

STATE OF NORTH CAROLINA
UTILITIES COMMISSION
RALEIGH

DOCKET NO. E-7, SUB 1304

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of)	
Application of Duke Energy Carolinas, LLC)	DIRECT TESTIMONY OF
Pursuant to G.S. 62-133.2 and NCUC Rule)	JEFFREY FLANAGAN FOR
R8-55 Relating to Fuel and Fuel-Related)	DUKE ENERGY CAROLINAS, LLC
Charge Adjustments for Electric Utilities)	

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Jeffrey Flanagan and my business address is 8320 East NC Highway 150,
3 Terrell, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by Duke Energy and am the General Manager III of the Carolinas
6 Dispatchable Generation - West Zone including Marshall, Allen, Asheville, WS Lee
7 stations.

8 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL**
9 **BACKGROUND.**

10 A. I graduated from NC State University with a bachelor's degree in Paper Science &
11 Engineering and a bachelor's degree in chemistry. I also graduated from The
12 University of South Carolina with a master's degree in Business Administration. I am
13 a registered Professional Engineer in the state of South Carolina. My career began
14 with Duke Energy as an FGD Scrubber Engineer at Progress Energy. Since that time,
15 I have held various roles of increasing responsibility in generation projects,
16 engineering and operations areas, including Operations and Maintenance
17 Superintendent at Marshall Station and Station Manager at Smith Energy Complex. I
18 was named General Manager of Marshall and Allen Stations in July of 2021. I
19 assumed my current role in February of 2023.

20 **Q. WHAT ARE YOUR CURRENT DUTIES AS GENERAL MANAGER III OF**
21 **THE CAROLINAS DISPATCHABLE GENERATION?**

22 A. I am responsible for the overall direction and management for over 4,000 megawatts
23 of Carolina's Dispatchable Generation coal, combined cycle and peaking generation,

1 providing strategic direction and leadership to station general managers including day
2 to day operations, business analysis, process development, O&M and capital budget
3 allocation and implementation and outage performance. I am also responsible for
4 operational excellence at all levels of the organization including continuous
5 improvement and competitive benchmarking. I interact with the public and private
6 sector to manage the overall business to maintain profitable and publicly positive
7 stations.

8 **Q. HAVE YOU TESTIFIED BEFORE THIS COMMISSION IN ANY PRIOR**
9 **PROCEEDINGS?**

10 **A.** Yes. I testified before this Commission in support of DEC's 2023 fuel and fuel-related
11 cost recovery application in Docket No. E-7, Sub 1282 and in DEP's 2023 fuel and
12 fuel-related cost recovery application in Docket No. E-2, Sub 1321.

13 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
14 **PROCEEDING?**

15 **A.** The purpose of my testimony is to (1) describe DEC's Traditional/Renewable
16 (formerly described as Fossil/Hydro/Solar) generation portfolio and changes made
17 since the 2023 fuel and fuel-related cost recovery proceeding, as well as those
18 expected in the near term, (2) discuss the performance of DEC's
19 Traditional/Renewable facilities during the test period of January 1, 2023 through
20 December 31, 2023 (the "test period"), (3) provide information on significant
21 Traditional/Renewable outages that occurred during the test period, and (4) provide
22 information concerning environmental compliance efforts.

1 **Q. PLEASE DESCRIBE DEC'S TRADITIONAL/RENEWABLE GENERATION**
2 **PORTFOLIO.**

3 A. The Company's Traditional/Renewable generation portfolio consists of
4 approximately 14,360 megawatts ("MWs") of generating capacity, made up as
5 follows:

6	Coal-fired/dual fuel -	6,045 MWs
7	Hydro -	3,440 MWs
8	Combustion Turbines ("CT") -	2,633 MWs
9	Combined Cycle Turbines ("CC")-	2,110 MWs
10	Solar -	119 MWs
11	Combined Heat and Power ("CHP") -	13 MWs

12 The coal-fired assets consist of four generating stations with a total of 10 units,
13 8 of which are dual fueled units. These units are equipped with emissions control
14 equipment, including selective catalytic or selective non-catalytic reduction ("SCR"
15 or "SNCR") equipment for removing nitrogen oxides ("NO_x"), and flue gas
16 desulfurization ("FGD" or "scrubber") equipment for removing sulfur dioxide
17 ("SO₂"). In addition, all 10 coal-fired units are equipped with low NO_x burners.

18 The Company has a total of 31 simple cycle CT units, of which 29 are
19 considered the larger group providing approximately 2,549 MWs of capacity. These
20 29 units are located at Lincoln, Mill Creek, and Rockingham Stations, and are
21 equipped with water injection systems that reduce NO_x and/or have low NO_x burner
22 equipment in use. The Lee CT facility includes two units with a total capacity of 84
23 MWs equipped with fast-start ability in support of DEC's Oconee Nuclear Station.

1 The Company has 2,110 MWs of CC turbines, comprised of the Buck CC, Dan River
2 CC and W.S. Lee CC facilities. These facilities are equipped with technology for
3 emissions control, including SCRs, low NO_x burners, and carbon monoxide/volatile
4 organic compounds catalysts. The Company's hydro fleet includes two pumped
5 storage facilities with four units each that provide a total capacity of 2,380 MWs, along
6 with conventional hydro assets consisting of 59 units providing approximately 1,060
7 MWs of capacity. The 178 MWs of solar capacity are made up of 17 rooftop solar
8 sites providing 119 MWs of relative summer dependable capacity, the Mocksville
9 solar facility providing 10 MWs of relative summer dependable capacity, the Monroe
10 solar facility providing 37 MWs of relative summer dependable capacity, Woodleaf
11 solar facility providing 4 MWs of relative summer dependable capacity, Gaston solar
12 facility providing 17 MW of relative summer dependable capacity and Maiden Creek
13 solar facility providing 46 MW of relative summer dependable capacity. Finally, the
14 Company has the Clemson CHP facility that provides 13 MW of capacity.

15 **Q. WHAT CHANGES HAVE OCCURRED WITHIN THE**
16 **TRADITIONAL/RENEWABLE PORTFOLIO SINCE DEC'S 2023 FUEL**
17 **AND FUEL-RELATED COST RECOVERY PROCEEDING?**

18 A. The Bad Creek Unit 3 upgrade was completed, adding 80 MW to the system. Allen
19 Unit 1 was derated 42 MW due to condenser degradation. It is in the best interest of
20 the customer to derate the unit and continue to operate in the current state until its
21 scheduled retirement at the end of 2024.

22 **Q. WHAT ARE DEC'S OBJECTIVES IN THE OPERATION OF ITS**
23 **TRADITIONAL/RENEWABLES FACILITIES?**

1 A. The primary objective of DEC's Traditional/Renewable generation department is to
2 provide safe, reliable and cost-effective electricity to DEC's customers. Operations
3 personnel and other station employees are well-trained and execute their
4 responsibilities to the highest standards in accordance with procedures, guidelines,
5 and a standard operating model.

6 The Company complies with all applicable environmental regulations and
7 maintains station equipment and systems in a cost-effective manner to ensure
8 reliability for customers. The Company also acts in a timely manner to implement
9 work plans and projects that enhance the safety and performance of systems,
10 equipment, and personnel, consistent with providing low-cost power options for
11 DEC's customers. Equipment inspection and maintenance outages are generally
12 scheduled during the spring and fall months when customer demand is reduced due to
13 milder temperatures. These outages are well-planned and executed in order to prepare
14 the units for reliable operation until the next planned outage in order to maximize
15 value for customers.

16 **Q. HOW DID DEC COST EFFECTIVELY DISPATCH ITS DIVERSE MIX OF**
17 **GENERATING UNITS DURING THE TEST PERIOD?**

18 A. The Company's portfolio includes a diverse mix of units that, along with additional
19 nuclear capacity, allows DEC to meet the dynamics of customer load requirements in
20 a cost-effective manner. Additionally, DEC has utilized the Joint Dispatch
21 Agreement, which allows generating resources for DEC and DEP to be dispatched as
22 a single system to enhance dispatching by allowing DEC customers to benefit from
23 the lowest cost resources available. The cost and operational characteristics of each

1 unit generally determine the type of customer load situation (*e.g.*, base and peak load
2 requirements) that a unit would be called upon, or dispatched, to support.

3 At Belews Creek, Cliffside, and Marshall, dual fuel capabilities also promote
4 efficiency, fuel flexibility and reduced cost. The units equipped with dual fuel
5 capability can be economically dispatched based on need and cost, and the ability to
6 switch fuels can allow the units to avoid forced outages if there is an issue with a fuel
7 system or supply.

8 **Q. WHAT IS HEAT RATE, AND WHAT WAS THE HEAT RATE FOR DEC'S**
9 **COAL-FIRED AND COMBINED CYCLE UNITS DURING THE REVIEW**
10 **PERIOD?**

11 A. Heat rate is a measure of the amount of thermal energy needed to generate a given
12 amount of electric energy and is expressed as British thermal units (“Btu”) per
13 kilowatt-hour (“kWh”). A low heat rate indicates an efficient fleet that uses less heat
14 energy from fuel to generate electrical energy. Over the test period, the Company’s
15 two coal units and eight dual fuel units produced 57% of the Traditional/Renewable
16 generation, with the average heat rate for the dual fuel units being 9,803 Btu/kWh.
17 The most active station during this period was Belews Creek, providing 41% of the
18 dual fuel unit generation for the DEC fleet with a heat rate of 9,479 Btu/kWh. During
19 the review period, the Company’s three combined cycle power blocks produced 37%
20 of the Traditional/Renewable generation, with an average heat rate of 7,161 Btu/kWh.

21 **Q. HOW MUCH GENERATION DID EACH TYPE OF**
22 **TRADITIONAL/RENEWABLE GENERATING FACILITY PROVIDE FOR**
23 **THE TEST PERIOD?**

1 A. The Company's system generation was approximately 95.9 million MW hours
2 ("MWhs") for the test period. The Traditional/Renewable fleet provided 36.4 million
3 MWhs, or approximately 38% of the total generation. As a percentage of the total
4 system generation, 22% was produced from coal/dual fuel-fired stations (10% coal,
5 12% gas), and approximately 14% of generation was produced from CC operations,
6 1% from CTs, 1% from hydro facilities, and 0.3% from solar.

7 **Q. PLEASE DISCUSS THE OPERATIONAL RESULTS FOR DEC'S**
8 **TRADITIONAL/RENEWABLES FLEET DURING THE TEST PERIOD.**

9 A. The Company's generating units operated efficiently and reliably during the test
10 period. The CC fleet produced approximately 13.5 million MWh of power for the
11 benefit of the customers during the test year. The CT fleet produced approximately
12 960,000 MWh of power during the test year with a starting reliability rate above
13 99%. The dual fuel steam fleet produced approximately 20.7 million MWh of power
14 in 2023, supporting the Company's position that these units are still critically
15 important to the reliability of the non-nuclear fleet. The dual fuel steam stations
16 provided 57% of the non-nuclear power generated for DEC in 2023, of which 9.1M
17 MWh were produced using coal and 11.6M MWh were produced using natural gas.
18 The Company produced approximately 1.2M MWh of renewable power during the
19 test period. The Hydro fleet produced approximately 918,000 MWh of power for our
20 customers in the test period, let by Wateree Hydro at over 200,000 MWh of
21 generation. Rounding out the portfolio, the Solar fleet produced approximately
22 326,000 MWh of generation.

1 **Q. DID THE COMMISSION ORDER ANY OUTAGES FROM THE 2023 FUEL**
2 **AND FUEL-RELATED CHARGE ADJUSTMENT PROCEEDING TO BE**
3 **CONSIDERED IN THE 2024 FUEL PROCEEDING?**

4 A. Yes. The W.S. Lee outage that began on December 11, 2022. This outage was not
5 completed during the prior test period and the Commission ordered the outage over
6 for consideration in the 2024 fuel and fuel-related charge adjustment proceeding¹.

7 As such, we have included a brief discussion of the outage in current testimony.

8 **Q. PLEASE PROVIDE A BRIEF OVERVIEW OF THE W.S. LEE OUTAGE THAT**
9 **BEGAN ON DECEMBER 11, 2022.**

10 A. The fire that occurred at W.S. Lee CC Unit ST 10 was caused by a failed hydraulic turning
11 gear unit. There were no indications of a problem with the turning gear unit prior to the
12 outage and no work was performed on the turning gear unit as part of the outage. The
13 failure occurred due to a malfunction causing the turning gear not to disengage properly
14 during turbine startup.

15 **Q. PLEASE DISCUSS SIGNIFICANT PLANNED AND FORCED OUTAGES**
16 **OCCURRING AT DEC'S TRADITIONAL/RENEWABLE FACILITIES**
17 **DURING THE TEST PERIOD.**

18 A. In general, planned maintenance outages for all fossil and larger hydro units are
19 scheduled for the spring and fall to maximize unit availability during periods of peak
20 demand. Most of these units had at least one small, planned outage during this test
21 period to inspect and maintain plant equipment. Forced outages are immediate
22 unplanned conditions that require the unit to be removed from service.

¹ North Carolina Utilities Commission *Order Approving Fuel Charge Adjustment* at 37, Docket No. E-7, Sub 1282 (August 23, 2023)

1 Planned outages over the test period included the following significant
2 work. Cliffside Unit 6 had an outage to replace the air preheater baskets and do a
3 layer 3 and 4 catalyst replacement; Marshall Unit 3 had an outage to replace the
4 air preheater baskets and work on the backpass baffles. Marshall Unit 4
5 performed an outage to correct a boiler acoustic leak, do FGD inspections and
6 cleaning. Buck Units ST10, GT11 and GT12 did a hot gas path inspection outage.
7 Rockingham CT4 performed a rotor replacement outage. Lincoln CTs 5, 6, 7 and
8 8 all had relay upgrade outages. Marshall Unit 2 conducted a preheater basket
9 replacement outage. Belews Creek Unit 1 performed a routine fall outage. A hot gas
10 path inspection was performed on Dan River Units CC1-7, 8 and 9. A winterization
11 project was performed at Buck CC1 - S ,1 and 2, replacing several freeze protection
12 systems and adding enhanced heat trace monitoring capability throughout the plant.
13 In the Hydro fleet, Mountain Island Units 3 and 4 had an outage to do Accumulator
14 and GSU relay upgrades. Cedar Cliff Hydro did a turbine inspection and cavitation
15 repair outage. Mountain Island Unit 1 performed a turbine upgrade. Rhodhiss
16 performed a Trash Rack/Stop Log project. Oxford performed an outage to
17 repair/reinforce the bypass liner. Wateree did a controls upgrade on Units 1, 3 and 4.
18 Bear Creek performed an outage to reinforce the penstock isolation valve. Bad
19 Creek Units 1-3 did an outage to do water column separation unit load center work.

20 In addition to the forced outage at W.S. Lee CC Unit 10 which began
21 December 11, 2022 and concluded January 11, 2023, major forced outages during the
22 test period included a circuit switcher failure affecting Lincoln CT Units 11 and 12, a

1 boiler recirculation pump motor failure at Marshall Unit 1, and a boiler external fire
2 at Cliffside Unit 5.

3 **Q. HOW DOES DEC ENSURE EMISSIONS REDUCTIONS FOR**
4 **ENVIRONMENTAL COMPLIANCE?**

5 A. The Company has installed pollution control equipment in order to meet various
6 current federal, state, and local reduction requirements for NO_x and SO₂ emissions.
7 The SCR technology that DEC currently operates on the coal-fired units uses
8 ammonia or urea for NO_x removal. The SNCR technology employed at Allen Station
9 and Marshall Units 1, 2 and 4 injects urea into the boiler for NO_x removal. All DEC
10 coal units have wet scrubbers installed that use crushed limestone for SO₂ removal.
11 Cliffside Unit 6 has a state-of-the-art SO₂ reduction system that couples a wet scrubber
12 (*e.g.*, limestone) and dry scrubber (*e.g.*, quicklime). SCR equipment is also an integral
13 part of the design of the Buck, Dan River and Lee CC Stations in which aqueous
14 ammonia is introduced for NO_x removal.

15 Overall, the type and quantity of chemicals used to reduce emissions at the
16 plants varies depending on the generation output of the unit, the chemical constituents
17 in the fuel burned, and/or the level of emissions reduction required. The Company is
18 managing the impacts, favorable or unfavorable, as a result of changes to the fuel mix
19 and/or changes in coal burn due to competing fuels and utilization of non-traditional
20 coals. Overall, the goal is to effectively comply with emissions regulations and
21 provide the optimal total-cost solution for the operation of the unit. The Company
22 will continue to leverage new technologies and chemicals to meet both present and
23 future state and federal emission requirements including the Mercury and Air Toxics

1 Standards (“MATS”) rule. MATS chemicals that DEC uses when required to reduce
2 emissions include, but may not be limited to, activated carbon, mercury oxidation
3 chemicals, and mercury re-emission prevention chemicals. Company witness Clark
4 provides the cost information for DEC’s chemical use and forecast.

5 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

6 A. Yes, it does.