## STATE OF NORTH CAROLINA **UTILITIES COMMISSION** RALEIGH

DOCKET NO. W-218, SUB 526

#### BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of Application by Aqua North Carolina, Inc., ) FOURTH PROGRESS REPORT 202 MacKenan Court, Cary, North Carolina ) REGARDING DEVELOPMENT 27511, for Authority to Adjust and Increase ) OF A MUTUALLY AGREEABLE Rates for Water and Sewer Utility Service ) NON-REVENUE PURCHASED in All Its Service Areas in North Carolina

) WATER STANDARD

NOW COME the Public Staff – North Carolina Utilities Commission (Public Staff) and Agua North Carolina, Inc. (Agua or the Company), hereinafter collectively referred to as the Parties, by and through the undersigned counsel, and file this Fourth Progress Report Regarding Development of a Mutually Agreeable Non-Revenue Purchased Water Standard (Fourth Progress Report), as discussed below.

#### I. Background

- 1. In its Order Approving Partial Settlement Agreement and Stipulation, Deciding Contested Issues, Granting Partial Rate Increase, and Requiring Customer Notice issued on October 26, 2020, in Docket No. W-218, Sub 526 (Rate Case Order), the Commission ordered as follows:
  - 16. That Aqua NC and the Public Staff shall develop a mutually-agreeable purchased water loss standard based upon the methodology for purchased water systems set forth in Aqua NC's Pearce and Kunkel rebuttal testimony for implementation in the Company's next general rate case and report on the progress of those discussions to the Commission within nine months of this Order.

Rate Case Order at 170.

- 2. In the Memorandum of Understanding (MOU) by and between the Public Staff and Aqua filed on May 26, 2021, in Docket No. W-218, Sub 526, the Parties stated as follows:
  - 10. Aqua NC anticipates internal M36 Water Audits for calendar year 2020 will be completed for systems that exceeded 15% water loss by May 31, 2021. Aqua NC will provide the results of the internal M36 Water Audits and the Company's analysis of those results to the Public Staff no later than July 15, 2021. The Parties will file a progress report on the development of a mutually-agreeable water loss standard based on the M36 Water Audits no later than August 31, 2021, and every six months thereafter until the expiration of the two-rate case interim period.

MOU at 5.

3. In its Order Accepting Memorandum of Understanding Concerning Non-Revenue Purchased Water issued on July 27, 2021, in Docket No. W-218, Sub 526 (Order Accepting MOU), the Commission stated as follows:

Finally, the Commission understands the Parties' mutual agreement that data supporting development of a standard based on the Company's rebuttal testimony is not currently available and that an interim standard is needed for the period of time during which such data will be obtained and analyzed. However. the Commission is concerned about the Parties' defining the time period to acquire the necessary data as two rate cases rather than as the actual time that it will take to acquire and analyze the data. A period of two rate cases is vague and uncertain because the timing of rate cases is generally within the Company's control or discretion, i.e., there is no date certain when rate cases must be filed. Thus, the Commission directs the Parties to provide in their first report regarding non-revenue purchased water, to be filed no later than August 31, 2021, information explaining their rationale and basis for selecting a two-rate case period for application of the 20% interim non-revenue purchased water standard as opposed to a more definite time and to explain further why the interim standard would necessarily need to be applied to more than one future rate case. If there is good and sufficient reason for the two-rate case interim standard, the report should also discuss assurances that the actual time before applying a non-revenue purchased water standard based on actual data in the third future rate case will not be unreasonably vague and

indefinite. The Parties are also directed to include in their August 31, 2021 report a specific date or actual timeframe by which they anticipate reaching a final mutually agreeable non-revenue purchased water standard based on the methodology set forth in Aqua NC witnesses Pearce's and Kunkel's rebuttal testimony in the last general rate case.

Order Accepting MOU at 4-5.

- 4. On August 30, 2021, the Parties filed their Initial Progress Report Regarding Development of a Mutually Agreeable Non-Revenue Purchased Water Standard (Initial Progress Report). The Initial Progress Report summarized the activities undertaken by the Parties in furtherance of the development of a mutually-agreeable water loss standard, including meetings between Aqua and Public Staff personnel, and the Parties' review of information from purchased water systems with greater than 15% non-revenue water. The Initial Progress Report also included responses to the Commission's directives.
- 5. On February 28, 2022, the Parties filed their Second Progress Report Regarding Development of a Mutually Agreeable Non-Revenue Purchased Water Standard (Second Progress Report). The Second Progress Report summarized the activities undertaken by the Parties in furtherance of the development of a mutually-agreeable water loss standard, including meetings between Aqua and Public Staff personnel, and the Parties' review of information from purchased water systems with greater than 15% non-revenue water.
- 6. On August 30, 2022, the Parties filed their Third Progress Report Regarding Development of a Mutually Agreeable Non-Revenue Purchased Water Standard summarizing the Parties' activities following the filing of the Second

Progress Report, including their review of Aqua's 2021 Water Audit data, an updated water audit summary, and research provided by George Kunkel, P.E.

### II. Progress Report

The Parties met virtually on February 14, 2023, to discuss developments regarding non-revenue purchased water and American Water Works Association performance indicators that could be used as the basis for adjustment thresholds for purchased water expense. Lindsay Darden, Public Utilities Engineer for the Public Staff Water, Sewer, and Telephone Division, participated on behalf of the Public Staff and Joseph Pearce, Director of Operations for Aqua, participated on behalf of the Company.

Aqua proposed to use as an expense adjustment threshold a performance indicator that is measured in its Water Loss Audit results. Aqua also proposed a timeline for the implementation of an expense adjustment and provided an example of an expense adjustment calculation.

The Parties reviewed the systems that had 15% or more non-revenue water and met or exceeded Aqua's proposed expense adjustment threshold. The Parties agreed that they need to analyze additional data from future water audits to determine whether the expense adjustment produced by Aqua's proposed analysis metrics would be fair to customers and the Company. Mr. Pearce confirmed that Aqua expects internal M36 Water Audits for calendar year 2022 to be completed by March 31, 2023, for systems exceeding 15% non-revenue water, and that Aqua will provide the results and the Company's analysis of those results to the Public Staff no later than May 31, 2023. The 2022 data will be analyzed

together with data from previous years and potentially multiple subsequent years to determine the repeatability and reliability of the water audits and whether there is a correlation between the performance indicators and certain operational events.

Aqua will also provide the Public Staff with additional information on the characteristics of the Pennsylvania systems used in the data set provided by Mr. Kunkel and discussed in the Parties' last meeting on August 18, 2022. WHEREFORE, the Public Staff and Aqua request that the Commission review this Fourth Progress Report and accept the content herein as responsive to the Commission's directives in its Order Accepting MOU.

Respectfully submitted, this the 28th day of February, 2023.

ATTORNEY FOR THE PUBLIC STAFF

/s/ Megan Jost Staff Attorney 4326 Mail Service Center Raleigh, North Carolina 27699-4300 T: 919.733.6110 megan.jost@psncuc.nc.gov

ATTORNEY FOR AQUA NORTH CAROLINA, INC.

/s/ Jo Anne Sanford Sanford Law Office, PLLC Post Office Box 28085 Raleigh, North Carolina 27611-8085 T: 919.210.4900 sanford@sanfordlawoffice.com State Bar No. 6831

### VERIFICATION

STATE OF NORTH CAROLINA )
COUNTY OF WAKE )

Charles M. Junis, first being duly sworn, deposes and says that he is the Director of the Water, Sewer, and Telephone Division, Public Staff – North Carolina Utilities Commission, that as such, he has read the foregoing Fourth Progress Report Regarding Development of a Mutually Agreeable Non-Revenue Purchased Water Standard, and knows the contents thereof; that the same are true of his own knowledge except as to those matters stated therein on information and belief, and as to those he believes them to be true.

Charles M. Janis

Sworn to and subscribed before me, this 2 Hday of February, 2023.

Signature of Notary Public

Name of Notary Public - Typed or Printed

My Commission Expires: 2/13/21

Erica S Jones
Notary Public
Harnett County
North Carelin
My Commission Expire

## **VERIFICATION**

STATE OF NORTH CAROLINA
COUNTY OF WAKE

Joseph R. Pearce, first being duly sworn, deposes and says that he is the Director of Operations of Aqua North Carolina, Inc., that as such, he has read the foregoing Fourth Progress Report Regarding Development of a Mutually Agreeable Non-Revenue Purchased Water Standard, and knows the contents thereof; that the same are true of his own knowledge except as to those matters stated therein on information and belief, and as to those he believes them to be true.

Joseph R. Pearce

Sworn to and subscribed before me, this 27 day of February, 2023.

Signature of Notary Public

Name of Notary Public Typed or Printed

My Commission Expires: 12/06/2023

# **CERTIFICATE OF SERVICE**

I certify that I have served a copy of the foregoing Fourth Progress Report Regarding Development of a Mutually Agreeable Non-Revenue Purchased Water Standard on all parties of record in accordance with Commission Rule R1-39, by United States mail, postage prepaid, first class; by hand delivery; or by means of facsimile or electronic delivery upon agreement with the receiving party.

This the 28th day of February, 2023.

Electronically submitted /s/ Megan Jost Staff Attorney