



**NORTH CAROLINA  
PUBLIC STAFF  
UTILITIES COMMISSION**

October 1, 2021

Ms. A. Shonta Dunston, Chief Clerk  
North Carolina Utilities Commission  
4325 Mail Service Center  
Raleigh, North Carolina 27699-4300

Re: Docket No. G-9, Sub 791 – Annual Review of Gas Costs

Dear Ms. Dunston:

In connection with the above-referenced docket, I transmit herewith for filing on behalf of the Public Staff the joint testimony of James M. Singer, Utilities Engineer, Energy Division; Dustin M. Metz, Utilities Engineer, Energy Division; and Sonja R. Johnson, Staff Accountant, Accounting Division.

By copy of this letter, we are forwarding copies to all parties of record.

Sincerely,

s/ Elizabeth D. Culpepper  
Staff Attorney  
[elizabeth.culpepper@psncuc.nc.gov](mailto:elizabeth.culpepper@psncuc.nc.gov)

Attachment

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**PIEDMONT NATURAL GAS COMPANY, INC.**

**DOCKET NO. G-9, SUB 791**

**JOINT TESTIMONY OF**

**JAMES M. SINGER, DUSTIN R. METZ AND SONJA R. JOHNSON**

**ON BEHALF OF**

**THE PUBLIC STAFF – NORTH CAROLINA UTILITIES COMMISSION**

**OCTOBER 1, 2021**

1 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND**  
2 **PRESENT POSITION.**

3 A. My name is James M. Singer, and my business address is 430  
4 North Salisbury Street, Raleigh, North Carolina. I am a Public  
5 Utilities Engineer in the Public Staff's Energy Division. My  
6 qualifications and experience are provided in Appendix A.

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
8 **PROCEEDING?**

9 A. The purpose of my testimony is to (1) present the results of my  
10 review of the gas cost information filed by Piedmont in accordance  
11 with N.C. Gen. Stat. § 62-133.4(c) and Commission Rule  
12 R1-17(k)(6), (2) provide my conclusions regarding whether the  
13 natural gas purchases made by Piedmont Natural Gas Company,  
14 Inc. (Piedmont or Company) during the review period were  
15 prudently incurred, and (3) provide my recommendation regarding  
16 temporary rate increments or decrements.

1 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND**  
2 **PRESENT POSITION.**

3 A. My name is Dustin R. Metz, and my business address is 430 North  
4 Salisbury Street, Raleigh, North Carolina. I am a Public Utilities  
5 Engineer in the Public Staff's Energy Division. My qualifications and  
6 experience are provided in Appendix B.

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
8 **PROCEEDING?**

9 A. The purpose of my testimony is to present the results of my review  
10 of Piedmont's design day demand requirements.

11 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND**  
12 **PRESENT POSITION.**

13 A. My name is Sonja R. Johnson, and my business address is 430  
14 North Salisbury Street, Raleigh, North Carolina. I am a Staff  
15 Accountant with the Public Staff's Accounting Division. My  
16 qualifications and experience are provided in Appendix C.

17 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**  
18 **PROCEEDING?**

19 A. The purpose of my testimony is to (1) present the results of my  
20 review of the gas cost information filed by Piedmont in accordance  
21 with N.C.G.S. § 62-133.4(c) and Commission Rule R1-17(k)(6), (2)  
22 provide my conclusions regarding whether the gas costs incurred  
23 by Piedmont during the 12-month review period ended May 31,

1 2021, were properly accounted for, (3) discuss the Public Staff's  
2 investigation and conclusions regarding the prudence of Piedmont's  
3 hedging activities during the review period, and (4) report on any  
4 changes in the deferred gas cost reporting during the review period.

5 **Q. PLEASE EXPLAIN HOW THE PUBLIC STAFF CONDUCTED ITS**  
6 **REVIEW.**

7 A. We reviewed the testimony and exhibits of the Company's  
8 witnesses, the Company's monthly Deferred Gas Cost Account  
9 reports, monthly financial and operating reports, the gas supply,  
10 pipeline transportation, and storage contracts, the reports filed with  
11 the Commission in Docket No. G-100, Sub 24A, and the  
12 Company's responses to Public Staff data requests. The responses  
13 to the Public Staff data requests contained information related to  
14 Piedmont's gas purchasing philosophies, customer requirements,  
15 and gas portfolio mixes. The Public Staff and the Company also  
16 had several virtual meetings.

17 **Q. MR. SINGER, WHAT IS THE RESULT OF YOUR EVALUATION**  
18 **OF PIEDMONT'S GAS COSTS?**

19 A. Based on my investigation and review of the data in this docket,  
20 including information provided by the Company through data  
21 requests and virtual discussions with the Company, I believe that  
22 Piedmont's gas costs were prudently incurred.

1 **Q. WHAT OTHER ITEMS DID THE ENERGY DIVISION REVIEW?**

2 A. Even though the scope of Commission Rule R1-17(k) is limited to a  
3 historical review period, the Public Staff's Energy Division also  
4 considers other information received pursuant to the data requests  
5 in order to anticipate the Company's requirements for future needs,  
6 including design day estimates, forecasted gas supply needs,  
7 projection of capacity additions and supply changes, and customer  
8 load profile changes. Public Staff witness Metz will discuss his  
9 review of the design day study.

10 **ACCOUNTING FOR AND ANALYSIS OF GAS COSTS**

11 **Q. MS. JOHNSON, HAS THE COMPANY PROPERLY ACCOUNTED**  
12 **FOR ITS GAS COSTS DURING THE REVIEW PERIOD?**

13 A. Yes.

14 **Q. HOW DOES THE ACCOUNTING DIVISION GO ABOUT**  
15 **CONDUCTING ITS REVIEW OF THE COMPANY'S**  
16 **ACCOUNTING FOR GAS COSTS?**

17 A. Each month the Public Staff's Accounting Division reviews the  
18 Deferred Gas Cost Account reports filed by the Company for  
19 accuracy and reasonableness, and performs several audit  
20 procedures on the calculations, including the following:

21 (1) Commodity Gas Cost True-Up – The actual commodity gas  
22 costs incurred are verified, the calculations and data supporting the

1 commodity gas costs collected from customers are checked, and  
2 the overall calculation is reviewed for mathematical accuracy.

3 (2) Fixed Gas Cost True-Up – The actual fixed gas costs  
4 incurred are compared with pipeline tariffs and gas contracts, the  
5 rates and volumes supporting the calculation of collections from  
6 customers are verified, and the overall calculation is reviewed for  
7 mathematical accuracy.

8 (3) Negotiated Losses – Negotiated prices for each customer  
9 are reviewed to ensure that the Company does not sell gas to the  
10 customer below the cost of gas to the Company or below the price  
11 of the customer's alternative fuel.

12 (4) Temporary Increments and/or Decrements – Calculations  
13 and supporting data are verified regarding the collections from  
14 and/or refunds to customers that have occurred through the  
15 Deferred Gas Cost Accounts.

16 (5) Interest Accrual – Calculations of the interest accrued on the  
17 various deferred account balances during the month are verified in  
18 accordance with N.C.G.S. § 62-130(e) and the Commission's Order  
19 Approving Merger Subject to Regulatory Conditions and Code of  
20 Conduct issued September 29, 2016, in Docket Nos. G-9, Sub 682,  
21 E-2, Sub 1095, and E-7, Sub 1100 (Merger Order).

1 (6) Secondary Market Transactions – The secondary market  
2 transactions conducted by the Company are reviewed and verified  
3 to the financial books and records, asset management  
4 arrangements, and other deferred account journal entries.

5 (7) Uncollectibles – The Company records a journal entry each  
6 month in the Sales Customers' Only Deferred Account for the gas  
7 cost portion of its uncollectibles write-offs. The calculations  
8 supporting those journal entries are reviewed to ensure that the  
9 proper amounts are recorded.

10 (8) Supplier Refunds – Unless ordered otherwise, supplier  
11 refunds received by Piedmont should be flowed through to  
12 ratepayers in the All Customers' Deferred Account or in certain  
13 circumstances applied to the NCUC Legal Fund Reserve Account.  
14 Documentation is reviewed to ensure that the proper amount is  
15 credited to the correct account in a timely fashion.

16 **Q. HOW DO THE COMPANY'S FILED GAS COSTS FOR THE**  
17 **CURRENT REVIEW PERIOD COMPARE WITH THOSE FOR THE**  
18 **PRIOR REVIEW PERIOD?**

19 A. The Company filed total gas costs of \$296,068,509 per Tomlinson  
20 Exhibit\_(MBT-1), Schedule 1, for the current period as compared  
21 with \$251,859,245 for the prior twelve-month period. The  
22 components of the filed gas costs for the two periods are as  
23 follows:

	12 Months Ended		Increase (Decrease)	% Change
	May 31, 2021	May 31, 2020		
Demand & Storage	\$140,936,239	\$152,562,398	(\$11,626,159)	(7.6%)
Commodity	189,219,220	148,405,851	\$40,813,369	27.5%
Other Costs	(\$34,086,950)	(\$49,109,003)	\$15,022,053	(30.6%)
Total	\$296,068,509	\$251,859,245	\$44,209,263	17.6%

1 **Q. PLEASE EXPLAIN ANY SIGNIFICANT INCREASES OR**  
2 **DECREASES IN DEMAND AND STORAGE CHARGES.**

3 A. The Demand and Storage Charges for the current review period  
4 and the prior twelve-month review period are as follows:

		Actual Amounts for the 12 Month Periods Ended			
		April 30, 2021	April 30, 2020	Increase (Decrease)	% Change
Transco	FT	\$101,790,787	\$118,589,799	(\$16,799,012)	-14.2%
Transco	GSS	4,048,876	4,895,510	(846,634)	-17.3%
Transco	ESS	3,014,126	3,542,584	(528,458)	-14.9%
Transco	WSS	2,198,540	2,329,083	(130,543)	-5.6%
Transco	LNG Service	650,182	334,575	315,607	94.3%
Columbia	Firm Storage Service	4,500,498	3,331,131	1,169,367	35.1%
Columbia	SST	6,637,721	5,224,055	1,413,666	27.1%
Columbia	FTS	3,343,945	2,703,458	640,487	23.7%
Columbia	No Notice FT	1,152,604	994,480	158,124	15.9%
Col Gulf	FTS	-	-	0	-
Dominion	GSS	575,584	575,240	344	0.1%
Dominion	FT - GSS	960,704	1,118,689	(157,985)	-14.1%
ETN	FT	4,645,440	3,693,600	951,840	25.8%
Midwestern	FT	1,866,176	1,866,176	0	0.0%
Hardy	Storage	15,582,884	14,238,782	1,344,102	9.4%
Pine Needle	LNG	7,359,425	8,771,834	(1,412,409)	-16.1%
Cardinal	FT Demand	6,206,644	6,229,434	(22,790)	-0.4%
LNG Processing		787,801	662,926	124,875	18.8%
Property Taxes		18,559	39,697	(21,137)	-53.2%
Other		0	0	0	
NC/SC Costs Expensed		165,340,496	179,141,052	(13,800,556)	-7.7%
NC Demand Allocator		85.24%	85.24%		
NC Costs Expensed		\$140,936,239	\$152,699,833	(\$11,763,594)	-7.7%

Note: Actual amounts lag one-month behind the accounting period. The May 31 review periods reflect actual amounts for the 12-month periods ended April 30.



1           The decreases in the **Transcontinental Gas Pipe Line Company,**  
2           **LLC (Transco) Firm Transportation (FT), the Transco General**  
3           **Storage Service (GSS), the Transco Eminence Storage Service**  
4           **(ESS), the Transco Washington Storage Service (WSS), and**  
5           **Dominion FT - GSS** charges are due to decreases related to  
6           Transco's general rate case and fuel tracker filings, pursuant to  
7           FERC Docket Nos. RP19-1638-000, RP20-575-000 and  
8           RP21-579-000, effective November 1, 2019, April 1, 2020, and  
9           April 1, 2021, respectively, which were in effect during the current  
10          review period.

11          The increase in the **Columbia Firm Storage Service, Columbia**  
12          **Storage Service Transportation (SST), Firm Transportation**  
13          **Service (FTS), and No Notice Transportation Service (NTS)**  
14          charges is due to a general rate case filing in RP20-1060-000,  
15          effective February 1, 2021, and a Capital Cost Recovery  
16          Mechanism compliance filing under its Modernization Program in  
17          FERC Docket No. RP20-382-000, effective February 1, 2020.

18          The **East Tennessee Natural Gas (ETN)** charges increased due to  
19          various FERC amendments involving filings with ETN and Texas  
20          Eastern Transmission, LP (TETCO), including rate increases from a  
21          TETCO Section 4 general rate case proceeding in FERC Docket  
22          No. RP19-343-000, effective November 1, 2019.

1 The **Liquefied Natural Gas (LNG) Processing** charges are the  
 2 electric bills associated with the liquefaction expense for  
 3 Piedmont's two on-system LNG facilities. These charges increased  
 4 due to a higher level of LNG withdrawal volumes when compared to  
 5 the withdrawal volumes from the prior review period.

6 The decrease in **Property Taxes** for the current review period is  
 7 due to an incorrectly coded property tax bill in January 2021 that  
 8 has been reclassified into the next annual review period along with  
 9 the associated interest.

10 **Q. PLEASE EXPLAIN THE CHANGE IN COMMODITY GAS COSTS.**

11 A. Commodity gas costs for the current review period and the prior  
 12 twelve-month period are as follows:

	Actual Amounts for the 12 Month Periods Ended			
	April 30, 2021	April 30, 2020	Increase (Decrease)	% Change
Gas Supply Purchases	\$215,808,826	\$173,924,604	\$41,884,222	24.1%
Reservation Charges	4,314,080	4,128,438	185,642	4.5%
Storage Injections	(35,336,498)	(43,751,165)	8,414,667	(19.2%)
Storage Withdrawals	40,957,517	42,417,720	(1,460,203)	(3.4%)
Electric Compressor Costs	1,937,100	1,901,849	35,251	1.9%
Banked Gas Usage	(10,126)	5,744	(15,870)	(276.3%)
Cash Out Brokers (Long)	1,726,180	1,790,739	(64,559)	(3.6%)
Sales to Transport Customers/Cashout Shorts	0	0	0	
NC/SC Commodity Costs	\$229,397,079	\$180,417,929	\$48,979,150	27.1%
NC Commodity Costs	\$189,219,220	\$233,172,219	(\$43,952,999)	(18.9%)
NC Dekatherms Delivered	73,026,991	72,259,869	767,122	1.1%
NC Cost per Dekatherm	\$2.5911	\$3.2269	(\$0.6358)	(19.7%)

Note: Actual amounts lag one-month behind the accounting period. The May 31 review periods reflect actual amounts for the 12-month periods ended April 30.

1           **Gas Supply Purchases** increased by \$41,884,222 primarily due to  
2           a higher level of wellhead gas prices in the current review period  
3           compared to the prior twelve-month review period. In addition, there  
4           was a slightly higher level of purchased volumes during the current  
5           review period.

6           **Reservation Charges** are fixed or minimum monthly charges a  
7           local distribution company (LDC) may pay a supplier in connection  
8           with the supplier providing the LDC an agreed-upon quantity of gas,  
9           regardless of whether the LDC takes it or not. The increase in  
10          reservation charges reflects a higher level of volumes as well as the  
11          market-driven increase in prices in the current review period as  
12          compared to the prior review period.

13          The decrease in **Storage Injections** is primarily due to a lower cost  
14          of gas supply injected into storage. The average cost of gas  
15          injected into storage during the current review period was \$1.9560  
16          per dekatherm (dt) as compared with \$2.1881 per dt for the prior  
17          period. Piedmont injected 18,065,354 dts into storage in the current  
18          review period as compared to 19,995,342 dts for the prior period.

19          The increase in **Storage Withdrawal charges** reflects both a lower  
20          average cost of supply withdrawn from storage but higher volumes  
21          withdrawn from storage. Piedmont's average cost of gas withdrawn  
22          was \$2.1790 per dt for this review period as compared to \$2.5386

1 per dt in the prior period. Piedmont withdrew 18,796,497 dts from  
2 storage in the current review period as compared to 16,709,344 dts  
3 for the prior period.

4 The **Electric Compressor Costs** are associated with electric  
5 compressors related to power generation contracts. There is no  
6 impact on the deferred accounts since these costs are recovered  
7 through the contract payments.

8 **Banked Gas** is the cost of gas associated with the month-end  
9 volume imbalances that are not cashed out with customers.  
10 Piedmont currently has four banked gas customers, all former  
11 NCNG customers, who may exercise the right per contract to carry  
12 forward their monthly volume imbalances instead of cashing out  
13 monthly. The change in the banked gas represents the difference in  
14 the cost of gas supply of the volume imbalances carried forward  
15 from month to month.

16 **Cash Out Brokers (Long)** represents the purchases made by  
17 Piedmont from brokers that brought too much gas to the city gate.  
18 The reduction in Cash Out Brokers (Long) was due to the decrease  
19 in volumes purchased during the current review period as  
20 compared to the prior review period. During the current period, the  
21 volumes purchased from Cash Out Brokers (Long) was 1,670,091,  
22 while the previous period's volumes purchased was 1,853,141.

1 **Q. PLEASE EXPLAIN THE CHANGE IN OTHER GAS COSTS.**

2 A. Other gas costs for the current review period and the prior twelve-  
3 month period are as follows:

	Actual Amounts for the 12 Month Periods Ended		
	April 30, 2021	April 30, 2020	Increase (Decrease)
Total Deferred Acct Activity COG Items	(\$16,411,813)	(\$29,025,681)	\$12,613,868
Actual vs. Estimate Reporting Month Adj.	2,440,975	(271,578)	2,712,553
Total Other Costs	(20,116,112)	(19,811,744)	(304,368)
Total NC Other Cost of Gas Expense	(\$34,086,950)	(\$49,109,003)	\$15,022,053

4 The **Total Deferred Acct Activity COG Items** reflect offsetting  
5 journal entries for the cost of gas recorded in the Company's  
6 Deferred Gas Cost Accounts during the review periods. This  
7 amount includes offsetting journal entries for the commodity  
8 true-up, fixed gas cost true-up, negotiated losses, and  
9 increments/decrements.

10 The **Actual vs. Estimate Reporting Month Adj.** amounts result  
11 from the Company's monthly accounting closing process. Each  
12 month, the Company estimates its current month's gas costs for  
13 financial reporting purposes and adjusts the prior month's estimate  
14 to reflect the actual cost incurred for that month.

15 **Total Other Costs** are primarily the North Carolina ratepayers'  
16 portion of capacity release margins and the allocation factor  
17 differential for bundled sales. The allocation factor differential is due  
18 to the utilization of the NC/SC sales allocation factor in the

1 commodity gas cost calculation and the demand allocation factor  
2 utilized in the secondary market calculation.

3 **SECONDARY MARKET ACTIVITIES**

4 **Q. MS. JOHNSON, PLEASE SUMMARIZE THE COMPANY'S**  
5 **SECONDARY MARKET ACTIVITIES DURING THE REVIEW**  
6 **PERIOD.**

7 A. During the review period, the Company earned actual margins of  
8 \$45,467,481 on secondary market transactions, and credited the All  
9 Customers' Deferred Account in the amount of \$34,078,140  
10  $((\$45,437,520 - 100\% \text{ Duke secondary market sales}) \times \text{NC}$   
11  $\text{demand allocator} \times 75\% \text{ ratepayer sharing percentage}) + (100\%$   
12  $\text{Duke secondary market sales} \times \text{NC demand allocator})$  for the  
13 benefit of ratepayers, in accordance with the Commission's Order  
14 Approving Stipulation issued on December 22, 1995, in Docket No.  
15 G-100, Sub 67. This dollar amount is slightly different from the  
16 amount recorded on Tomlinson Exhibit\_(MBT-1), Schedule 9, since  
17 the Company's deferred account includes estimates for the May  
18 2021 secondary market transactions. Presented below is a chart  
19 that compares the actual Total Company margins earned by  
20 Piedmont on the various types of secondary market transactions in  
21 which it was engaged during the review period and the prior review  
22 period.

	Actual Amounts for the 12 Month Periods Ended			
	April 30, 2021	April 30, 2020	Increase (Decrease)	% Change
Asset Management Arrangements	18,312,648	\$9,367,896	\$8,944,752	95.5%
Capacity Releases	16,921,055	15,323,757	1,597,298	10.4%
Off System Sales	10,233,778	12,222,116	(1,988,338)	(16.3%)
Total Company Margins on Secondary Market Transactions	\$45,467,481	\$36,913,769	\$8,553,711	23.2%

Note: Actual amounts lag one-month behind the accounting period. The May 31 review periods reflect actual amounts for the 12-month periods ended April 30.

1        **Asset Management Arrangements** (AMAs), according to the  
2        FERC,<sup>1</sup> are contractual relationships where a party agrees to  
3        manage gas supply and delivery arrangements, including  
4        transportation and storage capacity, for another party. Typically, a  
5        shipper holding firm transportation and/or storage capacity on a  
6        pipeline or multiple pipelines temporarily releases all or a portion of  
7        that capacity along with associated gas production and gas  
8        purchase agreements to an asset manager. The asset manager  
9        uses that capacity to serve the gas supply requirements of the  
10       releasing shipper, and, when the capacity is not needed for that  
11       purpose, uses the capacity to make releases or bundled sales to  
12       third parties.

13       Piedmont had seven AMAs during the current review period and  
14       the prior review period. The 95.50% increase in net compensation  
15       from AMAs is due to an increase in the value of the interstate

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<sup>1</sup>Promotion of a More Efficient Capacity Release Market, Order No. 712, 123 FERC ¶ 61,286, Paragraph 110 (June 19, 2008).

1 pipeline and storage capacity that Piedmont has subject to the  
2 AMAs.

3 **Capacity Releases** are the short-term postings of unutilized firm  
4 capacity on the electronic bulletin board that are released to third  
5 parties at a biddable price. The overall net compensation from  
6 capacity release transactions primarily decreased due to a lower  
7 level of released volumes for the current review period as  
8 compared to the previous period.

9 **Off System Sales** on Piedmont's system are also referred to as  
10 bundled sales. Bundled sales are gas supplies delivered to a third  
11 party at a specified receipt point in the Transco market area.  
12 Because bundled sales move gas from the production area to the  
13 market area, these sales utilize pipeline capacity, and thus involve  
14 both gas supply and capacity. During the current review period as  
15 compared to the prior review period, the net compensation from off  
16 system sales decreased by approximately 16.30% due to a lower  
17 level of bundled sales transactions entered into during the current  
18 review period as compared to the prior period, as well as a  
19 decrease in the value of the transactions.



1 **Q. PLEASE PROVIDE A FURTHER DESCRIPTION OF**  
2 **PIEDMONT'S OFF SYSTEM SALES TRANSACTIONS.**

3 A. During the current review period, Piedmont entered into multi-  
4 month, monthly, and daily off system sales transactions with  
5 approximately thirty-five shippers. 23.8% of these off system sales  
6 transaction volumes consisted of daily transactions, 0% were  
7 monthly transactions, and 76.2% were multi-month transactions.

8 **HEDGING ACTIVITIES**

9 **Q. MS. JOHNSON, PLEASE EXPLAIN HOW THE PUBLIC STAFF**  
10 **CONDUCTED ITS REVIEW OF THE COMPANY'S HEDGING**  
11 **ACTIVITIES.**

12 A. The Public Staff's review of the Company's hedging activities is  
13 performed on an ongoing basis and includes the analysis and  
14 evaluation of the following information:

- 15 (1) The Company's monthly hedging deferred account reports,  
16 (2) Detailed source documentation, such as broker statements,  
17 that provide support for the amounts spent and received by  
18 the Company for financial instruments,  
19 (3) Workpapers supporting the derivation of the maximum  
20 hedge volumes targeted for each month,  
21 (4) Periodic reports on the status of hedge coverage for each  
22 month (Hedging Position Report),

- 1           (5)    Periodic reports on the market values of the various financial  
2                    instruments used by the Company to hedge (Mark-to-Market  
3                    Report),
- 4           (6)    The monthly Hedging Program Status Report,
- 5           (7)    The monthly report reconciling the Hedging Program Status  
6                    Report and the hedging deferred account report,
- 7           (8)    Minutes from meetings of Piedmont's Gas Market Risk  
8                    Committee,
- 9           (9)    Minutes from the Board of Directors and its committees that  
10                    pertain to hedging activities,
- 11          (10)   Reports and correspondence from the Company's external  
12                    and internal auditors that pertain to hedging activities,
- 13          (11)   Hedging plan documents that set forth the Company's gas  
14                    price risk management policy, hedge strategy, and gas price  
15                    risk management operations,
- 16          (12)   Communications with Company personnel regarding key  
17                    hedging events and plan modifications under consideration  
18                    by Piedmont's Gas Market Risk Committee, and
- 19          (13)   Testimony and exhibits of the Company's witnesses in the  
20                    annual review proceeding.

1 Q. WHAT IS THE STANDARD SET FORTH BY THE COMMISSION  
2 FOR EVALUATING THE PRUDENCE OF A COMPANY'S  
3 HEDGING DECISIONS?

4 A. In its February 26, 2002, Order on Hedging in Docket No. G-100,  
5 Sub 84 (Hedging Order), the Commission stated that the standard  
6 for reviewing the prudence of hedging decisions is that the decision  
7 "must have been made in a reasonable manner and at an  
8 appropriate time on the basis of what was reasonably known or  
9 should have been known at that time." Hedging Order, 92 NCUC 4,  
10 11-12 (2002).

11 Q. PLEASE DESCRIBE THE ACTIVITY REPORTED IN THE  
12 COMPANY'S HEDGING DEFERRED ACCOUNT DURING THE  
13 REVIEW PERIOD.

14 A. The Company experienced net costs of \$927,346 in its Hedging  
15 Deferred Account during the review period. This net cost amount in  
16 the account at May 31, 2021, is composed of the following items:

Economic (Gain)/Loss - Closed Positions	(\$1,077,640)
Premiums Paid	1,777,740
Brokerage Fees & Commissions	39,586
Interest on Hedging Deferred Account	187,660
Hedging Deferred Account Balance	<u>\$927,346</u>

17 The Company proposed that the \$927,346 debit balance in the  
18 Hedging Deferred Account at of the end of the review period be  
19 transferred to its Sales Customers' Only Deferred Account.

1           The first item shown in the chart above, Economic (Gain)/Loss -  
2           Closed Positions, is the gain on hedging positions that the  
3           Company realized during the review period. In this case, the  
4           Company did not exercise any hedging positions during the review  
5           period due to lower natural gas prices. Premiums Paid is the  
6           amount spent by the Company on futures and options positions  
7           during the current review period for contract periods that closed  
8           during the review period or that will close after May 31, 2021. As of  
9           May 31, 2021, this amount includes call options purchased by  
10          Piedmont for the May 2022 contract period, a contract period that is  
11          12 months beyond the end of the current review period and 12  
12          months beyond the May 2021 prompt month. Brokerage Fees and  
13          Commissions are the amounts paid to brokers to complete the  
14          transactions. The Interest on Hedging Deferred Account is the  
15          amount accrued by the Company on its Hedging Deferred Account  
16          in accordance with N.C.G.S. § 62-130(e) and the Merger Order,  
17          effective October 1, 2017.

18          The hedging costs incurred by the Company during the review  
19          period represent approximately 0.31% of total gas costs or \$0.013  
20          per dt. The average monthly cost per residential customer for  
21          hedging is approximately \$0.06 per dt.

22       **Q.     DID THE COMPANY MODIFY ITS HEDGING PLAN DURING THE**  
23       **REVIEW PERIOD?**

1 A. No. The Company did not modify its hedging plan during the  
2 current review period.

3 **Q. MS. JOHNSON, WHAT IS YOUR CONCLUSION REGARDING**  
4 **THE PRUDENCE OF THE COMPANY'S HEDGING ACTIVITIES?**

5 A. Based on the Public Staff's analysis and what was reasonably  
6 known or should have been known at the time the Company made  
7 its hedging decisions affecting the review period, as opposed to the  
8 outcome of those decisions, I conclude that the Company's  
9 decisions were prudent. I recommend that the \$927,346 debit  
10 balance in the Company's Hedging Deferred Account as of the end  
11 of the review period be transferred to Piedmont's Sales Customers'  
12 Only Deferred Account.

13 **DESIGN DAY DEMAND REQUIREMENTS**

14 **Q. MR. METZ, HAVE YOU REVIEWED THE PUBLIC STAFF'S**  
15 **JOINT TESTIMONY OF GEOFFREY M. GILBERT AND JULIE G.**  
16 **PERRY FILED IN PIEDMONT'S PREVIOUS ANNUAL REVIEW**  
17 **OF GAS COSTS PROCEEDING, DOCKET NO. G-9, SUB 771**  
18 **(2020 ANNUAL REVIEW)?**

19 A. Yes.

20 **Q. DID YOU ASSIST PUBLIC STAFF WITNESS GILBERT WITH HIS**  
21 **ANALYSIS OF THE COMPANY'S DESIGN DAY DEMAND**  
22 **REQUIREMENTS?**

1 A. Yes. I am familiar with Piedmont's methodology.

2 **Q. WHAT AREAS OF CONCERN DID PUBLIC STAFF WITNESS**  
3 **GILBERT RAISE RELATED TO THE COMPANY'S DESIGN DAY**  
4 **DEMAND REQUIREMENTS IN THE 2020 ANNUAL REVIEW?**

5 A. Public Staff witness Gilbert listed the following concerns:

6 (1) Piedmont should continue to evaluate the demand  
7 projections resulting from an extreme Design Day  
8 Temperature (DDT) coupled with a reserve margin.

9 (2) The significant impact DDT has on the System Design Day  
10 Firm Sendout<sup>2</sup> planning value.

11 (3) Baseload Firm Sales (FS)<sup>3</sup> and Firm Transportation (FT)  
12 should be properly isolated from one another in the  
13 regression analysis, and appropriate multipliers applied to  
14 FS and FT separately as appropriate.

15 **Q. DID PIEDMONT ADDRESS THE PUBLIC STAFF'S CONCERNS**  
16 **FROM THE 2020 REVIEW?**

17 A. Yes.

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<sup>2</sup>Over the years, Piedmont made some changes to its design day methodology such as changing its Design Day temperature from 11° to ~8.71° Fahrenheit for the review period of 2014-2015 after the Polar Vortex.

<sup>3</sup>The Public Staff's calculations add the five percent reserve margin to the Total Firm Sales Customers only.

1   **Q.    HOW DID YOU CONDUCT YOUR REVIEW OF THE COMPANY’S**  
2       **CURRENT DESIGN DAY DEMAND REQUIREMENTS AND DID**  
3       **YOU REACH ANY CONCLUSIONS?**

4    A.    I reviewed the Company’s testimony and other information  
5       submitted by the Company in response to data requests, and had  
6       discussions with Company personnel. The Public Staff Energy  
7       Division also performed independent calculations utilizing the  
8       Company’s assumptions, and, as a result, it appears that the  
9       Company has adequate capacity to meet firm demand for the next  
10      five years. The calculations are based on the Company’s current  
11      assumptions and maintaining a design day temperature of 8.69°  
12      Fahrenheit,<sup>4</sup> using a 65° Fahrenheit heating degree day (HDD)  
13      standard, the incorporation of a five percent reserve margin, and  
14      other extraneous planning conditions listed in detail in Company  
15      witness Patton’s prefiled direct testimony in this proceeding.

16   **Q.    DO YOU HAVE FURTHER RECOMMENDATIONS TO THE**  
17      **COMPANY’S DESIGN DAY DEMAND METHODOLOGY?**

18    A.    Yes, but first I will clarify why the Public Staff is requesting further  
19      refinements at this time. System planning is dynamic and, in my  
20      professional experience, it is common to continuously review and  
21      modify system inputs for utility planning.

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<sup>4</sup>Testimony of Company witness Patton, page 12, line 10.

1           There are three items of moderate importance and two items of  
2           lesser importance that I would like to bring to the Commission's  
3           attention. First, I will discuss the three items of moderate  
4           importance:

5           (1)   FS customers are assigned total system Lost and  
6           Unaccounted For (LAUF) gas. From a modeling and regression  
7           perspective, this methodology inappropriately overstates FS  
8           customer demand for planning purposes.

9           (2)   Minor inconsistencies are introduced by applying design day  
10          temperature averages to system-metered data on different time  
11          intervals. A component of the design day regression is to find the  
12          correlation between system usage and temperature; therefore, any  
13          temperature data should be from the same time series (9 a.m. to 9  
14          a.m. Central Clock Time, per NAESB "Gas Day") as the metered  
15          usage data.

16          (3)   The Company uses five years of historic information (system  
17          usage and HDDs) to find a correlation between usage and weather.  
18          Over the last five years, Piedmont's total number of customers, as  
19          well as total demand, have increased. System usage should be  
20          appropriately adjusted to account for customer growth in order to  
21          correctly account for current system usage and forecast for future  
22          planning.



1           The two items of lesser importance that I would like to highlight  
2           involve the evaluation of non-linear regression and accounting of  
3           weekend data. Non-linear regression could help account for how  
4           different users of the system react differently to cold temperatures.  
5           In addition, typically, there are only a few “extreme” or colder than  
6           normal events in any five-year historic period, and non-linear  
7           regression would account for these infrequent, extreme, “tail-end”  
8           occurrences. In addition, based on my review, system demand for  
9           weekends is different from weekdays. Inclusion of weekend data  
10          (low usage) during an extreme, cold weather event may understate  
11          system-planning demand.

12          The refinements I recommend are not an indication that the  
13          Company has incorrectly performed future resource planning.  
14          Rather, they are an incremental step to fine tune the design day  
15          study and reduce embedded statistical error.

16   **Q.    WHAT ARE YOUR RECOMMENDED REFINEMENTS RELATED**  
17   **TO    THE    COMPANY’S    DESIGN    DAY    DEMAND**  
18   **METHODOLOGY?**

19   A.    The Public Staff recommends that the Company consider the  
20    following prior to its next annual review of gas costs proceeding:

21          (1)    FS customers should only be assigned their percentage of  
22          LAUF gas.

- 1 (2) Temperature data for system usage, weighted HDDs and the  
2 design day temperature should be on or near the same time  
3 interval and weighted by the same methodologies.
- 4 (3) Historical system usage data should be normalized for each  
5 respective year's actual customer growth.
- 6 (4) Evaluation of linear versus non-linear regression.
- 7 (5) Evaluation of weekend usage and determine whether it is  
8 appropriate to include typically low usage days for system  
9 planning purposes.

10 The Public Staff has discussed these topics with Company  
11 personnel, and the Company has agreed to work with the Public  
12 Staff prior to the filing of the next annual review to consider and  
13 possibly implement the refinements listed above.

14 **Q. MR. SINGER, DO YOU HAVE ANY COMMENTS REGARDING**  
15 **THE COMPANY'S FUTURE CAPACITY RESOURCES?**

16 A. Yes. The Public Staff has had discussions with the Company  
17 regarding its capacity resources. Piedmont witness Patton's  
18 testimony acknowledged that the Company is addressing  
19 replacement capacity in the 2024-2026 time frame for the 160,000  
20 dts per day of year-round capacity the Company had contracted for  
21 on the since-canceled Atlantic Coast Pipeline. Company witness  
22 Patton also discussed Piedmont's additional peaking supply of

1 200,000 dts per day from the Robeson LNG facility for the  
2 upcoming winter season and for future capacity planning.<sup>5</sup> The  
3 Public Staff has determined that at the completion of the Robeson  
4 LNG facility, and if the Robeson LNG facility is filled as anticipated,<sup>6</sup>  
5 the Company's plan has adequate capacity to cover its firm  
6 customers over its five-year planning cycle.

7 The Public Staff recommends that the Company apply any updates  
8 to its Design Day calculation methodology to its Design Winter  
9 Load Duration Curve calculations. The Design Day calculation  
10 discussed by Public Staff witness Metz creates the peak of the  
11 Design Winter Load Duration Curve. The Company calculates the  
12 remainder of the Design Winter Load Duration Curve using the  
13 same methodologies, with input weather data from the 1976-1977  
14 Winter period in the Company's service territory (the highest total  
15 HDDs in the last 44 years). Such changes to the Design Day and  
16 Design Winter Load Duration Curve calculation methodology may  
17 impact the Company's capacity requirements.

18 **DEFERRED ACCOUNT BALANCES**

19 **Q. MS. JOHNSON, BASED ON YOUR REVIEW OF GAS COSTS IN**  
20 **THIS PROCEEDING AND MR. SINGER'S OPINION THAT THE**

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<sup>5</sup>Patton Exhibit (JCP-5C).

<sup>6</sup>Docket No. G-9, Sub 781, Rebuttal Testimony of Piedmont witness Adam Long.

1           **COMPANY'S GAS COSTS WERE PRUDENTLY INCURRED,**  
2           **WHAT ARE THE APPROPRIATE DEFERRED ACCOUNT**  
3           **BALANCES AS OF MAY 31, 2021?**

4    A.    The appropriate All Customers' Deferred Account balance is a debit  
5           balance of \$2,102,343, owed by the customers to the Company, as  
6           filed by the Company.

7           The appropriate Sales Only Customers' Deferred Account balance  
8           is a credit balance of \$2,517,923, owed by the Company to the  
9           customers, as filed by the Company.

10          The Public Staff recommends transferring the debit balance of  
11          \$927,346 in the Hedging Deferred Account as of the end of the  
12          review period to the Sales Customers' Only Deferred Account. The  
13          recommended balance for the Sales Customers' Only Deferred  
14          Account as of May 31, 2021, is a net credit balance, owed to the  
15          Company, of \$1,590,577, determined as follows:

Balance per Exhibit MBT-1 Sch 8	(\$2,517,923)
Transfer of Hedging Balance	927,346
Balance per Public Staff	<u>(\$1,590,577)</u>

16   **Q.    MR. SINGER, WHAT IS YOUR RECOMMENDATION**  
17   **REGARDING ANY PROPOSED INCREMENTS AND**  
18   **DECREMENTS?**

19    A.    I have determined that the Company, per Tomlinson Exhibit\_(MBT-  
20          3), properly and accurately calculated the temporary decrements

1 applicable to the Sales Customers' Only Deferred Account balance  
2 as of May 31, 2021. I have also determined that the Company  
3 properly and accurately calculated temporary increments applicable  
4 to the All Customers' Deferred Account balance as of May 31,  
5 2021, per Tomlinson Exhibit\_(MBT-4). The Public Staff notes that  
6 deferred account balances naturally vary between winter and  
7 summer months since gas costs are typically over-collected during  
8 the winter period when throughput is higher due to heating load and  
9 under-collected during the summer when throughput is lower. I  
10 recommend that the temporary decrement and increments  
11 applicable to the Sales Customers' Only Deferred Account and the  
12 All Customers' Deferred Account balances at May 31, 2021, as  
13 proposed by Company witness Tomlinson, are appropriate to  
14 implement at this time.

15 I also recommend that Piedmont continue to monitor the balances  
16 in both the All Customers' and Sales Customers' Only Deferred  
17 Accounts, and, if needed, file an application for authority to change  
18 the benchmark commodity cost of gas or implement new temporary  
19 increments or decrements through the Purchased Gas Adjustment  
20 mechanism in order to keep the deferred account balances at  
21 reasonable levels.

22 **Q. WHAT AFFECT DOES THIS CHANGE IN TEMPORARIES HAVE**  
23 **ON THE TYPICAL RESIDENTIAL BILL?**

1 A. Assuming the Commission approves the implementation of the  
2 temporary increments and decrements as explained above, the  
3 typical residential customer will experience an annual increase of  
4 \$0.13.<sup>7</sup>

5 **Q. MS. JOHNSON, DID PIEDMONT HAVE ANY CHANGES TO ITS**  
6 **DEFERRED ACCOUNT REPORTING DURING THE REVIEW**  
7 **PERIOD?**

8 A. No.

9 **Q. HAS THE COMPANY APPLIED THE CORRECT INTEREST**  
10 **RATE IN THE DEFERRED ACCOUNTS?**

11 A. Yes. The Company's requirement regarding the appropriate interest  
12 rate to use in the deferred gas cost accounts was established in the  
13 Merger Order. Ordering Paragraph 9 of the Merger Order states  
14 that

15 beginning with the month in which the merger closes,  
16 Piedmont shall use the net-of-tax overall rate of return  
17 from its last general rate case as the applicable  
18 interest rate on all amounts over-collected or under-  
19 collected from customers reflected in its Sales  
20 Customers Only, All Customers, and Hedging  
21 Deferred Gas Cost Accounts.

22 The Public Staff believes that the Company has complied with  
23 Ordering Paragraph 9 of the Merger Order.

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<sup>7</sup>This annual increase is based on normalized usage of 31,019,259 dts during the winter months and 8,286,562 dts during the summer months.

1 **Q. WHAT IS THE PUBLIC STAFF'S POSITION REGARDING**  
2 **CHANGES IN THE INTEREST RATE APPLIED TO PIEDMONT'S**  
3 **DEFERRED ACCOUNTS?**

4 A. The Public Staff believes that any changes in the overall rate of  
5 return from a general rate case and in the federal and State income  
6 tax rates should lead to changes in the interest rate. As stated  
7 earlier in our testimony, each month the Public Staff's Accounting  
8 Division reviews the Deferred Gas Cost Account reports filed by the  
9 Company for accuracy and reasonableness, and performs several  
10 audit procedures on the calculations, including, but not limited to,  
11 the interest calculations. During the review period, June 1, 2020  
12 through May 31, 2021, Piedmont utilized an interest rate of 6.66%  
13 consistent with changes to the net-of-tax overall rate of return from  
14 its general rate case in Docket No. G-9, Sub 743.

15 The Public Staff has reviewed the Company's interest rate  
16 calculations and found that it was appropriate for Piedmont to  
17 continue to use the 6.66% interest rate. The Public Staff will  
18 continue to review the interest rate each month to determine if an  
19 adjustment is needed.

20 **Q. DOES THIS CONCLUDE THE PUBLIC STAFF'S TESTIMONY?**

21 A. Yes.

## Qualifications and Experience

JAMES M. SINGER

I am a graduate of Penn State University with a Bachelor of Science degree in Mechanical Engineering. Upon graduation, I worked as a Station Engineer at FirstEnergy Corp., responsible for maintaining, troubleshooting, and optimizing unit equipment and operations. I also held positions as a Project Engineer and as an Analyst in FirstEnergy's Commodity Operations group, where I performed benefit-cost analysis for projects throughout the company.

In 2008, I accepted a position with Progress Energy as a Boiler Engineer, responsible for operational and reliability issues for two top-tier boilers and performing boiler inspections across the Progress Energy fleet. After Progress Energy's merger with Duke Energy, I transitioned to a Project Manager role, focusing on gas turbine overhaul and generator repair projects.

In 2020, I worked as Consulting Engineer with Novo Nordisk on the DAPI-US project, the largest pharmaceutical manufacturing project in the world. I was responsible for reviewing turnover documentation from the general contractor and troubleshooting operating systems.

I joined the Public Staff's Energy Division in March 2021.



**QUALIFICATIONS AND EXPERIENCE**

DUSTIN R. METZ

Through the Commonwealth of Virginia Board of Contractors, I hold a current Tradesman License certification of Journeyman and Master within the electrical trade, awarded in 2008 and 2009, respectively. I graduated from Central Virginia Community College, receiving Associates of Applied Science degrees in Electronics and Electrical Technology (Magna Cum Laude) in 2011 and 2012 respectively, and an Associates of Arts in Science in General Studies (Cum Laude) in 2013. I graduated from Old Dominion University in 2014, earning a Bachelor of Science degree in Engineering Technology with a major in Electrical Engineering and a minor in Engineering Management. I completed engineering graduate course work in 2019 and 2020 at North Carolina State University.

I have over 12 years of combined experience in engineering, electromechanical system design, troubleshooting, repair, installation, commissioning of electrical and electronic control systems in industrial and commercial nuclear facilities, predictive statistical analysis, calibration, project planning and management, and general construction experience, including six years with direct employment with Framatome, where I provided onsite technical support, craft oversight, and engineer change

packages and participated in root cause analysis teams at commercial nuclear power plants, including plants owned by both Duke Energy and Dominion.

1           I joined the Public Staff in the fall of 2015. Since that time, I have  
2 worked on electric and natural gas general rate cases, fuel cases, natural  
3 gas annual reviews, applications for certificates of public convenience and  
4 necessity, service and power quality, customer complaints, North  
5 American Electric Reliability Corporation (NERC) Reliability Standards,  
6 nuclear decommissioning, National Electric Safety Code (NESC)  
7 Subcommittee 3 (Electric Supply Stations) member, avoided costs and  
8 PURPA, interconnection procedures, and power plant performance  
9 evaluations. I have also participated in multiple technical working groups  
10 and been involved in other aspects of utility regulation.

**QUALIFICATIONS AND EXPERIENCE**

SONJA R. JOHNSON

I am a graduate of North Carolina State University with a Bachelor of Science and Master of Science degree in Accounting. I was initially an employee of the Public Staff from December 2002 until May 2004 and rejoined the Public Staff in January 2006.

I am responsible for analyzing testimony, exhibits, and other data presented by parties before this Commission. I have the further responsibility of performing and supervising the examinations of books and records of utilities involved in proceedings before the Commission and summarizing the results into testimony and exhibits for presentation to the Commission.

Since initially joining the Public Staff in December 2002, I have filed testimony or affidavits in several water and sewer general rate cases. I have also filed testimony in applications for certificates of public convenience and necessity to construct water and sewer systems and noncontiguous extension of existing systems. My experience also includes filing affidavits in several fuel clause rate cases and Renewable Energy and Energy Efficiency Portfolio Standard (REPS) cost recovery cases for the utilities currently organized as Duke Energy Carolinas, LLC, Duke

Energy Progress, LLC, and Virginia Electric and Power Company d/b/a Dominion North Carolina Power.

While away from the Public Staff, I was employed by Clifton Gunderson, LLP. My duties included the performance of cost report audits of nursing homes, hospitals, federally qualified health centers, intermediate care facilities for the mentally retarded, residential treatment centers and health centers.