'S 5 RESPONSE TO QUESTION 5?

6 Α. I recommend that the Commission accept the Applicant's response. 7 Should the Commission consider the Applicant's response to be 8 unsatisfactory, I recommend that the Commission require that the 9 Applicant provide the distribution utilities' long-range resource plans 10 or have the Applicant provide a statement from the distribution 11 utilities on how the energy/capacity from NTE Reidsville would help 12 meet their long term needs. Then, if the Commission thinks that there 13 is merit, require an analysis of how the Applicant will meet specific 14 elements of the distribution utilities long term plans.

## 15 Q. DO YOU AGREE WITH THE APPLICANT'S LEVELIZED COST OF

16 TRANSMISSION (LCOT)?

municipal distribution utilities. Prior to July 1, 2013, Commission Rule R8-60(b) specified that the IRP process was applicable to the North Carolina Electric Membership Corporation (NCEMC) and any individual electric membership corporation (EMC) to the extent that it is responsible for procurement of any or all of its individual power supply resources. However, Session Law 2013-187 exempted individual EMCs and NCEMC from filing IRPs with the Commission, effective July 1, 2013.

A. Yes. I believe the Applicant's LCOT is reasonable based upon the
 same method I used in the joint testimony filed on December 6, 2019,
 in Docket No. EMP-105, Sub 0.<sup>3</sup>

# 4 Q. DO YOU HAVE ANY CONCERNS REGARDING THE 5 TRANSMISSION UPGRADE COSTS AT THIS TIME?

6 Yes. My concerns arise out of the Applicant's untimely temporary Α. 7 removal from the interconnection queue by Duke Energy Carolinas, 8 LLC (DEC)<sup>4</sup> and the passage of a significant amount of time from 9 when the network and system upgrade costs were originally provided by DEC. My concerns are: (1), that DEC improperly removed the 10 11 Applicant from the interconnection queue and might have given 12 another generation plant (or equivalent) the transmission capacity<sup>5</sup> 13 that was originally allocated to the Applicant, and (2) that the system 14 impact study, feasibility report, and network upgrade cost estimates, 15 are now nearly three years old.

<sup>&</sup>lt;sup>3</sup> See Docket No. EMP-105 Sub 0, Lawrence and Metz Joint Testimony, Table 2. Based on Public Staff reasonable estimations of capacity factor and discount rate in EMP-105, the LCOT was \$0.92/MWh. The minor deviations from the Applicant's stated value and Public Staff preliminary analysis are mostly due to the refined (increased) capacity factor and likely a minor change in the discount rate.

<sup>&</sup>lt;sup>4</sup> The Applicant's testimony and the FERC ruling listed in the Applicant's testimony provide sufficient information to lead me to the conclusion that Duke incorrectly removed the Applicant from its interconnection queue.

<sup>&</sup>lt;sup>5</sup> It was brought to the Public Staff's attention that during the CPRE Tranche 2 baseline analysis, this project was not included in the baseline. Thus, there is the potential that power flows expected from this plant were not modeled, and CPRE Tranche 2 projects could have acquired the capacity that would have been allotted to the Applicant originally, or else modified the power flows.

# 1Q.ARE YOU CONCERNED THAT THE DATA USED TO2CALCULATE THE LCOT MAY NOW BE INCORRECT OR3OUTDATED?

- 4 A. Yes. While using the LCOT as a benchmark to compare and contrast
- 5 the reasonableness of transmission cost allocation to those entities
- 6 who are not responsible for cost causation, the values should reflect
- 7 current conditions.
- 8 Q. WHAT RECOMMENDATIONS DO YOU HAVE TO ALLEVIATE

#### 9 YOUR CONCERNS?

- 10 A. I request that the Commission require DEC to file the following
- 11 information, at a minimum, to ensure the Commission has the most
- 12 current information prior to making its ruling in this proceeding:
- 131)Explain whether the Applicant has been14restored to its original queue position,15and the date in which it was restored;
- 162)Complete a new facility study (or17equivalent) based on current information,18and file the study with the Commission in19this docket. The study should include all20updated load data and required system21constraints;
- 22 3) Describe how the removal of the 23 Applicant's project from the CPRE Tranche 2 baseline influenced or did not 24 25 influence the power flows and ultimately the bid results. Explain if any of the 26 Applicant's allocated capacity by its initial 27 queue position used in the October 2017 28 Facility Study was utilized by or set aside 29 to a market participant(s). Explain if 30 31 CPRE winning projects and post power

1 2 3		flow analysis exacerbate or cause the need for higher or more system upgrades be borne by the Applicant;
4 5 7 8 9 10 11 12 13 14	4)	Explain whether this facility is triggering affected system upgrades in neighboring Balancing Areas (BA) (i.e., because this facility is being interconnected in DEC, are there system upgrades triggered in the Duke Energy Progress, LLC (DEP) BA?). If it is, provide a summary of any required upgrades along with associated costs, or at least a date an affected system study is expected to be completed;
15 16 17 18 19 20 21 22 23 24 25	5)	Describe whether the addition of this facility, for both the system upgrades and power added onto the grid, will help alleviate potential future upgrades associated with the retirement or partial retirement of DEP's Mayo or Roxboro coal-fired generation units. <sup>6</sup> In responding to this request, Duke should use test years of 2025 and 2030, both with and without the aforementioned coal generation units.
26 <b>Q</b>	. DOES THIS	CONCLUDE YOUR TESTIMONY?

27 A. Yes, this concludes my testimony.

<sup>&</sup>lt;sup>6</sup> See Public Staff Witness Metz's DEP Confidential Testimony in Docket No. E-2, Sub 1219 at p. 19-20.

#### **APPENDIX A**

#### QUALIFICATIONS AND EXPERIENCE

#### DUSTIN R. METZ

Through the Commonwealth of Virginia Board of Contractors, I hold a current Tradesman License certification of Journeyman and Master within the electrical trade, awarded in 2008 and 2009 respectively. I graduated from Central Virginia Community College, receiving Associates of Applied Science degrees in Electronics and Electrical Technology (Magna Cum Laude) in 2011 and 2012 respectively, and an Associates of Arts in Science in General Studies (Cum Laude) in 2013. I graduated from Old Dominion University in 2014, earning a Bachelor of Science degree in Engineering Technology with a major in Electrical Engineering and a minor in Engineering Management.

I have over 12 years of combined experience in engineering, electromechanical system design, troubleshooting, repair, installation, commissioning of electrical and electronic control systems in industrial and commercial nuclear facilities, project planning and management, and general construction experience, including six years with direct employment with Framatome, where I provided onsite technical support, craft oversight, engineer change packages and participated in root cause analysis teams at commercial nuclear power plants, including plants owned by both Duke and Dominion. I joined the Public Staff in the fall of 2015. Since that time, I have worked on general rate cases, fuel cases, applications for certificates of public convenience and necessity, service and power quality, customer complaints, North American Electric Reliability Corporation (NERC) Reliability Standards, nuclear decommissioning, National Electric Safety Code (NESC) Subcommittee 3 (Electric Supply Stations) member, avoided costs and PURPA, interconnection procedures and power plant performance evaluations; I have also participated in multiple technical working groups and been involved in other aspects of utility regulation.