

# NORTH CAROLINA PUBLIC STAFF UTILITIES COMMISSION

August 25, 2020

Ms. Kimberley A. Campbell, Chief Clerk North Carolina Utilities Commission 4325 Mail Service Center Raleigh, North Carolina 27699-4300

Re: Docket No. E-2, Sub 1250 – Application of Duke Energy Progress, LLC Pursuant to G.S. 62-133.2 and Commission Rule R8-55 Relating to Fuel and Fuel-Related Charge Adjustments for Electric Utilities

### Dear Ms. Campbell:

In connection with the above-referenced docket, I transmit herewith for filing on behalf of the Public Staff the following:

- 1. Testimony and exhibit of Dustin R. Metz, Utilities Engineer, Electric Section, Energy Division;
- 2. Notice of Affidavit; and
- 3. Affidavit of Jenny X. Li, Staff Accountant, Accounting Division.

By copy of this letter, we are forwarding copies to all parties of record.

Sincerely,

s/ John D. Little Staff Attorney john.little@psncuc.nc.gov

#### Attachments

Executive Director (919) 733-2435 Accounting Communications (919) 733-5610

Economic Research (919) 733-2267 Legal (919) 733-6110 **Transportation** (919) 733-7766

Accounting (919) 733-4279

Consumer Services (919) 733-9277

Electric (919) 733-2267

Natural Gas (919) 733-4326

Water (919) 733-5610

# BEFORE THE NORTH CAROLINA UTILITIES COMMISSION DOCKET NO. E-2, SUB 1250

In the Matter of	
Application by Duke Energy	) TESTIMONY OF
Progress, LLC Pursuant to G.S. 62-	) DUSTIN R. METZ
133.2 and Commission Rule R8-55	) PUBLIC STAFF – NORTH
Regarding Fuel and Fuel-Related	) CAROLINA UTILITIES
Costs Adjustments for Electric	) COMMISSION
Utilities	)

### 1 Q. PLEASE STATE YOUR NAME AND ADDRESS FOR THE

- 2 **RECORD.**
- 3 A. My name is Dustin R. Metz. My business address is 430 North
- 4 Salisbury Street, Raleigh, North Carolina.

#### 5 Q. WHAT IS YOUR POSITION WITH THE PUBLIC STAFF?

- 6 A. I am an engineer with the Energy Division<sup>1</sup> of the Public Staff
- 7 representing the using and consuming public.

#### 8 Q. WOULD YOU BRIEFLY DISCUSS YOUR EDUCATION AND

- 9 **EXPERIENCE?**
- 10 A. A summary of my education and experience is outlined in detail in
- 11 Appendix A of my testimony.

#### 12 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS

#### 13 **PROCEEDING?**

- 14 A. The purpose of my testimony is to present the Public Staff's
- recommendations regarding the proposed fuel and fuel-related cost
- factors for the residential, small general service, medium general
- 17 service, large general service, and lighting customers of Duke
- 18 Energy Progress, LLC (DEP or the Company), as set forth in the
- 19 Company's June 9, 2020, Application and the Company's
- August 21, 2020 supplemental filing.

TESTIMONY OF DUSTIN R. METZ PUBLIC STAFF – NORTH CAROLINA UTILITIES COMMISSION DOCKET NO. E-2, SUB 1250

<sup>&</sup>lt;sup>1</sup> On August 1, 2020, the Public Staff merged the Electric Division and the Natural Gas Division to form the Public Staff Energy Division.

# 1 Q. WHAT ARE THE TEST AND BILLING PERIODS FOR THIS

#### 2 **PROCEEDING?**

- 3 A. For this proceeding, the test period is April 1, 2019 through March
- 4 31, 2020, and the billing period is December 1, 2020 through
- 5 November 30, 2021.

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# Q. PLEASE DESCRIBE THE SCOPE OF THE PUBLIC STAFF'S INVESTIGATION.

The Public Staff's investigation included a review of the Company's test period and projected fuel and fuel-related costs and also the following: (1) the Company's application, testimony, and responses to Public Staff data requests; (2) documents related to the performance of the Company's baseload power plants, including the specific performance of the Company's nuclear facilities; (3) the Company's purchased power transactions, including renewable energy facilities;<sup>2</sup> (4) the Company's coal, natural gas, nuclear, and reagent procurement practices and contracts; (5) the current state of coal, natural gas, nuclear fuel, and reagent markets; and (6) the dispatch of the Company's generation resources. The Public Staff also engaged in multiple discussions and meetings with Company personnel regarding these topics. I have also reviewed the affidavit of Public Staff witnesses Jenny Li.

<sup>&</sup>lt;sup>2</sup> Except for those costs recovered pursuant to N. C. Gen Stat. § 62.133.8(h).

1	Q.	PLEASE SUMMARIZE THE RESULTS OF YO	OUR
2		INVESTIGATION AND YOUR RECOMMENDATIONS.	
3	A.	For the test year, the Company did not meet the standard four	nd in
4		Commission Rule R8-55(k). Based on my review of the spec	cifics
5		that caused and or contributed to the outages, Hurricane Do	rian
6		related outages, and Company actions from both a technical	and
7		commercial aspect, the overall costs and plant performance for	r the
8		test period were adequate.	
9		Commission Rule R8-55(k) Standard	
10	Q.	DURING THE TEST YEAR, DID THE COMPANY ACHIE	EVE
11		EITHER OF THE TWO BENCHMARKS SET FORTH	IN
12		SUBSECTION (K) OF COMMISSION RULE R8-55?	
13	Α.	No. For the test year, the Company did not meet either of the	two
14		benchmarks set forth in Commission Rule R8-55(k). The Comp	oany
15		reported a single year system-wide nuclear capacity facto	r of
16		91.79%, which was less than the NERC (North American Ele	ctric
17		Reliability Corporation) weighted average nuclear capacity fac	ctor.
18		Additionally, the Company reported its two-year simple average	je of
19		its system-wide nuclear capacity factor of 90.5%, which was	also
20		less than the NERC weighted average nuclear capacity factor (	CF).
21		Therefore, a rebuttable presumption was created that I	DEP
22		imprudently incurred the resulting increased fuel costs during	, the
23		test year.	

WHAT IS THE	MOST RECENT NORT	TH AMERICAN ELECTRIC
	WHAT IS THE	WHAT IS THE MOST RECENT NORT

- 2 RELIABILITY CORPORATION'S (NERC) GENERATING
- 3 AVAILABILITY REPORT (GAR) CAPACITY FACTOR (CF)?
- 4 A. The annual capacity factor, appropriately weighted for the size and
- 5 type of plants that are equivalent to the Company's, is 92.72%.
- 6 Q. IN THE COMPANY'S PREVIOUS FUEL CASE, DOCKET NO. E-2,
- 7 SUB 1205, YOU EXPRESSED CONCERNS ABOUT HOW THE
- 8 COMPANY DETERMINED THE MAXIMUM DEPENDABLE
- 9 CAPACITY (MDC) OF ITS NUCLEAR UNITS. DO YOU STILL
- 10 **HAVE THOSE CONCERNS IN THIS CASE?**
- 11 A. Overall, I continue to have similar concerns, given the current
- structure of Rule R8-55(k) requires measurement and comparison
- of the one- and two-year averages. However, in this proceeding, the
- overall concern is a moot point, as both the "as filed" one-year and
- two-year averages triggered the rebuttable presumption. I would
- also like to note that DEP witness Henderson, on page 7, footnote
- 17 2 of his direct testimony, does note the Public Staff's MDC concern,
- and reports on the overall impact in this filing. While the overarching
- 19 concern remains unresolved at this time, the Public Staff is
- committed to continue working with the Company to seek resolution.

1 Q. DID THE PUBLIC STAFF REVIEW THE BILLING PERIOD	OF
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- 2 PROJECTED FUEL AND FUEL-RELATED COSTS AS SET
- 3 **FORTH BY THE COMPANY IN THIS FILING?**
- 4 A. Yes. Based upon my investigation, I determined that the projected
- 5 fuel and reagent costs are reasonable and were calculated
- 6 appropriately. The projected cost of fuel and fuel-related costs are
- 7 affected by minor projected fluctuations in nuclear fuel, coal, and
- 8 natural gas costs. DEP's proposed fuel and fuel-related costs are
- 9 based on a 94.46% system nuclear capacity factor, which is what
- the Company anticipates for the billing period.
- 11 Q. PLEASE DISCUSS THE PUBLIC STAFF'S INVESTIGATION OF
- 12 THE TEST PERIOD EXPERIENCE MODIFICATION FACTOR
- 13 **(EMF).**
- 14 A. Public Staff witness Jenny X. Li describes the Public Staff's review
- of the test period EMF in her affidavit.
- 16 Q. WHAT ARE THE FUEL COMPONENTS AND TOTAL FUEL
- 17 FACTORS THAT THE PUBLIC STAFF RECOMMENDS THAT
- 18 **THE COMMISSION APPROVE?**
- 19 A. The Public Staff recommends approval of the fuel components and
- 20 total fuel factors (excluding the regulatory fee) shown in Exhibit 1
- Table 1, effective for the twelve months beginning December 1, 2020.

1	Q.	DOES THIS CONCLUDE YOUR TESTIMONY
•	⊸.	

2 A. Yes, this concludes my testimony.

#### **QUALIFICATIONS AND EXPERIENCE**

#### DUSTIN R. METZ

Through the Commonwealth of Virginia Board of Contractors, I hold a current Tradesman License certification of Journeyman and Master within the electrical trade, awarded in 2008 and 2009 respectively. I graduated from Central Virginia Community College, receiving Associates of Applied Science degrees in Electronics and Electrical Technology (Magna Cum Laude) in 2011 and 2012 respectively, and an Associates of Arts in Science in General Studies (Cum Laude) in 2013. I graduated from Old Dominion University in 2014, earning a Bachelor of Science degree in Engineering Technology with a major in Electrical Engineering and a minor in Engineering Management.

I have over 12 years of combined experience in engineering, electromechanical system design, troubleshooting, repair, installation, commissioning of electrical and electronic control systems in industrial and commercial nuclear facilities, project planning and management, and general construction experience, including six years with direct employment with Framatome, where I provided onsite technical support, craft oversight, engineer change packages and participated in root cause analysis teams at commercial nuclear power plants, including plants owned by both Duke and Dominion.

I joined the Public Staff in the fall of 2015. Since that time, I have worked on general rate cases, fuel cases, applications for certificates of public convenience and necessity, service and power quality, customer complaints, North American Electric Reliability Corporation (NERC) Reliability Standards, nuclear decommissioning, National Electric Safety Code (NESC) Subcommittee 3 (Electric Supply Stations) member, avoided costs and PURPA, interconnection procedures and power plant performance evaluations; I have also participated in multiple technical working groups and been involved in other aspects of utility regulation.

### **EXHIBIT 1**

# Docket No. E-2, Sub 1250

# Proposed Fuel and Fuel-Related Cost Factors in cents per kWh effective December 1, 2020 (excludes regulatory fee)

# TABLE 1 – Company PROPOSED Fuel and Fuel-Related Cost Factors (¢ per kWh)

	Base &		EMF	Total
Rate Class	Prospective	EMF	Interest	Fuel Factor
Residential	2.080	0.180	0	2.260
Small General Service	2.126	0.049	0	2.175
Medium General Service	2.228	0.096	0	2.324
Large General Service	2.204	0.267	0	2.471
Lighting	1.392	0.381	0	1.773

For comparison, Table 2 below provides the existing fuel and fuel-related cost factors (excluding the regulatory fee) approved in Docket No. E-2, Sub 1204:

TABLE 2- EXISTING Fuel and Fuel-Related Cost Factors (¢ per kWh)

	Base &		EMF	Total
Rate Class	Prospective	EMF	Interest	Fuel Factor
Residential	2.326	0.373	0	2.699
Small General Service	2.499	0.198	0	2.697
Medium General Service	2.456	0.218	0	2.674
Large General Service	2.054	0.648	0	2.702
Lighting	2.217	0.530	0	2.747

# STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. E-2, SUB 1250

#### BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of		
Application of Duke Energy Progress, LLC,	)	
Pursuant to N.CG.S. § 62-133.2 and	)	
Commission Rule R8-55 Regarding Fuel and	)	NOTICE OF AFFIDAVIT
Fuel-Related Cost Adjustments for Electric	)	
Utilities	)	

NOW COMES THE PUBLIC STAFF - North Carolina Utilities Commission, by and through its Executive Director, Christopher J. Ayers, as constituted by N.C. Gen. Stat. § 62-15, and gives notice that the Affidavit of:

Jenny X. Li, Staff Accountant, Accounting Division Public Staff - North Carolina Utilities Commission 430 North Salisbury Street - Dobbs Building 4326 Mail Service Center Raleigh, North Carolina 27699-4300

will be used in evidence at the hearing in this docket scheduled for September 15, 2020, pursuant to N.C. Gen. Stat. § 62-68. The affiant will not be called to testify orally and will not be subject to cross-examination unless an opposing party or the Commission demands the right of cross-examination by notice mailed or delivered to the proponent at least five days prior to the hearing, pursuant to N.C. Gen. Stat. § 62-68.

THEREFORE, the Public Staff moves that the Affidavit of Jenny X. Li be admitted into evidence in the absence of notice pursuant to N.C. Gen. Stat. § 62-68.

Respectfully submitted this the 25th day of August, 2020.

PUBLIC STAFF Christopher J. Ayers

**Executive Director** 

Dianna W. Downey

**Chief Counsel** 

**Electronically submitted** 

/s/ John D. Little Staff Attorney

john.little@psncuc.nc.gov

430 North Salisbury Street - Dobbs Building

4326 Mail Service Center

Raleigh, North Carolina 27699-4300

Telephone: (919) 733-6110

**CERTIFICATE OF SERVICE** 

I certify I have this day served a copy of the foregoing Notice of Affidavit

and Affidavit on each of the parties of record in this proceeding or their attorneys

of record by causing a copy to be deposited in the United States Mail, postage

prepaid, properly addressed to each or by electronic delivery upon agreement from

the parties.

This the 25th day of August, 2020.

Electronically submitted

/s/ John D. Little

Staff Attorney

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### STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. E-2, SUB 1250

#### BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of	
Application of Duke Energy Progress, LLC,	)
Pursuant to N.C.G.S. § 62-133.2 and	) AFFIDAVIT OF
Commission Rule R8-55 Relating to Fuel and	JENNY X. LI
Fuel-Related Charge Adjustments for Electric	)
Utilities	· )

STATE OF NORTH CAROLINA

COUNTY OF WAKE

I, Jenny X. Li, first being duly sworn, do depose and say:

I am a Staff Accountant with the Electric Section of the Accounting Division of the Public Staff - North Carolina Utilities Commission. A summary of my education and experience is attached to this affidavit as Appendix A.

The purpose of my affidavit is to present the results of the Public Staff's investigation of the Experience Modification Factor (EMF) riders proposed by Duke Energy Progress, LLC (DEP or the Company) in this proceeding. The EMF riders are utilized to "true-up," by customer class, the recovery of fuel and fuel-related costs incurred during the test year. DEP's test year in this fuel proceeding is the twelve months ended March 31, 2020.

In its application, filed on June 9, 2020, DEP proposed EMF increment riders in cents per kilowatt-hour (kWh), excluding the North Carolina regulatory fee, for each North Carolina retail customer class, as shown in the table below:

Rate Class	EMF
Residential	0.180 ¢ per kWh
Small General Service	0.049 ¢ per kWh
Medium General Service	0.096 ¢ per kWh
Large General Service	0.267 ¢ per kWh
Lighting	0.381 ¢ per kWh

On August 21, 2020 DEP filed the Supplemental Testimony of Dana M. Harrington with Revised Harrington Exhibits and supporting workpapers. Witness Harrington's supplemental testimony and revised exhibits reflect the impact of three updates to numbers presented in witness Harrington's direct exhibits and workpapers. They are as follows:

- (1) To update the 2019 production plant allocator applied to renewable and qualifying facility capacity costs for the purpose of determining the billing period over or under collection.
- (2) To include a \$100,000 credit to the test period fuel expense as a reasonable adjustment to the replacement power cost associated with the Harris unit 1 outage.

(3) To correct a typographical error presented in Harrington's direct Workpaper 8 and a mislabel error as Workpaper 12 was mislabeled as Workpaper 11.

Revised Harrington Exhibit 1 included in witness Harrington's supplemental testimony sets forth the Company's revised proposed EMF increment riders in cents per kilowatt-hour(kWh), excluding the North Carolina regulatory fee, for each North Carolina retail customer class, as shown in the table below:

Rate Class	EMF
Residential	0.180 ¢ per kWh
Small General Service	0.049 ¢ per kWh
Medium General Service	0.096 ¢ per kWh
Large General Service	0.267 ¢ per kWh
Lighting	0.381 ¢ per kWh

In witness Harrington's Revised Exhibits filed on August 21, 2020, DEP proposed revised under-recovery of fuel for each of the North Carolina retail customer classes is as follows:

Residential	\$29,153,931
Small General Service	\$863,226
Medium General Service	\$10,505,756
Large General Service	\$22,900,801
Light	\$1,330,678

The revised riders were calculated by dividing the fuel and fuel-related cost under-recoveries by DEP's normalized test year North Carolina retail sales of 16,191,429 megawatt-hours (MWh) for the residential class, 1,777,668 MWh for the small general service class, 10,949,334 MWh for the medium general service class, 8,584,996 MWh for the large general service class, and 349,444 MWh for the lighting class.

The Public Staff's investigation included procedures intended to evaluate whether the Company properly determined its per books fuel and fuel-related costs and revenues during the test period. These procedures included a review of the Company's filing, prior Commission orders, the Monthly Fuel Reports filed by the Company with the Commission, and other Company data provided to the Public Staff. The Public Staff also reviewed certain specific types of expenditures impacting the Company's test year fuel and fuel-related costs, including reagents (limestone, ammonia, urea, etc.), renewable energy, and purchased power, as well as reviews of source documentation of fuel and fuel-related costs for certain selected Company generation resources. Performing the Public Staff's investigation required the review of numerous responses to written and verbal data requests, and several telephone conferences with Company representatives.

As a result of the Public Staff's investigation, I am recommending that DEP's EMF increment rates for each customer class be based on net fuel and fuel-related cost under-recoveries of \$29,153,931 for the residential class, \$863,226 for the small general service class, \$10,505,756 for the medium general service class, \$22,900,801 for the large general service class, and \$1,330,678 for the lighting

class, and normalized North Carolina retail sales of 16,191,429 MWh for the residential class; 1,777,668 MWh for the small general service class, 10,949,334 MWh for the medium general service class, 8,584,996 MWh for the large general service class, and 349,444 MWh for the lighting class. These amounts produce the EMF increment rates for each North Carolina retail customer class (excluding the North Carolina regulatory fee) set forth in the table below:

Rate Class	EMF
Residential	0.180 ¢ per kWh
Small General Service	0.049 ¢ per kWh
Medium General Service	0.096 ¢ per kWh
Large General Service	0.267 ¢ per kWh
Lighting	0.381 ¢ per kWh

I have provided these amounts to Public Staff witness Dustin R. Metz for incorporation into his recommended final fuel factor.

This completes my affidavit.

Jenny X. Li

Sworn to and subscribed before me,

This the 25 th day of Chaust, 2020

Joanne M. Berube NOTARY PUBLIC WAKE COUNTY, N.C. My Commission Expires 12-17-2022.

My Commission Expires: \_\_\_\_

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#### QUALIFICATIONS AND EXPERIENCE

#### JENNY X. LI

I graduated from North Carolina State University with a Bachelor of Science degree in Accounting.

I joined the Public Staff Accounting Division in August 2016 as a Staff Accountant. I am responsible for the performance of the following activities: (1) the examination and analysis of testimony, exhibits, books and records, and other data presented by utilities and other parties under the jurisdiction of the Commission or involved in Commission proceedings; and (2) the preparation and presentation to the Commission of testimony, exhibits, and other documents in those proceedings.

Since joining the Public Staff, I have filed affidavits in Duke Energy Carolinas, LLC (DEC) fuel rider, Duke Energy Progress, LLC (DEP) fuel rider, Dominion Energy North Carolina REPS rider. I have also assisted on several electric cases and performed reviews in Duke Energy Carolinas, LLC (DEC), Duke Energy Progress, LLC (DEP) rate cases. I have also performed reviews of DEC's Existing DSM Program Rider and BPM/NFPTP Rider; Western Carolina University's PPA Rider and New River Light and Power Company's PPA Factor.

Prior to joining the Public Staff, I was employed by MDU Enterprises Inc. and Neusoft America Inc. My duties there varied from examining various financial statements to supervising accounting and assisting external audits.