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October 10, 2022

## Via Electronic Filing

Shonta Dunston, Chief Clerk North Carolina Utilities Commission 4325 Mail Service Center Raleigh, NC 27699-4300

Re: Docket No. A-41, Sub 21

Village of Bald Head Island - Errata to Wright Rebuttal

**Testimony** 

Dear Ms. Dunston:

I am transmitting for filing in the above-referenced proceeding on behalf of the Village of Bald Head Island errata pages to the prefiled Rebuttal Testimony of Dr. Julius A. Wright.

Dr. Wright's prefiled Rebuttal Testimony was filed with the Commission on September 28, 2022. Subsequent to the filing, an error relating to the identification of a ferry referenced in the rebuttal testimony and a typographic error have been identified. These errors affect pages 12-13, 23, and 28 of the testimony. Enclosed herewith are errata pages showing the corrections to these pages.

Should any questions arise in connection with this matter, please do not hesitate to contact this office.

Very truly yours,

Marcus W. Trathen Direct Dial: (919) 573-6207 mtrathen@brookspierce.com

cc: All parties

1		of a compe	titive parking	operation	at this time is r	ot tethered	d to real	ity.	į
2	Q.	PLEASE	DISCUSS	YOUR	CONCERN	WITH	MR.	<b>FULTON'S</b>	OFFICIAL
3		TESTIMO	NY REGAR	DING HI	S CLAIM THA	AT THE B	BARGE	SERVICE IS	O
4		NOT USE	D IN A MAN	NER TH	AT PEOPLE	MAY HA	VE EX	PERIENCED	
5		IN OTHE	R PARTS OI	THE CO	OUNTRY.				8
6	A.	In his dire	ct testimony (	page 6, li	nes 15-17), Mr	Fulton is	asked,	"So, the barge	1 20
7		cannot be	used in a ma	nner that	many people n	night have	experie	enced with car	Oct 11 2022
8		ferries that	operate in va	rious pari	ts of the country	?" Mr. Fu	ulton an	swers, "That's	O
9		correct."	I am not sure	what Mi	:. Fulton means	with this	questic	on and answer	
0		because he	e doesn't expl	lain why	the barge servi	ce is diffe	erent fro	om other ferry	
1		services.	What I can sa	ay is that	there are many	instances	where	ferry services	
2		transport v	ehicles of all	types, incl	luding trucks as	nd moving	vans, a	long with cars	
3		and passen	gers, and all o	n the sam	e ferry boat. Co	onsider the	follow	ing examples:	
4		• A ]	North Carolii	na Ferry,	Cape Lookout	Cabins a	and Ca	mps, provides	
5		pas	senger and v	ehicle ser	vice on the san	ie ferry ai	ıd havii	ng a Common	
6		Car	rrier Certifica	te from th	e NCUC – See	Rebuttal E	xhibit J	AW-1, Docket	
17		No.	A-66, Sub 0					er two separate	
8		• A s	second North		Ferry, Davis			vice under this orices, provides	ertilicate.)
9		pas	senger and v	ehicle ser	vice on the san	ie ferry ai	ıd havii	ng a Common	
20		Car	rrier Certifica	te from th	e NCUC – See	Rebuttal E	xhibit J	AW-2, Docket	
21		No.	A-65, Sub 0.						

A third North-Carolina Ferry, Morehead Ferry Service, provides passenger

22

1	and-vehicle-service-on-the-same-ferry-and-having-a-Common-Carrier
2	Certificate from the NCUC - See Rebuttal Exhibit JAW-3, Docket No. A-
3	<del>76, Sub 0.</del>
4	third • A forth, North Carolina Ferry, Morris Marina ferry, provides <i>passenger and</i>
5	vehicle service on the same ferry and having a Common Carrier
6	Certificate from the NCUC - See Rebuttal Exhibit JAW-4, Docket No. A-
7	26, Sub 4.
8	• Several NC-Department-of-Transportation-run ferries, including those to
9	Cedar Island, Ocracoke, Swan Quarter, and Fort Fisher (with one
10	exception), carry both passengers and vehicles of all sizes. See Rebuttal
11	Exhibit JAW-5.
12	• As one example of ferry services outside the state, Rebuttal Exhibit JAW-6
13	provides tariff sheets from a Rhode Island ferry between Bristol and
14	Prudence Island, and this tariff clearly shows that both passengers and
15	vehicles of all sizes ride the same ferry.
16	• Thirty percent of the ferry services surveyed by Mr. Leonard (Leonard
17	Direct Testimony Table J) allow both passengers and vehicles, including
18	trucks, on the same ferry. See Rebuttal Exhibit JAW-7.0.
19	In summary, Mr. Fulton's claim that the Bald Head Island barge service
20	(transporting vehicles and their driver passengers) is somehow different from
21	services provided by other ferries, is simply wrong. The fact that the Village issues
22	permits for vehicle usage on the Island has no effect on the nature of the barge's

JAW REBUTTAL TABLE 1: Ferry Service Parking Survey Results							
Ferry	A	В	С	D	E		
terminal	Is parking	Average number	Average of	The number of	Are ferry		
	provided at the	of parking	number of	ferry services that	terminal parking		
	terminal or very	facilities within	parking facilities	provide parking	rates regulated?		
	close (across	approximately	less than 3 miles	instructions and/or			
	street usually)	300 yards <sup>3</sup> of	away**	directions to			
	by ferry or	the ferry		parking on its web			
	municipality?	terminal* –		site			
Deep Point	yes	1	1	1 out of 1	no		
Terminal							
41 Ferry	Yes, for 36 out	> 2.6	>4.9	All but one	Some -		
Services	of 41 at				approximately		
surveyed by	terminal; 4				11 out of 42 <u>41</u>		
Mr. Leonard	more that have				are, either by		
	close-by				state, a state		
	municipal				authorized		
	parking, and 2				authority, or a		
	don't have				municipality		
	"terminal						
	parking" but						
	provides a free						
	shuttle service						
	to parking and						
	offer valet						
	service						

<sup>\*</sup> This is the approximate distance from the Deep Point Terminal to the back of the Deep Point parking lot.

\*\* Indigo Plantation, mentioned as an alternative parking facility, is a 3.6 mile drive from the Deep Point terminal.

- JAW Rebuttal Table 1 provides additional information that better highlights the relevance (or lack thereof) of the out-of-state ferry and parking examples cited by Mr. Leonard in his Exhibit J. In fact, with the additional information summarized in Table 1, it is evident that many of Mr. Leonard's examples actually support the conclusions of my Direct Testimony.
  - The key takeaways from my analysis are:
  - (1) As shown in JAW Rebuttal Table 1, Columns B and C, the Deep Point

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<sup>&</sup>lt;sup>3</sup> It is difficult to calculate an exact number because several of the ferry terminal web sites just said "several" parking facilities or just used plural terms to indicate what I would term "walking distance" parking.

typical telephone service and while the yellow pages were an important service, they were not an essential service on which the provision of actual telecommunications were dependent. But, as the Public Staff has admitted, the provision of parking is an essential service upon which the passenger ferry is dependent—absent parking, the passenger ferry will shut down (at least until other parking services are offered). In addition, the net revenues in issue from the parking operation greatly exceed those of the regulated entity.

## 8 Q. WHAT WOULD YOU LIKE TO ADDRESS REGARDING THE PUBLIC

## STAFF'S COMMENTS ON THE BARGE SERVICE?

A.

On pages 8-11, the Public Staff appears to present the argument that the barge service is not a common carrier because it doesn't fall under the scope of the regulated services prescribed under the Maximum Rate Tariff No. 1. While I cannot offer a legal opinion on this issue, in my earlier comments contained herein I pointed out that this Commission, with the approval of the Public Staff, has three granted a Common Carrier certification to at least four different ferry services in North Carolina that carry both passengers and vehicles, including trucks of all different sizes carrying all types of goods, and these passengers and vehicles are JAW-1, -2, and -4. carried on the same ferry boat. *See* Rebuttal Exhibits JAW-7.1, -7.2, -7.3, and -7.4. As I stated earlier, if these other ferry services and their rates for both passengers and vehicles of all types and sizes can be regulated under the common carrier statutes, it is inconsistent to now declare a similar service to Bald Head Island exempt from such a designation.