

STATE OF NORTH CAROLINA
UTILITIES COMMISSION
RALEIGH

DOCKET NO. E-7, SUB 1282

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of)	
Application of Duke Energy Carolinas, LLC)	DIRECT TESTIMONY OF
Pursuant to G.S. 62-133.2 and NCUC Rule)	KEVIN Y. HOUSTON FOR
R8-55 Relating to Fuel and Fuel-Related)	DUKE ENERGY CAROLINAS, LLC
Charge Adjustments for Electric Utilities)	

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Kevin Y. Houston and my business address is 526 South Church
3 Street, Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am the Director of Nuclear Fuel Management and Design for Duke Energy
6 Progress, LLC (“DEP” or the “Company”) and Duke Energy Carolinas, LLC
7 (“DEC”).

8 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DEC?**

9 A. I am responsible for nuclear fuel procurement, spent fuel management and dry
10 storage, and reactor core design for the nuclear units owned and operated by DEC
11 and DEP.

12 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
13 **PROFESSIONAL EXPERIENCE.**

14 A. I graduated from the University of Florida with a Bachelor of Science degree in
15 Nuclear Engineering, and from North Carolina State University with a Master’s
16 degree in Nuclear Engineering. I began my career with the Company in 1992 as
17 an engineer and worked in Duke Energy’s nuclear design group where I performed
18 nuclear physics roles related to reload licensing analyses, reactivity predictions,
19 and special neutronics projects. I transitioned from technical roles to fuel
20 fabrication and enrichment procurement in 1999 and assumed managerial
21 responsibility for purchasing uranium, conversion services, enrichment services,
22 and fuel fabrication services in 2012. I assumed responsibility for the spent fuel
23 management and dry fuel storage functions in 2018. I assumed my current role in
24 March 2022, where I oversee all of the fuel supply and storage and reactor core

1 design functions for DEC and DEP. I served as Chairman of the Nuclear Energy
2 Institute's Utility Fuel Committee, an association aimed at improving the
3 economics and reliability of nuclear fuel supply and use. I became a registered
4 professional engineer in the state of North Carolina in 2003.

5 **Q. HAVE YOU FILED TESTIMONY OR TESTIFIED BEFORE THIS**
6 **COMMISSION IN ANY PRIOR PROCEEDING?**

7 A. Yes. I filed testimony in the DEC fuel and fuel-related cost recovery proceedings
8 in Docket E-7, Sub 1263.

9 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
10 **PROCEEDING?**

11 A. The purpose of my testimony is to (1) provide information regarding DEC's
12 nuclear fuel purchasing practices, (2) provide costs for the January 1, 2022
13 through December 31, 2022 test period ("test period"), and (3) describe changes
14 forthcoming for the September 1, 2023 through August 31, 2024 billing period
15 ("billing period").

16 **Q. YOUR TESTIMONY INCLUDES TWO EXHIBITS. WERE THESE**
17 **EXHIBITS PREPARED BY YOU OR AT YOUR DIRECTION AND**
18 **UNDER YOUR SUPERVISION?**

19 A. Yes. These exhibits were prepared at my direction and under my supervision, and
20 consist of Houston Exhibit 1, which is a Graphical Representation of the Nuclear
21 Fuel Cycle, and Houston Exhibit 2, which sets forth the Company's Nuclear Fuel
22 Procurement Practices.

23 **Q. PLEASE DESCRIBE THE COMPONENTS THAT MAKE UP NUCLEAR**
24 **FUEL.**

1 A. In order to prepare uranium for use in a nuclear reactor, it must be processed from
2 an ore to a ceramic fuel pellet. This process is commonly broken into four distinct
3 industrial stages: (1) mining and milling; (2) conversion; (3) enrichment; and (4)
4 fabrication. This process is illustrated graphically in Houston Exhibit 1.

5 Uranium is often mined by either surface (*i.e.*, open cut) or underground
6 mining techniques, depending on the depth of the ore deposit. The ore is then sent
7 to a mill where it is crushed and ground-up before the uranium is extracted by
8 leaching, the process in which either a strong acid or alkaline solution is used to
9 dissolve the uranium. Once dried, the uranium oxide (“U₃O₈”) concentrate – often
10 referred to as yellowcake – is packed in drums for transport to a conversion
11 facility. Alternatively, uranium may be mined by in situ leach (“ISL”) in which
12 oxygenated groundwater is circulated through a very porous ore body to dissolve
13 the uranium and bring it to the surface. ISL may also use slightly acidic or alkaline
14 solutions to keep the uranium in solution. The uranium is then recovered from the
15 solution in a mill to produce U₃O₈.

16 After milling, the U₃O₈ must be chemically converted into uranium
17 hexafluoride (“UF₆”). This intermediate stage is known as conversion and
18 produces the feedstock required in the isotopic separation process.

19 Naturally occurring uranium primarily consists of two isotopes, 0.7%
20 Uranium-235 (“U-235”) and 99.3% Uranium-238. Most of this country’s nuclear
21 reactors (including those of the Company) require U-235 concentrations in the 3-
22 5% range to operate a complete cycle of 18 to 24 months between refueling
23 outages. The process of increasing the concentration of U-235 is known as
24 enrichment. Gas centrifuge is the primary technology used by the commercial

1 enrichment suppliers. This process first applies heat to the UF₆ to create a gas.
2 Then, using the mass differences between the uranium isotopes, the natural
3 uranium is separated into two gas streams, one being enriched to the desired level
4 of U-235, known as low enriched uranium, and the other being depleted in U-235,
5 known as tails.

6 Once the UF₆ is enriched to the desired level, it is converted to uranium
7 dioxide powder and formed into pellets. This process and subsequent steps of
8 inserting the fuel pellets into fuel rods and bundling the rods into fuel assemblies
9 for use in nuclear reactors is referred to as fabrication.

10 **Q. PLEASE PROVIDE A SUMMARY OF DEC'S NUCLEAR FUEL**
11 **PROCUREMENT PRACTICES.**

12 A. As set forth in Houston Exhibit 2, DEC's nuclear fuel procurement practices
13 involve computing near and long-term consumption forecasts, establishing
14 nuclear system inventory levels, projecting required annual fuel purchases,
15 requesting proposals from qualified suppliers, negotiating a portfolio of long-term
16 contracts from diverse sources of supply, and monitoring deliveries against
17 contract commitments.

18 For uranium concentrates, conversion, and enrichment services, long-term
19 contracts are used extensively in the industry to cover forward requirements and
20 ensure security of supply. Throughout the industry, the initial delivery under new
21 long-term contracts commonly occurs several years after contract execution.
22 DEC relies extensively on long-term contracts to cover the largest portion of its
23 forward requirements. By staggering long-term contracts over time for these
24 components of the nuclear fuel cycle, DEC's purchases within a given year consist

1 of a blend of contract prices negotiated at many different periods in the markets,
2 which has the effect of smoothing out DEC's exposure to price volatility.
3 Diversifying fuel suppliers reduces DEC's exposure to possible disruptions from
4 any single source of supply. Due to the technical complexities of changing
5 fabrication services suppliers, DEC generally sources these services to a single
6 domestic supplier on a plant-by-plant basis using multi-year contracts.

7 **Q. PLEASE DESCRIBE DEC'S DELIVERED COST OF NUCLEAR FUEL**
8 **DURING THE TEST PERIOD.**

9 A. Staggering long-term contracts over time for each of the components of the
10 nuclear fuel cycle means DEC's purchases within a given year consist of a blend
11 of contract prices negotiated at many different periods in the markets. DEC
12 mitigates the impact of market volatility on the portfolio of supply contracts by
13 using a mixture of pricing mechanisms. Consistent with its portfolio approach to
14 contracting, DEC entered into several long-term contracts during the test period.

15 DEC's portfolio of diversified contract pricing yielded an average unit
16 cost of \$38.93 per pound for uranium concentrates during the test period,
17 representing a 1.4% decrease from the prior test period.

18 A majority of DEC's enrichment purchases during the test period were
19 delivered under long-term contracts negotiated prior to the test period. The
20 staggered portfolio approach has the effect of smoothing out DEC's exposure to
21 price volatility. The average unit cost of DEC's purchases of enrichment services
22 during the test period decreased 36% to \$74.61 per Separative Work Unit.

23 Delivered costs for fabrication and conversion services have a limited
24 impact on the overall fuel expense rate given that the dollar amounts for these

1 purchases represent a substantially smaller percentage – approximately 18% and
2 6%, respectively, for the fuel batches recently loaded into DEC’s reactors – of
3 DEC’s total direct fuel cost relative to uranium concentrates or enrichment, which
4 are approximately 45% and 30%, respectively.

5 **Q. PLEASE DESCRIBE THE LATEST TRENDS IN NUCLEAR FUEL**
6 **MARKET CONDITIONS.**

7 A. Prices in the uranium concentrate markets have increased due to production
8 cutbacks, activity from financial investors, and a sudden increase in demand
9 caused by geopolitical events. Industry consultants believe that market prices
10 need to further increase in the longer term to provide the economic incentive for
11 the exploration, mine construction, and production necessary to support future
12 industry uranium requirements.

13 Market prices for conversion services have recently increased due to a sudden
14 increase in demand caused by geopolitical events.

15 Market prices for enrichment services have recently increased primarily due to a
16 sudden increase in demand, particularly for European and US supply, caused by
17 geopolitical events.

18 Fabrication is not a service for which prices are published; however,
19 industry consultants expect fabrication prices will continue to generally trend
20 upward.

21 **Q. WHAT CHANGES DO YOU SEE IN DEC’S NUCLEAR FUEL COST IN**
22 **THE BILLING PERIOD?**

23 A. Because fuel is typically expensed over two to three operating cycles
24 (roughly three to six years), DEC’s nuclear fuel expense in the upcoming billing

1 period will be determined by the cost of fuel assemblies loaded into the reactors
2 during the test period, as well as prior periods. The fuel residing in the reactors
3 during the billing period will have been obtained under historical contracts
4 negotiated in various market conditions. Each of these contracts contributes to a
5 portion of the uranium, conversion, enrichment, and fabrication costs reflected in
6 the total fuel expense.

7 The average fuel expense is expected to remain relatively flat, from 0.5674
8 cents per kWh incurred in the test period, to approximately 0.5613 cents per kWh
9 in the billing period.

10 **Q. WHAT STEPS IS DEC TAKING TO PROVIDE STABILITY IN ITS**
11 **NUCLEAR FUEL COSTS AND TO MITIGATE PRICE INCREASES IN**
12 **THE VARIOUS COMPONENTS OF NUCLEAR FUEL?**

13 A. As I discussed earlier and as described in Houston Exhibit 2, for uranium
14 concentrates, conversion, and enrichment services, DEC relies extensively on
15 staggered long-term contracts to cover the largest portion of its forward
16 requirements. By staggering long-term contracts over time and incorporating a
17 range of pricing mechanisms, DEC's purchases within a given year consist of a
18 blend of contract prices negotiated at many different periods in the markets, which
19 has the effect of smoothing out DEC's exposure to price volatility.

20 Although costs of certain components of nuclear fuel are expected to
21 increase in future years, nuclear fuel costs on a cents per kWh basis will likely
22 continue to be a fraction of the cents per kWh cost of fossil fuel. Therefore,
23 customers will continue to benefit from DEC's diverse generation mix and the
24 strong performance of its nuclear fleet through lower fuel costs than would

1 otherwise result absent the significant contribution of nuclear generation to
2 meeting customers' demands.

3 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

4 **A.** Yes, it does.