PLACE: Held via Videoconference

DATE: Monday, September 14, 2020

TIME: 9: 01 A. M. - 1: 30 P. M.

DOCKET NO.: E-7, Sub 1214

E-7, Sub 1213

E-7, Sub 1187

BEFORE: Chair Charlotte A. Mitchell, Presiding

Commissioner ToNola D. Brown-Bland

Commissioner Lyons Gray

Commissioner Daniel G. Clodfelter

Commissioner Kimberly W. Duffley

Commissioner Jeffrey A. Hughes

Commissioner Floyd B. McKissick, Jr.

IN THE MATTER OF:

DOCKET NO. E-7, SUB 1214

Application of Duke Energy Carolinas, LLC, for Adjustment of Rates and Charges Applicable to Electric Utility Service in North Carolina



DOCKET NO. E-7, SUB 1213

Petition of Duke Energy Carolinas, LLC,

for Approval of Prepaid Advantage Program

DOCKET NO. E-7, SUB 1187

Application of Duke Energy Carolinas, LLC,
for an Accounting Order to Defer Incremental Storm

Damage Expenses Incurred as a Result of Hurricanes

Florence and Michael and Winter Storm Diego

VOLUME 21

	Page 5
1	APPEARANCES Cont'd:
2	FOR NC JUSTICE CENTER, NC HOUSING COALITION, NATURAL
3	RESOURCES DEFENSE COUNCIL and SIERRA CLUB:
4	Gudrun Thompson, Esq., Senior Attorney
5	David L. Neal, Esq., Senior Attorney
6	Tirrill Moore, Esq., Associate Attorney
7	Southern Environmental Law Center
8	601 West Rosemary Street, Suite 220
9	Chapel Hill, North Carolina 27516
10	
11	FOR CAROLINA INDUSTRIAL GROUP FOR FAIR UTILITY
12	RATES III:
13	Christina D. Cress, Esq.
14	Bailey & Dixon, LLP
15	Post Office Box 1351
16	Raleigh, North Carolina 27602
17	
18	FOR CAROLINA UTILITY CUSTOMERS ASSOCIATION, INC.:
19	Robert F. Page, Esq.
20	Crisp & Page, PLLC
21	4010 Barrett Drive, Suite 205
22	Raleigh, North Carolina 27609
23	
24	

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Session Date: 9/14/2020

Page 1	1
PROCEEDINGS	
CHAIR MITCHELL: All right. Good	
morning. It's a little bit after 9:00. Let's go	
on the record, please. Before we resume with the	
Public Staff panel, I will entertain motions or	
questions, if there are any, from counsel.	

(No response.)

CHAIR MITCHELL: All right. Hearing none, Mr. Mehta, you may proceed. Mr. Junis, Mr. Maness, I just remind you, gentlemen, that you are under oath.

MR. MEHTA: Thank you, Chair Mitchell.

Whereupon,

CHARLES JUNIS AND MICHAEL C. MANESS, having previously been duly affirmed, was examined and continued testifying as follows:

CONTINUED CROSS EXAMINATION BY MR. MEHTA:

- 0. And good morning, Mr. Maness. Good morning, Mr. Junis.
 - Α. (Michael C. Maness) Good morning.
 - Α. (Charles Junis) Good morning.
- Mr. Junis, if you would turn to page 7 of Q. your testimony.
 - I'm there. Α.

1

3

J

4 5

6

7

8

9

10

11 12

13

14

15

16

17

18

19 20

21

22

23

24

Q. And you indicate on line 11 that there are 10,940 groundwater exceedances confirmed by DEC's groundwater monitoring data, correct?

- A. Yes, sir.
- Q. And that data, all of that data, was submitted by DEC to the environmental regulator, the DEQ, correct?
 - A. Yes, sir.
- Q. And if you flip over to page 46 of your testimony.
 - A. (Witness peruses document.)

 I'm there.
- Q. And again, on page 10 and 11, you indicate that the cumulative total of groundwater, quote, violations has reached 10,940, correct?
- A. Yes, sir. And those are specific to the North Carolina sites. And I think that is one of the key differences, as we talked about on Friday, between the records of Dominion and Duke, and that there is this plethora of data that is confirmed groundwater violations in violation of the 2L standards that -- degrading the natural quality of the groundwater.
- Q. All right. And I'm looking at footnote 57, and you indicate that, of that 10,940, it looks like

Page 13

- 3,091 were located, or discovered, or reported, or whatever word you want to use in the prior case, correct?
 - A. That's correct.
- Q. And then -- and 10,940 is the cumulative total, so it would include that 3,091, correct?
 - A. Yes, sir.
- Q. And what that represents, Mr. Junis, the 10,940 number, it represents the number of sampling events across the entirety of DEC's ash basins, the whole groundwater system across the ash basins in which the monitoring results exceed the 2L standards; did I get that correct?
- A. Yes. The -- around the North Carolina basins, those are violations of the standard in exceedance of also the background at or beyond the compliance boundary.
- Q. Mr. Junis, I want you to imagine a groundwater plume that covers an area near one of these basins, and we'll say it's a -- it's one of the retired basins. So it's been dewatered. There's no longer any hydraulic head that you were talking about earlier and Mr. Hart talked about the other day, and I think Mr. Quarles too. And let's also assume that, just like

Mr. Hart was talking about, this is a heavy clay soil and the contaminants in the plume are metals, so they're not really moving much.

Are you with me so far?

A. I don't think you can assume that they're not moving much because they're clay soils, because a lot of these basins have been in service for decades. And so those attenuative [sic] properties or the capacity of those soils to retain those metals can be exhausted, so they're not going to retain them as much. I will agree that the hydraulic head would be lower because you don't have a standing level of surface water, but there still is some push. I would say that the groundwater would be a little bit slower at that point, though.

- Q. Okay. If it's moving, it's moving very slowly, as Mr. Hart indicated, when you have metal contamination and heavy clay soils, whether it's a lessened attenuation, but it's still attenuated, right?
- A. And I would add that it is site specific regarding the amount of clay soil and then the layers of the soil levels, you know, the mix of sand or silty soils. And it can even be specific to each basin.
 - Q. Well, that's a very good point, Mr. Junis.

1 1

So in our imaginary plume, we're in one in which the contaminants are really not moving very much based on all of the factors that Mr. Hart and Mr. Quarles have already testified about; are you with me?

- A. In general, groundwater moves slowly.

 Obviously, if there is that hydraulic pressure from a standing surface water, then it would move quicker, but I think we can keep moving with the scenario.
- Q. Thanks. So let's say, Mr. Hart [sic], in this area, in our imaginary area, there's a single groundwater monitoring well, and it is sampled under protocols established by the DEQ once a year. With me?
 - A. Yes, sir.
- Q. So you have, at the end of the year in which this well is sampled, one exceedance, or in your terms, a, quote, a violation of the 2L standards, correct?
 - A. Yes, sir.
- Q. Well, let's say, as a result of that exceedance, the DEQ says, well, we need more wells. And so they spend another year putting in 49 more wells and they say we're going to sample these once a week, except just to make the math easier, we'll let you off on Christmas week, and we'll let you off on the week of

1

the 4th of July, correct? With me so far?

2

3

4

5

6

7

8

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

analysis of those subsurface conditions. And usually

there's recognition that that frequency would be quarterly, or twice a year, or annually. Weekly would

procedure, in recognition that there's usually a site

I would say that that is not a typical

be a very high frequency.

I am.

Q. All right. But still, we're operating in this site-specific example in which, for whatever reason, the DEQ wants it weekly.

And you're right, it's an iterative process, correct, Mr. Junis?

- A. Yes, sir.
- Q. So you put in some wells, you do some analysis of the results, you might put in some more wells, and it goes on like that, correct?
- A. Yes, because you're trying to assess the extent and severity of the pollution.
- Q. Okay. And so by the end of the year -- now we're sort of in year two, but as per the requirements of the DEQ, we've got 50, not just one wells, and they're being sampled weekly, except we're not doing it during Christmas week and during the week of the 4th of July. Are you with me?

1

Α. I'm following.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- Q. So you've gone -- and then they, you know, continue to sample through the third year, and so now we've not just one exceedance or violation, in your terms, we have 2,500; do we not?
- So you're saying, in each of those 50 wells, Α. you have an exceedance or violation happening 50 weeks of the year, so in one year, yes, you would rack up 2,500 violations.
- 0. Okay. And so basically you have a 2,500-fold increase in the number of, quote, violations, but the plume is basically exactly the same as it was two years ago; is that right?
- I would not characterize it like that. That -- you have now much more defined the extent of that plume, because you're not going to put all 50 wells on top of each other, you are going to spread them out to determine are there other pathways for these pollutants to travel. And because that groundwater is constantly moving, sometimes slower than others, you are sampling new contaminants. This is not the same column of water.

So that is recognition also that, if you've put them farther out, has this plume increased in size?

1

2

3

4 5

6

7

8

9

10

11

12 13

14

15

16

17

18

19

20

21

22

23

24

But it is more defined in terms of a shape and also the severity in terms of the concentration of those contami nants.

I understand, Mr. Junis, but, you know, I 0. didn't tell you how big the area was. Maybe the area is a very large area and can easily accommodate well-spaced-out 50 wells.

So regardless, you still have, under your math, 2,500 violations at the end of year three, whereas at the end of year one, you had one violation, correct?

- Α. Well, I would just like to clarify that it's not my math. This is the application of the standard. That if you exceed the standard and background at or beyond the compliance boundary, that is a violation which is supported by the amicus brief filed by the DEQ.
- I understand your position on this, Mr. Junis, and maybe I shouldn't use "your math."

According to the math, you now have 2,500, quote, violations whereas a couple years before, you had one, quote, violation, correct?

- Α. Yes, sir.
- Q. So, Mr. Junis, the number of, quote,

violations just by itself is not a meaningful data point all by itself, is it?

- A. There is always important context, and I think that's recognized in the description of what the procedures are within the state, and that you're not just sinking wells right on top of each other. Again, you are trying -- the intent is to define the extent and severity of the pollution, and that's what's happening in the past two-plus years.
- Q. And I agree with you, Mr. Junis, that you should be looking at the context, but the context with regard to this example is, you know, 49 more wells and a lot more frequent sampling, isn't it?
- A. In that example, yes, but I don't think that parallels very well to the reality that we're facing.
- Q. So you don't think that the reality that we're facing includes many more wells at each site and more frequent sampling at each site?
- A. There are more wells and there are more iterations of sampling, but the example of weekly at one site I don't think is an appropriate parallel or comparison.
- Q. Well, if you just made it quarterly, would it be?

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

I think that would be more realistic. But I think you'll see -- and this is discussed in some of the historic documents -- that they may start at a higher frequency, and then based on what they're seeing, and their greater determination of what those groundwater flows are, you may see a decrease in that frequency; but then, as you're adding more wells,

Q. And as you're adding more wells and adding more sampling events, and assuming they're hitting the same plume, Mr. Junis, your number of, quote, violations is increasing whether or not the plume is getting any worse, correct?

obviously, there's more sampling events.

- Well, and that's where you're dealing with the iterative process, that typically, if you're seeing a violation in one well, then you are going to add wells further out or in points where you think that pollution could be kind of sneaking through, another So you're really confirming the existence of that plume and, again, the extent and severity.
- 0. Mr. Maness, let's turn back to you for a And as I understand your position, the coal ash costs that DEC has incurred and it seeks to recover in this proceeding are what you call, I think, deferred

Page 21

Session Date: 9/14/2020

expenses, correct?

- A. (Mi chael C. Maness) (No audi ble response.)
- Q. Mr. Maness, you are on mute.

- Ü

- A. I apologize. Deferred expenses, yes, I believe that's the term I use. And given the controversy that we had in the last case regarding the use of that term, and I made a point to submit a data request to the Company in this case, Data Request 159, to untangle many of the statements that were made in the last case. And that -- the response to that data request clearly illustrates that when the Company makes the deferral entries on its books, it is, in fact, deferring the GAAP ARO depreciation expense that it records for financial statement purposes. It makes a deferral entry for regulatory accounting purposes of that expense. And so yes, I think the term "deferred
- all that in the last case, the last DEC case, certainly at -- in great detail in the last DEC case, probably in less detail in the last DEP case. And the Commission disagreed with your characterization of these costs as deferred expenses; did it not?

Well, we did, as you indicated, go through

A. Yes. But I did not feel that that

expenses" is correct.

IJ

determination really reflected the true facts of the matter, and that's why I elicited additional facts from the Company in this case that I believe do clearly illustrate that what the Company is deferring on its books are, in fact, its ARO depreciation expenses that it records for financial accounting purposes before consideration of regulatory accounting entries.

- Q. And if you -- if you look at page 289 of the prior DEC order, the order issued in Docket E-7, Sub 1146. Do you have that with you by any chance, Mr. Maness? Or you could pull it up.
- A. I'm pulling it up, if you can give me the page reference again.
 - Q. 289.
 - A. Yes, sir.
- Q. And in the last full paragraph there, would you agree with me that the Commission determined that your characterization of the costs as deferred expenses was, quote -- very last sentence, quote, not persuasive, not supported by authority, and not determinative, correct?
- A. Yes. And I guess I would apologize to the Commission for not being persuasive in the last case, but when it said that it was not supported by

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1

authority, as I said, that was the reason that I elicited additional information from the Company in this case that, to me, clearly demonstrates that that regulatory asset that's recorded on the Company's books for North Carolina retail accounting and ratemaking purposes is, in fact, a deferral of depreciation -- ARO depreciation expense charges that the Company makes to account 403 depreciation expense.

Q. Okay. And in the very next sentence,
Mr. Maness, the Commission said -- this is the last
paragraph on 289 that carries over to the next page -quote:

"It is also incorrect as a matter of accounting."

Is that what the Commission said?

- A. It is what it says, and, unfortunately I disagree with that conclusion.
 - Q. Well, Mr. Maness --
- A. If you read along -- if you read along -- excuse me, I'm sorry.
 - Q. No. Go ahead and finish your answer.
- A. So if you read along in that paragraph, it says:
 - "As witness Doss testified, the Company has

24

1 2 accounted for these costs, is required under GAAP and FERC uniform system of accounts."

17

18

19

20

21

22

23

24

Now, I agree with that, but that only tells part of the story. The -- of course, if you ignore and pretend it doesn't exist, the regulatory accounting entries that the Company has made on its books, you would say that use an ARO depreciation expense is in compliance with GAAP and the FERC uniform system of accounts. But the part of the story that that sentence did not tell is that GAAP and the FERC uniform system of accounts also allow for the recognition of regulatory assets and liabilities when rate-setting authorities, such as this Commission, make entries that indicate that they are not going to have revenue recovery at the same time that that expense is reported; that they are going to, in effect, provide for recovery in the future.

And when that happens, the Company is allowed, under GAAP and under FERC uniform system of accounts purposes, to reflect those deferrals in the Company's financial statements. And that is, in effect, what the Company is doing. The Commission, beginning back with the order in Docket Number E-7, 723 about AROs and nuclear decommissioning

expense, told the Company -- instructed the Company in that case to, in effect -- North Carolina retail regulatory accounting purposes, to essentially reverse the income statement effects of AROs. And furthermore, instructed the Company not to reflect those in its financial statements for North Carolina retail regulatory accounting purposes.

That's one of the reasons that, in addition to this deferral accounting, the ARO asset and the ARO liability that the Company records for financial statement purposes are not reflected in rate base.

And therefore, I still stand by the -- my assertion that what I am saying is correct as a matter of accounting, that they make these deferrals of expenses as a result of the Commission's order, if not in Sub 723 and E-7, Sub 1110, and that those are in accordance with GAAP and FERC systems of accounts and required principles. And furthermore, that those entries, themselves, have the effect of removing GAAP and FERC ARO accounting from consideration as to how rates are set by this Commission.

Q. All right. Thank you, Mr. Maness. And I would like, if you would, to turn to DEC Cross Exhibit 25, if you could pull that up for me.

MR. MEHTA: Yes, Chair Mitchell.

We'll

Exhibit 3.

Session Date: 9/14/2020

mark it as DEC Junis/Maness Cross Examination

CHAIR MITCHELL: All right. The document will be marked DEC Junis/Maness Cross Examination Exhibit Number 3.

(DEC Junis/Maness Cross Examination Exhibit 3 marked for identification.)

Q. And as you noted, Mr. Maness, this document is DEC's response to a data request from the Public Staff, Data Request 156-2, that if you look on the second page, I guess, of the document, the request is listed there:

"Please provide a total estimated cost, including an estimated breakdown of the costs for CCR remediation for each site and for each impoundment pursuant to the settlement agreement entered into by and between DEC and the Department of Environmental Quality."

Did I read that correctly?

A. Yes. I'm a little bit confused because there's more than one page that's listed as being the response to 156-2. So I want to make sure I'm looking at the right one. There's page 2 of the exhibit, and then it says it again on page 5. So I just want to

make sure I'm in the right place.

Q. You could actually look at either one of them, because I think there was a supplemental response. And the spreadsheets that begin at page 6 of the exhibit are really the spreadsheets that were

submitted in connection with the supplemental response.

A. All right. Thank you.

Q. Now, Mr. Maness, I don't know if you're a fan of alternative history, you know, like what would have happened if the South won the Civil War or if the Nazis had one World War II and things of that nature, but we're going to engage in some alternative history, and we're going to assume that the Commission did not reject your characterization of coal ash costs as expense. And, in fact, we're going to call them expense.

And if you would, Mr. Maness, take a look at -- I guess it's the seventh page of the -- of the exhibit.

- A. Yes, sir.
- Q. And, of course, this exhibit was submitted back in, looks like January or February, so the column for 2020 is a forecast number; do you see that?
 - A. Yes, sir.

- Q. And it -- just rounding, it essentially says 174 million forecast for 2020, correct?
 - A. Yes, sir.
- Q. And I want you to assume, Mr. Maness, that your friends, Mr. Garrett and Mr. Moore, have been through these expenses with a fine-tooth comb and not even they can find anything wrong with them. Are you with me?
- A. I could assume that as a hypothetical. I will point out that this particular request was, I believe, submitted by Mr. Junis and maybe Mr. Lucas as well on the technical side, and I presume was used in conjunction with Garrett and Moore's investigation. But, beyond that, I really can't make any firm conclusions about anyone's opinions regarding the accuracy of the numbers.
- Q. Okay. And I'm not concerned right now about the accuracy of the numbers. I'm just going to say let's assume that the Company actually expended, essentially, \$174 million in calendar year 2020, and Mr. Garrett and Mr. Moore have been through those costs and not even they have found anything wrong with a single dollar of those costs.
 - A. All right. As you say, those are forecasts.

1 2 But I will -- on that basis, I will accept your

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21 22

23

24

hypothetical. 0. Sure. So, Mr. Maness, the Company files a

- rate case on, let's say, April 1st of 2021, and its test year coal ash basin remediation expenses are approximately \$174 million. And --
 - Α. So --
 - 0. -- Mr. --
 - Α. I'm sorry.
- -- Mr. Moore and Mr. Garrett have said to the 0. Public Staff, those dollars are perfectly fine, there's nothing wrong with any one of them.
- Would the Public Staff accept that those expenses should be brought into rates as part of the -as part of the rate case that is filed in April of 2021?
- So, Mr. Mehta, this is where things get a Α. little bit complex. For GAAP and FERC financial reporting purposes, before you consider the impact of the Commission's -- or this Commission's orders for regulatory accounting and ratemaking, for GAAP and FERC purposes, that \$174 million for 2020 is not an expense. It is simply the cash flow for settling a portion of the ARO liability on the books. So characterize -- in

1 2

fact, I think the title says cash flow summary. Ιt doesn't say expense summary.

So when you start out with ARO accounting without reflecting yet the impact of this Commission's orders, this would not be the expense for the year. The expense for the year would be a straight line depreciation amount of the ARO asset, which consists of an estimate of the present value of all of the expenditures that the Company is forecasting to have regarding the retirement of these coal ash basins. What happens then is that depreciation expense gets recorded as ARO depreciation expense. When they actually spend the cash, that is simply recorded -- and I am simplifying here, but generally, it's recorded as a credit to cash, as we would call it, and a charge or reduction to the ARO liability.

Now, when you consider the Commission's deferral orders, that switches the whole thing around. What the Company does, as I understand it from the response to Data Request 159, is that that depreciation expense that we talked about just a minute ago is reversed on its regulatory accounting books for

purposes of accounting and ratemaking for this

jurisdiction, and is, in fact, recorded as a regulatory

24

16

17

18

19

20

21

22

23

asset.

But that entire regulatory asset is not proposed by the Company to be included in rate base at this time. What the Company does is they look at how much cash is actually spent during the year, and they move that amount from that initial regulatory asset account to a regulatory asset account that they want to put in rate base in this case and amortize over a certain number of years.

So the genesis of that regulatory asset account is cash that has been spent. And then they want to take that cash that has been spent and amortize it over a certain number of years for recovery.

- Q. I understand --
- A. I don't know if I need to start over because
 I know that was a long explanation, but --
- Q. I think I understand, and, Mr. Maness, you may be perfectly right in terms of the coal ash costs that are being sought for recovery in this case. I'm talking about --
- A. If I could -- if I could just add -- I'm sorry, but add to the end of that answer is that, for regulatory accounting purposes, therefore, when the Company amortizes this pursuant to the Commission's

orders, that is the regulatory expense. So it starts out as a deferred expense from the utility's, I'll say default ARO accounting books, and then as cash is spent, they convert part of that regulatory expense, or that regulatory asset, to a deferred expense that they then want to amortize over a certain number of years and include in rate base.

- Q. Okay. And again, Mr. Maness, I understand that what you just described is how the Company is seeking recovery of coal ash costs that it has incurred in the period from, I think, January 1, 2018, through January 31st of 2020 in this case. I'm talking about next year's case.
 - A. Okay.
- Q. In next year's case, they have actually spent \$174 million, and you say that those \$174 million are expenses. And why wouldn't, then, the Company be entitled to include in rates that \$174 million as a test year expense once Garrett and Moore have told us that there's nothing wrong with any of those expenditures?
- A. Well, since we're talking about next year's expense, the Company could propose that. Historically, the Commission -- the Company and -- has proposed, and

20

21

22

23

24

the Commission has approved to place those cash expenditures into a regulatory asset account and amortize them over a certain period of time. think it's clear that the Company could propose to do that.

CHAIR MITCHELL: All right. Mr. Maness, I'm going to interrupt you. I apologize. Someone is typing sort of furiously here, and they're not on mute, and so it's creating a lot of --

COMMISSIONER GRAY: I think it was Mr. Marzo.

CHAIR MITCHELL: All right. Well, whomever it is, please check your line and mute it. Thank you. All right. Mr. Maness, Mr. Mehta, I apol ogi ze. Pl ease proceed.

THE WITNESS: Did you want me to proceed with my answer, or does Mr. Mehta need to --

CHAIR MITCHELL: Let's start over just for purposes of the record and so everyone can follow along. Mr. Mehta, if you would, could you ask your question again.

I'll try to remember what it was. But essentially, Mr. Maness, the question -- the question was premised on -- we're really talking in this

hypothetical about not this year's rate case, or the case that we're currently in, but next year's rate case, in which the Company has, in fact, expended \$174 million of test year expense, in your words, with respect to coal ash costs.

And my question, I think fairly simply, was why isn't the Company entitled under that circumstance, particularly when Mr. Garrett and Mr. Moore have said there is not a dollar's worth wrong in that \$174 million? Why isn't the Company entitled to bring those \$174 million of test year expense into rates at the conclusion of the -- of the rate case that we've hypothetically said would be filed April 1 of 2021?

A. So there are several levels of response to that. I think, as I started my answer out, the Company could certainly propose to do that. And at least theoretically Commission could approve it. However, that would be at odds with what the Company has proposed to date to do with these expenditures, and so it would be a change in what the Commission has decided.

Now, the next thing you have to consider is what would treating the expenditures in that way do to what the Public Staff has proposed, because it could

present and potentially, at least, in contemplation of 62-133(b) that deals with rate -- that deals with what can be in rate base, it could complicate the Public Staff's assertion regarding equitable sharing. And so that might create some actions on the Public Staff's part that would be a little bit different.

Now, the other thing that would have to be considered -- and I have no idea of the answer to this question; it's certainly a legal matter -- is what does it say about the action that the Commission has taken in Dominion's recent rate case with regard to -- they don't use the term equitable sharing, but with regard to making a decision to exclude the unamortized expenses for rate base for the purposes of setting just and reasonable rates. So that would, I think, have to be considered as well.

And then the last thing, if what I am inferring would be you saying that the Company would propose this, is, if you were just going to include that as a test year expense, is it, in fact, the reasonable ongoing level of expenses. Because, as you can see looking at this work paper, those expenses change over time. So would the \$174 million be the appropriate amount to include on a normalized basis?

1 2

If you look at this worksheet, it looks like that might be a little low.

16

17

18

19

20

21

22

23

24

Would the Commission, if they're simply going to set this as test year expenses, would it be within the -- what's permitted by 62-133, would it be permitted to base its expenses on a forecast. And so if it wanted to normalize expenses, you'd be looking at, well, for the next five or six years, we've got forecasted expenses over \$200 million. I think the Public Staff would certainly look at that with great uncertainty as whether that forecast could be used to simply set test year expenses without some accounting methodology to make sure that we're not simply setting rates based on a forecast; which at least we've -- I would say 99 percent of the time said was not appropriate for ratemaking purposes.

0. All right.

Might also be in a separate situation where the expense might appear high in comparison to what you might be forecasting for future years, and you'd have to consider, well, what do I do in that eventuality? Do I simply say, well, that's too high and some of this expense is not going to be allowed to be put into rates? Do I set up another type of regulatory asset?

So there are just so many questions about that. But I think fundamentally, to answer your fundamental question, the Company could propose it, and then the intervenors and the Commission would have to figure out what to do with that proposal.

- Q. All right. So, Mr. Maness, I understand that it's a very complicated -- complicated situation. If I understood your answer correctly -- and it was a long answer, and I was trying to write some notes.
 - A. I'm sorry.
- Q. That's fine. You indicated it might complicate the Public Staff's equitable sharing argument that, and I understand that.
 - A. It might.
- Q. And you indicate that it might implicate the Commission's recent Dominion order, and I understand that.

But you're not saying, Mr. Maness, are you, that the Commission's Dominion order would necessarily govern the result in this case; this case would be decided, I assume, Mr. Maness, on the facts as the Commission finds them in this case and the application of law to those facts, correct?

A. I agree. I guess the first thing is we were

_

•

talking about future cases, so we would have to assume something about how this case is going to turn out. We'd have to assume something about how the appeal of the last case is going to turn out. How any appeal that might come about in this case is going to turn out. So it is entirely hypothetical.

I think the one thing that you didn't mention with regard to the Commission that I did is, of course, the Commission would, and they certainly are -- have the discretion to do this. They would be departing from the approach that they've taken in, at this point, at least four general rate cases, if I'm counting correctly, going all the way back to the DENC rate case prior to the most recent one.

- Q. All right. And that's what your point was with respect to the historical treatment actually that the Company proposed and the Commission approved in prior cases; did I capture that correctly?
 - A. Yes, sir.
- Q. And the -- and what the Company proposed is -- is in what we've been calling, I think for the last few years, the Savoy letter, correct?
- A. Well, I think it was first -- the Company first stated they were going to follow that practice in

A. I neglected to write down the previous DEC Exhibit 25 that was the 150 response, can you tell me, just for taking my own notes, what number cross exhibit that is for this panel?

- O. Number 3.
- A. All right. Thank you.
- Q. So -- and, Mr. Maness, we don't have to spend a lot of time with the Savoy letter. The Commission spent a lot of time with the Savoy letter in the prior order.

But did you hear Mr. Young's testimony? It seems like a very long time ago, but it probably was only a few weeks.

- A. I heard -- I heard parts of his testimony, so yes, in general, I did hear a lot of his testimony.
- Q. And he, essentially, characterized the program that DEC has been on, really since the Savoy letter, as one of spend, defer, and recover; do you recall him saying something like that?
- A. I don't directly recall that, but I certainly will accept it, because I agree that that is the program that they have been on.
- Q. And that is the program that is actually laid out in the Savoy letter, correct?

- A. Sometimes I get a little bit mixed up between what's in the Savoy letter, what's in the Commission's order approving deferral, which, essentially, I guess, for the most part affirmed what's in the Savoy letter, and then what the Commission approved in the 1142 and 1146 general rate cases. I think that the approval of the ratemaking treatment really didn't occur until those rate cases, but I could be wrong about that. But that's what we assumed would be what the Company would be doing based on the Savoy letter and the Commission's later approval in E-7, Sub 1110.
- Q. Okay. Understood. And the -- and, obviously, whatever the Commission did in E-7, Sub 1110, which was consolidated with E-7, Sub 1146, is a matter of record in the Commission's order approving the deferral and approving the recovery, correct?
 - A. Yes, sir.
- Q. And the other thing you mentioned in that very long answer -- very long and very complete answer, I must say; thank you, Mr. Maness -- is that it's not necessarily true that \$174 million is representative of, sort of, normal coal ash spend, and so it's not clear whether that's the correct number to be used as

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

Session Date: 9/14/2020

the historical test year number; did I get that more or less correct?

- Α. Generally once -- if you get past all the other, sort of, obstacles and different hairpin-curve turns that you might have to take in reaching that point is determining what would be representative on an ongoing basis, you would get to the point that you would say, well, while it's historical, it might not be representati ve.
- 0. Okay. And the Commission actually in the prior order dealt with the notion that the test year expense might be historically accurate but not necessarily representative; did it not? And I'm looking particularly, Mr. Maness, at the bottom of page 322 of the Commission's order in the prior case, E-7, 1146, where the Commission is dealing with the proposal made by the Company of a run rate.
- That last paragraph, I can see the term run rate there; is that where you're directing me?
- 0. And let me just read it to you, and you Yes. can tell me if I read it correctly.

"With respect to CCR remediation costs to be incurred during the period rates approved in this case will be in effect, the Commission determines that the,

quote, run rate or the, quote, ongoing compliance costs mechanism advocated by DEC will not be approved. By requesting the creation of an ARO in addition to the run rate, DEC concedes that treating CCR expenditures as a recurring test year expense is inadequate."

So the Commission actually agreed with your -- the position you just stated with respect to the adequacy of treating CCR expenses in a given year as representative of what those expenses would be, correct?

- A. I agree. Now, and the Public Staff's opposition to the run rate in the last case was also connected to complications it might present to our equitable sharing proposal.
- Q. Yeah, understood. I'm certainly very cognizant that the Public Staff is very fond of its equitable proposal.

MR. GRANTMYRE: This is Bill Grantmyre.

- I don't believe Mike Maness finished his answer.
- Q. Well, I apologize, Mr. Maness. Go right ahead and finish it.
- A. As you know, Mr. Mehta, I'll never turn down an opportunity to elaborate. The -- as I said, that it was our assertion, our position was partly at least due

•

to a concern that it might complicate our equitable sharings proposal. But I'm not saying that that's my conclusion that it does. I think that would be a legal matter to see if there was a complication.

Now, I would also say that a run rate would also present challenging but not insurmountable accounting and ratemaking questions from a technical sense with doing equitable sharing or some sort of other reduction in revenue requirements similar to what the Commission has done in the Dominion case.

Q. All right. And, Mr. Maness, just to go back to the prior order.

After the Commission said that, in effect,
DEC concedes that treating them as a recurring test
year expense is inadequate, it goes on to say, quote,
future annual costs, the evidence shows, are predicted
to vary substantially from year to year, correct?

- A. Yes.
- Q. And so the Commission says that, instead of a run rate, quote, CCR remediation costs incurred by DEC during the period rates approved in this case will be in effect, shall be booked to an ARO that shall accrue carrying costs at the approved overall cost of capital approved in this case net of sum deductions, correct?

Page 46

Session Date: 9/14/2020

1	

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- Yes. Α.
- Q. And those costs that DEC has incurred during the, quote, period rates approved in the prior case will be in effect, are the costs that are now being sought for recovery, correct?
 - Α. Can you -- I lost you there a little bit.
 - Q. All right. At the very top of page 323.
 - Α. Yes, sir.
- Q. So the costs that DEC incurred during the period rates approved in this case, quote, unquote, meaning the prior case. With me?
 - Yes, sir. Thank you. Α.
- So those costs shall, according to the 0. Commission, be booked to an ARO and shall accrue carrying costs at the weighted average cost of capital, correct?
 - Α. Yes, sir.
- And then the order goes on to say the Q. Commission will address the appropriate amortization period in DEC's next general rate case, correct?
 - Α. Yes.
- And the next general rate case is this case, 0. correct?
 - Α. Yes, sir.

1

3

4 5

6 7

8

10

11

12 13

14

15

16

17 18

19

20

21

2223

24

Q. And the Commission goes on to say, quote, and unless future imprudence is established, will permit earning a full return on the unamortized balance.

That's what the Commission said in the prior case, correct?

- A. That is what they said. Now, I'm not an attorney, but it sounds a little bit like they were trying to bind the Commissions to a certain decision in this case. So I guess just from a layperson's understanding of how things work here before the Commission, I don't know that that actually is a fact.
- Q. Well, it's a fact that they said what they said?
 - A. They said what they said; yes, sir.
- Q. The legal implication of what they said is, of course, something that is a matter of law, correct?
- A. Yes, sir. Could I point out -- could I make a little tangential point with regard to --
- Q. Mr. Maness, even if I said no, you can't, you would, so why don't you go ahead.
- A. There's something in some of the terminology that I think all of us have used from time to time up here that disturbs me a little bit, and that is to use the term ARO or asset retirement obligation for what

the Commission is doing.

Now, the Commission is certainly free to call what it is doing what it thinks is appropriate. What all always bothers me a little bit is I think it can be a little bit confusing because ARO is a very GAAP-specific, I guess a term of art, as you would say. It typically is taken to refer to how the FASB says these sort of costs, these legal -- legally required costs of removal should be accounted for. And so it always, I think, can be a little bit confusing to use that terminology for regulatory treatment.

And so I guess I would just -- I would like it if we sort of stayed away from that in the future, but I totally understand, you know, that the Commission is certainly free to call its defer -- as you said, spend, defer, and amortize, or recover, they can call it what they wish to call it.

- Q. All right. Just like Mr. Junis can call an exceedance a violation or a violation an exceedance or whatever the term is; is that right?
 - A. No.
- Q. All right. I'll turn back to you, Mr. Junis.

 Now, on page 37 of your testimony, you

 indicate that you are incorporating by reference your

Page 49

•		

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

testimony and exhibits from the last rate case,

Session Date: 9/14/2020

2 correct?

- A. (Charles Junis) That's correct.
- Q. And you indicate that the testimony and the exhibits are voluminous, which they sure are.
 - A. That's correct.
- Q. And you indicate that, basically, the principal topic is the history of known environmental impacts associated with coal ash, correct?
 - A. That's correct.
- Q. And you wouldn't actually hold yourself out as an expert on that topic, would you?
- A. I mean, I'm providing expert testimony. I dove very far into this. I've worked on now the past two Duke cases, the Dominion case, and then these two Duke cases, and I would say, you know, in my DEC testimony was the first real deep dive into what was known at the time and trying to put on that hat of that 1980s or 1970s Duke engineer decision-maker of what should they have known and what should -- and what they should have done based on that knowledge.
- Q. All right. I understand. I mean, you've done a whole lot of reading, and I appreciate that you have done a whole lot of reading, correct?

2	
3	
4	
5	

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1 l

- A. A whole lot of reading that also has the context of my engineering experience and education.

 And so I think, just as good as anyone else, I could provide substantial insights regarding this subject matter.
- Q. Tell me, Mr. Junis, what were you doing in the 1980s?
- A. That's a good question. For a very brief portion of the 1980s, I was alive, so.
- Q. Well, I guess I was not expecting that answer, but thank you. That's a very candid answer.

When were you born?

- A. I was born in 1989.
- Q. And in the reading that you did, Mr. -- all kidding aside, the reading that you did included, as you've testified in your prefiled testimony, you cite to the 1981 EPRI manual, which is Joint Exhibit 7?
 - A. Yes, sir.
- Q. And the 1982 EPRI manual, which is Joint Exhibit 8?
 - A. Yes, sir.
- Q. And we went over those with Mr. Quarles at some length the other day. It may have been Thursday or Friday, I don't remember exactly which, but last

Page 51

Session Date: 9/14/2020

1

week some time, correct?

2

3

4

Α.

0.

Α.

0.

Α.

Yes. And I was listening to that testimony

0kay.

Yes, sir.

and wouldn't mind the opportunity to provide some

report to Congress, and we looked at that one with both

page 39 of your testimony, around line 17, that these

studies indicate that the electric generating industry

knew or should have known that unlined ash ponds,

surrounding groundwater and surface water, correct?

quote, posed a serious risk to the quality of

And you conclude first -- and this is on

And you also mentioned the 1988 EPA

additional context to those documents also.

Mr. Hart and Mr. Quarles last week, correct?

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Α. That's correct. 0. And what do you mean by a serious risk?

Well, conveniently, DEC sent us a data request, and we sent them back a definition. And I'd just like to read that to make sure there's no confusi on.

"The Public Staff understands serious to mean having important or dangerous possible consequences and risk as the possibility of loss or injury."

So in the context of my testimony, serious

risk means that unlined surface impoundments presented a strong possibility of degrading the quality of surrounding groundwater and surface water.

- Q. Well, when you said "having important or dangerous," what do you mean by dangerous?
- A. So dangerous would be the potential health effects of exceeding these standards. Many of the 2L standards are based on drinking water standards, because that is the assumed best use of these groundwaters, according to the 2L standard.
- Q. Okay. All right. So you conclude further -- and this is on page 42 of your testimony, and I will paraphrase. You just tell me if I'm being fair. That DEC, being a large player in the industry, either knew or should have known about these EPA and EPRI documents and should have improved and modernized its practices in the 1980s in accordance with that available knowledge.

Did I essentially capture what you're trying to say there?

A. Yes, sir. And I would just add that, you know, given its prominence, DEC and DEP and their historic companies basically helped set industry standard. So it's kind of a cyclical defense of, well,

Page 53

Session Date: 9/14/2020

we were using the industry standard while setting the industry standard. And in a number of these documents, it talks about, in these late '70s, early '80s time frame, a recognition of the potential risks tied to unlined impoundments and that there was a national trend moving away from wet to dry handling.

- Q. Okay. And -- but DEC and DEP are not the only players in the industry, correct, Mr. Junis?
 - A. Certainly not.
- Q. And there were certainly other utilities in the industry that were doing essentially exactly the same thing that DEC and DEP were doing back in the 1980s; were they not?
- A. Yes. However, if you look at, like, the '88 report to Congress, it breaks down by EPA region. And region 4, which covers a significant chunk of Duke Energy's portfolio, was significantly skewed towards wet handling as opposed to other EPA regions.
- Q. And that was because of the availability of water resources to support wet handling; is it not, Mr. Junis?
- A. That's certainly a component, but I would not say that's the lone determination.
 - Q. Mr. Junis, I guess maybe to use Mr. Hart's

word, you also believe that DEC should have been more proactive with the knowledge that it possessed back in the 1980s, correct?

A. I would say -- I'm sorry, I got a little feedback here. But yes, my only kind of recommendation of what they should have done differently is that they should have performed groundwater monitoring and comprehensive groundwater monitoring through an iterative process. Because you cannot make any other decisions without that information. That's kind of the starting point that is referred to in the '81 manual, the '82 EPRI manual, it's discussed about the deficiency of groundwater data available to the 1988 report to Congress.

This is a repeated issue. And that's -- I know you went into this with Mr. Hart, but the studies at Allen, my main issue with the outcome from that is Duke stopped. They got done with those studies, and they stopped monitoring the groundwater there, as opposed to seeing the red flags of certain exceedances and then making -- drawing those conclusions and extrapolating them to all their other sites.

Instead of recognizing, okay, for a relatively low cost, we can monitor and know for a fact

2 3

4 5

6

7

8

10

11

12 13

14

15

16

17

18

19

20

21

22

23

24

is there or isn't there degradation of the groundwater. And they chose not to. So that's my biggest problem with the historic handling of coal ash.

- 0. So, Mr. Junis, let me make sure I understand. Is it your opinion that DEC should have closed ash basins and shifted to dry handling of coal ash, bottom coal ash as well as fly coal ash, sometime in the decade of the 1980s?
- Α. Again, you cannot make that decision without the underlying information. You needed groundwater monitoring and comprehensive groundwater monitoring to make that determination of whether there was or wasn't impacts that necessitated that change, or the possibility of other corrective actions to limit that spread.
- 0. So -- but, Mr. Junis, if you were actually looking at it in 20/20 hindsight, you would agree that, had they done what you called comprehensive groundwater monitoring, they would have decided that it would be prudent to switch to dry ash handling as opposed to wet ash handling, correct?
- Well, you never want to get into a position Α. of applying hindsight. I mean, that's a key critique of this analysis, is you're supposed to provide an

,

alternative based on what was known and available at the time. And so trying to go back, you needed to do that assessment, that site-specific assessment, to then determine the right -- the course of action. And that's where you could have utilized the 1982 EPRI manual on upgrading these facilities, potentially. And that it was offering, you know, maybe a slurry wall was the appropriate action, or extraction wells were the appropriate action to help contain this potential seepage and groundwater contamination.

Or, you know, a further choice, if those didn't work, or you decided it was significant enough, maybe you do shift to dry ash handling, but there's certainly a trend towards that.

- Q. And so, Mr. Junis, if the decision is made to switch to dry ash handling, that would involve the closure of an ash basin, correct?
 - A. That's correct.
- Q. And how would -- Mr. Junis, how would that occur back in the 1980s?
- A. It depends on how the Company proposed to do it.
- Q. Well, if you look, Mr. Junis, at -- we'll look at Joint Exhibit 7.

A. All right.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- Q. Page 3-3, which if you're looking at it on a PDF, is page 102.
 - A. I'm there.
- Q. The first full paragraph on the page indicates, next-to-last sentence:

"Site closure normally involves the placement of a soil cover over the pond surface and the diversion of surface water from the site," correct?

- A. That is what it says.
- Q. And if you look at the 1988 report to Congress, Mr. Junis, and the page reference is 4-12.
- A. All right. Give me one second while I get that open. Do you know what page of the PDF that is?
- Q. Yeah. I'm looking for it. I'll get it to you in just a second. Page 151 of the PDF. It's also -- if you're looking at the joint exhibit, itself, it's DOCX 6516. Sorry, I'm on the wrong page. You need to go to page 148 of the PDF, DOCX 6513.
 - A. Okay. One second. All right.
- Q. And you see here the EPA drew us a picture of what closed disposal pond with waste remaining looks like. It's the lower of the three pictures, correct?
 - A. Yes, sir. So that is one method of closure.

If this closure happened back in the late '70s, or early '80s, or anywhere historically, there would have been less ash in those impoundments than there is today.

- Q. But they would still have -- if they closed them in accordance with how the EPRI manual said is normal and the EPA has said is normal, they would have closed or could have closed them with the ash there covered by soil, covered by a vegetative covering on top of the soil, correct?
- A. Correct. And that would eliminate that hydraulic head. You're still going to -- if it's just a soil cover, obviously, any precipitation is going to soak in and create seepage that could mobilize those contaminants. But I would say that this, while typical, is still one of the options. So, for example, at Allen, prior to the study, there was ash that was dredged from one area and moved to another. So you could have closed that impoundment, dewatered it, and then moved the contents of that unlined impoundment into the new lined landfill for dry ash handling.
- Q. And, Mr. Junis, the -- what's depicted at the lower, the lowest picture, the third picture on the EPA report to Congress, page 4-12, is, in fact, what

W.S. Lee site, correct?

Page 59

Session Date: 9/14/2020

1

2 3

4

5

6 7

8

10

11 12

13

14

15

16

17 18

19

20

21

22

23

24

Α. You said W. S. Lee? I mean, we were talking about Allen, but subject to check, that's what happened at W.S. Lee.

happened with respect to the inactive basin at the

- And for that matter, it's what happened at Q. the H.F. Lee site for Duke Energy Progress, correct? Again, subject to check.
 - Α. Yes.
- 0. And today, as a result of the DEQ's orders, both inactive basins are being excavated, correct?
- Α. Yes, sir. But that's where I do want to emphasize what I said before, that that quantity in those retired ponds is less if you had -- you had retired them earlier instead of meeting the capacity. If you had recognized, okay, there is a risk and there is groundwater degradation. If we stop using this, that quantity could have been significantly less.
- Mr. Junis, you're speaking of all this from the standpoint of a utility engineer, correct? Not a hydrogeologist, which you're not, correct?
 - Α. That's correct.
- Q. Okay. I just want to make sure I understand where you're coming from in your testimony. And you

I andfill at Allen is being excavated in accordance with the settlement agreement between the Company and the DEQ, correct?

A Can you refer to that because I was not

mentioned the landfill at Allen. Today, Mr. Junis, the

- A. Can you refer to that, because I was not referring to the Allen landfill, I was referring to -- that impoundment area was broken down into areas A, B, and C, and ash was moved or dredged from area B into A prior to the use of area C.
- Q. Well, all of areas A, B, and C are being excavated today, or will be excavated in accordance with the originally dictates of the DEQ and now the settlement between the DEQ and DEC and DEP and the environmental groups, correct?
 - A. Yes, sir.
- Q. And back then in the 1980s, Mr. Junis, the DEQ did not actually have any rules or regulations regarding how to close an ash basin, did it?
- A. That is correct. I will say, though, that many of these documents talk about the authority to make sure that there was safe practices. And so with the existence of 2L, with the existence of the Clean Water Act, with the existence -- at least beginning of RCRA, even though they weren't included for a

l	
•	

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

portion -- a period of time, there were laws in place to allow the regulator to make sure that this was a safe practice, and a prohibition on the degradation of groundwater which the Company had a duty to adhere to.

- Q. And, in fact, Mr. Junis, isn't it true that even as late at 2013, the DEQ, the agency entrusted with the enforcement of the groundwater standards, had not, as late as that date, come to a conclusion on how to close an ash basin, had they?
- A. That's correct that they did not provide strict guidelines or instructions of how you were supposed to do it, but they still had those laws to have the authority to make sure that the current practice was appropriate.
- Q. And, Mr. Junis, if you'd just look at DEC Exhibit 8, Cross Exhibit 8. Have you got that in front of you?
 - A. Yes, I do.

MR. MEHTA: And, Chair Mitchell, what
Cross Exhibit 8 is, is an email chain from March
and April of 2013 with attachments. And if we
could mark that as DEC Junis/Maness Cross
Examination Exhibit Number 5, that would be great.
CHAIR MITCHELL: All right. Mr. Mehta,

Page 62 the document will be marked DEC Junis/Maness Cross 1 2 Examination Exhibit Number 5. 3 (DEC Junis/Maness Cross Examination Exhibit Number 5 was marked for 4 5 i denti fi cati on.) Q. And, Mr. Junis, looking at Cross Examination 6 7 Exhibit Number 5, again, it's an email chain, so you start at the bottom and work up, correct? 8 Α. Typically, yes. 10 0. And going from the bottom to top, we first 11 have an email from Debra Watts, who is at DEQ, correct? 12 Α. Yes. 13 And she's sending it to Allen Stowe, who is 0. with Duke Energy, correct? 14 15 Α. Yes, sir. 16 0. And she states in the first sentence of her 17 email that she's enclosing ash pond closure guidelines 18 that DEQ staff, particularly the aquifer protection 19 section, has developed over the preceding year, 20 correct? 21 Α. Yes, sir. 22 And she goes on to state that much of their 23 draft guidelines were based on what was previously

discussed with DEQ regarding Weatherspoon closure,

24

sorry.

24

1		
_		

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Q. Still -- I guess it's still her email, so it's the bottom of the first page, and it's the second full paragraph.

- A. (Witness peruses document.)Okay. I see that, yes.
- Q. And, now, when you look at the feedback, and, unfortunately, when you copy these as a PDF, the -- you know, all of the interlineations that you get in a redline sort of disappear, but if you just go to page 3 of 4 of the draft guidelines, which I guess is the fifth page of the PDF.
 - A. I'm there.
- Q. Let's actually go up, page 2 of 4, so the fourth page of the PDF.
 - A. Okay.
- Q. And the -- at least the draft that was presented back to the DEQ presents three closure options, correct? Close in place, clean, and hybrid?
 - A. Yes, sir.
- Q. In two of those options, the closure in place and the hybrid, involve leaving ash in the pond, correct?
 - A. (Witness peruses document.)Yeah. So there's actually four options

Page 65

Session Date: 9/14/2020

listed. There's closure in place, clean closure, hybrid closure, and then any other closure methods as approved by the aquifer protection section chief that must be demonstrated to be effective at protecting water quality.

- Q. But the three that are on page 3 of 4, two of them involve leaving ash in the basins, correct?
 - A. Correct.
- Q. It doesn't take a rocket scientist to surmise, Mr. Junis, that the environmental groups would not agree to that, would they?
- A. I'm not going to speculate for the environmental groups, but I think everyone's concern, including the regulator and hopefully the Company, would be that that would be safe closure. That there is direct evidence, both scientific and engineering, that shows that that can be protective of the environment.
- Q. Well, the position of the Sierra Club in Duke Energy Progress and Duke Energy Carolinas' last rate cases was leaving ash in the basins would not be protective of the environment, correct?
 - A. That is my understanding, yes.
 - Q. And it certainly was their position in the

1

Office of Administrative Hearing challenge by both DEC and DEP to the DEQ's order requiring full excavation of

3

all of the ash basins, correct?

4

A. Yes. Based on my understanding, I would

5

agree.

6

spring of 2013, so not quite a year before the Dan

So let's see, Mr. Junis, I guess we're in the

7

River, and a little over a year before the passage of

9

CAMA, correct?

10

A. Will you repeat that? I'm sorry, I lost you

11

there.

ri ght?

12

Q. This email chain is the spring of 2013,

13

A. Yes.

15

14

Q. So not quite a year before the Dan River

16

incident, and a little over a year before passage of

17

the CAMA legislation, correct?

18

A. That's correct.

19

Q. And at that point, DEQ not only had no

20

finalized set of rules regarding basin closure, but

21

also no new real prospect of achieving consensus

2223

A. I mean, I don't necessarily want to draw a

regarding finalized rules; would you agree with that?

24

conclusion from this lone set of documents. Obviously,

1 2

3

5

6

4

7 8

9

10

11

12

14

13

15

16

17 18

19

20

21

22 23

24

that's the aquifer protection section, but there are multiple divisions within the Department of Environmental Quality that would be of interest or concerned about pond closure and the construction of new storage units.

- But certainly the aquifer protection section Q. was in that position, correct, Mr. Junis?
 - Α. Yes.
- Q. Mr. Junis, is it any wonder that, in enacting CAMA, the General Assembly undertook to tell DEQ precisely how DEQ should supervise and implement the closure and specify the time frame for closure of what the General Assembly deemed to be high-priority sites?
- Can you repeat that again? I'm not sure I caught what the question is.
- 0. My question, Mr. Junis, is, is it any wonder that, in enacting CAMA, the General Assembly undertook to tell DEQ precisely how DEQ should supervise and implement basin closure, and specified the time frame for closure of what the General Assembly deemed to be high-priority sites?
- The high-priority sites were determined Α. to be excavation within a relatively short period of time.

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

0. That wasn't my question, Mr. Junis.

My question was, is it any wonder that the legislature told the DEQ how to do it in CAMA?

- Α. To make sure I understand what you're asking of me, you're saying, because of this document, and that they had not determined exactly how closure should happen, that then that is why the legislature predetermined it for their high-priority sites?
- Q. Well, I guess my question is, this is a conversation that had been going on for a long time, correct? That is, how to close the basin had been going on for a long time?
 - Α. Yes.
- 0. And there was no clarity about it back in the 1980s, correct, from the DEQ?
 - Α. That's correct.
- And there was no clarity about it 30-plus 0. years later in 2013 either, was there?
- While there was no strict guidance of how to do it, there were regulations in place that had to be So it kind of -- the benchmark of success adhered to. or the goals to be accomplished were prescribed by law. That you were not to degrade the groundwater or surface And so that would probably be the guiding water.

1

2

3

4

5

6

7

8

9

10

11

12 13

14

15

16

17

18

19

20

21

22

23

24

principles when trying to determine proper closure.

And, obviously, the Company did close some impoundments during that period of time.

- Q. Well, which period of time are you talking about, Mr. Junis?
- A. Well, you said the '80s and '90s, and obviously some of these impoundments were at least made inactive or a surface cover put on.
- Q. Okay. You're talking the W.S. Lee- and H.F. Lee-type closures, correct?
 - A. Yes, sir.
- Q. Okay. I think it was a rhetorical question, and we could move on, Mr. Junis.
- A. All right. I apologize for not understanding there.
- Q. That's perfectly fine. Mr. Junis, let's go back to the 1980s. And I realize that you were not born for most of it. But let's say your proactive utility decided to go ahead and close the basins, or decided to retrofit the ash ponds, something of -- some impact like that, okay? You with me?
 - A. I understand.
- Q. And actually, on the subject of retrofitting and -- the ash ponds to line them, Mr. Junis, you know,

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Session Date: 9/14/2020

do you not, that the Sutton -- in 1984, the Sutton 2 plant built a new ash pond, correct?

- Yes, that sounds correct. Α.
- 0. And the new ash pond was lined with a clay liner, correct?
- Α. That sounds familiar. Maybe like a 1-foot clay liner.
- 0. And whatever the thickness of the liner was, it was proposed and done in conjunction with the DEQ at the time, correct?
- Α. Yes. And I'm trying to recall. Obviously, that's a DEP site, but I recall there was even some interaction with the Corps of Engineers on that site.
- So there were lots of regulators involved in the selection of the clay liner for that site, correct?
- Α. I wouldn't say every party necessarily signed off on that selection, but that is what resulted.
- Q. Well, who didn't sign off? Who from the regulatory community didn't sign off?
- Α. Again, this is a DEP site not subject to this case, but my recollection is that the Corps of Engineers expressed some concerns, but, obviously, it was the duty of the North Carolina DEQ to have final say in that.

2

1

ri ght?

Q.

- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24

- A. That's correct.

 On And 20 years later Mr. Junis DED
- Q. And 30 years later, Mr. Junis, DEP is required to excavate the Sutton ponds, all of them, including the one that had the clay liner, correct?

And it had final say, and it signed off,

- A. That is correct.
- Q. And, Mr. Junis, again, putting yourself back in the 1980s, you know, closing ponds, converting to dry ash, building landfills, installing groundwater monitoring systems, all of that thing, those things cost money, correct?
 - A. Those certainly do cost money.
- Q. And if your proactive utility back in the 1980s had incurred those costs and then went into a rate case to try to recover those costs, it's the Public Staff that would be the guardian of the wallets of the using and consuming public, correct?
- A. That's correct. And the Commission is also trying to balance and protect customers and the Company.
- Q. And the first thing that the Public Staff would have asked that proactive utility is, "Have you investigated your own ponds," correct?

	ı	
1	•	

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

A. I mean, I certainly think that that would be
a question asked if I was in that position at that
time. We would certainly want to know, is this a
reasonable and prudent business decision necessitated
by science and engineering evidence. You know, what is
the basis for that decision?

- And the answer, Mr. Junis, would have been, 0. why, yes, we, DEC, have investigated our own ponds. And not only us, but a contractor contracted for by the EPA, and a contractor contracted for by EPRI have investigated at least the Allen ponds, correct?
- Α. All right. So are we still talking a hypothetical situation or now are we talking specifically about Allen?
- Q. Well, what I'm asking you is, if the Public Staff had asked the question, "Have you investigated your ponds," the answer would be, "Yes, we have, Duke Energy Carolinas, plus the EPA through Arthur D. Little, plus EPRI, "correct?
- Α. They investigated the ponds at Allen, not every single Duke site.
- And the ponds at Allen were assumed, at the time, to be representative of other Duke sites; were they not?

A. That was a key assumption in the conclusions made by those reports, and I think that was a faulty assumption, especially given how so many documents referred to as site specific analysis. Even the Duke witnesses in this case, Mr. Wells, Ms. Williams, and Ms. Bednarcik have all referred to, to my knowledge, the site specific, the necessity of site-specific analysis to determine the right course of action.

I will also add that the Allen study, if you look at the analytical methods used for that groundwater analysis, those were prefiltered samples. That's actually a practice that is prohibited by the CCR rule and was prohibited in the state prior to that, because you are then quantifying -- and the Commission is very familiar with this from discussions in the Aqua rate cases. You get into soluble and insoluble, or what is dissolved and suspended. And so they were prefiltering out those insoluble or suspended constituents, which would underquantify the total concentration level of those constituents.

So while there were exceedances that were identified in the Allen studies, those could have been higher and for more constituents had the sampling been done differently. And in addition, if I may.

1 2

3

4

5

6

7

8

9

10

11

12

13

15

16

17

18

19

20

21

22

23

24

Q.

Α.

No, go ahead. I thought you were finished.

That's all right. The leachate testing, that

is a methodology to estimate. And it is very clear in the Allen study that they say there has not been a

steady state reached for the actual Leachate.

the study states that, while the current conditions are

approximately 80 percent groundwater and 20 percent

leachate, they expected that to conservatively flip to

80 percent leachate, 20 percent groundwater. And so

that means that they expected -- and they state in the

report, that they expected the concentrations to go up.

And from that, Duke stopped looking. They stopped

monitoring groundwater despite that conclusion within

14 the data.

> So -- and I just want to make sure that that's clear, this breakdown between 80/20 and then flip-flopping. I want you to think about you have a cup, and you put 20 -- or 80 percent water, it's almost close to full, and then you pour 20 percent coffee. So it's going to tint a little bit, but it would be closer to water than coffee. Now, in the reverse, if it's 80 percent coffee and then you add 20 percent of water, that's still going to look a lot like coffee. It might have lightened it up a little bit, but that

would be characteristic of coffee. And that's the switch here between the amount of leachate, 20 percent, to then the expected being 80 percent leachate that is seeping into the groundwater at the Allen site. And what did Duke do in 1985 after that study? They did not monitor at that site for multiple decades.

Q. All right. So, Mr. Junis, as -- what you've just told me, essentially, is the -- looking at that study from the vantage point of 2020, in which you are, you have all kinds of criticisms regarding that study, and I assume the EPA Arthur D. Little study, and I assume the EPRI study that was done by a different environmental contractor; is that correct?

A. So that was the culmination. The 1985 report addressed that. And while the sampling, the analytical methods, is some hindsight, but it was recognized in the past, because the Federal Register in 1976 clearly delineates between total and dissolved. And that's this difference of what is mobilized or soluble and insoluble. So that is not completely guilty of hindsight analysis.

And then you could have certainly, from a 1985 eye, reading that report, made that conclusion about the leachate. That is clear as day. There is no

20/20 hindsight in that analysis.

Q. And so, Mr. Junis, again, going back to the Public Staff being the guardian of the wallets, the Public Staff would have also asked DEC at that time, what does the EPA think about all this, correct?

A. Yes. And I would say that the EPA was still looking at it. The difficulty for the EPA -- and Ms. Williams has some great experience and insights into that -- is that they were trying to create a regulatory construct that fit the entire nation. And the '88 report makes it very clear that there is varying practices of how to store or dispose of coal ash. And that's a clear distinction.

I would say a landfill is more indicative of disposal, while a wet impoundment is more storage, because that -- there was a lot of actions necessary to consider kind of the final closure of those impoundments.

- Q. And, Mr. Junis, when we look at what the EPA concluded in its years-long study of coal ash in the 1988 report, it concluded, did it not, that the current waste management practices were adequate, correct?
 - A. Can you point me to where it says that?
 - Q. If you look at page 7-11, I'll try to get you

Page 77 1 the PDF page in just a moment. 2 Α. Appreciate that. 3 CHAIR MITCHELL: Mr. Mehta, just for purposes of the record, which document are you 4 5 looking at right now? MR. MEHTA: Joint Exhibit 13, 6 7 Chair Mitchell. 8 CHAIR MITCHELL: All right. Thank you. (Pause.) THE WITNESS: So I believe that is 10 11 DOCX 6720. I believe that is correct. You're right. 12 0. 13 Α. 0kay. And doesn't it say there: 14 0. 15 "The EPA reaches a conclusion that current 16 waste management practices are adequate to protect the 17 environment? 18 Yes, sir. And I included all three of these 19 conclusions in my Sub 1146 testimony that I do 20 reference or incorporate by reference. I would add, 21 though, that is based on the information they had. 22 And one of the key pieces in this document is how

little groundwater monitoring was occurring at the

sites they were surveyed. I believe it was about a

23

24

. -

quarter of the impoundments and landfills -- this is not just specific to impoundments -- had groundwater monitoring. That is deficient. And the EPA recognized that, and that's why, you know, they continue to study this issue.

And it's interesting, this document says we'll issue a determination in six months; that determination didn't come out until 1993.

- Q. And they did continue to study this issue, didn't they, Mr. Junis?
 - A. Yes, sir.
- Q. And they continued to study it up until 2015 when they came out with a rule on how utilities are supposed to operate, correct?
- A. Yes, sir. And even so, it's even continuing to be modified, because I think the EPA was striving for better. And that's one of the most concerning parts of Ms. Bednarcik's testimony, I believe -- was that last week? It's been so long. She stated very authoritatively that, based on reviewing all of this historic documentation, that if she was in a position to decide, she would have done nothing different in the management of coal ash over that period. I have great concerns about a scientist or engineer looking back

over decades of time and not finding one thing that could have been done better or differently.

I can say in my testimony I could go back, that was filed this year, there is always room for improvement. And that's pretty scary to conclude that nothing would have been done differently.

Q. Well, Mr. Junis, I'm very gratified to hear that the Public Staff has this attitude towards a proactive utility.

Would you accept, Mr. Junis, that climate change presents a serious risk to our environment?

A. I think we're getting --

MS. LUHR: Objection. Chair Mitchell, that goes beyond the scope of Mr. Junis' testimony.

MR. MEHTA: Chair Mitchell, I have

listened time, and time, and time again to cross

examination that is, quote, wide open in

North Carolina, and I believe that any question is

not beyond the scope of cross examination in

North Carolina.

CHAIR MITCHELL: Well, I don't know if I necessarily agree with you, Mr. Mehta, about that, but I will overrule the objection and I will allow it to proceed. But first, we're going to take a

want me to wait?

24

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Page 81

Session Date: 9/14/2020

CHAIR MITCHELL: You may proceed and

MS. DOWNEY:

move their testimony at this time.

Than you, Chair Mitchell.

I would move that the second supplemental testimony of Dustin R. Metz filed September 8 --

CHAIR MITCHELL: Actually, I'm going to interrupt you, Ms. Downey. Just thinking this through, let's hold your motion until the conclusion of the current panel, and then after we've moved in any evidence with respect to the panel, then we can get to your motions for the Public Staff witnesses Metz and Thomas. So please help me remember that when we get to that point in time.

MS. DOWNEY: Will do. Thank you.

CHAIR MITCHELL: All right. Mr. Mehta,
with you, please.

MR. MEHTA: Thank you, Chair Mitchell.

- Q. So, Mr. Junis, when we were -- just before we broke for the morning break, I asked you if Public Staff accepts that climate change presents a, quote, serious risk to our environment?
- A. And I would respond to that that the Public Staff hasn't taken a position on climate change, and we

1	
2	
3	

would defer to the expertise of the environmental regulator. And our role is that we seek the least-cost method of compliance with environmental regulations typi cally.

5

4

6

7 8

10

11

12 13

14

15

16

17

18 19

20

21

22

23

24

And you would have sought the least-cost method of dealing with coal ash back in the 1980s, wouldn't you have?

- Α. Least-cost compliance with the environmental regulations is how that was termed.
- 0. Okay. And the compliance with environmental regulations is in the purview of the DEQ, correct?
- Α. That's correct. But, obviously, that speaks to the material evidence. When a utility comes in for recovery of their expenditures, that the environmental aspect would be part of the considerations of the Commission.
- 0. So, Mr. Junis, do you, personally, believe that climate change presents a serious risk to our environment?

MS. LUHR: Objection again, Chair Mitchell. This goes beyond the scope of Mr. Junis' testimony.

MR. MEHTA: Chair Mitchell, again, I mean, without going to the extreme, cross

1	
1	

examination in North Carolina is not confined necessarily to the scope of direct -- of the direct

3

testimony.

4 5

to overrule the objection, and I'm going to allow

6

Mr. Junis to answer the question.

7

THE WITNESS: All right. Mr. Mehta, do

CHAIR MITCHELL: All right. I'm going

8

you mind repeating the question?

9

Q. Do you personally believe that climate change presents a serious risk to our environment?

10 11

Α. And, Mr. Mehta, how do you define "serious

12

13

risk."

The same way you do, Mr. Junis. 0.

14

Α. All right. And when you refer to climate change, you're -- that's a pretty broad term, in terms of the potential impacts of it; is that correct?

16

15

0. Well, how do you define climate change?

17 18

I would say that's -- I would determine -- or Α.

19

my definition would be fairly broad of climate change,

20

and, personally, I do believe that it poses a serious

to decarbonize, correct, the generation of energy?

And one way to address that serious risk is

21

22

ri sk.

23

24

Α. That is one method; yes, sir.

	1
	2
	3
	4
	5
	6
	7
	8
	9
1	0
1	1
1	2
1	3
1	4
1	5
1	6

17

18

19

20

21

22

23

24

Q. So	why, Mr. Ju	unis, does	the Public S	Staff
oppose the i	ncreased dep	oreciation	expense asso	oci ated
with early r	etirement of	f DEC's rem	aining coal	plants in
this case?				

- A. I would just say that that is not in my testimony. You would have to refer to another Public Staff witness regarding that issue.
- A. (Michael C. Maness) May I respond, in part, to Mr. Mehta's question?
- Q. Well, Mr. Maness, you would do it whether I said yes or no, so go ahead.
- A. No, I'm asking permission of the Commission and you, Mr. Mehta.
- Q. Go ahead. We're not into restricting the record in these proceeds, Mr. Maness. Please go ahead.
- A. In the DEC case, that is an accounting issue being testified to by Public Staff witness Boswell. In the DEP case, it's a little bit different, it's primarily an issue that's being addressed by our energy division employees. So I just wanted to make that clear on the record.
- Q. Sure. But, Mr. Maness and Mr. Junis, it is an issue -- it is a proposition that the Company has made, early retirement of the remaining coal-fired

1

plants, that the Public Staff opposes, correct?

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Α. The public -- in the DEC case, the Public Staff is opposed to imposing on ratepayers in the very next few years the entire undepreciated cost of the It's not an argument about whether or not the pl ants. plants should be retired.

- But it's an argument about who should pay for 0. them and when, correct?
- Α. It's an argument that, obviously, we cannot go back and charge past ratepayers for those costs. It's an argument about what would -- what pattern of cost recovery would result in fair and reasonable rates for the customers now and going into the future.
- 0. Okay. And, Mr. Junis, another way to decarbonize is to build really large battery systems, utility-scale battery systems, correct?
- Α. (Charles Junis) There are a multitude of methods to help address climate change. There are some questions -- and I'm speaking about this personally now at this point, because that's how you framed the beginning of this line of questioning -- and there are -- you have to weigh the impacts of any path. battery has its own impacts, so that's how I would answer that.

1	
_	
2	

3

4

Q. Well, you are aware, Mr. Junis, are you not, that utility-scale battery systems, while they're under development, have not really been tested out and shown to work at that scale, correct?

5

6

A. I am not familiar with utility-scale battery storage.

7

8

Q. Well, if you -- would you accept, subject to check, that utility-scale batteries are a technology that is available -- well, let me put it this way.

10

Batteries are a technology that is available today, correct?

11

A. Can you refer to me -- to my testimony of how this is related? I'm drawing a little bit of difficulty in answering this line of questioning.

13

14

12

Q. Mr. Junis, I'm just asking you a question

1516

based on your experience with the Public Staff, okay?

17

The Public Staff understands, does it not,

18

batteries today are an available technology that could

19

assist in the decarbonization of the generation of

20

electricity, correct?

2122

A. I would say that is a question better suited for one of my colleagues in the energy division.

23

Q. Do you know or not, you personally,

24

Mr. Junis?

1

Chair Mitchell, this has been MS. LUHR: asked and answered.

3

2

CHAIR MITCHELL: Mr. Mehta?

4

5

MR. MEHTA: Well, I'm not quite sure that it, in fact, has been answered, which is why

6

I've asked it.

7

CHAIR MITCHELL: All right. Mr. Junis,

8

answer the question, please, sir.

THE WITNESS: All right. Mr. Mehta,

10

would you mind repeating the question?

11

Do you, Charles Junis, or Chuck Junis, know whether or not battery technology is available today to

To my knowledge -- and this is again my

12 13

assist with the decarbonization of the generation of

14

el ectri ci ty?

Α.

0.

Q.

15

personal knowledge, and it depends on also how you

16 17

define battery, because there is storage of energy in

18

different forms, be it in compressed air, compressed

19

water, in the movement of water, or in a more typical

20

battery, that that is one tool available to utilities.

Okay. And do you know, Mr. Junis, you

21

personally, whether the battery -- and I'm really

22 23

talking about the latter battery that you mentioned,

24

the more, quote, typical battery.

1	
_	
2	

Do you know whether that technology, while available, has been proven out at utility scale?

3

Α. I do not know that.

that I'm not sure I can agree with that.

4 5

Okay. Would you accept, subject to check, 0. that it has not?

6 7

Is that generally on a, you know, worldwide Α. and -- you know, at what -- when you say "utility scale," are you -- there is just so many factors there

8

0. Okay. Well, let me try to narrow it down.

11

10

Would you accept, Mr. Junis, subject to check, that in the United States, utility-scale battery

13

12

Α. Subject to check, I would accept that.

storage has not been proven out as a technology?

14

15

16

17

18

19

20

21

22

23

24

Q. Okay. Would the Public Staff, Mr. Junis, be in favor of a utility within its -- its, the Public Staff's, regulatory ambit of being an early adopter of utility-scale battery technology, even though that technology is not proven, might not work, and would probably cost more money?

better suited for one of my colleagues in the energy

Again, I believe that that question would be

Q. You can't answer that question?

Α.

di vi si on.

	Page
1	A. You asked me to answer that question on
2	regarding the Public Staff's opinion, and I am not
3	comfortable making that determination. That that is
4	more suited to one of my colleagues in the energy
5	di vi si on.
6	Q. Okay.
7	MR. MEHTA: Chair Mitchell, I have no
8	further questions of this panel at this time.
9	CHAIR MITCHELL: All right. Any
10	additional cross examination for the panel?
11	(No response.)
12	CHAIR MITCHELL: All right. Redirect
13	for the panel?
14	MS. LUHR: Thank you, Chair Mitchell. I
15	have several questions for Mr. Junis.
16	REDIRECT EXAMINATION BY MS. LUHR:
17	Q. Mr. Junis, counsel for DEC asked you about
18	your comparison of the environmental compliance record
19	of Duke Energy Carolinas with that of Dominion; do you
20	recall that?
21	A. (Charles Junis) I do.
22	Q. And have you had the opportunity to refresh
23	your recollection with regard to the Public Staff's
24	investigation during the Dominion rate case?

A. Yes, I have.

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- Q. So let's start with the discussion you had with Mr. Mehta about the Dominion complaint and consent order, which he introduced as DEC Junis/Maness Cross Exhibits 1 and 2.
- A. Yes. And let me make sure I have those pulled up. So those were DEC Potential Exhibits 22 and 23, correct?
 - Q. Yes, that's right.
 - A. All right. And --
 - Q. So --
 - A. Go ahead. I'm sorry.
- Q. So, Mr. Junis, with regard to the seeps referenced in those documents that Mr. Mehta asked you about, if I can get you to turn to the consent decree, which was DEC Potential Cross Exhibit 23, and if you can please turn to page 3.
 - A. Yes.
- Q. Which is page 6 of the PDF. And can I have you read paragraph H?
 - A. Yes.

"On July 21, 2017, the Virginia Department of Game and Inland Fisheries identified an area of groundwater seepage along the James River shoreline

adjacent to defendant's Chesterfield power station, and subsequently notified both DEQ and defendant of the same. Defendant investigated and later determined that the groundwater seepage identified by DGIS, which is the Virginia Department of Game and Inland Fisheries, which contained elevated concentrations of constituents and was daylighting to the James River originated from an existing coal pile. In addition, on May 11, 2018, Dominion self-reported to DEQ its observation at low tide of a small area of groundwater seepage south of the coal ash impoundment at the Chesterfield power station, which contained elevated concentrations of constituents and was daylighting along the James River shoreline, close quote.

I would just like to clarify that Mr. Mehta asked if we were aware of said seeps in the DENC investigation, and I helped Mr. Lucas with his testimony. And Mr. Lucas' testimony in Docket E-22, Sub 562, Exhibits 10 and 11 detail our knowledge of these seeps related to the Chesterfield power plant.

In comparison or contrast, DEC and DEP, in the joint factual statement, had identified nearly 200 seeps. And then, if you look at my page 44 of my testimony in this case, you will see a description of

16

17

18

19

20

21

22

23

the SOCs, or special orders by consent, that were entered into by DEC. And they paid up-front penalties for -- at Cliffside -- I'm sorry. Allen, Cliffside, and Marshall, they paid an up-front penalty of \$156,000 due to the alleged violations of seepage from five deliberately constructed seeps and 16 nonconstructed seeps. And then at Belews Creek and Buck, they paid an up-front penalty of \$84,000 for two deliberately constructed seeps and 10 nonconstructed seeps.

And then, in addition, the federal plea agreement addresses seepage at Riverbend. So the records for DEC and DENC are quite different regarding seeps.

- Q. Thank you. And the seeps you just read about in the consent decree, did you take those seeps into account when you made your recommendation in this rate case?
- A. I did, as part of our comparison of the environmental records and the determination of our equitable share.

MS. LUHR: And, Chair Mitchell, I would request at this time that judicial notice be taken of the direct testimony and exhibits of

Jay B. Lucas filed on August 23, 2019, in Docket

1

Number E-22, Sub 562.

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

CHAIR MITCHELL: All right. Hearing no objection, the Commission will take judicial notice of the Lucas testimony filed in E-22, Sub 562 on August 23, 2019.

> MS. LUHR: Thank you.

And, Mr. Junis, taking a step back, you and 0. Mr. Mehta had discussed the Public Staff's overall investigation into the environmental compliance record of Dominion during the Dominion rate case.

Can you -- can you briefly describe the Public Staff's investigation?

Α. So I want to be very clear, and when we Yes. talked about this trying to be better. So you had significant coal ash closure costs in the 2017 DEC and DEP rate cases, and DEP was filed first in that iteration. And so we progressively improved our discovery. And I'm sure Ms. Morris and Mr. Robinson are very aware of all of these data requests, but we tried to refine that process.

And so we went from the Duke cases into the Dominion rate case, and we used a lot of the same questi ons. Perhaps changing, obviously, the state involved and certain circumstances and the Company

1

2

5

7

4

89101112

15

16

13

14

1718

19

20

2122

23

24

name, but we're asking for a lot of the same information. For example, regarding seeps, we sent a data request asking Dominion if they had seeps of unauthorized discharges or unpermitted discharges of wastewater from the coal ash impoundments. They said no.

We sent a follow-up data request that actually widened the scope of the request, and again, they said no. And then we followed up as an additional step, which should not be necessary. We followed up with the Virginia DEQ, and they informed us of the seeps at Chesterfield, which were, in fact, addressed to Mr. Williams, who was the environmental witness for Dominion.

So that is the level of investigation that we're doing, not only for Duke, but for Dominion also regarding coal ash costs.

- Q. Thank you. And would you describe your comparison between Duke Energy Carolinas and Dominion, the comparison between their two environmental compliance records as being qualitative or quantitative?
- A. So it would be qualitative because of the complexities and challenges of a quantitative

comparison. If you just looked at, well, who has more exceedances or who has more seeps, and didn't look at the context or weight those factors such as, you know, the federal plea agreement that Duke entered into regarding Dan River, regarding Riverbend, that was criminal negligence, so that would be weighted pretty significantly. But you had to do that in a qualitative manner because it is so complex. And the differences of the regulatory regime in two states, and the history of the sites, and the number of sites.

- Q. Thank you. And along those lines, do you recall counsel asking you whether Duke Energy Carolinas had entered a guilty plea with respect to groundwater violations?
- A. Yes, I do recall that. And it -- while it is not a guilty plea in the plea agreement, groundwater exceedances are addressed in the joint factual statement.
- Q. And if we can just take a look at that quickly, I believe the joint factual statement is in the record as Hart Exhibit 3.

Do you have that with you, Mr. Junis?

A. Yes. Give me one second to pull that up.

And that was also incorporated by reference into my

1

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

testimony from the Sub 1146 case as Junis Exhibit 31 was the joint factual statement.

(Pause.)

- Q. Just let me know when you have that.
- A. Yes, I have it. I'm sorry.
- Q. Okay. If you can turn to page 43, and I'm at the bottom of the page looking at paragraph 138.
 - A. Yes, I have it.
- Q. If you could, for me, begin reading about halfway through the paragraph beginning with "monitoring of groundwater."
 - A. Yes.

"Monitoring of groundwater at coal ash basins owned by Duke Energy Carolinas and Duke Energy Progress has shown exceedances of groundwater quality standards for pollutants under and near the basins including arsenic, boron, cadmium, chromium, iron, manganese, nickel, nitrate, selenium, sulfate, thallium, and total dissolved solids, close quote.

And I would just add, you know, based on my understanding, not as an attorney, the joint factual statement is the basis of the criminal conduct that then resulted in the plea agreement. So this is all the information that was agreed to by Duke -- both Duke

24

•	1		

entities and the prosecutor, that this is the

2

3

4

5

6

7

8

10

11

12 13

14

15

16

17

18 19

20

21

22

23

24

Q. Thank you. And moving on, Mr. Mehta presented you with a scenario regarding groundwater testing at a hypothetical facility; do you recall that?

information that is relied on for that plea.

- Α. Yes, I do.
- 0. And under this scenario, a facility would be testing wells on a weekly basis except for two holidays every year; is that right?
 - Α. Yes. That was the hypothetical scenario.
- Q. Do you know if DEQ typically requires 0kay. testing on a weekly basis?
 - Α. That would not be typical.
- 0. And do you recall counsel stating in a question that exceedances are, in your terms, vi ol ati ons?
 - Α. He did say that.
- 0. Do you know whether DEQ considers them to be violations?
- It is my understanding, based on the amicus Α. brief, that DEQ agrees.
- Q. And let's just quickly refer to that Okay. amicus brief, which is Public Staff Potential Redirect Exhibit 31.

Page 98

Session Date: 9/14/2020

1	
2	

MS. LUHR: And, Chair Mitchell, let's see, I'd like for Public Staff Redirect Exhibit 31 to be identified as Public Staff Junis/Maness Redirect Exhibit Number 1.

5

4

3

CHAIR MITCHELL: All right. The document will be so marked.

7

8

6

(Public Staff Junis/Maness Redirect Exhibit Number 1 was marked for identification.)

9

10

11

12

Q. Okay. And, Mr. Junis, are you -- well, let's start with the document. This is an amicus brief filed by DEQ on September 25, 2019, in the current appeal before the North Carolina Supreme Court from the 2017 DEC and DEP rate cases; and are you familiar with this document?

131415

A. Yes. This is also Junis Exhibit 10 to my testimony in this rate case.

18

19

16

17

Q. And can you please turn to page 7, which is -- well, page 7. Let me know if you need the PDF page number.

2021

A. Page 7 according to the numbering at the top of the page?

2223

Q. Yes, the top middle of the page.

24

A. Yes, I'm there.

1	
2	

Q. Okay. And can you read for me the sentence beginning with "accordingly," and it's the third paragraph on the page.

3

A. Yes. Ouote:

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Accordingly, a violation occurs at a permitted facility if the permitted activity causes contaminate levels at or beyond the compliance boundary that exceed the 2L standards. For an unpermitted activity, a violation occurs if the activity results in an exceedance of the 2L standard anywhere, close quote.

- Q. Thank you. So based on DEQ's amicus brief, does it appear that DEC also believes that an exceedance is a violation of the 2L rules?
 - A. Yes.
- Q. Thank you. Mr. Mehta also asked you if other industry members throughout the 1980s were doing the same thing as Duke Energy Carolinas with respect to coal ash management; do you recall that question?
 - A. He did.
- Q. Okay. Was Duke Energy Carolinas responsible for complying with the 2L rules during that time regardless of whether other industry members were doing the same?
 - A. Yes. Duke was -- did have to adhere to the

groundwater was prohibited.

Session Date: 9/14/2020

1	
_	

2

3

4 5

6

7

8

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

Q. And I believe Mr. Mehta also asked you whether you believe Duke Energy Carolinas should have been more proactive in the 1980s/1990s time period.

A. Yes. A few times he used the term "proactive" regarding a utility -- hypothetical utility.

2L standards since 1979. The degradation of

- Q. And is that your position, that Duke Energy Carolinas should have been more proactive?
- A. It's my opinion that Duke Energy should have been a responsible utility, and that it would have been reasonable, based on the information available, to start groundwater monitoring earlier.
 - Q. Thank you. Those are all my questions.

 CHAIR MITCHELL: All right. Questions

 from the Commissioners beginning with Commissioner

 Brown-Bland.

COMMISSIONER BROWN-BLAND: Yes.

EXAMINATION BY COMMISSIONER BROWN-BLAND:

Q. Mr. Junis, I have a few questions, and some of them are just clarifying about what's meant or intended. But we'll just kind of walk through it. So Mr. Junis, you -- once again, this is the third time,

1

or maybe the fourth, that we've heard about the culpability versus the not imprudence position of the Public Staff.

4

5

3

Can you succinctly state what the culpability is and how it's different from imprudence?

6

7

8

A. Yes. So culpability is Duke's responsibility or duty to comply with environmental regulations, and they have failed to do so. That is evidenced by the groundwater violations; that is evidenced by the violations of G.S. 143-215.1, which is the unpermitted discharge of wastewater; and that is evidenced by the

10 11

12

13

14

15

With that duty, you get into the complexity of determining what the costs would have been incurred if CAMA and the CCR rule didn't happen, or are these costs exceeding what would have been the minimum

federal plea agreement, amongst other things.

16 17

requirement of the CAMA or the CCR rule had there not

18 19 been environmental violations. And this distinction

20

and the complexity of how you recreate a record, and that's the issue.

2122

only a recognition that it was imprudent or unreasonable to make that decision, but then you have

Typically a prudence analysis involves not

2324

to come up with a feasible alternative. And that is

nearly impossible to do with the amount of time that we're covering, and the lack of information that would have been necessary to determine that alternative path.

And I think -- I think there was one more point. Oh, so in the DEP rate case, we sent a data request to the Company highlighting a number of periods in time and asking the Company of what it would have cost to do each of those actions. That information included groundwater monitoring, a certain number of wells; that included different forms of corrective action; and that also included dry ash handling. And the Company said that they were unable to do that, and also referred to it as impossible.

So that's where our inability to do a typical prudence analysis leads us to the ability of the Commission, within its discretion under G.S. 133-D in setting just and reasonable rates, that an equitable sharing is appropriate to balance the costs between the Company and ratepayers.

- Q. So am I understanding you correctly that you equate and the Public Staff equates culpability with a duty?
 - A. Yes.
 - Q. And notwithstanding Duke's answer to your

Page 103

Session Date: 9/14/2020

a

data request and other discovery attempts, if there was unlimited time and resources, do you agree that other feasible alternatives could not be determined based on supporting evidence?

- A. That's correct. That you cannot materialize or create this information that would have been necessary to properly develop and plan an alternative course of action. And then you don't know how that would have been effective. So the 1982 EPRI manual talks about typically corrective action is not going to be one method, one shoe fits all and then the problem is solved. It may take a group or system of corrective actions to solve the problem. And one of those solutions is always close the impoundment and create a new storage unit.
- Q. So you agree with Duke's characterization of possible or impossibility regardless of time resource that you might have?
- A. Correct. Which basically eliminates a long-term prudence analysis, and to quantify the cost difference or cost impact of their failure to meet that duty to adhere to environmental regulations.
- Q. Now, is the use of culpability, as the Public Staff uses it, a term you've seen in regulatory rules,

Page 104

Session Date: 9/14/2020

or a statute, or other jurisdiction? Where did the Public Staff come to settle on the word culpability?

- A. So I would compare culpability to responsibility, duty, basically the -- or the requirement to adhere, and that they have some accountability for that.
- Q. All right. On page 8 of your direct testimony -- let's see if I can point you to a line. So right around, say, lines 13 forward.
 - A. Uh-huh.
- Q. Are you distinguishing there between remediation and corrective costs versus the actual cleaning closure removal activities relative to basins and landfills?
- A. So what we're saying there is that CAMA and CCR rule kind of superseded the existing regulations. And so what we're saying is there was going to be corrective action required without those new regulations, but now you can't delineate the costs and impacts of those two different regulations because CAMA and the CCR are kind of superseded. And that excavation and closure kind of already addresses some of those issues.
 - Q. But is it the case that, or is there a case

1

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

Page 105

Session Date: 9/14/2020

to be made that remediation goes beyond just removing 2 and -- removing coal ash and closing an impoundment or 3 Landfill?

- Α. Yes --
- 0. Is there something more?
- Α. I'm sorry.
- 0. Go ahead.
- All right. Is it all right if I Α. Yes. answer?
 - 0. Yes.
- I didn't mean to cut you off. For example, Α. we were able to delineate to cost of extraction and treatment at Belews Creek. That is an example of remediation that would not have been required without the existence of groundwater violations, because otherwise, you would be extracting and treating clean But because there are violations, it was water. necessitated, and then it was an accelerated corrective action at Belews Creek.
- 0. Did -- do remediation and corrective action-type activities, do they somehow equate with, say, fines and penalties that you mentioned like on page 64 of your testimony? Fines, penalties or the equivalent you say there.

24

1 2

3

4 5

6

7 8

10

11

12 13

14

15

16

17

18

19

20 21

22

23

24

I'm sorry. Let me flip to that page to make Α. sure.

(Witness peruses document.)

So that would be a direct cost. So like the SOC up-front penalties, that would be something that should absolutely not be allowed for cost recovery. But remediation and corrective action can also be, like I talked about, extraction and treatment, slurry walls, and functionally, again tying back to CAMA and CCR kind of superseding, the excavation and closure of these sites that otherwise, had you continued to use these and you had these violations, other costs would have been incurred.

And who knows, DEQ may have already required the closure and excavation of these sites had they been allowed to progress without the creation of CAMA and the CCR rule. So it kind of took away that option in delineating what that costs would have been without.

So if there were no closure and -- closure and removal at issue here, if it was more some -- you know, more run-of-the-mill remediation efforts that you see, oversight that DEQ does, do -- is there some notion that doing the remediation, itself, is part of the -- I don't mean to say the punishment, because I

Page 107

Session Date: 9/14/2020

1

2

3

4

5 6

7

8

10

11

12 13

14

15

16

17

18

19

20

21

22

23

24

don't think the cleanup is intended to be punishment, but is it part of the (sound failure) --

Α. I missed that last word.

CHAIR MITCHELL: Yeah.

Commissioner Brown-Bland, would you ask the question again, please, ma'am?

- Is it part of the -- is the remediation and 0. the cleanup part of the enforcement, without regard to whether we're talking about actually physically shutting down an impoundment? If it was remediation to clean up water, some effort, some running of some air, whether it's extraction, whatever might be the corrective action; is that part of enforcement?
- I think that's part of the accountability of the Company; that you created or caused this degradation of the natural environment, and now you are required to remediate or correct that. And that's why we would likely, if it was a more traditional imprudence analysis, recommend disallowance of those costs, like the extraction and treatment at Belews.
- 0. So -- and another piece of it is after closure -- cap in place, or total removal, or whatever it may be -- after that basin or landfill is completely closed, no longer in use, but there's still

Page 108

Session Date: 9/14/2020

contamination of groundwater or surface water, there would still be separate remediation efforts?

A. That's part of the hard part of delineating. But, for example, if you look at their corrective action plans the Company's filed with DEQ, like at Allen, they are proposing 87 vertical extraction wells and 76 clean water vertical infiltration wells. So functionally, they are going to pull out the contaminated water and then put back in clean water.

That would be a comparable cost that could be subject to more traditional imprudence analysis. So yes, there -- I hope I answered that question. Yes, there will continue to be costs that fall into this category.

- Q. And so going back to your testimony on page 8, is that part of what you -- and correct me if it's not, you know, your way of seeing it, but what you would deem to be unfair in that there is remediation that is the responsibility of the Company that goes beyond mere closing and shutting down of facilities?
- A. Yes. And I just I hope I'm being clear that some of these are not clearly delineated from the requirements of CAMA and the CCR rule. And so those fall into our equitable sharing and support that

Q.

Session Date: 9/14/2020

1

environmental piece of that equitable share.

2

3

talk about the difficulty in identifying cost of corrective actions for environmental violations.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

So you're saying it's difficult to identify the costs. Is if difficult or also to identify the actions? Α. And that's the delineating the actions. Yes.

All right. And on page 9, line 4, there you

- Because like, for example, digging up this coal ash in some of the impacted soils changes what would have been the corrective action if perhaps they stayed in place or if that was required through an existing regulation. The CAMA and CCR are much more prescriptive, and so, again, it kind of supersedes the existing regulations that the Company's been shown to be out of compliance with.
- 0. Do you not know the actions that need to be taken? Can those not be identified, even if you can't distinguish the costs?
- Α. Well, I think part of the problem is that it has changed or determined what actions are being taken. And so that's where excavation eliminates perhaps a string of actions that would have been taken al ternati vel y.

,

Q. That's once that has occurred, correct? Once that excavation; is that what you mean? I mean, more prospectively. I'm asking you about more prospectively. You go in, you're developing a corrective action plan; is that not something that's fairly easy to identify? And there may be several methods to do that, but the actions that need to be taken are, in a general way at least, known?

- A. Well, I would say to that, that had these been, let's say, capped in place, the corrective actions to manage that would have been different than in a situation where you excavate. While there may be overlap and some similarities, there is a different approach. So to kind of create these cost alternatives, that creates the complexity.
- Q. So in the terms of the use of the word "difficulty," there's difficulty in determining cost, as I understand it, because we're going back in time?
 - A. Yes.
- Q. And we don't know what was available in terms of cost; we can't find the cost numbers now or no one will provide them; we have to update the costs to today's dollars; or we have to push today's dollars back to yesterday's dollars, whatever that may be. So

1

2

4 5

6 7

8

9 10

11

12

13

1415

16

1718

19

20

21

2223

24 62-133(d). And

there's a whole magnitude of difficulty around the cost.

Is there equal difficulty in determining the actions, or does science -- state of science then and now know -- is it easier to quantify, define what the -- what corrective actions are?

So yes, there is equal difficulty if not more Α. difficulty in determining the possible actions because -- and that's where we talked about materializing information. Because you didn't do the groundwater monitoring and assessment, you didn't know which would be the best methods for corrective action historically. And then, even if you did implement some of that corrective action, we don't know how effective it would have been. Would it have required additional corrective action? Would at that point, while you're continuing to monitor, would you have determined that closure is required, or you're going to switch to dry ash handling? There's so many different possibilities that that's where you get into kind of the impossibility.

Q. All right. And also -- I think we're on page 9, down around line 18, there you refer to 62-133(d). And realizing that you're not an attorney,

1

2 3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

but this is part of your testimony, and I believe Mr. Maness has brought it up as well.

Is it the Public Staff's position, to your knowledge, that 33-D allows the Commission discretion, I guess, in how it reaches the just and reasonable rates?

- Α. It is within the Commission's discretion to consider these material facts, and then, in that determination of reasonable and just rates, that equitable sharing fits that. And I'd be happy if Mr. Maness has anything to add.
- Α. (Michael C. Maness) I agree with what Mr. Junis has said.
- But in doing so, the Commission always has to be mindful, do you agree, of any constitutional requirements against unlawful taking of property; is that a limitation on the Commission's discretion?
- (Charles Junis) So I recall a discussion about that in the motion for reconsideration, I believe, by Dominion. That is certainly a consideration that the Commission has to take. Obviously, in our equitable sharing, it is the recovery of the costs, except it is a disallowance of the return on that and a certain amortization period. I just want

to say they're still recovering the full amount of the coal ash expenditures.

Q. All right. Now, is your 50/50 in here, I guess, in general, the Public Staff's position you brought to us three or four times now is equitable -- you call it equitable sharing. And in this case, in fact, it's proposed as equal sharing, correct, 50/50?

- A. Correct. We believe that that is both equitable, and in this case it is equal, and that has been our recommendation in all four Duke Energy rate cases dealing with coal ash closure costs, remediation and closure costs.
- Q. And is that 50/50, is that more -- what's the basis for the 50/50? Is that more than speculative or arbitrary? What supports 50/50 versus 60/40, 70/30? How is the Public Staff determining that exact sharing amount, and what's that based on?
- A. Yes, ma'am. So that is a qualitative figure that is based on both Mr. Maness' testimony regarding the abandonment of nuclear plants, and the cleanup remediation of manufactured gas plants that historically this Commission has done a sharing. So there's a baseline based on the magnitude of the cost in Mr. Maness' testimony, and then we are adding a

1

2

3

4

5 6

7

8

10

11

12 13

14

15

16

17

18 19

20

21

22 23

24

piece to that regarding this environmental culpability for their noncompliance. And that's how we get to the 50/50.

And then with the difference of the environmental records of the Companies, you see this shift, and in Dominion we recommended a 40/60.

- (Michael C. Maness) Commissioner Α. Brown-Bland, would it be all right if I added a little bit to --
- 0. Yes, I was going to ask you to, so right on time.
- Well, it seems that from -- and I can't Α. remember if it was the DEP or DEC order in the last two rate cases, but there seemed to be a misunderstanding perhaps of my testimony. I clearly -- and I think my testimony on close reading reflects this, equitable definitely does not mean equal. And I have tried to reiterate that point in the Dominion and in these two current rate cases.

In fact, if you look back in the history of the Commission orders dealing the nuclear costs, abandonment costs, there have been many references to the Commission's decision in those cases being equitable or to equitably share. And in those cases,

it referred and used the 10-year amortization with no return on rate base, which in those days, with those rates of return, was somewhere in the neighborhood of a 30 percent sharing to the -- being imposed upon the shareholders.

So it can differ from case to case, depending on the nature of the facts and circumstances in each case, and it is -- it is a judgment. It is not something that can be defined by a mathematical formula. It is, by necessity, a qualitative judgment, but it's one that the Commission has used many times in the past.

- Q. And so when you say there's a judgment that both you and Mr. Junis -- I hear in there that there's, you know, subjectivity, that there's some objectivity based on some calculations and what's at stake, and then on top of that there's some subjectivity applied based on behaviors, actions coming, whatever it may be; is that accurate, and do you have something else to fill it out with?
- A. Well, I think we also look at it in the context of history. What has the Commission done historically when it has approved its sharing, even when there's been no evidence of wrongdoing or

Page 116

Session Date: 9/14/2020

culpability, such as with some of those nuclear cases and a couple of other nonnuclear cases? And saying -- and sort of looking that as a qualitative baseline. You know, what do you do, then, when you have a case like this in which we believe culpability is present.

In the end, though, it is a judgment. Using the word subjective, I don't want to make it appear that it's an arbitrary judgment, but it is a qualitative judgment.

- Q. And so qualitative is the way of saying there's not a hard and fast way to know to settle on the exact proportion of sharing; is that accurate?
 - A. (Charles Junis) Yes.
- A. (Michael C. Maness) Yes. Not in a mathematical or -- I use the word quantitative way.
- Q. All right. So, Mr. Junis, on page 12, line 19, there you reference past management of coal ash, and I would take that to mean past decisions and past activities taken, has resulted in risk of future contamination. I take it that addresses the ongoing nature, the contamination continues?
- A. (Charles Junis) Yes. And so that -- that sentence is regarding the framework. And so the Company's actions and omissions of actions resulted in

a regulatory environment that the EPA and

North Carolina addressed. That they created this risk,

and the contamination could continue to spread. And so

one way to fix that is excavation and then corrective

action.

- Q. So today, are there new and discrete instances of contamination, would you say, as opposed to past contamination?
- A. Yes. The -- until there is clean closure, there will be the continued risk of the spread of contamination. And I think that speaks to partially why the legislature required alternative water sources. That there was this untenable risk to surrounding neighbors' water quality.
- Q. And you indicated risk, but I guess my question is, to your knowledge, are there actual new instances of contamination that occurs today, or you would not -- or you would consider it past contamination, or is it new contamination?
- A. So at certain sites where ash is still in the impoundments, there continues to be seepage and the spread of, I would say, new contamination. If the plume grows, I would say that growth is new contamination.

- 1
- Q. So contamination is not all historical?
- 2
- A. That's correct.

3

Q. All right. On -- and on page 13 there, you talk about traditional imprudence leads to 100 percent

Is that 100 percent disallowance for

5

disallowance of cost.

6

instances? In other words, in this situation we have,

8

7

you know, a global big picture of coal ash handling

9

activities; could it be that there are instances within

10

that? Is that what you mean when you say 100 percent

11

di sal I owance?

12

A. Yes. Discrete disallowances of cost.

13

Q. So traditional imprudence would not require

14

that all the global costs be disallowed?

15

A. Correct.

16

Q. So if you found discrete instances that you

17

could address and show imprudence, it would be

18

100 percent of that discrete piece that would be

19

disallowed? But other portions of remedial cleanup and

20

those kinds of things, if they weren't found to be

21

imprudent, they would still be allowed; is that

22

A. Correct. And I think this is more catered to

24

23

just the big picture view of the complexity of

correct?

Page 119

Session Date: 9/14/2020

1

2

4

5

6

7

9

10

11

1213

14

15

16

17

18

19

20

21

2223

24

identifying the costs and actions and the potential alternatives. And so we're saying, we didn't have that opportunity to make the imprudence adjustment on a significant portion of these costs. And so that's what -- where we've then relied on the equitable sharing.

Q. All right. And on page 66 of your testimony, somewhere on there you refer to surface water discharges as violations.

And my question is, when you say that, are you referring to specific discharges that are -- that have been discussed somewhere else in your testimony or in your incorporated testimony, or are you referring to something else?

A. So you're referring to the sentence that starts on line 4 of page 66:

"For example, there are violations of NC Gen Stat 143-214.1"?

0. Yes.

A. Okay. Those would be seeps, specifically. So those are the engineered, deliberately constructed seeps, those are the nonconstructed seeps, those are surface discharges, unpermitted surface discharges of coal ash wastewater.

. .

Q. And those that relate to surface water, you know, as opposed to speaking to groundwater, those are in your testimony or in the record?

- A. Yes. And then you have the complexity, which might have insinuated intentionally or unintentionally, the Hawaii case before the Supreme Court dealing with seepage into the groundwater that then reaches surface water. That is not accounted for in our testimony, because that was still a very, lack of better words, fluid situation.
- Q. And back for a minute to the concept of imprudence. So cost of cleaning and remediation, the actual activities necessary to do that, the cost associated with it could be reasonable in that not a single cent spent was improper or unnecessary to do the job, correct?
- A. Correct. So I would say the Belews Creek extraction treatment was necessary to correct that groundwater contamination, and they appropriately incurred that cost; but it was imprudent from the very beginning to have created a situation where that was necessary, that remediation.
- Q. All right. So imprudence is about both the cost and the actions or the decisions?

	Page 12°	1
1	A. Yes.	
2	Q. One could be prudent, but the other	
3	i mprudent?	
4	A. That's correct.	
5	Q. They don't have to be the same?	
6	A. I agree.	
7	Q. Okay. Mr. Maness, on page 18 of your	
8	testimony there, you use a phrase "speculative to some	
9	degree. "	
10	A. (Michael C. Maness) Hold on, let me if I	
11	can pull that up, hold on just a second.	
12	Q. Sure.	
13	A. (Witness peruses document.)	
14	Yes, I see.	
15	Q. Does that imply or do you mean to imply that	
16	there is some degree to which to which some are not	
17	specul ati ve?	
18	A. I actually there am just referring to what	
19	Mr. Junis testifies to. Mr. Junis also testifies that	
20	it's very difficult to quantify the costs for such	
21	actions as the costs of taking an alternative course of	
22	action in the past would be speculative to some degree	

And I don't know if I was directly quoting a word from

his testimony or just paraphrasing, but it was meant to

23

24

	Page 12	
1	convey the meaning of Mr. Junis' testimony as to when	
2	equitable sharing would be the path to take.	
3	Q. I believe, and Mr. Junis can correct me if	
4	I'm wrong, but I believe, in general, his testimony was	
5	said more conjecture, as I said, more global. So I	
6	think he used phrases sort of more along the lines of	
7	100 percent, or impossible to quantify, or more	
8	speculative. And so I'm asking you, I guess, was this	
9	a full (sound failure)	
10	A. I'm sorry. Commissioner Brown-Bland is	
11	frozen on my computer.	
12	CHAIR MITCHELL: Commissioner	
13	Brown-Bland is having connectivity issue at the	
14	moment. Let's give her a few seconds. It may	
15	resolve itself.	
16	(Pause.)	
17	CHAIR MITCHELL: All right.	
18	Commissioner Brown-Bland, are you back? Can you	
19	hear us?	
20	(No response.)	
21	CHAIR MITCHELL: Okay. At this point in	
22	time, let's proceed with Commissioner Gray,	
23	questions from you.	
24	COMMISSIONER GRAY: No questions at this	

Α.

Session Date: 9/14/2020

the bottom of page 18.

there have been specific adjustments recommended in the case to be disallowed from Mr. Garrett, Mr. Moore and Mr. Junis. And so those would not be speculative.

So -- but the speculative here is meant to refer to the difficulty to quantify costs to the extent that we don't believe that the evidence can be generated to determine a specific dollar amount prudence disallowance. And therefore, it goes into -- I guess in terminology we typically use, into the equitable sharing bucket where we believe there's some culpability but we can't identify the evidence to generate a specific dollar amount for a prudence disallowance.

Well, I think the implication is, you know,

Q. And on page 25 of your testimony, you indicate there -- let me see if I have a line number. Line up at the top, 1 through 4, you say it is your understanding that equitable sharing of prudently incurred utility costs has been ruled to be lawful in past cases. I point you there to your use of the word "prudently."

Does that indicate that you still need to make some determination of prudence in order to

determine what costs can be shared?

Q. If the record supported some showing of

A. Yes. And I think I would point to the nuclear abandonment cases. And I can't recall in every one of those cases. I know that, for example, in the

Harris unit 1 case, E-2, Sub 537, the Public Staff and

its consultants made assertions of imprudence that the Commission eventually chose to share between the

customers rather than talking about the whole amount

being imprudent.

But in the earlier cases, there are several cases where at least the Public Staff and the Commission did not make allegations of imprudently incurred costs, but instead said that those costs should be equitably shared between the customers and the stockholders of Duke CP&L at that time, or Virginia Electric and Power Company. We would say -- and the Commission's orders would reflect that the use, for example, in those cases of the 10-year amortization with no inclusion in rate base of the unamortized balance would more equitably share the burden of those costs between the ratepayers and the shareholders. So that existed without any finding of imprudence on the part of the companies.

(919) 556-3961 www.noteworthyreporting.com

Page 126

Session Date: 9/14/2020

1 2

3

4 5

6

7

8

10

11

13

12

14

15

16

17

18 19

20

21

23

24

22

imprudence, and those costs could be pinned down in a way that went beyond speculation, would it be, under equitable sharing, that those imprudent portions of cost, discrete items or what have you, would be pulled out first before you would even look at the equitable sharing --

- Α. Yes.
- -- what would be equitably shared? 0.
- Α. Yes. And that, in fact, is our proposal, our recommendation in this case, that the imprudence adjustments recommended by other Public Staff witnesses be removed from the balance and disallowed in their entirety, and then the remainder be equitably shared.
 - 0. All right. That's all my questions. CHAIR MITCHELL: All right.
 - Mr. Grantmyre, you may proceed with your redirect.

MR. GRANTMYRE: Yes, on redirect --

Chair Mitchell, before we MR. MEHTA: get there, I believe that the proper procedure is for the Public Staff to get all of its redirect questions out and then we go to Commission's And I can certainly appreciate that auesti ons. somebody can have technical difficulties, but there's lots of people on the Public Staff that

Mr. Mehta,

could have drawn this to the Commission's intention much earlier than right now. And I believe it's improper for Mr. Grantmyre, having heard a whole bunch of questions from Commissioner Brown-Bland, to now go into redirect.

CHAIR MITCHELL: All right.

I hear your objection. I'm going to allow Mr. Grantmyre to proceed nevertheless.
Mr. Grantmyre, please -- going forward -- this goes for all counsel. Going forward, given that we are connected remotely and there are connectivity issues from time to time here, if it is your turn to present during the course of the proceeding and you are unable to because you are not connected, you must take action to alert me to that fact, whether through co-counsel or waving your hands around wildly so I can see you or some other manner.

But, Mr. Grantmyre, we are going to allow you to proceed here, and I would ask that you please make efficient use of this time.

MR. GRANTMYRE: Yes.

REDIRECT EXAMINATION BY MR. GRANTMYRE:

Q. This is to Mr. Maness. You were asked also

Mr. Grantmyre, let's restate the question, please.

24

1

Ask it in a nonleading way.

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

20

21

22

23

24

19 0. Go ahead.

> The total amount of costs is extraordinarily Α. large, and this is referring to my original testimony, so the balances have changed somewhat since then. the total amount of costs that were incurred during the January 2018 through January 2020 period were

Q. What were the other factors that you pointed out in your direct testimony that contributed to the 50/50 split?

(Michael C. Maness) In addition to the position of Mr. Junis regarding culpability, we talked about -- I talked about the -- in general, there's a history of approval of sharing for extremely large costs that do not result in any new generation of electricity for others. And that even if the reasons for equitable sharing set forth by Mr. Junis were not present, the Public Staff still believes that some level of sharing, perhaps comparable to that previously used for abandonment losses, uncanceled nuclear generation facilities, would be appropriate and reasonable for DEC's coal ash costs.

- 0. Can you --
- And one of the reasons for that -- I'm sorry? Α.

presenting, or the Company is presenting for amortization was approximately \$243 million, which would be about \$104 per North Carolina retail customer.

North Carolina retail amount that the Public Staff is

approximately \$330 million a system basis.

So even without -- even without the removal of the unamortized amount from rate base, I would think that a five-year period would be much too short for an expense of this magnitude.

We also have to consider the fact that this is just a small piece of the pie, so to speak, the Company will most likely be asking for. In the next few years we'll talking about billions of dollars that most likely will come up in future rate cases related to coal ash sharing.

Additionally, you have to keep in mind that the incurrence of these costs is not really providing any additional benefits to customers in terms of additional electric service or improvements of service. You also have to consider that these costs -- incurrence of these costs has not been the result of an economic analysis that pointed toward an action that will be economically advantageous to the ratepayers.

And finally we have to take into effect that

equitable sharing helps mitigate the intergenerational inequity of present and future customers paying for costs that, to the extent you can say that they were the result of, at least you can say they were related to service to customers in past decades. And it would just not be fair to impose all of those costs on present and future customers.

- Q. Also, what, if anything, did you say in your direct testimony about coal ash costs being used and useful?
- A. Well, the coal ash costs we're talking about here, as I've testified previously, they're expenses, and they're not property that would be used and useful under 62-133(b). They're costs related to service that was provided in the past. And for that reason, they should be widely regarded as expenses related to past service, and not in any way assets related to future service to the customers.
- Q. Now, you were asked about the Sub 142 Duke Carolinas case, and if I were to summarize your testimony, you respectfully disagreed with the Commission's decision; is that correct?
 - A. The 1146 rate case?
 - Q. Yes, Duke Carolinas.

Page 132

Session Date: 9/14/2020

A. Ye	s, I did.
-------	-----------

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

- Q. And would it be fair to say that you agree with -- that the Commission got it right in the Dominion case, as far as the end result not necessarily deciding on equitable sharing?
- Well, I think that, personally, I was pleased Α. that the Commission did decide, in that case, that it was within its discretion to exclude the unamortized balance from rate base and not allow it to earn a return. Of course, we believed that the amount of sharing as an end result should have been higher in that case, that it should have been 40 percent. think the Commission's order, in effect, shared about 26 percent with the shareholders.

But I would say that I was pleased that they did deduct -- find it within their discretion to deduct that amount from rate base and did, in fact, take that action.

0. Thank you. I have no further redirect. CHAIR MITCHELL: All right. At this point we've come to our lunch break. We will go off the record. We will go back onto the record at 1: 30.

(The hearing was adjourned at 12:21 p.m.

23 24

CERTIFICATE OF REPORTER

2

1

3 STATE OF NORTH CAROLINA)

4 COUNTY OF WAKE

5

6

7

8

10

11

12

13

14

15

16

17

18

19

whom the foregoing hearing was taken, do hereby certify that the witnesses whose testimony appear in the foregoing hearing were duly affirmed; that the testimony of said witnesses were taken by me to the best of my ability and thereafter reduced to typewriting under my direction; that I am neither counsel for, related to, nor employed by any of the parties to the action in which this hearing was taken, and further that I am not a relative or employee of any attorney or counsel employed by the parties thereto, nor financially or otherwise interested in the outcome of the action.

This the 16th day of September, 2020.

20

21

22

23

24

Joann Ounge

JOANN BUNZE, RPR

Notary Public #200707300112